

1 3.0 RESPONSES TO COMMENTS

2 Copies of the written comments that were submitted on the Draft EIR are provided in
3 this section, as well as excerpts of the transcripts from the public hearings held on
4 June 3, 2009 and June 4, 2009 (the complete transcripts are in Appendix J). Each
5 numbered Comment Set is immediately followed by the corresponding responses.
6 Comment letters are presented chronologically, in the order dated or that the
7 California State Lands Commission (CSLC) received the comment, followed by the
8 comments received during the public hearings. The comments received by the
9 CSLC during the public review period on the Draft EIR and at the public hearings
10 were reproduced in a Final EIR that was circulated to the public on July 27, 2009.
11 The same comments received by CSLC during the public review period on the Draft
12 EIR and at the public hearings are reproduced in this Revised Final EIR along with
13 responses to comments. The Revised Final EIR shows changes made to the
14 response to comments since release of the Final EIR on July 27, 2009, as underline
15 for new text, and ~~strike-out~~ for deleted text. In addition, the Revised System Safety
16 and Risk of Upset report is included in this Revised Final EIR as Appendix H-3.

17 The Revised Final EIR is being circulated for public review in order to provide
18 agencies and the public details regarding the clarifications made to the risk analysis.
19 Clarifications have been made to the System Safety and Risk of Upset Report
20 prepared by EDM Services, Inc. that was included as Appendix H-3 to the Draft EIR.
21 The Revised System Safety and Risk of Upset report shows changes as underline
22 for new text, and ~~strike-out~~ for deleted text, and is included as Appendix H-3 to this
23 Revised Final EIR. Revisions to the Draft EIR, Section 4.7, Hazards and Hazardous
24 Materials, and Section 4.9, Land Use and Planning, regarding the risk analysis are
25 provided in Section 4.0 of this Revised Final EIR.

26 The earlier version of the risk assessment included risk measurement terminology
27 that was not defined in the document, which has resulted in some confusion. The
28 “aggregate risk” was presented in the Draft EIR erroneously as “individual risk”. The
29 aggregate risk presents the anticipated annual likelihood of fatalities from all of the
30 project components, which includes approximately 40 miles of 30-inch diameter
31 pipeline, 2.5 miles of 10-inch diameter pipeline, and six fenced, aboveground
32 pressure limiting, pressure regulating, metering, and mail line valve stations. The
33 actual “individual risk”, relates to the risk to an individual at a specific location.
34 Individual risk is most commonly defined as the frequency that an individual may be
35 expected to sustain a given level of harm from the realization of specific hazards, at
36 a specific location, within a specified time interval. The risk level is typically

1 determined for the maximally exposed individual (assumes that a person is present
 2 continuously—24 hours per day, 365 days per year). The individual risks are
 3 evaluated using two approaches: a simplified and enhanced approach.

4 Section 4.1.4 of the Draft EIR correctly stated that a commonly accepted “individual
 5 risk” threshold is an annual likelihood of fatality of one in one-million (1:1,000,000)
 6 for fatality (used by the California Department of Education for school sites).
 7 However, the report incorrectly compared the calculated “aggregate risk” to the
 8 threshold for “individual risk”. “Aggregate risk” has no known established threshold
 9 and is not used in practice to determine individual risk.

10 The highest individual risk along a segment of pipeline is to persons located
 11 immediately above the pipeline. As the distance from each pipeline segment
 12 increases, the individual risk decreases. The maximum risk posed by Line 406
 13 before mitigation is 1:2,137,000, and after mitigation it is 1:4,274,000 chance of
 14 fatality per year. The maximum risk posed by Line 407 before mitigation is
 15 1:2,062,000, and after mitigation it is 1:4,115,000 chance of fatality per year. The
 16 maximum risk posed by Line DFM before mitigation is 1:4,255,000, and after
 17 mitigation it is 1:8,475,000. Since the maximum calculated individual risk is less
 18 than the threshold, the risk is considered to be less than significant.

19 Individual comments received during the Draft EIR public review comment period
 20 are numbered in the margins of each comment letter and correspondingly numbered
 21 responses follow each letter. Table 3-1 and Table 3-2 list all comments and show
 22 the comment set identification number for each letter or comment from the public
 23 transcripts.

24 Errata and minor text clarifications within the Draft EIR arising from the comments
 25 and responses are presented in Section 4.0 of this Revised Final EIR.

26 **Table 3-1: Commenters and Written Comment Set Number**

Draft EIR Comment Set #	Agency / Affiliation	Name of Commenter	Date of Documentation or CSLC Receipt
A	United Auburn Indian Community of the Auburn Rancheria	Greg Baker, Tribal Administrator	May 27, 2009
B	Property Owners	Howard and Bonnie Lopez	May 29, 2009
C	Property Owners	William Dibble, Barbara Dibble, Dorothy Dibble	June 1, 2009

Draft EIR Comment Set #	Agency / Affiliation	Name of Commenter	Date of Documentation or CSLC Receipt
D	Enterprise Rancheria	Ren Reynolds	June 4, 2009
E	Property Owner	Isabel Story	June 4, 2009
F	Property Owner	Alisa Stephens	June 8, 2009
G	Center Joint Unified School District	Craig Deason	June 9, 2009
H	Yolo County Board of Supervisors	Mike McGowan	June 10, 2009
I	Microp Limited	TR Martin	June 10, 2009
J	Department of Transportation –District 3	Alyssa Begley	June 11, 2009
K	City of Roseville	Mark Morse	June 12, 2009
L	Placer County Air Pollution Control District	Angel Rinker	June 12, 2009
M	Sacramento Metropolitan Air Quality Management District	Paul Philley	June 12, 2009
N	Feather River Air Quality Management District	Sondra Anderson	June 12, 2009
O	Yolo-Solano Air Quality Management District	Matt Jones	June 12, 2009
P	Hefner, Stark & Marois, LLP	Martin B. Steiner	June 12, 2009
Q	Klein Family Farms	Chris Ochoa and Mark Ochoa	June 12, 2009
R	Sierra Vista Owners Group	Jeff Jones	June 12, 2009
S	Pacific Gas and Electric Company	Chris Ellis	June 12, 2009
T	Placer County Community Development	Maywan Krach	June 15, 2009
U	Remy, Thomas, Moose and Manley, LLP	Sabrina V. Teller	June 12, 2009
V	Central Valley Flood Protection Board	James Herota	June 12, 2009
W	California Regional Water Quality Control Board, Central Valley Region	Virginia Moran	June 12, 2009
X	California Department of Fish and Game	Kent Smith	June 18, 2009

Draft EIR Comment Set #	Agency / Affiliation	Name of Commenter	Date of Documentation or CSLC Receipt
Y	Yolo County Farm Bureau	Tim Miramontes	June 23, 2009

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Table 3-2: Public Hearing Draft EIR Comments - June 3 and 4, 2009

Comment Agency/Affiliation	Name of Commenter	Comment #	Copy of Transcript of Hearing
Wednesday, June 3, 2009, 3:00 p.m. Public Hearing Draft EIR Comments, Roseville, CA			
Local Resident	Bill Dibble	PT-1 to PT-10	Pages 25 through 31
Local Resident	Alisa Stephens	PT-11 to PT-21	Pages 32 through 39
Representative of DF Properties Land Owner	Nick Alexander	PT-22 to PT-25	Pages 39 through 41
Local Resident	Norepaul Mouaryang	PT-26 to PT-29	Pages 41 through 44
Local Resident	Mai Neng Yang	PT-30 to PT-31	Pages 44 through 47
Wednesday, June 3, 2009, 5:30 p.m. Public Hearing Draft EIR Comments, Roseville, CA			
No oral comments	No oral comments	No comments	Page 1
Thursday, June 4, 2009, 3:00 p.m. Public Hearing Draft EIR Comments, Woodland, CA			
Local Resident	Howard Lopez	PT-32 to PT-43, PT-64 to PT-66	Pages 22 through 29, 42 through 45
Local Resident	James Bennett	PT-44 to PT-46	Pages 30 through 31
Local Resident	Wilma Stephens Hill	PT-47 to PT-49	Pages 31 through 33
Local Resident	Chris Ocha	PT-50 to PT-53, PT-68	Pages 33 through 35, 49
Local Resident	Ed Mast	PT-54 to PT-55	Pages 35 through 36
Local Resident	Fulton Stephens	PT-56 to PT-57	Pages 36 through 37
Local Resident	Paul Smith	PT-58 to PT-63, PT-69	Pages 37 through 41, 50
PG&E	Barbara Butterfield	PT-67	Page 47
Thursday, June 4, 2009, 5:30 p.m. Public Hearing Draft EIR Comments, Woodland, CA			
Local Resident	Barbara Dibble	PT-70 to PT-77	Page 17 through 21

MIWOK
MAIDU

United Auburn Indian Community
of the Auburn Rancheria

JESSICA TAVARES
CHAIRPERSON

JOHN SUEHEAD
VICE CHAIR

DAVID KEYSER
SECRETARY

DOLLY SUEHEAD
TREASURER

GENE WHITEHOUSE
COUNCIL MEMBER

May 27, 2009

California State Lands Commission
Crystal Spurr, Project Manager
100 Howe Avenue, Suite 100-South
Sacramento, CA 95825

Subject: DEIR - Pacific Gas and Electric Company (PG&E) line 406-407 Natural Gas Pipeline

Dear Ms. Spurr,

Thank you for requesting information regarding the above referenced project. The United Auburn Indian Community (UAIC) is comprised of Miwok and Maidu people whose traditional homelands include portions of Placer and Nevada counties, as well as some surrounding areas. The Tribe is concerned about development within ancestral territory that has potential to impact sites and landscapes that may be of cultural or religious significance. We appreciate the opportunity to comment on the proposed project.

We understand that, with the exception of one isolated obsidian biface and one unevaluated prehistoric habitation site near Line 407-East, no other prehistoric cultural resources have been recorded in the vicinity of the project site. As stated in the archaeological report, the area in general is sensitive for buried prehistoric resources. In the event of an inadvertent discovery of prehistoric cultural resources or human burials, we would like to be contacted immediately to provide input on the appropriate course of action. Should excavations for site testing or data recovery become necessary, we would like to be informed in order to provide on-site tribal monitors.

If you have any questions, please contact Shelley McGinnis, Analytical Environmental Services, at (916) 447-3479.

Sincerely,



Greg Baker
Tribal Administrator

CC: Shelley McGinnis, AES

A-1

1 **RESPONSE TO COMMENT SET A**

2 **A-1** All work in the Project alignment will adhere to the measures outlined in
3 Applicant Proposed Mitigation (APM) CR-3, APM CR-4, and APM CR-5, which are
4 included in the Draft EIR in Table ES-1 of the Executive Summary; Section 4.5.4 of
5 the Draft EIR. These APMs address inadvertent discoveries of buried materials and
6 require notification of the local Native American community prior to subsurface
7 excavations at prehistoric archaeological sites.

8

9

May 29, 2009

Crystal Spurr, Project Manager
California State Lands Commission
100 Howe Avenue, Suite 100-South
Sacramento, CA. 95825

Dear California State Lands Commission,

Here are some of the concerns that we have with the PG&E line 406/407 Natural Gas Pipeline project coming through our property that we will be bringing up at the June 4th meeting in Woodland with the PG&E and the California State Land Commission:

1. It will devalue our property as long as they have the pipeline easement. | B-1
2. The amount that they offered us for our 1.562 acres was way too low. |
3. Our property is prime ag land, we have grown tomatoes, bell peppers seed crops, orchard crops, wheat, corn, organic crops and livestock. |
4. They will restrict us from ever planting almonds on the pipeline easement which the loss to a grower would be around \$4500. 00 per acre. Over a 15 year period for us on our 1.562 acre, the loss amounts to \$105,435.00. | B-2
5. They will restrict us from ever planting grapes and the loss to the grower would be \$4200.00 per acre. |
6. Other companies that have gotten easements on property such as cell phone towers are paying the property owner \$1000 to \$1200 per month for the easements. | B-3

7. They will be segmenting our property with a new easement when only 230 yards away they already have an easement along the county road. B-3
8. Activities with heavy equipment such as leveling, deep ripping and simply crossing this line will be restricted. B-4
9. The landowner will get zero benefit from the pipeline. B-5
10. They will have the right to come on our property whenever they see fit. B-5
11. We will be put at risk do to the fact of the size of the line and that natural gas will be flowing though it for a potential leak and explosion. B-6
12. The pipeline will be crossing a known earthquake fault line in the vicinity of freeway 505. B-7
13. Our first choice is the no project option. Second choice is Option E in the Environmental Impact Report from the California State Lands Commission dated April 29,2009 B-8

Any question call us at 787-3384.



Howard and Bonnie Lopez

1 RESPONSE TO COMMENT SET B

2 **B-1** The statement and concerns regarding economic impact to farmland is
3 included in the public record and will be taken into account by decision-makers when
4 they consider certification of the EIR and consider whether to approve the proposed
5 Project. PG&E has their own process, separate from the Environmental Impact
6 Report prepared pursuant to the CEQA, which addresses negotiations with
7 landowners. In developing projects, PG&E identifies routes based on engineering
8 and environmental considerations. In performing the field work prior to submitting an
9 application for a proposed project to the CSLC, PG&E often engages in discussions
10 with landowners and may be able to address their concerns. PG&E prefers to work
11 out property rights with landowners in a mutually agreeable manner. PG&E will work
12 with landowners and their tenant farmers to arrive at agreed upon compensation
13 both for the value of the pipeline easement, as well as the impacts to agricultural
14 crops resulting from this pipeline Project. The CSLC is not involved in the PG&E
15 discussions and negotiations with landowners.

16 PG&E provided an application to the CSLC for a lease of CSLC lands, thereby
17 triggering the need for environmental review of their proposed pipeline Project. The
18 CSLC is the lead agency for the preparation of an EIR in accordance with CEQA.
19 The CEQA process is a public disclosure and participation process regarding the
20 environmental effects of a proposed project.

21 The proposed 40-mile pipeline Project would temporarily disturb 511 acres of
22 farmland within four counties (329 acres in Yolo County, 91 acres in Sutter County,
23 18 acres in Sacramento County, and 73 acres in Placer County). Based on
24 response to comment S-15, pages 4.2-24 and 4.2-25 of the Draft EIR have been
25 revised to reflect that the proposed Project would prohibit the planting of deep-rooted
26 plants, such as trees or vines within 10 feet (rather than the previously stated 15
27 feet) on either side of the pipeline centerline (20 feet, rather than 30 feet total within
28 the permanent easement). This would result in the limitation of crops grown on 102
29 acres of farmland within the four counties to row crops, field crops, or any other
30 crops that do not involve deep-rooted plants. The proposed Project would result in
31 the loss of 2.0 acres of orchards located within Yolo County. The proposed Project
32 would permanently impact 2.55 acres of farmland across all four counties due to the
33 aboveground stations. Temporary and permanent agricultural impacts are
34 discussed on pages 4.2-23 through 4.2-25 of the Draft EIR, and revisions to the
35 Draft EIR can be reviewed in Section 4.0 of this Revised Final EIR.

1 Both temporary and permanent economic losses of normal farm operations are
2 required to be compensated as stated in the California Code of Civil Procedure.
3 PG&E is required to provide financial compensation for temporary and permanent
4 loss of agricultural uses through the California Code of Civil Procedure, as follows:

- 5 • Section 1245.030(b) requires compensation for property damage, including
6 crop damage, resulting from pre-construction project studies, testing,
7 surveying, etc.
- 8 • Section 1263.210(a) requires all property improvements, including agricultural
9 crops and associated facilities and infrastructure, be included in project land
10 rights acquisition compensation.
- 11 • Section 1263.250(a) requires compensation for crop damage/losses resulting
12 from project construction. It also requires scheduling project construction to
13 avoid impacts to agricultural crops when possible.

14 According to CEQA Guidelines Section 15358(b), effects analyzed under CEQA
15 must be related to a physical change in the environment. CEQA Guidelines Section
16 15125 (a) provides that an EIR must include a description of the physical
17 environmental conditions in the vicinity of the project as they exist at the time of the
18 Notice of Preparation of the EIR, or at the time environmental analysis is
19 commenced (baseline conditions). The introduction of the Draft EIR, Section 1.0,
20 provides a definition of the affected environment, and each major resource section of
21 the Draft EIR provides an environmental setting, including agricultural resources.
22 Attempting to determine future uses of farmland currently planted in field or row
23 crops that would be converted to orchard or vineyard is too speculative for
24 evaluation.

25 We analyzed the impact to agricultural resources based on baseline conditions
26 being able to continue once the pipeline was installed and the topsoil restored. Most
27 of the agricultural land along the proposed Project alignment is used for row or field
28 crops. Refer to pages 4.2-23 through 4.2-25 of the Draft EIR for a discussion of
29 temporary and permanent impacts to agricultural land. The temporary impacts to
30 the 511 acres of farmland would not result in a physical change to the environment
31 for more than three weeks in any one area, or in the case of horizontal directional
32 drilling (HDD), for more than four weeks. In addition, the amount of farmland
33 permanently impacted (2.55 acres) across all four counties, and the amount of
34 farmland converted from

1 deep-rooted plants to other types of crops (2.0 acres of orchard loss) located within
2 Yolo County does not represent a significant regional loss.

3 **B-2** Please refer to response to comment B-1.

4 **B-3** Please refer to response to comment B-1. Public Utility Easements
5 (PUEs) may exist in which PG&E and other utilities have installed facilities.
6 However, in general PUEs do not provide sufficient rights and protection for large
7 transmission facilities. Therefore, PG&E acquires easements to install transmission
8 facilities rather than PUEs.

9 Segmenting property with a utility easement for a buried pipeline does not preclude
10 the use of the easement for farming, once construction of the pipeline is complete,
11 but only precludes the planting of deep-rooted crops. As discussed on page ES-32,
12 while Alternative Options A, B, C, D, E, and G would result in similar impacts to
13 agricultural resources as the proposed Project, these options would reduce the
14 number of agricultural fields that would be segmented by the Project. However,
15 implementation of these alternative options would result in increased impacts
16 associated with factors such as movement of the pipeline closer to roadways,
17 residences, and in some cases businesses, thereby increasing the number of people
18 that would be at risk if a rupture of the pipeline were to occur with a subsequent
19 explosion and/or fire. Please also refer to responses to comments B-1 and E-3.

20 **B-4** As noted on page 4.2-24 of the Draft EIR, most farming practices would
21 be allowed to resume within the permanent easement following pipeline completion.
22 The pipeline is proposed to be constructed with 5 feet of soil coverage in order to
23 allow farming activities such as discing or deep-ripping to continue within the entire
24 easement. PG&E has increased the soil coverage beyond minimum requirements
25 from 3 feet to 5 feet because PG&E's experience has demonstrated that this depth
26 is sufficient to eliminate most threats from agricultural operations. Restrictions to
27 crossing the easement would exist during project trenching, installation, and backfill.
28 As described on page 2-54 of the Draft EIR, such restrictions would be expected to
29 last no more than three weeks.

30 **B-5** Please refer to response to comment B-1 for a discussion regarding
31 landowner compensation.

32 Regarding pipeline access, the Draft EIR on page 2-38 of Section 2.0, Project
33 Description, states, "Routine maintenance along the majority of the line would
34 consist of quarterly to annual patrolling (e.g., foot or aerial patrol), cathodic

1 protection, and surveys. PG&E would maintain a 50-foot-wide permanent easement
2 along the length of the Project, with the exception of the Powerline Road DFM,
3 which would have a 35-foot-wide permanent easement. Vegetation maintenance
4 would be as needed to maintain a 30-foot-wide corridor centered on the pipe that is
5 free of deep-rooted plants. Because the majority of the route is grassland, row
6 crops, or rice fields, very few areas are expected to require vegetation maintenance
7 by PG&E.” (Please note that in response to comment S-15, the 30-foot-wide
8 corridor that is free of deep-rooted plants has been decreased to a 20-foot-wide
9 corridor. Please refer to Section 4.0 of this Revised Final EIR for changes to the
10 Draft EIR.)

11 PG&E has provided information that some annual patrols are conducted from the air
12 so no access to the property is required. When a patrol or inspection on the ground
13 is required, vehicles will use existing farm roads and off-road travel will be on foot.
14 PG&E tries to schedule these ground inspection activities at such times that they do
15 not impact agricultural activities. In the unlikely event of ground disturbing
16 maintenance activities, PG&E will work with the landowner to minimize disruption to
17 their property and activities.

18 **B-6** The Revised Final EIR provides an analysis that has been clarified to
19 account for individual risks to the public due to the potential for fires and explosions,
20 which may result from pipeline releases. A revised System Safety and Risk of Upset
21 report was completed by EDM Services, Inc. for the proposed Project, and is
22 included as Appendix H-3 of this Revised Final EIR. Revisions to the Draft EIR,
23 Section 4.7, Hazards and Hazardous Materials, and Section 4.9, Land Use and
24 Planning, regarding the risk analysis are provided in Section 4.0 of this Revised
25 Final EIR. The risk analysis was revised because the aggregate risk was calculated
26 and reported as individual risk. In addition, the risk analysis incorrectly compared
27 the aggregate risk to the individual risk threshold of an annual likelihood of fatality of
28 1:1,000,000. The individual risk is defined as the frequency that an individual may be
29 expected to sustain a given level of harm from the realization of specific hazards, at
30 a specific location, within a specified time interval (measured as the probability of a
31 fatality per year). Aggregate risk is the total anticipated frequency of fatalities that
32 one might anticipate over a given time period for all of the project components (the
33 entire pipeline system). There is no known established threshold for aggregate risk.

34 ~~In addition, Table 5.1.5-1 of the report, as well as Table 4.7-6 on pages 4.7-34 and~~
35 ~~4.7-35 of the Draft EIR, summarizes the potential consequences from fires and~~
36 ~~explosions at various distances from the proposed pipeline.~~

1 Generally, natural gas could be released from a leak or rupture in the pipeline. If the
2 natural gas reached a combustible mixture and an ignition source was present, a fire
3 and/or explosion could occur.

4 The individual risk significance threshold used in the Revised Final EIR is an annual
5 likelihood of one in one-million (1:1,000,000) for serious injury or fatality (used by the
6 California Department of Education for school sites). The risk level is typically
7 determined for the maximally exposed individual (assumes that a person is present
8 continuously—24 hours per day, 365 days per year).

9 The maximum risk posed by Line 406 in Yolo County before mitigation is
10 1:2,137,000, and after mitigation is 1:4,274,000 chances of fatality per year. The
11 highest risk along a segment of pipeline is to persons located immediately above the
12 pipeline, and the risk decreases as a person is farther away from the pipeline.
13 Because the calculated individual risk is less than the threshold of 1:1,000,000, the
14 risk is considered to be less than significant.

15 ~~The level of risk posed by Line 406 in Yolo County before mitigation is 1:350,000,~~
16 ~~which is 3 times greater than the level of risk generally considered acceptable. After~~
17 ~~mitigation, the level of risk posed by Line 406 would be approximately 1:700,000,~~
18 ~~which is still greater than the level of risk generally considered acceptable. The~~
19 ~~overall total annual likelihood of serious injury or fatality, taking into account the~~
20 ~~entire pipeline route, is 1:16,000 before mitigation. The mitigation measures being~~
21 ~~imposed on the Project would reduce the risk by approximately 50 percent.~~
22 ~~However, the individual risk of serious injury or fatality would still be approximately~~
23 ~~1:30,000, 33 times greater than the level of risk generally considered acceptable.~~
24 ~~(Please refer to page 4.7-33 and 4.7-39 of the Draft EIR.)~~

25 ~~The lead agency recognizes that the risks remain significant even after mitigation~~
26 ~~has been implemented to reduce the magnitude of the risks. The CSLC will need to~~
27 ~~balance the economic, legal, social, technological, or other benefits of the proposed~~
28 ~~Project against its unavoidable environmental risks when determining whether to~~
29 ~~approve the Project. If the EIR is certified by the CSLC, a statement of overriding~~
30 ~~considerations will need to be adopted at the time of certification and approval of the~~
31 ~~Project (CEQA Guidelines Section 15093).~~

32 **B-7** In addition to all other applicable federal and State codes, regulations, and
33 industry standards for pipeline design, the CSLC requires that the pipeline design
34 also meet the requirements of current seismological engineering standards such as

1 the “Guidelines for the Design of Buried Steel Pipe” by American Lifeline Alliance
2 and “The Guidelines for the Seismic Design and Assessment of Natural Gas and
3 Liquid Hydrocarbon Pipelines” by the Pipeline Research Council International, Inc.
4 The CSLC also required that all engineered structures, including pipeline alignment
5 drawings, profile drawings, buildings, structures, and other appurtenances and
6 associated facilities, be designed, signed, and stamped by California Registered
7 professionals certified to perform such activities in their jurisdiction.

8 The faults within the Project area are discussed in the Draft EIR, Section 4.6,
9 Geology and Soils (reference pages 4.6-19 through 4.6-31).

10 The geotechnical report prepared for the proposed Project notes that “evidence
11 suggests that, although the Dunnigan Hills fault shows compelling evidence of
12 surface rupture a few miles north of the proposed alignment, the fault becomes
13 buried in the area where the proposed alignment crosses it.” The Draft EIR provides
14 an impact and mitigation measure regarding earthquake faults and seismic risks to
15 the pipeline. A portion of Impact GEO-1 on page 4.6-39 of the Draft EIR has been
16 revised. Mitigation Measure (MM) GEO-1 on page 4.6-39 and 4.6-40 of the Draft
17 EIR has also been revised. Refer to Section 4.0 of this Revised Final EIR for
18 revisions to the Draft EIR.

19 **B-8** Section 3.0 of the Draft EIR evaluates a number of alternatives or options
20 along the proposed pipeline alignment to reduce or avoid one or more impacts of the
21 proposed Project. This comment expresses a preference for the No Project
22 Alternative (1st choice) or Option E (2nd choice). The No Project Alternative means
23 that PG&E would not construct/operate the natural gas pipeline along the proposed
24 route. Option E would involve a minor realignment of the proposed Line 406 route to
25 follow CR-19, east of CR-87. At CR-19A, it would extend back to the north via an
26 existing dirt road and underneath a large electrical transmission corridor. The
27 pipeline would then cross an irrigation lateral and continue north where it would
28 converge back with the proposed Line 406 route, just west of I-505. The pipeline
29 would then follow the same route as the proposed Project east of I-505. This
30 alternative would increase slightly the total length of the pipeline. Figure 3-2D of the
31 Draft EIR shows Option E.

32 The reason Option E was considered is that it would meet all of the basic Project
33 objectives and would reduce segmenting agricultural fields in the Hungry Hollow
34 area. However, this alternative would require locating the pipeline closer to several

1 residences and result in the removal of trees from an existing orchard situated along
2 CR-19.

3 The CSLC will make two decisions regarding the PG&E Line 406-407 Natural Gas
4 Pipeline Project at one of the CSLC's public meetings. The first decision will be
5 whether to certify the EIR that was prepared for the proposed PG&E Line 406-407
6 Natural Gas Pipeline project. The second decision to be made by the CSLC will be
7 whether to approve the environmentally superior alternative ~~proposed project~~, which
8 is the construction of the PG&E Line 406-407 Natural Gas Pipeline, inclusive of all
9 project components and Options I and L. The CSLC could also choose at that time
10 to approve any of the other options and any alternatives that were analyzed in the
11 EIR. A notice of the date, time, and location of the public meeting where the Project
12 will be considered by the Commissioners will be mailed to everyone on the CLSC
13 mailing list and to everyone who has commented on the Draft EIR, at a minimum of
14 10 to 15 days prior to the date of the meeting.

From: <dibblesbs@inreach.com>
To: "Crystal Spurr" <spurrc@slc.ca.gov>
Date: 06/01/2009 8:32 PM
Subject: gas pipe line

This is in regards to the proposed gas pipe line 406-407 that is proposed to go through my property located at 27960 C.R. 19 North of Esparto. It will devalue my property as long as the pipe line is in service, which is for 50 years. The amount you have offered is incredibly low \$7700.00 for 50 years, is ridiculous.

C-1

You restrict me from growing grapes or any deep rooted crops, if you have looked at our area you have seen numerous new orchards going into production, as the income from these crops are signifinaly higher than the crops now grown. Almonds are going for \$4500.00 per acre and grapes at \$4200.00 per acre. I barley make enough to pay my property taxes now so this will leave me at a great disadvantage for future income.

C-2

I will receive no benefit from the gas line. They have not offered me free Gas and Electric for the right to use and destroy my land.

C-3

When the geologist came out to talk to me about this project he informed me that the gas line was 100% safe. I went into goggle search and found this to be untrue, there have been 22,500 ruptures to 30-36 inch gas pipe lines.

C-4

The C.R. 16 route I asked about. I was informed that this route was not considered because of side hill "solving" (his word) I have driven this route and again this is untrue as the area proposed between C.R. 87 and Interstate 505 is as flat as the C.R. 16 alternate. From there the line will have to go through the Dunnigan hills which according to you will cause "slouving".

C-5

I have been lets not say lied to but have been told things that are untrue, so I cannot believe anything I have been told about this project. My mother lives just to the West of me at 28000 C.R. 19 she is very concerned about this project also as we share income of my property, and the possibility of a pipe line rupture.

C-6

I thought I lived in the United States, at least that is what they told me when I went to war to defend this country. I might as well live in a third world communist country where you have No rights, as this is what you are trying to tell me.

William Dibble
Barbara Dibble
Dorothy Dibble

1 **RESPONSE TO COMMENT SET C**

2 **C-1** Please refer to response to comment B-1.

3 **C-2** Please refer to response to comment B-1.

4 **C-3** Please refer to response to comment B-1.

5 **C-4** Please refer to response to comment B-6. Please see the Revised
6 System Safety and Risk of Upset report in Appendix H-3 of this Revised Final EIR.
7 Also, please see Section 4.7 of the Draft EIR, as revised in the Revised Final EIR,
8 and the EDM Services, Inc. report included in Appendix H for a discussion of the
9 number of pipeline incidents on 30- to 36-inch natural gas pipelines. Both include
10 credible references regarding pipeline incident statistics.

11 **C-5** The commenter is referring to the use of CR-16 as a pipeline alignment.
12 While portions of Option A and Option B follow CR-16 (refer to pages 3-12 and 3-13
13 of the Draft EIR), it is the portion of the Line 406 Central Alternative that would cross
14 hillsides between Hwy 505 and I-5 for which sloughing was a primary concern. The
15 Line 406 Central Alternative was considered but eliminated from full evaluation in the
16 Draft EIR (refer to pages 3-10 and 3-11 of the Draft EIR) because this proposed
17 pipeline alignment alternative would be longer than the preferred alternative
18 (resulting in greater impacts) and would require crossing a greater amount of
19 potential foraging habitat for Swainson's hawk, nesting habitat for burrowing owls,
20 and other habitats utilized by special-status species. This alternative would also
21 require construction along sidehills, which would present additional engineering,
22 construction, and maintenance considerations.

23 **C-6** Please refer to responses to comments B1 and C-4.

24



Enterprise Rancheria

Estom Yumeka Maidu Tribe

3690 Olive Hwy
Oroville, CA. 95966 -5723

Ph: (530) 532-9214
Fax: (530) 532-1768
Email: info@enterpriserancheria.org

May 28, 2009

Crystal Spurr
Project Manager

RE: PACIFIC GAS AND ELECTRIC COMPANY LINE 406-407 NATURAL GAS PIPELINE

Sutter, County

Enterprise Rancheria EPA Department
**The tribes offer site monitors to assist on these projects.
We need a map of the Sutter area that will be affected !**

D-1

Our protocol is as follows.
If during ground disturbing activities, any resources are uncovered all work shall cease within the area of the find, pending an examination of the site and materials by a professional archaeologist and tribal monitor.

D-2

If any remains are uncovered, the Health and Safety Code 7050-55097.9 shall be enforced and strictly adhered to!

D-3

The tribe will work with local authorities on the disposition of cultural resources.
We will be working with the tribes in our area and you on this project!

D-4

EPA Planner
Site Monitor

Ren Reynolds



When developers and public agencies assess the environmental impact of their projects, they must consider "historical resources" as an aspect of the environment in accordance with California Environmental Quality Act (CEQA) Guidelines section 15064.5. These cultural features can include Native American graves and artifacts; traditional cultural landscapes; natural resources used for food, ceremonies or traditional crafts; and places that have special significance because of the spiritual power associated with them. When projects are proposed in areas where Native American cultural features are likely to be affected, one way to avoid damaging them is to have a Native American monitor/consultant present during ground disturbing work. In sensitive areas, it may also be appropriate to have a monitor/consultant on site during construction work.

A knowledgeable, well-trained Native American monitor/consultant can identify an area that has been used as a village site, gathering area, burial site, etc. and estimate how extensive the site might be. A monitor/consultant can prevent damage to a site by being able to communicate well with others involved in the project, which might involve:

1. Requesting excavation work to stop so that new discoveries can be evaluated;
2. Sharing information so that others will understand the cultural importance of the features involved;
3. Ensuring excavation or disturbance of the site is halted and the appropriate State laws are followed when human remains are discovered;
4. Helping to ensure that Native American human remains and any associated grave items are treated with culturally appropriate dignity, as is intended by State law.

1 **RESPONSE TO COMMENT SET D**

2 **D-1** Please refer to Figures 2-4, 2-5, and 2-6, which provide detailed views of
3 the proposed pipeline location within Sutter County. Portions of Sutter County
4 affected by the Project are shown on various figures throughout the Draft EIR,
5 including Figure 2-1, 2-2, 2-4, 2-5, 2-6, 2-7, 2-12, and 2-15; Figure 3-2A, 3-2 Map 2
6 of 3, 3-2G Map 3 of 3, and 3-3; Figure 4.2-1B and 4.2-1C; Figure 4.3-1; Figure 4.4-1,
7 4.4-2, and 4.4-3; Figure 4.6-1, 4.6-2B, 4.6-2C, 4.6-3, and 4.6-4; Figure 4.8-1; Figure
8 4.9-1B and 4.9-1C; Figure 4.13-1; and Figure 5-1.

9 **D-2** Please refer to APM CR-3, APM CR-4, and APM CR-5, which are
10 included in Section 4.5.4 of the Draft EIR. These APMs address the inadvertent
11 discovery of archaeological resources. As described on page 4.5-36 of the Draft
12 EIR, these APMs require PG&E to consult with the local Native American community
13 prior to any subsurface excavation at prehistoric archeological sites to give them the
14 opportunity to monitor the excavations; allow supervision of trenching by a qualified
15 professional archaeologist and/or geo-archeologist; stop work near discovered
16 potential resources; and develop a Discovery Plan indicating the appropriate
17 treatment of archeological materials or human remains.

18 **D-3** Comment acknowledged. As outlined in APM CR-4, on page 4.5-36 of the
19 Draft EIR, the discovery of human remains outside a dedicated cemetery will require
20 compliance with Health and Safety Code Section 7050.5.

21 **D-4** As discussed above in response to comment D-2, and as outlined in APM
22 CR-3, APM CR-4, and APM CR-5, the PG&E would work with the local Native
23 American community during Project implementation. These APMs are included in
24 the revised Mitigation Monitoring Program in ~~Appendix F~~ of this Revised Final EIR.

25

RECEIVED
CALIFORNIA STATE
LANDS COMMISSION
OCT 23 PM 1:32

Crystal Spurr, Project Manager
California State Lands Commission
100 Howe Avenue, Suite 100-South
Sacramento, CA 95825

Subject: Comments to Project Title "Pacific Gas and Electric Company (PG&E) Line
406-407 Natural Gas Pipeline (SCH No. 2007062091)

Dear Ms. Spurr:

The purpose of my letter is to provide comments in response to your letter titled Notice of Availability/Public Meetings Draft Environmental Impact Report "and mailed 29 April 2009.

I have reviewed the Line 406 and Line 407 Pipeline Project Overview Map and the Line 406 and 407 Pipeline Project Alternatives Map. These proposed routes begin from Line 401 located on the western side of Yolo County north of Township of Capay and goes eastward toward the City of Roseville to PG&E's existing Line 123. Also I am a property owner of land being considered by either proposal so I may have a bias; however I will try to be objective with my comments.

1. The proposed pipeline transverses from the west to the east side of Yolo County and into Sacramento County. On its proposed route it would go through fertile lands laid down over thousands of years by Cache Creek and the Sacramento/Feather Rivers. Part of the pipeline would cut through the Dunnigan Hills which has been declared a specific wine appellation area and can not just be called grazing lands.

E-1

2. Construction is a very destructive process to fertile ag land. Water percolates into ground water. Construction could intersect this process and effect ground table water.

E-2

3. Yolo County has had an objective to promote farming. Their detailed objectives can be reviewed by going online to www.yolocounty.org. Under County Administrator, General Plan Update their vision statement is outlined. A pipeline would prohibit future deep rooted farming practices (e.g., walnut, almond, fruit trees & grape vines) over the proposed line. This has the affect of not only reducing farm income but includes associated ag related jobs & related economic infrastructure. An attachment dated July 22, 2003 to Judy Brown , California State Lands Commission has comments regarding the Draft EIR for Kinder Morgan Concord to West Sacramento Pipeline Project (State Clearing house Number 2002022019 EIR 711) from Lynnel Pollock, Chair Yolo County

E-3

Board of Supervisors is provided for additional detail on Yolo County's planning to promote farming. Has Yolo County & Sacramento County been afforded the opportunity to provide comments?

E-3
Cont.

4. The Sacramento Bee's Business Section had an article indicating the Sacramento area has 20% of its homes unoccupied at present. When PG&E made their studies in 2007 basing data studies on prior experience there could have been support for a natural gas need. A sea of events has changed economics and environmental concerns in the intervening years. There is a major emphasis not only to conserve energy but also to support renewable energy. Roseville, Sunset City, Loomis etc. have been an area under development.. But with the present mortgage problems in this area a big question is raised. Many homes are being foreclosed. "Do we need to build more homes ~~and~~ which have lengthy commutes to jobs in Sacramento and else where?" Another question raised is do we really want to pave over and build upon fertile land? We could be depriving ourselves of food, oxygen generating plants, carbon foot print reductions, plus jobs to employ our present population. Just recently the Sacramento Bee in its editorial pages talk of citizens leaving this State because of taxes & jobs.

E-4

5. Homes built have had increased square footage (aka McMansions). Now interest is to downsize homes which not only saves land but consumption of natural resources as well. Downtown Sacramento has increased its population with lofts & condos. For years the City of Davis has been trying to have a slow growth movement in action. Our San Joaquin Valley has had very rapid growth and much of its lands have been paved or built upon. If you don't believe me, traverse Highway 99 in that area. Suburban living with large acreages may be a thing of the past. Should we make the same philosophy apply to the Sacramento Valley?

6. Natural gas is not a renewable energy source. Currently it is abundant and we should not consume this natural resource just because it is abundant. Russia is preparing to sell natural gas to the US and is constructing huge buildings, ships & infrastructures to provide this commodity. This will result in another huge transfer of wealth to a foreign plus dependency upon said country for this product. Lessons have not been obvious with China within the last 20 years or Russia's actions with Europe. How about conservation of the natural gas we do have available? Further, California's law requiring power providers to get 20% of their electricity from green sources by the end of 2010 maybe increased to 33% by 2030. SMUD uses natural gas to generate electricity for this area. Doesn't this apply to PG&E? So by 2010 a large demand for natural gas in this area could be reduced significantly so that PG&E would not have to increase capacity to provide reliable service for anticipated demand to the existing gas transmission and distribution pipeline.

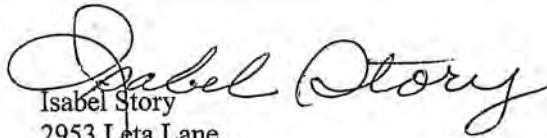
E-5

7. Planning for the use of California's Lands needs to be carefully weighted. Greater capacity to PG&E also means greater revenue. Statistics are about what has happened and projections based upon statistics may not necessarily be indicative of events which follow. The State Lands Commission should be about planning for the State's future needs.

E-6

Thank you for affording the opportunity to express my concerns on land use in this State.

Sincerely,

A handwritten signature in cursive script that reads "Isabel Story". The signature is written in black ink and is positioned above the typed contact information.

Isabel Story
2953 Leta Lane
Sacramento, CA 95821
Phone number: 916.489.4709
Email address: imstory47@gmail.com
May 27, 2009

Attachment as stated above dated July 22, 2003 to Judy Brown, CSLC in paragraph numbered 3.

ATTACHMENT "A"

DRAFT

July 22, 2003

California State Lands Commission

Attn: Judy Brown

100 Howe Avenue, Suite 100-South

Sacramento, CA 95825-8202

Re: Comments Regarding the Draft EIR for the Kinder Morgan Concord to West
Sacramento

Pipeline Project (State Clearinghouse Number 2002022010 EIR 711).

Dear Ms. Brown,

The purpose of this letter is to provide comments in response to the above
referenced Draft

Environmental Impact Report (EIR). It has been submitted in accordance with the
30-day

review period, which will end on July 28, 2003. The County retains the right to submit
further

comments during later stages of the State Land Commission's environmental review,
should

new information and/or analysis become available.

Based on the information provided within the Draft EIR, the County has the following
concerns:

- To minimize impacts on agricultural practices, utility lines should follow the edges
of fields in
existing utility or transportation corridors, or along property lines. Pipelines crossing
agricultural areas should be buried deep enough to avoid conflicts with normal
agricultural or
construction activities.
- Utilities should be designed and constructed to minimize any detrimental effect on
levee
integrity or maintenance.
- The construction of pipelines on and near productive agricultural lands and
operations
should be avoided during harvest season.
- The pipeline should be buried deeper in areas where certain agricultural practices
are used
(e.g., eight feet in lands suitable for grape production that have not been deep
ripped; at
least two feet below the bottom of existing irrigation and drainage ditches; or obtain
the
landowner's agreement to bury the pipeline at a shallower depth).
- The subsidence of Delta lands due to the oxidation of its peat soils should be taken
into
consideration when determining the depth at which pipelines should be buried to
avoid
impacts to agricultural operations and terrestrial wildlife.

attachment

- Pipelines should be weighted or anchored in areas where saturated soils may cause the pipeline to float.
- An Encroachment Permit should be obtained from the local flood control or reclamation districts before any drilling under levees occurs.

4

• A business plan and inventory will be required from the County Environmental Health Department if the threshold quantities of hazardous materials are stored at construction staging areas for greater than thirty days.

• A Conditional Use Permit will be required from the County Planning and Public Works Department prior to the commencement of construction.

• As a part of the Conditional Use Permit review by the County, a determination will be required from the City of Davis regarding the consistency of the proposed project with the City-County Pass-Through Agreement.

The Board of Supervisors thanks the State Lands Commission for their thorough analysis of the proposed project. If you have any questions about the items addressed in this letter, please contact Linda Caruso, Planner, at (530) 666-8850. The opportunity to review this environmental document is appreciated.

Sincerely,
Lynnel Pollock, Chair
Yolo County Board of Supervisors

1 RESPONSE TO COMMENT SET E

2 **E-1** CSLC acknowledges that the Dunnigan Hills area is referred to as an
3 appellation of origin by at least five vintners. Text has been added to page 4.2-2,
4 line 11 of the Draft EIR describing the Dunnigan Hills appellation area. Refer to
5 Section 4.0 of the Revised Final EIR for revisions to the Draft EIR.

6 **E-2** Pages 4.8-11 through 4.8-13 of the Draft EIR discuss construction-related
7 impacts to groundwater flow and supply (see Section 4.8.5, Hydrology and Water
8 Quality). As proposed in APM HWQ-3 and APM HWQ-4, and APM BIO-20 and
9 APM BIO-21, the Project incorporates design features and construction techniques
10 that reduce potential impacts to groundwater flow to less than significant levels.
11 Trenching or directional drilling in accordance with these APMs would ensure that
12 the Project would not substantially deplete groundwater supplies or interfere
13 substantially with groundwater recharge such that there would be a net deficit in
14 aquifer volume or a lowering of the local groundwater table level. As discussed on
15 page 4.4-80 in Section 4.4, Biological Resources, implementation of APM BIO-5,
16 APM BIO-7, APM BIO-13, APM BIO-16, and APM BIO-23 would further reduce
17 potential impacts to groundwater flow to less than significant levels. Please also
18 refer to response to comment F-5.

19 **E-3** Yolo County General Plan goals regarding agriculture that are applicable
20 to the proposed Project are included on page 4.2-19 of the Draft EIR. Page 1-8 of
21 the Draft EIR has been revised to indicate that PG&E, as a CPUC-regulated entity,
22 is not required to adhere to county or city zoning or land use designations, nor are
23 they required to obtain discretionary permits from such jurisdictions. However,
24 PG&E may be required to obtain ministerial permits, such as grading and
25 encroachment permits, from affected counties, cities or other local jurisdictions, such
26 as reclamation districts. Furthermore, PG&E may be required to obtain permits or
27 approvals from certain reviewing authorities such as those listed in Section 1.0,
28 Introduction, under the heading 1.4 Permits, Approvals, and Regulatory
29 Requirements, beginning on page 1-8 of the Draft EIR. Refer to section 4.0 of this
30 Revised Final EIR for revisions to the Draft EIR.

31 While PG&E, as a CPUC-regulated entity, is not required to adhere to local
32 jurisdiction regulations, Yolo County's General Plan policies were taken into
33 consideration during the preparation of the Draft EIR. As noted on page 4.2-24 of
34 the Draft EIR (as amended in Section 4.0 of the Revised Final EIR), restrictions on
35 deep-rooted plants and vines would affect approximately 102 acres of farmland in

1 Yolo County. The majority of the land within the proposed permanent easement is
2 grassland, row crops, or rice fields, and these activities could continue within the
3 permanent easement. Attempting to determine that future uses of farmland currently
4 planted in field or row crops would be converted to orchard or vineyard is too
5 speculative for evaluation. The temporary impacts to the 511 acres of farmland
6 would not result in a physical change to the environment for more than three weeks
7 in any one area, or in the case of HDD, for more than four weeks. In addition, the
8 amount of farmland permanently removed (2.55 acres) across all four counties, and
9 the amount of farmland converted from deep-rooted plants to other types of crops
10 (2.0 acres of orchard loss) located within Yolo County does not represent a
11 significant regional loss. In addition, it is not an uncommon practice to plant
12 commercial cover crops in vineyards and orchards between the rows, such as fava
13 beans. Such shallow-rooted crops would be allowed within the 10 feet on either side
14 of the pipeline.

15 PG&E would coordinate with landowners, tenant farmers, and adjacent property
16 owners prior to and during construction of the proposed pipeline in order to
17 coordinate the construction schedule with agricultural activities such as crop
18 spraying, crop irrigation, and harvest activities. For construction activities within rice
19 fields, the proposed plan is that PG&E work with landowners to isolate the right-of-
20 way prior to the fall, so that construction can begin on May 1 (or as soon as the field
21 is sufficiently dry) without interfering with the rice field preparation, planting, and
22 flooding schedule (refer to the Draft EIR, page 2-51).

23 The proposed Project would prohibit the planting of deep-rooted plants, such as
24 trees or vines within 10 feet on either side of the pipeline centerline (20 feet total
25 within the permanent easement). This would result in the limitation of crops grown
26 on approximately 102 acres of farmland within the four counties to row crops, field
27 crops, or any other crops that do not involve deep-rooted plants. Most of the
28 agricultural land along the proposed Project alignment is currently used for row or
29 field crops, and those types of uses would be allowed to continue within the entire
30 pipeline permanent easement once the pipeline has been installed and the topsoil
31 restored.

32 While Attachment A to Comment Letter E is a letter sent in response to the Kinder
33 Morgan Concord to West Sacramento Pipeline Project, not the Line 406/407 Natural
34 Gas Pipeline Project discussed in this Draft EIR, the CSLC has provided responses
35 to those comments that are applicable to this Project. Both Yolo County and
36 Sacramento County have received notices regarding the availability of the Draft EIR

1 and have been provided the opportunity to provide comments during the public
2 review period. The Yolo County Board of Supervisors has submitted comments on
3 the PG&E Line 406/407 Natural Gas Pipeline Draft EIR (refer to Comment Set H).
4 Sacramento County did not provide written comments.

5 **Response to Comments in Attachment A of Comment Set E:**

6 **Response to Comment E-3, Attachment A, Bullet 1** One of the Project objec-
7 tives is to install Project facilities in a safe, efficient, environmentally sensitive, and
8 cost-effective manner. An attempt has been made to locate the pipeline along
9 edges of agricultural fields. In some areas, the pipeline has been located through
10 agricultural fields in order to avoid placing the pipeline close to houses along the
11 roadways, and to avoid impacting additional trees that might be used for nesting by
12 numerous protected birds. As a part of the proposed Project, PG&E has increased
13 the soil cover beyond minimum requirements from 3 feet to 5 feet because its past
14 experience has demonstrated that this depth is sufficient to eliminate most threats
15 from agricultural operations, such as discing or deep-ripping.

16 **Response to Comment E-3, Attachment A, Bullet 2** As noted on page 2-1 of
17 the Draft EIR, HDD construction technique uses a hydraulically-powered horizontal
18 drilling rig to tunnel under vertically and/or horizontally-large sensitive surface
19 features such as water courses, levees, and wetlands. Table 2-5, beginning on
20 page 2-56 of the Draft EIR (as revised in this Revised Final EIR), indicates that
21 sensitive features with levees, such as the Knights Landing Ridge Cut, the West
22 Yolo Bypass/Drainage, East Yolo Bypass/Tule Canal, Sacramento River, and East
23 Levee Road would be crossed using HDD technologies. Table 2-1, on page 2-17 of
24 the Draft EIR indicates the depth at which these features would be crossed. The
25 protection of levees is discussed in Section 4.6, Geology and Soils, and Section 4.8,
26 Hydrology and Water Quality (refer to page 4.6-38 and pages 4.6-42 through 4.6-56,
27 and page 4.8-40 through 4.8-41 of the Draft EIR, respectively).

28 **Response to Comment E-3, Attachment A, Bullet 3** PG&E would coordinate
29 with landowners, tenant farmers, and adjacent property owners prior to and during
30 construction of the proposed pipeline in order to coordinate the construction
31 schedule with agricultural activities such as crop spraying, crop irrigation, and
32 harvest activities. For construction activities within rice fields, the proposed plan is
33 that PG&E work with landowners to isolate the right-of-way prior to the fall, so that
34 construction can begin on May 1 (or as soon as the field is sufficiently dry) without

1 interfering with the rice field preparation, planting, and flooding schedule (refer to the
2 Draft EIR, page 2-51).

3 **Response to Comment E-3, Attachment A, Bullet 4** PG&E requires that within
4 their 50-foot permanent easement, a 20-foot-wide corridor located in the center be
5 maintained free of deep rooted crops in order to perform routine maintenance
6 activities, such as annual patrolling (by foot or aerial patrol), cathodic protection and
7 other surveys. Other types of crops, such as row crops, field crops, and rice fields,
8 can be planted within that 20-foot-wide corridor. The pipeline is proposed to be
9 constructed with 5 feet of soil coverage in order to allow farming activities such as
10 discing or deep-ripping to continue within the entire easement. PG&E has increased
11 the soil coverage beyond minimum requirements from 3 feet to 5 feet because
12 PG&E's experience has demonstrated that this depth is sufficient to eliminate most
13 threats from agricultural operations. Excavations in excess of 5 feet present
14 additional construction challenges (and cost) due to the need for trench benching or
15 shoring for worker entry. In addition, the comment letter from the Yolo County Farm
16 Bureau (comment set Y) notes that "We appreciate that PG&E has decided to bury
17 the pipeline under 5 feet of dirt. This provides safety for agricultural operations
18 above the pipeline." See response to comment E-3, bullet 1, for discussion of depth
19 below crops.—With regard to constructing the pipeline beneath irrigation or drainage
20 ditches, PG&E will address depth on a site-by-site basis as these irrigation features
21 are encountered and determine, in consultation with the property owner, the
22 appropriate depth to place the pipeline.

23 **Response to Comment E-3, Attachment A, Bullet 5** For the length of the pro-
24 posed pipeline PG&E will likely encounter varying conditions that will require
25 consideration including soil types. Refer to Section 4.6, Geology and Soils, for a
26 discussion of soil types likely to be encountered in the Project area. This pipeline
27 occurs outside of the primary and secondary Delta and, therefore, peat soils are not
28 a concern with the proposed Project.

29 **Response to Comment E-3, Attachment A, Bullet 6** As discussed under the
30 heading "Pipe Buoyancy" on page 2-71 of the Draft EIR, PG&E would apply criteria
31 specified in DOT 49 CFR section 192.317 to protect the Project from flooding
32 hazards. For portions of the Project within the FEMA-designated 100-year flood
33 zone, PG&E would apply a factor of safety (FS) of 1.5 to decrease the downward
34 force of backfill acting on the pipe. In addition, a relative compaction of 80 percent
35 would be required to ensure the backfill would be stable during the first–winter
36 seasons. Soil conditions, pipe geometry, and depth of the HDD crossings are

1 sufficient to prevent buoyancy concerns of the HDD crossings. To address the
2 potential for scour within the Yolo Bypass, a concrete coating would be applied to
3 provide a downward force of 10 lbs/ft or 2-inch minimum thickness whichever is
4 greater.

5 **Response to Comment E-3, Attachment A, Bullet 7** PG&E will coordinate con-
6 struction of the proposed Project with all property owners and agencies and acquire
7 permits and approvals as required by the CPUC. As noted under Section 1.4,
8 Permits, Approvals, and Regulatory Requirements, in addition to the action by the
9 CSLC, the proposed Project may require encroachment permits from affected local
10 flood control or reclamation districts including the Sacramento, Yolo, Placer, and
11 Sutter Counties, Central Valley Flood Protection Board, Yolo-County Flood Control
12 and Water Conservation District and the Placer County Flood Control and
13 Conservation District.

14 **Response to Comment E-3, Attachment A, Bullet 8** PG&E has indicated that
15 they will not store or handle hazardous waste or materials within the project area in
16 quantities exceeding State thresholds. Therefore, they will not be preparing a
17 Business Emergency Response Plan and Inventory.

18 **Response to Comment E-3, Attachment A, Bullet 9** PG&E, as a CPUC-regu-
19 lated entity, is not required to adhere to county or city zoning or land use
20 designations, nor are they required to obtain discretionary permits from such
21 jurisdictions. However, PG&E may be required to obtain ministerial permits, such as
22 grading and encroachment permits, from affected counties, cities or other local
23 jurisdictions, such as reclamation districts. Furthermore, PG&E may be required to
24 obtain permits or approvals from certain reviewing authorities such as those listed in
25 Section 1.0, Introduction, under the heading 1.4 Permits, Approvals, and Regulatory
26 Requirements, beginning on page 1-8 of the Draft EIR.

27 **Response to Comment E-3, Attachment A, Bullet 10** The pipeline does not
28 pass through the City of Davis.

29 **E-4** As indicated on page 4.12-19 of Section 4.12, Population and
30 Housing/Public Services/Utilities and Service Systems, the purpose of the Project is
31 to support existing and approved future planned population growth in the Project
32 area. The proposed Project is intended to extend natural gas service to planned
33 residential and commercial developments in Placer, Sutter, and Sacramento
34 counties as approved by their respective General Plans and Specific Plans. General

1 Plans and Specific Plans are required to go through an environmental review
2 process. The General Plans of Yolo, Sutter, Sacramento and Placer counties and
3 the City of Roseville have been taken into account in the following sections: Section
4 4.9, Land Use and Planning, and Section 4.12, Population and Housing/Public
5 Services/Utilities and Service Systems. The proposed Project has no jurisdiction
6 over the approval of residential development. With the exception of six aboveground
7 stations, totaling 2.55 acres, the pipeline would be underground and following
8 installation, the temporary and permanent easement areas would be restored to pre-
9 construction conditions or in accordance with pre-arranged landowner requirements.

10 **E-5** PG&E is required by statute to procure 20 percent of its electricity from
11 renewable energy resources beginning in 2010. However, facilities with which
12 PG&E has executed power purchase agreements have not yet been built, and the
13 CPUC's rules of flexible compliance allow up to 3 years for deliveries to meet the
14 targets. PG&E expects to meet its 20 percent obligation with deliveries received
15 during the 3 years following 2010.

16 Nonetheless, an increase in the use of renewable sources of electricity is not
17 expected to eliminate the need for the proposed Project. The Project is necessary to
18 provide reliable natural gas service to existing core residential and small commercial
19 customers, and extend service to planned residential and commercial development
20 in Sacramento, Yolo, Sutter, and Placer Counties. A reduction in power generation
21 gas usage will have no effect on the need for additional pipeline capacity to serve
22 these customers.

23 PG&E's natural gas load growth forecasts for core residential and small commercial
24 customers are updated and scaled to reflect the use of readily available ENERGY
25 STAR® technologies in new home construction, and Energy-Efficiency Audits and
26 Rebates offered for existing homes and businesses. The extent to which these
27 energy efficiency measures have been used to reduce natural gas consumption has
28 been taken into account in PG&E's load growth forecast.

29 **E-6** Refer to response to comment E-4. As described on page 1-4 of the Draft
30 EIR. The CSLC is the State agency with jurisdiction and management control over
31 California's sovereign and submerged lands. This EIR will be used by the CSLC to
32 exercise its jurisdictional responsibilities in making its decision to grant a lease for
33 the pipeline river crossing at the Sacramento River.

34

ALISA J. STEPHENS
8267 S. Lake Circle
Granite Bay, CA 95746
Telephone: (916) 791-2251
Cell: (916) 764-0950

June 3, 2009

Crystal Spurr, Project Manager
California State Lands Commission
100 Howe Avenue, Suite 100-South
Sacramento, CA 95825

Re: Pacific Gas and Electric Company (PG&E) Line 406-407 Natural Gas Pipeline

Dear Ms. Spurr:

I am a co-owner of the F.E. Mast farm located at 13990 County Road 88A, Esparto, Yolo County, California 95627. The property is 58.5 acres, consists of two parcels, APN 48-200-04 and 48-200-06, which are bisected by County Road 88A. Our family farmhouse is on the West parcel. There are outbuildings. The farmhouse and outbuildings were built in approximately the 1890's. My Grandfather, Floris E. Mast, purchased the farm in 1924. It has been in the family since then. It is prime agricultural land, typically planted in irrigated row crops, such as tomatoes, sunflowers and alfalfa. It is in the Williamson Act. We have our own agricultural and domestic wells.

Enclosed is a photograph of the route of the proposed pipeline, with our farm outlined in black. As you can see, the pipeline would bisect our two parcels from West to East. **Our primary concern is that this would segment our small farm property, making it less viable as an agricultural enterprise.** The following are our objections to the proposed location of the pipeline, which would cut through our property:

1. The pipeline easement will segment our 58.5 acre farm, making it less viable as an income-producing agricultural enterprise;

2. The pipeline will run through prime agricultural property, causing significant impact to agricultural resources;

3. We intended to plant a vineyard or an orchard on the property in the future. With the proscription against grapes and trees in the easement, our future plans cannot be realized. Several almond orchards have been planted in close proximity to our land in the past few years;

3. The pipeline will be in close proximity to our farmhouse (less than .5 mile), creating an unacceptable hazardous risk of fire, explosion and natural gas leakage into the environment;

F-1

F-2

F-3

F-4

4. The pipeline could degrade the groundwater which we use via our wells for agricultural and domestic use; F-5

5. The eucalyptus trees on the North boundary of the property are a habitat for owls and Swainson's hawks, and there are a myriad of other birds on the property: pheasants, Valley quail, redwing blackbirds, magpies and others. Swainson's hawks are a protected species; attached is a map from the USDA Natural Resources Conservation Service showing a concentration of Swainson's hawks on and around our farm. There is no hawk concentration along County Road 16. F-6

In reviewing the EIR, there are several proposed alternate routes that would **minimize segmenting prime farmland. Segmenting prime agricultural land has a significant negative impact on agricultural resources, decreasing the segmented land's viability as an agricultural economic enterprise.** Yolo County's General Plan, adopted on July 17, 1983, sets for the following goal, objective and policy: F-7

"Goal AG-1: Conserve and preserve agricultural lands in Yolo County, especially areas currently farmed or having prime agricultural soils and outside existing planned communities and city limits."

The location of the proposed pipeline does not comply with the General Plan. The pipeline will cause permanent loss of farmland for vineyard and orchard use. Further, Paragraph 4.1.1 of the EIR states:

"The proposed alignment of the pipeline parallels existing county and farm roads to the maximum extent feasible; however, some portions will cross through agricultural lands containing crops." F-8

This statement is untrue! The route of the proposed pipeline in Western Yolo County begins running along Road 17, but then jogs South **and runs directly across prime cropland when it could easily be routed parallel to existing county roads, avoiding cropland.**

With the primary goal being to preserve prime agricultural land in Yolo County, my preferences with respect to the proposed pipeline, are as follows (in order from highest to lesser preferences):

1. **No pipeline;**

2. **Option A.** This would follow existing County Road 16 to I-505. See Figure 3-2B, Map 3. The pipeline would run **along the boundaries of agricultural fields, not through them.** There are almost no structures or trees along CR 16. Under Option A there is only 1 residence located within 200' of the pipeline, whereas 8 residences would be located within 200' of the pipeline for the proposed project. **Option A would cause the least impact on homes and agricultural cropland.** F-9

3. **Option F.** This would following existing CR 17 and then jog North through the Dunnigan Hills. The route would run along CR 17 instead of bisecting fields. See Figure 3-2E, Map 1. **Under Option F no houses would be within 200' of the pipeline.** ↓

4. **Option B.** The route would follow CR 16, and then turn South to cross I-505. See Figure 3-2B, Map 4. **This route results in 2 miles less bisecting agricultural lands.** This is a sparsely populated area and no residences are located within 200' of the proposed pipeline.

5. **Option E.** This route follows existing CR 19, resulting in less bisecting of agricultural land. Three residences would be located within 200' of the proposed pipeline, less than the 5 residences under Option D.

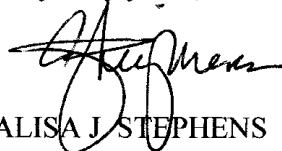
6. **Option D.** This route would shift a nearly 2-mile portion of the pipeline from bisecting 10 agricultural fields located between CR 17 and CR 19 to the agricultural field boundaries along CR 17. It is preferable to locate the pipeline along existing county roads than to bisect fields. The drawback of this option is that the pipeline would be located within 200' of 5 residences.

It is my opinion that the primary factor in deciding the route of the proposed pipeline is to avoid bisecting, and thus segmenting, prime agricultural cropland. Bisecting cropland, vineyards and orchards causes a permanent loss of agricultural resources. Segmenting agricultural parcels, especially small ones such as ours, makes the parcels less viable as an agricultural enterprise.

In looking at PG&E's proposed route, it is clear that it is a "straight shot" through cropland for purposes of keeping its cost as low as possible. Please do not permit that to happen, as there are very viable alternate routes which run along existing county roads, particularly CR 16 which is little used and has only 1 structure and few trees. Aesthetic impact to CR 16 would be de minimus.

Thank you for considering my comments and preferences. Please do not hesitate to contact me if you wish further information.

Very truly yours,



ALISA J STEPHENS

Encs.

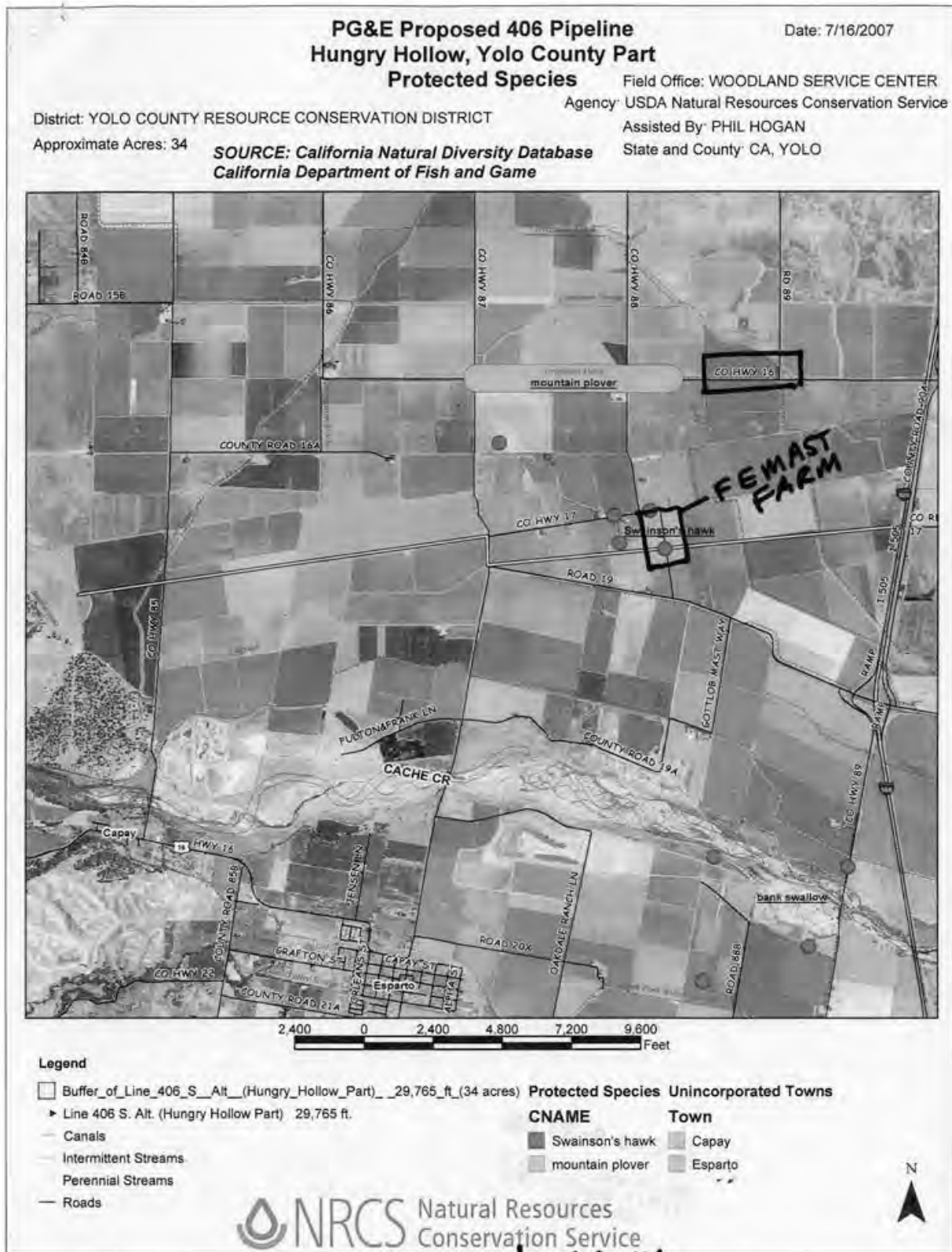
Cc: Ed Mast
Wilma Stephens Hill
Howard and Bonnie Lopez
Yolo County Farm Bureau

↑
F-9
Cont.

F-10

F-11





1 RESPONSE TO COMMENT SET F

2 **F-1** Please refer to responses to comments B-1, B-3, and B-4.

3 **F-2** Please refer to response to comment B-1.

4 **F-3** Please refer to response to comment B-1.

5 **F-4** Please refer to response to comment B-6. A revised System Safety and
6 Risk of Upset report was completed by EDM Services, Inc. for the proposed Project,
7 and is included as Appendix H-3 of this Revised Final EIR. The risk analysis was
8 revised because the aggregate risk was calculated and reported as individual risk.
9 In addition, the risk analysis incorrectly compared the aggregate risk to the individual
10 risk threshold. The individual risk significance threshold used in the Revised Final
11 EIR is an annual likelihood of one in one-million (1:1,000,000) for serious injury or
12 fatality (used by the California Department of Education for school sites). The risk
13 level is typically determined for the maximally exposed individual (assumes that a
14 person is present continuously—24 hours per day, 365 days per year).

15 The maximum risk posed by Line 406 in Yolo County before mitigation is
16 1:2,137,000, and after mitigation is 1:4,274,000 chances of fatality per year. The
17 highest risk along a segment of pipeline is to persons located immediately above the
18 pipeline, and the risk decreases as a person is farther away from the pipeline.
19 Because the calculated individual risk is less than the threshold of 1:1,000,000, the
20 risk is considered to be less than significant.

21 ~~Section 4.7, Hazards and Hazardous Materials, of the Draft EIR provides an analysis~~
22 ~~of the risks associated with the proposed pipeline based on the System Safety and~~
23 ~~Risk of Upset report was completed by EDM Services, Inc. for the proposed Project.~~
24 ~~This report is included as a part of Appendix H. Table 5.1.5-1 of the EDM report, as~~
25 ~~well as Table 4.7-6 on pages 4.7-34 and 4.7-35 of the Draft EIR, summarizes the~~
26 ~~potential consequences from fires and explosions at various distances from the~~
27 ~~proposed pipeline. As noted in the table, the consequences of an explosion at 1,260~~
28 ~~feet from the release are not anticipated to result in any injuries; for this case, 10~~
29 ~~percent window glass breakage would be anticipated with no injuries to building~~
30 ~~occupants. The consequences of a torch fire at 1,540 feet from the pipeline are not~~
31 ~~anticipated to cause detrimental impacts to humans from prolonged exposure. The~~
32 ~~consequences of an explosion from a release at 1,890 feet would include some~~
33 ~~glass breakage but no injuries to building occupants.~~

1 **F-5** Pages 4.8-11 through 4.8-13 of the Draft EIR discuss potential impacts to
2 water quality (see Section 4.8.5, Hydrology and Water Quality). As proposed in
3 APM HWQ-3 and APM HWQ-4, and APM BIO-20 and APM BIO-21, the Project
4 incorporates design features and construction techniques that reduce potential
5 impacts to groundwater flow to less than significant levels. As discussed in Impact
6 HWQ-2, the Project has the potential to interrupt or degrade groundwater used for
7 private or municipal purposes. Accordingly, MM HWQ-2 (as amended in this
8 Revised Final EIR) would required testing of wells identified as potentially at risk and
9 consultation with landowners, should wells be affected (please refer to page 4.8-21
10 through 4.8-22 of the Draft EIR). Implementation of MM HWQ-2 would ensure that
11 Project construction activities would avoid potential conflicts with private water wells,
12 irrigation wells, and water pipelines. Refer to section 4.0 of this Revised Final EIR
13 for revisions to the Draft EIR.

14 **F-6** Swainson's hawk and other special-status bird species are discussed in
15 Table 4.4-3 (refer to pages 4.4-30 through 4.4-38 of the Draft EIR and as amended
16 in this Revised Final EIR). Figure 4.4-2 shows California Natural Diversity Database
17 (CNDDDB). As discussed on page 4.4-33, Swainson's hawks were observed on
18 numerous occasions during surveys of the Project alignment, and suitable nesting
19 and foraging habitat was confirmed throughout the scattered trees, open grasslands,
20 and agricultural areas along the proposed alignment. Implementation of APMs BIO-
21 1 through BIO-19, APM BIO-29, APM BIO-30, and APM BIO-35, MM BIO-2a, MM
22 BIO-2b, MM BIO-4a, MM BIO-4b, MM BIO-4c, and MM BIO-4d would reduce
23 impacts to Swainson's hawk and other special-status bird species to less than
24 significant levels. As noted on pages 4.4-125 through 4.4-126, Options A and B,
25 portions of which would run along SR 16, would result in fewer potential impacts to
26 nesting birds. However, as discussed in the Executive Summary of the Draft EIR,
27 Options A and B would result in a greater magnitude of impacts to agricultural
28 resources, biological resources, cultural resources, soils, risk of upset hazards, land
29 use and traffic. Also, by placing the pipeline in close proximity to Durst Organic
30 Farmers, a new High Consequence Area (HCA) would potentially be created along
31 the pipeline as defined by DOT 192.903, based upon the number of employees and
32 the number of days they would congregate near the pipeline.

33 **F-7** As discussed on page ES-32, while Alternative Options A, B, C, D, E, and
34 G would result in similar impacts to agricultural resources as the proposed Project,
35 these options would reduce the number of agricultural fields that would be bisected
36 by the Project. However, implementation of these alternative options would result in

1 increased impacts associated with factors such as movement of the pipeline closer
2 to roadways, residences, and in some cases businesses, thereby increasing the
3 number of people that would be at risk if rupture of the pipeline were to occur with a
4 subsequent explosion and/or fire (resulting in an increase in the magnitude of the
5 societal risk). Please also refer to responses to comments B-1, B-3, B-4, B-5, and
6 E-3.

7 **F-8** The proposed alignment crosses through agricultural fields containing
8 crops only in locations where an alignment paralleling existing county road and farm
9 roads would not reduce the environmental impacts, including agriculture. If the
10 proposed pipeline were to follow a path along existing roadways rather than cross
11 through agricultural fields, the pipeline would still be located within the agricultural
12 fields along those roadways. There are jurisdictional requirements regarding the
13 distance from roadways that the pipeline must be located. Paralleling roadways
14 could result in an increase in the amount of land needed for the pipeline, and in
15 some cases bring the pipeline closer to residences. As an example, Options D and
16 E would increase the pipeline length by 860 and 3,480 feet, respectively, within
17 those agricultural fields paralleling the roadways.

18 The proposed Project use restrictions within the permanent easement would prohibit
19 the planting of deep-rooted plants, such as trees or vines, within 10 feet on either
20 side of the pipeline centerline (20 feet total within the permanent easement). This
21 would result in the limitation of crops grown on approximately 102 acres of farmland
22 within four counties to row crops, field crops, or any other crops that do not involve
23 deep-rooted plants. Most of the agricultural land along the proposed Project
24 alignment is currently used for row or field crops, and those types of uses would be
25 allowed to continue within the entire pipeline permanent easement once the pipeline
26 has been installed and the topsoil restored.

27 **F-9** Section 3.0 of the Draft EIR evaluates a number of alternative options
28 along the proposed pipeline alignment to reduce or avoid one or more impacts of the
29 proposed Project. This comment expresses a preference for the No Project
30 Alternative, Option A, Option F, Option B, Option E, and Option D, in that order.

31 The No Project Alternative means that PG&E would not construct/operate the
32 natural gas pipeline along the proposed route. This option would not meet the
33 Project objectives, and continued growth in Yolo, Sutter, Sacramento, and Placer
34 counties would put further strain on existing natural gas infrastructure, and could
35 result in emergency restriction or interruption of services.

1 Option A would increase the overall pipeline length by approximately 2,200 feet
2 through the edges of mostly agricultural fields, increasing the impacts to agricultural
3 lands including existing vineyards and orchards. Also, by placing the pipeline in
4 close proximity to Durst Organic Farmers, a new “high consequence area” or “HCA”
5 would potentially be created along the pipeline as defined by DOT 192.903, based
6 upon the number of employees and the number of days they would congregate
7 within a certain distance (646-foot impact radius) from the proposed pipeline.

8 Option F would not alter the length of the overall pipeline, but would result in
9 bisecting an agricultural field instead of extending along the edge of the field. This
10 option would increase the magnitude of impacts to biological resources by bordering
11 an ephemeral drainage with adjacent wetlands that the Project avoids.

12 Option B would increase the overall pipeline length by approximately 2,640 feet
13 through the edges of mostly agricultural fields, increasing the impacts to agricultural
14 lands including existing orchards. Also, by placing the pipeline in close proximity to
15 Durst Organic Farmers, a new “high consequence area” or “HCA” would potentially
16 be created along the pipeline as defined by DOT 192.903, based upon the number
17 of employees and the number of days they would congregate near the pipeline.

18 Option E would involve a minor realignment of the proposed Line 406 route to those
19 agricultural lands along County Road 16. This option would increase the overall
20 pipeline length by roughly 3,480 feet, along the edges of agricultural fields. This
21 option would impact more trees and would move the pipeline closer to residences
22 along County Road 16.

23 Option D would involve a minor variation to the proposed Line 406 route to those
24 agricultural lands along County Road 19. This option would increase the overall
25 pipeline length by roughly 860 feet through the edges of agricultural fields. This
26 option would need to take into consideration the ditch along County Road 19, would
27 impact an additional orchard, and would move the pipeline closer to residences
28 along the road.

29 The CSLC will make two decisions regarding the PG&E Line 406-407 Natural Gas
30 Pipeline Project at one of the CSLC’s public meetings. The first decision will be
31 whether to certify the EIR that was prepared for the proposed PG&E Line 406-407
32 Natural Gas Pipeline project. The second decision to be made by the CSLC will be
33 whether to approve the environmentally superior alternative ~~proposed project~~, which
34 is construction of the PG&E Line 406-407 Natural Gas Pipeline, inclusive of all

1 project components and Options I and L. The CSLC could also choose at that time
2 to approve any of the other options and any alternatives that were analyzed in the
3 EIR. A notice of the date, time, and location of the public meeting where the Project
4 will be considered by the Commissioners will be mailed to everyone on the CLSC
5 mailing list and to everyone who has commented on the Draft EIR, at a minimum of
6 10 to 15 days prior to the date of the meeting.

7 **F-10** Please refer to responses to comments B-1 and B-3.

8 **F-11** Please refer to response to comment F-9.

9



Center Joint Unified School District

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SUPERINTENDENT

Dr. Kevin Jolly, Ed.D

Comment Set G
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June 9, 2009

VIA EMAIL to spurrc@sic.ca.gov and U.S. Mail

Crystal Spurr, Project Manager
California State Lands Commission
100 Howe Avenue, Suite 100-South
Sacramento, CA 95825

Re: Comments on Draft Environmental Impact Report for Pacific Gas and Electric Company (PG&E) Line 406-407 Natural Gas Pipeline Project

Dear Ms. Spurr:

On behalf of the Center Unified School District (“District”), I am submitting the following comments regarding the PG&E Line 406/407 Natural Gas Pipeline Project Draft Environmental Impact Report (“DEIR”).

OVERVIEW AND GENERAL COMMENTS

The Project, as described in the DEIR, is PG&E’s proposal to construct a 30-inch diameter natural gas pipeline (Lines 406 and 407) and a new distribution feeder main from Esparto in Yolo County east to a location near Roseville in Placer County. The Project also includes the construction of six above-ground facilities. The natural gas pipeline is a high pressure pipeline and, therefore, poses unique safety risks for development, including schools, in the vicinity.

The District has plans to build a future high school which will be located on Baseline Road within the Placer Vineyards Specific Plan. The high school site is within fifty (50) feet of the proposed pipeline. In addition, the District plans to build an elementary school within the Placer Vineyards development which is within 1400 feet of the proposed pipeline. (See DEIR 4.7-5-4.7-6) Pursuant to an agreement between the District and the owners of the Placer Vineyards development project, these parcels of land have been identified and made available for acquisition by the District for purposes of building the schools. The District has already gone through an extensive and expensive planning process with the developer to identify these sites which are suitable for elementary and high school campuses. Similarly, the Sierra Vista Specific Plan proposed land use plan includes five dedicated school sites that will be developed by the District. The closest proposed school site to the pipeline is an elementary school site within the Sierra Vista Specific Plan located approximately 1500 feet north of the proposed Project pipeline. (DEIR 4.7-5-4.7-6)

G-1

“Proud of the Past, Planning for the Future”

The District is concerned that the Project implementation could have a number of significant direct and indirect impacts on the District and its planned projects. The DEIR should place greater emphasis on the principle that schools must be treated as a sensitive land use given the concentration of young children within and around school facilities for many hours of the school day and during after-school activities.

G-2

The District has concerns regarding the Project's potential health and safety impacts on its schools. The District requests that the EIR fully take into account the Project's potential direct and indirect impacts on nearby school facilities pursuant to the requirements established in California Code of Regulations, title 5, including section 14010 which sets forth specific criteria for school sites. Specifically, section 14010 requires that all districts select a school site that provides safety and that supports learning. Section 14010(h) provides:

The site shall not be located near an above-ground water or fuel storage tank or within 1500 feet of the easement of an above ground or underground pipeline that can pose a safety hazard as determined by a risk analysis study, conducted by a competent professional, which may include certification from a local public utility commission.

G-3

Accordingly, the pipeline should be located more than 1500 feet from the identified school sites given the hazards associated with a high pressure pipeline.

The District requests that the EIR recognize the unique nature of school facilities as provided under California law. Schools are one of the most protected land uses. The development of new schools and the expansion and modernization of existing schools trigger various special requirements which make finding an adequate school site very difficult. The regulations require review by the California Department of Education, the Department of Toxic Substances Control and various other agencies, and often require special studies to confirm that stringent standards are met. Such studies may involve various agency consultations and oversight and the use of rigorous study protocols. This very high level of review creates great difficulty in establishing a site for and constructing school facilities. Therefore, the District is very concerned that the proposed Project may subsequently preclude the District from building schools as planned near the Project area, including a high school and elementary school, and that the Project will raise the costs of construction, or otherwise impact the District's ability to construct new facilities at these locations.

The DEIR analyzed various alternatives including various pipeline alignment options. The District requests that the pipeline route be changed to an alternate route to the north. The District supports, in varying degrees, the following alternatives as described below.

1. The District supports and prefers "Option J" because it will place the pipeline the farthest distance away from the high school site and outside the requested 1500-foot buffer zone. However, the District would also support "Option I" because it places the pipeline more than 1500 feet from the high school site. Because the pipeline is closer to the high school site under this "Option I," it is the less preferred alternative but would be acceptable.

G-4

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2. The District supports and prefers “Option K” to “Option L” because under “Option K” the pipeline would be outside the 1500-foot buffer for the proposed elementary school site. “Option L” would allow the pipeline within 1500 feet of the proposed elementary school site but would require a risk assessment and possible corrective measures which could be costly to the District. There can be no assurance that the risk assessment would find that the site will not pose a safety risk with or without corrective measures under “Option L.” If the risk assessment found a safety risk even with corrective measures, the school site would not meet the standards set forth in the California Code of Regulations, title 5, section 14010.

G-5

The DEIR is inadequate in that not all reasonable alternatives have been fully explored. The DEIR should also consider, as an alternative, the utilization of multiple smaller pipelines to deliver gas in lieu of the high pressure pipeline on Baseline Road. Smaller pipelines should be located away from school sites.

G-6

SPECIFIC COMMENTS

1. The District opposes the planned Project because of the proximity of the pipeline location to school sites. The District would support various Options set forth in the DEIR.

2. The District supports “Option I” described on DEIR ES-10, line 32-ES-11, line 26 as a less preferred but acceptable alternative. As stated therein,

This option would result in a reduction in the magnitude of impacts to aesthetics and noise due to the movement of a portion of the pipeline to a location with fewer residences. This option also would reduce the risk of upset hazards to a planned high school site. (ES-11, lines 11-14.)

G-7

Similarly the DEIR provides:

Option I will move the pipeline to a location outside of the 1500 foot safety buffer required by state school regulations. (DEIR ES-32, lines 14-16.)

The DEIR notes that a location such as a school that houses or attracts children is a “sensitive receptor.” (DEIR 4.3-16, lines 10-16.) This DEIR conclusion supports the choice of “Option I” because the pipeline will be farther from the school than 1500 feet.

3. The District prefers and supports “Option J” as described on DEIR ES-11, line 27-ES-12, line 22. “

This option would result in a reduction in the magnitude of impacts to aesthetics and noise due to the movement of a portion of the pipeline to a location with fewer residences. This option also would reduce the risk of upset hazards to a planned high school site. (ES-12, lines 7-10.)

G-8

The District supports this option as it avoids the location of the pipeline within 1500 feet of the school site.

The DEIR notes that a location such as a school that houses or attracts children is a “sensitive receptor.” (DEIR 4.3-16, lines 10-16.) This conclusion supports the choice of “Proud of the Past, Planning for the Future”

“Option J” because the pipeline will be farthest from the school. The increase in distance from the school site to the pipeline affords greater safety to the District’s students and staff than “Option I.”

G-8
Cont.

4. The District prefers and supports “Option K” as described on DEIR ES-12, line 23-ES-13, line 20. As stated therein,

This option would help reduce the risk of upset to a planned elementary school because the pipeline will be more than 1500 feet from the school site. (ES-13, lines 3-4.)

G-9

The DEIR notes that a location such as a school that houses or attracts children is a “sensitive receptor.” (DEIR 4.3-16, lines 10-16.) This conclusion supports the choice of “Option K” because the pipeline will be farther from the planned elementary school than “Option L.”

5. The District supports “Option L” described on DEIR ES-13, line 14-ES-14, line 7 as a less preferred alternative. Under California Code of Regulations, title 5, section 14010, a high school site more than 1500 feet from a high pressure gas pipeline is allowable. Option L does not create a 1500-foot buffer but instead provides for PG&E and the District to jointly develop a risk analysis in accordance with California Code of Regulations section 14010(h) to evaluate potential pipeline impacts to the school. If the assessment determines that there is a risk of serious injury or fatality presented by the pipeline, the DEIR states that corrective measures would be recommended to reduce the probability and/or consequence such that the risk is reduced to an acceptable level per the above mentioned regulation.

G-10

The District notes that a risk analysis and resulting mitigation measures could be very expensive for the District. The District should not be required to expend funds for this purpose when a safer location for the proposed pipeline is available. Moving the pipeline more than 1500 feet away from the site is a better alternative as it is more cost effective and does not raise safety concerns. Therefore, “Option K” is preferable as both a cost-saving and safety measure.

The DEIR notes that a location such as a school that houses or attracts children is a “sensitive receptor.” (4.3-16, lines 10-16.) This conclusion also supports the choice of “Option L” because the pipeline will be farther from the school.

6. Release Probability and Sensitive Receptors (DEIR 4.7.6 and 4.7-4)

These sections note the proximity of proposed school sites to the proposed pipeline as described above. The DEIR states that some of the reportable gas pipeline incidents have included the following scenarios:

G-11

- Caused a death or personal injury requiring hospitalization;
- Resulted in gas ignition;
- Caused estimated damage to the property of the operator or others, of a total of \$5,000 or more. (DEIR 4.7-6, lines 14-22.)

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The people who are sensitive to air pollution include children, and schools are considered a sensitive receptor. (DEIR 4.7-4, line 20-4.7-5, line2.)

The potential damage and personal injury to children and adults at a school site weigh heavily in favor of moving the pipeline more than 1500 feet from a school site.

An alternate EIR for a route north of the District should be prepared.

7. MM HAZ-2b Installation of Automatic Shutdown Valves. (DEIR 4.7-38).

An alternate EIR for the route north of the District should be prepared.

Automatic shutdown valves where the pipeline comes within 2,000 feet of a school site should be required.

8. Hazardous Materials Release (DEIR 4.7)

The applicant's proposed pipeline location is within fifty (50) feet of the proposed high school.

"Option I" would realign a portion of Line 407 to place the pipeline outside the 1500-foot buffer zone around a planned high school. (DEIR 4.7-42, lines 2-3.)

"Option J" would realign a portion of Line 407 to place the pipeline outside the 1500-foot buffer zone around a planned high school (PG&E 2009). (DEIR 4.7-42, lines 28-29.)

"Option K" would place the proposed natural gas pipeline outside the 1500-foot buffer for the elementary school. (The applicant proposed pipeline location is approximately 1350 feet from the proposed school boundary.) (DEIR 4.7-43, lines 24-27.)

"Option L" would involve the installation of Line 407, within the 1500-foot buffer of a planned elementary school. (DEIR 4.7.44, lines 33-34)

The installation of methane release sensors should be installed at PG&E expense on each school site within one-half mile of the pipeline. PG&E should be required to work with the County and local fire department to develop an emergency hazardous materials release response action plan.

A school district cannot be located within one-quarter mile of a known emitter of hazardous or acutely hazardous materials unless findings are made that emission levels do not constitute an actual or potential endangerment of public health to persons who would attend or be employed at the school. (See Education Code section 17213.)

A pressure regulating station such as the one which will be located on Baseline Road between Walerga Road and Fiddymont Road (Baseline Road Pressure Regulating Station or "BRS") (See DEIR section 4.10-5, lines 17-18) are potential emitters of hazardous emissions, principally methane, as described in the DEIR section 4.7-4, lines 1-18. As stated therein, leaks may expose sensitive populations to methane. The greatest potential hazard is explosion and fire.

Therefore, the pressure release stations should be more than one-quarter mile from any school site. Additionally, the installation of methane release sensors on each school site within one-half mile of the pipeline should be required. PG&E should be required to work with the

"Proud of the Past, Planning for the Future"

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G-11
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↓

County and local fire department to develop an emergency hazardous materials release response action plan.

↑ G-14
Cont.

9. Schools (DEIR 4.12-7, line 26 to 4.12-9, line 6)

This section is incomplete in that there is no mention made of the Center Joint Unified School District which is located, in part, in Placer County and which will be affected by the proposed pipeline. Further, no mention is made of the current and future population that the District serves or will serve.

G-15

Please correct this section to include an accurate description of the District, its schools and current student enrollment. Information on the location of planned schools, the projected enrollment, and the proximity of the schools to the pipeline should also be included.

10. Transportation and Traffic (DEIR 4.13-19, lines 7-13 and 4.13-23, line 31- 4.13-24, line 6.)

There is no "Placer County Unified School District" yet it is referenced in both of these sections as the pertinent school district.

G-16

Please correct these references to include the Center Joint Unified School District.

CONCLUSION

The proximity of the proposed high pressure natural gas pipeline is a safety hazard for the District at its planned locations for schools. The location of the gas pipeline should be changed in accordance with identified options which place the pipeline more than 1500 feet from a school site for the safety of the children as well as others who will be at the future school sites. If the pipeline is not relocated, the District will suffer financially by being forced to undertake expensive studies or even find new school sites. Other requirements described herein for the safety of the students should be imposed. The alternative of multiple smaller pipelines to provide service should be considered as well.

G-17

The District reserves the right to make additional comments in the event that further environmental analysis is done.

Very truly yours,



Craig Deason
Assistant Superintendent, Facilities
and Operations

CD:cf

bcc: Elizabeth B. Hearey, Esq., Atkinson, Andelson, Loya Ruud & Romo
Michael Winters

"Proud of the Past, Planning for the Future"

1 **RESPONSE TO COMMENT SET G**

2 **G-1** The commenter provided background information regarding the location of
3 planned and proposed schools in the Placer Vineyards Specific Plan (PVSP) and the
4 Sierra Vista Specific Plan (SVSP) areas. The proposed Line 407 is intended to
5 serve the PVSP (approved by Placer County Board of Supervisors on July 16,
6 2007), and the SVSP (still in the planning stages).

7 Within the approved PVSP are seven dedicated school sites that will be developed
8 by the Center Joint Unified School District. School sites are also proposed to be
9 included in the SVSP, and a land use plan shows five proposed school site
10 locations. Two dedicated school sites within the PVSP (one high school and one
11 elementary school) are located within 1,500 feet of the proposed Project pipeline.
12 The commenter states that the planned high school site is located within 50 feet of
13 the proposed pipeline, and the planned elementary school is located within 1,400
14 feet of the proposed pipeline. The commenter also states that one proposed school
15 site within the SVSP (elementary school) is located approximately 1,500 feet north of
16 the proposed Project pipeline.

17 As noted in Table 4.7-6 of the revised risk analysis attached to the Revised Final
18 EIR as Appendix H-3, the impacts are very minor at distances greater than 800 to
19 1,000 feet. Since the planned elementary school site boundaries within the PVSP
20 and the SVSP are located 1,400 feet and 1,500 feet, respectively, from the proposed
21 pipeline, it is unlikely that serious risks would be posed to the student body. At this
22 distance from the pipeline, the consequences from a potential fire or explosion are
23 not expected to result in any injuries. Since the SVSP is still within the planning
24 stages, the proposed schools sites can be moved to locations outside of the school
25 district recommended safety buffer prior to finalizing that plan.

26 The location of the PVSP schools were considered in the Draft EIR (please refer to
27 pages 4.7-5, 4.7-6, and 4.9-1). Alternative Option I, Option J, Option K, and Option
28 L were considered in order to reduce risks to the proposed school sites (please refer
29 to pages 3-55 through 3-57 of the Draft EIR). The impacts of these options in
30 regards to the proposed school sites are discussed under Impacts of Alternatives in
31 Section 4.7, Hazards and Hazardous Materials, and Section 4.9, Land Use and
32 Planning (please refer to page 4.7-42 through 4.7-45 and 4.9-29 through 4.9-31 of
33 the Draft EIR, as revised in Section 4.0 of this Revised Final EIR).

34 **G-2** In the Executive Summary of the Draft EIR and in Sections 4.3, Air
35 Quality; 4.7, Hazards and Hazardous Materials; 4.9, Land Use and Planning; and

1 4.10, Noise, of the Draft EIR, school sites are identified as sensitive land uses.
2 Sections 4.7, Hazards and Hazardous Materials, and 4.9, Land Use and Planning, of
3 the Draft EIR also provide language regarding the California Education Code,
4 section 17213, and the California Code of Regulations, Title 5, section 14010(h),
5 regarding the 1,500-foot study zone ~~buffer~~ between school sites and high-pressure
6 gas pipelines. Page 3-3 of the Draft EIR considers potential land use conflicts
7 associated with school siting requirements that require school districts to perform
8 risk analyses when a school site is located within 1,500 feet of an easement for an
9 underground pipeline as one of the reasons considered for looking at alternative
10 locations. Safety risks to planned school sites are discussed in the Executive
11 Summary and in Section 4.7, Hazards and Hazardous Materials and 4.9, Land Use
12 and Planning, as revised in Section 4.0 of this Revised Final EIR.

13 Alternative Options I, J, K, and L were developed to attempt to reduce the magnitude
14 of risks to two planned school sites within the PVSP area. Options I and J looked at
15 moving the pipeline to a distance greater than 1,000 feet from the school site, based
16 on the results of a risk analysis, so as to reduce the risk to the school population if a
17 pipeline leak were to occur resulting in a fire or explosion. As noted in Table 4.7-6 of
18 the revised risk analysis attached to the Revised Final EIR as Appendix H-3, the
19 impacts are very minor at distances greater than 800 to 1,000 feet. At this distance
20 from the pipeline, the consequences from a potential fire or explosion are not
21 expected to result in any injuries. Therefore, Option I routes the pipeline
22 approximately 1,550 feet from the planned high school site to move the pipeline
23 outside the CDE study zone and reduce the risk, and would place the pipeline within
24 agricultural fields. Option J would move the pipeline even further from the planned
25 high school, but would move the pipeline closer to residences. Moving the pipeline
26 to a distance of 1,550 feet from the planned high school is adequate since the risk
27 analysis shows that no fatalities or injuries are expected to occur if a pipeline release
28 and subsequent fire or explosion were to result at a distance greater than 1,000 feet
29 from the pipeline.

30 Option K places the pipeline route outside the 1,500-foot study zone, while Option L
31 has the construction of the pipeline within the proposed alignment for Line 407-E,
32 within the 1,500-foot study zone, but at a depth of 35 feet to reduce the magnitude of
33 the risk to the planned elementary school. In Option L, PG&E would use HDD to
34 place the pipeline at this increased depth (approximately 35 feet deep). PG&E has
35 also proposed to jointly develop a risk analysis with the School District to determine
36 pipeline impacts to the school (refer to APM ALT-L) as a part of Option L. Since the

1 planned elementary school site would be located 1,400 feet from the pipeline, it is
2 already at an adequate distance from the pipeline that no fatalities or injuries are
3 expected to occur if a pipeline release and subsequent fire or explosion were to
4 result. Therefore, moving the pipeline another 150 feet (as in Option K) from the
5 planned elementary school and impacting wetlands and vernal pools is not
6 necessary. Increasing the length of the HDD in the area of the planned elementary
7 school would serve to reduce the risks of third-party damage and serve to further
8 reduce the safety risks to the school.

9 **G-3** Please refer to response to comment G-2.

10 **G-4** The Center Joint Unified School District has indicated a preference for
11 Option J over Option I. Section 3.0 of the Draft EIR evaluated a number of
12 alternatives or options along the proposed pipeline alignment to reduce or avoid one
13 or more impacts of the proposed Project. Both alternative options would have
14 greater impacts to biological resources but these impacts could be mitigated to less
15 than significant levels. Both options would meet all of the basic Project objectives
16 and would increase the distance of the pipeline from a planned high school along
17 Baseline Road. However, Option J would place the pipeline close to several
18 residences, while Option I would go through agricultural fields.

19 The CSLC will make two decisions regarding the PG&E Line 406-407 Natural Gas
20 Pipeline Project at one of the CSLC's public meetings. The first decision will be
21 whether to certify the EIR that was prepared for the proposed PG&E Line 406-407
22 Natural Gas Pipeline project. The second decision to be made by the CSLC will be
23 whether to approve the environmentally superior alternative proposed project, which
24 is construction of the PG&E Line 406-407 Natural Gas Pipeline, inclusive of all
25 project components and Options I and L. The CSLC could also choose at that time
26 to approve any of the other options and any alternatives that were analyzed in the
27 EIR. A notice of the date, time, and location of the public meeting where the Project
28 will be considered by the Commissioners will be mailed to everyone on the CLSC
29 mailing list and to everyone who has commented on the Draft EIR, at a minimum of
30 10 to 15 days prior to the date of the meeting.

31 **G-5** The Center Joint Unified School District has indicated a preference for
32 Option K over Option L. Both options were considered due to proximity to the
33 planned elementary school site in the PVSP area. Option K places the pipeline
34 route outside the 1,500-foot study buffer zone, while Option L has the construction of
35 the pipeline within the proposed alignment for Line 407-E, within the 1,500-foot

1 ~~buffer study zone~~, but at a depth of 35 feet to reduce the magnitude of the risk
2 potential to the planned school. In Option L, PG&E would use HDD to place the
3 pipeline at this increased depth (approximately 35 feet deep). PG&E has proposed
4 to jointly develop a risk analysis with the School District to determine pipeline
5 impacts to the school (refer to APM ALT-L).

6 Option K would increase impacts to biological resources by placing the pipeline
7 within an area that has wetlands, vernal pools, and giant garter snake habitat. While
8 Option L would not increase or decrease any of the impacts associated with the
9 proposed pipeline, Option L was designed to decrease the magnitude of the risks to
10 the planned elementary school and minimize impacts to biological resources that
11 would result from implementing ~~one of the~~ other alternative option at this location.

12 In addition, please review Letter P from Hefner, Stark and Marois, representing
13 Placer Vineyards Development Group, LLC, who indicate in comment P-8 that there
14 is flexibility in the PVSP with regard to the elementary school. The comment
15 indicates that “there may be some ability to relocate the elementary school site
16 further south away from the pipeline by swapping the adjacent park site with the
17 school site, thereby increasing the distance of the school site from Baseline Road to
18 greater than 1,500 feet.”

19 **G-6** Section 15126.6 of the CEQA Guidelines states, “...an EIR shall describe
20 a range of reasonable alternatives to the project or the location to the project, which
21 would feasibly attain most of the basic objectives of the project but would avoid or
22 substantially lessen any of the significant effects of the project, and evaluate the
23 comparative merits of the alternatives. An EIR need not consider every conceivable
24 alternative to a project. Rather, it must consider a reasonable range of potentially
25 feasible alternatives that will foster informed decision making and public
26 participation...” With regard to proximity to the planned elementary school site, the
27 CSLC has considered a reasonable range of alternatives including the No Project
28 Alternative, Option I, Option J, Option K, and Option L. The comment identified one
29 alternative to be considered, the utilization of multiple smaller pipelines to deliver gas
30 in lieu of the high pressure pipeline on Baseline Road, and to locate these away
31 from school sites.

32 The primary design objective of the Project is to increase the capacity of the overall
33 local transmission pipeline network serving the greater Sacramento Valley Region,
34 including West Placer, Sacramento, and El Dorado counties. To meet this design
35 objective, Line 407 must be large enough in diameter and operate at high enough

1 pressure to function as a major rib extension from PG&E's backbone pipeline
2 system (Line 400 and Line 401) to transport gas from Line 406 into 12-inch/16-
3 inch/24-inch Line 123 operating at 500 psig in West Placer County, and 12-inch/16-
4 inch Line 119 operating at 500 psig in Sacramento County.

5 A range of sizes from 24- to 36-inch diameter and operating pressures of 800 psig
6 and 975 psig were evaluated for Line 407 to identify the optimal design to increase
7 the capacity of the integrated network and meet the long-term load growth projected
8 for the system. A 30-inch diameter pipeline extending along the proposed route
9 operating at a Maximum Allowable Operating Pressure (MAOP) of 975 psig for both
10 Line 406 and Line 407 was identified as the design that provided the greatest overall
11 system benefit at the lowest marginal cost and impact to the environment.

12 To replace the capacity of 30-inch Line 407, PG&E would need to install either two
13 parallel 24-inch transmission pipelines, or four parallel transmission pipelines
14 consisting of two 20-inch and two 16-inch pipelines, all operating at the same MAOP
15 as Line 407. Installing multiple smaller diameter pipelines in lieu of a single 30-inch
16 pipeline would increase the mileage of pipelines within the project area and would
17 increase the impact on the environment, the risk of serious injury and fatality, as well
18 as the cost of serving the load growth projected on the system.

19 The volume of gas that can flow through a pipeline depends primarily on the
20 operating pressure differential, the pipe diameter, and the length of the pipeline.
21 When the operating pressure or pipe diameter is reduced, the natural gas flow rate
22 is also reduced. As a result, a reduction in the line diameter would require higher
23 pressures in order to flow the required 180,000,000 cubic feet of natural gas per day.
24 On the other hand, a reduction in the operating pressure would require a larger
25 diameter line (or multiple lines) in order to flow the same volume. Specifically, a 30-
26 inch line will flow nearly 20 times more natural gas than a 10-inch diameter line
27 operating under similar conditions. In other words, almost twenty 10-inch diameter
28 lines would be required to flow the same volume of natural gas as a single 30-inch
29 line.

30 It is clear that substituting numerous smaller diameter natural gas transmission lines
31 in a similarly developed residential and commercial area would pose a much higher
32 risk to the public than the proposed single 30-inch diameter transmission line.
33 Although the actual results would depend on the population density and other
34 factors, the use of numerous (roughly 20) 10-inch diameter lines would pose a risk

1 on the order of 10 to 15 times that of a single 30-inch line flowing an equivalent
2 volume of natural gas.

3 **G-7** The CSLC recognizes that the Center Joint Unified School District
4 supports Option I. Please refer to response to comment G-4.

5 **G-8** CSLC recognizes Center Joint Unified School District's preference for
6 Option J. Please refer to response to comment G-4.

7 **G-9** CSLC recognizes Center Joint Unified School District's preference for
8 Option K. Please refer to response to comment G-5.

9 **G-10** ~~A risk analysis was completed for the proposed Project pipeline and all
10 alternative options. Alternative Option L would significantly reduce or eliminate the
11 likelihood of the line being damaged by third parties since the line would be installed
12 using HDD techniques, well below normal excavation depths.~~

13 The Revised Final EIR provides an analysis that has been clarified to account for
14 individual risks to the public due to the potential for fires and explosions, which may
15 result from pipeline releases. The risk assessment included risk measurement
16 terminology that was not defined in earlier versions of the document, which has
17 resulted in some confusion. A revised System Safety and Risk of Upset report was
18 completed by EDM Services, Inc. (October 2009) for the proposed Project, and is
19 included as Appendix H-3 of this Revised Final EIR.

20 The risk analysis was revised because the aggregate risk was calculated and
21 reported as individual risk. In addition, the risk analysis incorrectly compared the
22 aggregate risk to the individual risk threshold of an annual likelihood of fatality of
23 1:1,000,000. The individual risk is defined as the frequency that an individual may be
24 expected to sustain a given level of harm from the realization of specific hazards, at
25 a specific location, within a specified time interval (measured as the probability of a
26 fatality per year). Aggregate risk is the total anticipated frequency of fatalities that
27 one might anticipate over a given time period for all of the project components (the
28 entire pipeline system). There is no known established threshold for aggregate risk.

29 The individual risk significance threshold used in the EIR is an annual likelihood of
30 one in one-million (1:1,000,000) for fatality (used by the California Department of
31 Education for school sites). The risk level is typically determined for the maximally
32 exposed individual (assumes that a person is present continuously—24 hours per
33 day, 365 days per year).

1 The planned school site is located along Line 407. The maximum risk posed by Line
2 407 before mitigation is 1:2,062,000, and after mitigation is 1:4,115,000 chance of
3 fatality per year. The maximum risk posed by Line DFM before mitigation is
4 1:4,255,000, and after mitigation is 1:8,475,000. Because the calculated individual
5 risk is less than the threshold of 1:1,000,000, the risk is considered to be less than
6 significant.

7 As noted in Table 4.7-6 of the revised risk analysis attached to the Revised Final
8 EIR as Appendix H-3, the impacts are very minor at distances greater than 800 to
9 1,000 feet. Since the planned elementary school site boundary is located
10 approximately ~~1,350~~ 1,400 feet from the proposed pipeline alignment, it is unlikely
11 that serious risks would be posed to the student body. At this distance from the
12 pipeline, the consequences from a potential fire or explosion are not expected to
13 result in any injuries. Option K would increase the magnitude of potential impacts to
14 wetland features while not decreasing the risk. Option K would cross an additional
15 vernal pool, vernal swale, seasonal swales, and seasonal wetland features and
16 potentially result in direct impacts to special-status vernal pool branchiopods and
17 plant species (refer to page 4.4-133 of the Draft EIR). Also, please see responses to
18 comments F-4 and G-5.

19 **G-11** As noted in Section 3.0 of the Draft EIR, a Northern Alternative (located
20 north of the Center Joint Unified School District's proposed school sites) was
21 considered but ultimately rejected from full evaluation. As discussed on page 3-6 of
22 the Draft EIR, this alternative was eliminated because it would expose the proposed
23 pipeline to the greatest risk from fault rupture, and result in greater impacts to
24 biological resources, particularly vernal pool habitat, involve more than 40 waterway
25 crossings, and impact local agricultural production more extensively than the
26 proposed Project. Furthermore, the alternative would locate the natural gas supply
27 further from many of the developments that are planned in the area that would
28 receive service from the pipeline.

29 The Draft EIR fully evaluated four options to address the proposed Project's
30 proximity to the future school sites: Option I, Option J, Option K, and Option L. Refer
31 to responses to comments G-1, G-4, G-5, and G-10.

32 **G-12** ~~PG&E plans to install remotely operated valves at the Capay Metering~~
33 ~~Station and the Yolo Junction Pressure Limiting Station, which would help to control~~
34 ~~the flow of gas into Lines 406 and 407. PG&E will be required to also install~~
35 automatic shutdown valves in ~~three~~ all locations: Capay Metering Station, Yolo

1 Junction Station, Powerline Road Main Line Valve Station (which includes the Riego
2 Road Regulating Station), Baseline/Brewer Road Main Line Valve Station, and
3 Baseline Road Pressure Regulating Station.

4 The required DOT regulations, along with PG&E Project features that meet and
5 exceed the minimum requirements, would reduce risks of project upset. Even
6 though the project risk impacts are less than significant, additional measures shall
7 be implemented to further reduce risks of project upset. MM HAZ-2a and MM HAZ-
8 2b have been revised. Refer to Section 4.0 of this Revised Final EIR for revisions to
9 the Draft EIR.

10 ~~These measures include the use of modern pipe, regular internal inspections using a~~
11 ~~high resolution instrument (smart pig), corrosion mitigation, and the installation of~~
12 ~~automatic or remotely operated shut-down valves.~~

13 **G-13** Please see responses to comments G-4 and G-5 for discussion of Options
14 I through L. Methane sensors are not generally recommended because emission
15 levels under normal pipeline operations should not be considered hazardous to the
16 public. Per CPUC regulations, PG&E odorizes its natural gas. The level of
17 odorization is such that it is generally detectable by human smell below levels that
18 are considered hazardous. PG&E also performs leak surveys on its pipelines on
19 either an annual or semi-annual basis, and hazardous leaks are repaired promptly.

20 With regard to the implementation of a “emergency hazardous materials release
21 response action plan,” PG&E will prepare and implement a hazardous substance
22 control and emergency response plan as outlined in APM HAZ-2 and HAZ-6. The
23 Mitigation Monitoring Plan (MMP) must be adopted with approval of the Project and
24 certification of the EIR. The MMP includes monitoring and reporting procedures that
25 PG&E, the CSLC, or the County CUPA must carry out.

26 **G-14** All pressure regulating stations are located further than one-quarter mile
27 (1,320 feet) from existing and proposed school sites. Within the Center Joint Unified
28 School District, the Baseline Road Pressure Regulating Station would be located
29 approximately 2,790 feet from the existing Coyote Ridge Elementary School (within
30 Roseville’s city limits) and approximately 3,170 feet from the closest planned school
31 site. The Baseline/Brewer Main Line Valve Station would be located approximately
32 1,340 feet from the parcel boundary of a proposed high school site located in the
33 PVSP. As described on pages 4.7-30 through 4.7-31 in Section 4.7, Hazards and
34 Hazardous Materials, PG&E has indicated that a Public Safety Information Program

1 will be implemented during operation of the pipeline. As indicated on page 2-83
2 through 2-85 of the Draft EIR, PG&E would respond to emergencies in accordance
3 with PG&E's Gas System Maintenance and Technical Support Emergency Plan
4 Manual. This manual contains procedures, including pre- and post-emergency
5 planning, on-scene response, and incident reports that are followed in the event of
6 an emergency, to ensure prompt and effective response. Procedures within the
7 manual have been designed in accordance with State and Federal regulations,
8 including 40 CFR Part 265, Health and Safety Code (Chapter 6.95), and titles 19,
9 22, and 27 of the California Code of Regulations. The manual is reviewed annually
10 with local agencies to ensure that it is current and that all personnel understand the
11 plan and their responsibilities (please refer to Section 2.8, Project Description,
12 subheading 2.8.1, Public Safety).

13 **G-15** ~~Please refer to response to comment G-13 regarding methane detectors.~~
14 Pages 4.12-8 and 4.12-9 of the Draft EIR have been revised to correctly describe
15 the Center Joint Unified School District. Furthermore, a discussion of the Elverta
16 Joint School District has been added to correctly reflect school districts serving the
17 Project area. Refer to Section 4.0 of the Revised Final EIR for revisions to the Draft
18 EIR.

19 **G-16** References to the Placer County Unified School District on pages 4.13-19,
20 4.13-23 and 4.13-24 of the Draft EIR referring to the Placer County Unified School
21 District have been revised to refer to the Center Joint Unified School District. Refer
22 to Section 4.0 of the Revised Final EIR for revisions to the Draft EIR.

23 **G-17** The commenter provides text summarizing the comment letter. See
24 responses to comments G-1 through G-16.

25



County of Yolo

BOARD OF SUPERVISORS

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June 12, 2009

Crystal Spurr, Project Manager
California State Lands Commission
100 Howe Avenue, Suite 100-South
Sacramento, CA 95825

Re: Draft Environmental Impact Report for PG&E Line 406/407 Natural Gas Pipeline Project
State Clearinghouse No. 2007062091
California State Lands Commission EIR No. 740

Dear Ms. Spurr,

The County of Yolo appreciates the opportunity to review and provide comments on the Draft Environmental Impact Report for PG&E Line 406/407 Natural Gas Pipeline Project dated April 29, 2009. The proposed project involves construction of 40 miles of new pipeline spanning from western Yolo County to the City of Roseville, of which approximately 27 miles would be located in unincorporated Yolo County. The Board of Supervisors understands the necessity to increase and extend natural gas service to residential and commercial customers in Yolo County and the greater Sacramento Valley region. However, we do have comments and concerns with particular details of the proposed project. The county's comments and concerns are as follows:

Project Description

PG&E proposes to use a portion of the Clark Pacific site near the intersection of Best Ranch Road and County Road 100B (APN: 027-050-05) for pipe storage during the construction of Line 407 East and West segments of the project. Clark Pacific received a Use Permit (ZF #2007-078) in April 2008 to conduct their precast concrete business operations. The county requests that PG&E apply for a zone conformance letter with the Planning and Public Works Department to ensure that use of the site for pipe storage is consistent with the existing Use Permit for the property. Additional permits will be required for any grading and construction on the site, and a Use Permit modification may be required if the storage of pipe and estimated truck trips and traffic generation are found to be inconsistent with the Use Permit.

H-1

Agricultural Resources

In general, the 27 mile stretch of the project that traverses Yolo County is designated Agriculture in the Yolo County General Plan. Yolo County has a longstanding history of implementing policies to encourage and enhance agricultural production within the county. Thus, the county is concerned that agricultural uses will be limited within the permanent easement. The pipeline is proposed to be constructed with 5 feet of soil coverage in order to allow farming activities such as discing or deep-ripping to continue within the permanent easement. As a result, the Project will limit the future use of approximately 152.81 acres of farmland to row crops, field crops, or crops that do not involve deep rooted plants. Deep rooted crops, such as orchards and vineyards (which are two of Yolo County's leading crops), would not be allowed within 15 feet in either direction of the pipeline centerline. The county disagrees with the analysis in the Draft EIR that

H-2

assumes 3.1 acres of orchard is not a significant impact because it can be converted to another type of shallow root crop. It is illogical to assume that it would be practical and profitable to plant row crop or field crop on 3.1 acres in the middle of a mature orchard. Thus, the removal of 3.1 acres of orchard is a significant impact that requires appropriate mitigation. | H-2
Cont.

Biological Resources

PG&E has incorporated several Applicant Proposed Measures (APM) to mitigate for the loss of potential Swainson's hawk nesting and foraging habitat. However, the impact of potentially removing 206 trees within the Project site is of serious concern to the Yolo County Natural Heritage Program. Please contact Maria Wong, Habitat JPA Manager (530-405-4885), well in advance of any plan to remove or disturb trees or vegetation, and before construction of aboveground facilities, to ensure consistency with the Natural Heritage Program and its Swainson's Hawk Interim Mitigation requirements. | H-3

Land Use and Planning

After the acquisition of ROW, please submit a clear and detailed map to the Planning and Public Works Department that shows the final route of the natural gas pipeline within Yolo County. The location of the pipeline and permanent easement will be necessary in order to make future land use decisions. | H-4

Transportation and Traffic

Yolo County concurs with the minimum cover of 5 feet above the top of pipe for drainages, irrigation canals, and road crossings. However, the Draft EIR does not identify or discuss the proposed parallel distance of the pipeline from the county's right-of-way (ROW). The county requests that the edge of easement for the pipeline be placed at a minimum of 50 feet from the boundary of any existing county easement or ROW. This will ensure that the county can safely complete future road improvements and related excavations, as necessary. In addition, a 100 foot buffer from PG&E's easement to the edge of any bridge or parallel drainage crossing is also requested. | H-5


Please refer to the Yolo County Improvement Standards when planning any work within or near road crossings or within the county ROW. Encroachment permits and road closure permits must be obtained from the Public Works Division in advance of any construction within the county's facilities. A Franchise Agreement will also be required. In addition, be advised that trenching and backfilling within the county ROW cannot be completed without observation and confirmation by a county inspector. | H-6

For the safety of road crews and the general public, the county also requests that PG&E place well marked, permanent postings at all road and ditch crossings indicating the location of the high pressure gas line. | H-7

Conclusion

Thank you for the opportunity to review this environmental document. If you have any questions about the items addressed in this letter, please contact David Morrison, Assistant Director of Planning and Public Works, by e-mail at david.morrison@yolocounty.org or by phone at (530) 666-8041.

Sincerely,



Mike McGowan, Chair
Yolo County Board of Supervisors

1 RESPONSE TO COMMENT SET H

2 **H-1** PG&E will work with landowners and local agencies regarding the
3 construction of the pipeline Project. The Draft EIR identifies existing agricultural or
4 commercial/industrial yards that may be utilized during the construction of the
5 proposed Project. PG&E would be required to work with the County on compatibility
6 with local land use issues and existing permits. Also, PG&E will obtain ministerial
7 permits for discreet locations where required.

8 **H-2** PG&E has reduced the permanent easement restricted use area to 10 feet
9 on either side of the pipeline, which is a total of 20 feet. The acreage of orchards
10 converted to other types of crops would now be a total of 2.0 acres. Pages 4.2-24
11 and 4.2-25 in the Draft EIR have been revised. Refer to Section 4.0 of the Revised
12 Final EIR for revisions to the Draft EIR.

13 Attempting to determine that future uses of farmland currently planted in field or row
14 crops would be converted to orchard or vineyard is too speculative for evaluation.
15 The temporary impacts to the 511 acres of farmland would not result in a physical
16 change to the environment for more than three weeks in any one area, or in the case
17 of HDD, for more than four weeks. In addition, the amount of farmland permanently
18 removed (2.55 acres) across all four counties, and the amount of farmland converted
19 from deep-rooted plants to other types of crops (2.0 acres of orchard loss) located
20 within Yolo County does not represent a significant regional loss. In addition, it is
21 not an uncommon practice to plant commercial cover crops in vineyards and
22 orchards between the rows, such as fava beans. Such shallow-rooted crops would
23 be allowed within the 10 feet on either side of the pipeline.

24 **H-3** Comment acknowledged. MM BIO-2a on page 4.4-89 of the Draft EIR
25 has been revised to require consultation with Yolo County's Natural Communities
26 Conservation Plan / Habitat Conservation Plan Joint Powers Agency manager prior
27 to the removal or disturbance of trees or vegetation and before construction of
28 aboveground facilities. Page 4.4-57 of Section 4.4 has been revised to include a
29 discussion of the Yolo County Natural Heritage Program. Refer to Section 4.0 of the
30 Revised Final EIR for revisions to the Draft EIR.

31 **H-4** PG&E has indicated that they will notify local jurisdictions of the final
32 permanent 50-foot right-of-way and pipeline location prior to the commencement of
33 construction. ~~The CSLC will make two decisions regarding the PG&E Line 406-407~~
34 ~~Natural Gas Pipeline Project at one of the public meetings. The first decision will be~~
35 ~~whether to certify the EIR that was prepared for the project. The second decision to~~

1 ~~be made by the CSLC will be whether to approve the proposed project, which is~~
2 ~~construction of the PG&E Line 406-407 Natural Gas Pipeline, and any alternatives~~
3 ~~that were analyzed in the Draft EIR. A notice of the date, time, and location of the~~
4 ~~public meeting where the Project will be considered by the Commissioners will be~~
5 ~~mailed to everyone on the CLSC mailing list and to everyone who has commented~~
6 ~~on the Draft EIR, at a minimum of 10 to 15 days prior to the date of the meeting. The~~
7 ~~Commission meeting record will contain the discussion and decision and the record~~
8 ~~will be placed on the website.~~

9 **H-5** PG&E has indicated that they coordinate with County Public Works
10 representatives on an ongoing basis as needed to ensure that County road
11 construction and/or improvement projects are not adversely impacted by PG&E's
12 gas line easements adjoining County rights-of-way (ROW). While the commenter
13 suggests that a 50-foot buffer between the edge of County roadways and PG&E
14 easements should exist, most County Public Works departments acknowledge that
15 sufficient clearances exist for maintenance of each parties' respective facilities (gas
16 lines and roads) where the public utility easement adjoins the edge of the ROW.
17 Agricultural landowners argue that placement of a gas line easement 50 feet from
18 the edge of roadway, within their fields, creates the potential for a 50-foot severance
19 strip in their fields, for which extra compensation must be paid to them. Different
20 environmental and economic factors also come into play when deciding to locate a
21 gas line easement 50 feet from the edge of an existing roadway easement, such as
22 the existence of wetlands or other environmental or economic factors. All of this
23 requires that final decisions on placement of the gas line easement be made on an
24 overall Project design basis.

25 Where PG&E's gas line easement runs parallel and contiguous to a County road,
26 the gas line will be located in the center of a 50-foot easement, putting the gas line
27 itself between 20 and 25 feet from the edge of the County ROW. County ROWs, in
28 agricultural areas such as where the Project is located, are typically between 60 feet
29 and 120 feet wide. The paved portions of roadways typically only occupy
30 approximately 20 feet in the center of these rights of way. As a result, where
31 PG&E's gas line easement runs parallel and contiguous with the County's ROW, the
32 gas line will usually be located between approximately 45 feet and 65 feet from the
33 edge of the paved roadway. Such clearances should be more than sufficient for the
34 proper maintenance and repair of the roadways and gas lines within the Project
35 area.

1 **H-6** Yolo County is listed as a reviewing authority or regulatory agency in
2 Section 1.0, Introduction, subsection 1.4, Permits, Approvals, and Regulatory
3 Requirements. PG&E holds a franchise agreement with Yolo County for the “Laying,
4 constructing and maintaining gas pipes, mains and appurtenances, dated June 7,
5 1948, Ordinance Number 212.” PG&E has agreed to coordinate with Yolo County
6 inspectors to ensure compliance with encroachment permit conditions.

7 **H-7** PG&E intends to place pipeline markers at all road and ditch crossings
8 indicating the location of the high-pressure gas lines. Additionally, pipeline markers
9 will be spaced such that the next marker is within line of sight or no more than ½
10 mile away in accordance with DOT 192.707. Placement of pipeline markers may be
11 impractical within class 3 and 4 areas because of street improvements, traffic, and
12 landscaping and negative visual impacts. If so, PG&E will seek approval from
13 property owners or the governmental agency involved prior to placing the markers.

MICROP LIMITED
TR MARTIN (MANAGER)
PO BOX 688
WINTERS CA 95694
530-795-2479-OFFICE
530-627-5602-CELL

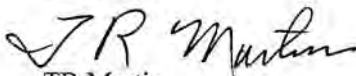
June 3, 2009

California State Lands Commission
Attn: Crystal Spurr
100 Howe Avenue, Suite 100-South
Sacramento CA 95825

I do not agree with the proposed pipeline going through good farm land. Prime agricultural land is being lost around the world and the source of water for irrigating land has been shrinking by 1% per year. Water tables are falling in countries that contain ½ of the world's population, including the three largest grain producers-China, India and the US. Farmers also have the climate changes that impact the food production. Isn't there a possibility running the pipeline through land that is not producing food (like the foot hills and along the free ways)?

I-1

Sincerely,


TR Martin

1 RESPONSE TO COMMENT SET I

2 **I-1** Section 3.0 of the Draft EIR provides a discussion of alternatives that were
3 considered but eliminated from further evaluation (refer to Figure 3-1 of the Draft
4 EIR). One of the main reasons for not locating the pipeline in the foothills is that it
5 increases the risk of pipeline rupture due to faults and placing the pipeline within
6 side-hills in that geographic area. One alternative included a northern route
7 alternative. While this alternative would locate the pipeline in a less populated area,
8 this alternative was eliminated from further evaluation because: 1) it would expose
9 the proposed pipeline to the greatest risk from fault rupture due to much of the
10 proposed right-of-way for the pipeline being located on side-hills adjacent to the
11 county roads; 2) greater impacts to biological resources; more than 40 waterway
12 crossings; and 3) impacts to local agricultural production would be more extensive
13 than the proposed project. A second alternative included a southern route. This
14 alternative was eliminated from further evaluation because: 1) it would require
15 crossing Cache Creek and more tributaries of Steelhead Creek; 2) would require
16 longer crossings over agricultural lands; and 3) would affect more people due to
17 construction through the suburban communities of North Natomas and Elverta. A
18 third alternative included a central route. This alternative was eliminated from further
19 evaluation because it would cause significant impacts to local water features and to
20 habitat utilized by special-status species.

21 Section 3.0 of the Draft EIR also evaluates a number of alternative options along the
22 proposed pipeline alignment to reduce or avoid one or more impacts of the proposed
23 Project. The proposed alignment crosses through agricultural fields containing crops
24 only in locations where an alignment paralleling existing county road and farm roads
25 would not reduce the environmental impacts, including those to agriculture. If the
26 proposed pipeline were to follow a path along existing roadways rather than cross
27 through agricultural fields, the pipeline would still be located within the agricultural
28 fields along those roadways. There are jurisdictional requirements regarding the
29 distance from roadways that the pipeline must be located. Paralleling roadways
30 could result in an increase in the amount of land needed for the pipeline, and in
31 some cases bring the pipeline closer to residences. As an example, Options D and
32 E would increase the pipeline length by 860 and 3,480 feet, respectively, within
33 those agricultural fields paralleling the roadways.

34 Please also refer to responses to comments B-1, B-3, and B-4.

35

DEPARTMENT OF TRANSPORTATION

DISTRICT 3 – SACRAMENTO AREA OFFICE
 2800 GATEWAY OAKS DRIVE, MS 19
 SACRAMENTO, CA 95833
 PHONE (916) 274-0635
 FAX (916) 263-1796
 TTY 711



*Flex your power!
 Be energy efficient!*

June 11, 2009

Comment Set J
 Page 1 of 1

09YOL0017
 03-YOL/SUT-Variou
 Pacific Gas and Electric (PG&E) Line 406/407 Project
 Draft Environmental Impact Report

Ms. Crystal Spurr
 California State Lands Commission
 100 Howe Avenue, Suite 100 South
 Sacramento, CA 95825

Dear Ms. Spurr,

Thank you for the opportunity to review and comment on the project's Draft Environmental Impact Report (DEIR). The proposed project includes construction of an approximately 40 mile long, 30 inch diameter natural gas pipeline (Lines 406, 407, and the Powerline Road Distribution Feeder Main) from the Esparto area in Yolo County east to Roseville in Placer County. Six above ground facilities are also proposed to be constructed by the project. The pipeline crosses State Highway System facilities including Interstate 5 (I-5) and State Route (SR) 113 in Yolo County, and SR 99 in Sutter County. Our comments are as follows:

- Any pipeline work to be performed within Caltrans Right of Way will require an Encroachment Permit. For permit assistance please contact Encroachment Permits Central Office at (530) 741-4403. J-1
- A Traffic Management Plan (TMP) should be prepared and submitted for Caltrans review to minimize traffic impacts to the State Highways during construction of the pipeline. The traffic control plan should discuss the expected dates and duration of construction, as well as traffic mitigation measures. We recommend that to the extent possible, the applicant should limit truck trips during morning and evening peak traffic periods (6-9 AM and 3-6 PM) to avoid exacerbating congestion. For TMP assistance, please contact John Holzhauser at (916) 859-7978. J-2

If you have any questions about these comments please do not hesitate to contact Arthur Murray at (916) 274-0616.

Sincerely,

ALYSSA BEGLEY, Chief
 Office of Transportation Planning - South

"Caltrans improves mobility across California"

1 RESPONSE TO COMMENT SET J

2 **J-1** CSLC acknowledges that an encroachment permit for work within
3 Caltrans' right-of-way will be required. Page 1-8 of the Draft EIR includes Caltrans
4 in the list of reviewing authorities and regulatory agencies (refer to Section 1.0,
5 Introduction). As stated on page 4.13-8 of Section 4.13, Transportation and Traffic,
6 APM TRANS-2 and APM TRANS-3 indicate that PG&E will obtain encroachment
7 permits from Caltrans, as well as Yolo, Sutter, Sacramento, and Placer counties.
8 Furthermore, a Traffic Management Plan will be prepared prior to the issuance of
9 encroachment permits and is subject to the local jurisdiction's review and approval.
10 Accordingly, any work performed within Caltrans right-of-way would be conducted
11 under an encroachment permit.

12 **J-2** As indicated in response to comment J-1, a Traffic Management Plan will
13 be prepared and provided to Caltrans for review and approval.

14 As indicated in APM TRANS-3 construction of the pipeline and associated truck trips
15 would occur for 10 hours a day, 6 days a week, unless otherwise permitted by the
16 local jurisdiction. As indicated on page 4.13-20 of the Draft EIR, approximately 80
17 vehicle trips are expected to occur daily as a result of the Project. These trips would
18 include all construction-related commuting and hauling of equipment and would not
19 simultaneously occur during peak traffic periods of 6 to 9 A.M. and 3 to 6 P.M.

20 PG&E is required to obtain permits from Caltrans where the pipeline crosses state
21 highways. This occurs at Highway 505, Interstate 5, and Highway 70/99. PG&E will
22 utilize HDD construction methods to minimize traffic impacts at those crossing
23 locations.

24



Community Development
 311 Vernon Street
 Roseville, California 95678-2649

June 10, 2009

Crystal Spurr, Project Manager
 CA State Lands Commission
 100 Howe Avenue, Suite 100-South
 Sacramento, CA 95825

Via: Email and Regular Mail

spurr@slc.ca.gov

Subject: PG&E Line 406 and Line 407 Natural Gas Pipeline Project (CSLC EIR 740) (SCH# 2007062091) – Draft EIR Comments

Dear Ms. Spurr:

Thank you for the opportunity to review and comment on the draft EIR for the above referenced natural gas pipeline project. The City of Roseville has reviewed the draft EIR and on June 5, 2009 met with PG&E representatives to discuss City concerns and explore pipeline design options that could serve to reduce potential conflicts with the City's proposed Sierra Vista Specific Plan. As expressed at our June 5th meeting the City has hazard/land use compatibility, design location and aesthetic concerns as discussed below.

Hazard/Land Use Compatibility

The City is currently processing the Sierra Vista Specific Plan (SVSP), an approximately 2,000-acre planning area located adjacent to and north of Baseline Road and the Line 407 alignment, west of Fiddymont Road, and south of the West Roseville Specific Plan area. The Plan includes a mix of housing types totaling nearly 6,655 units, commercial services, schools, parks and open space (see attached land use plan). Based on review of the draft EIR, discussions at our June 5th meeting and PG&E's follow up letter dated June 11, 2009, the City understands that in PG&E's opinion the SVSP planned land uses are compatible with the pipeline project. Because the pipeline has been designed to DOT standards developed for the nation's natural gas pipeline transportation system, the project's safety risk should be identified as acceptable in the final EIR.

K-1

Design Location Issues – Potential Conflict with Future City Utilities and Infrastructure

As discussed above, the City is currently processing the SVSP which is located adjacent and north of Baseline Road and the Line 407 East alignment. According to the draft EIR, within Line 407 East Segments 7, 8 and 9 (the Segments adjacent to the SVSP) the pipeline is proposed on the north side of Baseline Road, although the specific alignment and it's proximity to the final road right-of-way is not identified. Additionally, Segment 407 East 8 would include approximately 1,875 feet of HDD-installed pipe. This section would begin approximately 900 feet west of the Baseline Road/Watt Avenue intersection and would also contain the proposed Baseline Road Pressure Regulating Station.

K-2

The City's design concerns center on the need to coordinate the pipeline's horizontal and vertical alignment and related above ground facilities with future road alignments, final grades, landscaping, utility and infrastructure needs of the SVSP. These concerns were discussed at the June 5th meeting where the City and PG&E agreed to share design information and work together with the goal of developing compatible facilities. The City requests that the following design issues be considered as part of this ongoing effort:

- The future cover and therefore vertical alignment of the gas line may be influenced by activities associated with the SVSP including mass grading, installation of a future large diameter water



line, and deep foundations for signal poles and other required signal control apparatus planned for Baseline Road. The City is concerned that the proposed 5 feet of cover over the pipeline may not provide enough design flexibility to accommodate SVSP required future improvements. The City recommends installing the pipeline at a depth of 15 feet below existing grade to avoid conflict with future infrastructure needs including underground utilities and earthwork across and on top of the pipeline.

- The City's preference is for the pipeline's horizontal alignment to be located under Baseline Road pavement. This would provide better protection for the line and improve landscape design options within the future Baseline Road landscape easement. Other high pressure gas pipelines in the City have been located under road pavement.
- If the pipeline can not be located under Baseline Road pavement the alignment will need to be coordinated with the SVSP proposed Baseline Road widening so as to optimally site the easement in relation to planned roadside landscaping. This issue was discussed at the June 5th meeting including a concept that would locate the 50-foot pipeline easement immediately adjacent to the ultimate Baseline Road future back of curb. At this location the City's landscape easement would coincide with PG&E's pipeline easement. Within the combined easement the City could locate a Class I bikeway/pedestrian path above the pipeline as well as trees, shrubs and groundcover. As explained at our June 5th meeting, PG&E's design criteria would restrict deep rooted trees within 10 feet of the pipeline centerline. It has come to City staff's attention that at a recent project workshop it was stated that the deep root tree setback criteria was 15 feet on either side of the pipeline. The City feels it can maintain a deep root tree setback criterion of 10 feet and still implement a landscape plan that is comparable with other similar areas using the above approach. However any increase in deep rooted tree setback requirements beyond the 10 feet discussed at our meeting would erode the City's ability to implement an acceptable landscape plan. Should that occur, an alignment under the road pavement would need to be more seriously considered.
- The proposed location of the Baseline Road Pressure Regulating Station (PRS) conflicts with SVSP parcel CC-10. Parcel CC-10 is planned to be a regional shopping center. The City requests that the Baseline Road PRS be relocated westerly to future SVSP parcel OS-13 or other acceptable location (see attached land use plan). At the June 5th meeting it was agreed that SVSP land owner consultants would provide additional information related to this proposed relocation and that PG&E would further evaluate the proposal in relation to proposed HDD work and resource issues. In a subsequent email to the City PG&E indicated that there is some limited potential for adjusting the location of the station but there are issues that need to be addressed before the final location can be confirmed and that PGE is willing to work with the City of Roseville and the Sierra Vista developers to locate a mutually acceptable location once the design parameters firm up. The City looks forward to working closely with PG&E on this issue.
- The proposed underground cluster valve station was also discussed at the June 5th meeting. It was agreed that the City and PG&E would work together to locate this feature so that it is compatible with specific plan development.



K-2
(Cont.)

K-3

K-4

Aesthetics

Baseline Road is one of the gateway entrances to the City and with approval of the proposed SVSP will become even more prominent with large commercial centers planned for nearly the entire Baseline Road Frontage. Consistent with other specific plan areas in the City, to ensure high quality and aesthetically pleasing development the design of individual develop projects are required to be consistent with design guidelines approved as part of the specific plan. In addition to private development projects, City projects and utility infrastructure improvements are also subject to these guidelines. While the SVSP design guidelines have not been finalized, the City's design guidelines typically require masonry walls with enhanced decorative columns (stone, brick, etc.) and/or a trim cap and full screening of the enclosed infrastructure. The Hard Rock Substation (located at the Rocky Ridge/Eureka Road intersection) is an example of a prominently located City of Roseville Electric Substation where specific plan design guidelines were applied to the exterior walls. This is the type of design treatment the City would request for pipeline related above ground facilities. In the event that final design for the pipeline project needs to occur prior to approval of the proposed SVSP design



K-5

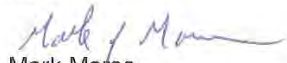
*Crystal Spurr, Project Manager
PG&E Line 406 and 407 Project – draft EIR Comments*

guidelines, the City will work with PG&E to develop a design that is as consistent as possible with any available draft guidelines.

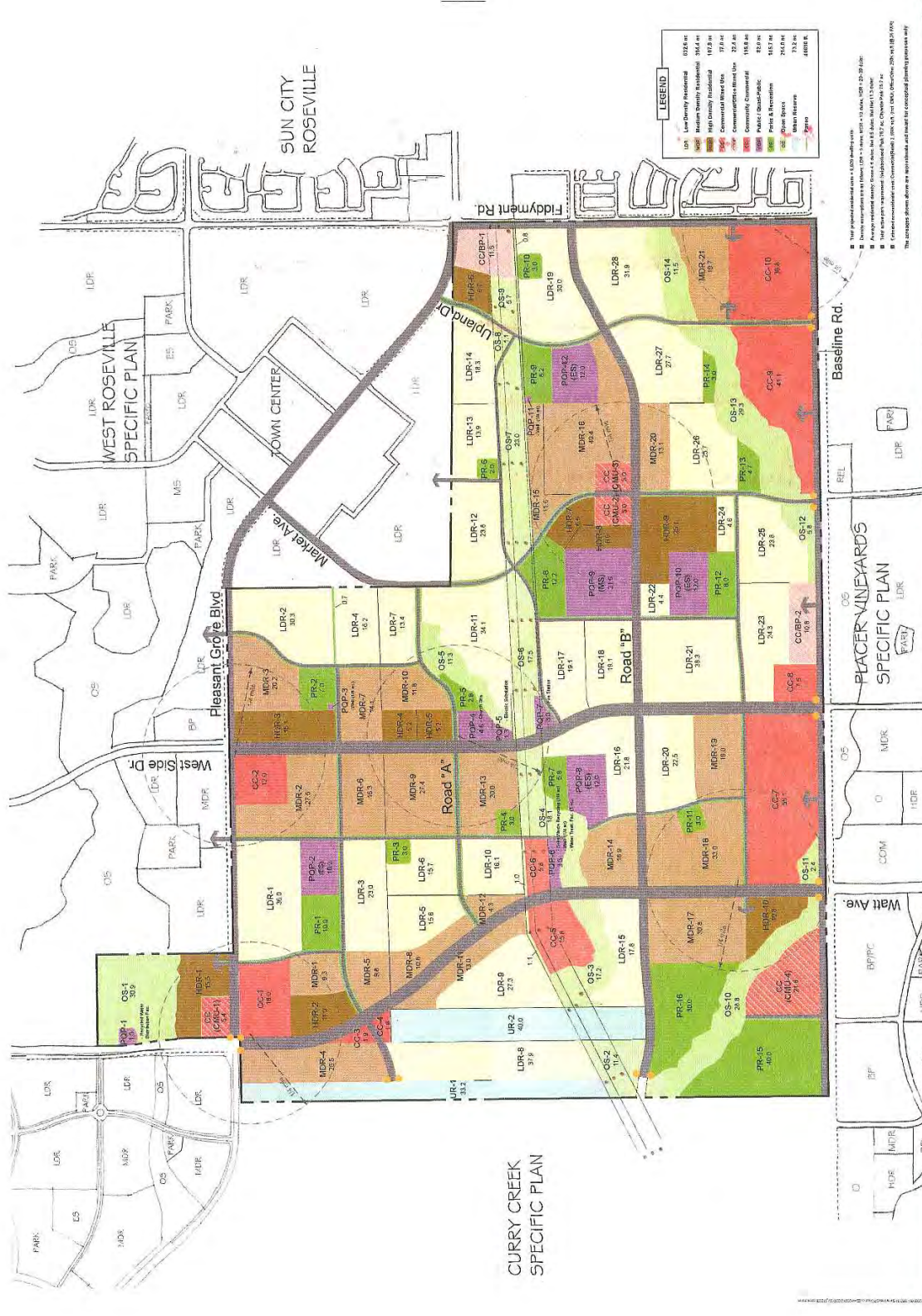
↑ K-5
Cont.

Thank you for your consideration of our comments. Should you have any questions concerning this letter, please contact me at (916) 774-5334.

Sincerely,



Mark Morse
Environmental Coordinator



CONCEPTUAL LAND USE PLAN

DATE: 10/22/09

EDAW SERENA VISTA

1 RESPONSE TO COMMENT SET K

2 **K-1** The Revised Final EIR provides an analysis that has been clarified to
3 account for individual risks to the public due to the potential for fires and explosions,
4 which may result from pipeline releases. The Revised Final EIR provides an analysis
5 that has been clarified to account for individual risks to the public if a pipeline release
6 were to occur with a subsequent fire or explosion. The risk assessment included
7 risk measurement terminology that was not defined in earlier versions of the
8 document, which has resulted in some confusion. A revised System Safety and Risk
9 of Upset report was completed by EDM Services, Inc. for the proposed Project, and
10 is included as Appendix H-3 of this Revised Final EIR.

11 The risk analysis was revised because the aggregate risk was calculated and
12 reported as individual risk. In addition, the risk analysis incorrectly compared the
13 aggregate risk to the individual risk threshold of an annual likelihood of fatality of
14 1:1,000,000. The individual risk is defined as the frequency that an individual may be
15 expected to sustain a given level of harm from the realization of specific hazards, at
16 a specific location, within a specified time interval (measured as the probability of a
17 fatality per year). Aggregate risk is the total anticipated frequency of fatalities that
18 one might anticipate over a given time period for all of the project components (the
19 entire pipeline system). There is no known established threshold for aggregate risk.

20 The Sierra Vista Specific Plan (SVSP) is located along Line 407. The maximum risk
21 posed by Line 407 before mitigation is 1:2,062,000, and after mitigation is
22 1:4,115,000 chance of fatality per year. Because the calculated individual risk is
23 less than the threshold of 1:1,000,000, the risk is considered to be less than
24 significant.

25 ~~The Draft EIR provides an analysis of the risks associated with current and planned~~
26 ~~land uses in the area of the proposed pipeline. A System Safety and Risk of Upset~~
27 ~~report was completed by EDM Services, Inc. for the proposed Project, and is~~
28 ~~included as a part of Appendix H of the Draft EIR. A detailed discussion of the risks~~
29 ~~can be found in Sections 4.7, Hazards and Hazardous Materials, and 4.9, Land Use,~~
30 ~~of the Draft EIR.~~

31 ~~Natural gas could be released from a leak or rupture. If the natural gas reached a~~
32 ~~combustible mixture and an ignition source was present, a fire and/or explosion~~
33 ~~could occur. The Specific Plan areas (including the proposed SVSP) will be~~
34 ~~considered Class 3 areas per 49 CFR 192.5 once they are developed, and are~~
35 ~~shown as such on Figure 2-7 of the Draft EIR.~~

1 PG&E has proposed as a part of their Project to install the pipeline to meet or
2 exceed the current pipeline regulations (49 CFR 192) (refer to pages 4.7-36 and 4.7-
3 37 of the Draft EIR, as revised in Section 4.0 of this Revised Final EIR). The
4 proposed pipeline's exceedance of the regulations is summarized as follows:

- 5 • PG&E intends to install minimum 0.375-inch wall thickness pipe on the 30-
6 inch diameter segments. A large proportion of the proposed pipeline would
7 consist of 0.375-inch-wall thickness steel pipe (Grade X-65) designed for a
8 Maximum Allowable Operating Pressure (MAOP) of 975 pounds per square
9 inch gauge (psig). For Class 1 areas, the minimum regulated pipe wall
10 thickness is 0.3125-inch; a 0.375-inch wall thickness is proposed, 20 percent
11 greater than the minimum required. For Class 2 areas, the minimum
12 regulated pipe wall thickness is 0.375-inch; a 0.406-inch wall thickness is
13 proposed, 8 percent greater than the minimum required. For Class 3 areas,
14 the minimum regulated wall thickness is 0.4875-inch; a 0.500-inch wall
15 thickness is proposed, 3 percent greater than the minimum required. For
16 Class 1 areas, the minimum regulated pipe wall thickness is 0.3125-inch;
17 0.375-inch wall thickness is proposed, 20 percent greater than the minimum
18 required. For Class 2 areas, the minimum regulated pipe wall thickness is
19 0.375-inch; 0.406-inch wall thickness is proposed, 8 percent greater than the
20 minimum required. For Class 3 areas, the minimum regulated wall thickness
21 is 0.4875-inch; 0.500-inch wall thickness is proposed, 3 percent greater than
22 the minimum required. The additional wall thickness will provide added
23 strength.
- 24 • The minimum regulated cover for transmission pipelines is 3 feet in Class 2, 3,
25 and 4 areas. The Project as proposed would include 5 feet of cover in all class
26 areas. This would provide increased protection from third party damage.
- 27 • PG&E proposes to "butt-weld" all pipeline sections (pipes are welded together
28 without the ends overlapping). The project as proposed would include
29 radiographic inspection of all circumferential welds. The minimum regulations
30 (49 CFR 192.243) require only 10 percent, 15 percent and 100 percent
31 nondestructive testing of welds in Class 1, Class 2, and Class 3 / 4 areas
32 respectively. This additional testing will help to ensure structural integrity.
33 Welds that do not meet American Petroleum Institute 1104 specifications would
34 be repaired or removed. Once the welds are approved, the welded joints
35 would be covered with a protective coating and the entire pipeline would be
36 electronically and visually inspected for any faults, scratches, or other damage

1 ~~prior to installation of the pipeline. The Project as proposed would include full~~
2 ~~penetration circumferential welds of all pipe joints, radiographic inspection of all~~
3 ~~circumferential welds, and external coating of all weld joint areas to protect the~~
4 ~~pipe joint areas from external corrosion. The minimum regulations (49 CFR~~
5 ~~192.243) require only 10 percent, 15 percent and 100 percent nondestructive~~
6 ~~testing of welds in Class 1, Class 2, and Class 3 / 4 areas respectively. This~~
7 ~~additional testing will help to ensure structural integrity.~~

- 8 • The Project as proposed would include inspections and testing for cathodic
9 protection, valve testing, pipeline patrols, and leak surveys on a regular basis.
10 High Consequence Area (HCA) risk assessment would be completed every
11 seven years.

- 12 • A Pipeline Integrity Management Plan must be prepared for pipe within HCAs.
13 This program must comply with 49 CFR 192 Subpart O.

14 The required DOT regulations, along with PG&E Project features that meet and
15 exceed the minimum requirements, would reduce risks of project upset. Even
16 though the project risk impacts are less than significant, additional measures shall
17 be implemented to further reduce risks of project upset. MM HAZ-2a and MM HAZ-
18 2b have been revised. Refer to Section 4.0 of this Revised Final EIR for revisions to
19 the Draft EIR.

20 ~~The project design features and the proposed mitigation measures in the Draft EIR~~
21 ~~(MM HAZ-2a and MM HAZ-2b, as amended in this Final EIR) reduce the risk by~~
22 ~~roughly 50 percent. The measures include the use of modern pipe, regular internal~~
23 ~~inspections using a high-resolution instrument (smart pig), corrosion mitigation, and~~
24 ~~the installation of automatic or remotely operated shut-down valves. However, the~~
25 ~~individual risk of fatality would still be approximately 1:30,000, which exceeds the~~
26 ~~individual risk significance threshold of 1:1,000,000 (used by the California~~
27 ~~Department of Education for school sites).~~

28 ~~Measures have been implemented to reduce the risks of explosion, torch fires, and~~
29 ~~flash fires. However, the lead agency recognizes that the risks remain significant~~
30 ~~and unavoidable even after mitigation. The CSLC will need to balance the~~
31 ~~economic, legal, social, technological, or other benefits of the proposed Project~~
32 ~~against its unavoidable environmental risks when determining whether to approve~~
33 ~~the Project. If the EIR is certified by the CSLC, a statement of overriding~~

1 ~~considerations will need to be adopted at the time of certification and approval of the~~
2 ~~Project (CEQA Guidelines Section 15093).~~

3 **K-2** The following discussion is in response to the bulleted list included in the
4 comment letter:

5 **Response to Comment K-2, Bullet 1** PG&E indicated they have been working
6 with the SVSP civil engineering firm of MacKay and Soms to coordinate the
7 pipeline vertical and horizontal alignment with the future road alignments dictated by
8 the City of Roseville. PG&E has used the best design information available in
9 locating the pipeline. Currently the road improvement plans are limited to line work
10 in plan view only. The Baseline Road design has not progressed to include future
11 elevations, drainages or utility infrastructure. PG&E has designed the line with 8 feet
12 of cover in known intersections. The proposed 5 feet of cover is generally adequate
13 for driveway crossings. In the absence of final road improvement design drawings,
14 PG&E has increased cover at major road crossing to 8 feet. It is PG&E's experience
15 that 8 feet of cover will generally allow for typical road construction and utility
16 crossings. PG&E would like to work with SVSP to coordinate design of underground
17 utilities so that potential conflicts can be addressed prior to construction of the
18 pipeline.

19 The commenter has indicated that the proposed pipeline should be buried with a
20 cover of 15 feet to avoid conflicts with other utilities. A mitigation measure (MM LU-
21 1d) has been added to section 4.9, Land Use and Planning, to address potential
22 conflicts with utilities. Refer to Section 4.0 of this Revised Final EIR for revisions to
23 the Draft EIR.

24 **Response to Comment K-2, Bullet 2** The industry best practice is to install
25 transmission pressure pipelines in a private easement whenever possible. PG&E
26 does have transmission pipelines under paved road surfaces in Roseville, but those
27 lines were installed post road improvements when no suitable location existed
28 beyond the paved surface.

29 The industry best practice is based upon public and worker safety. A private
30 easement provides PG&E with additional control of co-occupants and uses. Patrols
31 and maintenance activities can be accomplished without exposing workers to traffic.
32 The pipeline can be exposed to add future taps to serve the communities or for
33 inspection without damaging the road surface or impeding traffic.

1 **Response to Comment K-2, Bullet 3** As noted above in response to Bullet 2,
2 PG&E has utilized the best available information regarding the Baseline Road
3 alignment. PG&E will adjust the pipeline alignment if feasible once the road design
4 is finalized.

5 PG&E has located the 50-foot easement at the future Baseline Road back of curb
6 per plans provided by the design firm of MacKay and Soms. This easement is
7 planned to be contiguous with the proposed landscape strip.

8 PG&E indicated they communicated to the City of Roseville that locating a Class 1
9 bike path above the pipeline is acceptable and a compatible use. PG&E intends to
10 locate the pipeline in the center of the 50-foot easement. PG&E's easement
11 description does not exclude shrubs and groundcover, nor does it exclude all trees.
12 Vegetation exclusion is limited to "deep-rooted trees" within 10 feet of the pipeline
13 centerline

14 **K-3** PG&E has indicated they advised City of Roseville representatives that
15 the station location has some flexibility; however, the existence of sensitive
16 resources, and operational constraints, will limit potential locations. PG&E
17 representatives are available to work with both the City and the CSLC on this issue.

18 **K-4** PG&E has indicated they advised City of Roseville representatives that
19 these underground valves are existing equipment installed during a previous project
20 and have discussed with the City allowable and compatible uses over and near
21 these existing valves. PG&E representatives are available to work with the City on
22 this issue.

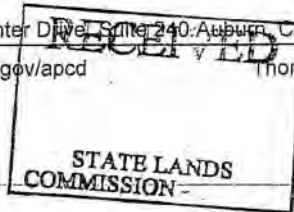
23 **K-5** The aesthetic impacts of the proposed Project are discussed in Section
24 4.1, Aesthetic and Visual Resources, of the Draft EIR. Furthermore, PG&E has
25 indicated they met with City of Roseville representatives and has agreed to work
26 with the City to enclose the proposed Baseline Road station in a manner, and using
27 materials, compatible with the planned development and acceptable to both parties.

28

29



3091 County Center Drive, Suite 240, Auburn, CA 95603 • (530) 745-2330 • Fax (530) 745-2373
www.placer.ca.gov/apcd Thomas J. Christofk, Air Pollution Control Officer



June 10, 2009

Crystal Spurr, Project Manager
California State Lands Commission
100 Howe Avenue, Suite 100-South
Sacramento, CA 95825
Via email to spurr@slc.ca.gov on June 12, 2009

Subject: Pacific Gas and Electric Company (PG&E) Line 406-407 Natural Gas Pipeline /Notice of Availability of Draft Environmental Impact Report

Dear Mrs. Spurr:

Thank you for submitting the above referenced project to the Placer County Air Pollution Control District for review and comment. A portion of this project is located within the Sacramento Valley Air Basin (SVAB) portion of Placer County. The SVAB is classified as a severe non-attainment area for federal health based on ambient air quality standards for ozone. In addition, Placer County is also designated as a serious non-attainment area for State ozone ambient air quality standards and non-attainment for State particulate matter standards.

L-1

The PCAPCD and the Sacramento Metropolitan Air Quality Management District (SMAQMD) have developed significance thresholds that are used to determine the severity of a project's construction and long term operational impacts. These significance thresholds are used in all California Environmental Quality Act (CEQA) documents prepared by jurisdictions within Placer County and Sacramento County to evaluate project level air quality impacts. When a project spans Placer and Sacramento County lines, the air districts recommend that the lead agency use the more stringent of the two CEQA Significance Thresholds.

L-2

The proposed project has the potential to result in significant air quality impacts from construction equipment and activity. The California Environmental Quality Act (CEQA) Guidelines Section 15021 establishes a "duty for public agencies to avoid or minimize environmental damage where feasible." Therefore, an air analysis should be provided in environmental review process to quantify the project's short-term construction emissions and compared them to the air district's significant thresholds. If necessary, feasible mitigation measures should be identified and implemented by the project to prevent significant impacts. SMAQMD Road Construction 6.3.1 model is an acceptable planning tool recognized by the PCAPCD and SMAQMD to estimate roadway construction emissions.

L-3

Based on the air quality analysis prepared for this project, the project's related ozone precursor emissions in the year 2010 construction phase are expected to exceed the PCAPCD's significant thresholds and will result in a temporary increase in local and regional air quality impact. Mitigation measures should be implemented by the project to ensure the project's construction emission impacts will remain below the significant level.

L-4

In general, the District agrees with the analysis and conclusions provided in the Draft Environmental Impact Report regarding the project's air quality impacts. The District would also like to recommend that the following mitigation measures /conditions of approval be included within the scope of the

proposed project.

ap1 1a. The applicant shall submit a Construction Emission / Dust Control Plan to the Placer County APCD. This plan must address the minimum Administrative Requirements found in section 300 and 400 of APCD Rule 228, Fugitive Dust. The applicant shall not break ground prior to receiving APCD approval of the Construction Emission / Dust Control Plan.

1b. The prime contractor shall submit to the District a comprehensive inventory (i.e. make, model, year, emission rating) of all the heavy-duty off-road equipment (50 horsepower or greater) that will be used an aggregate of 40 or more hours for the construction project. The inventory shall be updated, beginning 30 days after any initial work on site has begun, and shall be submitted on a monthly basis throughout the duration of the project, except that an inventory shall not be required for any 30-day period in which no construction activity occurs. At least three business days prior to the use of subject heavy-duty off-road equipment, the project representative shall provide the District with the anticipated construction timeline including start date, and name and phone number of the property owner, project manager, and on-site foreman.

1c. The applicant shall provide a plan to the Placer County APCD for approval by the District demonstrating that the heavy-duty (> 50 horsepower) off-road vehicles to be used in the construction project, including owned, leased and subcontractor vehicles, will achieve a project wide fleet-average 20 percent NOx reduction and 45 percent particulate reduction compared to the most recent CARB fleet average. Acceptable options for reducing emissions may include use of late model engines, low-emission diesel products, alternative fuels, engine retrofit technology, after-treatment products, and/or other options as they become available.

Ap2 The contractor shall suspend all grading operations when fugitive dust exceeds Placer County APCD Rule 228 (Fugitive Dust) limitations. The prime contractor shall be responsible for having an individual who is CARB-certified to perform Visible Emissions Evaluations (VEE). This individual shall evaluate compliance with Rule 228 on a weekly basis. It is to be noted that fugitive dust is not to exceed 40% opacity and not go beyond property boundary at any time. If lime or other drying agents are utilized to dry out wet grading areas they shall be controlled as to not to exceed Placer County APCD Rule 228 Fugitive Dust limitations.

L-4
Cont.

Ap3 An enforcement plan shall be established, and submitted to the APCD for review, in order to weekly evaluate project-related on-and-off- road heavy-duty vehicle engine emission opacities, using standards as defined in California Code of Regulations, Title 13, Sections 2180 - 2194. An Environmental Coordinator, hired by the prime contractor or property owner, and who is CARB-certified to perform Visible Emissions Evaluations (VEE), shall routinely evaluate project related off-road and heavy duty on-road equipment emissions for compliance with this requirement. Operators of vehicles and equipment found to exceed opacity limits will be notified by APCD and the equipment must be repaired within 72 hours.

Ap4 The prime contractor shall suspend all grading operations when wind speeds (including instantaneous gusts) exceed 25 miles per hour and dust is impacting adjacent properties.

Ap5 The contractor shall use CARB ultra low diesel fuel for all diesel-powered equipment. In addition, low sulfur fuel shall be utilized for all stationary equipment.

Ap6 Pursuant to the Placer County Air Pollution Control District Rule 501, General Permit Requirements, the proposed project may need a permit from the District prior to construction. In general, any engine greater than 50 brake horsepower or any boiler with heat greater than 1,000,000 Btu per hour will need a permit issued by the District.

L-5

Thank you for the opportunity to review this proposal. If you have any question or comments please phone 530-745-2333.

Sincerely,

Angel Rinker

Angel Rinker
Placer County Air Pollution Control District
Associate Planner
Arinker@placer.ca.gov
(530) 745-2333

1 RESPONSE TO COMMENT SET L

2 **L-1** The commenter provided some introductory remarks to preface the
3 comment letter, as well as state designations for ozone and particulate matter.
4 Table 4.3-1 on page 4.3-5 of the Draft EIR shows Placer County as nonattainment
5 for ozone and particulate matter.

6 **L-2** The Placer County Air Pollution Control District (PCAPCD) and
7 Sacramento Metropolitan Air Quality Management District (SMAQMD) jurisdictions
8 and thresholds are discussed on page 4.3-37 and 4.3-38 of the Draft EIR, in Section
9 4.3, Air Quality. As shown in Table 4.3-4, PCAPCD has the more stringent
10 thresholds. As such, the PCAPCD's thresholds were applied to construction activity
11 that would occur within Placer County, consistent with the PCAPCD's
12 recommendation.

13 **L-3** An air quality analysis was completed for the Project, the results of which
14 were summarized in Section 4.3, Air Quality, of the Draft EIR. Please refer to
15 Section 4.0 of this document for revisions to the Draft EIR, as well as the revised Air
16 Quality Data and Methodology that are included in Appendix D-8 of this Revised
17 Final EIR. Because of the type of information available, and the complexity of
18 conducting an air quality analysis for a Project consisting of multiple pipelines and
19 spanning multiple air districts, the CSLC determined that the most appropriate
20 approach to completing the analysis would be to utilize a combination of hand-
21 calculations using the OFFROAD emission factors and the URBEMIS default load
22 factors for each equipment piece, and the URBEMIS model for the on-road hauling,
23 dust generation, and operational emissions. Because a Project-specific construction
24 fleet is not known for the Dunnigan Hills portion of Line 406, the URBEMIS default
25 assumptions and values were used for these emissions estimates.

26 **L-4** Pages ES-15, 4.3-47, 4.3-48, 4.3-63, 4.3-65, 4.3-67, 4.3-69, and 4.3-73
27 (Table 4.3-35) of the Draft EIR have been revised to include the suggested
28 mitigation measure for construction work completed within the jurisdiction of the
29 PCAPCD. Refer to Section 4.0 of this Revised Final EIR for revisions to the Draft
30 EIR. MM AQ-1c is included in the revised Mitigation Monitoring Program provided
31 as ~~Appendix F to~~ in this Revised Final EIR.

32 **L-5** The commenter advised of PCAPCD's Rule 501 requirements, which
33 requires a PCAPCD permit prior to construction and installation of stationary sources
34 including any engine greater than 50 brake horsepower or any boiler with heat
35 greater than 1,000,000 Btu per hour. CSLC acknowledges that a permit may be

1 required. The PCAPCD is listed in Section 1.4, Permits, Approvals, and Regulatory
2 Requirements, on page 1-9 of the Draft EIR.

3

4

June 12, 2009

Crystal Spurr, Project Manager
California State Lands Commission
100 Howe Avenue, Suite 100 South
Sacramento CA, 95825
spurrc@slc.ca.gov

Subject: Draft Environmental Impact Report for PG&E Line 406/407
Natural Gas Pipeline Project (SAC200901335)

Dear Ms. Spurr,

Thank you for giving the Sacramento Metropolitan Air Quality Management District (SMAQMD) the opportunity to comment on the project known as PG&E Line 406/407 Natural Gas Pipeline Project partially located within the Natomas Joint Vision area of the County of Sacramento along Powerline Road (Line DFM). The District has the following comments on the Draft Environmental Impact Report:

- APM AQ-1 and APM AQ-2 on page 4.3-39 deviates from District standard mitigation for heavy-duty construction vehicles (<http://www.airquality.org/ceqa/StandardConstructionMitigationLanguage.pdf>). The current measures lack oversight. Add the following mitigation measures:
 - For all work done within the SMAQMD, the project shall provide a plan, for approval by the lead agency and SMAQMD, demonstrating that the heavy-duty (> 50 horsepower) self-propelled off-road vehicles to be used in the construction project, including owned, leased and subcontractor vehicles, will achieve a project wide fleet-average 20 percent NO_x reduction and 45 percent particulate reduction¹ compared to the most recent CARB fleet average at time of construction; and

M-1

The project representative shall submit to the lead agency and SMAQMD a comprehensive inventory of all off-road construction equipment, equal to or greater than 50 horsepower, that will be used an aggregate of 40 or

¹ Acceptable options for reducing emissions may include use of newer model year engines, low-emission diesel products, alternative fuels, engine retrofit technology, after-treatment products, and/or other options as they become available.

more hours during any portion of the construction project. The inventory shall include the horsepower rating, engine production year, and projected hours of use for each piece of equipment. The inventory shall be updated and submitted monthly throughout the duration of the project, except that an inventory shall not be required for any 30-day period in which no construction activity occurs. At least 48 hours prior to the use of subject heavy-duty off-road equipment, the project representative shall provide SMAQMD with the anticipated construction timeline including start date, and name and phone number of the project manager and on-site foreman.

- For all work done within the SMAQMD, the project shall ensure that emissions from all off-road diesel powered equipment used on the project site do not exceed 40 percent opacity for more than three minutes in any one hour. Any equipment found to exceed 40 percent opacity (or Ringelmann 2.0) shall be repaired immediately, and the lead agency and SMAQMD shall be notified within 48 hours of identification of non-compliant equipment. A visual survey of all in-operation equipment shall be made at least weekly, and a monthly summary of the visual survey results shall be submitted throughout the duration of the project, except that the monthly summary shall not be required for any 30-day period in which no construction activity occurs. The monthly summary shall include the quantity and type of vehicles surveyed as well as the dates of each survey. The SMAQMD and/or other officials may conduct periodic site inspections to determine compliance. Nothing in this section shall supersede other SMAQMD or state rules or regulations.

and/or:

If at the time of construction, the SMAQMD has adopted a regulation applicable to construction emissions, compliance with the regulation may completely or partially replace this mitigation. Consultation with SMAQMD prior to construction will be necessary to make this determination.

- Table 4.3-7 located on page 4.3-44 states that construction emissions will exceed the SMAQMD's maximum daily threshold for oxides of nitrogen. However, it appears the maximum daily emissions are estimated for the whole line, and not the portion within the SMAQMD. Please clarify if 348.10 pounds per day is the maximum daily emissions expected to occur within the SMAQMD. If not, an analysis needs to be done to bifurcate emissions released in SMAQMD and emissions released in FRAQMD.
- MM AQ-1b on page 4.3-47 calls for the proponent to "pay a mitigation fee to the respective local air districts to offset NO_x emissions which exceed the applicable



M-1
Cont.

M-2

M-3

thresholds after all other mitigation measures have been applied." Estimate the fee to be paid to SMAQMD by the proponent. If maximum daily emissions within the SMAQMD exceed 85 pounds of NO_x after mitigation is applied, emissions above the threshold can be offset through an off-site mitigation fee based on the Carl Moyer program cost effectiveness which is currently \$16,000/ton of NO_x. The SMAQMD's fee calculator can be found at <http://www.airquality.org/ceqa/ConstructionEmissionsMitigationFeeCalculator.xls>. If a mitigation fee is not identified in the FEIR, the fee will be determined at the time of construction. All fees must be paid prior to initial ground disturbance.

↑
M-3
Cont.

- On page 7 of the MMP, specifically list the AQ-1b NO_x mitigation measures listed on page 4.3-47.

M-4

- PuriNOx fuel is no longer available in the Sacramento Region. Please remove it as a mitigation option.

M-5

- SMAQMD applauds the proponent for the applicant proposed measures starting on page 4.3-39. However, APM AQ-11 on page 4.3-40 which states that "Contractors will limit operation on "spare the air" days within each County" while laudable, may be difficult to implement effectively, since there are no goals or standards for limiting operation. Please either elaborate on how operations will be limited or remove the mitigation measure.

M-6

- The document provides the results of an analysis of the construction-related CO₂E emissions in Table 4.3-12. For the DFM line which is in the SMAQMD's jurisdiction, the reported emissions are 181.30 MT CO₂E in 2010. In total, including the impacts created in other air districts, the project will generate 2,681.94 MT CO₂E over 4 years. The document seeks to reduce this impact to zero through the purchase of carbon offsets in Mitigation Measure 3. MMAQ3 currently reads "The applicant shall participate in a Carbon Offsets Program with CCAR, CARB or one of the local air districts, and will purchase carbon offsets equivalent to the projected project's GHG emissions to achieve a net zero increase in GHG emission during construction phase."

M-7

It's laudatory that the DEIR recognizes this impact and seeks to offset the impact to zero. The SMAQMD is working on a pilot off-site GHG mitigation program, but the program is not operational at this point. The SMAQMD recommends the carbon offsets be purchased through a bona-fide carbon market. We do not believe that CARB currently has such a market. The Climate Action Registry (CAR not CCAR) and the Chicago Climate Exchange have such markets.

The SMAQMD recommends that the mitigation measure also state by when the fee should be paid. The SMAQMD suggests the following language:

↓
M-8

MMAQ-3 GHG Emission Offset Program. The applicant shall participate in a Carbon Offsets Program with CAR, Chicago Climate Exchange or another bona-fide provider of carbon offsets, and will purchase carbon offsets equivalent to the projected project's GHG emissions to achieve a net zero increase in GHG emission during construction phase prior to the beginning of construction.

↑
M-8
Cont.

- This project will be subject to all SMAQMD rules applicable at the time of construction, including but not limited to those identified in attachment 1. Additional information on SMAQMD rules can be found at www.airquality.org or by calling the Compliance Assistance Hotline at (916) 874-4884.

M-9

SMAQMD staff thanks the State Lands Commission for the opportunity to present our comments and any questions may be sent to me at pphilley@airquality.org or by calling (916) 874-4882.

Sincerely,



Paul Philley
Assistant Air Quality Planner / Analyst

C: Larry Robinson, Program Coordinator, SMAQMD
Sondra Anderson, Air Quality Planner II, FRAQMD

Attachments:

- 1) SMAQMD Rules & Regulations Statement

Attachment 1: SMAQMD Rules & Regulations Statement (revised 1/07)

The following statement is recommended as standard condition of approval or construction document language for all development projects within the Sacramento Metropolitan Air Quality Management District (SMAQMD):

All projects are subject to SMAQMD rules and regulations in effect at the time of construction. A complete listing of current rules is available at www.airquality.org or by calling 916.874.4800. Specific rules that may relate to construction activities or building design may include, but are not limited to:

Rule 201: General Permit Requirements. Any project that includes the use of equipment capable of releasing emissions to the atmosphere may require permit(s) from SMAQMD prior to equipment operation. The applicant, developer, or operator of a project that includes an emergency generator, boiler, or heater should contact the District early to determine if a permit is required, and to begin the permit application process. Portable construction equipment (e.g. generators, compressors, pile drivers, lighting equipment, etc) with an internal combustion engine over 50 horsepower are required to have a SMAQMD permit or a California Air Resources Board portable equipment registration.

Other general types of uses that require a permit include dry cleaners, gasoline stations, spray booths, and operations that generate airborne particulate emissions.

Rule 403: Fugitive Dust. The developer or contractor is required to control dust emissions from earth moving activities or any other construction activity to prevent airborne dust from leaving the project site.

Rule 417: Wood Burning Appliances. Effective October 26, 2007, this rule prohibits the installation of any new, permanently installed, indoor or outdoor, uncontrolled fireplaces in new or existing developments.

Rule 442: Architectural Coatings. The developer or contractor is required to use coatings that comply with the volatile organic compound content limits specified in the rule.

Rule 902: Asbestos. The developer or contractor is required to notify SMAQMD of any regulated renovation or demolition activity. Rule 902 contains specific requirements for surveying, notification, removal, and disposal of asbestos containing material.

1 RESPONSE TO COMMENT SET M

2 **M-1** Comment acknowledged. Pages ES-15, 4.3-47, 4.3-48, 4.3-62, and 4.3-
3 73 (Table 4.3-35) of the Draft EIR have been revised to include the suggested
4 mitigation measure for construction work completed within the jurisdiction of the
5 SMAQMD. Refer to Section 4.0 of this Revised Final EIR for revisions to the Draft
6 EIR. MM AQ-1d is included in the revised Mitigation Monitoring Program, ~~Appendix~~
7 ~~F to~~ in this Final EIR.

8 **M-2** The maximum daily emissions were not calculated based on location of
9 construction activities, but rather based on what the "worst-case" day of construction
10 would be for each pipeline (Line 406, Line 407 W, Line 407 E, and the DFM). For
11 the construction of the DFM, maximum daily emissions shown in Draft EIR Table
12 4.3-7 would have the potential to occur along the entire length of the pipeline,
13 including the portion of the Project within the SMAQMD (refer to page 4.3-44 of the
14 Draft EIR). As shown in Table 4.3-7, 348.10 pounds per day is the maximum daily
15 NO_x emissions that would be expected to occur within the SMAQMD.

16 **M-3** The Draft EIR air quality analysis is based on the information available at
17 the time of the analysis. There is an inherent uncertainty in the analysis that makes
18 calculating the required mitigation fees too speculative and inaccurate to be provided
19 at this time. For example, the construction equipment engine years are currently
20 unknown; therefore, the off-road emission factors used for emissions calculations
21 are statewide averages. Further, the amount of Project emission reductions
22 achievable through implementation of the APMs and mitigation measure cannot be
23 calculated at this time because the specifics of the project equipment will be
24 unknown until a contractor has been hired for project construction. The mitigation
25 fee component of MM-AQ-1b will be calculated closer to the time of construction to
26 ensure that the calculation is as accurate as possible.

27 **M-4** MM AQ-1b and the listed NO_x mitigation measure options are included in
28 the revised Mitigation Monitoring Program, ~~Appendix F to~~ in this Final EIR. Refer to
29 Section 4.0 of this Revised Final EIR for revisions to page 4.3-47 of the Draft EIR.

30 **M-5** The reference to PuriNO_x fuel in MM AQ-1b has been removed and page
31 4.3-47 of the Draft EIR has been revised. Refer to Section 4.0 of this Revised Final
32 EIR for revisions to the Draft EIR. MM AQ-1b is included in the revised Mitigation
33 Monitoring Program, ~~Appendix F to~~ in this Final EIR.

1 **M-6** PG&E considers “Spare the Air” days as air quality constraints and will
2 alert crews when a Spare the Air day is expected to occur. This will encourage
3 carpooling and reinforce the need to avoid unnecessary running of equipment. On
4 Spare the Air days, inspectors will identify equipment use that is not critical to the
5 progress of the Project. APM AQ-11 (Page 4.3-40) of the Draft EIR has been
6 updated to reflect measures taken on Spare the Air days. Please refer to Section
7 4.0 of the Revised Final EIR for revisions to the Draft EIR.

8 **M-7** Page 4.3-52 of the Draft EIR has been revised to modify MM AQ-3 to
9 allow PG&E to purchase carbon offsets through existing carbon markets, and a
10 timeline for compliance has been added. Refer to Section 4.0 of this Revised Final
11 EIR for revisions to the Draft EIR. MM AQ-3 is included in the revised Mitigation
12 Monitoring Program, ~~Appendix F to~~ in this Revised Final EIR.

13 **M-8** Please refer to response to comment M-7.

14 **M-9** Comment acknowledged. Pages 4.3-25 through 4.3-29 of the Draft EIR
15 included SMAQMD rules applicable at the time of the publication of the document.

16



Serving Sutter and Yuba Counties

June 12, 2009

Crystal Spurr, Project Manager
California State Lands Commission
100 Howe Avenue, Suite 100-South
Sacramento, CA 95825
Email: spurrc@slc.ca.gov

RE: DRAFT ENVIRONMENTAL IMPACT REPORT (DEIR) PACIFIC GAS AND ELECTRIC COMPANY (PG&E) LINE 406-407 NATURAL GAS PIPELINE.

Dear Ms. Spurr,

The Feather River Air Quality Management District (District) appreciates the opportunity to review and comment on the above referenced project. The District commends the commitment made in the DEIR to mitigate the impact to air quality to a less than significant level by using both on-site and off-site measures. The District shall assist the proponent in incorporating all feasible on-site mitigation measures and in determining the amount of off-site mitigation required to fulfill this commitment.

N-1

The emissions calculated for the sections 407E, DFM, and 407W provided in Tables 4.3-6, 4.3-7, and 4.3-8 report emissions for the each portion of the project and are not county specific. The District recommends that county specific emissions are calculated due to the differing Significance Thresholds between the four counties.

N-2

District staff are available to assist the Lead Agency and Project Proponent as needed. Please contact me at (530) 634-7659 ext 210 for assistance.

Sincerely,

Sondra Andersson
Air Quality Planner

Enclosures: None

File: Chron

938 14th Street
Marysville, CA 95901
(530) 634-7659
FAX (530) 634-7660
www.fraqmd.org

David A. Valler, Jr.
Air Pollution Control Officer

Comment Set N
Page 1 of 1

1 **RESPONSE TO COMMENT SET N**

2 **N-1** Comment acknowledged. The commenter commends the Draft EIR,
3 Section 4.3, Air Quality, for the commitment to mitigate air quality impacts to less
4 than significant using both onsite and off-site mitigation. The commenter advised
5 that the Feather River Air Quality Management District (FRAQMD) will provide
6 assistance for the implementation of the mitigation. No further response is
7 necessary.

8 **N-2** The maximum daily emissions was not calculated based on location of
9 construction activities, but rather based on what the “worst-case” day of construction
10 would be for each pipeline (Line 406, Line 407 W, Line 407 E, and the DFM). For
11 the construction of portions of the pipeline in Sutter County, maximum daily
12 emissions shown in Table 4.3-9 would have the potential to occur (refer to page 4.3-
13 45 of the Draft EIR). As shown in Table 4.3-9, up to 707.96 pounds per day of NO_x
14 emissions, 69.23 pounds per day of ROG, 201.76 pounds per day of CO, 159.06
15 pounds per day of PM₁₀, and 28.81 pounds per day of PM_{2.5} emissions would be
16 expected to occur during construction of the Project within the jurisdiction of the
17 FRAQMD.

18

19



June 12, 2009

Crystal Spurr, Project Manager
California State Lands Commission
100 Howe Avenue, Suite 100-South
Sacramento, CA 95825

Subject: Pacific Gas and Electric Company Line 406-407 Natural Gas Pipeline - DEIR comments

Dear Ms. Spurr,

The Yolo-Solano Air Quality Management District (District) appreciates the opportunity to review the Draft Environmental Impact Report (DEIR) for the above referenced project. The DEIR evaluates the potential environmental consequences from project construction and operations. In short, the project involves trenching, horizontal directional drilling, and construction and installation of approximately 40 miles of new natural gas pipeline spanning the four counties of Yolo, Sacramento, Sutter, and Placer including the construction of six above-ground facilities for pipeline maintenance and operational purposes.

The area in our District's jurisdiction includes all of Yolo County and the northeastern portion of Solano County. For all projects, impacts to air quality are a concern for various pollutants. This includes pollutants with regional impacts such as ozone, as well as pollutants with more localized impacts such as particulate matter (PM) and Hazardous Air Pollutants (HAPs). While the District has jurisdiction over stationary sources, a majority of air pollution in the region comes from vehicles, which are regulated by the State and Federal government. Since the District lacks direct authority over vehicles, the most effective tools for reducing vehicle emissions at the local level lay in the hands of local land use decision-makers. As a commenting agency under the California Environmental Quality Act, the District has reviewed the DEIR and is submitting the following comments:

1. Section 2.0 – Project Description, Page 2-74, Blow-Down and Purging Procedure, Lines 29-32: The DEIR states that "Data from PG&E's Department of Meteorological Sciences would be used in coordination with the SMAQMD, YSAQMD, PCAPCD, and FRAQMD to determine dates when air quality constraints would be minimal." Please provide clarification as to what conditions PG&E would qualify as an air quality constraint (i.e. Spare the Air day or some other activity).
2. Section 4.3 – Air Quality, Page 4.3-5, Table 4.3-1: This table should be modified to reflect the United States Environmental Protection Agency's (EPA) recent designation for

O-1

O-2

- the District as “partial non-attainment” for Particulate Matter sized 2.5 microns or less in diameter (PM_{2.5}). ↑ O-2
Cont.
3. Section 4.3 – Air Quality, Page 4.3-6, Lines 26-28: This paragraph should be revised to include the EPA’s recent “partial nonattainment” designation of the District for PM_{2.5}. | O-3
 4. Section 4.3 – Air Quality, Page 4.3-26, Lines 5-7: The Sacramento Regional 8-hour Ozone Attainment and Reasonable Further Progress Plan (Plan) was adopted by the various air district boards during January and February 2009. The California Air Resources Board (ARB) adopted the Plan in March 2009. Please revise the paragraph to reflect the most recent information regarding the processing/status of the Plan. | O-4
 5. Section 4.3 – Air Quality, Page 4.3-26, Lines 12-15: The lines should be revised to include the EPA’s recent “partial nonattainment” designation of the District for PM_{2.5}. | O-5
 6. Section 4.3 – Air Quality, Page 4.3-37, Table 4.3-4: Please amend the table to reflect the current District NO_x, ROG, and PM₁₀ significance thresholds as shown in Table 1 of the District’s *Handbook for Assessing and Mitigating Air Quality Impacts* (adopted July 11, 2007). This handbook can be accessed on the District’s website at <http://www.ysaqmd.org/documents/CEQAHandbook2007.pdf> | O-6
 7. Section 4.3 – Air Quality, Page 4.3-40, Lines 3-4: The Applicant Proposed Measure (APM) AQ-5, addresses minimizing equipment and vehicle idling time to five minutes. The five-minute idling limit is a state requirement and is therefore not considered a means of mitigation. | O-7
 8. Section 4.3 – Air Quality, Page 4.3-43, Table 4.3-5 and Table 4.3-8: Please amend the tables to reflect the current District NO_x, ROG, and PM₁₀ significance thresholds as shown in Table 1 of the District’s *Handbook for Assessing and Mitigating Air Quality Impacts* (adopted July 11, 2007). The link to the District handbook can be found in comment 6. | O-8
 9. Section 7.0 – Mitigation Monitoring Program, Table 7-2, APM AQ-1 through APM AQ-11 and AQ-1 through AQ-3: Please correct the acronym used for the District to read YSAQMD, not YSAWMD. | O-9
 10. Appendix D – Air Quality Analysis, Page 3: The District’s current significance thresholds for NO_x and ROG are not expressed in a pounds per day unit. The air quality analysis should be revised so that impacts to air quality are evaluated against the District’s significance thresholds as described in the July 2007 version of the District’s *Handbook for Assessing and Mitigating Air Quality Impacts*. The link to the District’s handbook can be found in comment 6. | O-10

Page 14, Table 8: Daily Construction Emissions for Line 406 (2009) shows the incorrect significance threshold for the District. Please amend accordingly using the District's current thresholds which can be found at the link provided in comment 6. Additionally, the District would like clarification as to where the emission numbers from the Grading – Dunnigan Hills activity can be found in the included URBEMIS outputs.

O-11

Page 16, Table 10: The construction emissions resulting from the 407W activities should be compared to the District's thresholds, not just to Feather River Air Quality Management District (FRAQMD) thresholds.

O-12

11. Appendix D – Air Quality Analysis, URBEMIS output, Section 407W: One of the assumptions included for this portion of the pipeline construction included a "Fugitive level of dust = Low" selection. The District would like clarification as to the reason for the "low" selection (perhaps based on the presence of the water truck to limit fugitive dust during construction, which is also listed in the assumptions).

O-13

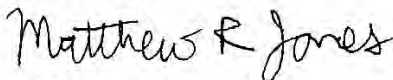
Additionally, the District was unable to locate any other off-road equipment used for construction of the 407W section other than the water truck. This is a discrepancy when compared to the off-road equipment selected for the 406 and 407E sections. Moreover, cut and fill activities are indicated yet it does not appear that equipment capable of conducting those activities is listed in the equipment list. Please clarify.

12. The District understands the difficulty in compiling the data for the emissions due to the complexity of the project and its expanse through four counties, however, the District would like the consultant to provide more clarity in the location of the emissions outputs used from each of the models when inputting the data into the respective line section (406, 407W) tables.

O-14

On behalf of the District, thank you for the opportunity to comment on the proposed project. If information in this letter requires clarification, please call me at (530) 757-3668. We look forward to working with you on the project.

Sincerely,



Matt Jones
Supervising Air Quality Planner

1 RESPONSE TO COMMENT SET O

2 **O-1** Please refer to response to comment M-6.

3 **O-2** Pages 4.3-5, 4.3-6, and 4.3-26 of the Draft EIR have been revised to
4 reflect the current PM_{2.5} attainment status of Yolo, Sutter, Sacramento, and Placer
5 counties. Refer to Section 4.0 of this Revised Final EIR for revisions to the Draft
6 EIR.

7 **O-3** Please refer to response to comment O-2.

8 **O-4** Page 4.3-26 of the Draft EIR has been revised to reflect the most recent
9 information regarding the status of the Sacramento Regional 8-hour Ozone
10 Attainment and Reasonable Further Progress Plan. Refer to Section 4.0 of this
11 Revised Final EIR for revisions to the Draft EIR.

12 **O-5** Please refer to response to comment O-2.

13 **O-6** Page 4.3-37, Table 4.3-4 of the Draft EIR has been revised to reflect the
14 current Reactive Organic Gases (ROG), oxides of nitrogen (NO_x) and Particulate
15 matter (PM₁₀) thresholds of the Yolo-Solano Air Quality Management District
16 (YSAQ).

17 **O-7** Comment acknowledged. The CSLC agrees with the commentor that the
18 vehicle idling time of five minutes is a state requirement and not a mitigation
19 measure. Since the CLSC will hire a third-party monitor for construction of the
20 project to ensure all APMs and mitigation measures are implemented, we would like
21 to keep the 5-minute idling limit as a part of APM AQ-5 to ensure it is monitored.
22 ~~considers APMs to be components of the proposed Project. Where necessary to~~
23 ~~reduce impacts to less than significant levels, additional mitigation measures are~~
24 ~~proposed in the Draft EIR.~~

25 **O-8** The Draft EIR has been revised to reflect annual (total tons) of ROG and
26 NO_x emissions for the portion of the Project that would be located in Yolo County
27 and includes the correct thresholds of significance for the YSAQMD. The revision to
28 the NO_x significance threshold reduced NO_x to less than significant before mitigation.
29 However, the revision to the PM₁₀ significance threshold resulted in a change in
30 PM₁₀ to significant before mitigation. Implementation of existing MM AQ-1a would
31 reduce the PM₁₀ impact to less than significant. Page 4.3-38 has been revised to
32 reflect the correct emission calculation methodology. Table 4.3-5 on page 4.3-43,

1 Table 4.3-8 on page 4.3-44, page 4.3-45, Table 4.3-11 on page 4.3-46, Table 4.3-14
2 on page 4.3-53, page 4.3-54, Table 4.3-16 on page 4.3-55, Table 4.3-18 on page
3 4.3-56, Table 4.3-20 on page 4.3-58, page 4.3-59, Table 4.3-22 on page 4.3-60 and
4 page 4.3-61 of the Draft EIR have been revised. Page 4.3-47 of the Draft EIR has
5 also been revised to reflect the mitigated Line 406 PM₁₀ emissions. Refer to Section
6 4.0 of this Revised Final EIR for revisions to the Draft EIR.

7 In addition, the air quality analysis appendix has been amended to include Appendix
8 D-8, Yolo County Line 407 W Emissions, Appendix D-9, Line 406 Mitigated, and
9 Appendix D-10, Alternatives Emissions Analysis - Yolo County. Revised Air Quality
10 Data are included in Appendix D-8 of this Revised.

11 **O-9** The acronym listed for YSAQMD in the Mitigation Monitoring Program has
12 been revised, ~~refer to Appendix F of~~ in this Revised Final EIR.

13 **O-10** Please refer to response to comment O-8.

14 **O-11** Please refer to response to comment O-8. The air emissions generated
15 by the Dunnigan Hills grading portion of the proposed Project is provided in
16 Appendix D-8 of this Revised Final EIR: URBEMIS Output, Line 406 file, Mass
17 Grading Phase 5/04/2009 to 5/22/2009 - Dunnigan Hills.

18 **O-12** Please refer to response to comment O-8.

19 **O-13** The commenter is referring to the URBEMIS output that reads, “Fugitive
20 Dust Level of Detail: Low”. The selection does not equate to a low level of fugitive
21 dust emissions, but the level of input detail required for calculation. Within the
22 construction module of the URBEMIS program, the modeler can select the following
23 levels of detail dependent upon the type of project-specific information available:
24 default, low, medium, and high. The purpose of the levels of detail is to customize
25 the emission calculations with known project parameters.

26 The default level calculates fugitive dust emissions with a simple pounds per acre-
27 day emission rate. The low level calculates fugitive dust emission based on the
28 cubic yards of soil to be moved onsite and off-site. The medium level can be used if
29 the daily hours of operation per day and the hours per day of off-site haulage are
30 known. The high level of detail calculates fugitive dust based on the ton-miles per
31 day of on-site and off-site soil haulage.

1 The low level of detail was selected to calculate fugitive dust emissions based on the
2 cut and fill assumptions contained in Appendix D-8 of this Revised Final EIR.

3 Per the methodology provided in Appendix D-8 of this Revised Final EIR, emissions
4 generated by most off-road construction equipment was hand-calculated using the
5 URBEMIS emission rates and load factors for the year of activity, and the known
6 equipment types, horsepower, and hours of use. The exceptions are for water
7 trucks and the Dunnigan Hills grading phase, which were calculated using
8 URBEMIS. URBEMIS was primarily used to calculate fugitive dust (hence the cut
9 and fill components), on-road hauling, and paving emissions. The emissions
10 generated by equipment that would conduct the cut and fill activities are contained in
11 Appendix D-8 of this Revised Final EIR. See comment O-14.

12 **O-14** The clarification for location of emissions outputs for construction of the
13 propose Project segments is provided below:

14

Construction Emissions Output Sources

Construction Activity	Calculation Methodology	Output Location (within Appendix D-8 of this Revised Final EIR)
Grading - Dunnigan Hills	URBEMIS	Appendix D-3, Line 406 Output.
Trenching - Environmental Crew	Hand Calculation	Appendix D-2
Trenching - 18 Day Crews	Hand Calculation	Appendix D-2
Trenching - Tie-In Crew	Hand Calculation	Appendix D-2
Trenching - Hydro Test Crew	Hand Calculation	Appendix D-2
Trenching - Clean Up Crew	Hand Calculation	Appendix D-2
Trenching - Remaining	URBEMIS	Appendix D-3, early August fine grading phase
Pipe Hauling	URBEMIS	Appendix D-3, late August fine grading phase
HDD - Off-Road Emissions	Hand Calculation	Appendix D-2
HDD - URBEMIS Output	URBEMIS	Appendix D-3, early August fine grading phase
Paving	URBEMIS	Appendix D-3, paving phase
Jack and Bore - Off-Road Emissions	Hand Calculation	Appendix D-2
Jack and Bore - URBEMIS Output	URBEMIS	Appendix D-3, mid-August fine grading phase.



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Comment Set P
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MARTIN B. STEINER
EMAIL: MSTEINER@HSMILAW.COM

June 12, 2009

Ms. Crystal Spurr
California State Lands Commission
100 Howe Ave, Suite 100-South
Sacramento, CA 95825

*Via E-mail spurrc@slc.ca.gov
and Regular Mail*

**Re: Pacific Gas & Electric Company (PG&E Line 406/407 Natural Gas Pipeline)
Comments on Draft Environmental Impact Report**

Dear Ms. Spurr:

Our firm represents the Placer Vineyards Development Group, LLC (“Owners Group”), which processed and obtained approval of the Placer Vineyards Specific Plan in Placer County (the “Placer Vineyards Specific Plan”). As you know, at the beginning of this year we provided comments on behalf of the Owners Group with respect to the initial study for the above described Line 406/407 Natural Gas Pipeline (the “Project”), raising concerns about the adequacy of the alternatives and the compatibility of the Project with the Placer Vineyards Specific Plan. We note that, as part of the Alternatives analysis in the Draft Environmental Report (“DEIR”) for the Project, Options I, J, K and L, were included to avoid, or substantially lessen, the land use conflicts and risks to safety presented by locating the Project adjacent to the approved high school and within 1,500 feet of one of the approved elementary school sites in the Placer Vineyards Specific Plan.

P-1

On behalf of the Owners Group, we are writing this letter to (i) again question the adequacy of the range of alternatives considered in the Alternatives analysis and, (ii) if no other alternatives are determined to be feasible, to support your determination that the Environmentally Superior Alternative to the Project, other than the No Project Alternative, is the Project with the incorporation of Options I and L. We further contend that incorporating Options I and L into the proposed Project would result not only in an Environmentally Superior Alternative, but also in a Project Superior Alternative that will better advance the purposes of this Project, and that the Project description should be revised to incorporate these Options so the environmental effects thereof can be fully addressed by the DEIR.

P-2

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Additional Alternatives to be Considered.

We note that the DEIR did not include any response to our prior comments regarding, or analysis of the potential feasibility of, modifying the Project to reduce the size and/or pressure of the line segments within Baseline Road adjacent to higher density urban developments. These additional alternatives should be addressed due to the potentially significant risk to health and safety caused by the Project as proposed, even with inclusion of all mitigation measures and mitigating Options. In Section 4.7 of the DEIR, the analysis of Impact HAZ-2 (starting on page 4.7-32), states that an unacceptable risk is defined as a one in a million chance of fatality from a natural gas leak or rupture. As noted in Table 4.7-5, the Project's overall risk of serious injury or fatality is estimated at approximately one in sixteen thousand (approximately 60 times greater than the accepted safety criteria); only the 10" DFM line reflects a safety risk that is less than the one in a million standard. And as noted on page 4.7-39, even after the proposed mitigation (to minimize corrosion and install shutdown valves) is incorporated into the Project, the residual risk of serious injury or fatality is only reduced to one in thirty thousand (approximately 33 times greater than accepted safety criteria). Given these significant risks to human health and safety, additional Alternatives that could reduce these potential impacts to acceptable levels must be seriously considered.

P-3

In particular, additional engineering alternatives may be available that could further reduce the risk of serious injury or fatality, such as thicker piping, or deeper installations, or protective outer casings with warning beacons to reduce the potential risk of damage or upset to the actual gas pipeline. These potential alternatives need to be considered, particularly near higher planned concentrations of people and activities, to effectively mitigate the potential impacts of this pipeline on the environment. While it may not be feasible to incorporate heightened design features for the full length of the pipeline, the increased benefit associated with incorporating additional safety features adjacent to higher density developments may justify the feasibility of these measures adjacent to the planned urban developments.

Similarly, pipeline designs should be considered that would allow the installation of smaller diameter pipelines within urban development areas. As noted in the DEIR, the 10" DFM pipeline is the only segment of the Project that is estimated to pose acceptable levels of risk of injury and fatalities. To avoid running a large, high pressure gas line adjacent to urban development that poses unacceptable and unmitigable levels of risk to safety, for the easternmost segment, a terminus for the high pressure portion of the Project located west of the Placer Vineyards Specific Plan should be considered, with smaller, low pressure pipelines installed from such terminus, through intervening developments, to the junction of Fiddymont and Baseline Roads. Such multiple lines could be installed as service lines throughout the area, as development occurs and service needs expand.

P-4

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For purposes of preserving compatibility with planned land uses and reducing risks to safety, as demonstrated by the DEIR's analysis of acceptable risk levels, high pressure gas lines should not be located within existing or planned high density, urban environments. The risk of upset and the risk of damage and death are increased by orders of magnitude as and where these high pressure gas lines are located adjacent to and within high density urban developments. Once a gas pipeline is being located within a planned urban environment, the size of the pipeline should be adjusted accordingly, if at all feasible, to reduce the risk of damage and harm. The higher density urban developments also provide greater opportunities to locate low pressure gas lines throughout the developing area, both for distribution and service purposes.

↑
P-4
Cont.

We note that one rejected alternative considered the feasibility of connecting smaller, low pressure gas pipelines throughout the entire Project within existing rights-of-way. Our request is to consider the feasibility of maintaining the high pressure line in the low density, agricultural areas, but locating multiple low pressure gas pipelines throughout the planned higher density, urban areas. The greater the density, the greater the concentration of people being exposed to the risks of upset and damage, including areas planned for even higher concentrations of people within commercial areas, schools, churches, and community centers.

P-5

To fully consider all feasible alternatives, including an alternative that could reduce the land use conflicts and risks to safety to less than significant levels, we respectfully request that the Alternatives Analysis include and address the feasibility of additional engineering alternatives that could incorporate improved safety features adjacent to planned urban areas and/or alternatives where networks of low pressure gas pipelines would be installed throughout planned higher density developments in place of the high pressure gas lines adjacent to approved urban density developments.

P-6

Environmentally Superior Alternative.

Subject to our above comments, assuming no additional engineering safety alternatives or low pressure network alternatives are feasible within the planned urban areas, we concur with your conclusion in the Environmentally Superior Alternative section of the Executive Summary that incorporating Alternative Options I and L into the proposed Project would result in an Environmentally Superior Alternative. (See page ES-32.) As noted in the DEIR, Option I is necessary in order to relocate the proposed gas pipeline at least 1,500 feet away from the high school planned in the Placer Vineyards Specific Plan. Although we appreciate that this Option I may involve some additional impacts to biological resources, we note that all of these additional biological impacts can be mitigated to a less than significant level; even though the DEIR concludes that the risk to safety and land use compatibility impacts will not be reduced to a less than significant level with Option I, it will significantly reduce the magnitude of these impacts with respect to the high school planned for this area. The location of the high school along Baseline Road is an essential element of the Placer Vineyards Specific Plan, designed to serve

P-7
↓

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the future population needs of both Placer Vineyards and surrounding areas. Since the high school cannot easily be relocated to achieve the 1,500 foot separation required by the State school siting requirements, either Option I or Option J are necessary to move the pipeline a sufficient distance from this planned high school in order to minimize the land use and risk to safety impacts.

↑
P-7
Cont.

With respect to the impacts of the Project on the planned elementary school, depending on the applicant's ability to work within the School District to resolve the District's safety concerns, the Owners Group supports either Option K or L to reduce these impacts to an acceptable level. If acceptable to the School District, Option L may be preferable since it would be less disruptive to biological resources; also, there may be some ability to relocate the elementary school site further south away from the pipeline by swapping the adjacent park site with the school site, thereby increasing the distance of the school site from Baseline Road to greater than 1,500 feet. (Any such relocation, of course, would be subject to approval by the Board of Supervisors, property owners, and School District.) Until any such relocation is approved, the Project applicant should assume that either Option K or L will need to be incorporated into the Project to reduce the potential impacts to the Project on the planned elementary school.

P-8

We understand that the DEIR indicates that the impacts to land use and risk to safety will still be significant with or without the incorporation of these alternative options. However, since the other increased impacts associated with these alternatives can be mitigated to less than significant levels, and since these alternatives address an issue of statewide concern regarding the siting of schools near high pressure gas pipelines, the incorporation of Options I and L into the Project makes this an Environmentally Superior Alternative. The goal of this DEIR is to present feasible alternatives that still promote the goals of the Project, while avoiding or substantially lessening any of the significant impacts associated with the Project; incorporating Options I and L into the Project, which will substantially lessen the risk of safety to the school uses planned for the Placer Vineyards Specific Plan certainly make this the Environmentally Superior Alternative that the CEQA Guidelines require for selection.

P-9

Given the significance of your determination that the Environmentally Superior Alternative requires the incorporation of Options I and L into the Project, this determination should be more prominently highlighted in the context of the DEIR and not relegated to the last page of the Executive Summary. At a minimum, in the description of the Alternatives to the proposed Project, before detailing the No Project Alternative and the various Option Alternatives, the Executive Summary could highlight that the Environmentally Superior Alternative has been determined to be the Project with the incorporation of Options I and L. Then, as readers of the DEIR review the balance of the Executive Summary and the overall document, they will be able to read and evaluate the various alternatives in context with the alternatives already deemed necessary to best mitigate the impacts of the Project.

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Project Superior Alternative.

As noted on page ES-1 of the Executive Summary, two of the stated objectives for the proposed Project are (i) extend natural gas service to planned residential and commercial developments in Placer, Sutter and Sacramento Counties; and (ii) install Project facilities in a safe, efficient, environmentally sensitive and cost-effective manner (emphasis added). Both of these objectives are better promoted by the Project with the incorporation of Options I and L (or Options J or K, or a combination thereof).

In particular, since the goal of this Project is to extend service to serve planned residential and commercial developments in Placer County, then the Project should be designed to be compatible with, and not disruptive of, the approved plans for the area. The Placer Vineyards Specific Plan required almost two decades of planning and was approved in July of 2007; this Plan includes a high school site along Baseline Road and an elementary school site within 1,500 feet of Baseline Road. While the DEIR indicates that the risk to safety can be mitigated to some extent, the placement of the line as proposed by the Project would make it infeasible for the School District to acquire the high school site and difficult for the School District to acquire the elementary school site. The locations of these school sites within the Placer Vineyards Specific Plan are integral to the overall design of the Plan; installation of the Project as proposed, without Options I and L (or similar relocation options), would completely undermine the planning efforts that were involved to develop the Placer Vineyards Specific Plan. Instead of serving the development needs of the Placer Vineyards Specific Plan, the Project as proposed, without incorporating Options I and L (or similar options), would have the reverse impact of impeding and preventing the development of the approved Placer Vineyards Specific Plan.

P-10

Also, as noted throughout the Report, Options I and L will substantially lessen the risk to safety impacts associated with the proposed location of the pipeline within 1,500 feet of the high school and elementary school sites. The mitigation measures proposed for the Project will not, in the absence of these alternative options, satisfy this necessary statewide school-siting requirement, which has been developed to specifically preserve and promote the safety of children gathering in higher density school environments. Without these alternative options being incorporated into the Project, the Project cannot meet its objective of installing the facilities in a safe manner, as dictated by applicable school facilities siting requirements.

Based on the foregoing, in addition to noting the environmental superiority of the Project with the incorporation of Options I and L, the DEIR should note that Options I and L will better promote the objectives of the Project than would be promoted by the Project without these alternative options. As noted on page 3-1 of the DEIR, CEQA requires consideration of a range of reasonable alternatives that could feasibly attain most of the basic Project objectives; with the

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incorporation of Options I and L into the Project, this alternative will actually attain more of the Project objectives than would be accomplished by the Project as proposed.

↑ P-10
Cont.

Description of Project.

Based on the above and the determination in the EIR that the Environmentally Superior Alternative is the Project with Options I and L, unless additional engineering alternatives and/or networks of low pressure gas lines can be incorporated as feasible alternatives within areas planned for greater urban density, we respectfully request that the Project be redefined to incorporate Options I and L at the outset. It seems appropriate that once the Environmentally Superior Alternative is identified through the EIR process, then the final Project should be fully analyzed with the incorporation of these alternatives. In this way, the approving body can be assured that all impacts associated with the Project, as mitigated by the incorporation of these alternatives, will be fully and adequately analyzed by the DEIR. The segments of the line being replaced by these alternative options could then be listed as alternatives, with a more summary explanation of why these originally proposed segments are inferior from an environmental and/or Project-based analysis.

P-11

Thank you for the opportunity to comment on your Draft Environmental Impact Report. If you have any questions regarding any of our comments, please feel free to call us.

Very truly yours,

HEFNER, STARK & MAROIS, LLP

By


Martin B. Steiner

MBS:sk

cc: Kent MacDiarmid, Placer Vineyards Owners Group

K:\Placer Vineyards Development Group LLC\DA - Project Representation (6785-0002)\PGE Gas Line\lir_spurr (061209).doc

1 **RESPONSE TO COMMENT SET P**

2 **P-1** The proposed Line 407 is intended to serve the PVSP (approved by
3 Placer County Board of Supervisors on July 16, 2007), and the SVSP (still in the
4 planning stages).

5 Within the approved PVSP are seven dedicated school sites that will be developed
6 by the Center Joint Unified School District. School sites are also proposed to be
7 included in the SVSP, and a land use plan shows five proposed school site
8 locations. Two dedicated school sites within the PVSP (one high school and one
9 elementary) are located within 1,500 feet of the proposed Project pipeline.

10 Alternative Options I, J, K, and L were considered in order to reduce risks to
11 proposed school sites (refer to pages 3-55 through 3-57 of the Draft EIR).

12 Both Option I and Option J would have greater impacts to biological resources, but
13 these could be mitigated to less than significant levels. However, Option J would
14 place the pipeline close to several residences, while Option I would go through
15 agricultural land.

16 Option K would increase impacts to biological resources by placing the pipeline
17 within an area that has wetlands, vernal pools, and giant garter snake habitat. While
18 Option L would not increase or decrease any of the impacts associated with the
19 proposed pipeline, Option L was designed to decrease the magnitude of the risks to
20 the planned elementary school and minimize impacts to biological resources that
21 would result from implementing one of the alternative options at this location.

22 **P-2** One significant unavoidable impacts (Class I Impacts) associated with the
23 Project are unique to a pipeline project and are is related to air emissions during
24 construction. and exposure to people to unacceptable risk of upset/accident. Other
25 significant impacts that can be mitigated to less than significant levels (Class II) are
26 related to the physical environment in which the pipeline would be placed such as
27 biological and cultural resources, noise, water quality, etc.

28 Section 3.0 of the Draft EIR explains that CEQA requires consideration of a range of
29 reasonable alternatives to the Project or Project location that: (1) could feasibly
30 attain most of the basic Project objectives; and (2) could avoid or substantially
31 lessen any of the significant impacts of the proposed Project. An alternative may not
32 be eliminated simply because it is more costly or if it would impede the attainment of
33 the Project objectives to some degree. The CEQA Guidelines also require the

1 selection of an environmentally superior alternative. The determination of an
2 environmentally superior alternative is based on the consideration of how the
3 alternative fulfills the Project objectives and how the alternative either reduces
4 significant impacts or substantially reduces the impacts to the surrounding
5 environment.

6 The Draft EIR described a reasonable range of feasible alternatives to the Project
7 and to the Project location, including the No Project Alternative in Section 3.0.
8 These alternatives were evaluated for their ability to attain most of the Project goals
9 and to avoid or substantially lessen any of the significant impacts of the proposed
10 Project. Three major alternative routes were evaluated and rejected, as stated in
11 Section 3.2 of the Draft EIR, and one system-wide alternative was evaluated and
12 rejected as stated in Section 3.2.4. In summary, the overall proposed Project route
13 was found to have the fewest significant environmental impacts or magnitude of
14 significant environmental impacts. Within the overall proposed Project route, an
15 additional 12 alternatives (termed options) were developed. These options were
16 designed to minimize risk; minimize impacts to biota, listed species, and wetlands;
17 and respond to land owners' concerns. None of the options was found to reduce
18 ~~at the~~ Class I impact to a Class II impact; ~~however, two options were found to~~
19 ~~decrease the magnitude of a Class I impact, risk of upset.~~ However, two options
20 reduced the magnitude of the safety risk associated with two planned schools.
21 Those options, I and L, in conjunction with the proposed Project, represent the
22 environmentally superior alternative, which was adequately evaluated in the Draft
23 EIR.

24 The CSLC will make two decisions regarding the PG&E Line 406-407 Natural Gas
25 Pipeline Project at one of the CSLC's public meetings. The first decision will be
26 whether to certify the EIR that was prepared for the proposed PG&E Line 406-407
27 Natural Gas Pipeline project. The second decision to be made by the CSLC will be
28 whether to approve the environmentally superior alternative proposed project, which
29 is construction of the PG&E Line 406-407 Natural Gas Pipeline, inclusive of all
30 project components and Options I and L. The CSLC could also choose at that time
31 to approve any of the other options ~~and any alternatives~~ that were analyzed in the
32 EIR. A notice of the date, time, and location of the public meeting where the Project
33 will be considered by the Commissioners will be mailed to everyone on the CLSC
34 mailing list and to everyone who has commented on the Draft EIR, at a minimum of
35 10 to 15 days prior to the date of the meeting.

36

1 Since staff is recommending that the CSLC can approve the environmentally
2 superior alternative, which includes ~~Project with~~ Option I and Option L, it is not
3 necessary to revise the Project description to include options.

4 **P-3** The Project objectives, purpose, and need are presented in Section 1.1,
5 Project Objectives, Purpose and Need, of the Draft EIR. These Project objectives
6 include increasing natural gas service reliability to existing customers in the
7 Sacramento Valley region, including West Placer, Sacramento, and El Dorado
8 counties and providing service to new residential and commercial developments
9 over the next 25 years. The Project is needed, in part, to service the following
10 growth areas: the Metro Air Park, the Sutter Pointe Project, the PVSP, the Curry
11 Creek Community Plan, and the SVSP. In order to meet these objectives, Line 407
12 must be large enough in diameter and operate at a high enough pressure to function
13 as a major rib extension from PG&E's backbone pipeline system (Line 400 and 401)
14 to transport natural gas from Line 406 into the 12-, 16-, and 24-inch diameter Line
15 123, which operates at 500 psig in West Placer County and the 12- and 16-inch
16 diameter Line 119, which operates at 500 psig in Sacramento County.

17 A range of sizes from 24- to 36-inch diameter and operating pressures of 800 psig
18 and 975 psig were evaluated for Line 407 to identify the optimal design to increase
19 the capacity of the integrated network and meet the long-term load growth projected
20 for the system. A 30-inch diameter pipeline extending along the proposed route
21 operating at a Maximum Allowable Operating Pressure (MAOP) of 975 psig for both
22 Line 406 and Line 407 was identified as the design that provided the greatest overall
23 system benefit at the lowest marginal cost and impact to the environment.

24 **To address installation of smaller diameter pipeline:**

25 A smaller diameter and/or lower operating pressure design would either limit, or
26 prevent altogether, the pipeline from functioning as a major rib extension and fail to
27 meet the primary design objective for the Project. Reducing the size and/or MAOP
28 will reduce the capacity added to the system, require additional transmission
29 pipelines be built in the future either in the same right-of-way as the Project, or in
30 other locations, and reduce the operational flexibility to re-route gas on the system to
31 maintain reliable service to customers during pipeline maintenance.

32 To replace the capacity of 30-inch Line 407, PG&E would need to install either two
33 parallel 24-inch transmission pipelines, or four parallel transmission pipelines
34 consisting of two 20-inch and two 16-inch pipelines, all operating at the same MAOP
35 as Line 407. Installing multiple smaller diameter pipelines in lieu of a single 30-inch

1 pipeline would increase the mileage of pipelines within the Project area, and would
2 increase the impact on the environment, the risk of serious injury and fatality, as well
3 as the cost of serving the load growth projected on the system.

4 The volume of gas that can flow through a pipeline depends primarily on the
5 operating pressure differential, the pipe diameter, and the length of the pipeline.
6 When the operating pressure or pipe diameter is reduced, the natural gas flow rate
7 is also reduced. As a result, a reduction in the line diameter would require higher
8 pressures in order to flow the required 180,000,000 cubic feet of natural gas per day.
9 On the other hand, a reduction in the operating pressure would require a larger
10 diameter line (or multiple lines) in order to flow the same volume. Specifically, a 30-
11 inch line will flow nearly 20 times more natural gas than a 10-inch diameter line
12 operating under similar conditions. In other words, almost twenty 10-inch diameter
13 lines would be required to flow the same volume of natural gas as a single 30-inch
14 line.

15 The flow rate through a pipeline can be evaluated using the Weymouth formula; the
16 flow rate is proportional to the pipe diameter to the 2.667 power ($D^{2.667}$). The public
17 risks posed by these multiple lines in similar exposures, would be much greater than
18 the proposed Project. Substituting numerous smaller diameter natural gas
19 transmission lines in a similarly developed residential and commercial area would
20 pose a much higher risk to the public than the proposed single 30-inch diameter
21 transmission line. Although the actual results would depend on the population
22 density and other factors, the use of numerous (roughly 20) 10-inch diameter lines
23 would pose a risk on the order of 10 to 15 times that of a single 30-inch line flowing
24 an equivalent volume of natural gas.

25 **To address thicker piping:**

26 The pipe as proposed has adequate thickness to resist damage from construction
27 equipment beyond the size normally used in general construction. PG&E has
28 proposed, as a part of their Project, to install the pipeline to meet or exceed the
29 current pipeline regulations (49 CFR 192). Pipes with higher yield strengths than
30 those proposed can suffer from metallurgical issues including excessive hardness,
31 cracking, difficulty welding, etc. Thick-walled steel pipelines are typically used for
32 extreme conditions such as subsurface sea floor lines or risers. During the
33 manufacturing of thick-walled steel pipelines, the cooling rate at the time of
34 quenching of the pipe becomes slow, particularly at the central portion due to its
35 thickness, resulting in insufficient strength and toughness. This is because the
36 cooling rate is slow, and there is a high probability that the pipe will be brittle.

1 As provided in the Project Description and on pages 4.7-36 and 4.7-37 of the Draft
2 EIR, the following pipe wall thickness is proposed for the Project:

- 3 • For Class 1 areas, the minimum regulated pipe wall thickness is 0.3125-inch;
4 0.375-inch wall thickness pipe is proposed, 20 percent greater than the
5 minimum required.
- 6 • For Class 2 areas, the minimum regulated pipe wall thickness is 0.375-inch;
7 0.406-inch wall thickness is proposed, 8 percent greater than the minimum
8 required.
- 9 • For Class 3 areas, the minimum regulated wall thickness is 0.4875-inch; 0.500-
10 inch wall thickness is proposed, 3 percent greater than the minimum required.

11 The additional wall thickness will provide added strength. For example, the 0.375-
12 inch to 0.406-inch thick pipe wall would resist a 73 ton machine and the 0.500-inch
13 thick pipe wall would resist a 120 ton machine.

14 **To address deeper installations:**

15 As provided in the Draft EIR Section 3.0, Project Description, and as noted on page
16 4.7-36 of the Draft EIR, PG&E has proposed a minimum depth of cover of 60 inches
17 (5 feet). 49 CFR 192.327 establishes the minimum depths of required cover. For
18 Class 1 areas, a minimum of 30 inches of cover is required. For Class 2, 3, and 4
19 areas, a minimum depth of cover of 36 inches is required. As noted in the revised
20 System Safety and Risk of Upset report, which was prepared by EDM Services, Inc.
21 for the proposed Project and is included as a part of Appendix H-3 of this Revised
22 Final EIR, of the Draft EIR, "Pipelines with a depth of cover of 48-inches or greater
23 experienced a 30% reduction in third party caused incidents."

24 To address potential conflicts with other utilities, a mitigation measure (MM LU-1d)
25 has been added to section 4.9, Land Use and Planning. Refer to Section 4.0 of this
26 Revised Final EIR for revisions to the Draft EIR.

27 **To address protective outer casings with beacons:**

28 Installing the carrier pipe inside a casing pipe may reduce the potential for damage
29 from third parties, but would cause other technical issues. For example, an outer
30 casing has the potential to increase the risk due to external corrosion. A cased
31 installation would increase the likelihood of external corrosion, since the cathodic
32 protection system would be shielded from the carrier pipe. Should a leak develop, it
33 would be difficult or impossible to locate, since the gas would be contained within the

1 casing and migrate to the casing vent. Inspection and repairs to the carrier pipe
2 would also be problematic, since the pipe would not be accessible without first
3 removing the casing.

4 **To address lower pressure pipeline:**

5 The proposed system ties into other line segments. As a result, the operating
6 pressure must be high enough to be able to inject into the other segments and
7 provide a great enough differential pressure to achieve the required flow rate. For
8 example, Line 407-E would extend east from the junction of Line 407-W at Powerline
9 Road and connect with Line 123 at the intersection of Baseline and Fiddymont
10 Roads. In order for Line 407-E to feed the existing Line 123, the operating pressure
11 in Line 407-E must be higher than Line 123, which operates at 500 psig. Otherwise,
12 gas would flow from Line 123 into Line 407E, instead of the other way around. As a
13 result, the Project objectives cannot be achieved by reducing the operating pressure
14 of the proposed line segments without the construction of a compressor station.

15 Even though the project risk impacts are less than significant, additional measures
16 would be implemented to further reduce risks of project upset. MM HAZ-2a and MM
17 HAZ-2b have been revised. Refer to Section 4.0 of this Revised Final EIR for
18 revisions to the Draft EIR.

19 The Project Design Features and the proposed mitigation measures in the Draft EIR
20 (MM HAZ-2a and MM HAZ-2b) reduce the risk by approximately 50 percent. These
21 measures include the use of modern pipe, regular internal inspections using a high
22 resolution instrument (smart pig), corrosion mitigation, and the installation of
23 automatic or remotely operated shut-down valves. ~~However, the overall Project~~
24 ~~individual risk of serious injury or fatality would still be approximately 1:30,000, which~~
25 ~~exceeds the individual risk significance threshold of 1:1,000,000 for serious injury or~~
26 ~~fatality (used by the California Department of Education for school sites).~~

27 ~~Measures have been implemented to reduce the public risks. However, the lead~~
28 ~~agency recognizes that the risks remain significant even after mitigation. The CSLC~~
29 ~~will need to balance the economic, legal, social, technological, or other benefits of~~
30 ~~the proposed Project against its unavoidable environmental risks when determining~~
31 ~~whether to approve the Project. If the EIR is certified by the CSLC, a Statement of~~
32 ~~Overriding Considerations will need to be adopted at the time of certification and~~
33 ~~approval of the Project (CEQA Guidelines Section 15093).~~

34 **P-4** Please refer to response to comment P-3.

1 **P-5** Page 3-11 of the Draft EIR describes the “System/Facility Alternatives,”
2 which would construct approximately 15 separate projects within existing right-of-
3 way (ROW) already owned by PG&E, to the extent feasible.

4 This alternative was rejected from consideration in the Draft EIR because of its
5 additional length, the number of river crossings, and lack of offsetting benefits such
6 as avoidance of biological or other resources. This alternative would also have
7 generated greater construction impacts and would affect more people than the
8 proposed Project because portions would be constructed in proximity to the towns of
9 Yolo and Woodland.

10 PG&E provided information that to provide natural gas service to customers within
11 the service territory without the construction of the proposed Lines 406, 407, and the
12 DFM, the installation of 63 miles of new transmission pipelines would be required, at
13 significant additional expense and increased risk to the public. In order to replace
14 the capacity of the 30-inch transmission line, PG&E would need to install several
15 smaller pipelines (refer to response to comment P-3). Installing multiple smaller
16 diameter pipelines in lieu of a single 30-inch pipeline would increase the mileage of
17 pipelines, thereby increasing impacts on the environment, the risk of serious injury
18 and fatality, and the cost of serving the load growth projected on the system.

19

1 Below is an example of what PG&E would have to install for a systems alternative:

FAC ID	FACILITIES	Location	LENGTH MILES	DIAMETER INCHES	MAOP PSIG
L172	24" // 20" L172 from 40.07 to 49.28 (800 psig MAOP / 800 psig FDP)	Parallel E/O Hwy 5 from N/O Dunnigan to Zamora, Yolo Co	9.296	24	800
L172	24" // 20" L172 from 49.28 to 66.59 (800 psig MAOP / 800 psig FDP)	Parallel E/O Hwy 5 from Zamora to S/O Woodland, Yolo Co	16.427	24	800
L119	2.5 miles 8" Truxel DFM	North Natomas, Sac Co	2.500	8	720
L123	12" New DFM in Baseline Rd from L123 to Pleasant Grove Rd in Sutter Co (720 psig MAOP)	West Placer, South Sutter, North Sac Co	9.000	16	720
L116	24" // 12" L116 from MP 3.86 to MP 9.60 (720 psig MAOP / 720 psig FDP)	E/O Davis to West Sac across Yolo Causeway, Yolo Co	5.540	24	720
L119	16" // 12" L119 from Antelope Meter Sta - south	N/O Hwy 80, North Highlands, Sac Co	0.780	16	720
FLSM	16" // 12" in Palm and Madison btwn Hemlock DR and east of Fair Oaks Blvd	E/O Hwy 80, North Highlands, Carmichael, Citrus Heights, Fair Oaks	4.590	16	720
L173	12" // 8"/6" from MP 5.51 north to Penryn	N/O Hwy 80 north of Rocklin, West Placer Co	4.740	12	720
L173	12" // 6" Barton Rd DFM	N/O Hwy 80, Loomis, East Roseville	2.520	12	720
L173	12" // 6" from MP 12.48 to MP 16.58	N/O Hwy 80, Loomis, Penryn	3.540	12	720
L202	12" // 6/8" L202 in Grass Valley/Nevada City	Grass Valley, Nevada Co	3.000	12	720
L123	Replace 12" with 16" L123	S/O Lincoln, West Placer Co	4.200	16	720
	Totals		66.133		

2
3
4
5

1 **P-6** Please refer to responses to comments P-2 and P-3.

2 **P-7** Page ES-32 of the Executive Summary of the Draft EIR identifies the
3 environmentally superior alternative to be incorporating Alternative Options I and L
4 into the proposed Project alignment based on the decrease in the magnitude of
5 impacts to safety risks to planned schools. Please refer to responses to comments
6 G-5 and G-6 for a discussion of these options.

7 **P-8** Both options K and L were considered due to proximity to the planned
8 elementary school site in the PVSP area. Option K places the pipeline route outside
9 the 1,500-foot study zone, while Option L has the construction of the pipeline within
10 the proposed alignment for Line 407-E, within the 1,500-foot study zone, but at a
11 depth of 35 feet to reduce the magnitude of the risk to the planned school. In Option
12 L, PG&E would use HDD to place the pipeline at this increased depth (approximately
13 35 feet deep). PG&E has proposed to jointly develop a risk analysis with the School
14 District to determine pipeline impacts to the school (refer to APM ALT-L).

15 Option K would increase impacts to biological resources by placing the pipeline
16 within an area that has wetlands, vernal pools, and giant garter snake habitat. While
17 Option L would not increase or decrease any of the impacts associated with the
18 proposed pipeline, Option L was designed to decrease the magnitude of the risks to
19 the planned elementary school and minimize impacts to biological resources that
20 would result from implementing the other alternative option at this location.

21 The planned school site is located along Line 407. The maximum risk posed by Line
22 407 before mitigation is 1:2,062,000, and after mitigation is 1:4,115,000 chance of
23 fatality per year. The maximum risk posed by Line DFM before mitigation is
24 1:4,255,000, and after mitigation is 1:8,475,000. Because the calculated individual
25 risk is less than the threshold of 1:1,000,000, the risk is considered to be less than
26 significant.

27 Please also refer to response to comment P-2.

28 **P-9** The conclusion that the environmentally superior alternative is the
29 proposed alignment with options I and L incorporated is described in the Executive
30 Summary following the discussion of the proposed Project and all 12 of the options.

31 Text has been added to the Draft EIR on page 3-12, line 8 and page 3-58, line 25,
32 identifying the environmentally superior alternative. The environmentally superior
33 alternative is construction of the PG&E Line 406-407 Natural Gas Pipeline, inclusive

1 of all project components, and Options I and L. Refer to Section 4.0 of the Revised
2 Final EIR for revisions to the Draft EIR.

3 **P-10** See responses to comments P-1 through P-9. Text has been added to
4 the Executive Summary indicating that Options I and L, the environmentally superior
5 alternatives, would better promote the objectives of the Project than the proposed
6 alignment or other options (page ES-32, line 29). Refer to Section 4.0 of the
7 Revised Final EIR for revisions to the Draft EIR.

8 It should be noted that a revised System Safety and Risk of Upset report was
9 completed by EDM Services, Inc. (October 2009) for the proposed Project, and is
10 included as Appendix H-3 of this Revised Final EIR. The risk assessment included
11 risk measurement terminology that was not defined in the document, which has
12 resulted in some confusion. The Revised Final EIR provides an analysis that has
13 been clarified to account for individual risks to the public due to the potential for fires
14 and explosions, which may result from pipeline releases. The maximum risk posed
15 by Line 407 in the area of the planned schools before mitigation is 1:2,062,000, and
16 after mitigation it is 1:4,115,000 chances of fatality per year. This is less than the
17 1:1,000,000 threshold used by the California Department of Education for siting
18 schools. The highest risk along a segment of pipeline is to persons located
19 immediately above the pipeline, and the risk decreases as a person is farther away
20 from the pipeline. Because the calculated individual risk is less than the threshold
21 of 1:1,000,000, the risk is considered to be less than significant.

22 Societal Risk: Societal risk is the probability that a specified number of people will
23 be affected by a given event. Several release scenarios were used that could
24 impact both building occupants and vehicle passengers. The California Department
25 of Education (CDE) approach for evaluating the risk to the student population uses
26 two calculated parameters: an average individual risk across the depth of the
27 campus site, and a site population risk indicator parameter. The CDE does not
28 specify numerical criteria of acceptability or unacceptability for these indicators (CDE
29 Guidance Protocol for School Site Pipeline Risk Analysis, 2007). The threshold
30 values for societal risk vary greatly, depending on the agency or jurisdiction. There
31 are no prescribed societal risk guidelines for the United States or the State of
32 California. The Committee for the Prevention of Disasters and the Netherlands use
33 an annual probability of 1.0×10^{-3} (1:1,000) or less. This criterion has been used to
34 evaluate the proposed project. The societal risk posed by the proposed project is
35 less than the significance threshold of 1:1,000 or less.

1 **P-11** The environmentally superior alternative, that is the proposed alignment
2 including Options I and L, was identified and adequately analyzed through the EIR
3 process. Sections 4.0 through 4.14 of the Draft EIR provide a comprehensive
4 analysis of the proposed alignment and the additional analysis with Options I and L
5 is summarized in the Executive Summary. The rationale for selecting these options
6 is provided in Section 3.0, Alternatives and Cumulative Projects, of the Draft EIR.
7 No additional environmental evaluation of the Project or Project plus options is
8 necessary. Please refer to responses to comments P-1 through P-7.

9 The CSLC will make two decisions regarding the PG&E Line 406-407 Natural Gas
10 Pipeline Project at one of the CSLC's public meetings. The first decision will be
11 whether to certify the EIR that was prepared for the proposed PG&E Line 406-407
12 Natural Gas Pipeline project. The second decision to be made by the CSLC will be
13 whether to approve the environmentally superior alternative, which is construction of
14 the PG&E Line 406-407 Natural Gas Pipeline, inclusive of all project components
15 and Options I and L. The CSLC could also choose at that time to approve any of the
16 other options and any alternatives that were analyzed in the EIR.

June 12, 2009

Klein Family Farms
913 Ridgeview Drive
Woodland, CA 95695

California State Lands Commission
100 Howe Avenue, Suite 100-South
Sacramento, CA 95825-8202

Dear Crystal Spurr,

I would like to take this time to thank you and the California State Lands commission for giving our family the opportunity to speak on this issue that greatly impacts our family farm. I would like to begin by giving you and the commission a little background information about our family farming operation. This particular farm is being farmed by two 3rd generation brothers and their children. Today's family farm has been developed by many years of dedication and hard work. Our farm operations were started by our grandfather, John W. Klein, in 1962. He migrated up to the fertile and diverse ground in Yolo County from Indio California in hopes to satisfy a dream of starting a family farm to support himself and his future family. He started farming with a \$2,500 loan, which he put his household furniture up for collateral (because this is all he had) for a production loan, to lease 200 acres of ground that no one else wanted to farm. Today our family farms approximately 5,000 acres of top quality land which produce tomatoes, wheat, sunflowers and almond trees. We employ approximately 20 full time employees and up to 300 contracted employees during the season for, planting, pruning, harvesting and hoeing weeds. Each year approximately 4,000 semi truck loads of commodities are delivered off our farm ever year.

Q-1

If you know any farmers you know farming is one of those professions that it is not an 8am-5pm, 5 days a week job, it is a way of life. For this reason, I have great concern about the Natural Gas Pipeline 406 going right threw the middle of approximately 25% of our farm operation. We have talked to PG&E many times about moving the pipeline so it will be placed along side of the county road to minimize the impact to our family farm. PG&E's reply is that "it is too costly." This project is going to be a hardship for our farm. The project is going to affect our permanent crop plantings like almonds, also affect our producing of all crops that we have contracted to deliver. These contracts are earned over many years of showing we can produce quality and quantity. This pipeline will create an economic hardship on our family farm, not only to us personally, but also to the employees, contracted labor, fertilizer companies, chemical companies, seed companies, parts stores, equipment companies, fuel companies, etc. that we deal with on a daily basis.

Q-2

The 406 pipeline also disrupts the infrastructure of our parcels when it comes to the most vital part of farming and that is water. During the growing season, we move water from one location to another by ditch or underground pipeline. It will be hard to move water when PG&E's pipe goes through a parcel.

Q-3

There is also a concern of meeting federal, state, and local regulations in regards to chemical application. Our farm, not being organic, sprays pesticides, herbicides, fumigations and fungicides year-round. A lot of the chemicals we must use have restrictions such as, 72 hours before reentering parcel and up to 500 feet work zones. This restricts accessibility to or near parcels.

Q-4

These may or may not be things PG&E has considered, but are items very important to us on a daily basis. I am sure it is easy for PG&E to only see that this project may effect a few, but will bring better service to many and more income to them. PG&E needs to know that this project they are proposing does not just affect a parcel of dirt, but 3 generations of literally hard blood and sweat that has been put into the soil, so others can simply go to the supermarket when they want to have food on their table.

Q-5

I would like to close my letter by saying that PG&E has offered us a compensation package that does not even come close and is offensive to the land values and the economic loss we will have if this project goes through as planned. Please reconsider the project route and the compensation plan. Thank you for your time and if you have any more questions please feel free to call Chris anytime at 530-681-5607.

Q-6

Sincerely,

Chris Ochoa & Mark Ochoa
Klein Family Farms

1 RESPONSE TO COMMENT SET Q

2 **Q-1** The comment provides background information on the status of the Klein
3 Farms including the number of acres farmed, number of seasonal and full-time
4 employees, and number of truck trips associated with the operation.

5 **Q-2** The statement and concerns regarding economic impact to farmland is
6 included in the public record and will be taken into account by decision makers when
7 they consider certification of the EIR and consider whether to approve the proposed
8 Project.

9 The proposed Project would result in the loss of 2.0 acres of orchards located within
10 Yolo County. The proposed Project would permanently impact 2.55 acres of
11 farmland across all four counties. Most of the agricultural land along the proposed
12 Project alignment is currently used for row or field crops; these uses could continue
13 within the permanent pipeline easement. Temporary and permanent agricultural
14 impacts are discussed on pages 4.2-23 through 4.2-25 of the Draft EIR.

15 Both temporary and permanent economic losses of normal farm operations are
16 required to be compensated as stated in the California Code of Civil Procedure.
17 PG&E is required to provide financial compensation for temporary and permanent
18 loss of agricultural uses through the California Code of Civil Procedure, as follows:

- 19 • Section 1245.030(b) requires compensation for property damage, including
20 crop damage, resulting from pre-construction project studies, testing,
21 surveying, etc.
- 22 • Section 1263.210(a) requires all property improvements, including agricultural
23 crops and associated facilities and infrastructure, in project land rights
24 acquisition compensation.
- 25 • Section 1263.250(a) requires compensation for crop damage/losses resulting
26 from project construction. It also requires scheduling project construction to
27 avoid impacts to agricultural crops when possible.

28 **Q-3** Page 4.2-22 of the Draft EIR has been revised to include APM AGR-1,
29 which requires that PG&E provide advance notification of Project activity to adjacent
30 landowners and tenant farmers to provide adequate warning of construction activity.
31 This mitigation measure would ensure that all landowners along the alignment are
32 notified of pending construction activity. APM AGR-1 requires PG&E to provide

1 advance notice (between two and four weeks prior to construction), by mail, to all
2 landowners and tenant farmers along the pipeline right-of-way. This advance notice
3 requirement would also require that a mechanism be set up for contacting PG&E
4 and/or the construction contractor to ensure landowners and tenant farmers can
5 coordinate scheduling. The inclusion of APM AGR-1 would ensure that adequate
6 notice is provided to underlying or adjacent property owners who may be affected by
7 project construction. Provision of such notice would allow concerned landowners or
8 agricultural operators (such as Klein Family Farms) the opportunity to contact PG&E
9 or the construction contractor to work out timing concerns.

10 PG&E has committed to working with landowners and their tenant farmers to avoid
11 or minimize impacts to agricultural crops and disruption to crop irrigation systems
12 during the proposed pipeline construction, including temporary or permanent re-
13 configuration of crop irrigation systems to maintain irrigation to crops adjacent to the
14 pipeline construction right-of-way. PG&E and their pipeline construction contractors
15 will take reasonable measures to avoid damage to crop irrigation systems and will
16 immediately repair all damage that does occur to crop irrigation systems during the
17 proposed pipeline construction. MM HWQ-2 has been revised to also reflect these
18 commitments. Refer to Section 4.0 of this Revised Final EIR for revisions to the
19 Draft EIR.

20 PG&E was able to download a copy of this letter from the CSLC website on June 17,
21 2009, has reviewed this comment, and is aware of the commenter's concern. PG&E
22 has further committed to work with Klein Family Farms to ensure fair compensation if
23 farming operations including irrigation, application of chemicals and harvest times
24 are affected by the proposed pipeline construction work.

25 **Q-4** PG&E has committed to working with landowners and their tenant farmers
26 prior to and during construction of the proposed pipeline to coordinate the
27 construction schedule with agricultural crop spraying schedules and harvest
28 activities, and to minimize crop production losses. Please also refer to response to
29 comment Q-3.

30 **Q-5** Comment acknowledged. Please refer to response to comment Q-2.

31 **Q-6** Comment acknowledged. Please refer to response to comment Q-2.

32

33

Sierra Vista Owners Group

1700 Eureka Road, Suite 140
Roseville, CA 95661

June 12, 2009

Crystal Spurr
California State Lands Commission
100 Howe Ave., Suite 100-South
Sacramento, CA 95825

Via E-mail and U.S. Mail

**Re: CSLC EIR No. 740 (State Clearinghouse No. 2007062091) for PG&E
Line 406 and Line 407 Pipeline Project Land Use Compatibility with
Respect to the Sierra Vista Specific Plan**

Dear Ms. Spurr:

Please accept this letter as a formal comment on the above-referenced Draft Environmental Impact Report ("DEIR") by the Sierra Vista Specific Plan Owners, developers of the Sierra Vista Specific Plan development project ("Sierra Vista"). Sierra Vista comprises approximately 2,064 acres at the northwest corner of Baseline and Fiddymont Roads in Placer County ("County"). The City of Roseville ("City") anticipates annexing Sierra Vista into the City limits. Sierra Vista will complement the West Roseville Specific Plan area with new neighborhoods, schools, office parks, retail opportunities and other urban land uses.¹ Unfortunately, the high-pressure natural gas pipeline (the "Line 407 Project") proposed by PG&E would place a potentially hazardous facility along the southern boundary of Sierra Vista, potentially endangering an elementary school, public parks, commercial areas and residential development. Therefore, we are submitting this letter to the State Lands Commission (the "Commission") during the comment period on the DEIR in order to document our concerns related to potential land use and engineering conflicts between Sierra Vista and the Line 407 Project.

R-1

The Sierra Vista project area has been targeted for urban development since 1994 when it was included as an Urban Study Area in the Placer County General Plan. The City of Roseville and Placer County then entered into a Memorandum of Understanding (MOU) which outlines a cooperative process for any development applications within the MOU area. The majority of the Sierra Vista project lies within this MOU area. The Sierra Vista project area was then added to the City of Roseville's Sphere of Influence in 2004 and the current Sierra Vista project began processing in 2005. The City of Roseville issued a Notice of Preparation (NOP) in March 2008 indicating that an EIR would be prepared for the Sierra Vista project

R-2

¹ More information about the Sierra Vista Specific Plan is available at the City's website:
http://www.roseville.ca.us/planning/major_development_projects/sierra_vista_specific_plan.asp

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Page 2

Since proposing Sierra Vista in 2005, extensive planning and engineering work has been conducted which is reflected in a refined land use plan (attached hereto as Exhibit 1). This land plan was prepared with input from the City, and also takes into consideration comments from various public agencies collected during an initial environmental review period.² The land plan locates sensitive uses near Baseline Road, including various public parks, residential, commercial properties and an elementary school site.

↑
R-2
Cont.

Engineers from MacKay and Soms representing Sierra Vista met with PG&E personnel on October 31, 2008 for an overview of the Line 407 Project. As you know, regional transportation plans show Baseline Road being widened to a six-lane arterial roadway. A portion of the ultimate right-of-way for Baseline Road (and a segment of the Line 407 Project) is located along the frontage of Sierra Vista. Therefore, PG&E has requested a 50' non-exclusive easement (measured from the future back of curb) along the Sierra Vista segment of Baseline Road. PG&E has also requested an additional easement near Fiddymont Road for facilities related to the Line 407 Project. Such easements cannot be granted until the ultimate alignment of Baseline Road has been determined by the City and County.

R-3

Our engineers are concerned that the proposed alignment of the Line 407 Project would likely conflict with future improvements along Baseline Road. The EIR indicates that the Line 407 Project would have a minimum of 5' of cover, this is not enough given that we have not yet designed the ultimate grades along Baseline Road to accommodate the widening of Baseline Road, future intersections and the necessary underground utilities to serve Sierra Vista. Given the high cost and great difficulty that would be associated with a future realignment, proper location of Line 407 is vital. Actual pipeline separation requirements, and horizontal and vertical clearances, cannot be known with precision until the ultimate location of underground utilities, roadway alignments and driveway locations are determined. Similarly, future utility crossings for water, sewer, and drainage improvements for Sierra Vista and the Baseline Road construction project must comply with the necessary horizontal and vertical clearances. Future dry utility crossings for electric, gas, and telecommunications lines, as well as vehicle ingress and egress, also cannot be determined until exact horizontal and vertical clearances are known. Finally, any restrictions on landscaping or setbacks along Baseline Road should be determined in coordination with the City.

R-4

We would also like the EIR to address impacts to our proposed land uses for any ancillary equipment needed to serve the Line 407 Project such as pressure reducing station and valve clusters. We need more information on any ancillary equipment to evaluate the best locations based on compatibility with the Sierra Vista land uses.

R-5

² In the spring of 2008, the U.S. Army Corps of Engineers released a Public Notice (No. 200601050) reflecting its intent to prepare an Environmental Impact Statement (EIS) for its evaluation of Sierra Vista under Section 404 of the Clean Water Act and NEPA. At the same time, the City released a Notice of Preparation (NOP) for an Environmental Impact Report (EIR), which initiated the City's review of environmental impacts under the CEQA.

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Page 3

We are requesting that the ultimate design of the Line 407 Project address the above-described concerns. In addition, in order to minimize the risk of the potentially hazardous facility and to reduce the risk of potential future conflicts we are requesting the following modifications to the Line 407 Project:

1. The pipeline be placed under the future pavement section of Baseline Road
2. Increase the minimum pipe cover to fifteen feet
3. The pipe be encased in concrete
4. Increase the pipe wall thickness
5. Install a gas sensor system for leak detection

R-6

In summary, the attached land plan represents the culmination of a long process of careful land use planning and engineering work, in which PG&E has not actively participated. At this point, the Commission's review of the Line 407 Project in the DEIR must take into account the school sites and other sensitive land uses that are planned within Sierra Vista near the Baseline Road frontage. The requisite easements, clearances, and potential conflicts associated with the pipeline cannot be identified until the ultimate right-of-way for Baseline Road has been determined. It is apparent that greater consultation between the Commission and the City regarding potential land use conflicts is in order.

R-7

If you have any questions related to Sierra Vista, or desire additional information, please contact me at your earliest convenience. I can be reached at (916) 847-4482.

Sincerely,



Jeff Jones
Sierra Vista Project Manager

Enclosure

Cc: City of Roseville

1 RESPONSE TO COMMENT SET R

2 **R-1** Please refer to responses to comments K-1 through K-5 regarding the
3 comment letter submitted by the City of Roseville. Their letter included comments
4 regarding the SVSP.

5 The Revised Final EIR provides an analysis that has been clarified to account for
6 individual risks to the public if a pipeline release were to occur with a subsequent fire
7 or explosion. The risk assessment included risk measurement terminology that was
8 not defined in earlier versions of the document, which has resulted in some
9 confusion. A revised System Safety and Risk of Upset report was completed by
10 EDM Services, Inc. (October 2009) for the proposed Project, and is included as
11 Appendix H-3 of this Revised Final EIR.

12 The risk analysis was revised because the aggregate risk was calculated and
13 reported as individual risk. In addition, the risk analysis incorrectly compared the
14 aggregate risk to the individual risk threshold of an annual likelihood of fatality of
15 1:1,000,000. The individual risk is defined as the frequency that an individual may be
16 expected to sustain a given level of harm from the realization of specific hazards, at
17 a specific location, within a specified time interval (measured as the probability of a
18 fatality per year). Aggregate risk is the total anticipated frequency of fatalities that
19 one might anticipate over a given time period for all of the project components (the
20 entire pipeline system). There is no known established threshold for aggregate risk.

21 The Sierra Vista Specific Plan (SVSP) is located along Line 407. The maximum risk
22 posed by Line 407 before mitigation is 1:2,062,000, and after mitigation it is
23 1:4,115,000 chance of fatality per year. Because the calculated individual risk is
24 less than the threshold of 1:1,000,000, the risk is considered to be less than
25 significant.

26 **R-2** ~~Please refer to responses to comments G-1, G-2, and P-7.~~ The MOU
27 between Placer County and the City of Roseville is discussed on page 4.9-17 of the
28 Draft EIR, under the heading City of Roseville General Plan and Sphere of Influence.
29 The Draft EIR considered the impact to potential land uses of the SVSP (refer to
30 Impact LU-2 on page 4.9-20 of the Draft EIR). Pipeline inspections are required and
31 would be completed by PG&E, including High Consequence Area (HCA) risk
32 assessments, which would be completed every seven years that the proposed
33 Project is in operation (refer to pages 4.7-36 and 4.7-37 of the Draft EIR).

1 In the Executive Summary of the Draft EIR and in Sections 4.3, Air Quality; 4.7,
2 Hazards and Hazardous Materials; 4.9, Land Use and Planning; and 4.10, Noise, of
3 the Draft EIR, school sites are identified as sensitive land uses. Sections 4.7,
4 Hazards and Hazardous Materials, and 4.9, Land Use and Planning, of the Draft EIR
5 also provide language regarding the California Education Code, section 17213, and
6 the California Code of Regulations, Title 5, section 14010(h), regarding the 1,500-
7 foot study zone between school sites and high-pressure gas pipelines. Page 3-3 of
8 the Draft EIR considers potential land use conflicts associated with school siting
9 requirements that require school districts to perform risk analyses when a school site
10 is located within 1,500 feet of an easement for an underground pipeline as one of
11 the reasons considered for looking at alternative locations. Safety risks to planned
12 school sites are discussed in the Executive Summary and in Section 4.7, Hazards
13 and Hazardous Materials and 4.9, Land Use and Planning, as revised in Section 4.0
14 of this Revised Final EIR.

15 School sites are proposed to be included in the SVSP, and a land use plan shows
16 five proposed school site locations. One proposed school site within the SVSP
17 (elementary school) is located approximately 1,500 feet north of the proposed
18 Project pipeline. As noted in Table 4.7-6 of the revised risk analysis attached to the
19 Revised Final EIR as Appendix H-3, the impacts are very minor at distances greater
20 than 800 to 1,000 feet. Since the planned elementary school site boundary is located
21 approximately 1,500 feet from the proposed pipeline, it is unlikely that serious risks
22 would be posed to students and others at the school site. At this distance from the
23 pipeline, the consequences from a potential fire or explosion are not expected to
24 result in any injuries.

25 **R-3** Please refer to response to comment K-2 regarding the comment letter
26 submitted by the City of Roseville. PG&E has indicated that the industry best
27 practice is to install transmission pressure pipelines in a private easement whenever
28 possible. PG&E does have transmission pipelines under paved road surfaces in
29 Roseville, but those lines were installed post road improvements when no suitable
30 location existed beyond the paved surface.

31 The industry best practice is based upon public and worker safety. A private
32 easement provides PG&E with additional control of co-occupants and uses. Patrols
33 and maintenance activities can be accomplished without exposing workers to traffic.
34 The pipeline can be exposed to add future taps to serve the communities or for
35 inspection without damaging the road surface or impeding traffic.

1 PG&E indicated they have utilized the best available information regarding the
2 Baseline Road alignment. PG&E will adjust the pipeline alignment if feasible once
3 the road design is finalized. PG&E has located the 50-foot easement at the future
4 Baseline Road back of curb per plans provided by the design firm of MacKay and
5 Somps. This easement is planned to be contiguous with the proposed landscape
6 strip.

7 **R-4** ~~Please refer to response to comment K-2 regarding the comment letter~~
8 ~~submitted by the City of Roseville. PG&E indicated they have been working with the~~
9 SVSP civil engineering firm of MacKay and Somps to coordinate the pipeline vertical
10 and horizontal alignment with the future road alignments determined by the City of
11 Roseville. PG&E has used the best design information available in locating the
12 pipeline. Currently the road improvement plans are limited to line work in plan view
13 only. The Baseline Road design has not progressed to include future elevations,
14 drainages or utility infrastructure. PG&E has designed the line with 8 feet of cover in
15 known intersections. The proposed 5 feet of cover is generally adequate for
16 driveway crossings. In the absence of final road improvement design drawings,
17 PG&E has increased cover at major road crossings to 8 feet. It is PG&E's
18 experience that 8 feet of cover will generally allow for typical road construction and
19 utility crossings. PG&E has stated a willingness to work with SVSP to coordinate
20 design and depth of underground utilities so that potential conflicts can be
21 addressed prior to construction of the pipeline.

22 The commenter has indicated that the proposed pipeline should be buried deeper to
23 avoid conflicts with other utilities. A mitigation measure (MM LU-1d) has been
24 added to section 4.9, Land Use and Planning, to address potential conflicts with
25 utilities. Refer to Section 4.0 of this Revised Final EIR for revisions to the Draft EIR.

26 PG&E also indicated they communicated to the City of Roseville that locating a
27 Class 1 bike path above the pipeline is acceptable and a compatible use. PG&E
28 intends to locate the pipeline in the center of the 50-foot easement. PG&E's
29 easement description does not exclude shrubs and groundcover, nor does it exclude
30 all trees. Vegetation exclusion is limited to "deep-rooted trees" within 10 feet of the
31 pipeline centerline

32 **R-5** ~~Please refer to response to comments K-2, K-3, and K-4 regarding the~~
33 ~~comment letter submitted by the City of Roseville. PG&E has indicated they advised~~
34 City of Roseville representatives that the station locations have some flexibility;
35 however, the existence of sensitive resources, and operational constraints, will limit

1 potential locations. PG&E representatives are available to work with both the City
2 and the CSLC on this issue. PG&E has also agreed to work with the City to enclose
3 the proposed Baseline Road station in a manner, and using materials, compatible
4 with the planned development and acceptable to both parties.

5 PG&E has indicated they advised City of Roseville representatives that underground
6 valves are existing equipment installed during a previous project and have discussed
7 with the City allowable and compatible uses over and near these existing valves.
8 PG&E representatives are available to work with the City on this issue.

9 **R-6** Please refer to responses to comments K-1, G-13, P-3, and U-12.

10 The industry best practice is to install transmission pressure pipelines in a private
11 easement whenever possible. PG&E does have transmission pipelines under paved
12 road surfaces in Roseville, but those lines were installed post road improvements
13 when no suitable location existed beyond the paved surface. The industry best
14 practice is based upon public and worker safety. A private easement provides
15 PG&E with additional control of co-occupants and uses. Patrols and maintenance
16 activities can be accomplished without exposing workers to traffic. The pipeline can
17 be exposed to add future taps to serve the communities or for inspection without
18 damaging the road surface or impeding traffic.

19 PG&E indicated they have been working with the SVSP civil engineering firm of
20 Mackay and Soms to coordinate the pipeline vertical and horizontal alignment with
21 the future road alignments dictated by the City of Roseville. PG&E has used the
22 best design information available in locating the pipeline. Currently the road
23 improvement plans are limited to line work in plan view only. The Baseline Road
24 design has not progressed to include future elevations, drainages or utility
25 infrastructure. PG&E has designed the line with 8 feet of cover in known
26 intersections. The proposed 5 feet of cover is generally adequate for driveway
27 crossings. In the absence of final road improvement design drawings, PG&E has
28 increased cover at major road crossing to 8 feet. It is PG&E's experience that 8 feet
29 of cover will generally allow for typical road construction and utility crossings. PG&E
30 has stated a willingness to work with SVSP to coordinate design of underground
31 utilities so that the potential conflicts can be addressed prior to construction of the
32 pipeline.

33 The commenter has indicated that the proposed pipeline should be buried with a
34 cover of 15 feet to avoid conflicts with other utilities. A mitigation measure (MM LU-

1 1d) has been added to section 4.9, Land Use and Planning, to address potential
2 conflicts with utilities. Refer to Section 4.0 of this Revised Final EIR for revisions to
3 the Draft EIR.

4 With regard to protective outer casings, installing the carrier pipe inside a concrete
5 casing or casing pipe may reduce the potential for damage from third parties, but
6 would cause other technical issues. For example, an outer casing has the potential
7 to increase the risk due to external corrosion. A cased installation would increase
8 the likelihood of external corrosion, since the cathodic protection system would be
9 shielded from the carrier pipe. Should a leak develop, it would be difficult or
10 impossible to locate, since the gas would be contained within the casing and migrate
11 to the casing vent. Inspection and repairs to the carrier pipe would also be
12 problematic, since the pipe would not be accessible without first removing the
13 casing.

14 PG&E has proposed as a part of their Project to install the pipeline to meet or
15 exceed the current pipeline regulations (49 CFR 192) (refer to pages 4.7-36 and 4.7-
16 37 of the Draft EIR, as revised in Section 4.0 of this Revised Final EIR). PG&E
17 intends to install minimum 0.375-inch wall thickness pipe on the 30-inch diameter
18 segments. A large proportion of the proposed pipeline would consist of 0.375-inch-
19 wall thickness steel pipe (Grade X-65) designed for a Maximum Allowable Operating
20 Pressure (MAOP) of 975 pounds per square inch gauge (psig). For Class 1 areas,
21 the minimum regulated pipe wall thickness is 0.3125-inch; a 0.375-inch wall
22 thickness is proposed, 20 percent greater than the minimum required. For Class 2
23 areas, the minimum regulated pipe wall thickness is 0.375-inch; a 0.406-inch wall
24 thickness is proposed, 8 percent greater than the minimum required. For Class 3
25 areas, the minimum regulated wall thickness is 0.4875-inch; a 0.500-inch wall
26 thickness is proposed, 3 percent greater than the minimum required.

27 Methane sensors are not generally recommended because emission levels under
28 normal pipeline operations should not be considered hazardous to the public. Per
29 CPUC regulations, PG&E odorizes its natural gas. The level of odorization is such
30 that it is generally detectable by human smell below levels that are considered
31 hazardous. PG&E also performs leak surveys on its pipelines on either an annual or
32 semi-annual basis, and hazardous leaks are repaired promptly.

33 **R-7** Please refer to comments R-1 through R-6. Please refer to responses to
34 comments K-1, through K-5 regarding the comment letter submitted by the City of
35 Roseville.

June 12, 2009

Ms. Crystal Spurr, Project Manager
California State Lands Commission (CSLC)
Division of Environmental Planning and Management
100 Howe Street, Suite 100-South
Sacramento, CA 95825-8202

Subject: Comments on PG&E Line 406/407 Natural Gas Pipeline Draft EIR (DEIR)

Dear Ms. Spurr:

The following are PG&E's comments regarding the DEIR.

EXECUTIVE SUMMARY

Clarification of Temporary Use Area

Page ES-2, lines 13-15

The DEIR accurately reflects the temporary use area (TUA) requirements for construction of the 30-inch pipeline on lines 9-13. However, it then goes on to state: "A 60-foot wide TUA would be used for construction in constricted workspaces and would require that excavated soil be transported to an adjacent TUA." (DEIR, p. ES-2, lines 13-15.) While PG&E recognizes that the TUA may be reduced due to lack of available space or environmental constraints, such restrictions should be made on a site-specific basis, rather than making a blanket assumption that the TUA would be reduced to 60 feet, since unnecessarily constricting the workspace will result in a longer duration of impacts. Therefore, PG&E proposes that the quoted language be deleted.

S-1

HDD Locations

Page ES-2, lines 15-17

HDD equipment will be set up at the entry points in the temporary use areas. At the exit points, no additional temporary use area is required. PG&E will be able to keep all equipment at the exit points within the right-of-way and temporary construction easement (i.e., TUA). Therefore, PG&E suggests the following change:

S-2

"Each of the twelve proposed Horizontal Directional Drilling (HDD) locations would require an additional 18,750-square-foot temporary use area for equipment that would be set up at the proposed entry and exit points."

Alternatives to Proposed Project

Page ES-4, lines 21-23

The DEIR explains why the Line 406 central alternative was eliminated from further analysis, but it does not include a number of reasons that render this alternative unsuitable. PG&E suggests that this language be modified as follows:

S-3

Line 406 alternative was eliminated from further analysis because this proposed pipeline alternative alignment would be longer than the preferred alternative (resulting in greater impacts) and would require crossing a greater amount of potential foraging habitat for Swainson's hawk, nesting habitat for burrowing owls,

and other habitats utilized by special-status species. These alternatives would also require construction along sidehills, which would present additional engineering, construction, and maintenance considerations parallel an ephemeral stream passing through natural habitats to CR-14A.

S-3
Cont.

Environmentally Superior Alternative

Page ES-31, lines 29-31

The DEIR contains confusing language regarding the environmentally superior alternative. Although it recognizes that under the No Project Alternative, PG&E may not be able to provide reliable service to its customers, it concludes that the No Project alternative is the environmentally superior alternative." (DEIR, p. ES-31, lines 29-31.) However, on the following page, it states: "The environmentally superior alternative would be incorporating Alternative Options I and L into the proposed Project alignment." (DEIR, p. ES-32, lines 25-26.)

The No Project Alternative would render PG&E unable to comply with its public utility obligations to provide natural gas service to its customers and would trigger the construction of other projects. (See, e.g., section 451 of the Public Utilities Code, which provides: "Every public utility shall furnish and maintain such adequate, efficient, just, and reasonable service, instrumentalities, equipment, and facilities . . . as are necessary to promote the safety, health, comfort, and convenience of its patrons, employees, and the public.") Therefore, PG&E proposes to modify the DEIR as follows:

S-4

The No Project alternative would not result in any of the impacts associated with the proposed Project. Therefore, the No Project alternative is considered the environmentally superior alternative. However, the No Project Alternative would not meet the Project objectives because PG&E would be unable to meet its public utility obligations to provide natural gas service to its customers in accordance with the California Public Utilities Code and associated orders, rules, and tariffs.

SECTION 1.0. INTRODUCTION

Purpose and Scope of EIR

Page 1-4, lines 1-23

In this section, the DEIR identifies the role of other agencies with jurisdiction over various aspects of the Project. However, it omits any reference to the California Public Utilities Commission (CPUC), which has exclusive jurisdiction over the design and construction of the pipeline. PG&E proposes that the paragraph starting on line 21 be modified to reflect the CPUC's jurisdiction:

S-5

The California Public Utilities Commission (CPUC) has exclusive jurisdiction over the design and construction of the pipeline. The proposed Project would also require approvals and/or review by a number of Federal, State, and local agencies as noted in Section 1.4 - Permits, Approvals and Regulatory Requirements. However, as a CPUC-regulated public utility, PG&E is not subject to local land use and zoning regulations, and no local discretionary permits are required for the Project.

Efficient and Cost-Effective Planning

Page 1-3, lines 4-5

PG&E suggests the following modification to correct an error in the description of the new pipeline referenced on lines 4-5:

S-6

... transmission pipeline that extends from Lines 400 and 401 and travels in a north-south east-west direction paralleling County Road (CR) 85 near Esparto to Line 172A ...

S-6
Cont.

Permits, Approvals, and Regulatory Requirements **Page 1-8, lines 28-29**

To clarify what other permits are required for the Project, PG&E requests the following modifications:

As a CPUC-regulated public utility, PG&E is not subject to local land use and zoning regulations, and local discretionary permits are not required for the Project. However, in addition to action by the CSLC, the proposed Project may will require permits or approvals from the following reviewing authorities and regulatory agencies:

S-7

Permits, Approvals, and Regulatory Requirements **Page 1-9, line 13**

PG&E is not required to get local reclamation district permits. Therefore, the last bullet point on page 1-9 should be deleted.

S-8

SECTION 2.0. PROJECT DESCRIPTION

Wall Thickness and Grades **Page 2-16, lines 2-9**

PG&E proposes the following changes to accurately reflect the design of the pipeline system.

"The proposed pipeline traverses several different class locations, requiring different wall thicknesses and grades of steel pipe (~~Grade X-60~~) designed for a Maximum Allowable Operating Pressure (MAOP) of 975 pounds per square inch gauge (psig). The 10-inch DFM would be designed for a MAOP of ~~500 psig to~~ 975 psig. Industry standards for pipeline sections installed via Horizontal Directional Drill (HDD) technology require a pipe diameter to wall thickness ratio (D/t) of 50 or below. Refer to Table 2-2 for pipe wall thickness specifications required in each class location."

S-9

Depths to Cover **Page 2-17, Table 2-1**

The proposed depth of the Sacramento River crossing is 80 feet. Therefore, Table 2-1 needs to be corrected to reflect a 35 to 80 proposed depth in the last row on the table (Water Crossings).

S-10

Pipeline General Area Class Specifications **Page 2-18, Table 2-2**

PG&E has identified the following errors in the DFM column in Table 2-2:

- The proposed grade of the 10-inch DFM is 52,000, not 60,000.
- The seam type for the 10-inch DFM is Electric Resistance Welded (ERW), not DSAW.
- The percent SMYS at MAOP of the 10-inch DFM is 40.3, not 40.

S-11

Aboveground Facilities

Page 2-31, line 18

S-12

The DEIR needs to be corrected to accurately reflect the fact that the Yolo Junction Pressure Limiting Station will be ten feet in height, not five feet as stated in the DEIR.

Pipeline Right of Way

Page 2-37, lines 1-3; Figures 2-9 and 2-10

S-13

The DEIR correctly describes the 100-foot wide temporary use area (TUA) for the 30-inch pipeline segments. However, the 60-foot wide TUA referenced on the top of page 2-37 should refer to the 10-inch pipeline segments for distribution feeder mains (DFM), not constricted workspaces. Constricted work spaces should be determined on a site-specific basis. Therefore, PG&E suggests the following modifications:

A 60-foot wide TUA would be used for construction of the 10-inch pipeline segments for the distribution feeder mains in constricted workspaces and would require that excavated soil be transported to an adjacent TUA (see Figure 2-10)."

In addition, Figure 2-9 should be labeled as the configuration for the 30-inch pipeline construction right-of-way. Figure 2-10 should be labeled as the configuration for the 10-inch DFM pipeline construction right-of-way.

Typo

Page 2-37, line 15

S-14

Change the term "DMF" to "DFM."

Planting in the Right-of-Way

**Page ES-2, line 19; Page 2-16, line 27;
Page 2-37, line 20; Page 4.1-14, line 4
Page 4.2-22, line 32; Page 4.2-24, line 29**

S-15

PG&E requests that the DEIR be corrected to reflect PG&E's current policy to prohibit planting of deep-rooted plants with 10 feet of the pipeline centerline, not 15 feet as stated in the above-referenced portions of the DEIR.

Staging Areas

Page 2-37, line 26

S-16

The DEIR correctly reflects the fact that the primary staging areas will be in existing industrial and commercial yards. PG&E requests the following modification to the DEIR plans to clarify that staging areas along the Project ROW will be within the 100-foot TUA.

Staging areas along the Project right-of-way would be within the TUA—would generally be approximately 300 feet by 200 feet.

Agency Representative at Meeting

Page 2-49, line 8-9

PG&E requests that the following modification be made to reflect the fact that there will be different types of meetings with various participants.

S-17

Also, PG&E would hold a preconstruction meetings with ~~between~~ permitting entities and the construction crews.

Protective Coatings

Page 2-55, lines 21-22

PG&E requests that the referenced language be modified as follows to allow the use of protective coatings other than epoxy.

S-18

The pipe sections would be welded together, x-rayed, and a protective abrasion resistant coating ~~epoxy~~ applied to the joints.

Horizontal Directional Drilling

Page 2-55, lines 31-33

The DEIR states: "The Project pipeline would be installed a minimum of 60 feet underneath the bed and banks of any navigable water body and a minimum of 35 feet below any other feature to be crossed by HDD technology." However, it is unclear which crossings are considered by CSLC to be navigable waterways. PG&E requests that the language in the DEIR be modified as follows:

S-19

The Project pipeline would be installed ~~a minimum of 60 feet underneath the bed and banks of any navigable water body and a minimum of 35 feet below any other~~ water feature to be crossed by HDD technology.

Pipe Buoyancy

Page 2-71, lines 16-18

The DEIR contains information previously provided by PG&E regarding its design to control buoyancy in the Yolo bypass. However, since that time, PG&E has progressed with its buoyancy control design. PG&E requests the following revision of the language to reflect the new design:

S-20

To address the potential for scour within the Yolo Bypass, cover would be increased from 5 feet to 7 feet. A slurry backfill will be placed in the ditch around the pipeline to a depth of 2 feet above the pipeline (5 feet below grade). The slurry will have a minimum weight of 120/lbs/cubic foot to provide the required downward force to prevent buoyancy. ~~a concrete coating would be applied to provide a downward force of 10 lbs/ft or 2-inch minimum thickness whichever is greater (PG&E 2008).~~

Construction Schedule

Page 2-80, lines 11-23

PG&E suggests that the information regarding the construction schedule be updated as follows:

S-21

Construction of Line 406 would begin as soon as all agency approvals have been obtained in September or October 2009 ~~with the targeted proposed in-service date scheduled for November February 2010.~~ The Line 407 East, Line 407 West, and DFM segments would may be constructed in two different phases as dictated by the

added load on the transmission system. ~~Current projections are that Phase 1, consisting of Line 407 East and the DFM, would be constructed in May 2010 with an in-service date of September 2010. However, PG&E acknowledges that Phase 1 installation may need to occur in advance, as early as 2009, of several road improvement projects associated with developments along Baseline Road and Riego Road. Phase 2, consisting of Line 407 West, is projected to be required in 2012. Construction of the Line 407 segments is projected to begin in 2012 but may be required earlier depending upon load growth in the area.~~

S-21
Cont.

Construction would typically occur between 6:00 a.m. and 6:00 p.m., Monday through Saturday, except for the HDD operations, tie-ins, and hydrostatic testing, which may occur around the clock. . . .”

GPS Coordinates

Page 2-83, lines 9-12

The DEIR reflects information contained in PG&E’s application that indicates that PG&E will take GPS coordinates at all pipe welds. Since submitting the application, however, PG&E has refined its GPS plans and requests that the referenced language be modified as follows:

S-22

. . . PG&E would take Global Positioning System (GPS) coordinates periodically along the route and tie the as-built pipeline drawings back to the original survey. Locations with GPS coordinates include tie-ins, angle points, HDD entry and exits points, class location changes, and wall thickness and pipe grade changes at the locations of all pipe welds in order to maintain an accurate location of the proposed pipeline once it is in the ground.

High Consequence Area

Page 2-84, lines 28-34

The DEIR discusses the steps that must be taken where a pipeline is within a High Consequence Area (HCA). The Department of Transportation regulations (49 CFR 192, Subpart O) sets forth two methods for determining HCAs, and PG&E has utilized method 2 to identify potential HCAs along the Project route. One potential HCA exists along Line 407E at 3700 Riego Rd, Elverta CA (Western Wood Fabricators) and one is confirmed at the Baseline Road Pressure Regulating Station (BRS). Therefore, PG&E suggests that the DEIR be modified as follows:

S-23

Operators are also required to devote additional efforts and analysis in HCAs to ensure the integrity of the pipelines. A potential HCA exists along Line 407 East and one HCA is confirmed at Fiddymont Road. The portions of the Project within Class 3 areas, including Line 407 East and the Powerline Road DFM, would be within an HCA. When HCAs are confirmed, or as population density creates new HCAs, those certain portions of the Project would be required to be included in PG&E’s Pipeline Integrity Management Plan, which provides for the assessment and mitigation of pipeline risks in an effort to reduce both the

SECTION 4.2 AGRICULTURAL RESOURCES

County Designated Compatible Williamson Act Land Uses

Page 4.2-19, lines 1-8

As a CPUC-regulated public utility, PG&E is not subject to local land use and zoning regulations, and PG&E is not required to obtain local discretionary permits, including minor

S-24

use permits referenced in this paragraph. The first paragraph on page 4.2-19 is in error and should be deleted.

↑ S-24
Cont.

SECTION 4.3 AIR QUALITY

Spare the Air Days

Page 4.3-40, lines 19-20 (AMP AQ-11)

To clarify steps that PG&E will take on "spare the air days," PG&E suggests that this provision be modified as follows:

S-25

On "spare the air" days within each County, PG&E will enact measures to promote carpooling by Project employees and limiting emissions and equipment operation that does not otherwise impede Project progress. Contractors will limit operation on "spare the air" days within each County.

Greenhouse Gases (GHGs)

Page 4.3-49 to 4.3-52

The DEIR acknowledges that "[t]he CLSC does not currently have a defined threshold of significance for climate change or GHG emission impacts." (DEIR, p. 4.3-37, lines 17-18.) It calculates the GHG impacts associated with construction and operation of the pipeline (primarily worker vehicles and construction equipment). While it concludes that the operational impacts are "less than significant" (DEIR, p. 4.3-51, line 10), it directs PG&E to purchase carbon offsets equivalent to the project's GHG emissions during construction to achieve a net zero increase. (DEIR, p. 4.3-52, lines 6-10, MM AQ-3.) This analysis regarding the GHG impacts associated with construction is flawed in three ways.

First, the calculation of GHG emissions does not take into account that PG&E's fleet meets new CARB standards for vehicle emissions. As a result, the GHG impacts associated with vehicle use during construction are overstated, and it is unclear whether the proposed mitigation would apply to projected or actual impacts.

S-26

Second, although the DEIR acknowledges PG&E's participation in three programs designed to reduce climate change impacts (DEIR, pp. 4.3-49, lines 16-28), it completely ignores the impact of these programs.

Third, there is no basis for the CSLC's assumption that the impacts must be mitigated to achieve a "net zero" impact. The California Public Utilities Commission, which has primary jurisdiction over the design and construction of public utility projects, has not adopted this standard. Moreover, CEQA authorizes a lead agency to impose mitigation only to "substantially lessen or avoid significant impacts on the environment." (CEQA Guidelines, §15041(a).) If an impact is not significant, there is no authority to mitigate.

PG&E understands that there is currently uncertainty among state agencies as to the appropriate way to deal with GHG emissions before CARB's GHG programs are fully implemented. However, PG&E suggests that CSLC adopt the same kind of approach it uses for other environmental impacts. Specifically, it should: (1) calculate the GHG impacts before mitigation measures are applied; (2) calculate the impacts after mitigation; and (3) determine whether those impacts are significant. If not, no additional mitigation should be required. If so, additional mitigation would be appropriate to reduce those impacts to a less than significant level – not to reduce the impacts to zero.

SECTION 4.4 BIOLOGICAL RESOURCES

Dwarf Downingia Status **Page 4.4-21, line 17-18**

PG&E suggests the following modification to the referenced language to reflect the listing status for dwarf downingia:

S-27

Dwarf downingia (*Downingia pusilla*), a CNPS List 2 species strict endemic of the vernal pool hydrologic regime, is a strict endemic of the vernal pool hydrologic regime and an annual member of the bellflower family (*Campanulaceae*).

Presence of Fairy Shrimp **Page 4.4-26 and 4.4-27 (Table 4.4-3)**

The DEIR erroneously concludes that fairy shrimp “(*Branchinecta lynchi*) was not found during any of the wet season surveys and is presumed absent from the project site.” In fact, *Branchinecta lynchi* was present in two wetland features during wet season surveys conducted in 2007-2008. In addition, unidentified *Branchinecta sp.* eggs were present in several features during the dry season surveys. Therefore, *B. lynchi* is assumed present in the project area, and the above language should be modified accordingly.

S-28

Local Conservation Plans and Policies **Pages 4.4-55, 4.4-86, and 4.4-91**

As a CPUC-regulated public utility, PG&E is not subject to local land use and zoning regulations. Therefore, the EIR should be modified as follows to reflect the proper jurisdictional status of various local agencies:

S-29

Page 4.4-55, lines 5-8.

Local conservation plans and policies are included below. County General Plan goals, policies, and objectives were also evaluated in preparation of this DEIR; however, due to their length they are appended to this DEIR (see Appendix E-14). Although PG&E is not subject to local conservation plans, these plans and policies are taken into consideration in evaluating Project impacts and mitigation measures.

Page 4.4-86, lines 9-13

A qualified ecologist shall dictate the following procedures to ensure that they will be consistent with applicable local jurisdiction requirements, such as County Tree Ordinances, and with any additional permit conditions imposed by the local agency as well as CDFG and other state or federal agencies.

S-30

Page 4.4-91, lines 4-6

At that time, a report shall be submitted to the local jurisdiction, and CDFG, if requested, summarizing the results.

S-31

Vegetation Clearing **Pages 4.4-81, 4.4-85, and 4.4-94**

The DEIR requires that vegetation be cleared only from areas scheduled for immediate construction work (within 10 days). The intent of the 10-day restriction for clearing vegetation is not entirely clear, but PG&E surmises that it is to minimize the potential for

S-32

erosion, sedimentation, and the spread of invasive weeds that could result if soil is left barren for an undue length of time. This risk would only occur during the rainy/wet season. Since most vegetation clearing will take place during the dry season, PG&E suggests that this measure only be applicable for work that may occur during the wet season. In addition, vegetation clearing is often necessary more than 10 days prior to construction. Therefore, PG&E proposes the following modification to replace the 10-day limit with a 30-day limit and to restrict its applicability to the typical wet season of November through April.

↑
S-32
Cont.

Page 4.4-81, lines 22-25

Vegetation clearing and/or installation of mats shall be conducted only from areas scheduled for immediate construction work (within 30 40 days) and only for the width needed for active construction activities. The 30-day requirement only applies in the wet season (November through April).

S-33

Page 4.4-85, lines 26-27

Existing vegetation shall be cleared only from areas scheduled for immediate construction work (within 30 40 days). The 30-day requirement only applies in the wet season (November through April).

S-34

Page 4.4-94, lines 10-12

Existing vegetation shall be cleared only from areas scheduled for immediate construction work (within 30 40 days) and only for the width needed for completion of activities within each active construction area activities. The 30-day requirement only applies in the wet season (November through April).

S-35

Wetland Avoidance and Restoration

Pages 4.4-81 to 4.4-83 (MM BIO-1a)

Several of the mitigation measures require flagging, mapping, and/or fencing of sensitive resources found within or near the work areas. In PG&E's experience, it is often more effective and safer for the resource to flag or fence the edge of the limit of work area at an Environmentally Sensitive Zone rather than flag or fence the resource itself. This approach actually causes less resource or buffer area disturbance. We recommend clarifying the following portions of the DEIR to specify that either the resource or the limits of the work area be flagged and fenced in the areas where avoidable resources are to be protected. In addition, since the USACE has determined that active rice fields are considered jurisdictional wetlands, a number of these measures should apply to the natural area wetlands, but would not be appropriate for cropped wetlands or rice fields. To address these issues, PG&E recommends the following clarifications:

S-36

Page 4.4-81, lines 6-7

Maximum avoidance of jurisdictional wetlands as determined in consultation with USACE and RWQCB by fencing either the wetlands and appropriate buffer zones that can be avoided or the limits of the work area adjacent to those areas to ensure that no inadvertent encroachment occurs into these areas.

S-37

Page 4.4-81, lines 10-11

Consultation with the USACE and RWQCB for any unavoidable wetland impacts, obtaining the appropriate permits, and implementation of the conditions of those permits.

S-38

Page 4.4-81, line 16, through page 4.4-82, line 5

Avoidance will consist of fencing any the wetlands that are to be avoided within the ROW, including appropriate buffer zones, to minimize impacts to wetland vegetation types. If construction work areas and/or associated overland travel in wetlands in a saturated or ponded condition is unavoidable, all equipment, vehicles and associated construction materials shall be placed on protective mats to avoid soil compaction, such that they do not make direct contact with the wetland. This requirement is not intended for use in dry soils, where the risk of compaction is low. Vegetation clearing and/or installation of mats shall be conducted only from areas scheduled for immediate construction work (within 30 40 days) and only for the width needed for completion of activities within each active construction area activities. The 30-day requirement only applies in the wet season (November through April). Mats are not required for work in cropped areas (e.g., rice fields). Mats shall be removed immediately following completion of activities within each active construction area. During pipeline construction, the 12 inches of topsoil shall be salvaged (or less where topsoil is less than 12 inches deep), stored in an upland location, and replaced wherever the pipeline is trenched in wetlands. Prior to permit issuance and final design, project construction plans shall depict appropriate measures for topsoil protection and storage that will allow survival of existing seed within the topsoil. Topsoil shall be placed at the surface on top of fill material and not be used to backfill the trench, and excavated trench spoils or excess fill shall be placed on top of the pipeline under topsoil and not dispersed onto the surface of the ROW. Implementation of these measures prior to and during construction will be supervised and verified by the Environmental Monitor (see APM BIO-6).

S-39

Page 4.4-82, Lines 21-23

A discussion demonstrating how maximum practicable avoidance has been accomplished and why the wetlands proposed to be impacted cannot be avoided.

S-40

Page 4.4-82, Lines 24-30

Methods proposed for restoring the affected wetlands, including topsoil preservation (inclusive of restoration of an impermeable layer, i.e., hardpan, if approved) and backfilling, soil and grade preparation such that there is no change in pre-construction contours, regionally native seed and/or plant materials to be used and installation methods, and maintenance measures, including weed control (does not apply to rice fields and cropped wetlands).

S-41

Page 4.4-82, Lines 31-32

Minimum 1:1 replacement ratio (in-kind in-land, on-site) for area and function of temporarily damaged wetland areas.

S-42

Page 4.4-83, lines 1-7

A minimum five-year monitoring program with detailed success criteria regarding species cover, species composition, species diversity, wetland area and depth as compared with pre-construction conditions documented prior to construction by a qualified biologist such that the function of the affected wetland and hydrology is fully restored, the methods and results of which shall be described in the Plan. (These measures and the monitoring program below do not apply to work in rice fields or other cropped wetlands, since those will be returned to their agricultural crops.)

S-43

Page 4.4-83, Lines 17-21

Detailed contingency measures in case of restoration failure, as determined by the responsible agencies following the five-year monitoring period, requiring additional off-site wetland creation at a minimum ratio of 2:1 for created wetland acreage or as otherwise determined in the USACE 404 and RWQCB 401 water quality certification.

S-44

Riparian Avoidance and Restoration

Pages 4.4-85 to 4.4-87 (MM BIO-1c)

PG&E recommends the following modifications to reflect the fencing practices discussed above in BIO-1a, and to clarify that plants used in restoration efforts should be compatible with preconstruction conditions. (Pre-construction conditions may include undesirable non-native species, and therefore matching those conditions will not always be appropriate.)

S-45

Page 4.4-85, lines 5-6

Fencing limits of work where riparian vegetation is adjacent to work areas to prevent impacts

S-46

Page 4.4-85, lines 11-13

Riparian habitat within the ROW shall be identified by a qualified ecologist; mapped on construction plans; and where avoidable, fenced prior to construction/

S-47

Page 4.4-86, lines 31-32

Proposed native tree and shrub species that are compatible with pre-construction conditions.

S-48

Rare Plant Avoidance

Pages 4.4-120 (MM BIO-5)

PG&E suggests the following modifications to be consistent with the fencing practices discussed above:

S-49

Lines 13-14

~~Flagging, mapping, and fencing to protect any special status plant species within the 200-foot-wide study area during construction.~~

S-50

Lines 26-31

Any rare plant species within the study area (including the 100 foot-wide right-of-way and a 50 foot-wide buffer zone on each side of the right-of-way, work areas, staging areas, and/or launcher/receiver stations) will be flagged; and accurately mapped on

S-51

construction plans, and fenced along the edge of the construction working limits to protect the area occupied by the species during construction, per APM BIO-3.

↑ S-51
Cont.

Vernal Pools and Swales

Page 4.4-79, lines 25-28

PG&E has committed to avoiding all vernal pools and swales during construction by using HDD or bore crossing methods to install the pipeline under these features, or by narrowing the ROW to avoid these features. Direct surface impacts to vernal pools or swales are not anticipated to result from clearing, grading, or trenching activities. Therefore, PG&E suggests deleting the reference to vernal pools and swales as follows:

S-52

... however, ~~several vernal pools and swales~~ and numerous seasonal wetlands, riparian wetlands, and other jurisdictional water features would be disturbed by trenching during project construction.

Review of Grading Permit

Page 4.4-84, lines 1-3

As PG&E is not required to obtain discretionary local permits, including grading permits, from county agencies, although it is required to obtain ministerial grading permits. Therefore, the referenced language should be modified as follows:

S-53

Prior to construction, responsible agencies (including the RWQCB, CDFG, and USACE, ~~and County agencies~~) shall evaluate soil and grade restoration measures to be implemented along the ROW.

Invasive Species Control Program

Page 4.4-93, lines 19-21 (MM BIO-3)

PG&E agrees and commits to ensuring that vehicles used in pipeline construction off maintained roads will be cleaned prior to being used on the project, and again if taken from the project for use off-road prior to returning to the project. However, the requirements for vehicle steam-cleaning at each county border are impractical and unnecessary. There are no existing steam cleaning stations set up at these borders, nor would it be necessary or helpful to re-clean vehicles for instance at the Sacramento/Yolo County border where similar vegetation and crops are found to either side of the border, and vehicles will be moving continuously along the ROW across that border. Therefore, MM BIO-3 should be modified as follows:

S-54

Prior to Project initiation, all construction equipment shall be ~~steam cleaned before the equipment crosses any county border~~ to remove potential soil and/or water-borne contaminants before the equipment comes onto the Project and again if the equipment is used off-road before returning to the Project.

Typo

Page 4.4-93, lines 33-35

The referenced provision should be modified as follows:

S-55

Weed management procedures will be developed and implemented to monitor and control the spread of ~~week~~ weed populations along the pipeline.

Weed-free Certification

Page 4.4-94, lines 7-9 (MM BIO-3)

In MM BIO-3, the DEIR requires: "Fill material, soil amendments, gravel, etc. required for construction/restoration activities on land shall be obtained from a source that can certify the soil as being 'weed free.'" This mitigation measures is not feasible. There are no existing weed-free certification programs for soil or gravel, other than nursery potting soil. Since fill material will be from on-site re-use of excavated soils, coming from soil stockpiled for a given area, this measure is not needed nor practical, since the existing soils are not weed-free and should therefore be deleted.

S-56

Valley Elderberry Longhorn Beetle

Page 4.4-102, lines 1-7 (MM BIO-4a)

MM BIO-4a identifies mitigation measures to avoid or reduce impacts to the Valley Elderberry Longhorn Beetle. However, because this issue will be addressed in the permit from the U.S. Fish and Wildlife Service, PG&E suggests that the DEIR be modified as follows to allow PG&E and USFWS to determine the exact buffer zones that will be required in Temporary Use Areas. In addition, the proposed changes to the fencing requirements will be consistent with mitigation measure BIO-1a, discussed above, regarding wetland avoidance.

Elderberry shrubs shall be avoided to the greatest extent feasible. According to the Conservation Guidelines for the Valley Elderberry Longhorn Beetle (USFWS 1999), complete avoidance is assumed when a 100-foot (or wider) buffer is established and maintained around elderberry shrubs. PG&E's biological surveys indicate that the pipeline route will not come closer than 30 feet to any elderberry shrub, and the buffer zones in Temporary Use Areas will be coordinated with the U.S. Fish and Wildlife Service. For all shrubs that would be avoided, the following measures are required:

S-57

1. Buffer areas for elderberry shrubs will be fenced along the edge of construction work limits. The fencing shall be located in buffer zones coordinated with the USFWS. Protective fencing shall be erected around each elderberry shrub that would be avoided. The fencing shall be located no greater than 100 feet from the greatest dripline of the shrub.

Swainson's Hawk Monitoring

Page 4.4-104, lines 8-13

The DEIR requires construction to be halted within 0.25 miles of any nesting Swainson's hawks until the young have fledged. PG&E will obtain an Incidental Take Permit under section 2081 of the Fish and Game Code from the CDFG that will cover the potential for incidental take of Swainson's hawk. Therefore, PG&E suggests that the language be replaced as follows:

S-58

If nesting Swainson's hawks are found, project activities within 0.5 0.25 miles of the project, PG&E will implement any necessary protection measures as required by the CDFG in the Section 2081 Incidental Take Permit, to prevent nest abandonment or forced fledging as a result of Project activities will be delayed until the young have fledged. Swainson's hawk nest sites within 0.5 mile of active construction will be monitored by a qualified biologist to evaluate whether the construction activities are disturbing nesting hawks.

Construction Windows in Mitigation Lands **Page 4.4-105, lines 1-3 (MM BIO-4b)**
Page 4.4-105, lines 10-12 (MM BIO-4b)
Page 4.4-105, lines 15-17 (MM BIO-4c)
Page 4.4-105, lines 26-29 (MM BIO-4c)

The DEIR limits construction activity in the Natomas Basin mitigation lands and the Sacramento River Ranch Conservation Bank mitigation lands to the period November through February when Swainson’s hawk is not present. However, construction within giant garter snake habitat is limited to the period between May 1 and October 1. (DEIR, page 4.4-68, lines 6-9.) Since the two habitats may overlap, PG&E cannot possibly comply with the construction windows for both species. However, reverting to Alternative Option H, as suggested on page 4.4-105, lines 10-12 and 26-29, is not a viable option and may even increase impacts to Swainson’s hawks and other nesting birds; as noted on page ES-10, Option H would result in an increase in the number of trees, wetlands, and riparian woodlands that would be impacted.

S-59

Because mitigation for the protection of nesting Swainson’s hawks is addressed in MM BIO-4a, the construction windows for Swainson’s hawk is unnecessary and requests that the provisions in MM BIO-4b and MM BIO-4c referenced above be deleted.

Rare Plant Avoidance **Page 4.4-120, lines 15-17 (MM BIO-5)**

PG&E is not doing any roadway construction as part of this project. Therefore, the following bullet is confusing and should be deleted.

S-60

~~Limiting all proposed roadway construction to the existing roadway surface(s) where adjacent special status plant species occur.~~

SECTION 4.5 CULTURAL RESOURCES

Area of Potential Effect **Pages 4.5-4 through 4.5-39**

This section of the DEIR repeatedly uses the phrase “Area of Potential Effect.” This is a term that is typically seen in documents referring to the National Historic Preservation Act term. To be consistent with other CEQA documents, PG&E recommends using the phrase Project Area or Study Area instead. Following are specific cites to places in the DEIR that use this language:

S-61

page 4.5-4, line 5	page 4.5-25, line 15
page 4.5-8, lines 20-21	page 4.5-28, line 24
page 4.5-21, line 31	page 4.5-35, line 31
page 4.5-22, lines 10, 13- 14, 17	page 4.5-36, line 5
page 4.5-23, line 33	page 4.5-39, line 4
page 4.5-24, line 16	

Cultural Resource Studies **Page 4-5.1, line 10**

This section states that three separate cultural resources studies were completed for the project, but it goes on to list six different studies. PG&E recommends changing the word “Three” to “Several” at the beginning of line 10.

S-62

Field Surveys

Page 4.5-3, lines 21-29

This section of the DEIR discusses pedestrian field surveys, but it does not address how sites were recorded. PG&E suggests the following revisions to provide a more complete and accurate description of the process:

All of the field surveys were conducted by qualified archaeologists meeting the Secretary of the Interior's Standards. Newly recorded resources were documented on California Department of Parks and Recreation form DPR 523 (1998), following Instructions for Recording Historical Resources (Office of Historic Preservation 1995). Any previously documented cultural resources within or immediately adjacent to the Project study area Area of Potential Effects (APE) were revisited during the surveys to confirm their locations and assess their present status. In some cases, the sites had been destroyed by modern development; in other instances, they were found not to extend into the Project area. Existing site records were updated on California Department of Parks and Recreation form DPR 523, as necessary. If existing documentation was adequate, or if the resources had been previously evaluated, the resource record was not updated. Historic linear features were recorded only if they possessed integrity; such features lacking integrity (such as modern roads overlain on historic-period roads, or upgraded power lines and railroad grades) or destroyed altogether were not recorded. Ten new site records were created for ten buildings recorded during the architectural survey."

S-63

Public Consultation

Page 4.5-11, line 16, to page 4.5-12, line 3

This section regarding public consultation appears to be misplaced in the Results section; PG&E suggests that it be moved to the methodology section.

S-64

Eagle Hotel

Page 4.5-36, lines 13-19 (APM CR-3)

PG&E suggests the following modifications to this language to provide more specific information regarding the geo-archaeological study and monitoring activities:

PG&E will complete a geo-archaeological study of areas identified as sensitive for buried resources, as well as backhoe testing at test the reported location of the historic Eagle Hotel, and other areas identified as sensitive for buried archaeological remains identified by a geo-archaeologist, prior to construction by backhoe trenching. All trenching will be supervised by a qualified professional archaeologist and/or geo-archaeologist. If the study is not completed by construction, an archaeologist will monitor any ground disturbing activities in these areas. If resources any buried materials are identified during either the geo-archaeological study or during construction uncovered, work will stop temporarily at that location, until a qualified archaeologist the monitor can assess the find and determine the appropriate action.

S-65

Impacts to Paleontological Resources

Page 4.5-40 and 4.5-41

In the Project Description of the DEIR, it states that CSLC has identified mitigation measures throughout section 4 that are "required to reduce potentially significant impacts to less than significant levels." (Page 2-81, lines 4-5.) In most cases, the DEIR states that the mitigation measures would reduce the impacts to less than significant. However, in the cultural

S-66

resources section, the DEIR does not make an explicit statement to that effect. This oversight can be corrected by adding the following clarifying language:

↑ S-66
Cont.

Page 4.5-40, lines 20-21 (PALEO-1)

... These tasks would enhance subsequent evaluation and curation by the chosen repository. With incorporation of MM PALEO-1, impacts to potential resources would be less than significant.

S-67

4.5-41, lines 25-26 (PALEO-2)

... be properly curated and available to present and future generations of research scientists and students. With incorporation of MM PALEO-2, impacts to potential resources would be less than significant.

S-68

Impacts to Unknown Cultural Resources

Page 4.5-43, lines 5-21 (MM CR-1)

PG&E has already surveyed most of the alternatives where it had access. In addition, implementation of APMs CR-1 through CR-5 clearly identify steps to be taken if any unknown resources are identified. Therefore, PG&E suggests the following revisions to MM CR-1:

Alternative Option Pre-Construction Cultural Resource Surveys. If an Alternative Option becomes the preferred route, to ensure protection of undiscovered cultural resources, pedestrian field surveys will be conducted for areas all Alternative Options that were not included in the original field survey efforts. The surveys will be conducted by qualified archaeologists meeting the Secretary of the Interior's Standards and utilizing appropriate transect intervals, typically 15 to 20 meters, walked in a zigzag pattern to ensure complete coverage of the Alternative Options Area of Potential Effects (APE). Previously recorded cultural resources located within or immediately adjacent to the Alternative's APE would be re-located and their current condition described and recorded on Department of Parks and Recreation (DPR) update forms. Any previously unknown cultural resources discovered during the course of the Alternative Options surveys would be evaluated for historic significance if the resource will be impacted by the Project and recorded on appropriate DPR forms. In cases where significant impacts would be unavoidable, resource specific, appropriate mitigation would be required to reduce these impacts to less than significant levels as described in APMs CR-1 through CR-5.

S-69

Impacts of Alternatives

**Page 4.5-43, lines 22-23; page 4.5-44, lines 3-4
page 4.5-45, lines 25-26; page 4.5-47, lines 3-4
page 4.5-47, lines 19-20; page 4.5-48, Table 4.5-2**

On page 4.5-43 line 5, the DEIR describes pre-construction surveys to be conducted for all alternative options not already surveyed, and concludes that with implementation of the APMs and CR-1, the impact for Options would be less than significant (page 4.5-42, line 29). The DEIR concludes that the cultural resource impacts of Options A, B, D, E, and H would be greater than under the proposed project. However, the basis for this conclusion is unclear since surveys have not been conducted for these options. The DEIR also indicates that Options F, I, and J would have fewer cultural/historic impacts than for the proposed Project. However, since the proposed Project does not have any known cultural resources

S-70

impacts after mitigation, it is unclear why these three options would have even fewer impacts. PG&E recommends that the referenced statements be deleted and that Table 4.5-2 be updated to reflect these changes.

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S-70
Cont.

SECTION 4.6 GEOLOGY AND SOILS

Earthquake Faults

Page 4.6-39, line 3, to page 4.6-40, line 8 (MM GEO-1)

The DEIR acknowledges that the pipeline is not in designated earthquake fault zones (page 4.6-23, lines 24-27) and that the area has a historic record of low to moderate seismicity (page 4.6-39, lines 4-5). However, Mitigation Measure GEO-1 would require further seismic field investigations to evaluate surface fault rupture hazard and the development of a computer model to evaluate pipeline design. The DEIR overlooks the fact that the CPUC has sole and exclusive jurisdiction over pipeline design standards. Moreover, the requirement for further field studies appears to be based on a misunderstanding of the potential surface impacts of these types of faults. The main seismic design concerns for this pipeline are potential stresses due to traveling wave effects and potential strains due to liquefaction-induced permanent ground displacements, not displacement on buried faults at depth.

The DEIR notes that Willows fault is not considered "active" or even "potentially active." (See page 4.6-23, lines 1-5.) It also notes that the Dunnigan Hills and Great Valley faults do not reach the surface. (Page 4.6-38, lines 23-25.) As such, these faults, at most, would be associated with broad tilting of the land surface rather than discrete surface fault rupture. Modern pipelines are designed to withstand such distributed deformation, and further field investigations is unlikely to yield any benefit.

As stated elsewhere in the DEIR (page 4.6-23, lines 19-27), and illustrated on Figure 4.6-4, the ground shaking hazard for the pipeline alignment is based on the probability of earthquakes on all faults in the region, not the three faults crossed by the pipeline. Any pipeline route proposed in this area would experience similar ground shaking hazard. Therefore, PG&E proposes the following changes to the language in Impact GEO-1, Mitigation Measure GEO-1, and the supporting rationale to specify the type of analysis that should be performed:

S-71

~~Due to the regional tectonic setting proposed pipeline crossing of the three faults, the~~ Project area is subject to ground shaking due to earthquakes. Historically, the area has experienced a low to moderate seismicity. The Project could be exposed to ground motion due to a seismic event or any resulting phenomenon such as liquefaction or settlement that could substantially damage structural components.

MM GEO-1 Site Specific Seismic Analysis Field Investigation

To determine the traveling wave effects PG&E will develop calculations for the pipe bending stresses due to traveling seismic waves in long straight runs of the pipeline using industry accepted procedures (American Lifelines Alliance "Guidelines for the Design of Buried Steel Pipe", PRCI "Guidelines for the Seismic Design and Assessment of Natural Gas and Liquid Hydrocarbon Pipelines, and ASCE, "Guidelines for the Seismic Design of Oil and Gas Pipeline Systems").

To determine the effect of liquefaction, PG&E will undertake buried pipeline deformation analysis to assess the effects of liquefaction-induced permanent ground displacements for various scenarios. The various scenarios will be dependent on soil conditions and depth of cover, pipe-soil spring properties, amplitude and distribution of the ground displacement profile due to liquefaction and the location of any significant geometry change features along the alignment in the areas of interest. The maximum pipe tension and compression strains developed in the analysis models will be compared to appropriate strain limits (PRCI, "Guidelines for the Seismic Design and Assessment of Natural Gas and Liquid Hydrocarbon Pipelines") to develop a demand vs. capacity assessment.

If the analysis yields results below the designed pipelines specified minimum yield strength, the analysis will be summarized and concluded. If the stresses are above the SMYS, further review will be required. Further review may include reviewing the current pipeline design criteria or performing further site-specific seismic field investigations.

~~PG&E shall perform a site-specific seismic field investigation as part of its detailed design phase for the proposed Project. The field investigation would determine whether any engineering/design solutions are needed to mitigate against any hazards of seismic displacements along the fault crossings. If the field investigation determines the presence of any active faults in project location, then the following shall be completed:~~

~~PG&E shall determine the engineering/design solutions that are appropriate to mitigate against the hazard of seismic displacements along any active faults.~~

~~PG&E shall develop a computer model to determine the soil-pipe interaction with the proposed applied displacement. The model would evaluate various combinations of pipe wall thickness and pipe grade to determine which pattern yields the best performance under displacement conditions. The design shall also incorporate additional methods as necessary.~~

~~PG&E shall design the proposed pipelines and any other proposed facilities using industry CPUC standards for seismic-resistant design in liquefaction-prone areas.~~

~~PG&E shall provide a copy of the final design, as well as any related geotechnical information, to the CSLC before construction of the proposed Project.~~

~~A certified engineering geologist shall observe the construction excavation in the vicinity of the fault crossings to verify the presence or absence of surface deformation that the design assumptions are valid and the design measures (if any) are centered in the correct location.~~

Rationale for Mitigation

~~The seismic field investigation would determine whether engineering/design solutions are needed to mitigate against any hazards of seismic displacements along the fault crossings. Any necessary Standard industry design features would ensure strength and ductility of the pipeline facilities in order to reduce the potential impacts associated with displacement caused by surface faulting and liquefaction.~~



S-71
Cont.

Typo	Page 4.6-5, line 25	S-72
<p>... feature created by the displacement of this unit extends to within less than <u>then</u> 2 miles of. . .</p>		
Typo	Page 4.6-19, lines 13-14	S-73
<p>... these stresses cause strain to build up in the earth's <u>crust</u> eurst until enough strain has built up to exceed the strength along a fault and <u>cause</u> case a brittle fracture. The slip . . .</p>		
Typo	Page D.4.6-23, line 7	S-74
<p>... discontinuous <u>tonal</u> tetal lineaments near the base of the northeast-facing escarpment of . . .</p>		

SECTION 4.7 HAZARDS AND HAZARDOUS MATERIALS

System Safety **Pages 4.7-32 to 4.7-37 (MM HAZ-2)**

The DEIR uses a statistical approach to analyze the potential impact of serious injury and fatalities due to project upset, but the accuracy of the results is highly dependent on the underlying assumptions. PG&E has contracted for an independent review of the DEIR's System Safety and Risk of Upset Report, which is attached as Appendix A. This report finds that the CSLC's risk assessment to be generally credible, but it identifies some data inconsistencies and some statements that appear to be in error. PG&E suggests that CSLC and its consultant review the attached report and rerun the risk calculations on Table 4.7-5 to reflect these comments.

The DEIR references a protocol developed by the California Department of Education to perform a risk assessment for schools to evaluate the risk associated with PG&E's Project. (DEIR, page 4.7-32, lines 16-17.) However, this approach is not widely accepted in the pipeline industry because it is not suited for use with a linear facility. The Office of Pipeline Safety, Department of Transportation (DOT) Pipeline and Hazardous Materials Safety Administration (PHMSA), which has primary jurisdiction over safety standards for pipelines, uses a population density approach to establish design standards. PG&E has designed the Project to meet federal standards and strongly believes that those standards are sufficient to ensure public safety.

In addition, the DEIR uses DOT reportable incidents to determine the frequency rate of various types of incidents. (DEIR page 4.7-6, lines 8-30.) However, this approach does not adequately take into account the specific attributes of the proposed project. Incidents reported to the DOT include all types and vintages of transmission pipelines. Advances in construction materials and techniques, such as modern coatings and radiographic inspection of welding, as well as improvements in cathodic protection monitoring and integrity management plans, render PG&E's proposed project much less susceptible to risk. While the DEIR recognizes the advantages of modern pipelines, it is not adequately reflected in the calculation of risk. In the absence of data sufficient to quantify the difference in incident frequencies based upon pipeline attributes, it would fall to reason that the proposed modern pipeline would far exceed the national average for incident rates of 1×10^{-5}

S-75

fatalities per mile year. Yet the result of the study is 6.1×10^{-5} , which is roughly 6 times greater than the national average.

For example, in addition to the pipeline inspection frequencies listed in Table 4.7-7, PG&E will install remote monitoring of cathodic protection potentials at approximately one-mile intervals along the route. This will provide real time data of the cathodic protection system and allow for a timely response to make corrections. This application of technology is very recent. The risk of incident due to corrosion utilized in the DEIR's analysis should be significantly reduced when applied to the proposed project since the vast majority of the pipelines in the data set would not have remote CP monitoring capability.

S-75
Cont.

Determining High Consequence Area

Pages 4.7-14 and 4.7-15

PG&E requests that the DEIR be clarified as follows to reflect that PG&E has adopted method two for determining High Consequence Areas:

S-76

Page 4.7-14, lines 13-14

The HCAs may be defined in one of two ways. Both methods are prescribed by 49 CFR 192.903. PG&E adopts method two (Potential Impact Circle) as its chosen method for determining HCAs in relation to its transmission system.

S-77

Page 4.7-15, lines 6-7

In the second method (PG&E's adopted method), an HCA includes any area within a potential impact circle that contains:

S-78

Pipeline Design Requirements

Page 4.7-18, lines 10-20

As a CPUC-regulated public utility, PG&E must comply with state and federal pipeline design requirements and is not bound by other guidelines. Therefore, PG&E requests that the above-referenced language be deleted from the DEIR.

S-79

Emergency Plans

Page 4.7-31 (MM HAZ-1)

As written, this mitigation measure would require clearing 25 feet outside of the permanent right-of-way and the temporary use area. In addition, minor corrections need to be made to the referenced operational stations. PG&E recommends correcting this mitigation measure as follows:

S-80

Lines 11-13

Maintain all areas clear of vegetation and other flammable materials for at least a 50 25-foot-radius of any welding or grinding operations, or the use of an open flame.

S-81

Line 27-29

Require the contractor to use dedicated fire watch during all hot work within the existing operational stations (e.g., ~~Concord Capay~~ or ~~Sacramento Yolo~~ Station).

S-82

Pipe Grade

Page 4.7-36, lines 9-12

The DEIR should be corrected as follows to reflect the correct pipe grade:

. . . A large proportion of the proposed pipeline would consist of 0.375-inch-wall thickness steel pipe (Grade X-60-65) designed for a Maximum Allowable Operating Pressure (MAOP) of 975 pounds per square inch gauge (psig). . . .

S-83

Corrosion Mitigation

Page 4.7-37, lines 12-17 (MM HAZ-2a)

PG&E strongly disagrees with the requirement to perform a baseline smart pig inspection within the first six months of placing the pipeline into operation. PG&E's Integrity Management plan, in full compliance with the State of California's General Order 112E and 49 CFR Part 192.921 Subpart O, states that newly installed pipe that are HCA's or newly identified HCA's must be scheduled for assessment within 10 years from the date the pipe is installed or the new HCA identified. For new pipe, a post-installation pressure test per subpart J of 192 should be used as the baseline assessment. Therefore, PG&E proposes the following modification;

S-84

PG&E shall prepare and implement an Operation and Maintenance Plan in accordance with the requirements in Title 49 CFR part 192. The plan shall include a post installation pressure test per 192 subpart J ~~Within the first 6 months of placing the pipeline into operation, PG&E shall conduct a baseline internal inspection with a high resolution instrument (smart pig) of the pipeline in order to obtain baseline data for the pipeline.~~

Corrosion Mitigation

Page 4.7-37, lines 18-23 (MM HAZ-2a)

PG&E takes exception to this section of MM HAZ-2a as it relates to baseline inspections and intervals. The DEIR's proposed inspection requirements are unwarranted under the federal law cited by the DEIR in their request for ILI inspections. Additionally, by focusing limited state authorized funding for discretionary pipeline inspections on our newest pipeline, the DEIR's proposal will have the unintended consequence of increasing risk on the rest of our transmission system.

The proposed requirements are unwarranted because there is no requirement in the cited 49 CFR Part 192 to perform regular subpart O assessments of pipelines in non HCA areas. There is no requirement in 49 CFR Part 192 to perform assessments of HCA area piping within 6 months of identification of an HCA. There is no requirement in 49 CFR Part 192 to perform an assessment within 6 months of another assessment (PG&E's pressure testing of the line prior to placing it into service will meet the assessment requirements of 49 CFR Part 192) It is a violation of 49 CFR Part 192 to select an assessment technology for HCA assessments without regard for the potential threats as the DEIR proposes. 49 CFR §192.921 requires "An operator to select the methods best suited to address the threats identified to the covered segment."

S-85

Only a few very small areas around the proposed pipelines meet the requirements of high consequence areas as defined by 49 CFR §192.903 method 2. Other inspections of this pipeline are discretionary. Non-mandatory inspections of at risk lines are authorized by the state through a program that focuses on the most at risk pipelines within the PG&E system. The program funding is also authorized by the state, but it is not unlimited. These brand new line pipelines are clearly and obviously not the most at risk lines within the PG&E system. By

using the limited funding available for non mandatory inspections to assess brand new pipelines, the DEIR is increasing the risk of failure for older, more at risk pipelines.

S-85
Cont.

Installation of Automatic Shutdown Valves Page 4.7-38, lines 10-20 (MM HAZ-2b)

The proposed mitigation measure requires PG&E to install Automatic Shutdown Valves in three locations. PG&E has evaluated the use of remote control valves and automatic shut-off valves (RCV-ASV) as required by code section (§192.935(c)) for any high consequence areas, which states:

(c) Automatic shut-off valves (ASV) or Remote control valves (RCV). If an operator determines, based on a risk analysis, that an ASV or RCV would be an efficient means of adding protection to a high consequence area in the event of a gas release, an operator must install the ASV or RCV. In making that determination, an operator must, at least, consider the following factors—swiftness of leak detection and pipe shutdown capabilities, the type of gas being transported, operating pressure, threat of potential release, pipeline profile, the potential for ignition, and location of nearest response personnel.

After completing the review, PG&E agrees that installing such valves may be an efficient means of adding protection. However, PG&E strongly believes that using RCV's rather the ASV's is a better approach. Use of ASV's does not yield any additional protection beyond that realized by RCV's, and ASV's pose a concern of an unintended closure, which could lead to greater safety and reliability problems.

S-86

Lines 406 and 407 are part of a transmission pipeline network, which experiences a wide range of flow and pressure variations during normal operations. Since an ASV's are programmed to operate based upon flow and or pressure variations, the ASV could operate during normal conditions, causing an unplanned outage of customers in Yolo, Sacramento, El Dorado, Placer, Sutter, Yuba, and Nevada counties served by the proposed project. Large outages present the threat of customers relighting their own pilots, which could result in higher risks resulting from improper re-lights by customers

Additionally, activation of an ACV limits the response scenarios available to PG&E. With RCV's, PG&E personnel can lower the operating pressure of the pipeline to reduce the threat of damage while activating alternative supplies. PG&E can also provide temporary supplies downstream of the incident that could support customers, and then shut down the line after these supplies are in place. If the pipeline must be shut down, deferring this shutdown for a short period of time is sometimes prudent so that customers can be shut down in an orderly and safe manner.

Based upon the above, PG&E suggests the following changes.

PG&E plans to install remote operated valves at the Capay Station and the Yolo Junction Station, which would help to control the flow of gas into Lines 406 and 407. PG&E shall install ~~automatic remote operated~~ shutdown valves in three locations: Power Line Road MLV Station No. 752+00 (which includes the Riego Road Regulating Station), Baseline Road/Brewer Road MLV Station No. 1107+00, and Baseline Road Pressure Regulating Station No. 1361+00. These ~~automatic-remote operated~~ shut

down valve locations would enhance public safety protection in the planned populated areas, which include schools and other existing and planned developments.

↑ S-86
Cont.

SECTION 4.8 HYDROLOGY AND WATER QUALITY

Unanticipated Release of Drilling Fluids **Page 4.8-18, line 17 (MM HWQ-1)**

The DEIR requires PG&E to monitor turbidity downstream of the drill site. PG&E is required to obtain a permit from the Regional Water Quality Control Board, which will specify the required monitoring. Therefore, PG&E suggests the following modification to this mitigation measure:

S-87

Monitor water quality including turbidity in accordance with applicable Regional Water Quality Control Board permits. downstream of the drill site

Unanticipated Release of Drilling Fluids **Page 4.8-18, lines 25-26 (MM HWQ-1)**

The DEIR requires PG&E to use non-toxic fluorescent dye in the drilling mud to allow easier identification of frac-outs.” However, drilling fluid is often used by farmers as an additive to their soils, and the addition of fluorescent dye will render the drilling fluid unusable to the farmers. Therefore, PG&E requests that this requirement be deleted.

S-88

Verify Well Locations **Page 4.8-20, lines 18-31 (MM HWQ-2)**

The DEIR contains a mitigation measure to protect the supply of water in the vicinity of construction. PG&E suggests that this mitigation measure be modified as follows to enable PG&E to use a professional hydrogeologist to identify wells that need to be tested.

Prior to construction of the proposed Project, well locations within 200 feet of the excavation, construction staging areas, and aboveground facility locations shall be verified by PG&E through field surveys to determine if private water wells and water pipelines are currently in use and if their area of influence intersects the proposed Project site. This survey will be conducted by a licensed professional Hydrogeologist, who will determine any potential impacts from construction. Based on his professional opinion, wells will be tested as needed. With the landowner's permission, PG&E shall test the wells to determine the baseline flow conditions and monitor these wells during construction of the proposed Project. If, through monitoring, it is determined that Project construction is affecting well production, PG&E shall cease construction activities or arrange to supply water at the well location and consult with the landowner. Surveys shall be conducted by PG&E prior to construction to ensure that any unidentified springs are avoided during construction.

S-89

Flood-Proof Facilities **Pages 4.8-21, line 23, to 4.8-22, line 2 (HWQ-3)**
Page 4.8-34, lines 30-34; Page 4.1-13, lines 15-18

The DEIR requires PG&E to place any pump stations and valve housing that are located within the 100-year flood zone at least 1 foot above the 100-year storm floor profile level. Because the stations have been designed to prevent an overpressure of the pipeline system in the event of a flood, PG&E requests that the requirement for elevating structures be

S-90

deleted. The text of the HWQ-3 should be modified, along with corresponding changes in chapter 4.1:

↑ S-90
Cont.

Pages 4.8-21, line 23, to 4.8-22, line 2

... Mitigation is proposed below to flood-proof any structures proposed to be constructed within a 100-year floodplain. Both proposed structures would be no more than 10 feet in height without the flood-proofing. ~~Flood-proofing would require the structures to be raised approximately 1 foot above the 100-year storm flood profile level.~~

S-91

Mitigation Measures for Impact HWQ-3: 100-Year Floodplain

MM HWQ-3 Flood-Proof Pump Houses Within 100-Year Floodplain. If any structures (pump stations, aboveground valve housing) associated with the buried pipeline are placed within the 100-year flood zone, the structure shall be "flood-proofed" in their foundation design and raised in elevation to a minimum of 1 foot above the 100-year storm flood profile level, to reduce the risk that they would be damaged during such an event.

Page 4.8-34, lines 30-34

... MM HWQ-3 would require the flood proofing of any structures associated with the above ground stations, including but not limited to, the elevation of structures to 1 foot above the 100-year storm flood profile level. Implementation of MM HWQ-3 in both the proposed project and Option H would reduce impacts to less than significant.

S-92

Page 4.1-13, lines 15-18

Regulating Station and the Powerline Road Main Line Valve structures would be constructed within the 100-year floodplain and would be no more than 10 feet in height without the flood-proofing. ~~The mitigation requires that the structures be raised approximately 1 foot above the 100-year storm flood profile level.~~

S-93

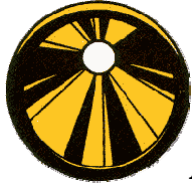
Thank you for the opportunity to comment on this DEIR. If you have any questions or would like to discuss these comments please contact me at your convenience.

Sincerely,



Chris Ellis, AICP
Principal Planner
Pacific Gas and Electric Company

Enclosure



Kiefner & Associates, Inc.

June 12, 2009

Mr. Scott Clapp
Gas Transmission Systems
130 Amber Grove Drive, Suite 134
Chico, California 95973

Re: Review of EIR for PG&E Lines 406 & 407

Dear Mr. Clapp:

In accordance with your request, I have reviewed certain documents that are part of the Draft Environmental Impact Report (EIR) for Pacific Gas & Electric (PG&E) Lines 406 and 407 proposed for construction between Esparta, Yolo County and Roseville, Placer County, CA. Lines 406 and 407 are to be constructed from 30-inch OD line pipe and will transport natural gas at a pressure of 975 psig. The pipeline route will cross primarily Location Class 1 (rural) areas, although it will also traverse Location Class 2 and Class 3 areas having greater amounts of development in the vicinity of the pipeline. The Location Classes are determined by the amount of land development in the vicinity of the pipeline as defined by Federal pipeline regulations contained in Code of Federal Regulations Title 49 – Transportation, Part 192 – Transportation of Natural and Other Gas by Pipeline: Minimum Federal Safety Standards (49, CFR 192, or “Part 192”). The intrastate Lines 406 and 407 are under the jurisdiction of the California Public Utility Commission (CPUC) which has adopted 49 CFR 192 and enforces to its provisions. The pipelines will be designed, constructed, operated, and maintained accordingly.

The focus of my review was a risk assessment performed by EDM Services, Inc. Overall, I found that the results of the risk assessment were credible and not inconsistent with other risk assessments that have been performed by other parties concerning similar pipelines. However, I also discovered some data presented in EDM’s analysis that was inconsistent with other sources of data, and some statements or opinions that I did not fully agree with and which reasonable people might hold a difference of opinion over. Although these variances in raw data or interpretation imply that some numerical results might change, these would not necessarily alter the overall conclusions or invalidate the assessment.

S-94

The Table 1 below lists specific data presented, or statements made, in the Draft EIR dated April 13, 2009 and my comments in response. Additional tables summarize some data I used to evaluate EDM’s analysis.

S-95

Table 1. Comments on the Draft EIR Risk Assessment

Reference page or section	Comment
Section 2.1.2 bottom of page 2	Add closing statement: "Other portions of the regulations are prescriptive."
Section 4.1.1, page 11	5,000 Btu/ft ² -hr, 1% mortality corresponds to 30 seconds unabated exposure. An able-bodied person would take actions to increase the separation distance or seek cover during that 30 seconds. 3,500 Btu/ft ² -hr, 10-second exposure does not correspond to 15% probability of fatality. According to Hymes (1983) a 45-second exposure corresponds to 1% mortality.
Section 4.1.2, page 13-14	Reference to 1970-1984 pipeline incident data is arguably not relevant because the data is 25-39 years old and standards and regulations for both new construction and the operation of existing lines have changed substantially. Changes are notable in the areas of fracture control for new pipe, routine use of ILL, adoption of damage prevention practices, and integrity management planning for high consequence areas, none of which were prevalent in 1970-1984.
Section 4.1.2, page 14-15	We get values that are close but not identical to those reported by EDM. For 1988-2008, we see 0.037 injuries and 0.0064 fatalities per 1,000 mi-yrs, compared with 0.040 and 0.010 reported on page 14 for 1986-2007. PHMSA's data web page for 1988 through 2008 tallies 382 "significant" incidents (same criteria as "reportable" incidents) for onshore gas transmission (323) and gathering (59) lines. This is much less than the 761 incidents stated on page 15 for 2002-2007. We get 0.18 incidents per 1,000 mi-yrs instead of the 0.42 incidents per 1,000 mi-yrs on page 16. However we get 0.019 injuries and 0.0033 fatalities, about the same as the 0.019 and 0.004 stated on page 15.
Figure 4.1.2-1, page 16	Using the tallies on PHMSA's data web page, the upper curve should vary between just above 0.10 and just below 0.30.
Page 17	We get 0.18 reportable incidents per 1,000 mi-yrs, not 0.29 for onshore gathering and transmission lines.
Pages 18-20	The US and CA hazardous liquid pipeline incident data may not be appropriate for evaluating the risk or threat associated with natural gas pipelines. Certainly pipelines in both categories are constructed from similar materials and to a layman would appear to present similar issues. However, they differ significantly in terms of operation, characteristics of transported products, failure modes, and consequences of a



S-95
Cont.

	failure.
Page 21	Many of the factors in the bulleted items can be reasonably attributed to features associated with older pipelines and construction methods. Frequencies of these factors should be adjusted to reflect rates of occurrence appropriate to the features of modern pipeline design and construction.
Page 23	The first paragraph provides for a 30% reduction in damage by outside forces based upon the added depth in the pipeline design. Additional reductions should be included to address other relevant issues such as resistance to immediate penetration from equipment afforded by the heavy wall thickness and large pipe used with this project, as well as the overall record of new large-OD pipe in Class 3 areas. Refer to discussion for Page 57, below.
Page 27	PG&E will be installing remote monitoring of cathodic protection potentials at approximately 1-mile intervals along the route. This will provide real time data of the cathodic protection system and allow for a timely response to make corrections. The risk of incident due to corrosion should be significantly reduced.
Pages 29-30	It is unclear why LPG pipelines are discussed (page 30). PHMSA's incident data for LPG pipelines are not intermixed with data for natural gas lines, nor are LPG pipelines part of the proposed construction. Does Table 4.1.3-2 (page 29) include LPG lines, and if so, why?
Page 30	<p>The assertions that a release in an urban area is likely to cause more significant impacts to humans than a release in a rural area, and that the risk is understated for an urban area and overstated for a rural area both seem correct at first glance but appear to overlook some important factors.</p> <p>It is true that a worst-case scenario in an urban location would have greater consequences than a worst-case scenario in a rural location. But the probability of a worst-case scenario is greater in a rural location due to the higher operating stress levels and typically thinner wall pipe used in rural areas. It is noted for example that Class 3 lines comprise 11% of total gas pipeline mileage and 14% of gas pipeline reportable incidents, but there has only been one fatality caused by a Class 3 pipeline since 1989. Since 2002, there have been no fatalities in Class 3 or 4 and only one in Class 2. The heavier wall and lower operating stress does affect the susceptibility to failure and can affect its mode. Most major natural gas pipeline failures in the US have occurred in rural areas, e.g. Carlsbad. Also, Class 3 would automatically be designated a High Consequence Area (HCA)</p>



S-95
Cont.

	and therefore would be subject to special integrity management planning rules that most portions of Class 1 and 2 lines would not be.
Baseline Frequency, page 31	We would use 0.18 incidents per 1,000 mi-yrs.
Indoor explosions, page 43	This does not reflect real modes of failure. Migration of gas to interiors of occupied buildings is primarily a concern with distribution piping systems which exist in close proximity and relatively low pressure. A leak at the operating pressure of 975 psig would blow a hole in the soil and vent the gas. Also, a leak would not tend to precede a rupture of the pipe.
Page 49, bottom of page	Statement that the “frequency of serious injuries or fatalities ...are extremely low due to the rural areas...” implies that the expected frequency would be greater in the more developed areas which is not supported by the data.
Page 52, first full paragraph	Statement that “should population or traffic volumes increase...the likelihood of serious injuries and fatalities would increase accordingly” does not account for changes in pipe wall, HCA designation, and IMP activity that offset increased risk by reducing likelihood of an incident. Note zero fatalities in Class 3 and 4 areas.
Page 55, HAZ-1a	A stated mitigation is for pipe to be manufactured in year 2000 or later. 49 CFR 192 currently requires pipe to comply with 43 rd (2004) or 44 th (2008) editions of API 5L. Pipe mills currently only monogram pipe to 44 th Edition, so pipe must be 2008 vintage or newer. From a practical standpoint, it will be brand new pipe.
Page 57, third-party damage	30-inch OD x 0.375-inch WT X65 pipe provides resistance to immediate penetration by equipment at the 98 th percentile in terms of size or weight (about 73 T). The 0.500-inch WT specified for Class 3 areas would resist an even larger machine (120 T) that is not used in general construction. It is noted that the one fatal incident in Class 3 pipe that occurred in 1997 had 0.281-inch WT which is resistant to machines only up to 45 T which are more common.



S-95
Cont.

Some supporting data from PHMSA’s website data summary page or downloadable data is summarized below. Table 2 summarizes “reportable” or “significant” incident data from 2002-2008 for natural gas onshore gathering and transmission (G&T) lines. Incidents for lines of all ages and sizes are reported. The average rate of occurrence per 1,000 mi-yrs is given at the bottom of the table. Also listed is a tally of those that occurred in post-1980 large pipe (20-inch OD and larger) and small pipe (smaller than 20-inch OD). Because national mileage could not be easily broken down by both size and age (either size or age is readily done but not both), no average rates per mile-year are shown. However, it is noted that post-1980 pipe comprises 27%



S-96

of the total onshore G&T mileage, but the total number of incidents (50) and fatalities (1) in both post-1980 size ranges is only 13% and 14% of the total, respectively, indicating half the rate of occurrence for post-1980 pipe on a per mile-year basis. This reflects the improved technology associated with modern pipelines, relative to the aggregate US natural gas pipeline system which has a mileage-weighted average age of 40 years.

Table 2. Natural Gas Onshore G&T Pipeline Incidents, 2002-2008, All and Post-1980

Year	All G&T pipe incidents			Post 1980, D>=20"			Post 1980, D<20"		
	Total	Fatalities	Injuries	Total	Fatalities	Injuries	Total	Fatalities	Injuries
2002	40	1	5	3	0	0	4	0	0
2003	62	1	8	3	0	0	6	0	0
2004	44	0	3	2	0	0	6	0	0
2005	68	0	7	0	0	0	2	0	0
2006	62	3	5	4	1*	0	3	0	0
2007	55	2	7	6	0	0	6	0	0
2008	54	0	5	0	0	**	5	0	**
TOTAL =>	385	7	40	18	1	0	32	0	0
Avg/yr =>	55.000	1.000	5.714	2.571	0.143	0.000	4.571	0.000	0.000
Avg/1000 mi-yr	0.1833	0.0033	0.0190						

*1982 vintage pipe

**4 injuries reported for post-1980 pipe but pipe size not stated

S-96
Cont.

Table 3 below compares the occurrences of incidents for all ages and sizes of natural gas G&T pipelines from 2002 through 2008 sorted by Location Class. The proportionate representations of total system mileage of Location Classes 1, 2, 3, and 4 are 77.4%, 10.9%, 11.4%, and 0.3%, respectively. These proportions of system mileage were used to estimate average rates per 1,000 mile-years, shown below. It is apparent that rates of reportable incidents varies widely by class, but rates of fatalities in Class 1 and 2 are similar to each other, and rates of fatalities in Class 3 and 4 are low (zero in the sample period). A longer sampling period also shows near-zero fatality rates for Class 3 lines (there are no Class 4 lines in the proposed project). This illustrates the effectiveness of the risk-informed design basis for pipelines by Location Class, as well as the focus of integrity management planning on high-consequence areas.

Table 3. Natural Gas Onshore G&T Pipeline Incidents, 2002-2008, by Location Class

Year	All Class 1			All Class 2			All Class 3			All Class 4		
	Total	Fatalities	Injuries	Total	Fatalities	Injuries	Total	Fatalities	Injuries	Total	Fatalities	Injuries
2002	31	1	2	2	0	0	7	0	1	0	0	0
2003	50	1	4	5	0	2	7	0	1	0	0	0
2004	32	0	2	5	0	0	7	0	1	1	0	0
2005	52	0	5	4	0	0	10	0	1	1	0	0
2006	47	3	3	5	0	1	8	0	1	0	0	0

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2007	39	1	4	5	1	1	10	0	1	0	0	0
2008	40	0	5	1	0	0	2	0	0	1	0	0
TOTAL	291	6	25	27	1	4	51	0	6	3	0	0
Avg/yr	41.571	0.857	3.571	3.857	0.143	0.571	7.286	0.000	0.857	0.429	0.000	0.000
Avg/1000 mi-yr	0.1790	0.0037	0.0154	0.1198	0.0044	0.0178	0.2128	0.0000	0.0250	0.3106	0.0000	0.0000

↑
S-97
Cont.

This concludes my review of the draft EIR for PG&E Lines 406 and 407. If you have further comments or questions, please feel free to contact me.

Sincerely,



Michael J. Rosenfeld, PE
President

1 RESPONSE TO COMMENT SET S

2 **S-1** Comment acknowledged. Page ES-2, lines 13 through 15, of the Draft
3 EIR has been revised. Refer to Section 4.0 of this Revised Final EIR for revisions to
4 the Draft EIR.

5 **S-2** Comment acknowledged. Page ES-2, line 17, of the Draft EIR has been
6 revised. Refer to Section 4.0 of this Revised Final EIR for revisions to the Draft EIR.

7 **S-3** The comment suggests that additional explanation for the rejection of Line
8 406 Central Alternative is needed. Additional text is inserted on page ES-4 of the
9 Draft EIR in the middle of Line 22. Refer to Section 4.0 of this Revised Final EIR for
10 revisions to the Draft EIR.

11 **S-4** The proposed additional text has been added to the Draft EIR on page
12 ES-31 to clarify that the No Project Alternative would not meet the Project objectives.
13 The CEQA Guidelines section 15126.6(e)(2) states that if the environmentally
14 superior alternative is the “no project” alternative, then the EIR shall identify an
15 environmentally superior alternative among the other alternatives. Furthermore, in
16 response to comment P-10, text has been added to the Draft EIR on page ES-32,
17 indicating that the incorporation of Options I and L would better promote the
18 objectives of the Project than the proposed alignment or other options. Refer to
19 Section 4.0 of this Draft EIR for revisions to the Draft EIR.

20 **S-5** Comment acknowledged. Page 1-4, lines 21 through 23, of the Draft EIR
21 has been revised. Refer to Section 4.0 of this Revised Final EIR for revisions to the
22 Draft EIR.

23 **S-6** Comment acknowledged. Page 1-3, lines 4 through 5, of the Draft EIR
24 has been revised. Refer to Section 4.0 of this Revised Final EIR for revisions to the
25 Draft EIR.

26 **S-7** Comment acknowledged. Page 1-8, lines 28 through 29, of the Draft EIR
27 has been revised. Refer to Section 4.0 of this Revised Final EIR for revisions to the
28 Draft EIR.

29 **S-8** PG&E requested that the reclamation districts be removed from the list of
30 permitting/approving agencies on page 1-8 of the Draft EIR. Upon contacting the
31 reclamation districts, it has been understood that a PG&E representative has been in
32 contact with the reclamation districts regarding required encroachment permits. The

1 reclamation districts indicated that they did not want to move forward with the
2 permitting until the EIR process was completed. Accordingly, the reclamation
3 districts have not been removed from page 1-8 of the Draft EIR.

4 **S-9** Comment acknowledged. Page 2-16, lines 3 through 5, and page 2-18,
5 Table 2-2, of the Draft EIR have been revised to properly reflect that the DFM would
6 be designed for a maximum allowable operating pressure (MAOP) of 975 psig.
7 Refer to Section 4.0 of this Revised Final EIR for revisions to the Draft EIR.

8 The sentence “Industry standards for pipeline sections installed via HDD technology
9 require a pipe diameter to wall thickness ratio (D/t) of 50 or below,” has not been
10 removed because these are general guidelines that also need to be followed by
11 PG&E.

12 **S-10** Comment acknowledged. Table 2-1 on page 2-17 and Table 2-3 on page
13 2-49 of the Draft EIR have been revised to reflect the appropriate depth of the
14 Sacramento River crossing. Refer to Section 4.0 of this Revised Final EIR for
15 revisions to the Draft EIR.

16 **S-11** Comment acknowledged. Table 2-2 on page 2-18 of the Draft EIR has
17 been revised to correctly reflect the DFM’s attributes. Refer to Section 4.0 of this
18 Revised Final EIR for revisions to the Draft EIR.

19 **S-12** Comment acknowledged. Page 2-31, line 18, and page 4.10-27, line 11 of
20 the Draft EIR have been revised to correctly reflect the Yolo Junction Pressure
21 Limiting Station height. Refer to Section 4.0 of this Revised Final EIR for revisions
22 to the Draft EIR.

23 **S-13** Comment acknowledged. Page 2-37, line 1 through 3, of the Draft EIR
24 has been revised. Figure 2-9 and Figure 2-10 have been relabeled. Refer to
25 Section 4.0 of this Revised Final EIR for revisions to the Draft EIR.

26 **S-14** Comment acknowledged. Page 2-37 of the Draft EIR has been revised.
27 Refer to Section 4.0 of this Revised Final EIR for revisions to the Draft EIR.

28 **S-15** Comment acknowledged. The following revisions have been made to
29 reflect that deep-rooted plants would not be allowed to be planted within 10 feet of
30 the pipeline centerline, rather than within 15 feet as stated in the Draft EIR: Page
31 ES-2, line 19; Page 2-16, line 27; Page 2-37, line 20; Page 2-38, line 23; Page 4.1-
32 14, line 4; Page 4.2-22, lines 22 through 23; and Page 4.2-24, line 29.

1 Because the planting limitation zone decreased in size, estimates of the acreage of
2 affected agricultural land was recalculated and pages 4.2-24, lines 28 through 36;
3 page 4.2-25, lines 1 through 15; page 4.2-31, line 14; page 4.9-18, lines 23 through
4 31; and page 4.9-31, lines 25 and 29, of the Draft EIR have been revised
5 accordingly. Refer to Section 4.0 of this Revised Final EIR for revisions to the Draft
6 EIR.

7 **S-16** Comment acknowledged. Page 2-37, line 26, and page 4.13-22, line 27,
8 of the Draft EIR have been revised. Refer to Section 4.0 of this Revised Final EIR
9 for revisions to the Draft EIR.

10 **S-17** Comment acknowledged. Page 2-49, lines 8 and 9, of the Draft EIR has
11 been revised. Refer to Section 4.0 of this Revised Final EIR for revisions to the
12 Draft EIR.

13 **S-18** Comment acknowledged. Page 2-55, lines 21 through 22, of the Draft EIR
14 has been revised. Refer to Section 4.0 of this Revised Final EIR for revisions to the
15 Draft EIR.

16 **S-19** Comment acknowledged. Page 2-55, lines 31 through 33, of the Draft EIR
17 has been revised. Refer to Section 4.0 of this Revised Final EIR for revisions to the
18 Draft EIR.

19 **S-20** Comment acknowledged. Page 2-71, lines 16 through 18, of the Draft EIR
20 has been revised to provide the option of using slurry backfill instead of concrete
21 coating in order to address the potential for scour, providing that methods are
22 approved by a California licensed civil engineer. Refer to Section 4.0 of this Revised
23 Final EIR for revisions to the Draft EIR.

24 **S-21** Comment acknowledged. Page 2-80, lines 11 through 23; page 3-59,
25 lines 15 through 17; page 2-20, lines 18 through 19; and page 2-38, lines 8 through
26 12; of the Draft EIR have been revised to reflect the correct construction schedule.

27 The updated construction schedule affects the air quality analysis included in
28 Section 4.3, Air Quality. Accordingly, page 4.3-38, lines 3 through 14, have been
29 updated to explain that the construction schedule has changed, but the original
30 construction period was used in the air quality analysis because it offers a more
31 aggressive, worst-case scenario analysis. Refer to Section 4.0 of this Revised Final
32 EIR for revisions to the Draft EIR.

1 Furthermore, the following pages have been updated to indicate that continuous
2 construction would take place at tie-in locations: Page 4.1-15, line 8; page 4.1-15,
3 line 15 (MM AES-2); page 4.4-62 (APM BIO-8); Page 4.10-26, line 18 (APM NOI-2);
4 page 4.10-34, lines 25 through 29; page 4.10-35, line 13 (MM NOI-1a); page 4.10-
5 35, lines 24 through 27 (MM NOI-1b); page 4.10-36, lines 4 through 33 (MM NOI-
6 1c); page 4.10-37, lines 12 through 15; page 4.10-40, line 19; and page 4.12-23, line
7 18. Refer to Section 4.0 of this Revised Final EIR for revisions to the Draft EIR.

8 **S-22** Comment acknowledged. Page 2-83, lines 9 through 12, of the Draft EIR
9 has been revised to better explain the locations at which GPS coordinates would be
10 taken. The text was revised as requested, with the exception of requiring GPS
11 coordinates at pipe welds. The new text indicates that GPS coordinates will be
12 taken at a few reference pipeline welds. Refer to Section 4.0 of this Revised Final
13 EIR for revisions to the Draft EIR.

14 **S-23** Comment acknowledged. Page 2-84, lines 28 through 34, of the Draft EIR
15 have been revised. Refer to Section 4.0 of this Revised Final EIR for revisions to
16 the Draft EIR.

17 **S-24** The CSLC acknowledges that, as a CPUC-regulated public utility, PG&E
18 is not subject to local land use and zoning regulations, and is thereby not required to
19 obtain local discretionary permits, including minor use permits. However, it is
20 pertinent to disclose local jurisdiction regulations regarding the compatibility of the
21 proposed pipeline and Williamson Act lands. As such, the first paragraph on page
22 4.2-19 has not been deleted. However, additional text has been added to page 4.2-
23 19, line 2, of the Draft EIR in order to clarify PG&E's role as a CPUC-regulated
24 public utility in regards to local land use and zoning regulations. Refer to Section 4.0
25 of this Revised Final EIR for revisions to the Draft EIR.

26 **S-25** Please refer to response to comment M-6. A portion of the text in the
27 Draft EIR has been revised to clarify measures PG&E will enact on spare the air
28 days for APM AQ-11. Page 4.3-40 of the Draft EIR has been revised. Refer to
29 Section 4.0 of this Revised Final EIR for revisions to the Draft EIR.

30 **S-26** While greenhouse gas (GHG) emissions would not be significant on a
31 project level, they are considered to be cumulatively significant and require
32 mitigation. It is currently not feasible to calculate greenhouse gas (GHG) emission
33 reductions achievable through compliance with fleet standards and the ARB's off-
34 road in-use fleet rules. However, MM AQ-3 is applicable to actual impacts

1 (projected impacts after incorporation of mitigation). As stated in the Draft EIR (refer
2 to pages 4.3-51 and 4.3-52), APMs have the potential to reduce construction-
3 generated GHGs. However, there are insufficient details and/or lack of
4 methodologies to quantify the reductions. When quantification of those reductions
5 becomes feasible, then MM AQ-3 would be applied to the actual projected Project-
6 generated emissions after incorporation of the APMs and mitigation measures.

7 The three programs identified on page 4.3-49 of the Draft EIR do not affect GHGs
8 generated by construction equipment. As discussed in the Draft EIR, the EPA's
9 Natural Gas ENERGY STAR Program improves operational efficiency and reduces
10 methane emissions from pipeline projects. Operational methane emissions were not
11 calculated and were not included in the Impact AQ-3 emissions analysis. Therefore,
12 reductions attributable to the Natural Gas STAR Program are not applicable.
13 PG&E's ClimateSmart™ Program is similarly not applicable to Impact AQ-3 as
14 presented in the Draft EIR. The ClimateSmart™ Program reduces offsets emissions
15 generated by the end use of natural gas conveyed by PG&E. GHG emissions from
16 end use consumption (burning) of natural gas to be conveyed by the proposed
17 Project were not calculated and did not factor into the significance determination.
18 The California Climate Action Registry (CCAR) enables members to measure, verify,
19 and publicly report their GHG emissions. However, CCAR does not require that
20 specific emission reductions be achieved or that specific emission reduction
21 measures be implemented. Although CCAR provides a mechanism for verification
22 and publication, participation would not result in GHG emission reductions
23 associated with the proposed Project.

24 **S-27** Comment acknowledged. Page 4.4-21, lines 17 through 18, of the Draft
25 EIR have been revised. Refer to Section 4.0 of this Revised Final EIR for revisions
26 to the Draft EIR.

27 **S-28** Comment acknowledged. Page 4.4-27 and page 4.4-28 (Table 4.4-3) of
28 the Draft EIR have been revised. Refer to Section 4.0 of this Revised Final EIR for
29 revisions to the Draft EIR. Page 4.4-13 of the Draft EIR discusses the existence of
30 jurisdiction vernal pools and vernal swales within the project area, which are habitat
31 for species including the vernal pool fairy shrimp (*Branchinecta lynchi*). Applicant
32 proposed measures (APM BIO-21 through APM BIO-24) and mitigation measures
33 MM BIO-1a and MM BIO-1b address impacts to vernal pool species.

- 1 **S-29** Comment acknowledged. Page 4.4-55, lines 5 through 8, of the Draft EIR
2 have been revised. Refer to Section 4.0 of this Revised Final EIR for revisions to
3 the Draft EIR.
- 4 **S-30** Comment acknowledged. Pages 4.4-84 through 4.4-87 (MM BIO-1c), of
5 the Draft EIR have been revised. Refer to Section 4.0 of this Revised Final EIR for
6 revisions to the Draft EIR.
- 7 **S-31** Comment acknowledged. Pages 4.4-89 through 4.4-91 (MM BIO-2a) of
8 the Draft EIR have been revised. Refer to Section 4.0 of this Revised Final EIR for
9 revisions to the Draft EIR.
- 10 **S-32** The commenter requests a revision of the vegetation clearing restriction
11 period from 10 days to 30 days and that the restriction be limited to the wet period.
12 The purpose of the 10-day restriction is to minimize impacts to sensitive habitats and
13 features such as seasonal wetlands and riparian habitat, it also minimizes the
14 spread of invasive species or soil pests throughout the construction window (refer to
15 Section 4.4, Biological Resources, of the Draft EIR). Therefore, the 10-day
16 requirement has been retained for construction activities in wetlands, riparian areas,
17 and other sensitive habitats, but not for agricultural areas and other non-sensitive
18 habitat features. Page 4.4-94, lines 10-12 (MM BIO-3), of the Draft EIR have been
19 modified accordingly. Refer to Section 4.0 of this Revised Final EIR for revisions to
20 the Draft EIR.
- 21 **S-33** Please refer to response to comment S-32.
- 22 **S-34** Please refer to response to comment S-32.
- 23 **S-35** Please refer to response to comment S-32.
- 24 **S-36** This comment provides background information and orientation for
25 comments S-37 through S-44. Please refer to individual responses to comments S-
26 37 through S-44.
- 27 **S-37** The commenter requests modification of language regarding fencing of
28 wetland features. A portion of the requested text has been implemented. Page 4.4-
29 81, lines 6-7, (MM BIO-1a) have been revised to indicate where jurisdictional
30 wetlands should be fenced for maximum avoidance. Refer to Section 4.0 of this
31 Revised Final EIR for revisions of the Draft EIR.

- 1 **S-38** Comment acknowledged. Page 4.4-81, lines 10 through 11 (MM BIO-1a),
2 of the Draft EIR has been revised. Refer to Section 4.0 of this Revised Final EIR for
3 revisions to the Draft EIR.
- 4 **S-39** Comment acknowledged. Page 4.4-81, line 16 through page 4.4-82, line
5 5 (MM BIO-1a), page 4.4-85, lines 23 through 25 (MM BIO-1c), and page 4.4-94,
6 lines 13 through 16 (MM BIO-3), of the Draft EIR have been revised to provide
7 additional clarification about the conditions under which protective mats shall be
8 used and/or the amount of topsoil that shall be salvaged. Suggested modifications
9 to the vegetation clearing were revised based on the rationale provided above in
10 response to comment S-32. Refer to Section 4.0 of this Revised Final EIR for
11 revisions to the Draft EIR.
- 12 **S-40** Comment acknowledged. Page 4.4-82, lines 21-23, (MM BIO-1a), of the
13 Draft EIR have been revised. Refer to Section 4.0 of this Revised Final EIR for
14 revisions to the Draft EIR.
- 15 **S-41** Comment acknowledged. Pages 4.4-81 through 4.4-83, (MM BIO-1a), of
16 the Draft EIR have been revised. Refer to Section 4.0 of this Revised Final EIR for
17 revisions to the Draft EIR.
- 18 **S-42** Comment acknowledged. Pages 4.4-81 through 4.4-83, (MM BIO-1a), of
19 the Draft EIR have been revised. Refer to Section 4.0 of this Revised Final EIR for
20 revisions to the Draft EIR.
- 21 **S-43** Comment acknowledged. Page 4.4-83, lines 1 through 7 (MM BIO-1a), of
22 the Draft EIR has been revised. Refer to Section 4.0 of this Revised Final EIR for
23 revisions to the Draft EIR.
- 24 **S-44** Comment acknowledged. Page 4.4-83, lines 17 through 21 (MM BIO-1a),
25 of the Draft EIR have been revised. Refer to Section 4.0 of this Revised Final EIR
26 for revisions to the Draft EIR.
- 27 **S-45** The commenter requests a revision of the fencing practices discussed in
28 MM BIO-1a and to clarify that plants used in restoration efforts be compatible with
29 pre-construction conditions. Language regarding fencing practices was revised to
30 require fencing of sensitive resources within the 100 foot ROW and a 50-foot wide
31 buffer on either side of the ROW, or as determined in consultation with USACE,
32 USFWS, or CDFG. Please refer to individual responses to comments S-46 through
33 S-51.

- 1 **S-46** Comment acknowledged. Page 4.4-85, lines 5 through 6 (MM BIO-1c), of
2 the Draft EIR has been revised according to response to comment S-32. Refer to
3 Section 4.0 of this Revised Final EIR for revisions to the Draft EIR.
- 4 **S-47** Comment acknowledged. Page 4.4-85, lines 11 through 13 (MM BIO-1c),
5 of the Draft EIR has been revised. Refer to Section 4.0 of this Revised Final EIR for
6 revisions to the Draft EIR, Mitigation Measure BIO-1c outlines the measures for
7 avoidance or, if riparian habitat cannot be avoided, restoration.
- 8 **S-48** Comment acknowledged. Page 4.4-86, lines 31 through 32 (MM BIO-1c),
9 of the Draft EIR has been revised to clarify when matching pre-construction
10 conditions are appropriate. Refer to Section 4.0 of this Revised Final EIR for
11 revisions to the Draft EIR.
- 12 **S-49** Please refer to response to comment S-45.
- 13 **S-50** Comment acknowledged. The commenter requests that a portion of MM
14 BIO-5 be removed. Instead, the text on page 4.4-120, lines 13 through 14, of the
15 Draft EIR is revised to be consistent with page 4.4-120, lines 26 through 31, which
16 states that any rare plant species within the study area (including the 100 foot-wide
17 right-of-way and a 50 foot-wide buffer zone on each side of the right-of-way, work
18 areas, staging areas, and/or launcher/receiver stations) will be flagged, accurately
19 mapped on construction plans, and fenced to protect the area occupied by the
20 species during construction, per APM BIO-3. Refer to Section 4.0 of this Revised
21 Final EIR for revisions to the Draft EIR.
- 22 **S-51** Comment acknowledged. The commenter requests that a portion of MM
23 BIO-5 be modified. This requested revision was not implemented because it would
24 render MM BIO-5 inconsistent with fencing requirements stated elsewhere in Section
25 4.4, Biological Resources. However, page 4.4-120, lines 26 through 31, were
26 revised to clarify fencing requirements. Refer to Section 4.0 of this Revised Final
27 EIR for revision of the Draft EIR.
- 28 **S-52** Subsequent to this comment being made, PG&E revised its Pipeline
29 Crossing Summary Table to add the vernal feature that was not identified in the
30 original summary table as a new line item. Accordingly, Table 2-5, starting on page
31 2-56 of the Draft EIR has been updated and is included in Section 4 of the Revised
32 Final EIR. PG&E is currently working with the USFWS to determine the appropriate
33 crossing method to minimize impacts to vernal pools. An HDD has been proposed

1 to minimize impacts to the vernal feature inadvertently omitted from the original
2 summary table, as well as the seasonal wetland complex surrounding this feature.
3 However, until these details are worked out such that the crossing method to
4 minimize impacts to vernal pools is identified and agreed to with the resource
5 agencies, the text on page 4.4-79 of the Draft EIR will remain intact.

6 **S-53** Comment acknowledged. Page 4.4-84 (MM BIO-1b) of the Draft EIR has
7 been revised. Refer to Section 4.0 of this Revised Final EIR for revisions to the
8 Draft EIR.

9 **S-54** Comment acknowledged. Page 4.4-93, lines 19 through 21 (MM BIO-3),
10 of the Draft EIR has been revised. Refer to Section 4.0 of this Revised Final EIR for
11 revisions to the Draft EIR.

12 **S-55** Comment acknowledged. Page 4.4-93, lines 33 through 35 (MM BIO-3),
13 of the Draft EIR has been revised. Refer to Section 4.0 of this Revised Final EIR for
14 revisions to the Draft EIR.

15 **S-56** Comment acknowledged. Page 4.4-94, lines 7 through 9 (MM BIO-3), of
16 the Draft EIR has been revised. Refer to Section 4.0 of this Revised Final EIR for
17 revisions to the Draft EIR.

18 **S-57** Comment acknowledged. The commenter requests that a portion of MM
19 BIO-4a be modified. This requested revision was not implemented because it would
20 render MM BIO-4a inconsistent with fencing requirements stated elsewhere in
21 Section 4.4, Biological Resources. However, page 4.4-102, lines 1 through 7 were
22 revised to clarify the buffers required for elderberry shrubs. Refer to Section 4.0 of
23 this Revised Final EIR for revisions to the Draft EIR.

24 **S-58** Comment acknowledged. The commenter requests modifications to the
25 portion of MM BIO-4a that addresses potential impacts to Swainson's hawk.
26 However, CDFG also provided comments on the potential impacts to Swainson's
27 hawk that conflict with this request. CDFG's recommendations regarding MM BIO-
28 4a have been incorporated into the Draft EIR (refer to response to comment X-3).
29 Therefore, only a portion of the text changes referencing the need to obtain a
30 Section 2081 Incidental Take Permit have been implemented on page 4.4-104, lines
31 8 through 13 (MM BIO-4a). Refer to Section 4.0 of this Revised Final EIR for
32 revisions to the Draft EIR.

1 **S-59** Comment acknowledged. Page 4.4-105, lines 1 through 3 and page 4.4-
2 105 (MM BIO-4b), lines 15 through 17 (MM BIO-4c) have been revised to remove
3 the language limiting construction work to the period November through February
4 due to the conflict with construction windows for work within giant garter snake
5 habitat and the fact that mitigation for impacts to Swainson's hawk is addressed in
6 MM BIO-4a. Implementing Alternative Option H if all suitable Swainson's hawk trees
7 cannot be avoided within the conservation areas is acknowledged to potentially
8 result in greater impacts to biological resources. Therefore, revisions have been
9 made to page 4.4-105, lines 10 through 12 (MM BIO-4b) and page 4.4-105, lines 26
10 through 29 (MM BIO-4c). Refer to Section 4.0 of this Revised Final EIR for revisions
11 to the Draft EIR.

12 **S-60** Comment acknowledged. Page 4.4-120, lines 15 through 17 (MM BIO-5),
13 of the Draft EIR have been revised. Refer to Section 4.0 of this Revised Final EIR
14 for revisions to the Draft EIR.

15 **S-61** Comment acknowledged. Although it is acceptable to use the phrase
16 Area of Potential Effect (APE) in CEQA documents, instances where APE was used
17 in the Draft EIR have been changed to "cultural study area" in order to reduce
18 confusion with the Project study area. The specific places where changes have
19 been made are as follows: Section 4.5, Cultural Resources, page 4.5-3, line 24;
20 page 4.5-4, line 5; page 4.5-8, lines 20 through 21; page 4.5-21, line 31; page 4.5-
21 22, lines 10, 13 through 14, and 17; page 4.5-23, line 33; page 4.5-24, line 16; page
22 4.5-25, line 15; page 4.5-28, line 24; page 4.5-35, line 31; page 4.5-36, line 5; and
23 page 4.5-39, line 4. Refer to Section 4.0 of this Revised Final EIR for revisions to
24 the Draft EIR.

25 **S-62** Comment acknowledged. The word "Three" has been changed to
26 "Several" on page 4.5-1, line 10 of the Draft EIR. Refer to Section 4.0 of this
27 Revised Final EIR for revisions to the Draft EIR.

28 **S-63** Comment acknowledged. Page 4.5-3, lines 21 through 29, of the Draft
29 EIR has been revised to provide a more complete and accurate description of the
30 pedestrian field survey process. Refer to Section 4.0 of this Revised Final EIR for
31 revisions to the Draft EIR.

32 The commenter also requested that the following text be inserted: "If the existing
33 documentation for previously recorded resources was adequate, or if the resources
34 had been previously evaluated, the resource record was not updated." This

1 sentence was not inserted because site records were updated for adequately
2 documented and previously evaluated resources. For example, YOL-HRI-4/114
3 Herman Richter House DPR Update form in Appendix D of Appendix F-5 of the Draft
4 EIR.

5 **S-64** Comment acknowledged. Page 4.5-11, line 16, through page 4.5-12, line
6 3, have been moved to page 4.5-1 of the Draft EIR, beginning under the subheading
7 Methodology. Refer to Section 4.0 of this Revised Final EIR for revisions to the
8 Draft EIR.

9 **S-65** Comment acknowledged. Page 4.5-36, lines 13 through 19 (APM CR-3),
10 of the Draft EIR has been revised to provide more specific information regarding the
11 geo-archaeological study and monitoring activities. Refer to Section 4.0 of this
12 Revised Final EIR for revisions to the Draft EIR.

13 **S-66** Comment acknowledged. Please refer to responses to comments S-67
14 and S-68.

15 **S-67** Comment acknowledged. Page 4.5-40, lines 20 through 21 of the Draft
16 EIR have been updated to include the suggested sentence. Refer to Section 4.0 of
17 this Revision Final EIR for revisions to the Draft EIR.

18 **S-68** Comment acknowledged. Page 4.5-41, lines 25 through 26 of the Draft
19 EIR have been updated to include the suggested sentence. Refer to Section 4.0 of
20 this Revised Final EIR for revisions to the Draft EIR.

21 **S-69** Comment acknowledged. Page 4.5-43, lines 5 through 21 (MM CR-1), of
22 the Draft EIR have been revised to clearly identify steps to be taken if any unknown
23 resources are identified. Refer to Section 4.0 of this Revised Final EIR for revisions
24 to the Draft EIR.

25 **S-70** Pages 4.5-43 through 4.5-46 of the Draft EIR state that the *potential*
26 Cultural Resource impacts associated with Alternative Options A, B, D, E, and H
27 would be greater than under the proposed Project because these alternative options
28 occur in areas that have not been previously surveyed. As such, MM CR-1, in
29 association with APM CR-1 through CR-5, would be required to be implemented for
30 these alternative options to reduce impacts to less than significant levels.

31 Pages 4.5-45 through 4.5-48 have been revised and Table 4.5-2 updated to reflect
32 that Alternative Options F, I, and J would have similar impacts on cultural resources

1 as the proposed Project. Furthermore, similar text changes have been made on
2 page ES-9, lines 13 through 16; page ES-11, lines 11 through 14; page ES-12, lines
3 11 through 13; and page ES-24, Table ES-2. Refer to Section 4.0 of this Revised
4 Final EIR for revisions to the Draft EIR.

5 **S-71** The geotechnical report prepared for the proposed Project notes that the
6 pipeline alignment crosses three documented faults: the Great Valley, Dunnigan
7 Hills, and Willows faults. The three faults are thought to exist at depth and do not
8 reach the surface where they cross the proposed alignment; however, the Great
9 Valley and Dunnigan Hills faults are considered active. The geotechnical report for
10 the proposed Project does not provide conclusive evidence that there are no fault
11 movements or that the faults will not become active at or near the pipeline
12 alignment. Therefore, a site specific seismic analysis is needed for the proposed
13 pipeline alignment in the area of the documented faults. CSLC has considered
14 PG&E's proposed changes to the language in Impact GEO-1 and MM GEO-1. A
15 portion of Impact GEO-1 on Page 4.6-39 of the Draft EIR has been revised. MM
16 GEO-1 on page 4.6-39 and 4.6-49 of the Draft EIR has also been revised. Refer to
17 Section 4.0 of this Revised Final EIR for revisions to the Draft EIR.

18 **S-72** Comment acknowledged. The word "then" has been changed to "than" on
19 page 4.6-5, line 25 of the Draft EIR. Refer to Section 4.0 of this Revised Final EIR
20 for revisions to the Draft EIR.

21 **S-73** Comment acknowledged. The word "curst" has been changed to "crust"
22 and "case" to "cause" on page 4.6-19, lines 13 through 14 of the Draft EIR. Refer to
23 Section 4.0 of this Revised Final EIR for revisions to the Draft EIR.

24 **S-74** Comment acknowledged. The word "total" has been changed to "tonal" on
25 page 4.6-23, line 7 of the Draft EIR. Refer to Section 4.0 of this Revised Final EIR
26 for revisions to the Draft EIR.

27 **S-75** The document entitled Review of EIR for PG&E Lines 406 and 407,
28 prepared by Kiefner and Associates, dated June 12, 2009 (included as an appendix
29 to Comment Set S) on behalf of PG&E has been reviewed. The responses are
30 included in the responses to comments S-94 through S-97 below. A revised System
31 Safety and Risk of Upset report is included as Appendix H-3 of this Revised Final
32 EIR. ~~This review did not result in any changes to the quantitative risk assessment~~
33 ~~presented in the System Safety and Risk of Upset report, included in Appendix H of~~

1 ~~the Draft EIR. As a result, no revisions to Table 4.7-5 of the Draft EIR are~~
2 ~~necessary.~~

3 The applicable federal pipeline regulations (49 CFR 192) use a population density
4 approach to develop design, operations, and maintenance standards for natural gas
5 pipelines. More rigorous requirements are imposed on pipelines in more densely
6 populated areas than those in rural areas. However, these standards should not be
7 confused with a qualitative or quantitative risk assessment. Such assessments,
8 using the approach methodology presented in the Revised System Safety and Risk
9 of Upset report, which was prepared by EDM Services, Inc. for the proposed Project,
10 and is included as ~~a part of~~ Appendix H-3 of the ~~Draft~~ Revised Final EIR, are
11 routinely used to evaluate and quantify the risks posed by linear pipeline projects.
12 These risk assessments estimate the likelihood of a variety of consequences that
13 may result from a given facility while the federal and state pipeline regulations
14 provide standards for design, operation, and maintenance.

15 PG&E's comments that the approach does not adequately take into account the
16 specific attributes of the proposed pipeline, especially those attributes that relate to
17 the vintage of the facility (e.g., advances in construction materials and techniques
18 such as external coatings, radiographic inspection of weld joints, improvements in
19 cathodic protection system monitoring, integrity management plans, etc.).

20 As stated in the revised System Safety and Risk of Upset report, located in Appendix
21 H-3 of the Draft this Revised Final EIR, newer pipelines do incur reportable incidents
22 less frequently than pipelines constructed prior to about the 1940s. (See Table
23 4.1.2-2 of the System Safety and Risk of Upset report.) However, many of the
24 causes of unintentional releases are to some extent time dependent. For example,
25 an older line is more likely to experience a release caused by external corrosion,
26 since it takes time for external corrosion to develop a through wall pit, resulting in a
27 release. As stated in the Draft EIR, during the early years of operation, we would
28 expect the rate of external corrosion caused incidents from the proposed pipe
29 segment to approach zero. However, the baseline probability of reportable releases
30 is intended to reflect the average rate over a 50-year project life. Using data from
31 pipelines recently constructed, as the commenter suggests, would not accurately
32 represent the average performance over the pipeline life. These data might be
33 useful in predicting the frequency of releases from the proposed pipeline during its
34 early years of operation, but they would not be representative of the proposed
35 pipeline over its 50-year project life.

1 PG&E provided data for another pipeline project (Line 108) which indicated that for
2 gas transmission pipelines constructed after 1990, the frequency of reportable
3 releases is reduced by less than 30 percent. (These data have not been
4 independently verified.) The Line 406/407 Draft EIR used a baseline frequency of
5 USDOT reportable unintentional releases of 0.196 incidents per 1,000 mile-years,
6 before mitigation. This value is roughly two-thirds (35 percent reduction) of the
7 actual reportable incident rate from 2002 through 2008 for onshore gas transmission
8 pipelines (0.30 incidents per 1,000 mile-years). The baseline incident rate used in
9 the Line 406/407 Draft EIR reflects a reduction to account for the “modern” pipeline
10 being proposed by PG&E. The methodology for making these adjustments is
11 ~~presented in on pages 21 through 27 of the revised~~ System Safety and Risk of
12 Upset report. This reduction (35 percent reduction) closely matches the data
13 provided by PG&E for their Line 108 project (30 percent reduction). The baseline
14 frequency was further reduced 50 percent to account for the proposed mitigation
15 (e.g., modern line pipe, thicker pipe wall, use of marker tape in Class 3 areas,
16 increased depth of cover, etc.). The mitigated frequency of unintentional releases
17 used in the quantitative risk assessment was 0.098 incidents per 1,000 mile-years,
18 which is roughly one-third the frequency of reported releases from onshore gas
19 transmission pipelines from 2002 through 2008 (0.30 incidents per 1,000 mile-
20 years).

21 The commenter suggests that the safety associated with the proposed modern
22 pipeline segments should far exceed the national average fatality rate of 1×10^{-5}
23 fatalities per mile-year. The risk assessment included risk measurement terminology
24 that was not defined in earlier versions of the document, which has resulted in some
25 confusion. A revised System Safety and Risk of Upset report was completed by
26 EDM Services, Inc. (October 2009) for the proposed Project, and is included as
27 Appendix H-3 of this Revised Final EIR. The EDM report findings are summarized in
28 the Introduction to this section (Section 3.0) of the Revised Final EIR. Revisions to
29 the Draft EIR, Section 4.7, Hazards and Hazardous Materials, and Section 4.9, Land
30 Use and Planning, regarding the risk analysis are provided in Section 4.0 of this
31 Revised Final EIR.

32 The risk analysis was revised because the aggregate risk was calculated and
33 erroneously reported as individual risk. In addition, the risk analysis incorrectly
34 compared the aggregate risk to the individual risk threshold of an annual likelihood
35 of fatality of 1:1,000,000. The individual risk is defined as the frequency that an
36 individual may be expected to sustain a given level of harm from the realization of

1 specific hazards, at a specific location, within a specified time interval (measured as
2 the probability of a fatality per year). Aggregate risk is the total anticipated
3 frequency of fatalities that one might anticipate over a given time period for all of the
4 project components (the entire pipeline system). There is no known established
5 threshold for aggregate risk.

6 Section 4.1.4 of the Draft EIR correctly stated that a commonly accepted individual
7 risk significance threshold is an annual likelihood of one in one-million (1:1,000,000)
8 for fatality (used by the California Department of Education for school sites). The
9 risk level is typically determined for the maximally exposed individual (assumes that
10 a person is present continuously—24 hours per day, 365 days per year).

11 The highest risk along a segment of pipeline is to persons located immediately
12 above the pipeline, and the risk decreases as a person is farther away from the
13 pipeline. The maximum risk posed by Line 406 before mitigation is 1:2,137,000, and
14 after mitigation it is 1:4,274,000 chance of fatality per year. The maximum risk
15 posed by Line 407 before mitigation is 1:2,062,000, and after mitigation it is
16 1:4,115,000 chance of fatality per year. The maximum risk posed by Line DFM
17 before mitigation is 1:4,255,000, and after mitigation it is 1:8,475,000. Because the
18 calculated individual risk is less than the threshold of 1:1,000,000, the risk is
19 considered to be less than significant.

20 ~~And in fact, the analysis presented in the Draft EIR results in a fatality rate roughly~~
21 ~~one-seventh the national average suggested by the commenter, versus six times the~~
22 ~~national average as stated by the commenter.~~

23 ~~In making the comparison, the commenter has made a mathematical error by not~~
24 ~~taking into account the length of the proposed pipeline segments when comparing~~
25 ~~the national fatality rate to the findings presented in the Draft EIR. Using the data~~
26 ~~presented above and the methodology suggested by the commenter, one might~~
27 ~~expect the frequency of fatalities to be reduced by roughly one-third, from the~~
28 ~~national average of 1.0×10^{-5} fatalities per mile-year (actual USDOT data from 1988~~
29 ~~through 2008) to 0.67×10^{-5} fatalities per mile-year for the proposed Project. Using~~
30 ~~this value and multiplying by the proposed 42-miles of new pipeline, the qualitative~~
31 ~~annual likelihood of fatalities from the proposed Project would be 2.8×10^{-4} fatalities~~
32 ~~per year (0.67×10^{-5} fatalities per mile-year x 42 miles = 2.81×10^{-4} fatalities per year).~~
33 ~~Using the commenter's qualitative approach correctly would yield a result almost five~~
34 ~~times higher than the result presented in the Draft EIR (2.81×10^{-4} versus 6.08×10^{-5}~~
35 ~~fatalities per year).~~

~~The predicted frequency of fatalities presented in the Draft EIR is 1.45×10^{-6} fatalities per mile-year (6.08×10^{-5} fatalities per year/42 miles = 1.45×10^{-6} fatalities per mile-year). This frequency is roughly one-seventh the frequency of fatalities suggested by the commenter (1×10^{-5} fatalities per mile-year), which is the national average for the period from 1988 through 2008. However, based on the population density along the pipeline (the majority of the pipeline lies in very rural areas, with an extremely low population density), among other factors, the result presented in the Draft EIR is appropriate.~~

~~The frequency of fatalities on domestic onshore gas transmission pipelines was 3.4×10^{-6} fatalities per mile-year, for the period between from 2002 through 2008. The predicted frequency of fatalities from the proposed pipeline is less than one-half this value (3.4×10^{-6} versus 1.45×10^{-6} fatalities per mile-year).~~

The commenter suggests that the frequency of external corrosion-caused incidents used in the Draft EIR should be significantly reduced because PG&E will install remote monitoring equipment, capable of monitoring cathodic protection potentials at approximately one-mile intervals. While these devices offer real-time monitoring of the pipe to soil potential at the point of installation, they do not provide any data for points in between. As a result, they are not effective in providing early detection of pitting corrosion due to coating holidays, or interference from third party substructures, etc. The unmitigated external corrosion incident rate used in the Draft EIR was reduced by one-third to reflect the fact that the pipeline will be operated at ambient temperatures, have modern externally corrosion coating, and an impressed current cathodic protection system.

S-76 The Draft EIR text on pages 4.7-14 and 4.7-15 have been clarified to reflect the fact that PG&E has adopted method two for determining High Consequence Areas. Refer to Section 4.0 of this Revised Final EIR for revisions to the Draft EIR.

S-77 Please refer to response to comment S-76.

S-78 Please refer to response to comment S-76.

S-79 The CSLC serves the people of California by providing stewardship of the lands, waterways, and resources entrusted to its care through economic development, protection, preservation, and restoration. The CSLC has broad mandates for protection of California's natural environment. The CSLC staff often

1 prepare EIRs for projects that involve leases of State lands. For this Project, the
2 CSLC is the lead agency for the CEQA environmental document. While PG&E is a
3 CPUC-regulated public facility, other pipeline guidelines should be followed when
4 those guidelines result in an increase in the public safety. The federal regulations
5 (49 CFR 192) are minimum safety requirements for pipeline facilities and the
6 transportation of gas. The required DOT regulations, along with PG&E Project
7 features that meet and exceed the minimum requirements, would reduce risks of
8 project upset. Even though the project risk impacts are less than significant,
9 additional measures shall be implemented to further reduce risks of project upset.
10 MM HAZ-2a and MM HAZ-2b have been revised. Refer to Section 4.0 of this
11 Revised Final EIR for revisions to the Draft EIR.

12 ~~The risks posed by the proposed Project exceed generally acceptable significance~~
13 ~~thresholds (1:1,000,000 risk of serious injury or fatality). As a result, mitigation~~
14 ~~measures must be developed to either avoid the impact altogether, minimize the~~
15 ~~impact by limiting the degree or magnitude of the action and its implementation,~~
16 ~~rectify the impact, or reduce or eliminate the impact over time (CEQA Guidelines~~
17 ~~Section 15370).~~

18 **S-80** The text has been changed on page 4.7-31 of the Draft EIR to reflect the
19 clearing of vegetation to a 50-foot radius, unless this extends beyond the permanent
20 right-of-way or temporary use area secured for construction. Refer to Section 4.0 of
21 this Revised Final EIR for revisions to the Draft EIR.

22 **S-81** Please refer to response to comment S-80.

23 **S-82** The suggested text change has been made to page 4.7-31 of the Draft
24 EIR. Refer to Section 4.0 of this Revised Final EIR for revisions to the Draft EIR.

25 **S-83** The suggested text change has been made to page 4.7-36 of the Draft
26 EIR. Refer to Section 4.0 of this Revised Final EIR for revisions to the Draft EIR.

27 **S-84** The commenter disagrees with the proposed requirement to perform a
28 baseline smart pig inspection using a high resolution internal inspection tool within
29 the first six months of pipeline operation, contending that the completed pipeline will
30 be hydrostatically tested following construction.

31 The proposed pipeline would be in close proximity to planned developments,
32 including school facilities. ~~The risks posed by the proposed Project exceed~~
33 ~~generally acceptable significance thresholds (1:1,000,000 risk of serious injury or~~

1 ~~fatality). As a result, mitigation measures must be developed to either avoid the~~
2 ~~impact altogether, minimize the impact by limiting the degree or magnitude of the~~
3 ~~action and its implementation, rectify the impact, or reduce or eliminate the impact~~
4 ~~over time (CEQA Guidelines Section 15370). The proposed mitigation requiring a~~
5 baseline internal inspection is directed at minimizing the likelihood of an
6 unintentional release, thereby reducing the risk to the public., ~~which has been~~
7 ~~identified as a significant risk.~~

8 The post-construction hydrostatic test proposed by PG&E is required by 49 CFR
9 192.505. As a result, it is not considered mitigation.

10 The baseline or “fingerprint” internal inspection is intended to reduce the likelihood of
11 an unintentional release by providing verification of construction quality and
12 collecting inspection data for future reference, which can be compared to
13 subsequent internal inspection results. These comparisons allow the operator to
14 determine corrosion rates and evaluate “hot spots.” The value of conducting these
15 inspections has been demonstrated. For example, a recently constructed 25-mile,
16 42-inch diameter gas pipeline was inspected six months after being commissioned;
17 over 40,000 metal loss features were identified. In this case, the vast majority of the
18 defects were internal, which are not anticipated for the proposed Project. But over
19 800 external metal loss defects were also identified.

20 The commenter suggests that performing an in-line inspection may not be the best
21 technology for assessing potential threats and therefore may be in violation of 49
22 CFR 192.921. The proposed mitigation does not preclude PG&E from using other
23 technologies to comply with 49 CFR 192 Subpart O. The internal inspections
24 required in the mitigation measure are intended to be *in addition* to the regulatory
25 requirements; otherwise, these measures would not be considered mitigation.
26 PG&E will likely be required to employ additional technologies to comply with the
27 federal regulation.

28 The commenter discusses limited resources for inspections and that mandating ILLI
29 on these new segments will detract from being able to inspect other lines. This
30 comment is noted. The proposed mitigation requiring a baseline internal inspection
31 is directed at minimizing the likelihood of an unintentional release, thereby
32 minimizing ~~reducing~~ the risk to the public.

33 **S-85** Please refer to response to comment S-84.

1 **S-86** The CSLC has considered PG&E's proposed changes to the language in
2 MM HAZ-2b, and the reasons for the need for PG&E to be able to remotely operate
3 the valves. The text of MM HAZ-2b, on page 4.7-38 of the Draft EIR, has been
4 revised to incorporate ~~both the features of the remotely controlled valves and the~~
5 benefits of automatically controlled valves during potentially critical events (e.g., line
6 ruptures). Refer to Section 4.0 of this Revised Final EIR for revisions to the Draft
7 EIR.

8 **S-87** Comment acknowledged. Page 4.8-18, line 17, (MM HWQ-1) of the Draft
9 EIR has been revised. Refer to Section 4.0 of this Revised Final EIR for revisions to
10 the Draft EIR.

11 **S-88** Comment acknowledged. Page 4.8-18, lines 25 through 26, (MM HWQ-1)
12 of the Draft EIR have been revised. Refer to Section 4.0 of this Revised Final EIR
13 for revisions to the Draft EIR.

14 **S-89** Comment acknowledged. Page 4.8-20, lines 18 through 31, (MM HWQ-2)
15 of the Draft EIR have been revised. Refer to Section 4.0 of this Revised Final EIR
16 for revisions to the Draft EIR.

17 **S-90** Comment acknowledged. Page 4.8-21, line 23 to page 4.8-22, line 22
18 (MM HWQ-3); page 4.8-34, lines 30 through 24; and, page 4.1-13, lines 15 through
19 18; of the Draft EIR have been modified. Refer to Section 4.0 of this Revised Final
20 EIR for revisions to the Draft EIR.

21 **S-91** Please refer to response to comment S-90.

22 **S-92** Please refer to response to comment S-90.

23 **S-93** Please refer to response to comment S-90.

24 **Response to Comment Set S's Attachment**

25 **S-94** The commenter states, "Although these variances in raw data or
26 interpretation imply that some numerical results might change, these would not
27 necessarily alter the overall conclusions or invalidate the assessment." This
28 comment is noted and agreed.

29 **S-95** This comment pertains to numerous portions of the System Safety and
30 Risk of Upset report, which was prepared by EDM Services, Inc. for the proposed
31 Project., ~~and is included as a part of Appendix H of the Draft EIR.~~ Revisions have

1 been made to the System Safety and Risk Upset report, and it is included as
2 Appendix H-3 of this Revised Final EIR. are included in Section 4.0 of this Final EIR.

3 **Section 2.1.1, bottom of page 2** The recommended additional wording
4 has been added.

5 **Section 4.1.1, page 11** The commenter notes that different sources
6 provide different values and definitions for mortality after exposure to fires.
7 The commenter notes that a radiant heat flux of 5,000 btu/ft²-hr is cited by
8 one source as resulting in a 1 percent mortality after 30 seconds of unabated
9 exposure. In fact, in many cases, an able-bodied person would take actions
10 to increase the separation distance or seek cover during that 30 second
11 period. The Draft EIR is correct; the reference cited (CDE 2007) uses a 1
12 percent mortality for this radiant heat flux level. The System Safety and Risk
13 Upset report text has been revised to reflect the variance in different data
14 sources. Refer to page 22 of the Section 4.1.1 of the System Safety and Risk
15 of Upset Report included in this Revised Final EIR as Appendix H-3 for
16 revisions to the report Draft EIR.

17 ~~However, only the 8,000 btu/ft²-hr radiant heat flux isopleth was used in the~~
18 ~~quantitative risk assessment which begins on page 30 of the report. As a~~
19 ~~result, any conservatism that may have been implied by these differences of~~
20 ~~professional opinion in the text on page 11 of the report was not reflected in~~
21 ~~the analysis. In fact, any potential impacts beyond the 8,000 btu/ft²-hr~~
22 ~~isopleth were excluded from consideration, since able bodied persons would~~
23 ~~normally be expected to escape the exposure before the impact would be~~
24 ~~serious.~~

25 **Section 4.1.2, pages 13-14** The commenter suggests that presenting gas
26 pipeline release data for the period between 1970 through June 1984 is not
27 relevant. Table 4.1.2-4 4.2.5-1 of the System Safety and Risk of Upset report
28 summarizes the various release data sets. As indicated in this table, the
29 frequency of reportable incidents for gas lines from 1970 through June 1984
30 is essentially the same as that for hazardous liquid lines, during the period
31 when the reporting criteria was the same (\$5,000). This demonstrates the
32 similar incident rates between gas and hazardous liquid pipelines subject to
33 the USDOT's jurisdiction. The data also helps illustrate the reduction in the
34 frequency of injuries and fatalities over the past four decades. It should be

1 noted that these baseline data were not used in the quantitative analysis,
2 which begins on page 30 of the System Safety and Risk of Upset report.

3 **Section 4.1.2, pages 14-15** The commenter questions the USDOT
4 frequency of release data provided for July 1984 through 2007. However, the
5 commenter is not making an “apples to apples” comparison. The commenter
6 has tallied the “significant” incidents, as compiled by the USDOT. The Draft
7 EIR presents the “reported” incidents, as reported to the USDOT. The
8 USDOT filters the reported incidents and provides reports for “significant”
9 pipeline incidents. These incidents include those which result in:

- 10 • fatality or injury requiring in-patient hospitalization;
- 11 • \$50,000 or more in total costs (measured in 1984 dollars);
- 12 • highly volatile liquid releases of 5 barrels or more or other liquid releases
13 of 50 barrels or more; or
- 14 • liquid releases resulting in an unintentional fire or explosion.

15 Section 4.24.2, pages 44 ~~25~~ through ~~26~~ ~~45~~ of the System Safety and Risk of
16 Upset report, included in Appendix H-3 of the Revised Final Draft EIR, have
17 been revised to reflect this information. ~~Refer to Section 4.0 of this Final EIR~~
18 ~~for revisions to Appendix H of the Draft EIR.~~

19 One of the primary differences is that the “reported” incidents include
20 incidents that were considered significant in the judgment of the operator,
21 even though they did not meet the other USDOT reporting criteria. As a
22 result, there are a higher number of “reported” incidents than there are
23 “significant” incidents. This difference is noteworthy. For the eight year
24 period from 2002 through 2008, there were 368 “significant” incidents and 614
25 “reported” incidents from onshore gas transmission pipelines.

26 Section 4.24.2, pages ~~25~~ 44 through ~~26~~ ~~45~~ of the System Safety and Risk of
27 Upset report, which was prepared by EDM Services, Inc. for the proposed
28 Project, is included as a part of Appendix H-3 of the Draft Revised Final EIR
29 and has been revised to clarify this difference. ~~(pages 14 and 15).~~ The text
30 has also been revised to correct an error on page ~~26~~ ~~45~~ of the report, where
31 some gathering line incidents were included in the data set. ~~No changes to~~
32 ~~the Draft EIR were necessary.~~

1 The commenter notes that there were 323 “significant” incidents on onshore
 2 gas transmission lines between 1988 through 2008. This figure is in error.
 3 Data pulled from the USDOT Pipeline and Hazardous Materials Safety
 4 Administration (PHSMA) web site on July 3, 2009 indicates that there were
 5 846 “significant” incidents on onshore gas transmission pipelines during this
 6 eleven year period and an additional 262 on offshore gas transmission line
 7 segments, for a total of 1,108. Some of the incident rates cited by the
 8 commenter are also in error due to the incorrect number of incidents used in
 9 the calculations. The table of “significant” incidents from onshore
 10 transmission pipelines, pulled directly from the PHSMA web site on July 3,
 11 2009 is presented below. Similar tables are available for offshore and
 12 gathering lines.

13 **National Gas Transmission Onshore:**
 14 **Significant Incidents Summary Statistics: 1988-2008**

Year	Number	Fatalities	Injuries	Property Damage (\$)
1988	31	2	9	6,707,494
1989	29	4	15	16,303,907
1990	36	0	15	12,752,888
1991	27	0	11	14,456,387
1992	32	3	14	13,078,380
1993	43	1	16	21,762,671
1994	34	0	15	53,262,153
1995	22	0	7	8,269,519
1996	34	1	5	12,589,358
1997	26	1	5	11,068,642
1998	40	1	11	40,150,999
1999	34	2	8	19,370,527
2000	45	15	16	16,897,783
2001	45	2	5	12,977,700
2002	40	1	4	21,306,317
2003	61	1	8	52,523,788
2004	43	0	2	10,045,994

Year	Number	Fatalities	Injuries	Property Damage (\$)
2005	64	0	5	134,090,086
2006	60	3	4	29,028,775
2007	55	2	7	40,022,492
2008	45	0	5	105,159,045
Total	846	39	187	651,824,913

Source: <http://primis.phmsa.dot.gov/comm/reports/safety/SigPSI.html>

1

2 The PHMSA onshore transmission pipeline incident report above was
3 independently reconciled to within less than 4 percent of the data included in
4 the PHMSA transmission pipeline raw incident database. The raw
5 transmission line incident database was downloaded from the PHMSA web
6 site on July 3, 2009. All incidents which occurred outside the period of
7 January 1, 2002 and December 31, 2008 were deleted. All incidents which
8 were indicated to have occurred on an “offshore” or “gathering” line segment
9 were also deleted. The remaining data was filtered to only include those
10 incidents which resulted in \$50,000 or greater in property value, an injury, or a
11 fatality. This resulted in 535 incidents for the 2002 through 2008 period,
12 slightly more than the 516 incidents reported by PHMSA for the same period
13 in the above table. The difference is that the PHMSA report reflects
14 adjustments in the property damage to convert the result to 1984 constant
15 dollars; this results in somewhat fewer incidents being included in their report
16 than the reconciliation, which did not include an adjustment for inflation.

17 **Section 4.1.2, page 16** Figure 4.24-2-1 and related text on pages 27 and
18 28-46 of the System Safety and Risk of Upset report, included as Appendix H-
19 3 of this Revised Final EIR, have been modified to include “significant”
20 incidents. ~~No revisions to the Draft EIR are necessary. Refer to Section 4.0~~
21 ~~of this Final EIR for revisions to Appendix H of the Draft EIR.~~

22 **Section 4.1.2, page 17** A value for “significant” incidents has been added
23 to the bullet list on page 28-47 of the System Safety and Risk of Upset report,
24 included as Appendix H-3 of this Revised Final EIR. The value is the same
25 as that proposed by the commenter. ~~No revisions to the Draft EIR were~~
26 ~~necessary. Refer to Section 4.0 of this Final EIR for revisions to Appendix H~~
27 ~~of the Draft EIR.~~

1 **Section 4.1.2, page 18** Figure 4.24.2-2 on page ~~29~~ 48 of the System
2 Safety and Risk of Upset report, included in Appendix H-3 of this Revised
3 ~~Final the Draft~~ EIR has been updated. ~~Refer to Section 4.0 of this Final EIR~~
4 ~~for revisions to Appendix H of the Draft EIR.~~

5 **Section 4.1.2, page 20** Table ~~4.2.5-1~~ 4.1.2-4 on page ~~31~~ 20 of the System
6 Safety and Risk of Upset report, included in Appendix H-3 of this Revised
7 ~~Final the Draft~~ EIR has been updated. ~~Refer to Section 4.0 of this Final EIR~~
8 ~~for revisions to Appendix H of the Draft EIR.~~

9 **Section 4.1.2, pages 18 through 20** [This information is now pages 29
10 through 31 of the System Safety and Risk of Upset Report included as
11 Appendix H-3 of this Revised Final EIR]. The commenter suggests that the
12 U.S. hazardous liquid pipeline leak history may not be relevant. However, for
13 the period cited, the reporting threshold was the same as the gas
14 transmission pipelines for the 1970 through June 1984 period (\$5,000).
15 During these periods, where the reporting threshold was the same, the
16 frequency of incidents was essentially identical. These data provide a useful
17 benchmark for predicting incident frequencies of a similar size. The major
18 failure modes are similar for both modern gas and hazardous liquid pipelines
19 subject to USDOT jurisdiction (e.g., third party damage, external corrosion,
20 and other causes).

21 The California hazardous liquid pipeline data is also useful. These data,
22 which were presented in the California Hazardous Liquid Pipeline Risk
23 Assessment (Payne, Brian L. et al., EDM Services, Inc. 1993. California
24 Hazardous Liquid Pipeline Risk Assessment, Prepared for California State
25 Fire Marshal, March.) facilitated the assessment of impacts caused by a
26 variety of parameters (e.g., operating temperature, pipe age, operating
27 pressure, operating stress level, etc.). These data were used to help develop
28 the baseline frequency of unintentional releases used in the Draft EIR.

29 **Section 4.1.2, page 21** The commenter notes that many of the factors in
30 the bulleted list can be attributed to features associated with older pipelines
31 and construction methods and that the baseline release frequency should be
32 adjusted accordingly. As noted on pages 28 through 33 ~~23 and 27~~ of the
33 System Safety and Risk of Upset report, the baseline incident rate for third
34 party damage was reduced by 30 percent, the external corrosion incident rate
35 was reduced by one-third, and the incident rate for all other causes was

1 reduced by one-third. The resulting baseline incident rate used in the Draft
2 EIR before mitigation was 0.196 incidents per 1,000 mile-years (reference
3 page ~~28~~²⁷ of the System Safety and Risk of Upset report). This result is less
4 than 9 percent higher than the commenter proposed baseline incident rate of
5 0.18 incidents per 1,000 mile-years. (~~See comment regarding page 31 of the~~
6 ~~System Safety and Risk of Upset report.~~) This difference does not have a
7 meaningful impact on the study results. Further, ~~post~~ post mitigation, the
8 baseline incident rate was reduced by 50 percent to 0.098 incidents per 1,000
9 mile-years; this value is roughly one-half the value proposed by the
10 commenter.

11 **Section 4.1.2, page 23** The commenter suggests that additional reductions
12 should be made to address issues such as the resistance of the pipe to
13 immediate penetration from equipment due to the proposed pipe wall
14 thickness. The Draft EIR did consider the effect of additional wall thickness.
15 The System Safety and Risk of Upset included an adjustment to the baseline
16 incident rate, assuming that the mitigation measure would require the 30-inch
17 diameter lines to have a minimum pipe wall thickness of 0.375-inches. The
18 effect of this mitigation is discussed on page ~~88~~⁵⁷ of the revised System
19 Safety and Risk of Upset report included as Appendix H-3 of this Revised
20 Final EIR. As noted, the increased pipe wall thickness, increased depth of
21 cover, and supplemental third party protection was assumed to reduce the
22 frequency of third party caused incidents by one-third. At the time the Draft
23 EIR was prepared, PG&E's engineering of the pipeline was not complete. As
24 a result, the proposed pipe wall thickness was subject to change. Therefore,
25 the benefits provided by the increased pipe wall thickness were considered
26 post mitigation.

27 ~~It should be noted that the baseline incident rate used in the Draft EIR before~~
28 ~~mitigation was 0.196 incidents per 1,000 mile years (reference page 27 of the~~
29 ~~System Safety and Risk of Upset report). This result is less than 9 percent~~
30 ~~higher than the commenter proposed baseline incident rate of 0.18 incidents~~
31 ~~per 1,000 mile-years, which is intended to reflect reductions for additional~~
32 ~~pipe wall thickness, depth of cover, etc. Post mitigation, the Draft EIR~~
33 ~~assumed that the baseline frequency of unintentional releases would be~~
34 ~~reduced by approximately 50 percent (reference page 4.7-39 of the Draft EIR)~~
35 ~~to 0.098 incidents per 1,000 mile-years; this value is slightly more than one-~~
36 ~~half (54 percent) the value proposed by the commenter.~~

1 **Section 4.2.1 Page 27** The commenter notes that PG&E will be installing
2 remote monitoring of cathodic protection potential at approximately one mile
3 intervals and indicates that this will reduce the likelihood of external corrosion
4 caused incidents. While these devices offer real time monitoring of the pipe
5 to soil potential at the point of installation, they do not provide any data for
6 points in between. As a result, they are not effective in preventing early
7 detection of pitting corrosion due to coating holidays, or localized interference
8 from third party substructures, etc. The external corrosion incident rate used
9 in the Draft EIR was reduced by one-third to reflect the fact that the pipeline
10 will be operated at ambient temperatures, have modern externally coated
11 pipe, and an impressed current cathodic protection system (reference page
12 27 28 of the revised System Safety and Risk of Upset report). The resulting
13 baseline incident rate used in the Draft EIR before mitigation was 0.196
14 incidents per 1,000 mile-years (reference page 27 28 of the System Safety
15 and Risk of Upset report). This result is less than 9 percent higher than the
16 commenter proposed baseline incident rate of 0.18 incidents per 1,000 mile-
17 years.

18 **Section 4.1.3, page 29 and 30** Table 4.4.2-1 4.1.3-2 does not contain any
19 data for LPG lines. The text on page 40 30 of the System Safety and Risk of
20 Upset report, included in Appendix H-3 of this Revised Final ~~the Draft~~ EIR,
21 has been revised to avoid confusion, as requested by the commenter. No
22 revisions to the Draft EIR were necessary. ~~Refer to Section 4.0 of this Final~~
23 ~~EIR for revisions to Appendix H of the Draft EIR.~~

24 **Section 4.1.3, page 30** The commenter states that the probability of a
25 worst-case scenario is greater in a rural location due to the higher operating
26 stress levels and typically thinner wall pipe used in rural areas. The
27 commenter notes that Class 3 lines comprise 11 percent of the total gas
28 pipeline mileage and 14 percent of the gas pipeline reportable incidents, but
29 that there has only been one fatality caused by a pipeline located in a Class 3
30 area since 1989. Since 2002, there have been no fatalities resulting from
31 pipelines located in Class 3 or 4 areas. The commenter further states that the
32 heavier pipe wall thickness and lower operating stress affects the
33 susceptibility to failure and can affect its mode.

34 While the Class 3 line mileage percentage cited by the commenter has not
35 been independently verified, the data indicates that the incident rate for
36 pipelines located in Class 3 areas was 27 percent higher than one would

1 predict using the same incident rate for all area Classes. The Draft EIR uses
2 the same baseline incident rate for unintentional releases for all area Classes.

3 The data set cited by the commenter for fatalities in Class 3 and 4 areas is
4 very small; the data set is too small to be statistically relevant for evaluating
5 differences in the frequency of fatalities in different area Classes. For
6 example, there were only 7 fatalities from gas transmission pipelines for the
7 seven year period from 2002 through 2008. For the fourteen-year period from
8 1988 through 2008, 6 of the 39 fatalities (15 percent) have resulted from
9 unintentional releases from onshore gas transmission pipelines in Class 3
10 and 4 areas. Using the line mileages provided by the commenter, 11.7
11 percent of the gas gathering and transmission line pipe was in Class 3 and 4
12 areas (11.4 percent in Class 3 and 0.3 percent in Class 4 areas). In other
13 words, 15 percent of the fatalities resulted from releases on 11.7 percent of
14 the pipe; this indicates that the fatality rate in Class 3 and 4 areas was about
15 28 percent higher than one would predict using the same fatality rate for all
16 area Classes. It should be noted that the actual difference may vary
17 somewhat, since the distribution of pipe in various area Classes includes
18 some onshore gas gathering lines, in addition to the gas transmission
19 pipelines; the fatalities only include those which occurred on onshore gas
20 transmission lines. However, since this data set is so small, a single
21 catastrophic incident could drastically skew the result and any conclusions
22 that might be drawn.

23 In the absence of sufficient data to fully support a more rigorous analysis
24 which differentiates the frequency of incidents in different area Classes, the
25 Draft EIR used a common baseline frequency of unintentional release for all
26 area Classes. This baseline release frequency was then used in the
27 quantitative risk assessment which considered all of the possible release
28 scenarios and their potential impacts on the various populations along the
29 pipeline. The highest quantified individual risk along a segment of pipeline is
30 to persons located immediately above the pipeline, and the risk decreases as
31 a person is farther away from the pipeline. The maximum risk posed by Line
32 406 before mitigation is 1:2,137,000, and after mitigation it is 1:4,274,000
33 chance of fatality per year. The maximum risk posed by Line 407 before
34 mitigation is 1:2,062,000, and after mitigation it is 1:4,115,000 chance of
35 fatality per year. The maximum risk posed by Line DFM before mitigation is
36 1:4,255,000, and after mitigation it is 1:8,475,000. This resulted in an

1 unmitigated risk of serious injury or fatality of 6.08×10^{-5} per year (annual
2 likelihood of 1:16,000). This result was roughly one-third the value of 1.7×10^{-4}
3 (annual likelihood of 1:6,000) which was obtained in the qualitative risk
4 assessment using a frequency of 0.004 fatalities per 1,000 mile-years.
5 (Reference page 29 of the System Safety and Risk of Upset report.) It should
6 be noted that ~~this~~ the qualitative approach is often used to evaluate pipeline
7 risk in lieu of a quantitative approach, since the quantitative approach used in
8 the Draft EIR, as revised in the Revised Final EIR, is much more rigorous and
9 resource intensive.

10 **Section 4.1.4, page 31** The commenter states that a baseline incident rate
11 of 0.18 incidents per 1,000 mile-years could have been used instead of the
12 baseline incident rate of 0.196 incidents per 1,000 mile-years which was used
13 in the quantitative risk assessment presented in the System Safety and Risk
14 of Upset report. This difference is less than 9 percent and would not have a
15 meaningful impact on the study results. It should also be noted that the
16 baseline rate of 0.196 incidents per 1,000 mile-years is before mitigation; as
17 noted on page 4.7-39 of the Draft EIR, the proposed mitigation reduces the
18 risk by 50 percent to 0.098 incidents per 1,000 mile-years.

19 **Section 4.1.4, page 43** The migration of gas from a pipeline leak or rupture
20 into a residence or building, although rare, has occurred. When the
21 conditional probabilities used in the System Safety and Risk of Upset report
22 are combined, the predicted probability of an indoor explosion resulting from a
23 1-inch diameter release from the proposed pipeline is less than 0.1 percent.
24 In other words, this scenario results from less than one in one thousand
25 releases.

26 **Section 4.1.4, page 49** From 1988 through 2008, 6 of the 39 fatalities (15
27 percent) that have resulted from unintentional releases from onshore gas
28 transmission pipelines have occurred in Class 3 and 4 areas. Since this data
29 set is so small, a single catastrophic incident could drastically skew the result
30 and any conclusions that might be drawn.

31 In the absence of sufficient data to fully support a more rigorous analysis
32 which differentiates the frequency of incidents in different area Classes, the
33 Draft EIR used a common baseline frequency of unintentional release for all
34 area Classes. This baseline release frequency was then used in the
35 quantitative risk assessment which considered all of the possible release

1 scenarios and their potential impacts on the various population densities
2 along the pipeline. The highest quantified individual risk along a segment of
3 pipeline is to persons located immediately above the pipeline, and the risk
4 decreases as a person is farther away from the pipeline. The maximum risk
5 posed by Line 406 before mitigation is 1:2,137,000, and after mitigation it is
6 1:4,274,000 chance of fatality per year. The maximum risk posed by Line 407
7 before mitigation is 1:2,062,000, and after mitigation it is 1:4,115,000 chance
8 of fatality per year. The maximum risk posed by Line DFM before mitigation
9 is 1:4,255,000, and after mitigation it is 1:8,475,000. This resulted in an
10 unmitigated risk of serious injury or fatality of 6.08×10^{-5} per year (annual
11 likelihood of 1:16,000). This result was roughly one-third the value of 1.7×10^{-4}
12 fatalities per year (annual likelihood of 1:6,000) which was obtained in the
13 qualitative risk assessment, which used a frequency of 0.004 fatalities per
14 1,000 mile-years. (Reference page 29 of the System Safety and Risk of
15 Upset report.) It should be noted that the this qualitative approach is often
16 used to evaluate pipeline risk in lieu of a quantitative approach. However, the
17 quantitative approach used in the Draft EIR, as revised in this Revised Final
18 EIR, is much more rigorous and resource intensive.

19 **Section 4.1.4, page 52** ~~From 1988 through 2008, 6 of the 39 fatalities (15~~
20 ~~percent) that have resulted from unintentional releases from onshore gas~~
21 ~~transmission pipelines have occurred in Class 3 and 4 areas. Since this data~~
22 ~~set is so small, a single catastrophic incident could drastically skew the result~~
23 ~~and any conclusions that might be drawn.~~

24 ~~In the absence of sufficient data to fully support a more rigorous analysis~~
25 ~~which differentiates the frequency of incidents in different area Classes, the~~
26 ~~Draft EIR used a common baseline frequency of unintentional release for all~~
27 ~~area Classes. This baseline release frequency was then used in the~~
28 ~~quantitative risk assessment which considered all of the possible release~~
29 ~~scenarios and their potential impacts on the various population densities~~
30 ~~along the pipeline. This resulted in an unmitigated risk of serious injury or~~
31 ~~fatality of 6.08×10^{-5} per year (annual likelihood of 1:16,000). This result was~~
32 ~~roughly one-third the value of 1.7×10^{-4} fatalities per year (annual likelihood of~~
33 ~~1:6,000) which was obtained in the qualitative risk assessment, which used a~~
34 ~~frequency of 0.004 fatalities per 1,000 mile-years. (Reference page 29 of the~~
35 ~~System Safety and Risk of Upset report.) This The qualitative approach is~~
36 ~~often used to evaluate pipeline risk in lieu of a quantitative approach, since~~

1 ~~the quantitative approach used in the Draft EIR, is much more rigorous and~~
2 ~~resource intensive.~~

3 The text of the System Safety and Risk of Upset is correct. If the population
4 density increases, the likelihood of serious injuries and fatalities will increase
5 accordingly, should the population be exposed to a fire or explosion resulting
6 from an unintentional release. The data provided by the commenter indicates
7 that the incident rate for pipelines located in Class 3 areas was 27 percent
8 higher than one would predict using the same incident rate for all area
9 Classes. ~~(See response to page 30 comment above.)~~ It should be noted that
10 the Class 3 line mileage percentage cited by the commenter has not been
11 independently verified.

12 **Section 4.1.4, page 55** Appendix B of 49 CFR 192 allows the use of pipe
13 manufactured to a variety of specifications. There is no requirement for pipe
14 to comply with a specific edition of any of these specifications. The regulation
15 also allows pipe of unknown or unlisted specifications to be used. And finally,
16 pipe manufactured before November 12, 1970 may be used subject to certain
17 restrictions. Because of the benefits of using modern pipe, the use of pipe
18 manufactured in the year 2000 or later was included in the proposed Project
19 mitigation. (Please refer to page ~~86-56~~ of the revised System Safety and Risk
20 of Upset report, included as Appendix H-3 to ~~the Draft~~ this Revised Final
21 EIR.)

22 **Section 4.1.4, page 57** Comment acknowledged.

23 **S-96** The benefits of a modern pipeline have been incorporated into the
24 baseline incident rate. The baseline frequency of unintentional releases used in the
25 Draft EIR is 0.196 incidents per 1,000 mile-years. This frequency was reduced 50
26 percent to 0.098 incidents per 1,000 mile-years, post mitigation. For reference, the
27 frequency of reported incidents from onshore gas transmission pipelines from 2002
28 through 2008 was 0.30 incidents per 1,000 mile-years, essentially three times the
29 rate used for the proposed Project after mitigation. For reference, the frequency of
30 "significant" incidents from onshore gas transmission pipelines from 2002 through
31 2008 was 0.18 incidents per 1,000 mile-years.

32 **S-97** The data set cited by the commenter for fatalities in Class 3 and 4 areas is
33 very small; the data set is too small to be statistically relevant for evaluating
34 differences in the frequency of fatalities in different area Classes. For example,

1 there were only 7 fatalities from onshore gas transmission pipelines for the seven
2 year period from 2002 through 2008. For the 14 year period from 1988 through
3 2001, there were 3 fatalities in Class 3 areas and 3 fatalities in Class 4 areas.
4 During this fourteen-year period, 6 of the 32 fatalities (19 percent) resulting from
5 unintentional releases from onshore gas transmission pipelines occurred in Class 3
6 and 4 areas. If these two data sets are combined, from 1988 through 2008, 6 out of
7 39 fatalities (15 percent) resulted from unintentional releases from onshore gas
8 transmission pipelines occurred in Class 3 and 4 areas. Since this data set is so
9 small, a single catastrophic incident could drastically skew the result and any
10 conclusions that might be drawn.

11 However, using the gas transmission and gathering pipeline mileage data compiled
12 by the commenter (11.4 percent Class 3 and 0.3 percent Class 4), which has not
13 been independently verified, it is clear that the frequency of fatalities in Class 3 and
14 4 areas is higher than in Class 1 and 2 areas. Specifically, from 1988 through 2008,
15 15 percent of the fatalities occurred in Class 1 3 and 2 4 areas while only 11.7
16 percent (11.4 + 0.3 percent = 11.7 percent) of the pipeline mileage was in Class 3
17 and 4 areas. It should be noted that the actual difference may vary somewhat, since
18 the distribution of pipe data in various area Classes includes some onshore gas
19 gathering lines, in addition to the onshore gas transmission pipelines; the fatalities
20 only include those which occurred on onshore gas transmission lines.

21

22

23



COUNTY OF PLACER
Community Development Resource Agency

**ENGINEERING &
SURVEYING**

MEMORANDUM

TO: MAYWAN KRACH, ECS DATE: JUNE 11, 2009
FROM: PHILLIP A. FRANTZ, ESD ~ ENGINEERING & SURVEYING DEPARTMENT
SUBJECT: PG&E LINE 406/407 NATURAL GAS PIPELINE ~ DEIR

Thank you for the opportunity to review the above-mentioned project for concerns relating to Placer County. After reviewing the submitted information, the Community Development Resource Agency ~ Engineering & Surveying Department and the Department of Public Works offer the following comments for your consideration regarding the proposed project:

1. Pages 3-65 through 3-67, Table 3-3, Cumulative Impact Analysis Projects: Most of the Placer County identified projects have construction completion dates of 2008 and 2009. These dates are not accurate as these improvements are not close to being constructed. Please revise accordingly. T-1
2. The proposed pipeline alignment must be coordinated to accommodate the ultimate 6 lane configuration for Baseline Road. The improvements at major intersections, such as Watt Ave., Brewer Road or Locust Road have not been designed yet, but may be up to 11 lanes wide, with sidewalks and landscaping areas adjacent to the roadway. T-2
3. Will street light or sign post foundations be precluded from the 50 ft easement? T-3
4. There was a previous proposal for a bridge type pedestrian overcrossing of Baseline Road, connecting Placer Vineyards to Sierra Vista, would the necessary foundations be permitted within the 50 ft easement? T-4
5. The final location of the Baseline/Brewer Main Line Valve should be coordinated with the Placer Vineyards development since it appears the valves are proposed to be located across the road from the high school. T-5
6. Page 4.13-20, paragraph 3: Brewer Road should be added to the list of impacted roadways. T-6
7. Advisory Comment: While the intersection is not within Placer County, the DEIR does not address how the proposed gas line alignment would accommodate the proposed reconfiguration of the Natomas Road intersection and UPRR track crossing along Riego Road. Both Placer and Sutter County have been notified by the PUC and UPRR that construction of an overcrossing of the railroad tracks will be required when the Riego Road/ Baseline Road is ultimately widened to 6 lanes. T-7

cc: Andrew Gaber, DPW ~ Transportation Division

Ref: state of ca pge line 406-407 natural gas pipeline.doc

1 RESPONSE TO COMMENT SET T

2 **T-1** Comment acknowledged. Placer County was contacted and asked to
3 provide appropriate dates for their cumulative projects listed in Table 3-3 of Section
4 3.0, Alternatives and Cumulative Projects. Placer County indicated that updating
5 construction dates for the PVSP is difficult due to current litigation. Accordingly,
6 Draft EIR pages 3-65 through 3-67, Table 3-3, have been updated to correctly
7 identify that construction dates for projects within Placer County are unknown.
8 Additionally, related changes have been made to page 4.12-33, line 5 of the Draft
9 EIR. Refer to Section 4.0 of this Revised Final EIR for revisions to the Draft EIR.

10 **T-2** Please refer to response to comment K-2. This section of Line 407 is
11 planned for construction in 2012. PG&E indicated they have met the civil
12 engineering firm of McKay and Somsps representing the developers of SVSP, PVSP,
13 and Sutter Pointe Specific Plan, on several occasions in their Roseville and
14 Sacramento offices in order to coordinate the pipeline vertical and horizontal
15 alignment with the future road alignments dictated by the City of Roseville. PG&E
16 has used the best design information available in locating the pipeline. Currently the
17 road improvement plans are limited to line work in plan view only. The Baseline
18 Road design has not progressed to include future elevations, drainages, or utility
19 infrastructure. In the absence of final road improvement design drawings, PG&E
20 has increased cover at major road crossing to 8 feet. In PG&E's experience, 8 feet
21 of cover will generally allow for typical road construction and utility crossings. PG&E
22 would like to work with Placer County to coordinate design of roads and adjacent
23 areas so that potential conflicts can be addressed prior to the construction of the
24 pipeline.

25 A mitigation measure (MM LU-1d) has been added to section 4.9, Land Use and
26 Planning, to address potential conflicts with utilities. Refer to Section 4.0 of this
27 Revised Final EIR for revisions to the Draft EIR.

28 **T-3** Streetlight and sign-post foundations will be allowed within the 50-foot
29 permanent easement as long as proper clearance from the pipeline is maintained at
30 10 feet, and proper notification to PG&E is made prior to construction for
31 concurrence.

32 **T-4** A bridge-type pedestrian overcrossing of Baseline Road would most likely
33 be allowed, but a review of the foundation design and proximity to the pipeline by
34 PG&E would be required.

1 **T-5** The eastern side of the valve lot is approximately 275 feet west of Brewer
2 Road and approximately 400 feet west of the 1500-foot school buffer study zone,
3 rather than across the road from the high school. Please refer to response to
4 comment G-14 for further discussion on the Baseline/Brewer Main Line Valve
5 Station placement.

6 **T-6** Comment acknowledged. Brewer Road has been added to the list of
7 impacted roadways on page 4.13-20 of the Draft EIR. Refer to Section 4.0 of this
8 Revised Final EIR for revisions to the Draft EIR.

9 **T-7** PG&E indicated they have coordinated with the developers and included
10 the future Riego Road design in the pipeline drawings to ensure that the pipeline will
11 not be in conflict with the six lane expansion. Although PG&E does not have the
12 detailed Riego Road design through the Natomas Road Intersection and Union
13 Pacific Rail Road (UPRR) track crossing, the pipeline permanent easement is set
14 back as if there are six lanes traveling through this area. PG&E is maintaining the
15 setback distance from the current design of the six lanes traveling from the east and
16 west along Baseline Road. Currently, PG&E's design location for its permanent 50-
17 foot easement has the southern boundary located 70 feet north of the existing Riego
18 Road centerline, tapering to 60 feet north of centerline as the pipeline progresses
19 eastward due to a slight offset in Riego Road. In addition to the setback, PG&E has
20 designed a HDD crossing under the UPRR, Natomas Drain, and Natomas Road.
21 The HDD entry location is 275 feet east of the UPRR tracks and will exit
22 approximately 400 feet west of Natomas Road. The pipeline will be at an
23 approximate depth of 50 feet below the ground surface between the entry and exit
24 locations.

25

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OF COUNSEL

June 12, 2009

*Via fax: (916) 574-1885
(original to follow by U.S. Mail)*

Crystal Spurr
Project Manager
California State Lands Commission
100 Howe Avenue, Suite 100-South
Sacramento, CA 95825

Re: PG&E Line 406-407 Natural Gas Pipeline
SCH No. 2007062091
Comments on CA State Lands Commission Draft EIR No. 740

Dear Ms. Spurr:

We are writing on behalf of the Measure M Group, the proponents of the Sutter Pointe Specific Plan (SPSP) in Sutter County, currently under consideration for approval by the Sutter County Planning Commission and Board of Supervisors. The Measure M Group generally supports the extension of new natural gas pipelines as outlined in the DEIR, as the lines would serve the new urban development planned for the Sutter Pointe Specific Plan area in south Sutter County. However, the Measure M Group has several concerns regarding the assessment of risk to the public and the adequacy of the mitigation measures discussed in the Draft EIR to address such risks resulting from the proposal to construct and operate the new natural gas transmission pipelines. While we recognize that some effort has been made to quantify and address the risks, more can and should be done. The Measure M Group also has concerns about the construction timing and sequencing described in the EIR. As currently presented, we believe the EIR fails to fully comply with the California Environmental Quality Act (CEQA) (Pub. Resources Code, § 21000 et seq.). In the following discussion, we offer specific suggestions for additional or revised mitigation measures that we believe could address our concerns.

U-1

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Public Resources Code section 21002 requires agencies to adopt feasible mitigation measures (or feasible environmentally superior alternatives) in order to substantially lessen or avoid the otherwise significant adverse environmental impacts of proposed projects. (Pub. Resources Code, §§ 21002, 21081, subd. (a); CEQA Guidelines, §§ 15002, subd. (a)(3), 15021, subd. (a)(2), 15091, subd. (a)(1).) To effectuate part of this general requirement, EIRs must set forth mitigation measures that decisionmakers can adopt at the findings stage of the planning process. (Pub. Resources Code, § 21100, subd. (b)(3); CEQA Guidelines, §§ 15126, subd. (e), 15126.4.)

Mitigation measures should be capable of: (a) “[a]voiding the impact altogether by not taking a certain action or parts of an action”; (b) “[m]inimizing impacts by limiting the degree or magnitude of the action and its implementation”; (c) “[r]ectifying the impact by repairing, rehabilitating, or restoring the impacted environment”; or (d) “[r]educing or eliminating the impact over time by preservation and maintenance operations during the life of the action.” (CEQA Guidelines, § 15370.)

“An adequate EIR must respond to specific suggestions for mitigating a significant environmental impact unless the suggested mitigation is facially infeasible.” (*Los Angeles Unified School District v. City of Los Angeles* (1997) 58 Cal.App.4th 1019, 1029-1030.)

While an acceptable level of individual risk for hazards associated with underground pipelines has not been established by the State of California or the federal government for new development projects such as the Sutter Pointe Specific Plan, standards have been proposed and used by various governmental agencies worldwide.¹ These standards generally consider individual risk levels below 1×10^{-6} (one-in-a-million) acceptable.

A local community’s tolerance for risk and risk acceptability needs to be taken into consideration in determining a threshold value above which individual risk levels are unacceptable. As mentioned in Item No. 9 below, the Sutter Pointe community has determined the acceptable level of individual risk to be one-in-a-million ($1:1,000,000$ or 1×10^{-6}). Accordingly, any proposal that results in a higher level of risk to the community would be deemed unacceptable by the SPSP community.

Our overarching concern with this DEIR is with the estimated risk from the proposed pipeline ($1:27,000$), which is approximately 60 times greater than the estimated risk that is generally considered acceptable. Unless PG&E is required to take steps to decrease the likelihood of injury or fatalities from a rupture of the proposed pipeline, it is

¹ Cornwell, John B. and Meyer, Mark M., Questó Consultants, Inc., *Risk Acceptance Criteria or “How Safe is Safe Enough?”*, October 13, 1997.



U-1
Cont.

U-2

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reasonable to anticipate that adjoining residential and commercial land uses will be significantly constrained (i.e., that setbacks would be required). While one might be able to site parking lots or streets directly adjacent to the fifty-foot easement line, buildings may have to be set back significantly greater distances (perhaps tens to hundreds of feet). This could severely impact the resulting buildable areas of parcels along the pipeline. This significant issue is explained in more detail in our comments pertaining to specific pages and sections below.



U-2
Cont.

1. Page ES-17, Impact No. HAZ-2: Mitigation measures should be increased to reduce the risk to acceptable levels. See our suggestions in Comment #10, below.

U-3

2. Page ES-18, Impact No. LU-1: The DEIR states that the project will not conflict with SPSP; however, the unacceptable level of risk may result in the creation of no-build zones within SPSP – this would be unacceptable to Measure M Owners. (See also pages 4.9-19 through 4.9-23).

U-4

3. Page 2-31, Powerline Road Main Line Valve (PRV): The location of this facility isn't clear, but it should be located on the northeastern corner of the intersection of Riego Road and Powerline Road – not southerly of Riego Road.

U-5

4. Page 2-50, Giant Garter Snake Construction Scheduling: Several strategies are listed, but they could adversely impact existing rice farming operations. These impacts need to be resolved during right-of-way acquisition proceedings so that landowners can properly anticipate the impacts to their farming operations.

U-6

5. Page 2-53, Trenching: The horizontal alignment and vertical profile of the pipeline need to anticipate the future location, depth and size of underground improvements within the SPSP area. The horizontal alignment and vertical profile of the pipeline should be adjusted as needed to allow future construction of the SPSP infrastructure.

U-7

6. Page 2-71, Pipe Bouyancy, Line 11: The effect of a higher Factor of Safety would appear to be to "increase," not "decrease," the downward force of backfill acting on the pipe.

U-8

7. Page 2-83, Operation, Maintenance, and Safety Controls: This section outlines the proposed monitoring efforts PG&E plans for the pipeline to address its potential impacts over time. Section 2.8.3 sets forth the concept of High Consequence Areas (HCA), which includes the SPSP area. This section talks about a Pipeline Integrity Management Plan. Section 2.8.4 also refers to an Emergency Response Plan. Notwithstanding the attempts in these sections to provide reassurance, a later section of the DEIR reveals that



U-9

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the level of risk associated with pipeline is unacceptable (see Table 4.7-5 on Page 4.7-33 which shows the annual likelihood of serious injury or fatality to be 1:27,000 for Line 407E (the section of line running through SPSP)). As stated earlier, the generally accepted level of risk is considered to be 1:1,000,000, which is consistent with the SPSP community's risk tolerance.



U-9
Cont.

Also, we were unable to find either of the plans mentioned above in the DEIR. We would appreciate the opportunity for our engineering consultants to review these plans to be sure they adequately address our concerns.

8. Page 3-63, Table 3-3, Sutter County: The description incorrectly characterizes the timing of the widening of Riego Road. We understand that the current estimate is for that work to begin in 2011.

U-10

9. Page 4.7-22, Sutter County General Plan: You should be aware that development standards being developed by the Measure M Group and Sutter County relating to the siting and routing of energy facilities within the SPSP area. We refer you to Section 9.5 Dry Utilities (Page 9-18 of the Specific Plan). Specific Plan Policies 9.5-8 through 9.5-11 deal specifically with natural gas facilities. The provisions of Division 15 of the Sutter Pointe Land Use and Development Code (Section XX00-1511) also require compliance with the provisions of the Specific Plan standards. While we understand that the California PUC regulates the design of natural gas facilities (and supersede local codes and regulations), these Specific Plan standards set forth the community's expectations with respect to the location of such facilities, and the level of risk the community is willing to accept. These standards specifically set the risk level at 1:1,000,000, which, as stated earlier, are generally accepted worldwide as the appropriate level of risk for the general public. PG&E's proposal does not come close to meeting these expectations. (See also, Page 4.12-16).

U-11

10. Page 4.7-33, Impact HAZ-2, Table 4.7-5: This table indicates the annual likelihood of serious injury or fatality for Line 407E (the section of the pipeline in the SPSP area) at 1:27,000 or 4.93×10^{-5} (a significantly higher level of risk than generally accepted (1:1,000,000)). In fact, the level of risk proposed by PG&E is approximately 60 times greater than the generally accepted level of risk of 1:1,000,000.

U-12

CEQA does not allow an agency to simply declare an impact to be significant and unavoidable without substantial evidence that mitigation to a less than significant level is infeasible. In fact, we believe additional mitigation is quite feasible and should be considered for this project to provide a more acceptable level of risk protection.



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Additional mitigation measures could include increasing the wall thickness of the pipe, using a higher grade of pipe, decreasing the hoop stress of the pipeline, providing a greater depth of cover, providing more frequent inspections, increasing the frequency and type of monitoring, better cathodic protection systems, more frequent patrolling and inspections, better line marking efforts, better public education efforts, development of emergency planning and training programs, and providing a better warning to future excavators than simply a buried yellow tape lying in the pipeline trench (for example, providing a concrete cap over the pipe, encasement of the pipe with concrete, encasement of the pipe with a sand envelope, etc.). In the final analysis, the desired level of protection should be one where there is not a need for no-build zones or set-backs of habitable structure and outdoor areas on developable land within SPSP.

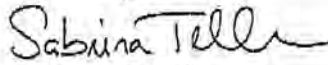
U-12
Cont.

Further, we propose that PG&E be required to prepare individual risk assessments for all proposed land uses along the route of the proposed pipelines within the SPSP area, and to develop appropriate mitigation measures that will reduce the risk to the adjacent land uses to mutually agreeable acceptable levels. The Measure M Group, in conjunction with Sutter County, is interested in working with PG&E to address our concerns.

U-13

We appreciate your consideration of our comments. We would welcome the opportunity to discuss with you further our concerns about the compatibility of the existing plans and mitigation proposed for the pipeline as they affect the planned development for the SPSP area.

Sincerely,



Sabrina V. Teller

1 RESPONSE TO COMMENT SET U

2 **U-1** The risk assessment included risk measurement terminology that was not
3 defined in the document, which has resulted in some confusion. The Revised Final
4 EIR provides an analysis that has been clarified to account for individual risks to the
5 public due to the potential for fires and explosions, which may result from pipeline
6 releases. A revised System Safety and Risk of Upset report was completed by EDM
7 Services, Inc. for the proposed Project, and is included as Appendix H-3 of this
8 Revised Final EIR. The EDM report findings are summarized in the Introduction to
9 this section (Section 3.0) of the Revised Final EIR. Revisions to the Draft EIR,
10 Section 4.7, Hazards and Hazardous Materials, and Section 4.9, Land Use and
11 Planning, regarding the risk analysis are provided in Section 4.0 of this Revised
12 Final EIR.

13 The risk analysis was revised because the aggregate risk was calculated and
14 reported as individual risk. In addition, the risk analysis incorrectly compared the
15 aggregate risk to the individual risk threshold of an annual likelihood of fatality of
16 1:1,000,000. The individual risk is defined as the frequency that an individual may be
17 expected to sustain a given level of harm from the realization of specific hazards, at
18 a specific location, within a specified time interval (measured as the probability of a
19 fatality per year). Aggregate risk is the total anticipated frequency of fatalities that
20 one might anticipate over a given time period for all of the project components (the
21 entire pipeline system). There is no known established threshold for aggregate risk.

22 The individual risk significance threshold used in the EIR is an annual likelihood of
23 one in one-million (1:1,000,000) for fatality (used by the California Department of
24 Education for school sites). The risk level is typically determined for the maximally
25 exposed individual (assumes that a person is present continuously—24 hours per
26 day, 365 days per year).

27 The highest risk along a segment of pipeline is to persons located immediately
28 above the pipeline, and the risk decreases as a person is farther away from the
29 pipeline. The maximum risk posed by Line 406 before mitigation is 1:2,137,000, and
30 after mitigation is 1:4,274,000 chance of fatality per year. The maximum risk posed
31 by Line 407 before mitigation is 1:2,062,000, and after mitigation is 1:4,115,000
32 chance of fatality per year. The maximum risk posed by Line DFM before mitigation
33 is 1:4,255,000, and after mitigation is 1:8,475,000. Because the calculated
34 individual risk is less than the threshold of 1:1,000,000, the risk is considered to be
35 less than significant.

1 The required DOT regulations, along with PG&E Project features that meet and
2 exceed the minimum requirements, would reduce risks of project upset. Even
3 though the project risk impacts are less than significant, additional measures would
4 be implemented to further reduce risks of project upset. MM HAZ-2a and MM HAZ-
5 2b have been revised. Refer to Section 4.0 of this Revised Final EIR for revisions to
6 the Draft EIR.

7 The project design features and the proposed mitigation measures in the Draft EIR
8 (MM HAZ-2a and MM HAZ-2b, as amended in this Revised Final EIR) reduce the
9 risk by roughly 50 percent. These measures include the use of modern pipe, regular
10 internal inspections using a high resolution instrument (smart pig), corrosion
11 mitigation, and the installation of automatic or remotely operated shut-down valves.
12 (See also the response to comment P-3, which provides a discussion of additional
13 measures suggested by Hefner, Stark, and Marois.) ~~Even with the project design~~
14 ~~measures, regulations, and mitigation measures, the overall individual risk of fatality~~
15 ~~would still be approximately 1:30,000, which exceeds the individual risk significance~~
16 ~~threshold of 1:1,000,000 for serious injury or fatality (used by the California~~
17 ~~Department of Education for school sites).~~

18 ~~Measures have been implemented to reduce the public risks. However, the lead~~
19 ~~agency recognizes that the risks remain significant even after mitigation. The CSLC~~
20 ~~will need to balance the economic, legal, social, technological, or other benefits of~~
21 ~~the proposed Project against its unavoidable environmental risks when determining~~
22 ~~whether to approve the Project. If the EIR is certified by the CSLC, a Statement of~~
23 ~~Overriding Considerations will need to be adopted at the time of certification and~~
24 ~~approval of the Project (CEQA Guidelines Section 15093).~~

25 Please refer to response to comment U-12 for a discussion of each specific
26 mitigation suggested in this letter.

27 **U-2** The individual risk significance threshold used in the Revised Final EIR is
28 an annual likelihood of one in one-million (1:1,000,000) for fatality (used by the
29 California Department of Education for school sites). The risk level is typically
30 determined for the maximally exposed individual (assumes that a person is present
31 continuously—24 hours per day, 365 days per year).

32 The highest risk along a segment of pipeline is to persons located immediately
33 above the pipeline, and the risk decreases as a person is farther away from the
34 pipeline. The maximum risk posed by Line 406 before mitigation is 1:2,137,000, and

1 after mitigation is 1:4,274,000 chance of fatality per year. The maximum risk posed
2 by Line 407 before mitigation is 1:2,062,000, and after mitigation is 1:4,115,000
3 chance of fatality per year. The maximum risk posed by Line DFM before mitigation
4 is 1:4,255,000, and after mitigation is 1:8,475,000. Because the calculated
5 individual risk is less than the threshold of 1:1,000,000, the risk is considered to be
6 less than significant.

7 ~~The individual risk criteria used by the commenter of 1:1,000,000 for serious injury or~~
8 ~~fatality is the same as that used in the Draft EIR. These criteria are outlined in~~
9 ~~Section 3.1 of the System Safety and Risk of Upset report, which was prepared by~~
10 ~~EDM Services, Inc. for the proposed Project, included as a part of Appendix H-3 of~~
11 ~~the Draft EIR.~~

12 ~~As indicated in Table 4.7-5 of the Draft EIR, the total annual likelihood of serious~~
13 ~~injury or fatality is 1:16,000 before mitigation. The mitigation measures being~~
14 ~~imposed on the Project would reduce the risk by approximately 50 percent; however,~~
15 ~~the individual risk of serious injury or fatality would still be approximately 1:30,000,~~
16 ~~33 times greater than the level of risk generally considered acceptable. (Please~~
17 ~~refer to page 4.7-39 of the Draft EIR.)~~

18 With regard to setback requirements (no-build zones) for pipelines, there are no
19 specific set back requirements in the general plans or development codes of the
20 affected local agencies and CPUC does not identify a setback requirement for
21 pipelines. However, PG&E would maintain a 50-foot-wide permanent easement
22 along the length of the Project, with the exception of the Powerline Road DFM,
23 which would have a 35-foot-wide permanent easement. Assuming that the pipeline
24 would be placed near the center of the easement, this would allow PG&E to restrict
25 habitable structures from being built closer than 25 feet of the pipeline. This coupled
26 with a minimum depth of 5 feet depth below ground surface, and 8 feet at known
27 intersections, would minimize conflicts between the pipeline and other infrastructure
28 construction, by burying the pipeline deeper than most other utilities.

29 **U-3** The Revised Final EIR provides an analysis that has been clarified to
30 account for individual risks to the public if a pipeline release were to occur with a
31 subsequent fire or explosion. The risk assessment included risk measurement
32 terminology that was not defined in earlier versions of the document, which has
33 resulted in some confusion. A revised System Safety and Risk of Upset report was
34 completed by EDM Services, Inc. (October 2009) for the proposed Project, and is
35 included as Appendix H-3 of this Revised Final EIR.

1 The risk analysis was revised because the aggregate risk was calculated and
2 reported as individual risk. In addition, the risk analysis incorrectly compared the
3 aggregate risk to the individual risk threshold of an annual likelihood of fatality of
4 1:1,000,000. The individual risk is defined as the frequency that an individual may be
5 expected to sustain a given level of harm from the realization of specific hazards, at
6 a specific location, within a specified time interval (measured as the probability of a
7 fatality per year). Aggregate risk is the total anticipated frequency of fatalities that
8 one might anticipate over a given time period for all of the project components (the
9 entire pipeline system). There is no known established threshold for aggregate risk,
10 and it is not used in practice to determine individual risk.

11 The individual risk significance threshold used in the EIR is an annual likelihood of
12 one in one-million (1:1,000,000) for fatality (used by the California Department of
13 Education for school sites). The risk level is typically determined for the maximally
14 exposed individual (assumes that a person is present continuously—24 hours per
15 day, 365 days per year).

16 The highest risk along a segment of pipeline is to persons located immediately
17 above the pipeline, and the risk decreases as a person is farther away from the
18 pipeline. The maximum risk posed by Line 406 before mitigation is 1:2,137,000, and
19 after mitigation it is 1:4,274,000 chance of fatality per year. The maximum risk
20 posed by Line 407 before mitigation is 1:2,062,000, and after mitigation it is
21 1:4,115,000 chance of fatality per year. The maximum risk posed by Line DFM
22 before mitigation is 1:4,255,000, and after mitigation it is 1:8,475,000. Because the
23 calculated individual risk is less than the threshold of 1:1,000,000, the risk is
24 considered to be less than significant.

25 Societal Risk: Societal risk is the probability that a specified number of people will
26 be affected by a given event. Several release scenarios were used that could
27 impact both building occupants and vehicle passengers.

28 The California Department of Education (CDE) approach for evaluating the risk to
29 the student population uses two calculated parameters: an average individual risk
30 across the depth of the campus site, and a site population risk indicator parameter.
31 The CDE does not specify numerical criteria of acceptability or unacceptability for
32 these indicators (CDE Guidance Protocol for School Site Pipeline Risk Analysis,
33 2007).

1 The threshold values for societal risk vary greatly, depending on the agency or
2 jurisdiction. There are no prescribed societal risk guidelines for the United States or
3 the State of California. The Committee for the Prevention of Disasters and the
4 Netherlands use an annual probability of 1.0×10^{-3} (1:1,000) or less. This criterion
5 has been used to evaluate the proposed project.

6 The societal risk posed by the proposed project is less than the significance
7 threshold of 1:1,000 or less.

8 ~~The level of risk posed by Line 407E before mitigation is 1:27,000, 37 times greater~~
9 ~~than the level of risk generally considered acceptable. After mitigation, the level of~~
10 ~~risk posed by Line 407E would be approximately 1:40,000, 25 times greater than the~~
11 ~~level of risk generally considered acceptable. The level of individual risk for the~~
12 ~~entire proposed Project is presented above, in the response to comment U-2.~~

13 The commenter cited the following additional mitigation measures, which could be
14 imposed to reduce the level of risk. As noted above, the revised risk analysis shows
15 that the individual risk is less than significant before mitigation. In addition To
16 reduce the risk further, many of these additional mitigation measures have already
17 been incorporated into the Project, as noted listed below:

18 • Increase the Pipe Wall Thickness - The pipe as proposed has adequate
19 thickness to resist damage from construction equipment beyond the size
20 normally used in general construction. PG&E has proposed, as a part of their
21 Project, to install the pipeline to meet or exceed the current pipeline regulations
22 (49 CFR 192). Thick-walled steel pipelines are typically used for extreme
23 conditions such as subsurface sea floor lines or risers. During the manufacturing
24 of thick-walled steel pipelines, the cooling rate at the time of quenching of the
25 pipe becomes slow, particularly at the central portion due to its thickness,
26 resulting in insufficient strength and toughness. This is because the cooling rate
27 is slow, and there is a high probability that the pipe will be brittle. As provided in
28 the Project Description and on pages 4.7-36 and 4.7-37 of the Draft EIR, the
29 following pipe wall thickness is proposed for the Project:

- 30 • For Class 1 areas, the minimum regulated pipe wall thickness is 0.3125-
31 inch; 0.375-inch wall thickness pipe is proposed, 20% greater than the
32 minimum required.

1 • For Class 2 areas, the minimum regulated pipe wall thickness is 0.375-
2 inch; 0.406-inch wall thickness is proposed, 8% greater than the
3 minimum required.

4 • For Class 3 areas, the minimum regulated wall thickness is 0.4875-inch;
5 0.500-inch wall thickness is proposed, 3% greater than the minimum
6 required.

7 The additional wall thickness will provide added strength. For example,
8 the 0.375-inch to 0.406-inch thick pipe wall would resist a 73-ton
9 machine and the 0.500-inch thick pipe wall would resist a 120-ton
10 machine. As noted on page ~~88-57~~ of the revised System Safety and
11 Risk of Upset report, which was prepared by EDM Services, Inc.
12 (October 2009) for the proposed Project and is included as ~~a part of~~
13 Appendix H-3 of the ~~Draft~~ this Revised Final EIR, "For 24-inch diameter
14 pipe, a wall thickness of 0.375-inches or greater was found to reduce
15 the frequency of third party caused unintentional releases by 80
16 percent."

17 • Higher Grade Pipe - PG&E has proposed using API 5L X-60 and X-65 pipe.
18 These pipe materials have specified minimum yield strengths of 60,000 psi and
19 65,000 psi, respectively, and are at the upper range of pipe grades typically
20 used for transmission pipelines. For reference, API 5L Grade B pipe, with a
21 specified minimum yield strength of 35,000 psi, is commonly used for pipeline
22 construction. Pipes with higher yields strengths than those proposed can
23 suffer from metallurgical issues including excessive hardness, cracking,
24 difficulty in welding, etc.

25 • Decreased Hoop Stress - The California Hazardous Liquid Pipeline Risk
26 Assessment (Payne, Brian L. et al. EDM Service, Inc. 1993. California
27 Hazardous Liquid Pipeline Risk Assessment, Prepared for California State Fire
28 Marshal) studied the effect of operating pressure and hoop stress as a
29 percentage of the specified minimum yield strength of the pipe. The study
30 found that there was no statistical correlation between stress level or operating
31 pressure and the likelihood that a pipe would leak or rupture. Although the
32 study found that pipes operated at higher pressures and stress levels were
33 actually less prone to leakage, these differences disappeared once other
34 variables, such as pipe age and operating temperature were controlled in the
35 logistic regressions.

- 1 • Greater Depth of Cover - As noted on page 4.7-36 of the Draft EIR, PG&E has
2 proposed a minimum depth of cover of 60 inches (5 feet). 49 CFR 192.327
3 establishes the minimum depths of required cover. For Class 1 areas, a
4 minimum of 30 inches of cover is required. For Class 2, 3, and 4 areas, a
5 minimum depth of cover of 36 inches is required. As noted on page ~~88-57~~ of
6 the revised System Safety and Risk of Upset report, which was prepared by
7 EDM Services, Inc. for the proposed Project and is included as ~~a part of~~
8 Appendix H-3 of the ~~Draft~~ this Revised Final EIR, "Pipelines with a depth of
9 cover of 48-inches or greater experienced a 30 percent reduction in third party
10 caused incidents."

11 In order to avoid potential conflicts with other utilities, a mitigation measure
12 (MM LU-1d) has been added to section 4.9, Land Use and Planning, to
13 address potential conflicts with utilities. Refer to Section 4.0 of this Revised
14 Final EIR for revisions to the Draft EIR.

- 15 • Increasing the Frequency and Type of Monitoring and Patrols - The inspection
16 frequencies are summarized in Table 4.7-7 of the Draft EIR. As noted, for
17 Class 3 areas, the pipeline must be patrolled and a leak survey must be
18 conducted twice per year, in accordance with 49 CFR 192. PG&E must also
19 subscribe to the USA North underground service alert "one-call" system in
20 accordance with 49 CFR 192.614. Excavators are required by State law to
21 notify this service at least 48 hours prior to beginning any excavation. The
22 service then notifies all underground facility owners in the vicinity who respond
23 and mark the location of their facilities on the ground. PG&E uses a
24 Geographical Information Systems (GIS) map to maintain records of the
25 installed lines to aid USA in determining if the pipelines are in the area when
26 called and to redirect PG&E personnel in locating the pipelines.
- 27 • Better Cathodic Protection Systems - 49 CFR 192 requires the pipe to be
28 cathodically protected. In addition, the pipe to soil potential must be checked
29 annually and the rectifier readings must be checked at least six times per year.
30 PG&E has proposed the installation of devices that can provide remote
31 monitoring of pipe to soil potentials at approximately one-mile intervals along
32 the pipeline. These devices provide real time pipe to soil potential data,
33 enabling PG&E to identify major cathodic protection system deficiencies.
- 34 • More Frequent Inspections – Table 4.7-7 of the Draft EIR provides a list of
35 inspections that are required for the proposed project. Cathodic protection

1 inspections and testing are done annually for the pipe to soil potential, and are
 2 done six times per year for the rectifier readings. The valve testing is done
 3 annually. Pipeline patrols are done up to two times per year. Leak surveys are
 4 done annually. MM HAZ-2a, on page 4.7-37 of the Draft EIR, as revised in the
 5 Revised Final EIR, provides additional specific-inspection requirements which
 6 exceed those required by the federal regulation. Specifically, the mitigation
 7 measure requires that prior to beginning operations, PG&E must internally
 8 inspect the pipeline using a geometry inspection tool. Then within six months
 9 of initial operations, PG&E must conduct a baseline internal inspection using a
 10 high resolution instrument (smart pig). The internal inspections must be
 11 repeated every 7 years. These measures will help identify pipe defects.

- 12 • Better Line Marking Efforts - The line must be marked in accordance with 49
 13 CFR 192.707. However, in Class 3 areas, above-grade line marking can be
 14 problematic due to street improvements, traffic, and landscaping. In these
 15 cases, the line will most likely be marked by installing small marker caps or
 16 paint markings on the pavement. PG&E markers are placed so that the next
 17 marker is within line of sight or no more than ½ mile away. In addition, PG&E
 18 must subscribe to the USA North underground service alert “one-call” system
 19 in accordance with 49 CFR 192.614 as discussed above.
- 20 • Better Public Education Efforts - A public awareness program must be
 21 developed per 49 CFR 192.616.
- 22 • Emergency Planning and Training Programs - Operations, maintenance, and
 23 emergency response procedures must be established in accordance with 49
 24 CFR 192.605. These procedures must be reviewed and updated annually.
- 25 • Better Warning to Future Excavators Than Buried Yellow Tape - As noted in ~~on~~
 26 ~~page 57 of the revised~~ System Safety and Risk of Upset report, which was
 27 prepared by EDM Services, Inc. for the proposed Project and is included as a
 28 ~~part of~~ Appendix H-3 of the ~~Draft~~ this Revised Final EIR, the use of
 29 supplemental third-party protection (e.g., marker tape, concrete cap, steel
 30 plates, etc.) has been shown to reduce third party intrusion incidents by 10
 31 percent. Unfortunately, the source data do not differentiate between the
 32 various methods (e.g., marker tape versus concrete cap).

33 **U-4** ~~Comment acknowledged. Please refer to response to comment U-3. The~~
 34 Revised Final EIR provides an analysis that has been clarified to account for

1 individual risks to the public if a pipeline release were to occur with a subsequent fire
2 or explosion. The risk assessment included risk measurement terminology that was
3 not defined in earlier versions of the document, resulting in some confusion. The
4 revised System Safety and Risk of Upset report was completed by EDM Services,
5 Inc. (October 2009) for the proposed Project, and is included as Appendix H-3 of this
6 Revised Final EIR.

7 The risk analysis was revised because the aggregate risk was calculated and
8 reported as individual risk. In addition, the risk analysis incorrectly compared the
9 aggregate risk to the individual risk threshold of an annual likelihood of fatality of
10 1:1,000,000. The individual risk is defined as the frequency that an individual may be
11 expected to sustain a given level of harm from the realization of specific hazards, at
12 a specific location, within a specified time interval (measured as the probability of a
13 fatality per year). Aggregate risk is the total anticipated frequency of fatalities that
14 one might anticipate over a given time period for all of the project components (the
15 entire pipeline system). There is no known established threshold for aggregate risk,
16 and it is not used in practice to determine individual risk.

17 The individual risk significance threshold used in the Revised Final EIR is an annual
18 likelihood of one in one-million (1:1,000,000) for fatality (used by the California
19 Department of Education for school sites). The risk level is typically determined for
20 the maximally exposed individual (assumes that a person is present continuously—
21 24 hours per day, 365 days per year).

22 The highest risk along a segment of pipeline is to persons located immediately
23 above the pipeline, and the risk decreases as a person is farther away from the
24 pipeline. The maximum risk posed by Line 406 before mitigation is 1:2,137,000, and
25 after mitigation it is 1:4,274,000 chance of fatality per year. The maximum risk
26 posed by Line 407 before mitigation is 1:2,062,000, and after mitigation it is
27 1:4,115,000 chance of fatality per year. The maximum risk posed by Line DFM
28 before mitigation is 1:4,255,000, and after mitigation it is 1:8,475,000. Because the
29 calculated individual risk before mitigation is less than the threshold of 1:1,000,000,
30 the risk is considered to be less than significant.

31 The required DOT regulations, along with PG&E Project features that exceed the
32 minimum requirements, will reduce risks of project upset. Even though the project
33 risk impacts are less than significant, Mitigation Measures MM HAZ-2a and MM
34 HAZ-2b shall be implemented to further reduce risks of project upset.

1 **U-5** The Powerline Road Main Line Valve is located on the northeast corner of
2 Powerline and Riego roads.

3 **U-6** Approximately 55.28 acres of rice fields would be disturbed during
4 construction of the proposed Project. Of the 55.28 acres, 0.6 acre of rice field would
5 be permanently removed due to construction of aboveground facilities. Draft EIR
6 Section 2.0, Project Description, recognizes there are scheduling challenges when
7 constructing in rice fields. The discussion on pages 2-50 and 2-51 describe how
8 PG&E would coordinate with property owners prior to initiating any construction
9 activities on agricultural lands, and would work to install temporary rice checks
10 during the allowable GGS construction window in order to segregate the right-of-way
11 from flooded rice fields. The discussion includes how PG&E would work with
12 farmers to attempt to install the rice checks during their normal field preparation in
13 the spring, and to remove the rice checks after the fields have been drained
14 following construction.

15 **U-7** In planning the proposed Project, PG&E has taken future development
16 along the proposed alignment in all four counties into consideration and, as a result,
17 has proposed to construct the pipeline at depths of 60 inches (5 feet) or greater. At
18 intersections, PG&E is proposing 8 feet below ground surface. Also, see responses
19 to comments H-5 through H-7 (Yolo County); K-2 through K-5 (City of Roseville); R-1
20 through R-7 (Sierra Vista Owners Group); and T-2 through T-4 (Placer County).

21 The commenter has indicated that the proposed pipeline should be buried deeper to
22 avoid conflicts with other utilities. A mitigation measure (MM LU-1d) has been
23 added to section 4.9, Land Use and Planning, to address potential conflicts with
24 utilities. Refer to Section 4.0 of this Revised Final EIR for revisions to the Draft EIR.

25 **U-8** Because the force of backfill is downward, applying a factor to decrease
26 this calculated force would result in a more conservative net pipeline buoyant force.
27 Page 2-71 of the Draft EIR has been revised to provide additional clarity. Refer to
28 Section 4.0 of this Revised Final EIR for revisions to the Draft EIR.

29 **U-9** Refer to Response U-4.

30 ~~Measures have been implemented to reduce the risks to the public. However, the~~
31 ~~lead agency recognizes that the risks remain significant even after mitigation. The~~
32 ~~CSLC will need to balance the economic, legal, social, technological, or other~~
33 ~~benefits of the proposed Project against its unavoidable environmental risks when~~

~~1 determining whether to approve the Project. If the EIR is certified by the CSLC, a
2 statement of overriding considerations will need to be adopted at the time of
3 certification and approval of the Project (CEQA Guidelines Section 15093).~~

4 49 CFR 192.605 requires that PG&E prepare written procedures covering their
5 operations, maintenance, emergency, and abnormal operation procedures. These
6 manuals must be prepared before operations commence and must be updated
7 annually. They are on file with the California Public Utilities Commission but are
8 kept confidential for pipeline security reasons. PG&E asks that the commenter
9 specify what particular information they would like or need to complete their risk
10 analysis, and PG&E will work with them to provide specific information. Requests
11 can be made through Chris Ellis or George Karkazis at PG&E offices in Sacramento,
12 telephone number 916.923.7030.

13 **U-10** The text in Draft EIR Table 3-3 under the Description column, located in
14 Section 3, Alternatives and Cumulative Projects (page 3-63), has been updated to
15 reflect the correct timing of the Riego Road widening project, the construction of
16 which is scheduled to begin in 2011. Refer to Section 4.0 of this Revised Final EIR
17 for revisions to the Draft EIR.

18 **U-11** Please refer to responses to comments U-7 and U-9.

19 **U-12** Please refer to response to comment U-3.

20 **U-13** PG&E indicated they have been working with the Measure M group
21 through their civil engineering firm (MacKay and Soms) and provided comments to
22 the Sutter Point Specific Plan (SPSP) Draft EIR. PG&E indicated they have also
23 had meetings with representatives of the Measure M group to clarify comments
24 submitted on the SPSP Draft EIR. PG&E has used the best design information
25 available from MacKay and Soms in locating and designing the proposed pipeline.
26 Currently the road improvement plans are limited to line work in plan view only. The
27 Riego Road design has not progressed to include future elevations, drainages, or
28 utility infrastructure. PG&E has expressed a willingness ~~would like~~ to work with the
29 Measure M group to coordinate design of roads and adjacent land uses so that
30 potential conflicts can be addressed prior to construction of the Project.

31 PG&E does use risk assessments in the performance of their work (refer to Table
32 4.7-7 on page 4.7-37 of the Draft EIR). However, the risk assessments that PG&E
33 performs are not a statistical approach to determine risk of fatality or serious injury to

1 individuals such as was developed by EDM in the Draft EIR, as revised in this
2 Revised Final EIR. Rather, they are relative risk assessments (one pipeline
3 segment risk compared to another) performed for two purposes: to schedule pipes
4 for remediation or replacement (this is a voluntary program PG&E conducts with
5 approval from the CPUC), and for prioritizing assessments of HCA piping; the
6 Federal Code requires pipeline operators to risk rank their pipelines within HCAs and
7 to begin the assessments with the pipelines most at risk.

8 As noted in Response U-4, the Revised Final EIR provides an analysis that has
9 been clarified to account for individual risks to the public if a pipeline release were to
10 occur with a subsequent fire or explosion. The risk analysis was revised because
11 the aggregate risk was calculated and reported as individual risk. In addition, the
12 risk analysis incorrectly compared the aggregate risk to the individual risk threshold
13 of an annual likelihood of fatality of 1:1,000,000. There is no known established
14 threshold for aggregate risk, and it is not used in practice to determine individual
15 risk.

16 The highest risk along a segment of pipeline is to persons located immediately
17 above the pipeline, and the risk decreases as a person is farther away from the
18 pipeline. The maximum risk posed by Line 406 before mitigation is 1:2,137,000, and
19 after mitigation is 1:4,274,000 chance of fatality per year. The maximum risk posed
20 by Line 407 before mitigation is 1:2,062,000, and after mitigation is 1:4,115,000
21 chance of fatality per year. The maximum risk posed by Line DFM before mitigation
22 is 1:4,255,000, and after mitigation is 1:8,475,000. Because the calculated
23 individual risk before mitigation is less than the threshold of 1:1,000,000, the risk is
24 considered to be less than significant.

25 The required DOT regulations, along with PG&E Project features that exceed the
26 minimum requirements, would further reduce risks of project upset. Even though the
27 project risk impacts are less than significant, Mitigation Measures MM HAZ-2a and
28 MM HAZ-2b would be implemented to further reduce risks of project upset.

CENTRAL VALLEY FLOOD PROTECTION BOARD

3310 El Camino Ave., Rm. LL40
 SACRAMENTO, CA 95821
 (916) 574-0609 FAX: (916) 574-0682
 PERMITS: (916) 574-0685 FAX: (916) 574-0682



June 10, 2009

Crystal Spurr
 California State Lands Commission
 100 Howe Avenue, Suite 100-South
 Sacramento, CA 95825-8202

Comment Set V
 Page 1 of 2

Dear Ms. Spurr:

State Clearinghouse (SCH) Number: 2007062091
 PG&E Line 406/407 Project

Staff for the Department of Water Resources has reviewed the subject document and provides the following comments:

The proposed project is located within the jurisdiction of the Central Valley Flood Protection Board (Formerly known as The Reclamation Board). The Board is required to enforce standards for the construction, maintenance and protection of adopted flood control plans that will protect public lands from floods. The jurisdiction of the Board includes the Central Valley, including all tributaries and distributaries of the Sacramento River and the San Joaquin River, and designated floodways (Title 23 California Code of Regulations (CCR), Section 2).

V-1

A Board permit is required prior to starting the work within the Board's jurisdiction for the following:

- The placement (including auger boring/Jack-and-boring), construction, reconstruction, removal, or abandonment of any landscaping, culvert, bridge, conduit, fence, projection, fill, embankment, building, structure, obstruction, encroachment, excavation, the planting, or removal of vegetation, and any repair or maintenance that involves cutting into the levee(CCR Section 6);
- Existing structures that predate permitting or where it is necessary to establish the conditions normally imposed by permitting. The circumstances include those where responsibility for the encroachment has not been clearly established or ownership and use have been revised (CCR Section 6).
- A vegetation plan including, but not limited to the sites, vegetation type (i.e. common and scientific name), number, planting spacing and irrigation method that will be within each project area (CCR Section 131).
- Board jurisdictions include but are not limited to the Sacramento River, Yolo Bypass, Cache Creek, Natomas Cross Canal, Natomas East Main Drainage Canal, Knights Landing Ridge Cut.

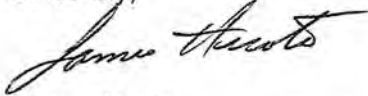
V-2

The permit application and Title 23 CCR can be found on the Central Valley Flood Protection Board's website at <http://www.cvfpb.ca.gov/>. Contact your local, federal and state agencies, as other permits may apply.

June 10, 2009
Crystal Spurr
Page 2 of 2

If you have any questions please contact me at (916) 574-0651 or by email
jherota@water.ca.gov.

Sincerely,



James Herota
Staff Environmental Scientist
Floodway Protection Section
Division of Flood Management

cc:

Governor's Office of Planning and Research
State Clearinghouse
1400 Tenth Street, Room 121
Sacramento, CA 95814

1 **RESPONSE TO COMMENT SET V**

2 **V-1** CSLC acknowledges that the Central Valley Flood Protection Board
3 (formerly known as the Reclamation Board) regulates standards for the construction,
4 maintenance, and protection of adopted flood control plans that will protect public
5 lands from floods. CSLC has, therefore changed 'State Reclamation Board' to
6 'Central Valley Flood Protection Board' in Section 1.4, Permits, Approvals and
7 Regulatory Requirements (page 1-9 of the Draft EIR). Refer to Section 4.0 of this
8 Revised Final EIR for revisions to the Draft EIR.

9 **V-2** Comment acknowledged (see response to comment V-1).

10



Linda S. Adams
Secretary for
Environmental
Protection

California Regional Water Quality Control Board Central Valley Region

Karl E. Longley, ScD, P.E., Chair

11020 Sun Center Drive #200, Rancho Cordova, California 95670-6114
Phone (916) 464-3291 • FAX (916) 464-4645
<http://www.waterboards.ca.gov/centralvalley>



Arnold
Schwarzenegger
Governor

9 June 2009

Comment Set W
Page 1 of 2

Crystal Spurr, Project Manager
California State Lands Commission
100 Howe Avenue, Suite 100-South
Sacramento, CA 95825

Subject: WDID 5A57CR00074 Pacific Gas and Electric Line 406-407 Natural Gas Pipeline

As a Responsible Agency, as defined by CEQA, the Central Valley Regional Water Quality Control Board have reviewed the Draft Environmental Impact Report for the Pacific Gas and Electric (PG&E) Line 406-407 Natural Gas Pipeline (29 April 2009).

PG&E proposes to construct and operate multiple natural gas transmission pipelines that will cross the California Central Valley in Yolo, Sutter, Sacramento, and Placer counties. These projects are necessary in order to provide greater capacity and system reliability for existing gas transmission and distribution pipeline system and to extend service to new customers through the region. PG&E also intends to install the new facilities in an environmentally sensitive manner while locating the pipeline to "minimize the potential of environmental impacts resulting from damage by outside sources."

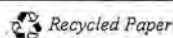
According to project information obtained from the Draft EIR, this project includes:

- Construction of approximately 40-miles of new 30-inch pipeline that would tie into existing pipelines.
- Construction of new aboveground facilities such as new valve stations and associated extensions, actuators, valve hand wheels, risers, meters, monitoring equipment and other appurtenances.

The new pipeline construction would include the following activities:

- clearing and grading
- trenching and soil stockpiling
- horizontal directional drilling
- hammer boring
- auger boring/jack and boring
- epoxy coating of pipe
- pipeline stringing and welding
- lowering in the pipeline and backfilling
- hydrostatic testing of pipe and pigging

California Environmental Protection Agency



The DEIR identifies over ten alternatives. It does not identify a preferred alternative or an environmentally superior alternative. The Executive Summary for the project states, ".the determination of an environmentally superior alternative is difficult because of the many factors that must be balanced, and none of the alternative options reduce Class I impacts." It goes on to state, "the environmentally superior alternative would be incorporating Alternative Options I and L into the proposed Project alignment. Alternative Option I includes impacts to seasonal wetlands, swales, a vernal pool, and a creek. Alternative Option L has complications with a planned new elementary school and as stated in the ES, "Option L would not reduce the significant and unavoidable impacts associated with the proposed Project..."

W-1

Since a specific preferred alternative was not identified in the DEIR, the Central Valley Regional Board is not providing specific project comments for the Draft EIR however; we have determined that this project has the potential to adversely affect water quality and waters of the U.S. and California ("other waters"). The proponent must follow the ACOE 404(b)(1) Guidance to assure approval of their 401 Water Quality Certification application. The guidelines are as follows:

W-2

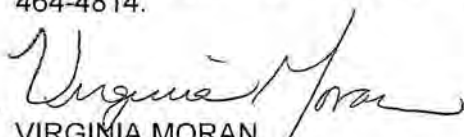
1. **Avoidance** (Is the project the least environmentally damaging *practicable* alternative?)
2. **Minimization** (Does the project minimize any adverse effects to the impacted wetlands?)
3. **Mitigation** (Does the project mitigate to assure a no net loss of functional values?)

The Central Valley Regional Board is requesting the California State Lands Commission consider an alternative that will produce the fewest impacts to state water resources and water quality including avoiding and minimizing impacts to all drainage features, canals, creeks, streams, rivers, vernal pools and other water bodies.

W-3

We look forward to receiving additional specific project information in order to process your 401 Water Quality Certification request for this project.

Thank you for the opportunity to comment on the DEIR. If you have any questions or comments regarding the 401 water quality certification program, please contact me at (916) 464-4814.


VIRGINIA MORAN
Environmental Scientist
Water Quality Certification Unit

Cc: Mr. Chris Ellis, Principal Planner, Pacific Gas and Electric Company

1 RESPONSE TO COMMENT SET W

2 **W-1** The Draft EIR described a reasonable range of feasible alternatives to the
3 Project and to the Project location, including the No Project Alternative. These
4 alternatives were evaluated for their ability to attain most of the Project goals and to
5 avoid or substantially lessen any of the significant impacts of the proposed Project.
6 Three major alternative routes were evaluated and rejected, as stated in Section 3.2
7 of the Draft EIR, and one system-wide alternative was evaluated and rejected as
8 stated in Section 3.2.4. In summary, the overall proposed Project route was found to
9 have the fewest significant environmental impacts or magnitude of significant
10 environmental impacts. Within the overall proposed Project route, an additional 12
11 alternatives (termed options) were developed. These options were designed to
12 minimize risk; minimize impacts to biota, listed species, and wetlands; and respond
13 to land owners' concerns. None of the options was found to reduce a the Class I
14 construction air quality impact to a Class II impact; however, two options were found
15 to decrease the magnitude of the a Class I impact, risk of upset. Those options, I
16 and L, in conjunction with the proposed Project, represent the environmentally
17 superior alternative, which was adequately evaluated in the Draft EIR.

18 The CSLC will make two decisions regarding the PG&E Line 406-407 Natural Gas
19 Pipeline Project at one of the CSLC's public meetings. The first decision will be
20 whether to certify the EIR that was prepared for the proposed PG&E Line 406-407
21 Natural Gas Pipeline project. The second decision to be made by the CSLC will be
22 whether to approve the environmentally superior alternative ~~proposed project~~, which
23 is construction of the PG&E Line 406-407 Natural Gas Pipeline, inclusive of all
24 project components and Options I and L. The CSLC could also choose at that time
25 to approve any of the other options ~~and any alternatives~~ that were analyzed in the
26 EIR. A notice of the date, time, and location of the public meeting where the Project
27 will be considered by the Commissioners will be mailed to everyone on the CLSC
28 mailing list and to everyone who has commented on the Draft EIR, at a minimum of
29 10 to 15 days prior to the date of the meeting.

30 **W-2** The proposed Project is the "preferred alternative" and was evaluated in
31 the Draft EIR in accordance with CEQA and the CEQA Guidelines. Included in the
32 Draft EIR is an evaluation of the proposed Project's potential adverse impacts to
33 biological resources and waters of the State and US (refer to Section 4.4, Biological
34 Resources; and Section 4.8, Hydrology and Water Quality).

1 Please refer to response to comment W-1. The Draft EIR identifies resource-
2 specific APMs, potential impacts, and mitigation measures. The CSLC will decide at
3 one of its public meetings whether to certify the EIR and whether to approve the
4 Project as proposed, with or without any of the alternative options. All of the APMs
5 and MMs set forth in the EIR and the MMP regarding water quality and wetlands will
6 apply to all of the alternative options if any of the options are chosen to replace that
7 segment of the Project as proposed.

8 In addition, the Project proponent, PG&E, will be working with the U.S. Army Corps
9 of Engineers for a Section 404 Permit, and the Certification from the Regional Water
10 Quality Control Board for a Section 401 Water Quality Certification.

11 **W-3** The Draft EIR includes a discussion of potential impacts to wetlands and
12 other waters in Section 4.4, Biological Resources. All of the vernal pools and swales
13 along the Project alignment would be crossed using HDD technology, to avoid
14 impacting the waterways (refer to Table 2-5 on pages 2-56 through 2-59 of the Draft
15 EIR). PG&E intends to avoid impacts to wetlands and other waters as much as
16 possible (see APM BIO-20, APM BIO-21, APM BIO-22 on pages 4.4-65 and 4.4-66
17 of the Draft EIR). If avoidance is not possible, then specific mitigation measures
18 (see MM BIO-1a, MM BIO-1b, and MM BIO-1c on pages 4.4-81 through 4.4-87 of
19 the Draft EIR, as revised in Section 4.0 of this Revised Final EIR) would be
20 implemented to mitigate those impacts to less than significant levels. Performance
21 standards are included in the MMs to ensure their effective implementation.

22 Alternatives that were evaluated in the Draft EIR are presented in Section 3.0,
23 Alternatives and Cumulative Projects, and impacts to biological resources are
24 presented in Section 4.4, Biological Resources. With so many wetlands, canals,
25 creeks, sloughs, streams, and irrigation canals in the area, it was difficult to locate
26 an alternative that would avoid these features. Six of the alternative options had
27 greater impacts and six of the alternative options had similar impacts to waters of the
28 U.S., including wetlands, as the proposed Project.



Memorandum

Date: June 18, 2009

To: Crystal Spurr, Project Manager
California State Lands Commission
100 Howe Avenue, Suite 100 South
Sacramento, CA 95825

Comment Set X
Page 1 of 5

From:  Kent Smith, Habitat Conservation Program Manager
Department of Fish and Game
North Central Region
1701 Nimbus Road, Suite A
Rancho Cordova, CA 95670

Subject: Comments on the Pacific Gas and Electric Company (PG&E) Line 406-407 Natural Gas Pipeline Draft Environmental Impact Report (DEIR), SCH# 2007062091

The California Department of Fish and Game (DFG) has reviewed the California State Lands Commission's Draft Environmental Impact Report (DEIR) for the proposed PG&E Line 406-407 Natural Gas Pipeline project (Project). PG&E is proposing to construct a 30-inch diameter natural gas pipeline (Lines 406 and 407) from Esparto in Yolo County east to a location near Roseville in Placer County. The proposed pipeline would be approximately 40 miles long spanning four counties: Yolo, Sutter, Sacramento, and Placer. Line 406 would begin at PG&E's existing Lines 400 and 401 in Yolo County and extend east to PG&E's existing Line 172A near the town of Yolo. Line 407 would extend from PG&E's existing Line 172A where the proposed Line 406 terminates, east to PG&E's existing Line 123 near the City of Roseville. The proposed Distribution Feeder Main would extend from the new Line 407 south and parallel Powerline Road to the Sacramento Metro Air Park development in Sacramento County. The Project would also include the construction of six above-ground facilities totaling 2.18 acres in size.

The DFG is providing comments on the DEIR as a trustee agency and responsible agency. As trustee for the State's fish and wildlife resources, the DFG has jurisdiction over the conservation, protection, and management of fish, wildlife, native plants, and the habitat necessary for biologically sustainable populations of such species. In this capacity, the DFG administers the California Endangered Species Act (CESA), the Native Plant Protection Act (NPPA), and other provisions of the California Fish and Game Code that afford protection to the State's fish and wildlife public trust resources. As a responsible agency, the DFG will review a Lake and Stream Alteration Agreement notification package for components of the proposed Project.

X-1

Enforceable Mitigation Measures

California Environmental Quality Act (CEQA) Guidelines §§15126.4 (a)(1)(B) state that formulation of mitigation measures should not be deferred until some future time.

X-2

Table 7-3 lists a number of mitigation measures for biological resources (i.e. APM BIO-17, APM BIO-35, MM BIO-2a, MM BIO-4a, MM BIO-4b, MM BIO-4c) that rely on future approvals or agreements with State/federal agencies, The Natomas Basin Conservancy (TNBC), and private/public land owners, as a means to bring identified significant environmental effects to below a level that is significant. Because there is no guarantee that these approvals or cooperation with all of the above entities will ultimately occur, the DFG believes that the above mitigation measures are potentially unenforceable and may not bring the impacts to biological resources to below a level that is significant.

Mitigation measures should establish performance standards to evaluate the success of the proposed mitigation, provide a range of options to achieve the performance standards, and must commit the lead agency to successful completion of the mitigation. Mitigation measures should also describe when the mitigation measure will be implemented, and explain why the measure is feasible. The DFG recommends that the mitigation measures summarized in Table 7-3, include measures that are enforceable and do not defer mitigation details to some future time. The DEIR should identify the following items: how each measure will be carried out; who will perform the measures; when the measures will be performed; and the performance standards and mechanisms for achieving success, and an assured source of funding to acquire and manage identified mitigation lands. The DEIR should describe a range of enforceable mitigation measures that will be implemented in instances where approval and cooperation with the entities identified above either does or does not occur.

X-2
Cont.

Impacts to Swainson's Hawk

There are numerous documented occurrences of Swainson's hawk (*Buteo swainsoni*, SWHA), a threatened species protected under CESA, with the potential to be impacted by the proposed Project. Page 4.4-141 of the DEIR states that "based on conservative estimates... approximately 206 potentially suitable nesting trees would be removed during construction of the proposed Project, and an additional 1,967 potentially suitable nesting trees occur within 250 feet of the Project site, some of which may require removal or trimming/pruning in order to construct the Project. Several of these trees have recorded occurrences of nesting by Swainson's hawk". The Final EIR should provide a complete inventory of the species, size, and location of these trees identified for potential removal during Project construction, once a final design route has been decided upon through the CEQA process. Table 4.4-1 states that 1.04 acres of riparian woodland and 0.59 acres of valley oak woodland are located within the Project's footprint and may be removed. It is unclear to the DFG whether or not these woodlands identified in table 4.4-1 are part of the 2173 trees identified within 250 feet of the Project site. The Final EIR should specify the species and size of these trees identified for potential impacts.

X-3

Prior to the initiation of Project related construction activities, the entire pipeline route should be surveyed by a qualified biologist at the appropriate time of year to identify

any occupied SWHA nests within 0.5 miles that could potentially be impacted by construction activities. To avoid violation of CESA and Fish and Game Code §3503.5, a no-construction buffer zone of at least 0.25 miles should be maintained by construction personnel at all times around any occupied SWHA nest tree. These no-construction buffer zones should be clearly delineated, with construction personnel instructed to maintain all construction activities and staging areas outside of the 0.25 mile buffer until all SWHA young have fledged.



X-3
Cont.

Any suitable SWHA nest trees that cannot be avoided by the proposed Project should be appropriately mitigated for with a mix of native tree species typical of those utilized by SWHA for nest sites (valley oak, cottonwood, sycamore, black walnut, willow). Removed trees should be replaced at a minimum 3:1 ratio to offset the temporal loss of nesting habitat associated with the loss of mature trees, and the significant amount of time required for mitigation plantings to attain similar canopy size as those trees removed. These mitigation plantings should be appropriately managed and monitored for the minimum amount of time necessary to ensure a 100% survival rate among trees, typically 5 to 7 years.

CESA

A CESA permit should be obtained if the Project has the potential to result in take of species of plants or animals listed under CESA, either during construction, or over the life of the Project. Issuance of a CESA permit is subject to CEQA documentation; therefore the CEQA document must specify impacts, mitigation measures, and a mitigation monitoring and reporting program. If the Project will impact CESA listed species, early consultation is encouraged, as significant modification to the Project and mitigation measures may be required in order to obtain a CESA permit. A CESA permit may only be obtained if the impacts of the authorized take of the species is minimized and fully mitigated and adequate funding has been ensured to implement the mitigation measures. The DFG may only issue a CESA permit if DFG determines that issuance of the permit does not jeopardize the continued existence of the species. The DFG will make this determination based on the best scientific information available, and shall include consideration of the species capability to survive and reproduce, including the species known population trends and known threats to the species. Issuance of a CESA permit may take up to 180 days from receipt of an application from the applicant.

X-4

Impacts to Migratory Birds and Raptors

To avoid violation of Fish and Game Code §3503, §3503.5, and §3513, no trees shall be disturbed that contain active bird nests until all eggs have hatched and young birds have fledged. To avoid potential impact to tree nesting birds, tree and shrub removal would be conducted during the time period of September 15th to February 15th. Trees may be removed between February 15th and September 15th provided the County has a qualified biologist (as determined by a combination of academic training and professional experience in biological sciences and related

X-5



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resource management activities) survey the proposed work area to verify the absence of nesting birds within 15 days prior to the start of construction activities. The detailed survey would be submitted to DFG for review and comment prior to commencement of tree removal. The County is advised that the U.S. Fish and Wildlife Service (USFWS) regulates activities that may be covered under the Federal Migratory Bird Treaty Act of 1918.

↑
X-5
Cont.

Impacts to Giant Garter Snake

The proposed Project may result in potentially significant impacts to giant garter snake (*Thamnophis gigas*, GGS) within the Natomas Basin. The DEIR proposes to install temporary earthen berms throughout all affected rice fields in the Natomas Basin to separate the Project area from the surrounding habitat and avoid direct impacts to GGS. This will be accomplished either by constructing the berms during the GGS active season (May 1st to October 1st) the summer before planned construction activities, or by constructing the berms early during the GGS active season of the year construction is to begin. Pages 2-50 and 2-51 of the DEIR state that if construction within the right-of-way is to be conducted outside of the GGS work window within the Natomas Basin, the USFWS will be consulted to ensure proper mitigation measures are in place. Please be advised that the GGS is a threatened species protected under CESA as well as the Federal Endangered Species Act. If the proposed Project has the potential to result in impacts to GGS, the DFG should be consulted in addition to the USFWS to ensure that proper mitigation measures are in place to avoid violation of CESA.

X-6

APM BIO-35 of the Mitigation Monitoring Program (MMP) states that compensatory mitigation for GGS will be "calculated upon determination of a final route by the CEQA Lead Agency (California State Lands Commission) and final compensatory mitigation ratios will be determined in consultation with the appropriate resource agencies during permitting of the Project". The DFG urges the County to meet as soon as possible with the DFG and the USFWS to address minimization and appropriate mitigation measures which offset impacts to SWHA, GGS, and other species covered by the Natomas Basin's Habitat Conservation Program's (NBHCP) Incidental Take Permits, without affecting the implementation of the NBHCP or TNBC's operating conservation program.

Cumulative Effects

CEQA guidelines require a discussion of the ways in which a project could potentially foster economic or population growth or the construction of additional housing in the surrounding environment. The DEIR provides no meaningful discussion regarding the potential for the Project to contribute to economic or population growth or the construction of additional housing in the surrounding environment. The DFG recommends that the Final EIR provide the above discussion by examining the relationship between energy supply and land use planning for this Project, and

X-7
↓

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demonstrate how growth inducing impacts to fish and wildlife resources will be avoided or reduced to a level below significant.

↑ X-7
Cont.

DFG appreciates the opportunity to comment on the DEIR. We remain available to be of further assistance to the California State Lands Commission in finalizing their DEIR.

If there are any comments or questions regarding this letter please contact the following DFG Staff: CEQA, CESA, or HCP related comments/questions, Mr. Patrick Moeszinger, Environmental Scientist, at (916) 358-2850 or Mr. Jeff Drongesen, Senior Environmental Scientist, at (916) 358-2919; for Lake and Streambed Alteration Agreement related comments/questions, Ms. Kelly Barker, Environmental Scientist, at (916) 358-4353.

cc: Kent Smith
Jeff Drongesen
Patrick Moeszinger
Kelly Barker
Department of Fish and Game
North Central Region
1701 Nimbus Road, Suite A
Rancho Cordova, CA 95670

U.S. Fish and Wildlife Service
2800 Cottage Way, Room W2605
Sacramento, CA 95825

1 RESPONSE TO COMMENT SET X

2 **X-1** The California Department of Fish and Game (CDFG) and its role as a
3 responsible and trustee agency, including its jurisdiction and authority, is considered
4 in the Draft EIR on page 1-4, line 15; page 1-9, line 2; page 4.4-49, line 31, page
5 4.4-50, lines 32 through 35; page 4.4-50, lines 1 through 11; page 4.4-53, lines 20
6 through 32; page 4.4-54, lines 1 through 2; 4.4-54, lines 30 through 35; page 4.4-
7 73, lines 1 through 3; page 4.4-79, lines 5 through 6; page 4.8-5 through page 4.8-7;
8 and page 4.8-15, lines 28 through 29.

9 The regulatory requirements of CDFG have been included in APM BIO-1 (page 4.4-
10 61); APM BIO-5 (page 4.4-62); APM BIO-12 (page 4.4-63); APM BIO-18 (page 4.4-
11 65); APM BIO-22 (page 4.4-66); APM BIO-26 (page 4.4-68); APM BIO-34 (page 4.4-
12 71); MM BIO-1a (Page 4.4-81 through 83); MM BIO-1b (pages 4.4-83 through 84);
13 MM BIO-1c (pages 4.4-84 through 85); MM BIO-2a (pages 4.4-89 through 91); MM
14 BIO-4a (pages 4.4-101 through 104); MM BIO-4d (pages 4.4-105 through 107); and
15 MM HWQ-1 (pages 4.8-17 through 4.8-19)

16 **X-2** The Third District Court of Appeal recently issued its decision in California
17 Native Plant Society v. City of Rancho Cordova, Case No. C057018. The Court
18 determined that when an agency has evaluated the potentially significant impacts of
19 a project and has identified measures that will mitigate those impacts, the agency
20 does not have to commit to any particular mitigation measure in the EIR, as long as
21 it commits to mitigating the significant impacts of the project. In addition, the details
22 of exactly how mitigation will be achieved under the identified measures can be
23 deferred pending completion of a future study.

24 The Draft EIR includes 35 APMs (APM BIO-1 through BIO-35) and four MMs (MM
25 BIO-1 through BIO-4) in order to reduce impacts to biological resources to less than
26 significant levels. In response to several comment letters, including Comment Set S
27 and the CDFG letter (Comment Set X), portions of the MMs have been revised to
28 include more specificity and additional performance standards. The CSLC feels that
29 the mitigation measures which include minimum replacement ratios, timing of
30 implementation, performance standards, range of options to achieve the
31 performance standards, and success criteria that are included in the revised
32 mitigation measures for Biological Resources (see Section 4.0 of this Revised Final
33 EIR) are adequate for CEQA purposes and bring the potential impacts to biological
34 resources to a less than significant level.

1 The applicant, PG&E, has identified a series of mitigation measures that have been
2 incorporated into the Mitigation Monitoring Program (MMP) included in ~~Appendix F~~
3 ~~of the~~ this Revised Final EIR. The 35 APMs, coupled with the four comprehensive
4 mitigation measures identified in the Draft EIR, address the items identified in this
5 comment. The APMs and MMs were written so that it is clear that PG&E will be
6 responsible for the success of each mitigation measure, with oversight by
7 responsible agencies. APM BIO-35, Compensatory Mitigation, states that PG&E will
8 consult with the resource agencies on species specific and habitat specific
9 compensation.

10 **X-3** Up to 206 potentially suitable nesting trees are located within the areas
11 proposed for the Project, including the six aboveground facilities, the 100-foot
12 pipeline right-of-way, and the temporary staging areas. An additional 1,967
13 potentially suitable nesting trees occur within 250 feet of the Project site (refer to
14 page 4.4-18 of the Draft EIR). These estimates of potentially affected trees include
15 trees within riparian woodland and valley oak woodland habitat. The Draft EIR
16 provides a conservative estimate of the number of trees that could be removed;
17 during construction, PG&E would avoid trees within the 50-foot temporary easement
18 to the maximum extent possible. MM BIO-2a, Tree Avoidance and Replacement,
19 from page 4.4-89 of the Draft EIR (as amended in Section 4.0 of this Revised Final
20 EIR), states that the first step for avoiding, minimizing, and compensating for
21 impacts to trees “shall be to determine the size and location of all trees located
22 within and adjacent to the Project right-of-way, work areas, staging areas, and
23 launcher/receiver stations.” The CSLC has revised this MM to include recording the
24 tree species, along with the size and location of all trees. Performance standards for
25 this mitigation measure, which are described on pages 4.4-90 and 4.4-91 of the
26 Draft EIR, have been revised to include additional details regarding replacement
27 ratios, species, monitoring, and survivorship. Refer to Section 4.0 of this Revised
28 Final EIR for revisions to the Draft EIR.

29 MM BIO-4a, Swainson’s hawk, on page 4.4-104 of the Draft EIR, has been revised
30 to reflect suggested language regarding no-construction buffer zones around
31 occupied nests. Refer to Section 4.0 of this Revised Final EIR for revisions to the
32 Draft EIR.

33 **X-4** Comment acknowledged. PG&E has been working with CDFG regarding
34 CESA compliance and has submitted an application for a 2081 Permit. PG&E will
35 continue to work with CDFG to resolve the Department’s concerns regarding special
36 status species.

1 **X-5** The construction windows listed on page 4.4-104, lines 5 through 22, and page
2 4.4-106, lines 4 through 18 and lines 23 through 33, of the Draft EIR have been
3 revised to be consistent with CDFG's comment regarding "Impacts to Migratory
4 Birds and Raptors." Accordingly, MM BIO-4a and MM BIO-4d have been revised to
5 be consistent with the guidance provided in the CDFG letter. Refer to Section 4.0 of
6 this Revised Final EIR for revisions to the Draft EIR.

7 **X-6** Table 4.4-3 on page 4.4-30 of the Draft EIR shows the federal and state
8 listing status of the giant garter snake. APMs BIO-25 through BIO-28 and APM BIO-
9 35 specifically address mitigating impacts to giant garter snake, and APM BIO-35
10 states that PG&E will consult with the USFWS, USACE, and/or CDFG regarding
11 impacts to this and other special-status species. The text on page 2-50 of the Draft
12 EIR has been modified to include CDFG. Refer to Section 4.0 of this Revised Final
13 EIR for revisions to the Draft EIR.

14 **X-7** PG&E's planned increases in natural gas in Lines 406 and 407 and the
15 DFM would accommodate demand for existing and currently planned residential and
16 small commercial entity gas consumption. The Draft EIR discusses the potential for
17 the proposed Project to induce growth in several sections. Section 6.4, on pages 6-
18 2 through 6-6 of the Draft EIR, discusses the potential for growth-inducing impacts
19 because of the proposed Project. The discussion includes economic or population
20 growth and provides an estimate of the amount of average daily gas throughput
21 needed through the year 2020. Based on PG&E's 10-year investment plan, the
22 changes in average daily throughput do not provide excess supply of gas that could
23 be considered growth inducing. The proposed Project would not foster growth or
24 remove obstacles to population or economic growth.

25 The Draft EIR includes discussions regarding population and housing on pages
26 4.12-19, 4.12-20, and 4.12-33 through 4.12-35. The purpose of the proposed
27 Project is to support existing and approved future planned population growth in the
28 Project vicinity and the Project would not directly or indirectly increase permanent
29 population in the Project area.

30 The Draft EIR includes discussions regarding energy resources in Section 4.14. The
31 proposed Project would facilitate more efficient movement of natural gas to support
32 the existing and approved future planned population growth within Yolo, Sutter,
33 Sacramento, and Placer counties. While the Project would facilitate the delivery of
34 non-renewable resources, these resources would be exploited and expended now
35 and in the near future regardless of the proposed Project, since the need for natural

1 gas in the planned growth areas has been, or will be, approved by permitting
2 agencies.

3 The Draft EIR includes discussions regarding cumulative effects of the proposed
4 Project on fish and wildlife resources in Section 4.4.6 of the Biological Resources
5 section. All Project impacts would be mitigated to a less than significant level. The
6 proposed Project would not contribute to a cumulative significant impact on fish and
7 wildlife resources.

8

9



American Farm Bureau Federation/California Farm Bureau Federation

YOLO COUNTY FARM BUREAU

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PRESIDENT
Tim Miramontes

1ST VICE-PRESIDENT
Chuck Dudley

2ND VICE-PRESIDENT

SECRETARY/TREASURER
Denise Sagara

June 2, 2009

Comment Set Y
Page 1 of 1

Crystal Spurr, Staff Environmental Scientist
California State Lands Commission
100 Howe Avenue, Suite 100-South
Sacramento CA 95825
FAX: 916.574.2274

RE: CSLC EIR No.: 740
Project: PG&E Line 406 and Line 407 Natural Gas Pipeline

Dear Ms. Spurr;

Yolo County Farm Bureau welcomes the opportunity to comment on the recently released EIR for the above project. After reviewing the document it appears that comments from our July 18, 2007 letter were considered and we thank you.

We would like to make the following comments:

- 1) We appreciate that PG&E has decided to bury the pipeline under 5 feet of dirt. This provides safety for agricultural operations above the pipeline. | Y-1
- 2) We appreciate that PG&E has met with the Reclamation Districts and is working to accommodate their needs. | Y-2

The following comments will apply to PG&E's preferred Alternate C. These parcels are located at the beginning of the pipeline at Capay going east to I-505. Most of these parcels will be bisected by the pipeline.

- 3) Laying the pipeline through a field creates problems:
 - a. The placement of a pipeline within the field has the potential to disturb the soil due to compaction with the worst-case scenario of killing the soil in that area. If that happens then there will be a dead strip somewhere in the field. The landowner now has two smaller fields rather than one.
 - b. If the owner is the farmer, he/she will deal with the smaller field sizes
 - c. If the owner leases the parcel to a tenant farmer the parcel is now a less desirable parcel as small parcels are harder, more costly and less efficient to farm
 - d. cutting the field in two could create a need for two separate irrigation ditches, taking further land out of production
- 4) Irrigation problems – It appears most of these parcels drain in a north-south direction while the pipeline would bisect the fields in an east-west direction.
- 5) Compaction problems – mentioned above. Construction needs to be done during the correct conditions, not by calendar date. If the soil is compacted it can, in a worst case scenario, kill the soil.
- 6) Tree and vine crops – the EIR acknowledges the pipeline will prohibit the planting of tree and vine crops in a 50 ft area of the underground pipeline. The problem will be to agree on the correct amount of compensation for the landowner. | Y-3
| Y-4

Thank you for considering and addressing our concerns.

Sincerely,

Tim Miramontes
President

1 RESPONSE TO COMMENT SET Y

2 **Y-1** Comment acknowledged. As noted on page 2-16, lines 20 through 24 of
3 the Draft EIR, PG&E has increased the cover beyond minimum requirements to 5
4 feet because PG&E's experience has demonstrated that it is sufficient to eliminate
5 most threats from agricultural operations and reduce impacts on farming operations.

6 **Y-2** Comment acknowledged. Reclamation Districts 730, 1000, 1600, and
7 2035 are included under Section 1.0, Introduction, subsection 1.4, Permits,
8 Approvals, and Regulatory Requirements on page 1-9.

9 **Y-3** Pages 2-53 and 2-64 of Section 2.0, Project Description, and page 4.2-23
10 of Section 4.2, Agricultural Resources of the Draft EIR discuss topsoil removal and
11 replacement.

12 PG&E would remove, stockpile, and replace topsoil during construction activities in
13 accordance with landowner negotiations. The trench would be backfilled using
14 select excavated subsoils that meet PG&E's backfilling requirements, and topsoil
15 would then be replaced and restored to its original condition using either tracked
16 construction equipment or water to minimize future settling. Soil that is not suitable
17 for backfill or spread as topsoil would be removed from the ROW. It is estimated
18 that approximately 1,200 cubic yards of spoil materials would need to be removed
19 from the pipeline route. All excess soil would be disposed of appropriately with
20 landowner and agency approval. A moderate level of compaction, 85 percent of
21 maximum density using the American Society for Testing and Materials (ASTM) D-
22 1557 test procedure, would be used to reduce the risk of uplift. Areas that would be
23 under paved surfaces would be compacted to 95 percent or greater as specified by
24 permitting entities. Compacting would be conducted to 85 percent in agricultural
25 areas up to 18 inches from the surface. The entire pipeline ROW would be
26 decompacted/restored per landowner negotiations.

27 As discussed in Impact HWQ-2, the Project has the potential to interrupt or degrade
28 groundwater used for private or municipal purposes. Accordingly, MM HWQ-2 (as
29 amended in this Revised Final EIR) would require testing of wells identified as
30 potentially at risk and consultation with landowners, should wells be affected (please
31 refer to page 4.8-21 through 4.8-22 of the Draft EIR). Implementation of MM HWQ-2
32 would ensure that Project construction activities would avoid potential conflicts with
33 private water wells, irrigation wells, and water pipelines. Refer to Section 4.0 of this
34 Revised Final EIR for revisions to the Draft EIR.

1 In addition, PG&E has committed to working with landowners and their tenant
2 farmers to avoid or minimize impacts to agricultural crops and disruption to crop
3 irrigation systems during the proposed pipeline construction, including temporary or
4 permanent re-configuration of crop irrigation systems to maintain irrigation to crops
5 adjacent to the pipeline construction right-of-way. PG&E and their pipeline
6 construction contractors will take reasonable measures to avoid damage to crop
7 irrigation systems and will immediately repair all damage that does occur to crop
8 irrigation systems during the proposed pipeline construction. MM HWQ-2 has been
9 revised to also reflect these commitments. Refer to Section 4.0 of this Revised Final
10 EIR for revisions to the Draft EIR.

11 **Y-4** The statement and concerns regarding economic impact to farmland is
12 included in the public record and will be taken into account by decision-makers when
13 they consider certification of the EIR and consider whether to approve the proposed
14 Project.

15 The proposed 40-mile pipeline Project would temporarily disturb 511 acres of
16 farmland within four counties (329 acres in Yolo County, 91 acres in Sutter County,
17 18 acres in Sacramento County, and 73 acres in Placer County). The proposed
18 Project would prohibit the planting of deep-rooted plants, such as trees or vines
19 within 10 feet on either side of the pipeline centerline (20 feet total within the
20 permanent easement). This would result in the limitation of crops grown on
21 approximately 102 acres of farmland within the four counties to row crops, field
22 crops, or any other crops that do not involve deep-rooted plants. The proposed
23 Project would result in the loss of 2.0 acres of orchards located within Yolo County.
24 The proposed Project would permanently impact 2.55 acres of farmland across all
25 four counties. Temporary and permanent agricultural impacts are discussed on
26 pages 4.2-23 through 4.2-25 of the Draft EIR.

27 Both temporary and permanent economic losses of normal farm operations are
28 required to be compensated as stated in the California Code of Civil Procedure.
29 PG&E is required to provide financial compensation for temporary and permanent
30 loss of agricultural uses through the California Code of Civil Procedure, as follows:

- 31 • Section 1245.030(b) requires compensation for property damage, including
32 crop damage, resulting from pre-construction project studies, testing,
33 surveying, etc.

- 1 • Section 1263.210(a) requires all property improvements, including agricultural
2 crops and associated facilities and infrastructure, in project land rights
3 acquisition compensation.
- 4 • Section 1263.250(a) requires compensation for crop damage/losses resulting
5 from project construction. It also requires scheduling project construction to
6 avoid impacts to agricultural crops when possible.

7 According to CEQA Guidelines Section 15358(b), effects analyzed under the CEQA
8 must be related to a physical change in the environment. The introduction of the
9 Draft EIR, Section 1.0, provides a definition of the affected environment as it
10 currently exists (baseline conditions), and each major resource section of the Draft
11 EIR provides an environmental setting, including agricultural resources. Attempting
12 to determine that future uses of farmland currently planted in field or row crops
13 would be converted to orchard or vineyard is too speculative for evaluation.

14 CEQA Guidelines Section 15125 (a) provides that an EIR must include a description
15 of the physical environmental conditions in the vicinity of the project as they exist at
16 the time of the Notice of Preparation of the EIR, or at the time environmental
17 analysis is commenced. We analyzed the agricultural resources based on current
18 uses being able to continue once the pipeline was installed and the topsoil restored.
19 Most of the agricultural land along the proposed Project alignment is currently used
20 for row or field crops. Refer to pages 4.2-23 through 4.2-25 of the Draft EIR for a
21 discussion of temporary and permanent impacts to agricultural land. The temporary
22 impacts to the 511 acres of farmland would not result in a physical change to the
23 environment for more than three weeks in any one area, or in the case of HDD, for
24 more than four weeks. In addition, the amount of farmland permanently impacted
25 (2.55 acres) across all four counties, and the amount of farmland converted from
26 deep-rooted plants to other types of crops (2.0 acres of orchard loss) located within
27 Yolo County does not represent a significant regional loss.

28

29

1 PUBLIC HEARING DRAFT EIR COMMENTS - JUNE 3 AND 4, 2009

2 The complete transcripts of the Public Hearing Comments are in Appendix J of this
3 Revised Final EIR B.

4 **PT-1** ~~Please refer to response to comment C-5.~~ While portions of Option A and
5 Option B follow CR-16, it is the portion of the Line 406 Central Alternative that would
6 cross hillsides between Highway 505 and I-5 for which sloughing was a primary
7 concern. The Line 406 Central Alternative was considered but eliminated from full
8 evaluation in the Draft EIR (refer to pages 3-10 and 3-11 of the Draft EIR) because
9 this proposed pipeline alignment alternative would be longer than the preferred
10 alternative (resulting in greater impacts) and would require crossing a greater
11 amount of potential foraging habitat for Swainson's hawk, nesting habitat for
12 burrowing owls, and other habitats utilized by special-status species. This
13 alternative would also require construction along sidehills, which would present
14 additional engineering, construction, and maintenance considerations.

15 **PT-2** ~~Please refer to responses to comments B-6 and C-4.~~ In addition to all
16 other applicable federal and State codes, regulations, and industry standards for
17 pipeline design, the CSLC requires that the pipeline design also meet the
18 requirements of current seismological engineering standards such as the
19 "Guidelines for the Design of Buried Steel Pipe" by American Lifeline Alliance and
20 "The Guidelines for the Seismic Design and Assessment of Natural Gas and Liquid
21 Hydrocarbon Pipelines" by the Pipeline Research Council International, Inc. The
22 CSLC also requires that all engineered structures, including pipeline alignment
23 drawings, profile drawings, buildings, structures, and other appurtenances and
24 associated facilities, be designed, signed, and stamped by California Registered
25 professionals certified to perform such activities in their jurisdiction.

26 The faults within the Project area are discussed in the Draft EIR, Section 4.6,
27 Geology and Soils (reference pages 4.6-19 through 4.6-31).

28 In Volume 1, page 12 of the Geotechnical Investigation Report prepared for the
29 proposed Project notes that "evidence suggests that, although the Dunnigan Hills
30 fault shows compelling evidence of surface rupture a few miles north of the
31 proposed alignment, the fault becomes buried in the area where the proposed
32 alignment crosses it." The Draft EIR provides an impact and mitigation measure
33 regarding earthquake faults and seismic risks to the pipeline. A portion of Impact
34 GEO-1 on page 4.6-39 of the Draft EIR has been revised. Mitigation Measure (MM)

1 GEO-1 on page 4.6-39 and 4.6-40 of the Draft EIR has also been revised. Refer to
2 Section 4.0 of this Revised Final EIR for revisions to the Draft EIR.

3 **PT-3** Please refer to response to comment PT-2 G-4.

4 **PT-4** The Draft EIR accurately describes the methods required by the DOT for
5 determining a High Consequence Area (HCA) (see Draft EIR Section 4.7, pages 4.7-
6 14 and 4.7-15). The DOT 49 CFR 192.905 specifies two methods for determining
7 HCAs. Method (2) was utilized for the Draft EIR, and is described as follows:

8 (2) The area within a potential impact circle containing 20 or more
9 buildings intended for human occupancy, unless the exception in
10 paragraph (4) applies; or

11 An identified site.

12 In order to determine if a HCA exists under Method 2, the operator must calculate
13 the impact radius and associated impact circle, which are defined in DOT section
14 192.903. For Line 406/407 the impact radius was calculated to be 646 feet.

15 The second qualifier is the number of people that congregate within the impact
16 radius and the frequency that they are in the area. The qualifying amount of people
17 is 20 or more persons and the qualifying frequency is at least 50 days in a 12 month
18 period (the days need not be consecutive). An “identified site” is defined in DOT
19 section 192.903.

20 Durst Family Farms currently has 40 full-time employees and up to 300 people that
21 work at the facility for periods of 12 to 16 weeks during the harvest. Durst has a
22 processing and packaging facility, which its employees occupy for processing and
23 packaging the produce. Durst also has a building that is open to the public for
24 purchasing their products. The 646-foot impact radius around Alternative Options A
25 and B along CR-16 would encompass all the buildings located at Durst Organic
26 Farms. PG&E therefore determined that Durst Organic Farms constitutes an
27 “identified site” and would trigger an HCA along Alternative Options A and B in the
28 vicinity of CR-16. Klein Family Farms has a similar number of workers as Durst;
29 however, they do not have a designated occupied area within the Line 406/407
30 impact radius.

31

1 Durst Family Farms currently has 40 full-time employees and up to 300 people that
2 work at the facility for periods of 12 to 16 weeks during the harvest. Durst has a
3 processing and packaging facility, which its employees occupy for processing and
4 packaging the produce. Durst also has a building that is open to the public for
5 purchasing their products. The 646-foot impact radius around Alternative Options A
6 and B along CR-16 would encompass all the buildings located at Durst Organic
7 Farms. PG&E therefore determined that Durst Organic Farms constitutes an
8 “identified site” and would trigger an HCA along Alternative Options A and B in the
9 vicinity of CR-16.

10 Chung's Organic Farms and Capay Fruits & Vegetables are smaller farms along CR-
11 17 that may have seasonal workers (we were not provided any information as to
12 their number of workers by the commenter), but do not have processing and
13 packaging facilities that would be considered structures for employee and/or public
14 congregation that are located within the impact radius of the proposed pipeline.
15 Therefore, Chung's Organic Farms and Capay Fruits & Vegetables would not trigger
16 an HCA for the proposed project.

17 **PT-5** Please refer to response to comment B-1.

18 **PT-6** In the unlikely event that damage should occur to vegetation or agricultural
19 crops within the PG&E easement area during PG&E's operation of the pipeline, and
20 that damage is determined to have been caused by that pipeline, PG&E has
21 indicated they will work with the landowner and/or tenant farmer to make the
22 necessary pipeline repairs and to provide fair and reasonable compensation to the
23 landowner and/or tenant farmer for the resulting vegetation or agricultural crop and
24 irrigation system damage, as well as crop field/property restoration costs. Many of
25 these terms and conditions are a part of PG&E's pipeline easement with the
26 landowner.

27 **PT-7** Please refer to response to comment B-1.

28 **PT-8** Habitat avoidance and minimization of impacts to sensitive plants and
29 wildlife species are key components of any project in the State. This is because
30 CEQA, as well as the various regulatory agencies, have specific requirements to
31 avoid or minimize impacts to sensitive species.

32 **PT-9** The Draft EIR on page 2-37 of Section 2.0, Project Description, states,
33 “The [permanent] easements would be purchased from the existing landowners, who

1 would also be compensated for PG&E’s use of temporary use areas during
 2 construction.”

3 The Draft EIR on page 2-38 of Section 2.0, Project Description, states, “Routine
 4 maintenance along the majority of the line would consist of quarterly to annual
 5 patrolling (e.g., foot or aerial patrol), cathodic protection, and surveys. PG&E would
 6 maintain a 50-foot-wide permanent easement along the length of the Project, with
 7 the exception of the Powerline Road DFM, which would have a 35-foot-wide
 8 permanent easement. Vegetation maintenance would be as needed to maintain a
 9 30-foot-wide corridor centered on the pipe that is free of deep-rooted plants.
 10 Because the majority of the route is grassland, row crops, or rice fields, very few
 11 areas are expected to require vegetation maintenance by PG&E.” (Please note that
 12 in response to comment S-15, the 30-foot-wide corridor has been decreased to a 20-
 13 foot-wide corridor. Please refer to Section 4.0 of this Revised Final EIR for changes
 14 to the Draft EIR.)

15 The Draft EIR on page 2-83 of Section 2.0, Project Description, states, “The pipeline
 16 would be operated and maintained in accordance with all applicable requirements
 17 included in the DOT regulations in 49 CFR 192, ‘Transportation of Natural and Other
 18 Gas by Pipeline: Minimum Federal Safety Standards.”

19 Typical testing and inspection procedures that would be conducted by PG&E in
 20 compliance with Federal regulations include:

Inspection/Testing	Frequency
Cathodic protection (Pipe to Soil Potential)	Annually
Cathodic protection (Rectifier Readings)	Six times per year
Valve testing	Annually
Pipeline patrols	Annually
Class 1 & 2	Annually
Class 3	Twice per year
Leak Surveys	Annually
High Consequence Area (HCA) Risk assessment	Every seven years
Source: PG&E 2008.	

21

22 In the unlikely event that it should become necessary for PG&E to repair the
 23 proposed pipeline during its operation, PG&E will perform its repair work to avoid
 24 impacts to agricultural crops within the PG&E pipeline easement. However, if it is

1 not possible to avoid impacts to agricultural crops, PG&E will work with the
2 landowner and/or tenant farmer to minimize disruption to agricultural crops and
3 irrigation systems. Upon completion of the pipeline repair work, PG&E will provide
4 fair and reasonable compensation to the landowner and/or tenant farmer for
5 agricultural crop and irrigation system damage, as well as crop field restoration
6 costs. Many of these terms and conditions are a part of the PG&E pipeline
7 easement with the landowner. Other routine maintenance as indicated under
8 Testing/Inspection Frequency should be non-invasive and could be coordinated with
9 the landowner and/or tenant farmer as to not impact their operations.

10 Please refer to response to comment B-6 for additional discussion regarding pipeline
11 access.

12 Also, as indicated in PG&E's comments on the Draft EIR (please refer to Comment
13 Set S), deep-rooted trees and vines will be restricted within 10 feet of pipeline
14 centerline, rather than within 15 feet as stated in the Draft EIR. As discussed in
15 response to comment S-15, the text in the Draft EIR has been revised to reflect a
16 20-foot wide corridor would be required that is free of deep-rooted plants, not 30
17 feet. Please refer to Section 4.0 of this Revised Final EIR for changes to the Draft
18 EIR.

19 **PT-10** PG&E has indicated that they work to establish good working relationships
20 with property owners along the route of its Project. PG&E strives to ensure that
21 project objectives are met while property owners have their needs addressed and
22 their losses are fully and properly compensated. PG&E has a policy of only utilizing
23 the power of eminent domain when it is necessary to do so. A great deal of effort is
24 made to work with property owners to resolve matters without the need for
25 condemnation. Occasionally, even after extensive negotiations, issues remain that
26 cannot be resolved through mutual agreement and PG&E notifies the property
27 owner of the need to initiate eminent domain proceedings in Superior Court.
28 However, the initiation of eminent domain proceedings in no way terminates PG&E's
29 ongoing efforts to secure a negotiated settlement with the property owner. Public
30 utilities have the right to acquire Prejudgment Orders of Possession, which enables
31 PG&E to gain entry to construct facilities under circumstances when there is
32 insufficient time to proceed with the condemnation process.

33 **PT-11** One of the Project objectives is to install Project facilities in a safe,
34 efficient, environmentally sensitive, and cost-effective manner. An attempt has been
35 made to locate the pipeline along edges of agricultural fields. In some areas, the

1 pipeline has been located through agricultural fields in order to avoid placing the
2 pipeline close to houses along the roadways. As a part of the proposed Project,
3 PG&E has increased the soil cover beyond minimum requirements from 3 feet to 5
4 feet because its past experience has demonstrated that this depth is sufficient to
5 eliminate most threats from agricultural operations, such as discing or deep-ripping.
6 The EPA defines deep-ripping as the mechanical manipulation of the soil to break up
7 or pierce highly compacted, impermeable or slowly permeable subsurface soil layers
8 occurring at depths greater than 16 inches (please refer to the Draft EIR, page 4.2-
9 24).

10 The temporary impacts to the farmland would not result in a physical change to the
11 environment for more than three weeks in any one area. The property referred to in
12 this letter is currently planted in a row or field crop that will be able to continue to be
13 cultivated within the permanent easement once the pipeline is installed. This
14 agricultural land would not be converted to non-agricultural uses. While 20 feet of
15 the farmland within the permanent easement would be restricted to growing only
16 crops that do not include deep-rooted plants, attempting to determine that future
17 uses of the farmland currently planted in field or row crops would be converted to
18 orchard or vineyard is too speculative.

19 Also, see responses to comments B-1, B-4, and PT-9.

20 **PT-12** As noted in several locations within the Draft EIR, restrictions on the
21 planting of deep-rooted plants, such as orchards or vineyards, would only affect a
22 twenty-foot strip within agricultural fields (10 feet on either side of the pipeline
23 centerline). Orchards or vineyards could be planted on either side of pipeline
24 outside of this area. Relocating the pipeline based on landowners contemplating
25 planting deep-rooted plants in the future is speculative, as is indicating that that the
26 planting restrictions would make orchards or vines economically non-viable. Also,
27 see response to comment B-1.

28 **PT-13** As discussed in Impact HWQ-2, the Project has the potential to interrupt
29 or degrade groundwater used for private or municipal purposes. Accordingly, MM
30 HWQ-2 (as amended in this Revised Final EIR) would required testing of wells
31 identified as potentially at risk and consultation with landowners, should wells be
32 affected (please refer to page 4.8-21 through 4.8-22 of the Draft EIR).
33 Implementation of MM HWQ-2 would ensure that Project construction activities
34 would avoid potential conflicts with private water wells, irrigation wells, and water

1 pipelines. Refer to Section 4.0 of this Revised Final EIR for revisions to the Draft
2 EIR.

3 In addition, PG&E has committed to working with landowners and their tenant
4 farmers to avoid or minimize impacts to agricultural crops and disruption to crop
5 irrigation systems during the proposed pipeline construction, including temporary or
6 permanent re-configuration of crop irrigation systems to maintain irrigation to crops
7 adjacent to the pipeline construction right-of-way. PG&E and their pipeline
8 construction contractors will take reasonable measures to avoid damage to crop
9 irrigation systems and will immediately repair all damage that does occur to crop
10 irrigation systems during the proposed pipeline construction. MM HWQ-2 has been
11 revised to also reflect these commitments. Refer to Section 4.0 of this Revised Final
12 EIR for revisions to the Draft EIR.

13 **PT-14** Please refer to response to comment F-4.

14 **PT-15** Impacts to vegetation and birds are considered in Section 4.4, Biological
15 Resources of the Draft EIR. Impacts to vegetation would be reduced through
16 implementation of MM BIO-2a (page 4.4-89), and MM BIO-2b (page 4.4-92).
17 Impacts to special-status wildlife, including Swainson's hawk, and protected special-
18 status bird species, including the tri-colored blackbird and nesting raptors would be
19 reduced through the implementation of MM BIO-4c (page 4.4-101) and MM BIO-4d
20 (page 4.4-104), respectively. For further discussion, please refer to responses to
21 comments F-6, H-3, X-3, and X-5).

22 **PT-16** Please refer to response to comment E-3.

23 **PT-17** PG&E considered aligning the pipeline along county and farm roads
24 exclusively, but determined that impacts to agriculture would likely increase. In
25 addition, aligning the pipeline with roads increases the overall length of the pipeline
26 and places it in closer proximity to occupied dwellings. If the proposed pipeline were
27 to follow a path along existing roadways rather than cross through agricultural fields,
28 the pipeline would still be located within the agricultural fields along those roadways.
29 There are jurisdictional requirements regarding the distance from roadways that the
30 pipeline must be located. Paralleling roadways could result in an increase in the
31 amount of land needed for the pipeline, and in some cases bring the pipeline closer
32 to residences. As an example, Options D and E would increase the pipeline length
33 by 860 and 3,480 feet, respectively, within those agricultural fields paralleling the
34 roadways.

1 Even at the side of a road, the pipeline is located in the center of the required 50 foot
2 right-of-way, resulting in a pipeline alignment in the crops rather than in the road.
3 The temporary construction easement (TCE) is entirely in cropland in both
4 scenarios. As described in responses to comments PT-7 and B-5 most farming
5 practices would be allowed to resume within the permanent easement following
6 pipeline completion. Furthermore, response to comment B-4 explains that
7 segmenting property with a utility easement does not preclude the use of the
8 easement for farming.

9 Please refer to response to comment F-9 for a discussion of the alternative options
10 that avoid bisecting the agricultural land in the Hungry Hollow area.

11 **PT-18** The commenter has indicated a preference for Option A. Option A would
12 increase the overall pipeline length by approximately 2,200 feet through the edges of
13 mostly agricultural fields, increasing the impacts to agricultural lands including
14 existing vineyards and orchards. Also, by placing the pipeline in close proximity to
15 Durst Organic Farmers, a new “high consequence area” or “HCA” would potentially
16 be created along the pipeline as defined by DOT 192.903, based upon the number
17 of employees and the number of days they would congregate near the pipeline.

18 The CSLC will make two decisions regarding the PG&E Line 406-407 Natural Gas
19 Pipeline Project at one of the CSLC’s public meetings. The first decision will be
20 whether to certify the EIR that was prepared for the proposed PG&E Line 406-407
21 Natural Gas Pipeline project. The second decision to be made by the CSLC will be
22 whether to approve the environmentally superior alternative proposed project, which
23 is construction of the PG&E Line 406-407 Natural Gas Pipeline, inclusive of all
24 project components and Options I and L. The CSLC could also choose at that time
25 to approve any of the other options and any alternatives that were analyzed in the
26 EIR. A notice of the date, time, and location of the public meeting where the Project
27 will be considered by the Commissioners will be mailed to everyone on the CLSC
28 mailing list and to everyone who has commented on the Draft EIR, at a minimum of
29 10 to 15 days prior to the date of the meeting.

30 **PT-19** Please refer to response to comment PT-4 regarding Durst Organic
31 Farms.

32 Section 3.0 of the Draft EIR evaluated a number of alternatives or options along the
33 proposed pipeline alignment to reduce or avoid one or more impacts of the proposed
34 Project. This comment expresses a preference for Option F (1st choice), Option B

1 (2nd choice), Option E (3rd choice), and Option D (4th choice). These four options
2 follow county roads for more of the length of the alignment and disturb less cropland.

3 Figure 3-2E in the Draft EIR shows Option F. From Lines 400 and 401 Option F
4 would follow the proposed alignment for Line 406 to the eastern end of the Dunnigan
5 Hills, where it would turn north off CR-17 approximately 5,000 feet west of CR-95A.
6 This alternative would not alter the length of the segment, but would turn north to
7 align with the I-5 crossing further east than the proposed alignment. This option
8 would meet all of the basic Project objectives and would avoid more difficult
9 trenching through hilly terrain.

10 Figure 3-2B in the Draft EIR shows Option B. From Lines 400 and 401, Option B
11 would extend 1.5 miles east along farm roads, crossing CR-86 and aligning with CR-
12 16. The route would continue along the south side of CR-16 for approximately 3
13 miles to CR-86, and then turn south along farm roads to a point intercepting the
14 proposed I-505 crossing. This option would increase the overall pipeline length by
15 approximately 2,640 feet but would meet all of the basic Project objectives, would
16 reduce segmenting local agricultural fields in Yolo County and shift potential
17 construction noise, air emissions, and traffic impacts to a more sparsely populated
18 area further to the north.

19 Figure 3-2D in the Draft EIR shows Option E. Option E would involve a minor
20 realignment of the proposed Line 406 route to position the route to follow CR-19,
21 east of CR-87. At CR-19A, it would extend back to the north via an existing dirt road
22 and underneath a large electrical transmission corridor. This route alternative would
23 then cross an irrigation lateral and continue north where it would converge back with
24 the proposed Line 406 route, just west of I-505. This alternative would then follow
25 the same route as the proposed Project east of I-505. This option would increase
26 slightly the total length of the pipeline. This option would meet all of the basic
27 Project objectives and would reduce segmenting agricultural fields in the Hungry
28 Hollow area. However, this alternative would require locating the Project closer to
29 several residences situated along CR-19.

30 Figure 3-2D in the Draft EIR shows Option D. Option D would involve a minor
31 variation to the proposed Line 406 in the vicinity of the Hungry Hollow area in north-
32 central Yolo County, but it would maintain Line 406 within CR-17 east of CR-87, and
33 then extend south after crossing an unnamed irrigation lateral where it would realign
34 with the proposed Line 406 route, just west of the I-505 HDD crossing. East of I-
35 505, this alternative would follow the same alignment as the proposed Project. This

1 option would increase slightly the total length of the pipeline but would meet all of the
2 basic Project objectives and would reduce segmenting agricultural fields in the
3 Hungry Hollow area. However, this alternative would require locating the Project
4 closer to several residences situated along CR-17.

5 As shown in Draft EIR Table ES-2 in the Executive Summary, Options B, D, and E
6 would have greater impacts to biological resources and cultural resources due to
7 greater proximity to these resources. Options D and E would have greater impacts
8 with regard to risk of upset or accident, and noise and traffic congestion during
9 construction due to proximity to a larger number of residences. Option F would have
10 impacts similar to the proposed Project.

11 **PT-20** One of the Project objectives is to install Project facilities in a safe,
12 efficient, environmentally sensitive, and cost-effective manner. An attempt has been
13 made to locate the pipeline along edges of agricultural fields. In some areas, the
14 pipeline has been located through agricultural fields in order to avoid placing the
15 pipeline close to houses along the roadways. As a part of the proposed Project,
16 PG&E has increased the soil cover beyond minimum requirements from 3 feet to 5
17 feet because its past experience has demonstrated that this depth is sufficient to
18 eliminate most threats from agricultural operations, such as discing or deep-ripping.
19 The EPA defines deep-ripping as the mechanical manipulation of the soil to break up
20 or pierce highly compacted, impermeable or slowly permeable subsurface soil layers
21 occurring at depths greater than 16 inches (please refer to the Draft EIR, page 4.2-
22 24).

23 The temporary impacts to the farmland would not result in a physical change to the
24 environment for more than three weeks in any one area. According to CEQA
25 Guidelines Section 15358(b), effects analyzed under the CEQA must be related to a
26 physical change in the environment. The introduction of the Draft EIR, Section 1.0,
27 provides a definition of the affected environment as it currently exists (baseline
28 conditions), and each major resource section of the Draft EIR provides an
29 environmental setting, including agricultural resources. The property referred to in
30 this letter is currently planted in a row or field crop that will be able to continue to be
31 cultivated within the permanent easement once the pipeline is installed. This
32 agricultural land would not be converted to non-agricultural uses. While 20 feet of
33 the farmland within the permanent easement would be restricted to growing only
34 crops that do not include deep-rooted plants, attempting to determine if future uses
35 of the farmland currently planted in field or row crops would be converted to orchard
36 or vineyard is too speculative.

1 **PT-21** See responses to comments PT-9, PT-11, and PT-12. Impacts to
2 aesthetics resulting from the proposed Project are discussed in Section 4.1,
3 Aesthetic/Visual Resources, of the Draft EIR.

4 **PT-22** Please refer to responses to comments K-2 and R-1 through R-7.

5 **PT-23** Please refer to responses to Comment Sets K (City of Roseville), R
6 (Sierra Vista Owner Group), and T (Placer County Community Development).

7 **PT-24** Please refer to responses to Comment Sets K (City of Roseville), R
8 (Sierra Vista Owner Group), and T (Placer County Community Development).
9 ~~Responses to comments K-3 and K-4 specifically addresses proposed station~~
10 ~~locations and existing underground valves. PG&E has indicated that these~~
11 ~~underground valves are existing equipment installed during a previous project and~~
12 ~~have discussed with the City of Roseville allowable and compatible uses over and~~
13 ~~near existing valves. PG&E representatives are available to work with the City,~~
14 ~~County, and developers on this issue.~~

15 **PT-25** Please refer to responses to Comment Sets K (City of Roseville), R
16 (Sierra Vista Owner Group), and T (Placer County Community Development).

17 **PT-26** The commenter refers to a CRP and states that under a CRP he is not
18 allowed to do anything with his land: farming or building. The USDA Natural
19 Resource Conservation Service (NRCS) Conservation Reserve Program (CRP) is
20 administered by the Farm Service Agency. CRP is a voluntary program for
21 agricultural landowners, and encourages farmers to convert highly erodible cropland
22 or other environmentally sensitive acreage to vegetative cover, such as tame or
23 native grasses, wildlife plantings, trees, filterstrips, or riparian buffers. Farmers
24 receive an annual rental payment for the term of the contract.

25 Reference: (<http://www.nrcs.usda.gov/programs/crp>).

26 According to a representative of the Farm Service Agency (pers. com. Marianne
27 Morton, 7/16/09), in order for PG&E to place a pipeline and permanent easement
28 within land that is under the CRP, the landowner would need to request permission
29 from the County Committee (COC) and NRCS. According to 2-CRP (Rev. 4)
30 paragraph 274A, the CRP contract may be continued without reduction in payment
31 if:

- 1 1. The participant gives COC the details of proposed use, including length of
2 use.
- 3 2. COC authorizes the use.
- 4 3. NRCS certifies usage will have minimal effect, such as:
 - 5 • erosion is kept to a minimum
 - 6 • minimum effect on wildlife and wildlife habitat
 - 7 • minimum effect on water and air quality
- 8 4. The participant restores cover, at the participant's expense, to disturbed land
9 in timeframe set by COC.

10 NRCS will determine whether the disturbance will have an adverse effect on the
11 land. If NRCS determines that public use will have an adverse effect on CRP
12 acreage, affected acreage shall be terminated and refunds assessed.

13 **PT-27** Please refer to response to comment B-4.

14 **PT-28** Incorporating Options I and L into the proposed pipeline route has been
15 identified as the environmentally superior alternative (please refer to page ES-32 of
16 the Draft EIR). However, no decision has been made regarding which of the
17 pipeline alternative options would be implemented. The CSLC will make two
18 decisions regarding the PG&E Line 406-407 Natural Gas Pipeline Project at one of
19 the CSLC's public meetings. The first decision will be whether to certify the EIR that
20 was prepared for the proposed PG&E Line 406-407 Natural Gas Pipeline project.
21 The second decision to be made by the CSLC will be whether to approve the
22 environmentally superior alternative proposed project, which is construction of the
23 PG&E Line 406-407 Natural Gas Pipeline, inclusive of all project components and
24 Options I and L. The CSLC could also choose at that time to approve any of the
25 other options and ~~any alternatives~~ that were analyzed in the EIR. A notice of the
26 date, time, and location of the public meeting where the Project will be considered by
27 the Commissioners will be mailed to everyone on the CLSC mailing list and to
28 everyone who has commented on the Draft EIR, at a minimum of 10 to 15 days prior
29 to the date of the meeting.

30 **PT-29** The commenter indicates that using County Road 17 for the pipeline
31 alignment may not be feasible because it is not maintained by Yolo County. Placing

1 the pipeline along County Road 17 in the Hungry Hollow area is considered in
2 Alternative Option D. The proposed alignment would place the pipeline along
3 County Road 17 between Highway 113 and the Knights Landing Ridge Cut. In
4 either case, the proposed pipeline would not be directly below the road surface but
5 instead adjacent to the right-of-way. As such, the lack of road maintenance would
6 not affect the proposed pipeline alignment since PG&E would be responsible for
7 maintaining its easement.

8 **PT-30** Please refer to response to comment PT-10.

9 **PT-31** Following implementation of the proposed Project, if a property owner
10 wishes to make changes within the proposed 50-foot permanent easement, PG&E
11 asks that they contact PG&E's land office in Auburn and discuss the proposed
12 changes within the easement with a PG&E Land Agent. This will ensure that the
13 proposed use will not jeopardize the safety of the property owner, the public, or the
14 pipeline.

15 Also, see response to comment B-1. Both temporary and permanent economic
16 loses of normal farm operations are required to be compensated as stated in the
17 California Code of Civil Procedure.

18 **PT-32** Please refer to responses to comments B-3, B-4, and F-7. An attempt has
19 been made to locate the pipeline along edges of agricultural fields. In some areas,
20 the pipeline has been located through agricultural fields in order to avoid placing the
21 pipeline closer to roadways, residences, and in some cases businesses, thereby
22 increasing the number of people that would be at risk if rupture of the pipeline were
23 to occur with a subsequent explosion and/or fire.

24 **PT-33** Please refer to response to comment B-1.

25 **PT-34** PG&E indicated that in November 2008 they offered to acquire an option
26 to purchase an underground gas transmission line easement from Mr. Lopez. PG&E
27 offered to purchase an option, rather than an easement because the environmental
28 impact process was not yet complete. CEQA Section 21089 states that a lead
29 agency may charge and collect a reasonable fee from any person proposing a
30 project in order to recover the estimated costs incurred by the land agency in
31 preparing an EIR for a project. CSLC prepared the EIR with assistance from an
32 independent consultant, Michael Brandman Associates (MBA). PG&E did not
33 prepare the EIR nor was it part of the Project team preparing the EIR.

1 **PT-35** During engineering, environmental, and pre-construction studies, PG&E
2 and its contractors typically have occasion to field check proposed routes to
3 determine their feasibility for construction, operation, and maintenance. During that
4 study period, personnel visited many properties along the proposed gas pipeline
5 route. In February 2009, Mr. Lopez informed PG&E that PG&E and its contractors
6 were not allowed access to his or his father's property for any reason. PG&E
7 indicated that they notified its contractors and representatives not to access Mr.
8 Lopez or his father's property.

9 **PT-36** The CSLC will make two decisions regarding the PG&E Line 406-407
10 Natural Gas Pipeline Project at one of the CSLC's public meetings. The first
11 decision will be whether to certify the EIR that was prepared for the proposed PG&E
12 Line 406-407 Natural Gas Pipeline project. The second decision to be made by the
13 CSLC will be whether to approve the environmentally superior alternative proposed
14 project, which is construction of the PG&E Line 406-407 Natural Gas Pipeline,
15 inclusive of all project components and Options I and L. The CSLC could also
16 choose at that time to approve any of the other options and any alternatives that
17 were analyzed in the EIR. A notice of the date, time, and location of the public
18 meeting where the Project will be considered by the Commissioners will be mailed to
19 everyone on the CLSC mailing list and to everyone who has commented on the
20 Draft EIR, at a minimum of 10 to 15 days prior to the date of the meeting.

21 **PT-37** Please refer to response to comment B-1.

22 **PT-38** Please refer to responses to comments B-3, B-4, F-7, and PT-11.

23 **PT-39** The CSLC acknowledges that the commenter has a preference for the
24 following options, in their respective order: No Project Alternative, Option A, and
25 Option E.

26 **PT-40** PG&E has indicated that during code-mandated pipeline patrolling, PG&E
27 discovered right-of-way erosion at its Line 400/401 MP 243.8 in the spring of 2006.
28 PG&E's Pipeline Engineering department determined that the exposure did not pose
29 immediate risk from erosion mechanisms such as being struck by flowing debris or
30 further erosion that might cause an unsupported span. The erosion was not caused
31 by a creek or river, but a dry-wash drainage in flat pasture/grazing land. Further, the
32 coating on the pipeline was not damaged so external corrosion was not an
33 immediate threat. Plans for repair were drawn, and repairs were completed in 2006
34 and 2007. See the following before and after pictures.

1 Before:



2

3 After:



4

5

- 1 In 2008, pipeline patrols once again reported further erosion at the same site. (Note:
2 PG&E has indicated that the date stamp on the photo is incorrect. The picture was
3 taken on 7/18/08.)



4

5 **Proposed Repair:**

6 According to PG&E, the site was revisited by Pipeline Engineering, accompanied by
7 a PG&E Geosciences Engineer and local PG&E Willows District Pipeline Mechanic.
8 The protection of the pipe remained intact, however the head-cut migrated further
9 north and westward, eroding more soil from the site. At this meeting, Mr. Howard
10 Lopez was present and PG&E discussed the situation with him, letting him know
11 what the process was for repair and project justification. They discussed why he
12 thought the repair design did not halt the erosion. One of the reasons stated was
13 that a larger size riprap rock could have been used. PG&E has repaired many of
14 these types of erosion issues throughout its system. This type of problem is not an
15 easy one to fix, because directing and controlling water can be a difficult process
16 and many repairs are based on empirical models. PG&E developed an engineering
17 plan for another repair, which is planned for repair later in 2009.

18 **PT-41** One of the Project objectives is to install Project facilities in a safe,
19 efficient, environmentally sensitive, and cost-effective manner. The preferred
20 alignment has been compared to several alternate options, discussed in Section 3.0
21 of the Draft EIR. For each Option, all impacts to the environment, as defined by
22 CEQA, are considered, including, but not limited to, agricultural resources, biologic

1 resources, land use, hazards, noise, and geologic conditions. By considering all of
2 the proposed alternative options in conjunction with the proposed route, the
3 environmentally superior route has been identified as the proposed route plus
4 Options I and L (please refer to page ES-32 of the Draft EIR).

5 The proposed Project was designed to provide the optimum alignment that would
6 avoid biological and cultural resources, residences, and other sensitive
7 receptors/resources. Within individual options, PG&E has provided specific
8 solutions to individual areas where sensitive receptors/resources would be avoided.
9 The CSLC will consider PG&E's application for a permit and all supporting
10 documentation at a public hearing. Prior to taking action on the Project, the CSLC
11 will also consider the environmental evaluation of the proposed Project, the range of
12 alternatives in the EIR, comments received on the Draft EIR, and make a decision to
13 approve the Project, approve the Project with one or more options (alternatives) or
14 deny the Project.

15 **PT-42** Please refer to response to comment PT-10.

16 **PT-43** There would be limitations and restrictions contained in the easement
17 document that PG&E would develop with landowners. These limitations and
18 restrictions state that the property owner cannot erect or construct any building or
19 other structure, or drill or operate any well, or construct any reservoir or other
20 obstruction, or diminish or substantially add to the ground cover over PG&E's
21 facilities, or construct any fences that will interfere with the maintenance and
22 operation of PG&E's facilities. In addition, no trees or vines (including associated
23 supporting structures), can be planted within 10 feet of the centerline of the pipeline.

24 When a property owner wants to "do something" on their land within a long-term 50-
25 foot easement area PG&E asks that they contact PG&E's land office in Auburn and
26 discuss their plans with a PG&E Land Agent. The purpose of that contact is to
27 ensure the proposed use won't jeopardize the safety of the property owner, the
28 public, or PG&E's facilities.

29 **PT-44** Please refer to response to comment PT-13

30 **PT-45** PG&E is responsible for pipeline construction and operation.

31 **PT-46** PG&E's easement acquisition and property damage process would
32 address the commenter's issues regarding the concrete pad and pipe crossing the
33 road. Also, please refer to responses to comments Q-3, PT-9, and PT-13.

1 **PT-47** Please refer to response to comment B-1.

2 **PT-48** The comment states a preference for Option E, locating the proposed
3 Pipeline along County Road 19 in the Hungry Hollow area. This option would
4 require locating the Project closer to several residences situated along CR-19. Also,
5 please refer to responses to comments B-1, F-5, Q-3, PT-9, PT-11, and PT-13.

6 **PT-49** Names of commenters at the public hearings held in Roseville and
7 Woodland are included in Table 3-2 of this Revised Final EIR. Comment letters are
8 included throughout Section 3.0 of this Revised Final EIR. A notice of the date, time,
9 and location of the public meeting where the Project will be considered by the
10 Commissioners will be mailed to everyone on the mailing list and to everyone who
11 has commented on the Draft EIR, at a minimum of 10 to 15 days prior to the date of
12 the meeting.

13 **PT-50** ~~Please refer to response to comment Q-1~~ Letter Q from Klein Family
14 Farms provides background information on the status of the Klein Farms including
15 the number of acres farmed, number of seasonal and full-time employees, and
16 number of truck trips associated with the operation.

17 The Draft EIR accurately describes the methods required by the DOT for
18 determining a High Consequence Area (HCA) (see Draft EIR Section 4.7, pages 4.7-
19 14 and 4.7-15). The DOT 49 CFR 192.905 specifies two methods for determining
20 HCAs. Method (2) was utilized for the Draft EIR, and is described as follows:

21 (2) The area within a potential impact circle containing 20 or more
22 buildings intended for human occupancy, unless the exception in
23 paragraph (4) applies; or

24 An identified site.

25 In order to determine if an HCA exists under Method 2, the operator must calculate
26 the impact radius and associated impact circle, which are defined in DOT section
27 192.903. For Line 406/407 the impact radius was calculated to be 646 feet.

28 The second qualifier is the number of people that congregate within the impact
29 radius and the frequency that they are in the area. The qualifying amount of people
30 is 20 or more persons and the qualifying frequency is at least 50 days in a 12month
31 period (the days need not be consecutive). An "identified site" is defined in DOT
32 section 192.903.

1 Durst Family Farms currently has 40 full-time employees and up to 300 people that
2 work at the facility for periods of 12 to 16 weeks during the harvest. Durst has a
3 processing and packaging facility, which its employees occupy for processing and
4 packaging the produce. Durst also has a building that is open to the public for
5 purchasing their products. The 646-foot impact radius around Alternative Options A
6 and B along CR-16 would encompass all the buildings located at Durst Organic
7 Farms. PG&E therefore determined that Durst Organic Farms constitutes an
8 “identified site” and would trigger an HCA along Alternative Options A and B in the
9 vicinity of CR-16. Klein Family Farms has a similar number of workers as Durst;
10 however, they do not have a designated occupied area within the Line 406/407
11 impact radius and therefore, an HCA is not triggered.

12 **PT-51** During engineering, environmental, and pre-construction studies, PG&E
13 and its contractors typically have occasion to field-check proposed routes to
14 determine feasibility for construction, operation, and maintenance of the proposed
15 gas pipeline. During this study period, PG&E personnel and contractors had
16 occasion to visit many properties, including Mr. Ochoa's.

17 According to PG&E, in April 2007, Mr. Ochoa called PG&E and was concerned
18 about people coming onto his property. Upon receiving that call, PG&E and its
19 contractors refrained from entering Klein Farms property. PG&E and Mr. Ochoa
20 subsequently reached agreement regarding access to his property, and PG&E has
21 agreed to notify Mr. Ochoa 48 hours in advance of entry onto his property. We have
22 asked Mr. Ochoa to notify PG&E if any deviation from this 48-hour notice
23 requirement takes place so corrective action may be taken.

24 PG&E has indicated they have settled past equipment damage claims with Mr.
25 Ochoa and are currently negotiating a settlement for another equipment damage
26 claim.

27 **PT-52** Please refer to response to comment Q-4.

28 **PT-53** As amended by response to comment S-21, page 2-80 of the Draft EIR,
29 indicates that construction of Line 406 would begin as soon as agency approvals
30 have been obtained with a targeted in-service date of November 2010. Accordingly,
31 Line 406 may be constructed during the summer. Furthermore, Line 407 East and
32 Line 407 West and the DFM segments may be constructed in two different phases
33 as dictated by the added load on the transmission system. Construction of Line 407
34 is projected to begin in 2012. Should construction take place during the summer

1 months, property owners would be economically compensated for the loss crops
2 (please refer to page 4.2-25 of the Draft EIR).

3 As noted on Draft EIR page ES-53, topsoil would be replaced and restored to its
4 original condition. Furthermore, soil that is not suitable for back fill or spread as
5 topsoils, would be removed from the ROW. As noted on page 2-81 of the Draft EIR,
6 once the proposed Project is in operation, the temporary use areas would be
7 restored in accordance with pre-arranged landowner requirements. PG&E's
8 contractor would obtain landowner verification that all restoration was completed to
9 the satisfaction of the landowner prior to demobilizing from the ROW. Soil would be
10 decompacted and reseeded in accordance with the landowners' requests.

11 Both temporary and permanent economic losses of normal farm operations are
12 required to be compensated as stated in the California Code of Civil Procedure.
13 PG&E is required to provide financial compensation for temporary and permanent
14 loss of agricultural uses through the California Code of Civil Procedure, as follows:

- 15 • Section 1245.030(b) requires compensation for property damage, including
16 crop damage, resulting from pre-construction project studies, testing,
17 surveying, etc.
- 18 • Section 1263.210(a) requires all property improvements, including agricultural
19 crops and associated facilities and infrastructure, in project land rights
20 acquisition compensation.
- 21 • Section 1263.250(a) requires compensation for crop damage/losses resulting
22 from project construction. It also requires scheduling project construction to
23 avoid impacts to agricultural crops when possible.

24 **PT-54** Please refer to response to comment B-1.

25 **PT-55** An attempt has been made to locate the pipeline along edges of
26 agricultural fields in order to reduce impacts to agricultural resources. In some
27 areas, the pipeline has been located through agricultural fields in order to avoid
28 placing the pipeline close to houses along the roadways.

29 Should irrigation in locations other than rice fields be preempted by Project
30 construction, financial compensation for temporary and permanent loss of
31 agricultural uses would be provided pursuant to the California Code of Civil
32 Procedures, as follows (please refer to page 4.25 of the Draft EIR):

- 1 • Section 1245.030(b) requires compensation for property damage, including
2 crop damage, resulting from pre-construction project studies, testing,
3 surveying, etc.
- 4 • Section 1263.210(a) requires all property improvements, including agricultural
5 crops and associated facilities and infrastructure, in project land rights
6 acquisition compensation.
- 7 • Section 1263.250(a) requires compensation for crop damage/losses resulting
8 from project construction. It also requires scheduling project construction to
9 avoid impacts to agricultural crops when possible.

10 Also, please refer to response to comment Q-3.

11 **PT-56** Please refer to responses to comments B-1 and PT-11. An attempt has
12 been made to locate the pipeline along edges of agricultural fields in order to reduce
13 impacts to agricultural resources. In some areas, the pipeline has been located
14 through agricultural fields in order to avoid placing the pipeline close to houses along
15 the roadways.

16 **PT-57** Please refer to response comment B-1.

17 **PT-58** Comment acknowledged. The CSLC will make two decisions regarding
18 the PG&E Line 406-407 Natural Gas Pipeline Project at one of the CSLC's public
19 meetings. The first decision will be whether to certify the EIR that was prepared for
20 the proposed PG&E Line 406-407 Natural Gas Pipeline project. The second
21 decision to be made by the CSLC will be whether to approve the environmentally
22 superior alternative proposed project, which is construction of the PG&E Line 406-
23 407 Natural Gas Pipeline, inclusive of all project components and Options I and L.
24 The CSLC could also choose at that time to approve any of the other options and
25 ~~any alternatives~~ that were analyzed in the EIR. A notice of the date, time, and
26 location of the public meeting where the Project will be considered by the
27 Commissioners will be mailed to everyone on the CLSC mailing list and to everyone
28 who has commented on the Draft EIR, at a minimum of 10 to 15 days prior to the
29 date of the meeting.

30 **PT-59** The commenter is referring to Option C which is described in the Draft EIR
31 in Section 3.0, pages 3-12 through 3-13. This option has been included in the Draft
32 EIR since the early stages of the CEQA process.

1 **PT-60** Please refer to response to comment B-1.

2 **PT-61** According to PG&E, PG&E's Lines 400 and 401 were installed in a
3 common 100-foot right-of-way across Cache Creek. Line 400 was installed in 1963
4 and Line 401 in 1993. Both pipelines were installed by open trench excavation.
5 When Line 400 was installed in 1963, Cache Creek was likely a natural meandering
6 floodplain. Subsequently, in-stream mining of gravel, exacerbated by entrapment of
7 recruitment gravel in upstream dams, has affected the stream system. As a result,
8 the channel has become incised and experienced severe erosion due to high water
9 velocities, particularly during the "El Nino" season of 1995. PG&E lowered Line 400
10 in the creek bed, and installed a flexible grout mat to protect both pipelines from
11 bottom degradation, and installed a permeable spur jetty system, Ercon palisades™
12 to halt the lateral migration of the left (north) descending bank. Additional erosion
13 has occurred since that time, and PG&E has made additional repairs. PG&E is
14 continuing to monitor the crossings for changes, and will continue to develop
15 comprehensive strategies for mitigation, including both short and long term
16 solutions.

17 To address the statement regarding compensation, PG&E holds an easement for
18 the pipeline right of way across Mr. Smith's property granted from the original
19 property owner. It is PG&E's opinion that the palisade system constructed in 1996,
20 not only protected the pipeline, but halted the streambed migration preventing further
21 erosion and loss of land to Mr. Smith.

22 **PT-62** The risk assessment included risk measurement terminology that was not
23 defined in the document, which has resulted in some confusion. The Revised Final
24 EIR provides an analysis that has been clarified to account for individual risks to the
25 public due to the potential for fires and explosions, which may result from pipeline
26 releases. A Revised System Safety and Risk of Upset report was completed by
27 EDM Services, Inc. for the proposed Project, and is included as Appendix H-3 of this
28 Revised Final EIR. The EDM report findings are summarized in the Introduction to
29 this section (Section 3.0) of the Revised Final EIR. Revisions to the Draft EIR,
30 Section 4.7, Hazards and Hazardous Materials, and Section 4.9, Land Use and
31 Planning, regarding the risk analysis are provided in Section 4.0 of this Revised
32 Final EIR.

33 The risk analysis was revised because the aggregate risk was calculated and
34 reported as individual risk. In addition, the risk analysis incorrectly compared the
35 aggregate risk to the individual risk threshold of an annual likelihood of fatality of

1 1:1,000,000. The individual risk is defined as the frequency that an individual may be
2 expected to sustain a given level of harm from the realization of specific hazards, at
3 a specific location, within a specified time interval (measured as the probability of a
4 fatality per year). Aggregate risk is the total anticipated frequency of fatalities that
5 one might anticipate over a given time period for all of the project components (the
6 entire pipeline system). There is no known established threshold for aggregate risk.

7 The individual risk significance threshold used in the EIR is an annual likelihood of
8 one in one-million (1:1,000,000) for fatality (used by the California Department of
9 Education for school sites). The risk level is typically determined for the maximally
10 exposed individual (assumes that a person is present continuously—24 hours per
11 day, 365 days per year).

12 The highest risk along a segment of pipeline is to persons located immediately
13 above the pipeline, and the risk decreases as a person is farther away from the
14 pipeline. The maximum risk posed by Line 406 before mitigation is 1:2,137,000, and
15 after mitigation is 1:4,274,000 chance of fatality per year. The maximum risk posed
16 by Line 407 before mitigation is 1:2,062,000, and after mitigation is 1:4,115,000
17 chance of fatality per year. The maximum risk posed by Line DFM before mitigation
18 is 1:4,255,000, and after mitigation is 1:8,475,000. Because the calculated
19 individual risk is less than the threshold of 1:1,000,000, the risk is considered to be
20 less than significant.

21 ~~The Draft EIR provides an analysis of the risks associated with the proposed~~
22 ~~pipeline. A System Safety and Risk of Upset report was completed by EDM~~
23 ~~Services, Inc. for the proposed Project, and is included as a part of Appendix H. The~~
24 ~~findings are summarized in Section 4.7, Hazards and Hazardous Materials. Natural~~
25 ~~gas could be released from a pipeline leak or rupture. If the natural gas reached a~~
26 ~~combustible mixture and an ignition source was present, a fire and/or explosion~~
27 ~~could occur.~~

28 Please also refer to response to comment F-4.

29 **PT-63** Please refer to responses to comments PT-43 and PT-62.

30 **PT-64** Please refer to response to comment PT-4.

31 **PT-65** Please refer to response to comment PT-34.

1 **PT-66** The CSLC has prepared an EIR in accordance with the CEQA. According
2 to the CEQA Guidelines Section 15358(b), effects analyzed under the CEQA must
3 be related to a physical change in the environment. According to the CEQA
4 Guidelines Section 15358(b), effects analyzed under the CEQA must be related to a
5 physical change in the environment. The introduction of the Draft EIR, Section 1.0,
6 provides a definition of the affected environment as it currently exists (baseline
7 conditions), and each major resource section of the Draft EIR provides an
8 environmental setting, including agricultural resources. Attempting to determine that
9 future uses of farmland currently planted in field or row crops would be converted to
10 orchard or vineyard is too speculative for evaluation.

11 One of the Project objectives is to install Project facilities in a safe, efficient,
12 environmentally sensitive, and cost-effective manner. An attempt has been made to
13 locate the pipeline along edges of agricultural fields. In some areas, the pipeline has
14 been located through agricultural fields in order to avoid placing the pipeline close to
15 houses along the roadways. As a part of the proposed Project, PG&E has increased
16 the soil cover beyond minimum requirements from 3 feet to 5 feet because its past
17 experience has demonstrated that this depth is sufficient to eliminate most threats
18 from agricultural operations, such as discing or deep-ripping. The EPA defines
19 deep-ripping as the mechanical manipulation of the soil to break up or pierce highly
20 compacted, impermeable or slowly permeable subsurface soil layers occurring at
21 depths greater than 16 inches (please refer to the Draft EIR, page 4.2-24).

22 The temporary impacts to the farmland would not result in a physical change to the
23 environment for more than three weeks in any one area. Most of the agricultural
24 land along the proposed Project alignment is currently used for row or field crops.
25 Please refer to pages 4.2-23 through 4.2-25 of the Draft EIR for a discussion of
26 temporary and permanent impacts to agricultural land. The temporary impacts to
27 the 511 acres of farmland would not result in a physical change to the environment
28 for more than three weeks in any one area, or in the case of HDD, for more than four
29 weeks. In addition, the amount of farmland permanently impacted (2.55 acres)
30 across all four counties, and the amount of farmland converted from deep-rooted
31 plants to other types of crops (2.0 acres of orchard loss) located within Yolo and
32 Sutter counties does not represent a significant regional loss.

33 **PT-67** There are three commissioners: Lieutenant Governor, John Garamendi;
34 State Controller, John Chiang; and Director of Finance, Mike Genest who is
35 appointed by the Governor. The CSLC website is <http://www.slc.ca.gov/>, where
36 more information on the CSLC can be found.

1 **PT-68** Comments on the Draft EIR from Yolo County Board of Supervisors are
2 included in Comment Set H. Comments on the Draft EIR from the Yolo County
3 Farm Bureau are included in Comment Set Y.

4 Section 3.0 of the Draft EIR provides a discussion of alternatives that were
5 considered but eliminated from further evaluation (refer to Figure 3-1 of the Draft
6 EIR). One of the main reasons for not locating the pipeline in the foothills is that it
7 increases the risk of pipeline rupture due to placing the pipeline within the side-hills
8 in that geographic area that has faults. One alternative included a northern route.
9 While this alternative would locate the pipeline in a less populated area, it was
10 eliminated from further evaluation because: 1) it would expose the proposed pipeline
11 to the greatest risk from fault rupture due to much of the proposed right-of-way for
12 the pipeline being located on side-hills adjacent to the county roads; 2) it would
13 result in greater impacts to biological resources; more than 40 waterway crossings;
14 and 3) impacts to local agricultural production would be more extensive than the
15 proposed project. A second alternative included a southern route. This alternative
16 was eliminated from further evaluation because: 1) it would require crossing Cache
17 Creek and additional tributaries of Steelhead Creek; 2) would require longer
18 crossings over agricultural lands; and 3) would affect more people due to
19 construction through the suburban communities of North Natomas and Elverta. A
20 third alternative included a central route. This alternative was eliminated from further
21 evaluation because it would cause significant impacts to local water features and to
22 habitat utilized by special-status species.

23 **PT-69** PG&E has a public utility obligation to construct natural gas pipeline
24 infrastructure to serve its existing customers, as well as anticipated load growth. In
25 developing projects, PG&E identifies routes based on engineering and
26 environmental considerations. In performing the field work prior to submitting an
27 application for a proposed project to CSLC, PG&E often engages in discussions with
28 landowners and may be able to address their concerns. PG&E prefers to work out
29 property rights with landowners in a mutually agreeable manner. However, PG&E
30 needs to have agency approval of a specific route before negotiation and
31 agreements can be finalized. Therefore, it is not feasible to work out routing with all
32 potential landowners along all alternative routes before submitting an application to
33 the CSLC.

34 PG&E provided an application to the CSLC for a lease of State lands, thereby
35 triggering the need for environmental review of their proposed pipeline Project. The
36 CSLC is the lead agency for the preparation of the EIR in accordance with the

1 CEQA. The CEQA process is a public disclosure and participation process
2 regarding the environmental effects of a proposed project.

3 The EIR process for the proposed PG&E Line 406/407 Natural Gas Pipeline Project
4 began with the distribution of a Notice of Preparation (NOP) of an EIR by the CSLC,
5 mailed on June 19, 2007, to landowners, agencies, and other interested parties.
6 The 30-day comment period on the NOP solicited written comments, as well as
7 verbal comments at the four public scoping meets held on July 9 and July 10, 2007
8 in Woodland and Roseville, respectively.

9 The EIR process also included the publication of a Notice of Availability (NOA) by
10 the CSLC, mailed on April 29, 2009, to landowners, agencies, and other interested
11 parties. The Draft EIR was released for public review on April 29, 2009, which
12 included a detailed analysis of impacts in 14 environmental resource areas. The
13 CSLC provided a public review period of 45 days for the Draft EIR. The public
14 review period extended from April 29, 2009, to June 12, 2009. During that time, four
15 public meetings were held on June 3 and June 4, 2009 in Roseville and Woodland,
16 respectively. The lead agency allowed written comments on the Draft EIR to be
17 submitted by mail, orally at the public meetings, via fax and e-mail, and in person to
18 the CSLC office in Sacramento. The comments received by the CSLC during the
19 public review period of the Draft EIR and at the public meetings are reproduced in
20 this Revised Final EIR along with responses to comments provided in this Response
21 to Comments section.

22 **PT-70** According to PG&E, they do not have any public utility easements (PUEs)
23 in the area. PUEs may exist in which PG&E and other utilities have installed
24 facilities in the area but PUEs generally do not provide sufficient rights and
25 protection for large transmission facilities. Therefore, PG&E acquires easements to
26 install transmission facilities rather than PUEs.

27 **PT-71** Please refer to responses to comments F-4 and K-1.

28 **PT-72** Please refer to responses to comments E-2, F-5, K-1, and PT-13.

29 **PT-73** Please refer to responses to comments F-4 and K-1. PG&E's existing
30 transmission system within the Sacramento Valley region no longer provides
31 sufficient capacity to deliver reliable natural gas service to existing customers or to
32 extend service to planned development in the region. PG&E has indicated that
33 without the addition of this Project, customer service reliability will be at risk and

1 unplanned core customer outages could occur as early as 2009. PG&E's local gas
2 transmission system serving Yolo, Sacramento, El Dorado, Placer, Sutter, Yuba,
3 and Nevada counties has operated at maximum capacity over the last several years
4 and has required an escalating amount of annual investments in pipeline capacity to
5 maintain customer service reliability and serve new customers.

6 The Project would serve several major residential and commercial development
7 projects that are planned within Sutter, Placer and Sacramento Counties. These
8 projects include: the Metro Air Park, Sutter Pointe Specific Plan, Placer Vineyards
9 Specific Plan, Sierra Vista Specific Plan, and Curry Creek Community Plan.

10 **PT-74** Please refer to responses to comments F-6, X-3, and PT-15.

11 **PT-75** ~~Please refer to responses to comments C-5 and F-9.~~ The commenter is
12 referring to the use of CR-16 as a pipeline alignment. While portions of Option A
13 and Option B follow CR-16 (refer to pages 3-12 and 3-13 of the Draft EIR), it is the
14 portion of the Line 406 Central Alternative that would cross hillsides between Hwy
15 505 and I-5 for which sloughing was a primary concern. The Line 406 Central
16 Alternative was considered but eliminated from full evaluation in the Draft EIR (refer
17 to pages 3-10 and 3-11 of the Draft EIR) because this proposed pipeline alignment
18 alternative would be longer than the preferred alternative (resulting in greater
19 impacts) and would require crossing a greater amount of potential foraging habitat
20 for Swainson's hawk, nesting habitat for burrowing owls, and other habitats utilized
21 by special-status species. This alternative would also require construction along
22 sidehills, which would present additional engineering, construction, and maintenance
23 considerations.

24 Option A would increase the overall pipeline length by approximately 2,200 feet
25 through the edges of mostly agricultural fields, increasing the impacts to agricultural
26 lands including existing vineyards and orchards. Option B would increase the
27 overall pipeline length by approximately 2,640 feet through the edges of mostly
28 agricultural fields, increasing the impacts to agricultural lands including existing
29 orchards. Also, for both Options A and B, by placing the pipeline in close proximity
30 to Durst Organic Farms, a new "high consequence area" or "HCA" would potentially
31 be created along the pipeline as defined by DOT 192.903, based upon the number
32 of employees and the number of days they would congregate within a certain
33 distance (646-foot impact radius) from the proposed pipeline.

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- 1 **PT-76** Please refer to response to comment PT-11 and PT-17.
- 2 **PT-77** Please refer to response to comment B-1 and B-5.
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