

## Commercial Abandoned & Derelict Vessels (CADVs) A National Strategy Recommendation

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### Keeping our Waterways Clean: Isn't It Just a Few Problem Vessels?



### An International CADV: T/V Florence Filberg



2009: Arson in Sooke Harbour, Canada

2011: Removal by Dept. of Fisheries and Oceans

2005: Sank at a dock in Ballard, WA; USCG refloat

2007: New owner tows vessel to Canada and abandoned in Sooke Harbor





### A Three Pronged Approach for Success

#### What We Can Do Now

- Consistent, well defined federal funding source
- Address operational restrictions
- How We Can Do It Later
- Sustainable commercial funding stream for addressing a vessel's endof-lifecycle



## Step 1: An Interim Funding Stream



## Recommendation for A Well Defined Interim Funding Program

- 98% of the cost of ADV's falls on 6% of the vessels...the commercial variety
- Use of the Oil Spill Liability Trust Fund (OSLTF)

Challenge: current taxes funding state and federal programs are not necessarily going to the removal of CADVs



# Step 2: Revised Regulations To Facilitate Deconstruction Activities



## Final Disposition of CADVs: Why Is It A Problem





#### Limited Commercially Viable Options

- Primary business
- Scheduling
- NPDES (National Pollutant Discharge Elimination System) Permit risk

#### **Abatement Standards**

- Oils & Fuels
- Asbestos
- PCBs (Polychlorinated Biphenyls)
- Paint and Anti-Fouling Systems
- Coolants & Refrigerants
- Batteries
- Mercury



# Alternatives to NPDES Facilities: Deconstruction In-Situ

#### **S/S Catala, 2005-2006, Ocean Shores, WA** \$5.0M







#### **F/V Heron, 2007, Everett, WA** \$599,800



# Alternatives to NPDES Facilities: Deconstruction at Adhoc Location





# **T/V Challenger, 2016, Juneau, AK** \$1.2M to raise and put on the beach





#### Alternative to NPDES Facilities: Ocean Scuttling

- Ocean scuttling can be permitted
  In an emergency it can be permitted quickly
- It is an arduous process and can be denied









# Recommendation for Practical Deconstruction Options

- Shipyard Incentivization
  - Development of BMPs outside of NPDES Permit
  - Tax/audit credit for voluntary involvement in ship deconstruction
- Adhoc deconstruction location BMPs
  - NEBA
- Revision of current USEPA scuttling permit to promote usage in non emergency commercial vessel operations



## Step 3: Development of A Long-Term, Commercially Funded Program

- •Commercial Vessel Liability Trust Fund
- •Budget now for the certain future cost of the problem
- •But it's such a long, drawn out solution. How can we implement a program that takes decades to achieve sustainability?



### UST's Compared to CADV's

- Commercial Underground Storage Tanks (USTs) were constructed and utilized in post WWII America, and began leaking petroleum products into the environment 30-50 years later
  - Hazardous and Solid Waste Amendments of 1984 and SARA in 1986
  - Funds were only used to clean up existing sites
  - New cites require insurance and bonds
  - OSLTF funds could be used to address existing CADV's
  - Until a permanent commercially funded program matures and becomes sustainable





## CVLTF

- •Pre-construction estimate for future dismantling
- •Shipyards pay new-build keel-laying tax into fund
- Commercial operators pay use tax into fund
- Mandatory insurance requirements for each operator
- Last commercial operator must use CVLTF for dismantling if unable to sell to insured commercial operator
- Illegal to sell commercial vessels to private parties
   Illegal for the U.S. Government to sell military
   vessels to private individuals

# **Concluding Remarks**

#### What can we do now?

- Identify a singular federal funding source that eases the coordination (the dance) and softens the blow to underfunded coastal state ADV programs
- Embark in practical approaches towards minimizing ongoing environmental degradation (kicking the can down the road) through managed acceptable deconstruction operations

#### What should we do later?

 Stem the tide of continual influx of CADVs by federal mandate of a long term/final disposition policy to provide future funds (through commercial means) apportioned by years of ownership





# Parting Words



