

Commercial Abandoned & Derelict Vessels (CADVs) A National Strategy Recommendation

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Keeping our Waterways Clean: Isn't It Just a Few Problem Vessels?



An International CADV: T/V Florence Filberg



2009: Arson in Sooke Harbour, Canada

2011: Removal by Dept. of Fisheries and Oceans

2005: Sank at a dock in Ballard, WA; USCG refloat

2007: New owner tows vessel to Canada and abandoned in Sooke Harbor





A Three Pronged Approach for Success

What We Can Do Now

- Consistent, well defined federal funding source
- Address operational restrictions
- How We Can Do It Later
- Sustainable commercial funding stream for addressing a vessel's endof-lifecycle



Step 1: An Interim Funding Stream



Recommendation for A Well Defined Interim Funding Program

- 98% of the cost of ADV's falls on 6% of the vessels...the commercial variety
- Use of the Oil Spill Liability Trust Fund (OSLTF)

Challenge: current taxes funding state and federal programs are not necessarily going to the removal of CADVs



Step 2: Revised Regulations To Facilitate Deconstruction Activities



Final Disposition of CADVs: Why Is It A Problem





Limited Commercially Viable Options

- Primary business
- Scheduling
- NPDES (National Pollutant Discharge Elimination System) Permit risk

Abatement Standards

- Oils & Fuels
- Asbestos
- PCBs (Polychlorinated Biphenyls)
- Paint and Anti-Fouling Systems
- Coolants & Refrigerants
- Batteries
- Mercury



Alternatives to NPDES Facilities: Deconstruction In-Situ

S/S Catala, 2005-2006, Ocean Shores, WA \$5.0M







F/V Heron, 2007, Everett, WA \$599,800



Alternatives to NPDES Facilities: Deconstruction at Adhoc Location





T/V Challenger, 2016, Juneau, AK \$1.2M to raise and put on the beach





Alternative to NPDES Facilities: Ocean Scuttling

- Ocean scuttling can be permitted
 In an emergency it can be permitted quickly
- It is an arduous process and can be denied









Recommendation for Practical Deconstruction Options

- Shipyard Incentivization
 - Development of BMPs outside of NPDES Permit
 - Tax/audit credit for voluntary involvement in ship deconstruction
- Adhoc deconstruction location BMPs
 - NEBA
- Revision of current USEPA scuttling permit to promote usage in non emergency commercial vessel operations



Step 3: Development of A Long-Term, Commercially Funded Program

- •Commercial Vessel Liability Trust Fund
- •Budget now for the certain future cost of the problem
- •But it's such a long, drawn out solution. How can we implement a program that takes decades to achieve sustainability?



UST's Compared to CADV's

- Commercial Underground Storage Tanks (USTs) were constructed and utilized in post WWII America, and began leaking petroleum products into the environment 30-50 years later
 - Hazardous and Solid Waste Amendments of 1984 and SARA in 1986
 - Funds were only used to clean up existing sites
 - New cites require insurance and bonds
 - OSLTF funds could be used to address existing CADV's
 - Until a permanent commercially funded program matures and becomes sustainable





CVLTF

- •Pre-construction estimate for future dismantling
- •Shipyards pay new-build keel-laying tax into fund
- Commercial operators pay use tax into fund
- Mandatory insurance requirements for each operator
- Last commercial operator must use CVLTF for dismantling if unable to sell to insured commercial operator
- Illegal to sell commercial vessels to private parties
 Illegal for the U.S. Government to sell military
 vessels to private individuals

Concluding Remarks

What can we do now?

- Identify a singular federal funding source that eases the coordination (the dance) and softens the blow to underfunded coastal state ADV programs
- Embark in practical approaches towards minimizing ongoing environmental degradation (kicking the can down the road) through managed acceptable deconstruction operations

What should we do later?

 Stem the tide of continual influx of CADVs by federal mandate of a long term/final disposition policy to provide future funds (through commercial means) apportioned by years of ownership





Parting Words



