MEETING

STATE OF CALIFORNIA LANDS COMMISSION

EMPLOYMENT DEVELOPMENT DEPARTMENT

AUDITORIUM

722 CAPITOL MALL

SACRAMENTO, CALIFORNIA

FRIDAY, AUGUST 20, 2010

10:03 A.M.

JAMES F. PETERS, CSR, RPR CERTIFIED SHORTHAND REPORTER LICENSE NUMBER 10063

APPEARANCES

BOARD MEMBERS

Mr. John Chiang, State Controller, Chairperson, represented by Ms. Cindy Aronberg

Mr. Abel Maldonado, Lieutenant Governor, also represented by Amanda Fulkerson

Ms. Ana J. Matosantos, Director of Finance, represented by Ms. Cynthia Bryant

STAFF

Mr. Paul Thayer, Executive Officer

Mr. Curtis Fossum, Chief Counsel

Mr. Brian Bugsch, Chief, Land Management Division

Ms. Vicki Caldwell, Land Management Specialist

Ms. Michelle Clark, Land Management Specialist

Mr. Colin Connor, Assistant Chief, Land Management Division

Mr. Mario De Bernardo, Legislative Liaison

Ms. Nicole Dobroski, Staff Environmental Scientist

Ms. Mary Hays, Land Management Manager

Ms. Kimberly Lunetta, Executive Assistant

Mr. Kevin Mercier, Assistant Chief, Marine Facilities Division

Mr. Cy Oggins, Chief, Environmental Planning & Management Division

Mr. Jeff Planck, Senior Mineral Resources Engineer

Mr. Jim Trout, Retired Annuitant

Ms. Maria Voskanian, Assistant Chief, Mineral Resources Management Division

APPEARANCES CONTINUED

ATTORNEY GENERAL'S OFFICE

Mr. Joe Rusconi, Deputy Attorney General

ALSO PRESENT

 $\operatorname{Mr.}$ Martin Adams, Los Angeles Department of Water and Power

Mr. John Berge, Pacific Merchant Shipping Association

Ms. Janice Dunn, California Space Authority

Mr. Wes Moody, Agate Swim & Pier Club

Ms. Victoria Rome, Natural Resources Defense Council

Ms. Katherine Stone, Seacliff Beach Home Owners Association

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- 53 RICHARD SORENSON DBA RIO RAMAZA MARINA (APPLICANT AND PARTY): Consider authorization for the staff of the California State Lands Commission to terminate a month to month tenancy of General Lease - Commercial Use, Lease No. PRC 4485.1; authorize denial of an application for a General Lease - Commercial Use; and consider authorization for staff of the California State Lands Commission and/or the Office of the Attorney General to take all legal steps necessary, including litigation, for ejectment, and removal of an unauthorized commercial marina consisting of uncovered floating boat docks, walkways, boat launch, and pilings located in the Sacramento River, adjacent to 10000 Garden Highway, near the town of Verona, Sutter County, and the restoration of the land to its natural condition to the satisfaction of the Commission. 87

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1	PROCEEDINGS
2	ACTING CHAIRPERSON ARONBERG: Let's call this
3	meeting of the State Lands Commission to order. All of
4	the representatives of the Commission are present. I'm
5	Cindy Aronberg, and I'm Deputy Controller for the
6	Environment to State Controller John Chiang. I'm joined
7	by Lieutenant Governor Abel Maldonado and Cynthia Bryant
8	who represents the Department of Finance.
9	For the benefit of those in the audience, the
10	State Lands Commission administers properties owned by the
11	State as well as its mineral interests. Today, we will
12	hear proposals concerning the leasing and management of
13	these properties.
14	The first item of business is the minutes from
15	the last meeting. May I have a motion to approve the
16	minutes?
17	ACTING COMMISSIONER BRYANT: Move approval.
18	ACTING CHAIRPERSON ARONBERG: Do we have a
19	second?
20	COMMISSIONER MALDONADO: I'll second the motion.
21	ACTING CHAIRPERSON ARONBERG: All in favor say
22	aye?
23	(Ayes.)
24	ACTING CHAIRPERSON ARONBERG: The minutes are
25	approved unanimously.

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The next order of business is the Executive Officer's report. Mr. Thayer, may we have your report.

EXECUTIVE OFFICER THAYER: Good morning, Madam Chair and members of the Commission. I'd like to devote the Executive Officer's Report to review of the audit which will be conducted on the State Lands Commission. We've provided a lot of material to the Commissioners' offices, but we're in a public forum here, and I think it's important to discuss what's happened and what will happen in the future and be available to answer questions should the Commissioners have any on the whole process.

So this will take several minutes. And we've distributed copies of several different pieces of information to the Commissioners that I'll refer to. There's an initial letter from Senator Cogdill. There's a staff response, which was mailed to the Audit Committee, and then finally a revenue history for the State Lands Commission.

19 So to review this, by way of background, on July 20 21st, Senator Cogdill released a letter, which he had sent 21 to the Joint Legislative Audit Committee on which he 22 serves as a member. It raised concerns about whether the 23 rents to the State Lands Commission were being kept 24 current. And the particular concerns that were expressed 25 in the letter were over the effect of lease holdovers,

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whether or not the rent reviews were timely, a pipeline rental formula, and the negotiation results for several specific leases.

4 I want to start by saying that staff, and we 5 believe the Commission, operates from the premise that the б public should obtain fair market rent for the public's 7 lands. And generally, we think, and the regulations 8 provide, that the annual rent should be nine percent of 9 the appraised value of the land. And that formula is 10 pretty good, because it moves with inflation. So as 11 property becomes valued higher, our rents go up. Each 12 lease is individually negotiated and sometimes particular circumstances can cause different results. 13

As I say, I've provided you with copies of the Commission's revenue history clear back to 1938, which is when the Commission was established, and I'm sorry for the fine print there.

But Senator Cogdill's letter focuses really on the sixth column over from the left, the one entitled "Surface Rentals". These are the rents that are charged for things like marine terminals or other kinds of development that are located generally on dry land or marinas on wet property, but it's meant to be differentiated from oil revenues.

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And as you can see, the surface rentals are a

fairly small portion of our overall revenue total, which is almost to the end on the right-hand side as a column of 3 the total revenues. So our cumulative total through last year was about \$8.8 billion. And of that, the surface 4 rentals was about \$200 million.

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I think you can also see, by looking at this б 7 column, that the annual revenues from the surface rentals, 8 when you look at the second page there in particular, has steadily climbed. We were down there a little over \$5 10 million just 15 years ago in 1994-95. And this has 11 climbed to what's really around \$12 million to \$13 million right now. The 20 million, which is shown for '08-'09, is 12 13 an anomaly, and we don't want to claim a lot of credit for 14 that, because it includes back rent that was paid by 15 Chevron for the Richmond Long Wharf and we renegotiated a 16 lease there, but we're at about 12 or 13 million right 17 now.

18 And those increases come, in part, because of new 19 leases. We steadily have more leases as we progress. But 20 most of that increase comes from things the staff is doing to increase the revenue to the State. So we act on the 21 22 five year rent reviews, which are part of every lease, 23 every rent-paying lease. And there are a bunch of those in this calendar -- this agenda. If you look through it, 24 25 you'll see there are a lot of them where we're raising the

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rent, and they show up in every agenda.

Other things that contribute to the amount going up are the annual Consumer Price Index adjuster that we've started putting into the leases just in the last 10 years, with the idea that instead of waiting for the five-year rent review, we can adjust annually with rents to keep them current. And then finally, of course, the rent adjustments that occur when we renew a lease.

9 Commission staff, in response to the letter from the Senator, prepared a written response, which went to 10 11 the Committee and, of course, copies were given to the 12 Commissioners. Their response was intended to provide 13 some factual background, correct a couple of mistakes in the Senator's letter, and suggest improvements that the 14 15 Commission could make in response to the concerns raised 16 by the Senator.

Of course, notwithstanding that response, the Committee did approve the audit, and we expect that audit will start next month and take somewhere around five months.

And of course, we will cooperate fully with the audit. As we've already gotten a letter from the Auditor General's Chief Counsel asking us to notify staff not to delete material unless it was in the normal course of business. And we've sent an Email around to staff to make

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1 sure that's going to be followed.

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We'll return to the Commission when that audit is done and discuss what changes, if any, are suggested in that audit, and how we should react.

However, in the interim, I think it's important that we -- I think we both can and should move forward with the changes that we already believe are appropriate based on the Senator's first letter. And I'd like to go over those. There are four of them. Three were mentioned in our response and we've added one more.

11 The first one would put a requirement on all 12 future leases that the applicant would have to apply for a 13 renewal two years before the lease would expire. That 14 would start the whole process that much sooner, if there's 15 an environmental review that's needed. And that's one of 16 the reasons the oil terminal leases have gone into 17 holdover frequently, where we want to see an EIR for that 18 because of the risk of oil spill. And that's not settled 19 law.

And the oil companies have resisted that at times, and it's taken awhile to get that done. But I think starting two years before the lease expires will get us going sooner and we can resolve these issues sooner. We've developed this option actually earlier this year, where we were doing an internal review of the holdovers

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1 and looking for ways to prevent them.

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The second recommendation would be if the lease 3 is in holdover, we should conduct rent reviews to make 4 sure that even if we're under the old lease, we're 5 charging current market rents. We'd already started to do б In fact, for the El Segundo Marine Terminal lease, that. 7 which is in holdover, we brought a rent review to the 8 Commission last year. It wasn't the new lease, but it brought them up to the current rent. And there also will 10 be -- we'll be bringing an agreement for them to pay back 11 rent, so that during the holdover period, the rents will be raised even higher than they've been paying right now. 12 But we're going to do that on a regular basis. 13

14 The Senator took note of a pipeline rent formula 15 that's in our regulations that was established last in 16 1980. It provides that the Commission will charge rent 17 for pipelines of two cents per diameter inch per lineal So the idea is, you know, we're going to charge 18 foot. based on the length of the pipeline and also the width of 19 20 the pipeline.

21 We agree that 1980 is a long time, and that 22 formula should be updated. And we'll be bringing back an 23 updated formula for the Commission to approve. And we 24 have to go through the regulatory process to do that. 25 However, the Senator's letter doesn't take note

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1 of the fact that when you look at our regulations, we have two methods of calculating rent for pipelines. And one of 2 3 them is the one that he highlighted, but the other one is just our standard nine percent of appraised value charged 4 5 based on the right of way used by the pipeline. That does б generate a current market rent, and we've been using that 7 right along. So the effect of not updating that 1980's 8 formula does take away one tool we have for calculating rent, but it doesn't limit us from collecting market rate 10 rents. And that's something that's been lost in the 11 discussion.

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12 We would also probably include a CPI inflater for whatever we set, because whatever we set will be out of 13 14 date a year later, so we need to do something. Rather 15 than coming back to the Commission every year with a new 16 regulatory change, let's put something in there so it will 17 automatically adjust.

18 And finally, the last point is that we're going 19 to continue to pursue adding auditor positions during the 20 budget process. We've attempted to do that the last four 21 or five years. We have one auditor. At one time we had 22 four. The one auditor is able to do about 30 -- well, he 23 did 32 audits last year. So we have some limitations 24 there. We try and, of course, focus that resource on the 25 leases that pay the most money. But if we had more

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auditors we could do a better job.

So, in terms of how to implement all this, staff is currently working on an internal process outlined, 4 which will implement the non-regulatory aspects of these regulations, which are all of them, except for the \$.08 per -- excuse me, the pipeline formula. This outline will include other intermediate deadlines and staff review protocols. The outline will guide staff. It will be an internal working document that will guide us in the future. We hope to have that finalized next month. And we'll certainly send copies to the Commissioners. If you have any comments, we'd be eager to hear them. 12 But the point is we want to start doing this now before the audit 14 is done.

15 The new pipeline formula, because it has to be 16 done through the regulatory process, will take longer. Ιt 17 will probably take us a couple months to make sure we get 18 the right figure. We're going to use our appraiser for that. We'll probably look at what other states are 19 20 charging, what the Feds are charging, what private 21 landowners are charging to come up with an amount, which 22 is reasonable.

23 And then I'm told it takes 6 to 10 months to go through the OAL requirements. Sometimes longer if we get 24 25 a lot of negative comments, that kind of thing. But we're

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1 going to start that process, but it won't be done until
2 next year.

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And obviously, even though we're starting this now, there may be additional things that the auditor recommends. And, of course, we'll look at those with the Commission when that happens.

7 So that's where we are on this. I wanted to make 8 sure the Commission was up to date on the whole process, 9 not only how the auditor is working, but in terms of how 10 staff is responding to that on your behalf. And I'd be 11 happy to respond if the Commissioners have any questions.

COMMISSIONER MALDONADO: Hi-tech here.

I just wanted to make a comment that there's no 13 14 secret, the State Lands Commission is a Public Trust. And 15 I just hope that in these next couple of weeks or months 16 that we are -- we expedite the process to get all the 17 information to JLAC. You know, it's a review. And if 18 we've done a good job, then we're going to get a good 19 review. If we have not, then there's going to be a bad 20 review. And I just hope that we're up front immediately 21 on all that they ask. And I think that shows that the 22 State Lands Commission has been doing their job.

Now, on all these other issues that Senator Cogdill has asked, I'm sure if the staff does that on the other ones, we can get them, and get them to us sooner

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1 rather than later, so we can move on and get this off the 2 top of the State Lands Commission. 3 EXECUTIVE OFFICER THAYER: Thank you. We'll do 4 that.

5 Well, that completes the Executive Officer's6 Report.

7 ACTING CHAIRPERSON ARONBERG: Do you want to talk
8 about any enforcement items?

9 EXECUTIVE OFFICER THAYER: No, they're all kind 10 of percolating along, much as they were last time when we 11 discussed. We have two new ones on the regular calendar 12 today, but the others are still works in progress.

13 ACTING CHAIRPERSON ARONBERG: Great. Thank you14 very much, Mr. Thayer.

15 The next item of business is the Consent
16 Calendar. What items have been removed from the Consent
17 Calendar, Mr. Thayer?

EXECUTIVE OFFICER THAYER: Item 37 will be removed, because there's some discussion about making the lease a little bigger, and we'll hear that at a future meeting.

Item 25, we thought this issue had been worked out. However, there's a speaker slip in from the lessee, and so we removed 25 from the Consent Calendar and hear that at the end of the meeting.

I'd also note that just, as a technical clarification, Item 31 has an exhibit that shows a pier down -- not a pier, an outfall down at the El Segundo facility and it depicts it much shorter than it actually is, the length is longer. However, the lease is calculated on the correct area that's the larger area.

7 And then finally, Item 54 which I thought I'd 8 mention now is on the regular calendar, but it's being 9 removed because both the notice and the staff report were based on an agreed upon or a lease which we'd hoped was going to be agreed upon both by Commission staff and by the Seacliff Colony Association. The association did not agree with that lease ultimately. And so that has to be removed.

15 Just for your information, we have a number of 16 speaker's slips from them. They would like to address the 17 Commission in the public comment period. They have a 18 counter proposal, and we're likely to bring that back in 19 October when we've had a chance to review it, but the 20 notice wouldn't allow us to hear that at this Commission 21 meeting.

22 So, to sum, 25 and 37 are removed from the 23 Consent Calendar this morning.

> ACTING CHAIRPERSON ARONBERG: Thank you. I also have a speaker's slip here for Item 44,

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1 Janice Dunn. Ms. Dunn, are you here? (Hand raised.) 2 3 ACTING CHAIRPERSON ARONBERG: It looks like this 4 item is probably going to go through. Do you still want 5 to speak on it at the end of the meeting, because we can б remove it from the Consent Calendar or we can just let it 7 go through. MS. DUNN: No, that's all right. 8 9 ACTING CHAIRPERSON ARONBERG: Okay, great. 10 So is there anyone else in the audience that 11 wishes to speak on an item that is still on the Consent 12 Calendar? 13 Okay, seeing none, let's take the remaining group 14 of Consent items up for a single vote. 15 Do I have a motion? 16 ACTING COMMISSIONER BRYANT: I'll move approval 17 of the Consent Calendar. 18 COMMISSIONER MALDONADO: I'll second. 19 ACTING CHAIRPERSON ARONBERG: We have a motion 20 and a second. 21 All in favor say aye? 22 (Ayes.) 23 ACTING CHAIRPERSON ARONBERG: The Consent 24 Calendar is approved. 25 Let's move on to the next item. I think we've

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1 got an informational report from the Lieutenant Governor, who's requested an opportunity to address the Commission 2 3 about his recent trip to the Gulf of Mexico.

COMMISSIONER MALDONADO: First of all, thank you 4 5 for that. And I just wanted to give a brief report to the б Commissioners obviously on what I did when I went over to 7 the Gulf. To me it was a trip on July 26th that I didn't 8 know what to expect, but obviously was very excited about going to this area to see what has happened under the circumstances that they were in with connection to what we 10 have here in California. 11

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12 First of all, I learned that no one could tell me 13 how many off-shore platforms were in the Gulf of Mexico. 14 Some people said 3,100, some people said 5,400, some 15 people said 2,800. I came away that there is a hell of a 16 lot of platforms off the coast of Louisiana. And I think 17 that's what was very, very important. In California, we 18 have 27.

19 I also came away that the ones in Louisiana are 20 very, very high pressure and several of them are very, 21 very deep, which are the ones that created the problem. 22 In California, we're not as deep. We're very shallow 23 wells.

But I can tell you that when I first arrived in 24 25 Houma, Louisiana, I first went to the Incident Command

Center. And by that, there was three Incident Command Centers, one in Houma, one in Houston, and one in Florida. And they were all somewhat mirrored after what we do here 4 when we have a fire with Cal Fire. So we had some retired Cal Fire folks there that were going through the process of telling them how we do it in California. So I was happy to see that.

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Also, to see a lot of environmental folks from California, from UC Davis, doctors, on the wildlife that 10 were there. They would wink an eye at me and say we're so 11 far ahead of what they're doing here, which I thought made 12 me feel very, very good. But nevertheless, what had 13 happened was so, so big and no one would know what the 14 ramifications would be down the road.

15 Through that process, I had the opportunity to 16 fly out over the Deep Horizon Well. And as you can see 17 that they call that sheen toward the area. I arrived 10 18 days after they had capped it. There was still a leak, but we could still see some remnants. And through that 19 20 process, I got to learn a little bit about boom, which is a material that holds and contains oil after there's a 21 22 spill to keep it from coming to the mainland and so forth 23 or different protected areas.

24 There was about 836 miles of boom laid out there. 25 And I don't remember the name, but there was a hurricane

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that came in right after that, and displaced about 650 miles of boom. And they had to go back and place it. So it was amazing to see all these fisherman everybody coming together to try to place that. And then obviously then we arrived to the incident area, which, you know, it was kind of sobering to see what had gone out there.

7 And what you see there on the top was a big 8 floating platform, which was a relief well. And here you 9 have a group of folks who are drilling a relief well. 10 First of all, they go through about 5,000 feet of water, 11 and then there's no drilling there obviously. But once they get to the base of it at 5,000 feet, which is a mile, 12 they drill about another 15,000 to 16,000 feet into the 13 14 ground, ocean bottom. And then they curve it at the 15 bottom, and they have to hit about a seven and five inch 16 pipe, which really is amazing.

17 And the guy that was doing that said he's never 18 And it just goes to show you the technology. missed. And 19 they did one on the right side and they did one on the 20 left side. And I didn't realize how they were trying to 21 cap it, but the goal was to drill into that pipe and load 22 it up with mud and cement. And load it up so much that as 23 it filled up, the pressure of it eventually would stop the 24 well from leaking.

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And obviously they did it. And what was really

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interesting, and it hurt a lot, was to see in the middle of it, you can see there that ship in the middle. That's where Deep Horizon was. That platform sunk all the way to 4 the ground, but there was, I think, about 160 people working on the platform, 11 died. It's really a miracle that more people didn't die. But they jumped off and they went to ships that were in the area. And I can tell you, that that's for that, it was just -- I kind of got teary-eyed when I saw that.

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But through that process, there was a couple of things that I take away from that process, and I hope that 12 California can implement here.

13 Number one, you know, going through this process, 14 looking at a, what we call, a oil response plan. 15 Currently, we have a seven day response plan in 16 California. The Gulf had a seven day response plan in 17 California. And I think it's important that maybe this 18 Commission look at maybe implementing or looking at what the federal government is now doing and maybe implementing 19 20 a 30-day response plan from the 27 oil leases that we have 21 off the coast. Not saying that they're going to blowup 22 like they did out there, but just to be prepared.

23 I represent coastal California. And I must tell you that in my district, in my former district, the life 24 25 blood was tourism, and, of course, the protection of the

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coast. And I just think we need to be on par, because the whole coast of California is what brings a lot of tourism to this great state, and maybe looking at a 30-day response plan from the folks that have leases.

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And also what I learned, I had an opportunity to sit down with our colleagues in Louisiana, State Lands folks. And I asked them about their plans. Obviously, the lobbying core is a lot different in Louisiana when you 5,000 wells compared to 27 wells. It just goes to show you the influence that's in Louisiana. They explained that to me.

Through that process, I was kind of surprised to 12 hear from them that this could have been prevented. 13 14 However, they were waiting to see what the reports were 15 going to be after a 30- or 40-day or six-month process of 16 how this happened. Some folks said that, you know, there 17 was just mistakes made, and they will be getting to the 18 bottom of that. They did mention that some of the mistakes were probably tied to money, you know, but they 19 20 weren't sure about that. They wanted to get to the bottom 21 of that. So I'm looking forward to seeing what's going to 22 happen with that.

One thing that they are going to be implementing and it's something that I think we ought to maybe take a look at it. I oppose off-shore oil drilling. I always

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have, so I don't see any wells popping up on our California coastline. But we do have property that's off the California coast, that's in the federal hands.

4 I think we need to look at having a third-party verification if that process ever goes through again. That's something they're going to be doing. And I think it's important, as it moves forward for them that when they start the process of drilling, there is a third-party verification there watching what they're doing so there isn't any shortcuts. I'll repeat myself.

When you have 4,000 to 5,000 wells in the Gulf, 11 they're going to continue to drill. And that's something 12 they're looking at. Us, it's totally different, but I 13 14 think it's something that we ought to look to if something 15 was to change in the future.

16 You know, I just think just to synthesize of what 17 the outcome of the whole trip was, is that the people of 18 Louisiana were hit hard by Katrina. And many businesses said to me, you know, we were so happy when we won the 19 20 Super Bowl, and it was bringing back the morale in the 21 city that was hit so hard by Katrina, and to have this 22 hit, a lot of the people says what's next for us. And I'm 23 hoping that there's nothing next for them. Maybe they can 24 win a Super Bowl again, I don't know.

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But all I can say is that their tourism was

somewhat hit. We visited some hotels. We visited a bed and breakfast that was very popular there in Louisiana. And I asked them how it was. And it was kind of a repeat of, you know, it's the life blood -- tourism is the life blood of Louisiana, but so is off-shore oil. How do we keep them together. And third, but not least, the fishing industry. And we have that here too.

8 I mean, we have the fishing industry, we have 9 tourism, and we have oil wells. So I think those two 10 things that I'm looking at recommending is something that 11 this Commission ought to look at. I'm not stuck on the language. I think I can be open minded and reasonable, 12 13 but it's something that coming back from the trip brings 14 it up. I am going to have a meeting with some of the 15 folks that do have platform leases out here. I'd like to 16 see their plans on oil spill prevention.

And, you know, we heard a lot of rumors of what the plans were in Louisiana. Some of them were what we heard, but all in all, people were doing their best to clean this place up.

And just a shout out to the State employees of California. They were over there working very, very hard. And, you know, we always get caught up in this notion of State employees taking a beating for pensions and all this other thing. All I can say is that they were dedicated

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State employees of California working very, very hard to help the people of Louisiana, whether it be in prevention, clean up, wildlife protection. I was thoroughly, thoroughly impressed with that. And we ought to commend them for all their hard work during these difficult times.

There were tours. They would show up for 10 days, leave for 10 days, come back. People were exhausted. But to see 42,000 people in action trying to clean up an oil spill was really, really amazing.

And, you know, at the end of the process, I think they were somewhat organized, and I'm glad that California had input in that. So I just wanted to give the Commission that briefing.

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ACTING CHAIRPERSON ARONBERG: Thank you.

EXECUTIVE OFFICER THAYER: If I could just respond to a couple of the points that the Lieutenant Governor made. We've been in contact with the Lieutenant Governor's office on several of -- these two points, the third-party verification, and the seven-day contingency plan. And we're looking at how we can respond to those suggestions.

As I know the Lieutenant Governor knows, the contingency plans deal with how to respond to an oil spill should it occur. And those respond to regulations that are put out by the Office of Spill Prevention and Response

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and the Department of Fish and Game. We also look at those plans, but we don't have the same kind of review 3 authority over them. But we're partners really with OSPR, and we'll be working with OSPR on what would work best. 4 5 And we can certainly convey the Lieutenant Governor's Although, I know he's doing that personally as concerns. well.

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8 On third-party verification, we're looking at 9 that as well. We think that it may be, and we have a 10 report coming up later in this agenda, about what we can 11 do to better or improve our programs that -- the State 12 Lands Commission programs, and looking at a third-party verification issue. 13

14 We think the problem in the Gulf might very well 15 have been that you had all the wells and the leases that 16 the Lieutenant Governor refers to. And I understand that 17 they MMS staffing in the Gulf is the same as it is for the And as we know, the Pacific is a fraction of the 18 Pacific. activity that you have in the Gulf. And so a lot of the 19 20 oil companies in the Gulf were self reporting, and self 21 monitoring.

22 And so in that circumstance, there wasn't MMS 23 staff to go out there and do their verification. And in 24 that circumstance, third-party verification makes a lot of 25 sense. Because we have so many fewer wells and fewer

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platforms and don't have new leases going, our staff is able, along with Department of Conservation that also has a regulatory role over the safety equipment on wells throughout California, including offshore, is able to go out there. And when wells are drilled, they're so infrequent these days, we're out there witnessing it and, in effect, providing perhaps the equivalent of that.

8 But we need to look further into that to see 9 what's meant by third-party verification. Are we really 10 accomplishing the same thing or do we need to do something 11 more about it?

> COMMISSIONER MALDONADO: Thank you. EXECUTIVE OFFICER THAYER: And we'll do that. ACTING CHAIRPERSON ARONBERG: Thank you.

15 Item 48 is a report regarding the Bolsa Chica 16 restoration project. Jim Trout is here to give the 17 report.

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(Thereupon an overhead presentation was presented as follows.)

20 MR. TROUT: Thank you. It will only take a 21 couple of minutes. The Commission staff has been involved 22 in the restoration and saving of the Bolsa Chica Lowlands 23 since 1970, when the title issues first came up. This was 24 a proposed site of some 5,800 dwelling units, as Orange 25 County proposed to expand significantly in the residential

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In 2004, the Commission, along with several other State and federal agencies, started on the physical restoration of the Bolsa Chica area, and this is just a guick update on what's happened so far.

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MR. TROUT: Thank you.

And I guess I don't know what I'm doing here.

9 Okay, this is what it looked like in 2004, and 10 this is an active oil field with about 300 to 400 wells. 11 And they're spaced throughout this whole area. And it's 12 been a producing oil field since 1950.

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MR. TROUT: Here's what it looks like now. The oil wells in that area were removed. As you can see, an ocean entrance was put in here to restore this area to the ocean, to complete marine cycling.

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19MR. TROUT: And then we're monitoring the20progress. We're trying to determine how successful the21area has been. So this is the second annual report.

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23 MR. TROUT: And these are the areas that are 24 involved. This is the full tidal area that you saw. It 25 has full influence of the tide. This is a limited marsh

1 area that is very restricted. These areas back here are muted tidal areas, and they receive just a portion of the 2 3 daily tides. And then seasonal ponds are down here. This 4 is a future restoration area. And this is a very actively 5 remaining oil field, although there's some wells in here. б This is what we call the future full tidal area, 7 that as soon as the oil plays out -- right now under oil 8 prices probably 25 years. We have funds set aside to also 9 restore that to tidal influence. 10 --000--11 MR. TROUT: And this is just -- I'll go through 12 these quickly. ------13 14 MR. TROUT: These are some of the birds that have 15 been there. The Savannah Sparrow is a federally 16 endangered species. 17 ------MR. TROUT: 18 The Snowy Plover is a threatened 19 species that tends to nest in the area. 20 --000--21 MR. TROUT: And we're seeing excellent 22 restoration of a fisheries nursery. For example, we have 23 halibut here. And these are -- this is a Round Ray, and 24 perch and the fish here. 25 These are all young of the year. These show that

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the restored wetlands are a significant nursery area for pacific fisheries. And these are -- this gives you an example of the fishes that the birds prey on mostly, although bigger fish also eat them. But these are the basic food chain for the marine birds.

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7 MR. TROUT: And this is the vegetation 8 monitoring, just to show what's going on. The benthic 9 monitoring that's what's in the mud at the bottom of the 10 lagoon. We've got scallops. We've got crab, shrimp and

10 lagoon. We've got scallops. We've got crab, shrimp and 11 sea slugs, if anybody is interested in a sea slug.

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MR. TROUT: The problem with any ocean inlet is that it tends to silt up. And under natural conditions, they will totally silt up until a big winter storm comes and reopens the inlet.

Now, because of all the dams and other
activities, these natural occurrences are no longer there.
So we have to dredge this area about every two years.
That's where it's showing.

And this was what it was two years ago. And then the right-hand slide was during the dredging when we got rid of most of the sand. We're just about to start another dredging episode this fall, probably in early October.

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1 --000--MR. TROUT: And then this is what's yet to be 2 3 done. We're going to monitor in year four to just 4 birds -- sensitive birds on the beach. And year five, which starts in October, will be a full monitoring year. 5 б And then 6, 7, 8, and 9 will just be beach and sensitive 7 monitoring. And then year 10, we'll have a full and final 8 monitoring year. And, at that point, we'll have met all 9 the permit requirements. And we hope that it will be as successful then as it has been up till now. So just to 10 11 give you an update. --000--12 13 MR. TROUT: Ms. Aronberg, I think, is the only 14 one that's been there. She was there for the 15 groundbreaking in 2004. 16 Thank you. 17 ACTING CHAIRPERSON ARONBERG: Thank you, Jim. 18 EXECUTIVE OFFICER THAYER: Jim, we didn't tell 19 you about this, but we have one other part of the show 20 that we want you to participate in, if you wouldn't mind 21 coming up on the stage. 22 EXECUTIVE OFFICER THAYER: It looks like it was a 23 surprise. 24 Jim is probably one of the longest working staff 25 for the State that's ever been. He started working for

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the State in 1953. I was in diapers at that point, and I'm retiring now. So it kind of shows how long he's been around. He first retired -- and he worked for a number of 4 different State agencies, including the State Architect's Office, the Department of Finance. He was a budget analyst there working on capital outlay. And then he came to the State Lands Commission in 1967. I was starting Cal at that point and he already had a career under his belt.

9 So among the things that he worked on was obviously Bolsa Chica. And he's been doing that, what, 10 since the seventies? 11

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MR. TROUT: Yes.

13 EXECUTIVE OFFICER THAYER: And it's a job that's 14 taken a long time to get done with. There were 15 originally -- the State only owned a small portion of the 16 eventual wetlands. The State Lands Commission helped 17 broker a deal with the ports of L.A. and Long Beach, where 18 mitigation that they needed for important infrastructure projects was going to be created at Bolsa Chica and they 19 20 contributed over \$100 million to the restoration there.

21 So Bolsa Chica not only has restored wetlands, 22 but it also has facilitated important economic development 23 in the state.

24 And Jim retired in 1995. And since then, he's 25 been a retired annuitant. And thank God he's kept working

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1 on Bolsa Chica for us, because nobody knows it the way he 2 does.

Now, he's not indicated when he's going to stop yet. He hasn't said I'm done at the end of this year, and this sort of thing. But some of the staff came to me several weeks ago and said, you know, he's beginning to check out.

(Laughter.)

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9 EXECUTIVE OFFICER THAYER: You know, he's got10 other things he wants to do.

(Laughter.)

EXECUTIVE OFFICER THAYER: 12 He's training up his 13 replacements, so that somebody else can handle it. He 14 even missed one of the working group meetings, which was 15 unheard of. He's been chair of that group for a long 16 time. So we didn't want him to fade away like the 17 Cheshire Cat without recognizing everything he's done for 18 what is really one of the most important environmental resources in southern California. 19

Let me just say a couple words about that too. The State now has lost 91 percent of the coastal wetlands in southern California. So the thousand acres or so or 1,200 acres at Bolsa Chica is a really significant portion of what's left. And the fact that we are able to bring that back from the unremediated, degraded wetlands that

they've become because of the oil development and other diking and leveeing is really great for the State, and is really a tribute to all of Jim's hard work.

So in order not to let this pass, I'm -- he may be back before us. I don't know. I don't want him to think that we're trying to kick him out the door here. It's just we want to make sure that he's recognized while he's still here.

9 So we have a resolution here that we'd like the 10 Commission to present to honor Jim for all of his hard 11 work. We don't have signatures on it, but we're going to 12 circulate this and everybody can -- we can get all the 13 Commissioners to sign it that way. And I don't know if 14 any of the other Commissioners wanted to make any comments 15 as well.

ACTING CHAIRPERSON ARONBERG: You know what, I would like to read this excellent resolution into the record, Jim, if you don't mind.

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MR. TROUT: Go ahead.

ACTING CHAIRPERSON ARONBERG: This resolution honors you and you deserve to have it read into the record.

> "Whereas Jim Trout served the California State Lands Commission with distinction for over 28 years as a full-time employee and has served

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1 the State for a total of 57 years; and, "Whereas Jim has served the California State 2 Lands Commission as a retired annuitant since 3 November 6th 1995, most of that time in the 4 5 capacity of Project Coordinator for the Bolsa 6 Chica Lowlands Restoration Project in Orange 7 County; and, 8 "Whereas the restoration of Bolsa Chica is 9 one of the largest wetlands projects ever 10 undertaken in the United States of America; and, 11 "Whereas Jim has long had a vision and a passion for preserving and restoring the Bolsa 12 Chica as habitat for the benefit of fish and 13 14 wildlife and for the enjoyment of citizens of 15 California and elsewhere; and, 16 "Whereas Jim worked tirelessly in many 17 capacities to ensure that the Bolsa Chica Lowlands would be available for restoration, 18 including traveling to Washington D.C. to meet 19 with members of Congress and the federal 20 administration; and, 21 22 "Whereas Jim has been a friend, advisor, 23 supporter, cheerleader, and chair of the Bolsa 24 Chica Wetlands Steering Committee of

representatives from eight agencies, both State

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and federal, providing insightful direction, crucial analysis, and meaningful comment regarding its actions; and, 4 "Whereas Jim's leadership, good judgment, and calm and pleasant demeanor have been instrumental in the Steering Committee's ability to achieve consensus on all major decisions, a feat rarely achieved in government or the private sector; and, "Whereas Jim's unique combination of insight, 11 intelligence, and persuasive ability have 12 provided a steady direction to the restoration project when lesser individuals would have 14 abdicated the responsibility; and, "Whereas future generations of Western Snowy 16 Plover, Belding's Savannah Sparrow, California 17 Least Tern, and over 40 species of fish and other 18 assorted rare plants and wildlife will owe their very being to Jim's unstinting dedication to their cause; and, "Whereas the Commission and the people of 22 California have truly benefited from Jim's wise 23 counsel and guidance leading to the adoption of a final design for the restoration project through 24

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the opening of the ocean inlet on August 24th,

1 2006, and the critical first years of the project's operation; 2 3 "Therefore, be it resolved, that the California State Lands Commission expresses its 4 5 admiration and appreciation to Jim for these 6 significant accomplishments and wishes him the 7 very best as he winds down", or doesn't, "his 8 exceptionally productive and long extended career 9 as a retired annuitant." 10 MR. TROUT: Thank you very much, Cindy. 11 (Applause.) EXECUTIVE OFFICER THAYER: Jim, before you go, I 12 13 think we should have a presentation, perhaps a picture with all the Commissioners. 14 15 COMMISSIONER MALDONADO: Let's do it. 16 (Thereupon pictures were taken.) 17 ACTING CHAIRPERSON ARONBERG: The next item is 18 Item 51. And this is starting the regular agenda, is that 19 right, Mr. Thayer? 20 EXECUTIVE OFFICER THAYER: 50, I think is next. 21 ACTING CHAIRPERSON ARONBERG: Woops, okay. EXECUTIVE OFFICER THAYER: And that is --22 23 ACTING CHAIRPERSON ARONBERG: Is this the oil 24 spill report? 25 EXECUTIVE OFFICER THAYER: This is the oil spill

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1 report. And presentations will occur by several different staff members. Greq, are you first, Greq Scott? 2 3 Marina is. Never mind. Marina Voskanian, our 4 Assistant Division Chief with the Mineral Resources 5 Management Division. б (Thereupon an overhead presentation was presented as follows.) 7 8 MINERAL RESOURCES MANAGEMENT DIVISION ASSISTANT 9 CHIEF VOSKANIAN: Thank you, Paul, and good morning, 10 Commissioners. 11 As Paul mentioned, my name is Marina Voskanian and I am the Commission's Mineral Resources Management 12 Assistant Division Chief. 13 14 At its June Commission meeting, the Chair 15 requested the Commission staff to review oil production 16 and marine terminal operations in State waters. And in 17 light of the British Petroleum incident in the Gulf of 18 Mexico, a report on the Commission's oil spill prevention activities, the effectiveness of the programs --19 20 ------MINERAL RESOURCES MANAGEMENT DIVISION ASSISTANT 21 22 CHIEF VOSKANIAN: -- and evaluate opportunities for 23 improvement in the oil spill prevention programs. 24 Commission staff has prepared a report addressing 25 this subject that is included as Exhibit A in the calendar

1 item. And we will now be presenting a brief overview of 2 the report's content.

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4 MINERAL RESOURCES MANAGEMENT DIVISION ASSISTANT 5 CHIEF VOSKANIAN: This report was prepared by four 6 divisions of the State Lands Commission, each addressing 7 their specific functions and responsibilities with regard 8 to oil and gas operations in State waters.

9 I represent the Mineral Resources Management 10 Division that is responsible for all oil mineral leasing, 11 drilling, and production activities on State lands. I and 12 one other staff member from our Division will discuss 13 those responsibilities.

Following that, brief discussions of marine terminal operations, surface leasing, and environmental planning and management will be discussed by staff representing the other divisions.

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MINERAL RESOURCES MANAGEMENT DIVISION ASSISTANT CHIEF VOSKANIAN: The MRMD Division, as I said Mineral Resources Management Division, oversees all offshore State oil and gas leases. We carry out those responsibilities through broad regulatory structures developed by this division, and also through comprehensive safety and spill prevention programs. The ability to operate these leases

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in the safest and most environmentally responsible manner allows for the most efficient Development of the State's natural resources and resulting in significant revenues to the State.

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Our staff are highly trained engineers and technicians with considerable experience and background in the oil industry. All offshore State oil and gas activities are closely reviewed and analyzed by engineers. And if approved, they are carefully observed and monitored by State engineers, inspectors, and audited for safety and technical compliance by State facility auditors.

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MINERAL RESOURCES MANAGEMENT DIVISION ASSISTANT CHIEF VOSKANIAN: There are generally 18 active leases in State waters that produce oil and gas from four offshore platforms and two man-made islands. As shown in this slide, Platform Holly is located in Santa Barbara county. Rincon Island in Ventura County, and in Orange County, we have Platform Esther, Eva, and Emmy.

Although it's not a State lease, the Long Beach Unit operates from four man-made islands and contributes a significant amount of revenue to the State.

24 MINERAL RESOURCES MANAGEMENT DIVISION ASSISTANT25 CHIEF VOSKANIAN: 168 million barrels of oil have been

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produced from those operations over the past 10 years, and
 have generated revenues of over two and a half billion
 dollars to the State general fund during that time.

Spills are extremely infrequent and of very small size. From the oil production in the last 10 years that I just mentioned, spills totaling less than half a barrel occurred on the average each year. Even though most of these spills are recorded in ounces and even drops, we strive to achieve a zero spill record.

10 To maintain safety of these operations, it's 11 important to have comprehensive regulations, strong spill 12 prevention and safety programs.

I would like to now introduce Mr. Jeff Planck our Division's Planning and Development Manager. He will review our Division's regulations and safety programs that will include specific recommendations to further improve the Division's safety and spill prevention programs. Jeff will also discuss the BP oil spill that occurred in the Gulf of Mexico.

Jeff.

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SENIOR MINERAL RESOURCES ENGINEER PLANCK: Thank you, Marina. Good morning, Commissioners. Commissioner Maldonado actually gave most of my presentation already.

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(Laughter.)

SENIOR MINERAL RESOURCES ENGINEER PLANCK: All oil and gas projects submitted to the State are processed through the Commission's Mineral Resources Management Division, which coordinates the review with engineering, operations, and the Commission's environmental division, and other sections and divisions as needed, depending on the scope of the project.

9 The review is rigorous and comprehensive, ensures 10 conformance with all State regulations, Commission 11 policies, and current industry practices, as well as a 12 thorough California environmental CEQA Act review, which 13 will be discussed by our Environmental Division.

If the project is to be done from an existing
platform, an assessment of the structural integrity of the
platform to perform the project may be required as well.
A current oil spill contingency plan is also submitted by
the applicant and reviewed by our Operations Section.

19 If the project is approved, each and every well 20 plan is reviewed again in specific areas to ensure 21 adherence to the same factors I just described. Our 22 regulations cover every aspect of the well from the 23 initial site inspection to well completion and production.

Each well plan must be submitted along with an approval from the State's Division of Oil and Gas for

1 review by our staff drilling and production engineers, and structural or civil engineers if warranted. 2

3 At the end of the drilling phase, a production 4 plan is reviewed by our production engineers, and 5 reservoir engineers.

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7 SENIOR MINERAL RESOURCES ENGINEER PLANCK: MRMD 8 inspectors make daily visits to each facility and observe the pipeline routes offshore and facility for any signs of pollution and to verify general operations and royalty 10 11 production.

The detailed monthly platform inspections have 12 been an essential part of MRMD duties for more than 40 13 14 The heart of the inspections is function testing years. 15 of the platform's system safety, alarm, and control 16 devices to ensure that they are working properly.

17 The monthly inspection program is vital to 18 ensuring that the platform pollution prevention systems 19 and equipment operate reliably. In 2009, less than one 20 deficiency per platform was found during the monthly 21 inspections.

We believe the low number of deficiencies found 22 23 during the inspections confirms our programs and our lease 24 operator's strong commitment to pollution prevention.

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1 SENIOR MINERAL RESOURCES ENGINEER PLANCK: Full 2 safety audits are done on every state oil and gas facility 3 every five years to ensure that oil platforms and the 4 associated facilities continue to meet regulations and 5 industry standards.

б The key step is to verify that the system, 7 safety, alarm, and control system designs will protect 8 platform personnel and prevent pollution. The review 9 requires our audit inspectors and engineers to do an 10 on-site review of all the facility piping instrumentation 11 drawings and the inspection and maintenance records of all 12 tanks, piping, and pressure vessels, the operator's 13 training and qualifications records, the platform 14 operating manual procedures for normal, upset, and 15 emergency shutdown conditions, and the spill prevention and response procedures. 16

Finally, we do an in-depth evaluation of the company's safe management practices, also known as SAMS, to gain valuable insight into the safety culture that the operator's workers exhibit, and the effectiveness of the company's safety practices.

This is an effort to reduce the human error factors which are usually found at the base cause of the types of disasters we saw in the Gulf.

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SENIOR MINERAL RESOURCES ENGINEER PLANCK: We've come to understand the contributing factors and weaknesses that led to the failure to control the British Petroleum Macondo well. However, more information will be forthcoming once the well is permanently capped to determine the exact sequence of events that led to the well's blowout.

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8 Information gathered at government inquiries and 9 industry reports have pointed to certain events and 10 decisions that played a critical role. And a preliminary 11 assessment of our regulations and policies can be made in 12 light of those disclosures.

Even though offshore drilling occurs in both the Gulf of Mexico and California, as Commissioner Maldonado pointed out, the differences between drilling environments are considerable, especially when discussing this Macondo well. The extreme depth of the water, in the Macondo well's case, 5,000 feet, presents a unique set of engineering problems unseen in California State waters.

The depth affects almost every aspect of the well, including the blowout prevention equipment, the rig type, the mud properties, the casing design, and the surveillance of the well in general. Wells in California State waters are rarely drilled in water depths over 200 feet.

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The production formation or oil reservoir in the Macondo well was 13,000 feet below the sea level or 18,000 feet below the drill floor, with an estimated formation pressure in excess of 10,000 pounds per square inch.

Most oil reservoirs in State waters produce from formations between 4,000 or 5,000 feet with formation pressures at or near normal hydrostatic pressure, that is under about 3,000 psi.

9 Most wells are not exploratory, but are rather 10 drilled in known mature fields where oil cannot naturally 11 flow to the surface on its own, but needs to be pumped to 12 the surface by artificial means, either by surface or 13 subsurface pumps.

While this does not mean that a blowout cannot occur, the risk is greatly reduced. Unfortunately, our wells are drilled within three miles from shore, and any large spill will almost immediately hit the shoreline as opposed to the 50-mile buffer the Macondo well had.

19 The blowout prevention equipment on the Macondo 20 well did not close off the well bore and shut in the well 21 as it was designed to do. Although the cause of the 22 failure is still unknown. The equipment appeared to be 23 configured with the necessary redundancies to conform to 24 industry and regulatory standards as shown in this 25 diagram. There were two of each type of preventer present

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in the stack and two control pods, which initiate the opening and closing of the equipment.

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It's known that the drilling crew was trying to close the preventers and knew there was a problem prior to the blowout. However, none of those men survived the explosion to document their actions.

7 There were also reports that at least one of the rounds was not hooked up right and that there were leaks 8 9 in the hydraulic lines to the blowout preventer stack, the 10 latter of which conceivably may have been one of the 11 factors leading to the failure of the equipment. The exact cause of the failure will only be known once the 12 13 well is completely capped and the blowout preventer stack 14 can be brought back up to the surface.

15 The State blowout prevention equipment 16 requirements also provide for redundancies in design on 17 both surface and subsea applications. The equipment is 18 required to be fully tested at regular intervals. And the 19 initial installation pressure tests are to be witnessed 20 and approved by the Division of Oil and Gas personnel.

The Commission requires the function test, in other words making sure that they actually operate on the preventers on a daily basis. And they have to be fully tested at least once a week while drilling. The test must be reported on the drilling record sheet on the daily well

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report sent to the Commission staff.

Since all state wells are currently drilled from fixed platforms or onshore sites, the blowout prevention 4 equipment is located on the surface, which makes testing, maintenance, and witnessing easier and safer.

The details of the Macondo well and the decisions б 7 made by the BP personnel for the casing design are still 8 under investigation. It's also not known what level of technical review was made by the regulatory agency. 10 However, the record shows that the decision to run the 11 final casing string to the surface may not have been based 12 on the best engineering principles, and as such, lacked another mechanical seal that most other deep water and 13 14 deep wells in general possess.

15 The casing program on each individual state well 16 is reviewed by qualified engineers in MRMD. And the type 17 of casing and proposed setting depths are based on all 18 relevant geologic and engineering factors, and must be justified by calculations of competency of the preceding 19 20 casing shoe, estimated reservoir pressure, and the 21 estimated fracture gradient. That is the point at which 22 the formation would fail at the previous casing shoe.

23 Staff reviews the cementing procedure for each casing string included in the drilling program. 24 That is 25 after the steel casing is lowered into the well after it's

been drilled. After the casing is lowered into the hole, liquid cement is pumped down the well in such a manner that it fills the space between the drilled hole and the outside of the casing.

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5 It's critical to give the cement enough time to б go through this semi-solid stage, so that when it hardens 7 or sets, it creates an impermeable seal between the casing 8 and the drilled hole. Commission regulations require production casings, cement coverage to a minimum of 500 10 feet above the highest oil and gas zones, which I believe 11 is also the federal requirement. Indications are that 12 there may not have been enough cement pumped into attain this on the Macondo well. 13

14 Our regulations also require a minimum of 24 15 hours waiting on the cement to cure or the time indicated 16 by pre-testing of the actual cement used at the 17 temperature and pressure of the setting depth to determine 18 the proper setting time to achieve the required strength. 19 It's believed that the Macondo well failed to do either.

20 And finally, a cement bond log or equivalent 21 survey is required on intermediate and production casing 22 in the state to ensure adequate cement fill and cement 23 bonding has been achieved. The log is submitted to staff 24 for review. No such log was run on the Macondo well. 25 Finally, the Commission requires daily drilling

1 reports to be called in or faxed to MRMD for review by one of our engineers on a daily basis during all drilling 2 3 activity. We understand, and as Commissioner Maldonado 4 pointed out, that because of the limited staff and the 5 extensive number of drilling operations in the Gulf of б Mexico, that the MMS received these reports only on a 7 weekly basis and we do not know what level of review they 8 were subjected.

9 We can assure the Commission that staff 10 constantly reviews industry and academic articles and 11 reports, and final reports from inquires as to the cause 12 of every major worldwide problem, and reviews the finding 13 against our current regulation lease terms and Commission 14 policies, in order to maintain and improve our safety and 15 prevention programs.

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17 SENIOR MINERAL RESOURCES ENGINEER PLANCK: Our recommendations are to direct staff to move forward with 18 updating the Commission's offshore drilling and production 19 20 regulations. We have been doing this on a informal basis 21 for quite awhile and we're prepared to take them through 22 the OAL process here shortly, probably waiting till we 23 find out what the exact causes of the Macondo problem 24 were.

We would like for the Commission to recommend to

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1 renew our effort from 2000 for legislation to give the 2 Commission cease and desist authority over operations in 3 State waters. We don't have the authority right now to 4 shut down an operation.

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We would like to see the -- we've been hit with a rash of retirements over the last year or so, and we'd like to see the MRMD staff vacancies filled.

8 And finally, we'd like to reclassify the Mineral 9 Resources Inspectors Series to include the Inspector 10 Specialist position and adjust the pay scales to 11 functionally -- to provide a modern fully functional 12 inspection program.

13 I'd like to introduce now Kevin Mercier with our 14 Marine Facilities Division to discuss the operations on 15 marine terminals.

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MARINE FACILITIES DIVISION ASSISTANT CHIEF
MERCIER: Good morning, Commissioners. I am Kevin
Mercier. I'm the Assistant Division Chief of the State
Lands Commission Marine Facilities Division.

The Marine Facilities Division was established in 1990, subsequent to the Lempert-Keene-Seastrand Oil Spill Prevention and Response Act. We regulate and oversee operations at marine oil terminals, where tankships load and unload. MFD has field offices in Long Beach and

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Hercules in the Bay Area. We monitor the operations of terminals from Eureka all the way down to San Diego.

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The Act was actually a reaction to an oil spill in 1990 off of Huntington Beach at a State Lands leased offshore terminal. MFD is a fourth generation quality management organization with an experienced marine safety and engineering staff.

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9 MARINE FACILITIES DIVISION ASSISTANT CHIEF
10 MERCIER: Our mandates and style -- I guess I should get
11 there. Okay, there we go.

Our mandates and style are depicted in this slide. We use a Plan-Do-Check-Act process. At the top, we develop regulations and standards. We review and approve operations manuals. We monitor all transfers, and inspect facilities. Terminals are onshore, offshore, and mobile transfer units.

Our inspectors are in the field seven days a week. We take the information that we gather from the field operations and continuously feed it back into our operations, new regulations, new procedures.

22 We routinely form technical advisory groups to 23 consult with us on our proposed regulations.

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MARINE FACILITIES DIVISION ASSISTANT CHIEF

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MERCIER: Starting in 1991, our inspectors were in the field immediately upon hiring, and we were out there ensuring that the marine terminals were conforming with 4 the Coast Guard regulations.

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Realizing that we could do more, in late '91 and '92, we accepted most of and improved upon the Coast Guard regulations, by stewarding through California rules through the regulatory process.

9 In 1994, we added regulations to increase the 10 training standards for personnel at terminals, including 11 the transfer of workers, management and even the outside contractors that work at terminals. 12

13 Terminal pipeline regulations were added in 1998, 14 requiring more stringent and effective testing and 15 maintenance requirements than the federal rules required. 16 After 9/11/2001, marine terminal safety regulations were 17 adopted to ensure that terminals performed security risk 18 assessments and had security plans in place. These were the first regulations at oil terminals in the country 19 20 after 9/11.

In 2006, the Building Standards Commission 21 22 adopted MFD crafted regulations for Marine Oil Terminal 23 Engineering and Maintenance Standards, MOTEMS.

24 The average age of the 30 California onshore 25 terminals is 50 years. MOTEMS is the first in the world

1 comprehensive set of policies and procedures to evaluate the fitness for purpose of onshore marine terminals. 2

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MARINE FACILITIES DIVISION ASSISTANT CHIEF 4 MERCIER: Every day, more than 91 million gallons are transferred across California docks. Spills at the terminals are few and far between and they're very small. They are often measured in just drops or sheens.

9 In 2009, there were nine oil spills that totaled only 124 gallons. That's roughly three barrels. 10 The 11 numbers are even smaller when you discount -- when you only count the terminal spills and not the vessel spills 12 at the docks. 13

Contrast that with more than 33 billion gallons 14 15 transferred at the docks every year. While the amount 16 transferred has been fairly flat over the last few years, 17 the actual number of spills are going down.

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19 MARINE FACILITIES DIVISION ASSISTANT CHIEF 20 MERCIER: Annually, the total number of transfers at California terminals is between 6,000 and over 7,000. 21 The 22 MFD Marine Safety staff has a presence at 45 percent of 23 these transfers. They are actually the cops on the beat.

24 Our Marine Safety staff averages more than 31 25 years of maritime experience. Transfers are prioritized

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using an algorithm relating to the degree of risk assigned to the vessels and the terminal's history. All vessels calling California for the first time are met by our staff.

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MOTEMS audits reveal existing conditions of the б terminals, determine their actual safe working parameters, and identify remedial action priorities. Audits include above and below water inspections, seismic analysis, and mooring and berthing analysis. Fire detection and suppression system, pipelines and mechanical and electrical systems are evaluated.

MARINE FACILITIES DIVISION ASSISTANT CHIEF 13 14 MERCIER: Completed audits are required to provide time 15 tables for any rehabilitation necessary from the findings. 16 Twenty-seven high- and medium-risk terminals have 17 submitted their audits and the audits are being reviewed 18 by our staff. MOTEMS compliance is expected in 2015.

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20 MARINE FACILITIES DIVISION ASSISTANT CHIEF 21 MERCIER: We have a couple of recommendations, actually 22 three. Our Division needs two more engineering inspectors 23 to oversee the actual implementation of the MOTEMS 24 rehabilitations at the docks. There's going to be a 25 tremendous amount of construction at the California oil

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terminals.

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We need three specialists to establish and carry out a safety systems audit -- a safety systems audit program to closely review whether or not the terminals themselves are managing their changes and the interaction of these new changes on the dock with the operations personnel.

The Oil Spill Prevention Administration Fund provides 39 percent of the State Lands Commission budget. The OSPAF is projected to show a serious deficit of over \$3 million by the end of fiscal year 2011 and 2012.

12 Now, Lieutenant Governor Maldonado you mentioned 13 those great California people down in the Gulf that were 14 helping them down there. I'm sure that most of those 15 people, if not all, were paid for out of this fund. And 16 the fund is going to go negative in a couple of years. 17 And California has been very fortunate to have the spill 18 prevention programs that we have and the contingency plan programs that we have. And I can assure you, there's no 19 20 other state that has anything like that.

21 Thank you, and are there any questions?
22 I'd like to introduce Brian Bugsch of our Land
23 Management Division.

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LAND MANAGEMENT DIVISION CHIEF BUGSCH: Good

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1 morning, Commissioners. Only two more of us to go, so 2 hang in there. 3 (Laughter.) 4 LAND MANAGEMENT DIVISION CHIEF BUGSCH: We'll

LAND MANAGEMENT DIVISION CHIEF BUGSCH: We'll try and keep it quick. And I guarantee we'll get it done quicker than BP plugged that well out there.

The Land Management Division has primary responsibility for the --

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10 LAND MANAGEMENT DIVISION CHIEF BUGSCH: Let me 11 move this first -- for the surface leasing and for the 12 surface management of all sovereign and school lands in 13 California.

With respect to the oil-related activities, LMD is responsible for leasing of marine oil terminals, and many of the rights of way accommodating oil pipelines and other conduits linking offshore oil facilities with the -l8 or offshore oil platforms with the onshore facilities.

We work cooperatively with our other divisions that you're hearing from here today, MRMD, MFD, and DEPM staff to put provisions in the leases that are applicable to these types of leases.

23 Some of the key provisions that we cover that are 24 pertinent to our discussion today here are those dealing 25 with the use and maintenance of the lease premises and the

1 steps to be taken in the event of an oil spill or other discharge. 2

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So I'll go through those very quickly. For new 4 construction, leasees must provide construction plans, construction monitoring, reports and as-builts once the construction is complete.

7 Lessees maintain their records of all 8 inspections, repair, testing and maintenance activities, and provide copies of those to SLC staff. Lessees provide 10 copies of all pipeline test procedures prior to testing for State Lands staff's review and approval. 11

12 The lessees need prior approval from staff for 13 any repairs, modifications or improvements to the 14 pipeline. And from the safety perspective, the lessee's 15 operators must conduct training classes and periodic 16 drills simulating a pipeline leak and the procedures they 17 would follow in the event of a leak.

18 They must provide copies of the hazardous spill 19 contingency plans. And every lessee also has specific 20 notification requirements in the event of a spill. They 21 have to provide a 24-hour emergency contact phone number. 22 And then other information they need to provide are the 23 date and the time of the spill, source of the spill, the 24 responsible parties, the substance spilled, the quantity 25 spilled, the cause of the spill, if known, and the action

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taken.

So all of this is part and parcel with their responsibilities under different regulations, and we put those into the lease conditions to make them a little more prominent.

On a secondary level, we also lease -- do leases for commercial marinas that have fuel docks. And for these, we incorporate many of the same provisions we require in the leases for those involving oil.

10 There's the best management practices for marina 11 operators and owners that cover a range of different ones. 12 But the ones applicable for oil and fuel spills are those 13 dealing with petroleum management, hazardous waste and 14 liquid waste. And those are detailed in the report.

15 In terms of recommendations, like all the other 16 divisions in the -- because of the Gulf oil spill, you 17 know, we've initiated review of your leasing practices and 18 provisions.

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LAND MANAGEMENT DIVISION CHIEF BUGSCH: And a few of the things that we are looking into also including are whenever possible, we've been reviewing leases for the adequacy of bond and insurance amounts in the attempt to bring the older leases up to date to make the levels of 25 coverage commensurate with the level of risk involved.

Consent Item number 42 today is an example of There was a transfer in ownership for the San Pedro that. Bay pipeline as a result of a bankruptcy. And we worked with the new owners who are here today, I think, back there to increase the insurance levels on the lease from 10 million to 50 million.

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7 We're also looking to add provisions to new 8 leases allowing State lands staff to review and adjust insurance bond amounts at the five-year anniversary rates 10 as much as we do the rent reviews.

11 And then we're also looking at requirements to 12 retrofit or modify old pipelines to allow for smart 13 pigging, so we can keep those clean, and then allowing 14 State Lands staff to review oil contingency plans.

15 That's it for me. I'd like to introduce Cy 16 Oggins who's the Chief of our Environmental Planning and 17 Management Division.

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19 ENVIRONMENTAL PLANNING AND MANAGEMENT DIVISION 20 CHIEF OGGINS: Good morning, Madam Chair and members of 21 the Commission. Again, my name is Cy Oggins and I'm Chief 22 of the Division of Environmental Planning and Management.

23 We are the smallest of the four aligned divisions 24 of the Commission with 11 staff, including nine of our 25 environmental scientist professionals. Our primary role

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is to ensure compliance with the California Environmental Quality Act. Our primary objective is to provide -- to ensure that the Commission has, that is you have, sufficient information to approve, to approve with conditions, or to deny proposed projects that have the potential to result in an oil spill.

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As you know, the Commission receives numerous applications for projects that have the potential to cause an oil spill. Proposed oil development projects have included Tranquillon Ridge offshore Santa Barbara County, which the Commission denied in 2009.

12 Other applications relate to marine oil 13 terminals. They include lease renewals for the Chevron 14 Long Wharf Marine Terminal in San Francisco Bay, and the 15 Ellwood Marine Terminal offshore Goleta that the 16 Commission approved in 2007 and 2009.

Planning staff analyzed potential impacts associated with oil spills in Environmental Impact Reports, or EIRs, prepared by staff, assisted by Environmental consulting firms that are working for the Commission.

Our CEQA process is designed to ensure that other agencies and the public are provided with multiple opportunities to participate in the environmental review process, to ensure that potential significant impacts,

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1 such as oil spills are identified, to ensure that feasible project alternatives are evaluated, to ensure that 2 3 mitigation measures to reduce oil spill risks to the 4 maximum extent feasible are formulated, and to ensure that 5 projects that are approved by the Commission are б monitored, so that Commission-adopted measures and 7 applicant-proposed measures to mitigate oil spill impacts 8 are, in fact, implemented.

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10 ENVIRONMENTAL PLANNING AND MANAGEMENT DIVISION 11 CHIEF OGGINS: The Commission's Environmental Program 12 Planning and Management staff is committed to providing 13 superior environmental review to the Commission and the 14 public, and we will continue to communicate and coordinate 15 with our agency partners, the public, and applicants at 16 all steps of the process. We'll endeavor to monitor and 17 assess the effectiveness of oil spill mitigation measures, 18 and to incorporate lessons learned into future EIRs that we bring to the Commission. And we'll seek to enhance 19 20 staff's data and information gathering processes, 21 including the use of geographic information systems, if 22 feasible, to make sure that our data is more readily 23 available to the public and the agencies.

Now, Paul Thayer will conclude the staff'spresentation.

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Thank you.

EXECUTIVE OFFICER THAYER: Thank you. Batting 2 3 cleanup here. Again, a long presentation, and a lot to 4 get through here. But we felt in light of what happened 5 in the Gulf and the media attention to the potential for б oil spills, it was important for the Commissioners to know 7 of the detail and the particularities of our oil spill 8 programs. And there are many. And as you heard today, we 9 have a lot of dedicated staff who are highly trained and 10 whose purpose is to prevent oil spills in California.

We have a variety of recommendations. And to summarize those just quickly, we believe the current regulations need to be updated, particularly with respect to bonding requirements, training requirements, and equipment requirements. We think new legislation is appropriate to give us cease and desist authority.

17 Right now, we cannot, on our own, go out in any 18 of our programs and say this practice is unsafe. You 19 should stop operating. For marine oil terminals, the only 20 way we have to do this is to go to the Coast Guard and get 21 them to stop it, the operation, or to go to the oil spill 22 administrator in Fish and Game. So we'd like to have our 23 own authority to do that.

24 COMMISSIONER MALDONADO: How many times have you 25 done that, Paul?

EXECUTIVE OFFICER THAYER: Kevin, do you know? COMMISSIONER MALDONADO: How many times have you gone to the Coast Guard and said you need to stop? MARINE FACILITIES DIVISION ASSISTANT CHIEF

5 MERCIER: Probably --

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EXECUTIVE OFFICER THAYER: You need to use the microphone.

8 MARINE FACILITIES DIVISION ASSISTANT CHIEF 9 MERCIER: I don't really have it handy exactly, but it 10 probably happens two or three times a year at least. 11 Frankly, we've been training the Coast Guard personnel in 12 current years or recent years. And so they really trust 13 I mean, they know that we're out there. And when we us. 14 ask for it, we typically get it.

But it's kind of squeezey when we've got to go ask them to come out and enforce something for us. And although we may never use it or we may not use it very often, it would be nice to kind of have that little hammer, you know, available to us when somebody, you know, decides that they don't want to stop doing what they're doing in the middle of the night.

EXECUTIVE OFFICER THAYER: And then the allied concern is that we do not -- our regulations currently do not allow us to shut down a platform if we think there is an unsafe condition. Our regs only provide for us to be

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1 able to keep a platform closed if it's already been 2 shutdown because of an accident. And we think we need the 3 authority to be able to say no, you have to stop.

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Another one of the legislative recommendations was that the per barrel fee, which funds most of our oil spill programs, as well as Fish and Game's Oil Spill Response Programs should be raised. And, in fact, there is legislation that's been introduced this year to raise that another penny, and to put a CPI on that to keep that fund healthy.

As one of the other speakers mentioned, our programs are funded by that. There had been a surplus in that fund, but the operations of the State now cost more than what we're annually putting to that fund, so that surplus is soon to disappear.

16 On the next one, we're talking about filling 17 vacancies which recently have occurred. And I want to apologize earlier on, when we were discussing the audit, I 18 19 mentioned that we needed -- we'd like to see if we can get 20 some more appraisers. We understand fully that the State 21 is in, you know, almost an unprecedented economic 22 situation, and that funds -- that a variety of agencies 23 have vital functions and are not being funded.

And in some respects, this is exactly the same sort of thing. We understand that we may need to use our

existing resources until we get past this situation.

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Nonetheless, we felt it was important to identify these needs and establish the basis, so that in the future when more resources are available, we'll go after them.

Although, again, the MRMD vacancies, as well as the MFD vacancies, are often funded by OSPAF fund, so that we may be able to obtain some of the relief on that, because they're not reliant on the general fund.

9 We're looking to reclassify the inspector series, 10 so that we're able to compete more successfully for 11 skilled staff, skilled new staff.

And as Cy mentioned, we'd like to do more to enhance and organize the EIR data that we accumulate, so that we can use them, in a general sense, to deal with these issues.

So that concludes staff recommendation -- or the staff report. I should mention a couple of things. First, as we've continuously alluded to, the final investigations on the Deepwater Horizon spill aren't done yet. And we are likely to come back with more recommendations, depending upon what's found there. You know, we want to be educated by that.

And the other thing I wanted to note before closing is that we've had two staff that have been down there. We had one staff that was called up active duty

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1 Coast Guard. He's in the reserves to go down there and assist in the spill cleanup. And Gary Gregory, who's 2 Kevin's boss, Chief of our Marine Facilities Division, was 3 4 offered a job down there for a month doing management, high-level management, and took a month's vacation to go 5 б down there. We think the net result for us is going to be 7 great, because he's had all this training down there and 8 experience and he'll be able to benefit California's 9 program as well. He just got back this week.

10 So that concludes our presentations, unless there 11 are any questions from the Commissioners. Otherwise, we would ask -- the calendar item indicated this was for 12 information purposes, but we'd like the Commission stamp 13 14 of approval on those so that, you know, that we'd be able 15 to go out and seek the legislation and understand that 16 we're satisfying the Commission with our other recommended 17 actions.

18 ACTING CHAIRPERSON ARONBERG: Thank you, Paul, 19 very much, and thank you, staff, for the comprehensive and 20 important report.

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Are there any comments from the Commissioners? Ms. Bryant.

ACTING COMMISSIONER BRYANT: I find myself in a -- kind of in a quandary here, because I think when I read the staff report, I was really impressed with it, and

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thought, you know, we're doing a lot of things to -within our lands to prevent oil spills. And, you know, I remember '69, I was actually alive and remembered tar on my foot. And, you know, so I'm really always concerned about it.

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б But I think something happened to me here today, 7 and it started, I think, with the Lieutenant Governor's 8 presentation and his photographs from the Gulf. And it 9 got me thinking that maybe what we didn't really do in 10 this report is challenge ourselves to really ask the hard 11 questions. Because in some ways, I think, our -- and we 12 don't have -- I agree we don't have all the information, 13 in terms of what happened in the Gulf.

But I don't think we really -- I don't think we ask ourselves are we doing everything that we can possibly do to prevent oil spills? I think we accepted that -- I think that the report reflects an acceptance by the staff and by the Commission that we are doing what we need to do. But I don't think we really -- it answers that really hard question of is there more that we should be doing?

And I don't know, I don't think I'm explaining this too well, because I was thinking of it as I was going through, but it's like, it articulates this is what we're doing, and we're doing a lot. And we have really competent, able staff that's doing a good job, and maybe

1 we need a few more.

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But to me, it's like we're kind of tiptoeing around the edges. It's like we didn't start with a blank 4 piece of paper and really challenge ourselves is there something that we should be doing differently?

б And maybe that's a conversation that needs to 7 take place across the entire state, because I know we have 8 a lot of great agencies that are doing -- that do oil 9 spill prevention work and look at this. But I've got to 10 tell you if the Lieutenant Governor from the State of 11 Louisiana has to fly out here and look at something that happens off our coast, and we are saying well, we just 12 13 couldn't hire enough inspectors or we didn't have enough 14 money, I just -- it's just not going to be a satisfactory 15 answer.

16 So I think -- I don't know how to move forward on 17 this, but I think that we owe it to ourselves to make sure 18 that in our lands that we are doing everything humanly possible. And maybe just -- you know, maybe it's a 19 20 question of each division looking at the other divisions' 21 work, and really -- rather than starting with a here's 22 what we do now and we think it's working if we add a 23 little bit more around the edges, it would be great.

24 It's asking the harder question, is it -- are we 25 doing everything we absolutely can to protect the coast of

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California from a catastrophic spill.

And I get the fact that all the conditions in the Gulf are dramatically different than ours. But it's like -- it would be like we just had an earthquake and we didn't go back in and ask those hard questions. And I don't know exactly how to move that forward, but I think that's kind of the heart of what the Controller's original question was, and I think it's the heart of what the Lieutenant Governor brought to the table today.

10 And I think that we should take a page out of 11 both of those playbooks and ask the question a different 12 way.

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Does that make sense?

14 EXECUTIVE OFFICER THAYER: I guess in response 15 I'd say that it is true that a large part of this 16 presentation focuses on what we're doing already. But I 17 think that after something like the Louisiana spill 18 occurs, there's this presumption that the existing programs there didn't work, and therefore, you know, 19 20 California must be unprepared itself. There's kind of an 21 immediate jump to that. And we felt it was important to 22 present what we were doing as kind of the base from which 23 we would then make further advances.

There may be fundamentally different ways that we can approach things. But in all likelihood, we're going

to build off of the successes we've had already, the kinds of processes that we've learned through a lot of experience that makes sense. I agree with the Commissioner entirely though, that we cannot be complacent.

And, I mean, I think the stats show that we have caused the oil spills to decline. There has been some success, but we're still not down to zero. And as long as we can keep coming up with more ways to be a more effective program, that's what we should be doing.

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I'm not quite sure what you would like -- what your comments imply in terms of next steps, what you would like us to do differently.

ACTING COMMISSIONER BRYANT: I think maybe I can take it -- we can think about it a little bit. It might be a statewide response, looking really -- you know, kind of a tabletop exercise, really challenging ourselves to think this through.

And part of it is, is all of resources in State government are dwindling, and it is -- you know, you see a headline in the LA Times and you want to immediately go out and draft legislation. You want to immediately go out and fix this problem. I see it every day in my day-to-day life, you know, something is mentioned. In some ways, the audit has a little bit of that flavor to it too.

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1 But I think on the question of oil spill, it's just so fundamental to California. It's having our 2 3 coastline destroyed would be similar to having the Golden 4 Gate Bridge collapse or having some -- you know, having Yosemite cave in on itself, because of some man-made 5 disaster. It's something that I think that, just at the б 7 very highest level, we need to think about. 8 So we can talk about it some more. I don't know if my fellow Commissioners have any thoughts. I think we 9 10 have -- you know, we're doing little things here like we 11 have our resolution in a later agenda item. I think it's really worth taking the recommendations the Lieutenant 12 13 Governor made and very seriously thinking about maybe a 14 third-party inspection on top of the stuff we're already 15 doing might be something we should think about, or do we 16 need to change our worst case scenario from seven days to 17 30 days. 18 And it probably is a statewide effort, but I think as the State Lands Commission, we should think about 19 20 leading on this issue. EXECUTIVE OFFICER THAYER: I understand. 21 Curtis passed me a copy of the flier, the announcement, you know, 22 23 the Commission does sponsor the Prevention First 24 Conference, which occurs every other year. And the next

25 version of that is going to be October 19th and 20th.

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And, of course, the Commissioners have a standing invitation not only to attend, but if -- we always make space available if they would like to make presentations.

But this is one of a whole variety of efforts. Spills are caused by so many different things. It's not just Deepwater Horizon. It can be because some guy wasn't trained properly, or the corporate culture is not safety conscious. And when we look at the breadth of our programs, we're trying to -- each year it seems like we're looking for some other thing that can be done that will help cut off the next spill.

You look at two of the significant spills that have occurred over the last 10 or 15 years, they were both caused not because there was a lack of equipment or even warning that the spill was occurring, the operator turned off the safety device. I mean, these were the ones where we had the pipeline break that affected Platform Irene oil coming ashore.

And the same thing happened in Suisun where pipelines -- the systems detected that there was a drop in pressure and therefore likely to be a spill. And the operator said, "Oh, well, we don't see any spill. Let's turn it on again and then we'll see the spill when it comes out," and that kind of thing.

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So you look at that and you go, God, you know,

what do you do? And you think well, that's not an equipment problem. That's a person problem. We need to do the training.

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So it's -- you know, I hate to use this analogy, but it's a little bit like nailing jelly to a wall that you cannot have one approach to it. You have to come up with a whole lot of different methods of dealing with this. There's just so many ways an accident can happen.

9 And having been to a bunch of these Prevention First conferences through the years, the Commissioners 10 11 might be very interested in this, because you look at the detail and the science involved in what's being looked at. 12 I remember one of them in particular, that unfortunately 13 14 he's not here, Martin Eskijian was running. But they were 15 modeling the effect of passing ships on tankers that were 16 tied up. So what's the effect? How much does the ship 17 that's tied up move? How do you engineer so that the arm 18 that's coming over and taking the oil off that tanker 19 isn't going to break or what speed should the passing 20 tanker be kept to to prevent that from happening. That's 21 just one example of a gazillion different ways.

But you're right, we can get down in the bushes sometimes and maybe miss the forest for the trees. And any assistance the Commission can give us, in terms of making sure we don't do that, would be great.

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1 Frankly, although we -- you know, as a staff, we understood we needed to look at the spill for how it will 2 3 inform our process, the Commissioner's interest, and, you 4 know, their actions at the last meeting in telling us 5 they'd like to see a comprehensive review in the б preparation of this report, helps staff in terms of making 7 sure that -- it let's us know that the Commissioners are 8 interested and that there's a mission here that we need to 9 focus on. But any other direction from the Commission is 10 appreciated. ACTING CHAIRPERSON ARONBERG: As Cynthia said, a 11 spill would be extraordinarily devastating, especially a 12 13 big spill. And so it's a great idea to pursue additional 14 self-examination, but that I think that the 15 self-examination that occurred in this report is 16 worthwhile. 17 And so I'll move to adopt these recommendations. 18 And also, if Cynthia likes, to give direction to pursue something in addition. 19 20 ACTING COMMISSIONER BRYANT: Is this an action 21 item? EXECUTIVE OFFICER THAYER: It was noticed as an 22 informational item. However, we want to make sure that, 23 24 for example, on the legislation is that something the 25 Commission wants us to pursue.

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1 As I indicated, there were only two recommendations. One of them is already being carried 2 3 And we could support that bill that would raise the out. fee -- per barrel fee by one penny. The other one was to 4 5 pursue the cease and desist authority. б And then the other portions are staff-generated 7 So if the Commission would rather wait until we concepts. bring that back and doesn't have any problem with what 8 9 we're doing, and could somehow indicate that to us, that 10 would be great. 11 COMMISSIONER MALDONADO: But just, Madam Chair, since it wasn't an action item, I didn't make the calls 12 13 that I like to make to people who are in industry, people that will be affected to see what their opinions are. 14 15 EXECUTIVE OFFICER THAYER: Sure. 16 COMMISSIONER MALDONADO: And it's difficult for 17 me to say yes on something that I wasn't prepared to just vote for today. 18 19 I'd love to bring it back, if we may, and then I 20 can be prepared, fully prepared, on step by step what I'm 21 voting on or maybe we separate them. 22 But I think this is very, very important. But 23 like I said, I wasn't prepared today to cast a vote on 24 something that was not an action item. I thought it was 25 just a presentation. We were going to have comments from

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1 Commissioners and public comments, if any, and then we would go from there. 2 3 EXECUTIVE OFFICER THAYER: We'd be glad to bring 4 it back in that circumstance then. 5 ACTING CHAIRPERSON ARONBERG: Is there any public б comment? 7 And so there's a motion on the table. Okay, the motion has died for lack of a second. 8 9 And we'll look at this next time and hopefully get these 10 recommendations moving then. 11 EXECUTIVE OFFICER THAYER: Certainly. 12 ACTING CHAIRPERSON ARONBERG: Okay, so Item 51 is 13 next. It's to consider approval of the report to the legislature involving ballast water treatment systems for 14 15 use in California waters. 16 Can we have a staff presentation. 17 EXECUTIVE OFFICER THAYER: Nicole Dobroski will 18 be making this presentation 19 ACTING CHAIRPERSON ARONBERG: There are two 20 speaker slips for this item. So if there's anyone else 21 who wants to speak, please fill out a speaker's slip and turn it in. 22 23 Thank you. 24 EXECUTIVE OFFICER THAYER: The Commission will 25 recall that this was brought to the Commission at the last

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1 meeting. And at the direction of the Commissioners, we've 2 gone back and reviewed the report and tried to make it 3 more consistent in tone both at the beginning and the end 4 to match up with the facts that are in it. And Nicole 5 will discuss this.

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(Thereupon an overhead presentation was Presented as follows.)

8 STAFF ENVIRONMENTAL SCIENTIST DOBROSKI: Good 9 morning, Madam Chair and Commissioners. My name is Nicole 10 Dobroski. I'm a Staff Environmental Scientist with the 11 Commission's Marine Facilities Division. I'm here today 12 to present to you the revised report, 2010 Assessment of 13 the Efficacy, Availability, and Environmental Impacts of 14 Ballast Water Treatment Technologies for Use in California 15 Waters.

16 The report, which is mandated by statute, 17 examines the availability of ballast water treatment 18 systems to meet California's performance standards for the 19 discharge of ballast water. Specifically, this report 20 assesses the availability of treatment systems for newly 21 built vessels with a ballast water capacity greater than 22 5,000 metric tons. These vessels must comply with 23 California performance standards beginning January 1 of 2.4 2012.

The first draft of the report was brought before

the Commission on June 28th of this year. The Commissioners requested that staff revise the report to ensure that its conclusions more thoroughly reflected the variability and uncertainty regarding the assessment of available ballast water treatment technologies to meet California's performance standards.

Staff has made the requested revisions. The executive summary and the conclusions have been amended to reflect the fact that while multiple treatment technologies have demonstrated the potential to meet California's performance standard, further development will be necessary in order to deem them ready for use in California waters.

Additionally, as requested by the Commission, staff has indicated in the report that they will prepare an updated report by September 1st of 2011. This update will allow the Commission to closely track the progress of technology development to ensure that systems will be available prior to the implementation of the standards on January 1st of 2012.

21 Staff continues to believe that based on the 22 available data and the lead time available for further 23 technology development and refinement, that technologies 24 will be available by the time these vessels are 25 operational in California waters, which will likely be in

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2014 or later.

The recommendations to the legislature from the 2 3 first report have not been changed. Staff recommends that 4 the Commission proceed with implementation of the 5 standards as planned for vessels with construction б initiated on or after January 1 of 2012. 7 And then with approval of this report, staff will 8 submit it to the legislature for their information and 9 review. And I would be happy to answer any questions. 10 ACTING CHAIRPERSON ARONBERG: Thank you. 11 Comments from Commissioners, questions? ACTING COMMISSIONER BRYANT: 12 Thank you. It's so 13 much better. And I really, really appreciate it. I know 14 it was a pain to have to redo it, but it reads a lot 15 better. 16 Thank you. 17 I agree. COMMISSIONER MALDONADO: 18 ACTING CHAIRPERSON ARONBERG: Great. We've got two public commenters. The first is John Berge followed 19 20 by Victoria Rome. 21 Thank you, Madam Chair and MR. BERGE: 22 Commissioners. My name is John Berge. I'm Vice President 23 with Pacific Merchant Shipping Association. We represent 24 shipping lines that serve California's ports. 25 I'd like to begin by thanking the Commission for

their action at the June meeting to remand the report back to staff for these additional edits. And those edits did, we believe, correct misleading statements regarding the current state of treatment technology, which suggested that technology could perform acceptably in meeting the State standard.

7 While we greatly appreciate those efforts, we 8 must still respectfully disagree with the report's 9 predictions that existing technology will be able to meet 10 the standard in 2012 or shortly thereafter. As documented 11 in the evidence presented in our earlier comments, 12 academics, researchers, regulatory agencies, and treatment 13 technology vendors are on record as agreeing with our 14 conclusion.

And this is partly, I think, due to -- or a function of the current lack of testing and verification protocols designed around this more stringent State standard than the protocols that they're using right now for testing, and also partly a function of the capabilities of these technologies.

Now, there are several studies underway at the federal level to address the same issues we're dealing with and some of the questions we're asking here in California.

The results of those studies should be available

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in 2011, and we believe they will further support our conclusions. Therefore, it was -- the Commission showed good foresight in requesting an interim report in 2011. And we hope that those -- that report will incorporate the 4 findings of these other studies.

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б But unfortunately 2012 is approaching rapidly and 7 ship owners are needing to plan on design and system So we therefore must again urge the 8 utilization soon. 9 Commission to more clearly recognize the limitations of 10 technology in meeting the California standard and would 11 recommend that either the standard be modified, the 12 implementation schedule be delayed or a combination of those two. 13

14 And again, thank you very much for considering 15 our comments.

> ACTING CHAIRPERSON ARONBERG: Thank you. Ms. Rome.

18 MS. ROME: Good morning. I'm Victoria Rome. I'm 19 with the Natural Resources Defense Council. I'm here to 20 urge you to approve the Commission staff's revised 21 legislative report regarding ballast water treatment 22 systems, and I have just a few brief points.

California has been a national leader in 23 24 developing long overdue regulations to address invasive 25 species discharged in vessel's ballast water, and is

1 critically important that this effort continue on schedule. 2

Thanks to the Commission's leadership, California 4 was the first State to adopt strict standards to limit the 5 amount of invasive species that vessels can dump along our coast in their ballast water.

7 Similar standards should have been required by 8 U.S. EPA and the Coast Guard under federal law, but is 9 only because of the leadership of California and other 10 states that any significant progress has been made at the federal level. 11

12 The Commission staff's report accurately finds 13 that technology is developing rapidly and that at least 14 eight treatment systems are commercially available that 15 demonstrate the potential to meet California's standards.

16 Again, we support approval of the staff report 17 today. Thank you very much.

18 ACTING CHAIRPERSON ARONBERG: Thank you. 19 ACTING COMMISSIONER BRYANT: I'd like to move 20 approval of the staff report. COMMISSIONER MALDONADO: I'll second that. 21 22 ACTING CHAIRPERSON ARONBERG: We have a motion

23 and a second.

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All in favor say aye?

(Ayes.)

ACTING CHAIRPERSON ARONBERG: The report is 1 2 approved. The next item, 52, is to consider termination of 3 4 a recreational pier lease and to authorize ejectment 5 proceedings. б Can we have the staff presentation. 7 EXECUTIVE OFFICER THAYER: That presentation will 8 be made by Vicki Caldwell who is from our Land Management 9 Division. 10 (Thereupon an overhead presentation was Presented as follows.) 11 LAND MANAGEMENT SPECIALIST CALDWELL: 12 Good 13 morning, Commissioner. My name is Vicki Caldwell. I'm a 14 Public Land Management Specialist with the Commission's 15 Land Management Division. I'm here to present information 16 on Calendar Item 52. This item asks the Commission to 17 confirm staff's finding that Larry M. Hamilton and Laura 18 B. Hamilton, trustees of the Larry and Laura Hamilton trust dated January 3rd, 2006 are in default of their 19 20 lease for the reasons to be described in this 21 presentation. 22 As background, Commission staff received a lease 23 application on June 4th, 2007 from the Hamilton's 24 consultant for the construction, use, and maintenance of 25 an uncovered floating boat dock, pilings and a gangway

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located on the Sacramento River adjacent to their upland home located at 14065 River Road in Walnut Grove.

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LAND MANAGEMENT SPECIALIST CALDWELL: This exhibit is what the Commission approved in the lease. The lease application included information regarding permits that had been obtained from the Department of Fish and Game, the State Reclamation Board, and the Reclamation District number 554.

In addition, the application reported that several other permits and consultations from the Central Valley Regional Water Quality Control Board, the U.S. Fish and Wildlife Service, and the U.S. Army Corps of Engineers were under review, but not yet completed.

15 The application was deemed complete and staff 16 negotiated a lease that included construction-related 17 lease provisions, in Section 3 Paragraph 3 and 4, that 18 required the Hamiltons to provide the Commission 15 days notice prior to the start of construction and within 60 19 20 days of completion of construction; confirm when 21 construction was completed and submit photographs and 22 as-built drawings of the authorized improvements.

And in Section D Paragraph 8, that required the Hamiltons to obtain and maintain all federal, State, and local permits and entitlements for the term of the lease.

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The Hamiltons agreed to the terms of the lease. And at its October 30th, 2007 meeting, the Commission authorized a new 10-year recreational pier lease to the 4 Hamiltons for their project.

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Between October 2008 and April 2009, staff sent several letters requesting that the Hamilton's respond to the construction provisions of the lease. The Hamilton's failed to respond to staff about the construction and the dock was constructed some time in 2008.

10 On July 23rd 2009, Commission staff was notified 11 by the Army Corps of Engineers that the Hamilton's were in violation of Section 10 of the Rivers and Harbors Act, 12 because they constructed the dock without obtaining an 13 14 Army Corps permit and that the dock was constructed in an 15 Army Corps Delta smelt mitigation site.

16 The Corps requested the docking facilities be 17 removed. This photo shows -- the next photo will show --18 --000--

19 LAND MANAGEMENT SPECIALIST CALDWELL: -- the 20 constructed dock and mitigation site.

21 Between August and October 2009, staff sent 22 letters to the Hamiltons and their consultant requesting 23 status of their efforts to resolve this violation. 24 Neither the Hamiltons nor their consultant responded. 25 On June 7th, 2010, staff received a second Notice

of Violation from the Army Corps that the Hamiltons remained in violation and staff learned that the Hamiltons had not responded to the first notice of violation in 2009.

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On July 14th, 2010, Commission staff gave formal written notice to the Hamiltons that they were in default of their lease, and pursuant to the terms of their lease, they had 30 days to cure the default. Staff further notified them that if they did not comply within 30 days, staff would recommend termination of the lease for consideration by the Commission.

On July 29th, 2010, staff received a letter from the Hamilton's consultant, in which they advised that the Hamiltons would be pursuing this matter with the Army Corps of Engineers to rectify the situation regarding the Army Corps permit and requested a postponement of this action before you, while they are engaged with the Army Corps and compiling the photographs and as-built drawings.

On August 9th, 2010, staff responded to the Hamiltons and their consultant that the item would remain on the agenda, because the Hamiltons knowingly constructed the docking facility without obtaining the required permits, and because of their failure to comply with the term of their lease pertaining to the construction of the dock.

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LAND MANAGEMENT SPECIALIST CALDWELL: The next photo will show -- as you can see how it is overgrown the bank -- the mitigation site.

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LAND MANAGEMENT SPECIALIST CALDWELL: And the final will show the completed mitigation by the Army Corp.

8 Staff is requesting that the Commission grant authorization to staff to issue a Notice of Termination 10 and take the necessary legal action to eject the Hamiltons and remove the facilities if the Hamiltons fail to submit 11 12 necessary documents required by the lease and take prompt 13 action to remedy the permit issues with the Army Corps.

In conclusion, staff is recommending that the 14 15 Commission, first, find that the Hamiltons, as trustee of 16 the Larry and Laura Hamilton Family Trust, dated January 17 3rd, 2006 are in default of their lease PRC 8765.9, 18 because they have not complied with Section D, Paragraph 8 of the lease, where they agreed to obtain and maintain all 19 20 permits relating to the construction of their dock and Section E, Paragraph 3 and 4, where they agreed to provide 21 22 15 days notice prior to the start of construction and 23 within 60 days of completion of construction confirm when 24 construction was completed, and submit photographs and 25 as-built drawings.

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Two, authorize staff to issue a Notice of Termination of lease PRC 8765.9.

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3 And three, authorize staff and the Office of the 4 Attorney General to take all necessary steps, including 5 litigation, to eject Larry M. Hamilton and Laura B. б Hamilton, trustees of the Larry and Laura Hamilton Family 7 Trust dated January 3rd, 2006 from State sovereign land, 8 to seek removal of the docking facilities, to seek 9 restoration of sovereign lands at this location to its 10 natural condition prior to the placement of the 11 improvements to the satisfaction of the Commission, to seek other such remedies available for the breach of the 12 13 lease, and to recover the Commission's damages and costs. 14 That concludes my presentation. 15 ACTING CHAIRPERSON ARONBERG: Thank you. 16 Comments from Commissioners? 17 COMMISSIONER MALDONADO: Yeah, I've got a 18 question. Why is this going this route? 19 They can't afford to pay it or they don't want to 20 pay it or --LAND MANAGEMENT SPECIALIST CALDWELL: 21 They 22 haven't contacted the Army Corps to set up a meeting to 23 resolve this issue. 24 EXECUTIVE OFFICER THAYER: Given their recent 25 letter, they might finally be seeing the light of day that

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this is something that needs to be done. I mean, to their credit, they got the authorization from us, and from several different agencies, but just neglected to do it from the other two and neglected to give us the as-built 4 plans and all the other things that every other lessee needs.

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From my perspective, I'm hoping the fact that we've gotten this letter, and if the Commission takes this action today, that they'll understand they could lose their dock, and that they'll take the appropriate steps to fix the situation.

12 And from our perspective, that would be a satisfactory result. The dock could stay, if they would 13 14 get the Corps permit, give us the as-builts, and the 15 pictures and everything else that needs to be done and 16 we'd be done with it. But we've reached the point as a 17 staff where we need your help to bring that about.

18 ACTING CHAIRPERSON ARONBERG: Thank you. Do we have a motion? 19

20 ACTING COMMISSIONER BRYANT: I'll move the staff 21 recommendation.

22 COMMISSIONER MALDONADO: And I'll second the 23 staff recommendation.

24 ACTING CHAIRPERSON ARONBERG: We have a motion 25 and a second.

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87 1 All in favor say aye? 2 (Ayes.) 3 ACTING CHAIRPERSON ARONBERG: Staff's 4 recommendation is approved. Item 53 is to consider termination of a holdover 5 б month-to-month occupation of State Lands denial of an 7 application for a lease and to authorize ejectment 8 proceedings. 9 May we have the staff presentation. 10 EXECUTIVE OFFICER THAYER: Thank you. Ms. Clark 11 also from our Land Management Division, one of the other 12 land agents will make this presentation. 13 LAND MANAGEMENT SPECIALIST CLARK: Good morning, 14 Commissioners. 15 (Thereupon an overhead presentation was 16 Presented as follows.) 17 LAND MANAGEMENT SPECIALIST CLARK: My name is 18 Michelle Clark. I am with the Land Management Division. 19 MR. LLOYD: Ms. Clark, can you pull the 20 microphone closer to you. 21 LAND MANAGEMENT SPECIALIST CLARK: Oh, sure. 22 Today, I'll be presenting information on Calendar 23 Item 53. The item before you involves an application for 24 a commercial lease from Ron Sorenson, doing business as 25 the Rio Ramaza Marina for the continued use of a

1 previously authorized commercial marina, now consisting of 2 a boat launch --

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LAND MANAGEMENT SPECIALIST CLARK: -- gangways, walkways, uncovered floating boat docks, and pilings on approximately 3.5 acres of sovereign land in the bed of the Sacramento River adjacent to 10000 Garden Highway in Sutter county.

9 As background, on July 30th, 1970, the Commission
10 authorized a 25-year commercial lease to 4-Jay Investments
11 Incorporated, doing business as the Rio Ramaza Marina.

12 That lease expired on July 31st, 1999 and went 13 into holdover status. A little over a month later, the 14 upland property and the marina were sold to Ron Sorenson. 15 And shortly thereafter, staff of the Commission became 16 aware of the ownership transfer and began notifying Mr. 17 Sorenson that a new lease was required for the marina 18 facilities.

Between 1999 and 2008, staff sent several letters made phone calls and performed several site visits in attempt to bring Mr. Sorenson under lease. During that period, Mr. Sorenson made periodic rent payments, which staff accepted. Staff considers the lease to be in a month-to-month holdover tenancy.

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During the site visits, staff observed that the

docks had fallen into disrepair and continued to
 deteriorate.

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In October 2008, Mr. Sorenson finally -- excuse me, finally submitted a lease application along with the \$6,000 minimum expense deposit to process the application. At that time, Mr. Sorenson owed outstanding rent, including penalty and interest for the period of August 1st 2006 through July 31st, 2009.

9 Staff informed Mr. Sorenson that in order to 10 process the application, the back rent must be paid, and 11 he agreed to apply the \$6,000 deposit toward the 12 outstanding rent. Staff then requested an additional 13 \$3,000 to cover the minimum expense deposit to continue 14 processing the application.

At that time, the marina manager notified staff that the deteriorated floating docks had been removed and that work on replacing the docks had begun.

18 Staff then performed a site visit and confirmed 19 that eight of the original 12 docks had been removed, and 20 that four docks with approximately 60 exposed pilings 21 remained in the bed of the river.

As part of the application, staff required a repair plan detailing how and when the marina would be reconstructed and restored. Throughout 2009 and up until last month, staff repeatedly sent letters and made calls

to both Mr. Sorenson and his manager, requesting that they submit a complete application, submit a repair plan for the marina, provide the minimum expense deposit to cover the application costs and pay the rent that had been accruing since August 1st, 2009. Mr. Sorenson did not respond.

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7 On July 14th, 2010, Mr. Sorenson was sent formal 8 notice of the staff's intent to recommend termination of the holdover tenancy and denial of the application for the 10 Commission's consideration at this meeting.

11 Mr. Sorenson responded and met with staff on July 27th to discuss his ability to pay the outstanding rent, 12 13 provide the funds necessary to cover staff costs to 14 process an application, and maintain a lease and the lease 15 premises.

16 Mr. Sorenson stated that he has met with personal 17 financial difficulties and that the marina is subject to economic obstacles due to its remote location and the 18 current levee repair work taking place along Garden 19 20 Highway.

He assured staff that he is committed to 21 22 providing the processing fees, the rent, and outstanding 23 information, and wants to move forward with the new lease 24 and continue repairs to improve the marina facilities. 25 On August 5th, 2010, after this meeting agenda

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was finalized, staff performed a site visit, and the
 photos you are seeing today were taken at that visit.

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While at the site, Mr. Sorenson's manager provided staff with a check for \$2,500 toward processing the application. And as late as this week, Mr. Sorenson's manager provided an additional \$500. The \$3,000 dollars has now been applied toward the outstanding staff costs incurred during the past two years.

9 In conclusion, because of the circumstances that 10 have occurred over the past 10 years, staff is 11 recommending that the Commission, one, authorize staff to 12 terminate the month-to-month tenancy of a general lease, 13 commercial use, lease number PRC 4485.1.

14 If the applicant fails within 60 days to complete 15 the lease application process, including the submission of 16 the application processing fees, submission of a 17 deteriorated repair plan, and payment of accrued back 18 rent, plus penalty and interest.

19 And two, authorize staff of the State Lands 20 Commission and the Office of the Attorney General to take 21 all steps necessary, including litigation, to eject 22 Richard Sorenson, to seek removal of all improvements from 23 sovereign land in the bed of the Sacramento River, to 24 restore the sovereign lands at this location to their 25 condition prior to the placement of the improvements, and

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1 to recover the Commission's damages and costs, including unpaid back rent, penalty and interest upon failure of the 2 3 applicant to comply with the conditions authorized in 4 Paragraph 1 above. 5 Staff is available to answer any questions. 6 ACTING CHAIRPERSON ARONBERG: Thank you. 7 Comments from Commissioners? 8 Comment from the public? 9 I don't have any speaker cards here. 10 Do we have a motion? ACTING COMMISSIONER BRYANT: I'll move approval. 11 COMMISSIONER MALDONADO: I'll second. 12 13 ACTING CHAIRPERSON ARONBERG: We have a motion 14 and a second. 15 All in favor say aye? 16 (Ayes.) 17 ACTING CHAIRPERSON ARONBERG: Staff 18 recommendation is approved. 19 The next item -- Paul, where are we? Are we 20 circling back to --21 EXECUTIVE OFFICER THAYER: Probably 55. 22 Fifty-four has been taken off. Although, it will be 23 subject to public comment, during the public comment 24 period, but we still have 55 remaining. 25 ACTING CHAIRPERSON ARONBERG: Okay, so Item 55.

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Mario, hi.

LEGISLATIVE LIAISON DE BERNARDO: Good morning, Madam Chair and Commissioners. My name is Mario De 3 4 Bernardo. I'm the Legislative Liaison for the State Lands 5 Commission.

As you well know, Washington D.C. has been very busy with the Deepwater Horizon oil spill. There are at least 10 major investigations occurring by the federal government, at least -- on Capitol Hill at least 47 bills addressing the oil spill. And there are several discussion drafts that are being discussed and possibly introduced. 12

13 This resolution supports several key provisions 14 in these bills. These provisions repeal or increase the 15 cap of liability on oil spills, impose stronger standards 16 and technology for oil spill response and prevention, 17 including standards and technology requirements for 18 blowout preventers, mandates worst case scenario planning for oil spills, calls for monthly inspections of offshore 19 20 facilities with an increase in inspections if there are safety violations found, regulation of the chemical 21 22 dispersants used in oil spills, protection for whistle 23 blowers, and improvement of federal agencies' roles in oil 24 spill prevention and response, including an increase in 25 training and response within the Coast Guard, EPA, and the 1 | successor of MMS.

2 This resolution supports all of these key 3 provisions. It also supports or urges Congress and the 4 President to support a permanent ban on offshore oil 5 leasing or new offshore oil leasing off the California б coast. The Commission in the last decade, as well as the 7 Governor, has strongly pursued this with the federal 8 government 9 EXECUTIVE OFFICER THAYER: This resolution would reiterate that position once again. 10 11 Thank you. 12 EXECUTIVE OFFICER THAYER: To add, if I may, to 13 what Mario said, we see this as kind of a bookend to the 14 staff report on the State programs that obviously, as has 15 been testified, as the Lieutenant Governor referred to, 16 there are 27 offshore oil platforms, offshore California, 17 and we only have four of them in State waters. The rest 18 of them are in federal waters. So we could do all the 19 work in the world in improving our State program, but the 20 risk is still, at least in a quantity perspective, from 21 the federal waters. 22 We can't regulate that, but we think some of the 23 measures that are being proposed in Congress are worthy of support for attempting to improve that situation. 24 We 25 didn't try and go through on a bill-by-bill basis picking

bills that should be supported. A lot of that is changing. Instead, it seemed more sense to pick out the kinds of policy improvements and program improvements that made the most sense and then have the Commission take a stand on those.

Again, this resolution was something that was proposed by the Controller's Office.

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8 LEGISLATIVE LIAISON DE BERNARDO: I would add 9 that it's likely that several of these proposals, which 10 are in separate bills now, will be consolidated into more 11 comprehensive bills. And so as Paul said, that's the 12 reason why we didn't go with specific bills, but went with general concepts, so that if those bills are combined into 13 14 bigger pieces of legislation, that we can send a support 15 letter.

16 ACTING CHAIRPERSON ARONBERG: Thank you, Mario.17 Thank you, Paul.

18 CHIEF COUNSEL FOSSUM: Madam Chair, on a 19 procedural point, before the Commission can vote on this, 20 I have to let them know that we have two alternates now to 21 the Constitutional officers. Only one is allowed, so only 22 one of you can participate and vote on the matter. This 23 does not apply to the Director of Finance's Office.

ACTING CHAIRPERSON ARONBERG: Thank you, Curtis.That's a good point.

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1 So may I have a motion. 2 ACTING COMMISSIONER BRYANT: I was confused by 3 that. 4 ACTING CHAIRPERSON ARONBERG: Curtis can explain 5 the rule. б ACTING COMMISSIONER BRYANT: I'm sorry. I didn't 7 realize that the Lieutenant Governor had left. 8 CHIEF COUNSEL FOSSUM: The Lieutenant Governor is 9 Absent and so Amanda Fulkerson is taking his place. 10 ACTING COMMISSIONER BRYANT: Moving on, I'm sorry. I just didn't -- I'm not paying attention. 11 12 I'm only paying attention to staff. 13 (Laughter.) 14 ACTING COMMISSIONER BRYANT: Just on this, I just 15 want to double check, in light of my earlier comments, the 16 eight things that we're asking to do -- suggesting that 17 federal government do, those are all things that we 18 currently do on our own California platforms, is that --EXECUTIVE OFFICER THAYER: They're either things 19 20 that we already do or are encompassed in the 21 recommendations we included in our prior report. And we 22 did that. We kind of did a cross-check to make sure we're 23 being consistent.

ACTING COMMISSIONER BRYANT: Okay, and then just in the final resolved about permanently banning offshore

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1 oil. I think we're all talking about new offshore oil and 2 new gas leases. It doesn't say that. It almost implies 3 that we were suggesting that they cease immediately, which 4 may be --

5 EXECUTIVE OFFICER THAYER: And it makes reference 6 not to the leases, but to the sales. So we're saying ban 7 sales. And that's what makes the lease -- if you're more 8 comfortable, we can introduce the word "new" into the --

9 ACTING COMMISSIONER BRYANT: Yeah, that would be 10 good, and then I'll move approval.

11 EXECUTIVE OFFICER THAYER: Okay, we'll put that 12 in after "new" -- or after "ban".

ACTING COMMISSIONER BRYANT: Okay, then I move approval.

Thank you.

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ACTING CHAIRPERSON ARONBERG: And I'll second the motion. And it carries unanimously, with one not participating, pursuant to law.

19 EXECUTIVE OFFICER THAYER: And which? 20 ACTING CHAIRPERSON ARONBERG: Oh, I think I'm 21 participating. Amanda is okay with me participating, yes. 22 EXECUTIVE OFFICER THAYER: Just for our records. 23 Thanks. 24 So that completes our regular calendar. And now,

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as the Chair was alluding to, we could, if the Commission

agrees, circle back to Consent Item 25, where again we had thought there was no opposition to this, but have received notification that Mr. Wes Moody, who is associated with the Agate Pier Swim Club, objects to the rent review that the staff had recommended that the Commission adopt. I believe the staff recommendation will be presented by Mary Hays from our Land Management Division.

ACTING CHAIRPERSON ARONBERG: Thank you.

9 PUBLIC LAND MANAGER HAYS: Good morning,10 Commissioners.

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I'm going to give you just a quick summary of Calendar Item 24. My name is Mary Hays. I'm with the State -- with the Land Management Division, and I'm a Public Land Manager.

15 Calendar Item 25 is regarding a revision of rent 16 for an existing lease at Lake Tahoe. Our lessee is Agate 17 Pier and Swim Club Incorporated. And they're located at 18 5690 North Lake Boulevard in Agate Bay, which is in Placer 19 County at Lake Tahoe.

Agate Bay Pier and Swim Club is a private club, and they have on the State sovereign lands an existing pier, 21 mooring buoys, and one marker buoy.

The lease was approved by the Commission in December 16th of 1998. And at that time, the rent was set -- minimum rent with a percentage of gross, because it

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was our understanding that they were also renting their 21 buoys to their members. So the rent was based, at that time, on an existing benchmark that we had at Lake Tahoe is an appraisal that is applied within the bed of Lake Tahoe for recreational and commercial. Actually, we have commercial and recreational type leases there.

Pursuant to the terms of the lease, the Commission reviews the rent every five years. Just as a little background, in 2007, we did a new benchmark. The prior benchmark had been set in 1992. It's been many years in between. We did update it in 2007, so there was a significant increase in rents at Lake Tahoe.

Just to give you a little background, the rent for the use of State Lands for a single use buoy went from \$93 a year to \$340 a year. And the rent per square foot for recreational and commercial use went from 21 cents a square foot to 80 cents a square foot. So there's a significant jump in rent.

Pursuant to the terms of the lease, we are 20 bringing this item to the Commission to increase the rent beginning July 1st of 2010. And we are requesting that 21 22 the Commission approve the revision of the minimum rent 23 for the lease PRC 3994.1 from \$3,220 a year to \$11,720 a 24 year effective July 1st of this year.

> ACTING CHAIRPERSON ARONBERG: Thank you, Mary.

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PUBLIC LAND MANAGER HAYS: And we're available 2 for anymore questions.

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ACTING CHAIRPERSON ARONBERG: Thank you. We have a speaker card from Wes Moody.

MR. MOODY: Good morning. My name is Wes Moody. I'd like to thank the Commission for hearing me on this important matter to my community.

8 I'm a volunteer director. One of several for the 9 Agate Pier and Swim Club. We're are a 501(c)(7) nonprofit 10 organization. We're effectively a community service 11 entity, and we're doing our best to provide vacation and 12 recreational opportunities for a small community in North Lake Tahoe. 13

14 The Agenda Item C25 is staff's recommendation to 15 increase the lease fee on an annual basis. You just heard 16 from staff on that. The increase again is from \$3,220 per 17 year to a little over \$11,700 per year. That's a 264 18 percent increase in a single year.

19 We have twice written to the staff over the 20 course of the last year seeking a more moderate increase. 21 Our first proposal was to increase it from the \$3,220 per 22 year to a little more than \$5,000 a year, which would 23 itself be a 57 percent increase in a single year.

24 When staff advised us of the benchmark study 25 they'd done in 2007, we compiled some information about

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the real estate price declines in the Tahoe area since 2007. And on that basis, we revised our requested lease terms from the original \$3,220 up to \$8,204, which is again itself a \$155 -- 155 percent increase in a single year, compared to the 264 percent increase that staff was recommending.

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7 Both of our offers have been rejected by the And most recently, their offer was to simply delay 8 staff. 9 the effectiveness of the 264 percent increase. But if I 10 understand staff this morning, that offer is not on the 11 If I understood correctly, the recommendation this table. 12 morning is the increase be effective on January 1st --July 1st, 2010. 13

14 By way of background -- and it's been a long 15 morning, so I'll try to be as brief as possible. In the 16 early 1950s a man by the name of Buzz Davis bought 17 property between -- on the north shore of Tahoe between 18 what is today Carnelian Bay and Kings Beach, and subdivided that property for residential vacation use for 19 20 the most part, and had the vision of providing vacation 21 and recreational opportunities for what amounts to working 22 class people.

These are not waterfront homes. These are not estates. These are relatively small lots, where, as I mentioned, working class people can provide a vacation

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opportunity for their family.

Buzz had the vision of creating something good 2 3 for families, and particularly children. And in the early years, Buzz would bring burros and livestock ponies to the 4 5 area and give kids pony rides. A pool was constructed. б He came up with a bunch of goofy games that were geared 7 toward the children that we continue today. Penny dives 8 in the pool, and an opportunity to guess how many pieces 9 of candy are in a jar and win the jar of candy.

We have a 4th of July parade, where one of the members of the community has a truck with a PA system and we play patriotic music as we drive the truck around the neighborhood. And all the kids in the neighborhood have their bikes decorated with red, white, and blue, and come back to the pool and have a barbecue.

Again, Pledge of Allegiance. It's a little slice of Americana. It's, in some ways, a look back in time, but it's intended for the families there in Agate Bay.

19 It's very clear we are not a homeowners 20 association, because when Buzz Davis, the original 21 developer, grew ill and decided to attempt to sell the 22 amenities to the community, it was offered to all members 23 of the community, but only a fraction of the residents in 24 the community decided to opt in to the purchase of the 25 pier and the pool.

But we still represent 238 families in the area, and provide this pier and buoy, that's the subject of the staff's recommendation, for use by those 238 family members, as well as guests that they have or, in some cases, renters.

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6 We've, as I mentioned, tried to stay true to the 7 spirit of Buzz's original vision for the area. It's again 8 kind of a throwback to an earlier era. We're not a 9 homeowners association, but we're also not a commercial 10 venture. We simply collect dues from our member families 11 in an effort to recover the cost. Again, we're a 12 nonprofit organization.

Over the course of the past five years, not withstanding the benchmarking that the staff has referred to, we've increased our buoy fees to our members about nine percent a year. And our revenues to the club -again nonprofit organization. We've been losing a little bit of money, but our revenues have been increasing at about six percent, as a result of the rental fees.

Those are pretty typical increases, I believe, under the circumstances. And our club, this group, this community cannot withstand an increase that the staff is recommending. This 264 percent increase in a single year, even if it was spread over a couple years is just totally untenable to us.

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And so I would respectfully request that the Commission consider some more reasonable increase than what has been recommended by the staff.

ACTING CHAIRPERSON ARONBERG: Thank you, Mr. Moody for the presentation. What's the pleasure of the Commission?

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Any comments?

8 ACTING COMMISSIONER BRYANT: Can staff comment back on that a little bit. I just -- it is a dramatic 10 rent increase, but albeit, we've been getting criticized 11 for not getting good rent, so it's a Catch 22 here.

EXECUTIVE OFFICER THAYER: Well, and I think I 12 would say that, if anything, that probably the rent had 13 14 been too low before. That when it was originally set, it 15 was several years after the earlier benchmark had been 16 set. So the association has been -- or the club has been 17 enjoying kind of below market rents, and so the shock is 18 harder.

19 We ran into the exact same thing on the marine 20 oil terminals that the Senator was concerned about, where we had 65-year old leases with no opportunity to change 21 22 them, and we ended up in one case multiplying the marine 23 oil terminal rent by 40 times to bring it current, which 24 was one of the reasons it was difficult.

So our approach has been it's best to set market

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rent at this point. We're going to avoid that way having large rent increases in the future, if we set them at the right rate now. This is the same rate we're using everywhere else. I don't know how they prorate costs of the buoys, whether the person who enjoys the buoy pays for it or whether it's paid for by the entire association. It's obviously about 500 a year for the -- if the rent were imposed on the buoy holders, it's about \$50 a year per family, if it were distributed over the whole thing.

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But regardless of that, we don't charge corporations or people who have a lot of money more money 12 to use the State property or less money. We just -- we crank in the appraised value, and try and get the fair 14 market rent without other regard.

We do have the ability to charge less or no rent, 15 16 if there's a public benefit. But again, although this may 17 be a community, in the sense that everybody knows each 18 other and has parades and that sort of thing, it's also a private membership club that some elect to belong to and 19 20 others don't. And so it's not equivalent to a town 21 facility or anything like that.

22 So given all of that, we think we've set the rent 23 at the rate that our appraisal from back in 1997 indicated 24 was the appropriate bench mark. And it's consistent with 25 what we're doing in other places in Tahoe.

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ACTING CHAIRPERSON ARONBERG: Thank you. 1 It looks like Mr. Moody wants to make a point. 2 3 MR. MOODY: If I could just make two quick 4 Number one, I am under the understanding that the points. State Lands Commission does offer a different lease fee 5 for homeowners associations, although we are not a б 7 homeowners association in many respects. In this regard, we're very like a homeowners association, much more like a 8 9 homeowners association than we are a business that's 10 trying to make money on buoy rental.

11 The second point I'd like to make is what 12 business, or for that matter, what government would 13 neglect to make periodic assessments or reappraisals of 14 costs, and then expect to be reasonable to recover all of 15 that in a single year. That's just not a reasonable 16 practice, in my judgment.

EXECUTIVE OFFICER THAYER: I want to be clear, we're not recovering past rents where the rate might have been higher in the past. We're only setting a rent for the go forward, not trying to make up for lost time. This is the rent that we would have charged if they were paying 10,000 a year prior to this. So we're not trying to recover. We're trying to get to the market rate.

ACTING CHAIRPERSON ARONBERG: Okay, and I think there was a question that probably relates to the fact

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that homes owned by the upland owner -- I'll let Curtis
 chime in and explain the rule.

3 CHIEF COUNSEL FOSSUM: The Legislature has 4 prohibited the Commission from charging rents for 5 homeowners who have piers or buoys out in the lake if they 6 are the upland owner and they have a residence on that. 7 And that is applied to homeowners associations on a 8 percentage basis as well. I think there's something on 9 the calendar, in fact, in that regard.

10 So when you are not a homeowners association or 11 individual upland owner, then the Commission is required 12 to charge a fair market rent and that's what we're doing 13 here.

ACTING CHAIRPERSON ARONBERG: Thank you.

15 ACTING COMMISSIONER FULKERSON: May I ask one 16 more question?

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ACTING CHAIRPERSON ARONBERG: Sure.

ACTING COMMISSIONER FULKERSON: Would you please reiterate -- you said there was an agreement or an offer -- two offers that you guys had made with the association -- or he -- I'm sorry, he said that, and those offers were rejected?

23 MR. MOODY: I was the one that referred that24 those were offers from our association.

ACTING COMMISSIONER FULKERSON: They were offers

from your association to the State Lands Commission?

MR. MOODY: Correct, written offers.

EXECUTIVE OFFICER THAYER: That's right.

ACTING COMMISSIONER FULKERSON: And what were they? What were the offers?

EXECUTIVE OFFICER THAYER: One was, what, 5,000 and the other one was 8,000 approximately?

8 MR. MOODY: The first one was 5,048 per year, and 9 the second one was \$8,204 per year.

10 ACTING COMMISSIONER FULKERSON: And what did you 11 base that on?

MR. MOODY: The first one was -- I'm sorry, I can't remember what the basis for the first one was. I believe it was a percentage increase based on the prior period of time, but I can't be sure about that.

But for sure, the second one was based -- we had heard in the meantime from the staff that they had done this 2007 benchmarking study. And so the second offer was based on what we believe to be the decline in values since January 1st, 2007. And that's how we arrived at the \$8,204.

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ACTING COMMISSIONER FULKERSON: Okay, thank you.

ACTING CHAIRPERSON ARONBERG: Okay, and, Mr.
Moody, I'm just going to point out something that you may
not be aware of. It was during the Executive Officer's

report. Paul talked about this. But the timing of your request is simultaneous with the Joint Legislative Audit Committee's decision to examine the State Lands 4 Commission, to make sure that the State Lands Commission 5 is receiving market rate rents for all of its properties.

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And so that's just a timing issue. And I think it's in everyone's mind. So I'm just going to inform you of it, because I know you don't -- probably don't follow our -- all of our goings on as carefully as we do.

10 MR. MOODY: As long as we're talking about coincidences in time, this also occurs at a time when the 11 12 TRPA has imposed upon all buoy owners in the basin 13 enormous increases in fees. So it's breaking the back of 14 our community association.

> ACTING CHAIRPERSON ARONBERG: We understand.

16 EXECUTIVE OFFICER THAYER: And I want to make 17 sure the record is clear that the rent that we're 18 proposing be adopted for this was set before Senator 19 Cogdill's letter was issued. So the staff was not 20 influenced by that in making this proposal.

21 ACTING CHAIRPERSON ARONBERG: I was just pointing 22 out, so that Mr. Moody -- it seems like it's come up, but 23 I wouldn't -- I didn't know if Mr. Moody was aware of it, 24 so I thought I would just let him know.

What's the pleasure?

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ACTING COMMISSIONER BRYANT: I'll move approval of the staff recommendation.

ACTING CHAIRPERSON ARONBERG: And I'll second.
 And so it's adopted by two with one not
 participating.

EXECUTIVE OFFICER THAYER: That concludes the regular calendar, and we would move to public comment.

8 ACTING CHAIRPERSON ARONBERG: We have a number of 9 speaker cards for public comment. So I'm informed that 10 our timer may be malfunctioning.

11 EXECUTIVE ASSISTANT LUNETTA: I think it may be 12 functioning.

ACTING CHAIRPERSON ARONBERG: Okay, it may be functioning. Okay, there are three minutes for each person who makes public comment. And if you could get --I will call the names out three in a row. Just please get ready so that you can approach the podium without walking all the way from your seat.

We're going to start with Marty Adams, followedby Katherine Stone, followed by J. Roger Myers.

21 MR. ADAMS: Good afternoon. Marty Adams from the 22 Department of Water and Power in Los Angeles.

I don't have an item on the agenda this time for a change, but I promised that I would give you a report every meeting and so I intend to do it real quickly.

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1 Just to let you know, the master plan for Owens Lake is proceeding very well. I would like to thank Paul 2 3 Thayer and his staff Colin Connor and Marina Brand have 4 been involved with the process. Paul has made them 5 available. They make a two-day trip going to Owens Valley б every month to participate very actively in the master 7 And we expect to have a draft plan out by the end plan. 8 of the calendar year. So we're looking real good on that.

9 And we do think we have agreement across the 10 board, that it is the way ahead for the lake. And Item 44 11 on your Consent Agenda for the EIR consultant was in 12 conjunction with the master plan, so we're happy to see 13 that move ahead.

Last meeting in June, you did award us a lease for tillage on the areas that Great Basin Air Pollution Control District found suitable on the lake, the Phase 7 areas.

Yesterday, I was at the lake. We have done test tillage areas in all the Phase 7 -- all the Phase 7 areas. On Monday, they'll be evaluating it with our scientists and Great Basin to find out which areas we believe are suitable.

And so hopefully we'll have some significant interim dust controls in the Phase 7 areas to help with the dust season coming ahead.

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As far as what we see in the future, in terms of compliance, we do know that October 1st, we will be technically out of compliance with the State implementation plan.

5 We believe that the correct path ahead, because б there is an exposure of fines for the City of L.A. is that we'll be entering into probably a stipulated order of abatement for dust control. That order will address controls for Phase 7 in lieu of the Moat and Row not 10 moving ahead, and something that's permanent that meets 11 the requirements of the Great Basin, and also controls for 12 Phase 8, Phase 9 and potentially Phase 10 as well.

13 Recently, we put out a Mitigated Negative Dec for 14 a gravel project on two square miles of Phase 8. Staff 15 has given us comments and we are responding to comments at 16 this time.

17 We believed we had some time to work with staff 18 on trying to find a way to make that workout. Yesterday, we had a meeting with Great Basin and it looks like in 19 20 order to work on our stipulated order, we're going to have 21 to try to move that ahead to get that in front of the 22 Board, so we have a response to a gravel project, so we 23 can know whether that can be included in our stipulated 24 order or not.

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So that's kind of where we stand in a nutshell.

If you have any questions, I'd be glad to answer them.

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ACTING CHAIRPERSON ARONBERG: Thank you, Marty. MR. ADAMS: Thank you.

We have Katherine Stone followed by J. Roger Myers, followed by David Johnston.

б MS. STONE: My name is Katherine Stone, and five 7 of the people who signed cards are not going to speak. 8 They're going to yield their time to me. Although, I 9 won't take it all. Those are David Johnston, who's 10 president of the Seacliff Beach Homeowners Association, 11 Pat McDonald, who's the vice president of the HOA, Ed 12 McDonald, who's a member of the HOA, and J. Roger Myers, a 13 trial attorney.

I am also an attorney for the homeowners association. I mailed you the letters with the exhibits, express mail yesterday -- no, Wednesday, and I provided you with copies today.

And I hope you will take a look at them. And I understand we may be back before you in October, if we can come to some kind of an agreement with staff. I want to thank the Lieutenant Governor's office very much for all the efforts they have made to try to resolve this issue.

It involves the repair of a revetment that protects 49 homes at Seacliff Beach. We've been trying to get it repaired for four years through the various

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approvals. And we finally got Coastal Commission approval
 two years ago.

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We took a proposed compromise to the association on Sunday, but they did not approve it. And that's because they believe that the revetment was built on private property, and so does CalTrans, who actually built it in 1972 as mitigation for the highway that goes out over the ocean now.

9 And the project, the highway project, including the revetment, was before the State Lands Commission in 10 11 1970. Exhibit 1 to the packet is the transcript of that hearing. And the CalTrans engineer testified that the 12 13 revetment had been designed by their expert and was part 14 of the project. And CalTrans attorneys and staff have 15 stated emphatically that they built it on private 16 property.

A settlement -- there was a lawsuit for damages, and a settlement was reached in 1977, which repeatedly emphasizes that the revetment was built on private property. And it refers to the right to repair the revetment, the landowner's right to repair it.

We have proposed a boundary line agreement at the design toe of the revetment. That location, the design toe of the revetment, has been approved by the Coastal Commission. It's under the sand, of course.

Exhibit 15 shows the design toe of the revetment and the 1953 ordinary high-water mark. The compromise would be to pull in that 1953 ordinary high-water mark and pull out a small portion in front of 10 or 12 lots.

5 We are eager and willing to pay all of staff's 6 costs, past and future, and a boundary line assessment 7 fee, a reasonable fee. Staff has now indicated a 8 willingness to consider a boundary line agreement, just 9 today -- or yesterday I got a letter, and to put it on the 10 October calendar.

11 So we respectfully request that you ask staff to 12 follow through with this. If we don't get the revetment 13 repaired this year, and there are heavy storms, there may 14 be serious damage.

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Thank you very much.

ACTING CHAIRPERSON ARONBERG: Thank you.

Apart from the people that Ms. Stone mentioned, I don't have any other speaker cards. Is there anyone else who wishes to speak during public comment?

EXECUTIVE OFFICER THAYER: I would just say that we believe that we've received in, the equivalent of an application, a proposal for this boundary line agreement. Our intent is to analyze that and bring it back to the Commission at its next meeting. And so rather than get into a long discussion of all the issues today, it would

1 make more sense to do it then.

But we'll analyze that proposal. And, as I think 2 3 the Commissioners realize, and the association would 4 agree, we've met several times in an attempt to work out 5 our issues with the association. And we expect that we'll б have more of those meetings, and that we'll bring back the 7 results, either in terms of an agreement that we support 8 or an analysis, in any event, of the proposed boundary 9 line agreement with the staff recommendation on that. And 10 we hope to be able to do that at the next meeting, which 11 is not yet scheduled, but we would anticipate being in October. 12 13 ACTING CHAIRPERSON ARONBERG: Thank you. 14 Well, that concludes the regular calendar. 15 Seeing no other members of the public that wish 16 to address the Commission, are we going to have a closed 17 session? 18 CHIEF COUNSEL FOSSUM: I don't believe it's 19 necessary at this point. ACTING CHAIRPERSON ARONBERG: Okay. 20 Thank you. 21 The meeting is adjourned. 22 (Thereupon the California State Lands Commission meeting adjourned at 12:34 p.m.) 23 24 25

1	CERTIFICATE OF REPORTER
2	I, JAMES F. PETERS, a Certified Shorthand
3	Reporter of the State of California, and Registered
4	Professional Reporter, do hereby certify:
5	That I am a disinterested person herein; that the
6	foregoing California State Lands Commission meeting was
7	reported in shorthand by me, James F. Peters, a Certified
8	Shorthand Reporter of the State of California;
9	That the said proceedings was taken before me, in
10	shorthand writing, and was thereafter transcribed, under
11	my direction, by computer-assisted transcription.
12	I further certify that I am not of counsel or
13	attorney for any of the parties to said hearing nor in any
14	way interested in the outcome of said hearing.
15	IN WITNESS WHEREOF, I have hereunto set my hand
16	this 3rd day of September, 2010.
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