COMMISSION MEETING
STATE OF CALIFORNIA

LANDS COMMISSION

DEPARTMENT OF HEALTH SERVICES

1500 CAPITOL AVENUE

SACRAMENTO, CALIFORNIA

TUESDAY, MARCH 25, 2008 10:00 A.M.

TIFFANY KRAFT, CSR, RPR CERTIFIED SHORTHAND REPORTER LICENSE NUMBER 12277

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## APPEARANCES

## BOARD MEMBERS

- Mr. John Chiang, State Controller, Chairperson
- Mr. John Garamendi, Lieutenant Governor, represented by
- Mr. Bugsch
- Mr. Michael Genest, Director of Finance, represented by
- Ms. Anne Sheehan

## STAFF

- Mr. Mario De Bernardo, Legislative Liaison, staff counsel,
- Ms. Barbara Dugal, Chief, Land Management Division
- Mr. Curtis L. Fossum, Senior Counsel
- $\operatorname{Ms.}$   $\operatorname{Ms.}$   $\operatorname{Mary}$  Hays, Public Land Manager, Land Management Division
- Mr. Matt Rodriguez, Attorney General's Office
- Mr. Paul Thayer, Executive Officer

## ALSO PRESENT

- Mr. John Asuncion, Blue Whale Sailing School
- Mr. Robert Lowes
- Ms. Micaela Van Dine, Reysner Law Office
- Mr. Michael Wall, NRDC
- Mr. Bruce Wolfe, San Francisco Bay Regional Water Quality Control Board

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PROCEEDINGS

- 2 CHAIRPERSON CHIANG: Good morning. I'm calling
- 3 this meeting of the State Lands Commission to order. All
- 4 of the representatives of the Commission are present.
- 5 I'm John Chiang, the State Controller, and I am
- 6 pleased to be joined today by a representative from the
- 7 Lieutenant Governor's office and a representative from the
- 8 Department of Finance.
- 9 For the benefit of those in the audience, the
- 10 State Lands Commission administers properties owned by the
- 11 State as well as its mineral interests.
- 12 Today, we will hear proposals concerning the
- 13 leasing and management of these public properties.
- 14 The first item of business will be the adoption
- 15 of the minutes from the Commission's last meeting.
- May I have a motion to approve the minutes?
- 17 ACTING COMMISSIONER SHEEHAN: I'll move approval
- 18 if there are no changes.
- 19 ACTING COMMISSIONER BUGSCH: Second.
- 20 CHAIRPERSON CHIANG: We have a motion and a
- 21 second. These minutes are unanimously adopted.
- 22 The next order of a business is the Executive
- 23 Officer's report. Paul, can we have that report, please?
- 24 EXECUTIVE OFFICER THAYER: Thank you, Mr. Chair.
- 25 The Executive Officer's report this morning is

- 1 going to be devoted to an update on the Poseidon
- 2 desalination facility and the steps taken by staff to
- 3 develop the additional information requested by the
- 4 Commission at its October 30th meeting when the Commission
- 5 first heard this project.
- 6 Several of the Commissioners have requested that
- 7 we do this to provide a public understanding of where we
- 8 are on this. So I have a little detail here. And please
- 9 interrupt with questions or wait until the end, whichever
- 10 is more convenient.
- 11 The Commission did hear this on October 30th last
- 12 fall. It was a project that would develop a 50 million
- 13 gallon per day desalination facility in Carlsbad. The
- 14 State Lands Commission postponed approval of the lease
- 15 amendment authorizing use of the intake and outfall
- 16 structures that are currently used by an existing power
- 17 plant. And the Commission directed staff to develop
- 18 additional information on two of the issues.
- 19 First, the desal facility will have the same
- 20 impacts as a power plant that uses once recooling although
- 21 at a lesser rate than the existing power plant. The
- 22 existing power plant is authorized to use 830 million
- 23 gallons a day. And the desal facility will use about 304
- 24 million gallons per day.
- 25 The affect though is to cause the destruction in

1 marine eggs and larvae whenever ocean water is taken into

- 2 the facility. The State Lands Commission has been working
- 3 on this issue for several years, and I think two or three
- 4 years ago adopted a resolution urging the phasing out of
- 5 cooling the power plants because of their effect on public
- 6 resources.
- Poseidon has submitted a flow plan to the
- 8 Regional Water Quality Control Board which outlines
- 9 mitigation for this impact. And the Commission has wanted
- 10 more specificity about where proposed wetland restoration
- 11 would occur, more assurances that Poseidon would carry out
- 12 the maintenance and actual restoration and justification
- 13 for the restoration and other information.
- 14 The second issue of concern to the Commission
- 15 focused on Poseidon's proposal to make the project carbon
- 16 neutral. The day before the Commission hearing, Poseidon
- 17 submitted a plan. Poseidon provided a list of categories
- 18 of mitigation mechanisms. However, the Commission wanted
- 19 more details about how this is going to be done and
- 20 verification from staff that the carbon footprint of the
- 21 facility would be zero as promised by Poseidon.
- The Commission at the October meeting indicated
- 23 it wanted to consider the details on the lease application
- 24 at one of the next couple of meetings. Staff indicated
- 25 again at the October meeting that the issues involved were

1 fairly complex and that our calculations of the carbon

- 2 footprint varied substantially from the estimations used
- 3 by Poseidon in developing their plan.
- 4 Two weeks after the October 30th meeting, the
- 5 Coastal Commission met on November 15th and took up the
- 6 same project. It did approve the coastal development,
- 7 however it had a number of concerns specifically focused
- 8 on the same two concerns that you, the State Lands
- 9 Commission, had. As conditions of approval of its permit,
- 10 it required that the same additional detail and analysis
- 11 regarding marine impacts and mitigation and the greenhouse
- 12 gas emissions mitigation plan be developed.
- 13 These Coastal Commission conditions required that
- 14 the additional information and more fully developed plans
- 15 be brought back to the Coastal Commission as our own
- 16 process before the coastal development permit would be
- 17 issued and construction could begin.
- 18 Poseidon and the Coastal Commission staff then
- 19 met and developed and signed a mutually agreed upon Scope
- 20 of Work. This document sets out what the information and
- 21 analytical needs were and establishes the Coastal
- 22 Commission's July meeting as the goal for completion of
- 23 the work. This work is ongoing and won't be done until
- 24 that July meeting.
- 25 Concurrently, the State Lands Commission staff at

1 your direction has twice exchanged information requests

- 2 and responses with Poseidon. We received the latest
- 3 response from Poseidon this month and is still under
- 4 review. We've also initiated discussions with the staff
- 5 of the Air Resources Board and the Energy Commission who
- 6 we regard as the state experts on greenhouse gas emissions
- 7 and mitigation. We hope to use those staffs to help us
- 8 evaluate the final plan when it's completed.
- 9 We've also established a similar relationship
- 10 with the staff of the San Diego Regional Water Quality
- 11 Control Board. The flow plan I mentioned earlier contains
- 12 the mitigation measures for the once-through cooling
- 13 impacts. The Water Board staff's evaluation of the plan
- 14 will be made using its expertise and analysis, and they
- 15 work on these issues much more than we do.
- In February, that Water Board staff sent a letter
- 17 to Poseidon indicating again a lot of the same concerns
- 18 about the lack of detail in the flow plan, the same
- 19 concerns expressed by the other two commissions. Poseidon
- 20 responded with an elaborate I think 93 page response. And
- 21 the Water Board currently is scheduled to take up matter
- 22 at its April 9th meeting. We're hoping that that review
- 23 both by the Board staff and by the Board itself will help
- 24 us reach a conclusion about the adequacy of that
- 25 mitigation.

- 2 requirements in respect to the final review of the flow
- 3 plan has to occur before construction can start there as
- 4 well. So it's the same sort of situation we have with the
- 5 Coastal Commission in that this additional review has to
- 6 occur before any construction can start.
- 7 Again, comment to all of these agencies has been
- 8 a concern over the lack of detail in the plan submitted by
- 9 Poseidon. We still have some concern about whether or not
- 10 the mitigation plans as we presently understand them
- 11 enable us to reach the conclusion that the greenhouse gas
- 12 emissions will be zero. Poseidon has submitted a list of
- 13 mitigation concepts or mechanisms, but haven't yet
- 14 expressed which ones it's going to use. So it's difficult
- 15 to come back with a conclusion. But we're working with
- 16 the Coastal Commission staff and the staffs of these other
- 17 agencies to evaluate what we've got.
- 18 So our present plans are we're going to continue
- 19 that work. Our intention is to bring this back to the
- 20 State Lands Commission roughly concurrently with when the
- 21 Coastal Commission hears this. That is two benefits.
- 22 First, this Commission will benefit from all the
- 23 information that's being developed in that process. And
- 24 we won't be operating with substantially less information
- 25 than the Coastal Commission has and there can be better

- 1 coordination between the two agencies.
- 2 And the second reason of making it concurrent is
- 3 if we acted about the same time, this Commission is not
- 4 causing any additional delay to private construction.
- 5 They can't go forward without the Coastal Commission
- 6 approval or without our lease. And once that approval
- 7 occurs from the Coastal Commission, we want to make sure
- 8 the lease is granted in a timely manner if it's the desire
- 9 of the Commission to approve it at the same time. So we
- 10 would be working with the Coastal Commission and your
- 11 offices to schedule a meeting so that can be done.
- 12 I'd like to clear up a couple of misperceptions.
- 13 There's been some information being passed around that has
- 14 suggested that the Coastal Commission will not re-hear
- 15 this matter until the State Lands Commission has granted
- 16 the lease. Sort of a catch-22 situation. I personally
- 17 spoke with the Coastal Commission staff who assured me
- 18 that was not the case. That there's into need for this
- 19 Commission to act prior to the Coastal Commission in order
- 20 for the Coastal Commission to take up its consideration of
- 21 the completion of those two conditions that will come back
- 22 to it. So there's no problem that way.
- There's also been speculation that we would not
- 24 bring back this matter to this Commission until the
- 25 Coastal Commission and the Water Board had acted. Again,

- 1 we do not have that position at all as a staff. This
- 2 Commission would end up acting a week before or after the
- 3 Coastal Commission. None of that is important from our
- 4 perspective. We do think though that the Coastal
- 5 Commission and the Water Board processes will provide
- 6 information that will be helpful to the Lands Commission.
- 7 So that's the situation. And we'll keep your
- 8 offices advised as we move forward on this with any
- 9 hiccups along the way, any further delays. And I'd be
- 10 glad to answer any questions if there are any concerns.
- 11 CHAIRPERSON CHIANG: Are there comments or
- 12 comments?
- 13 ACTING COMMISSIONER SHEEHAN: I just want to
- 14 clarify that our action is not contingent on either of the
- 15 other agencies acting.
- 16 EXECUTIVE OFFICER THAYER: Correct.
- 17 ACTING COMMISSIONER SHEEHAN: And the information
- 18 as I recall from our hearing were the two issues, the
- 19 carbon neutral and the mitigation plan. If we get
- 20 information that addresses those issues for us, we could
- 21 act -- you know, to our satisfaction you felt addressed
- 22 the concerns and you need to have these specifics that
- 23 you're looking for we could act --
- 24 EXECUTIVE OFFICER THAYER: We could potentially
- 25 act sooner, although Poseidon has entered into this

- 1 agreement with the Coastal Commission which basically
- 2 indicates they reached an agreement with the Commission
- 3 and are working through this process with them the same
- 4 sort of things. But, yes, it's absolutely true.
- 5 ACTING COMMISSIONER SHEEHAN: The same issues
- 6 that we have?
- 7 EXECUTIVE OFFICER THAYER: Yes.
- 8 ACTING COMMISSIONER SHEEHAN: And are we getting
- 9 the same -- they're keeping us and the Coastal Commission
- 10 from providing us the same information, keeping us up to
- 11 date on the development on these two issues.
- 12 EXECUTIVE OFFICER THAYER: I believe so. But
- 13 whether or not that's true, the Coastal Commission staff
- 14 and our staff are exchanging all the information that's
- 15 provided by Poseidon. So everyone is up to date with what
- 16 each other has done.
- 17 ACTING COMMISSIONER SHEEHAN: To the extent we
- 18 can get information, we can act. But we need some of the
- 19 additional questions answered that we had.
- 20 EXECUTIVE OFFICER THAYER: Yes. There was a
- 21 conference call between the various agencies or a number
- 22 of the agencies last week and were planning for a very
- 23 comprehensive call in early May when all this new
- 24 information from Poseidon has been reviewed. We're hoping
- 25 to involve Fish and Game in that as well so we can reach

- 1 some conclusion.
- 2 ACTING COMMISSIONER SHEEHAN: Perfect. So it
- 3 sounded like Water Board is at least on schedule to meet
- 4 April 9th.
- 5 EXECUTIVE OFFICER THAYER: That's correct.
- 6 ACTING COMMISSIONER SHEEHAN: Thanks
- 7 CHAIRPERSON CHIANG: Do you have any questions or
- 8 comments?
- 9 ACTING COMMISSIONER BUGSCH: Just a clarification
- 10 of the status of where we are at with those two issues. I
- 11 know maybe you could just recap what's gone on a little
- 12 bit. You did a little bit. But I know we had initially
- 13 asked on the mitigation in both the carbon neutrality
- 14 issue and they came back to us with an initial response
- 15 and then we went back to them. But where are we at in
- 16 particular in them answering or addressing those issues
- 17 and our staff's comfort level and where we're at?
- 18 EXECUTIVE OFFICER THAYER: I think we're
- 19 narrowing the gap. And so after their first response to
- 20 our first set of questions, there are a number of issues
- 21 that we think are resolved in terms of us having
- 22 sufficient information. We sent a second letter which was
- 23 more focused on the remaining issues and received a
- 24 response to that. So I think we're seeing progress along
- 25 those lines. And hope to complete that work.

1 CHAIRPERSON CHIANG: Very good. Thank you very

- 2 much, Paul.
- 3 The next item is the consent calendar. I call on
- 4 our Executive Officer to let us know what items have been
- 5 removed from the consent calendar.
- 6 EXECUTIVE OFFICER THAYER: Thank you, Mr. Chair.
- 7 There are five matters that will be removed. Four of them
- 8 will be heard at an additional future meeting when some
- 9 details are resolved. Those are items 14, 29, 44, and 73.
- 10 In addition we received a letter or fax of
- 11 opposition to item 57 and we'll take that off the consent
- 12 calendar, but will hear that in the regular calendar
- 13 today.
- 14 CHAIRPERSON CHIANG: So I have two people who
- 15 wish to speak on item 58. So we'll take that during the
- 16 regular calendar.
- 17 EXECUTIVE OFFICER THAYER: Yes, sir.
- 18 CHAIRPERSON CHIANG: And then I have a question
- 19 for the representative from the attorney general's office
- 20 about item C 85. Are we required to approve this item?
- 21 ATTORNEY GENERAL RODRIQUEZ: As I understand it,
- 22 the State Lands Commission staff has looked at this and
- 23 made the findings that are necessary for this matter. So
- 24 yes, you don't have any discretion at this point because
- 25 of those findings.

- 1 CHAIRPERSON CHIANG: Thank you.
- 2 And is there anyone in the audience who wishes to
- 3 speak on an item that still remains on the consent
- 4 calendar? Okay.
- 5 Seeing none, if not, the remaining group of
- 6 consent items will be taken up as a group for a single
- 7 vote. We will now proceed with the vote.
- 8 Is there a motion?
- 9 ACTING COMMISSIONER SHEEHAN: I will move
- 10 approval of the consent items with the exception of 14,
- 11 29, 44, and 73, and 57.
- 12 ACTING COMMISSIONER BUGSCH: I'll second the
- 13 motion.
- 14 CHAIRPERSON CHIANG: We have a motion and a
- 15 second. All those this favor please say aye.
- 16 (Ayes)
- 17 CHAIRPERSON CHIANG: All those opposed?
- 18 Without opposition, the motion passes.
- 19 The next item is the regular calendar. Should we
- 20 proceed with --
- 21 EXECUTIVE OFFICER THAYER: Now that we've
- 22 approved the consent calendar, we can take up 57 now at
- 23 this point.
- 24 CHAIRPERSON CHIANG: Let's bring up the items
- 25 that were removed from the consent calendar.

1 EXECUTIVE OFFICER THAYER: This is calendar item

- 2 57 and has to do with the extension of some deadlines
- 3 actually for compliance with a lease at Courtland. And
- 4 Barbara Dugal, who's chief of our Land Management Division
- 5 will give a presentation on this.
- 6 CHAIRPERSON CHIANG: We have two individuals who
- 7 have signed up to speak on this item. The first is Shawn
- 8 Berrigan from the Reysner Law Office. The second person
- 9 is Robert Lewis. If you would please introduce yourself
- 10 for the record.
- 11 LAND MANAGEMENT DIVISION CHIEF DUGAL: Good
- 12 morning. My name is Barbara Dugal. I'm the Chief of the
- 13 Land Management Commission of the State Lands Commission,
- 14 and I'm here today to present information on item number
- 15 57.
- The Commissioners may recall at the December 3rd,
- 17 2007, meeting staff presented an item regarding the
- 18 issuance of a ten-year general lease commercial use to
- 19 Shawn Berrigan and Diane House. It is for the operation
- 20 of a commercial marina, as Paul mentioned, in the town of
- 21 Cortland.
- 22 At the meeting, there was a test run provided by
- 23 members of the public about the improvements located on
- 24 the leased premises which were in need of repair. After
- 25 discussion, the Commission did approve staff's

1 recommendation, but they also instructed staff to issue a

- 2 Notice of Default of the lease and that the lessees would
- 3 have 90 days to cure those defaults.
- 4 On December the 7th, staff conducted a site
- 5 inspection with Mr. Berrigan and his attorney. During the
- 6 inspection, Mr. Berrigan indicated that he would be able
- 7 to rebuild the docks and to make the repairs to the marina
- 8 a within the 90-days period that was provided by the
- 9 Commission.
- 10 On December the 13th, staff issued a Notice of
- 11 Default to the lessees. To date, the lessees have and are
- 12 in the process of curing those defaults. And first of
- 13 all, they have continued to pay the back rent and interest
- 14 on a monthly basis. They have removed a wall which
- 15 constituted a residential occupation. And they did
- 16 acquire some used docks. But once they got those docks,
- 17 they determined that they were not going to be appropriate
- 18 for use, and they're in the process now of trying to
- 19 secure new floating docks.
- 20 On March the 23rd, the Commission received a fax
- 21 from Susan Wilkinson who stated her opposition to
- 22 approving the extension of time to hear the defaults.
- 23 Ms. Wilkinson's fax contains several allegations that are
- 24 difficult to prove. And of course, staff cannot find the
- 25 lease in default without proof of those defaults.

1 However, there is no dispute as to who the legal

- 2 owner of the property is. It is Shawn Berrigan and Diane
- 3 House who are the State's lessees.
- 4 Staff agrees the improvement are worn down and
- 5 need to be repaired and replaced. And I think that we
- 6 would all agree that this is not perfect arrangement. But
- 7 staff is recommending that the Commission consider giving
- 8 the lessees more time to cure those defaults which will
- 9 allow the lessees additional time to try to make the
- 10 marina a viable business again.
- 11 And I think there is somebody here to speak on
- 12 behalf of the lessees. And thank you.
- 13 CHAIRPERSON CHIANG: Thank you very kindly.
- 14 EXECUTIVE OFFICER THAYER: If I could interrupt.
- 15 The alarm that we all heard was because somebody had gone
- 16 out an emergency exit and that exit was alarmed. But it
- 17 doesn't appear to be any real problem.
- 18 CHAIRPERSON CHIANG: Okay. Next speaker, please.
- 19 MS. VAN DINE: Hi. I'm Micaela Van Dine, a
- 20 representative from the Reysner Law Office. Shawn
- 21 Berrigan is our client. I'm here today to represent Shawn
- 22 Berrigan and Diane House just to give a little status
- 23 update as far as where they are on their improvements.
- 24 They have been in compliance with the Commission
- 25 had requested they do as far as moving the wall back on

1 the residential building that resides on the property. So

- 2 that no longer invades into the State Lands' space. That
- 3 is Shawn's residence as of today. Actually, he's been
- 4 living there ever since he started the improvements on
- 5 this and was granted the lease from the Commission.
- 6 As of right now, he did find investors and
- 7 funding in order to buy new docks to replace the old
- 8 docks. And at this time, he is waiting for the weather to
- 9 basically calm down and no other storms. Because the soil
- 10 around the land is very soft, having a crane or any type
- 11 of contacting going on at that time with the land the way
- 12 it is is just not safe. So with this extension that we're
- 13 requesting, we will be able to rip out the old docks and
- 14 replace them with the new ones and make sure it's safe for
- 15 anybody who's working on that land. Thank you.
- 16 CHAIRPERSON CHIANG: Thank you very much. And
- 17 Robert.
- 18 MR. LOWES: Robert Lowes. I've been working for
- 19 Shawn helping him fit the marina and move that wall back,
- 20 as she was stating. And the north docks are actually in
- 21 pretty good shape, but he has determined, like she's
- 22 saying, he wants all new aluminum docks in there. So I
- 23 believe he's trying to get a request in June 1st if
- 24 possible. He's already obtained a delivery date of May
- 25 1st. And I don't see any opposition. So if there's

1 anything further needed, I'm in support of their extension

- 2 also.
- 3 CHAIRPERSON CHIANG: Thank you very much.
- 4 Any questions or comments?
- 5 ACTING COMMISSIONER SHEEHAN: Just a question for
- 6 the staff. So now it goes to May 2nd; is that correct?
- 7 EXECUTIVE OFFICER THAYER: That's the extension
- 8 that's written up now. But if we're hearing he can't
- 9 reasonably get the docks in until sometime in May --
- 10 MR. LOWES: Actually, May 1st is the delivery
- 11 date he just acquired from the dock company that's going
- 12 to install them. And he's asking until June first if it
- 13 would be possible for the Commission to do that, please.
- 14 EXECUTIVE OFFICER THAYER: Staff would be willing
- 15 to recommend that date.
- 16 ACTING COMMISSIONER SHEEHAN: Because are we
- 17 meeting between now and then?
- 18 EXECUTIVE OFFICER THAYER: We don't have a
- 19 meeting scheduled.
- 20 ACTING COMMISSIONER SHEEHAN: So, I mean, it's
- 21 up -- but it sounded like it wasn't quite going to meet
- 22 the -- and then June 1st and then one way or the other
- 23 we'll know what's going to happen in terms of that.
- So, you know, I'm comfortable for the additional
- 25 whatever 30 days, because it sounds like progress is being

- 1 made on this.
- 2 ACTING COMMISSIONER BUGSCH: I would just prefer
- 3 that we set a deadline that can be met and we don't have
- 4 to extend this an additional time. It's come up for an
- 5 extension already. That we set something that can be
- 6 reasonably accomplished because they've been showing
- 7 progress towards meeting the lease, but that that would --
- 8 we need assurances from you that that we're going to
- 9 set -- if we extend it to June 1st then that you can meet
- 10 that deadline and you will not be coming back and asking
- 11 for an extension.
- MR. LOWES: That will give us 30 days.
- 13 ACTING COMMISSIONER BUGSCH: We want to see
- 14 compliances. We'll give you adequate time to do that.
- MR. LOWES: If you're suggesting you can extend
- 16 that beyond that June 1st -- we believe everything can be
- 17 in and installed by June 1st. We have a delivery date of
- 18 May 1st on the docks. That's to the property. To remove
- 19 the old docks and install the other docks, 30 days is
- 20 sufficient time.
- 21 But if you're suggesting that you could extend
- 22 that until the 15th of June to ensure that there's not
- 23 another meeting about this, it would be nice to extend it
- 24 to the 15th of June.
- 25 ACTING COMMISSIONER BUGSCH: I would prefer to

1 set it to a date where they feel comfortable they can meet

- 2 that.
- 3 MS. VAN DINE: June 15th would be preferred to
- 4 make sure we don't have to come back.
- 5 ACTING COMMISSIONER BUGSCH: And if they come
- 6 back and ask for that again, I don't think the Commission
- 7 will be very lenient in extending it any further.
- 8 EXECUTIVE OFFICER THAYER: I think there's some
- 9 indication we may be meeting around June 24th if we expect
- 10 a meeting before then. But June 24th would give us an
- 11 opportunity to come back in a timely way and report back
- 12 to the Commission as to whether the June 15th deadline --
- 13 ACTING COMMISSIONER BUGSCH: We don't want the
- 14 dog ate my dock excuse or anything.
- 15 CHAIRPERSON CHIANG: Is that a motion?
- 16 ACTING COMMISSIONER BUGSCH: Yeah. I'd move to
- 17 extend it to June 15th.
- 18 ACTING COMMISSIONER SHEEHAN: I'll second.
- 19 CHAIRPERSON CHIANG: We have a motion and a
- 20 seconds.
- 21 All those in favor say aye.
- 22 (Ayes)
- 23 CHAIRPERSON CHIANG: None opposed. The motion
- 24 passes. Next item.
- 25 EXECUTIVE OFFICER THAYER: The next item, Mr.

1 Chair and members of the Commission, is Item 87. This has

- 2 to do with an enforcement action. And Mary Hays from the
- 3 Land Management Division will give the staff presentation.
- 4 LAND MANAGER HAYS: Good morning, Mr. Chairman
- 5 and members of the Commission. My name is Mary Hays.
- 6 I'm a Public Land Manager with the Land Management
- 7 Division. I'm here to present information on calendar
- 8 item 87.
- 9 This item asks the Commission to consider staff's
- 10 recommendation to give the South Bay Yacht Club an
- 11 extension of time to cure certain defaults of their lease.
- 12 The lease authorizes the use and maintenance of docking
- 13 facilities on Alviso Slough.
- On September 13th, 2007, the Commission
- 15 authorized staff to issue a Notice of Termination and take
- 16 steps to terminate the lease to the Yacht Club for failure
- 17 to maintain the docking facilities in good repair and to
- 18 provide public access to Alviso Slough. At that meeting,
- 19 the Commission gave the Yacht Club 90 days to cure the
- 20 defaults.
- 21 In October of 2007, staff performed a site visit
- 22 after the Yacht Club submitted a full work plan outlining
- 23 a timetable to complete the repairs and what permits would
- 24 be needed. At that time, the Yacht Club described their
- 25 plan for providing public access and the plan was

- 1 acceptable to staff.
- 2 On December the 3rd, 2007, staff met with the
- 3 permitting agencies to understand the length of time
- 4 needed to complete the permitting process, because it
- 5 became clear that the vegetation removal must be performed
- 6 before the bulk of the dock repairs could take place. The
- 7 vegetation removal will require a Department of Fish and
- 8 Game streambed alteration permit. And this permit could
- 9 take up to one year to issue because of the environmental
- 10 review necessary due to potential impacts to habitat for
- 11 protected animal and plant species.
- On March 20th of 2008, staff performed a site
- 13 visit to confirm that the Yacht Club has removed abandoned
- 14 and derelict vessels from the leased premises and has made
- 15 progress in performing as much work as they can prior to
- 16 obtaining the necessary permits.
- 17 Based on the previously unforeseen time to obtain
- 18 these permits, staff is recommending a extension to cure
- 19 the default of the lease from December the 13th, 2007, to
- 20 December 13th, 2008, which will give the Yacht Club time
- 21 to do the repairs once the permits have been issued.
- 22 Staff and a representative of the South Bay Yacht
- 23 Club who is present today are here to answer any questions
- 24 you might have. Thank you.
- 25 CHAIRPERSON CHIANG: Thank you. Any questions or

- 1 comments?
- 2 ACTING COMMISSIONER BUGSCH: Do you have any
- 3 photos? We saw photos the last time.
- 4 LAND MANAGER HAYS: Oh, yes, I do. I have some
- 5 photos. Actually, I have one set -- I apologize -- of
- 6 what was at the meeting in September. But I have a full
- 7 set of current photos that were taken on March 20th.
- 8 During our inspection on the 20th, it appeared
- 9 there really hadn't been a considerable more work done on
- 10 the repairs than we had seen back in September of '07.
- 11 And that was because of the permitting issues. So these
- 12 photos show the obvious vegetation that's really impacting
- 13 the entire Yacht Club.
- 14 CHAIRPERSON CHIANG: Questions or comments?
- We have one individual who has signed up for
- 16 public comment, Mr. Asuncion. Thank you very much.
- 17 MR. ASUNCION: Good morning. It's nice to see
- 18 everybody again. Long drive from Santa Barbara this
- 19 morning, but I made it.
- I'm John Asuncion, and I'm the president and
- 21 founder of the Blue Whale Sailing School. We're a
- 22 charitable educational corporation here in the state for
- 23 the last 14 years. The educational foundation was created
- 24 by myself and my wife for people of color to give them a
- 25 chance to go out on the bay, go sailing in San Francisco,

1 up and down the coast of Santa Barbara. The foundation is

- 2 known for all the classic yachts that we've restored over
- 3 the years. My yacht, US 49, challenged for the America's
- 4 Cup in 1987. We bought that boat for the foundation for
- 5 our flagship. The numbers on the boat are 49 after the
- 6 state of California. That's one of our major yachts.
- We just donated another yacht I had to the city
- 8 of Seattle for their programs for abused children.
- 9 I've purchased a piece of property on the Alviso
- 10 Slough eight years ago for the general public for public
- 11 access. It was a dump site. I can't begin to tell you
- 12 what a dump site it was. It was abused for years and
- 13 years and years and the previous owner in the South Bay
- 14 Yacht Club.
- I adopted the slough in 2000. And at this time,
- 16 we've retrieved 47 tons of garbage out of the South Bay
- 17 from the Gull Street Bridge to the Dumbarton Railroad
- 18 Bridge. At this time, we've had to witness the derelict
- 19 boats, human waste discharged into the bay. I brought a
- 20 large photograph, and I hope you get to see it to show
- 21 what's really out there. The average person that comes
- 22 down and looks out at a building and sees this and weeds,
- 23 you're not seeing the whole thing.
- 24 At this time, the State of California Fish and
- 25 Game -- I've been assisting them for a couple of years

1 now -- are doing a State report some of the members, okay,

- 2 for killing the different animals, trapping the animals.
- 3 We've had beavers come up on our site. Because our
- 4 site -- just picture walking into Golden Gate Park.
- 5 That's what our park looks like.
- 6 I'm a retired golf course architect and a
- 7 landscape architect, plus I was a contractor. I built
- 8 projects from the day it started to the hotel was
- 9 completed. So when you take a look at these photographs,
- 10 these are the real photographs of this site. So private
- 11 citizen like myself had to pull my checkbook out.
- 12 I have filed a lawsuit against the South Bay
- 13 Yacht Club. I'll have them in court Thursday of this week
- 14 for our second meeting with the judge and that will go
- 15 forward.
- 16 And I'm appalled for this agency of State Lands
- 17 that I sure respect a lot and all their staff is to give
- 18 any type of continuance, you know, more time or anything
- 19 like this on this project. When you see these
- 20 photographs, I think you'll really realize what I've had
- 21 to witness and see.
- 22 But the most important thing is now the
- 23 Department of Justice ADA has stepped forward last week
- 24 and they have denied our students -- you know, my wife's
- 25 program supports the handicap in Santa Clara County for

- 1 public access. You know, when you come to our site
- CHAIRPERSON CHIANG: Excuse me. Your time has
- 3 elapsed. Do you mind if I give a couple more minutes?
- 4 We'll give you a couple more minutes.
- 5 MR. ASUNCION: You know, I'm not pleading with
- 6 you. I don't plead with anybody.
- 7 But the most important thing is to really digest
- 8 what's really going on. You know, this site -- this is
- 9 for 100 years this has been going on. A man in
- 10 San Francisco is going to go to prison because of his
- 11 neglect of a tanker. The Fish and Game is out two weeks
- 12 ago and to see these huge oil spills going out into the
- 13 bay. It's appalling to me. It is absolutely appalling.
- 14 And as a taxpayer, I'm not going to stand for it.
- 15 So I've stood up and told our attorney, Rocky Ortega, I
- 16 don't care what it costs. We're going to close this place
- 17 down. Thursday, I will ask the judge for a restraining
- 18 order to close this place down. If the State doesn't do
- 19 their job, I think I'll have to do the job for the State.
- Thank you very much for your time. It's very
- 21 nice seeing all of you.
- 22 CHAIRPERSON CHIANG: Thank you very much.
- 23 Questions or comments?
- 24 ACTING COMMISSIONER SHEEHAN: Yeah. And I don't
- 25 know who I should direct this to in terms of -- as I

1 understand the gentleman, he does not want us to extend

- 2 the lease. What happens if we do not do that? I mean, I
- 3 guess from a practical perspective, they are taking steps
- 4 to begin to clean it up, meeting with Fish and Game. And
- 5 it's not as quickly as you want. If we do not extend it,
- 6 I'm not sure that's going to get it cleaned up any faster.
- 7 At that point, who then becomes the responsible party?
- 8 MR. ASUNCION: Excuse me. I'll pay for it.
- 9 From day one, I stepped up to the Yacht Club and the
- 10 county and the attorney in Santa County. I would pay for
- 11 the cleanup of the whole site, get every permit, bring in
- 12 the different contractors we need to give public access
- 13 back to the general public. And they have denied it. You
- 14 know, the Yacht Club has denied it. So if you wonder
- 15 who's going to pay for it, I'll pay for it.
- 16 ACTING COMMISSIONER SHEEHAN: Okay. So in terms
- 17 of who -- financially, you were responsible. I would have
- 18 to ask the lawyers is that's within our jurisdiction.
- 19 But the other question I have is one of the
- 20 issues is getting the proper -- we have to go through Fish
- 21 and Game and a couple of other agencies. So even though
- 22 we may have someone who's willing to pay for it, we still
- 23 have the issue of the process, Fish and Game and some of
- 24 the other agencies, and what is that -- because
- 25 regardless, somebody has to go through that process.

- 1 SENIOR COUNSEL FOSSUM: That's right,
- 2 Commissioner Sheehan. Basically, what we found is that
- 3 everybody desires to clean up the slough. The question is
- 4 how do you do it legally. And the Department of Fish and
- 5 Game has to issue a streambed alteration for that. That
- 6 take times. They have to do environmental studies to
- 7 determine what's appropriate under the circumstances. And
- 8 we understand that's moving ahead.
- 9 The water district which is just across the way
- 10 from the Yacht Club has a major task of wanting to clean
- 11 up the slough. But there's a lot of habitat in there they
- 12 have to protect when they're doing that. There may be
- 13 mitigation measures and everything else that will be part
- 14 of the process. That's why we're asking the Commission to
- 15 give them a longer period of time, because they need to
- 16 get these permits to do it legally. It's not that they're
- 17 not attempting to it, do but they don't want to break the
- 18 law and do it.
- 19 ACTING COMMISSIONER SHEEHAN: Okay. And then I
- 20 guess back to the first question when he said he would be
- 21 willing to pay for it.
- 22 SENIOR COUNSEL FOSSUM: I'm sure they would
- 23 accept a donation to pay for the removal of that, because
- 24 it's probably going to be quite expensive.
- 25 The other thing is they do have a period to cure.

1 When they're in breach of lease, a number of the terms of

- 2 the lease they were in breach of they have a 30-day period
- 3 to cure. That's what we're asking the Commission to give
- 4 them additional time because they can't get the permits in
- 5 30 days to do the work.
- 6 ACTING COMMISSIONER SHEEHAN: The staff is
- 7 requesting, if I understand it here -- although we're sort
- 8 of into the year already because of our scheduling. It
- 9 would be now nine months; correct? Are we confident that
- 10 we're not going to be back here discussing the same issue?
- 11 Or how confident or what can we do to make sure? Because
- 12 this goes back to previous Commission members since we
- 13 first heard from the gentleman.
- 14 SENIOR COUNSEL FOSSUM: I believe some of the
- 15 things that have transpired in the last few weeks give us
- 16 much more confidence than we may have had before. The
- 17 December date was initially picked by the staff because
- 18 the Department of Fish and Game said it may take as much
- 19 as a year to complete the studies. It's now believed the
- 20 studies may be done in a few more months. And of course
- 21 getting the contractors in to do the excavation. We don't
- 22 what the environmental treatment will be. It may be
- 23 species in there nesting at certain times of the year.
- 24 All those issues should come out in the environmental
- 25 treatment that's being done to do the project cleaning out

- 1 the slough.
- EXECUTIVE OFFICER THAYER: If I could supplement
- 3 that answer a little bit. It was somewhat surprising to
- 4 us and almost an object lesson to hear how long the BCDC
- 5 process was taking and the Fish and Game process was a
- 6 necessary component to getting the stuff cleaned up.
- 7 So we believe it can be done by December, but
- 8 we're -- there are a number of different players and
- 9 different agencies involved. And we don't know precisely
- 10 how long that will take. Certainly we'll monitor the
- 11 process. And if it takes longer than that, we'll be
- 12 prepared to tell the Commission why that's taking longer,
- 13 whether it's been problems on the part of the Yacht Club
- 14 or other circumstances that cause the delay. But right
- 15 now, we believe that's the length of time we need.
- 16 ACTING COMMISSIONER SHEEHAN: I guess one of the
- 17 issues is are we confident that the Yacht Club owners are
- 18 doing everything they can to expedite the process? And
- 19 that it's -- you know, Fish and Game has to go through,
- 20 BCDC has to go through the process, especially as you say
- 21 with the species and some of the issues they have to deal
- 22 with. But I would hope we could communicate with those
- 23 agencies also to try to --
- 24 SENIOR COUNSEL FOSSUM: Expedite things. I think
- 25 your experience last year was exactly that. And we didn't

1 have so much confidence that they weren't moving it in due

- 2 speed. But I think that their coordination now with both
- 3 BCDC and Department of Fish and Game and the water
- 4 district shows they are in fact joined in the effort now
- 5 to try to move it ahead. So we are much more confident.
- 6 ACTING COMMISSIONER SHEEHAN: Have we had
- 7 discussions with those fellow agencies?
- 8 SENIOR COUNSEL FOSSUM: Absolutely.
- 9 ACTING COMMISSIONER SHEEHAN: To confirm they are
- 10 in fact proceeding as they --
- 11 SENIOR COUNSEL FOSSUM: Almost daily.
- 12 ACTING COMMISSIONER SHEEHAN: Okay.
- 13 ACTING COMMISSIONER BUGSCH: The same thing goes
- 14 back to what I had said before in terms of setting a
- 15 realistic deadline and then meeting that deadline. I
- 16 think at least this Commissioner would like those
- 17 deadlines to mean something and not continue to delay.
- 18 I understand that we're not in full control of
- 19 this situation. There's other extenuating circumstances
- 20 that could push it back. But again if we're going to set
- 21 another deadline, this one was up before. We heard this
- 22 last year. And then we're coming back and then extending
- 23 it again. If we're continuing this on, I think we need to
- 24 set hard deadlines to do that.
- 25 The other question is if they do not get a

1 permit, first of all, what's the realistic expectation

- 2 that Fish and Game is going to grant this permit. And
- 3 second, if they do not get the permit, what's the end game
- 4 from there?
- 5 LAND MANAGER HAYS: It's my understanding -- and
- 6 I have had conversations with the Department of Fish and
- 7 Game -- is that they are looking at -- the Santa Clara
- 8 Valley Water District is preparing an environmental
- 9 document for the dredging the entire slough, which would
- 10 include that area where the Yacht Club is. Their draft
- 11 document, the water district has -- and I confirmed it
- 12 with the water district. They believe the draft document
- 13 will be out in May or early June. And the final would be
- 14 adopted in late summer. That would give -- the Fish and
- 15 Game would like to use that document in order to issue
- 16 their permit. And then it's just a matter of time. They
- 17 already have their docs ordered. They have some of their
- 18 docks ordered. So they would begin the repairs.
- 19 They actually would have to do the reed removal
- 20 first and then do the repairs. So we felt that -- and
- 21 through talking with them that they could make that
- 22 through December. Because some of the work they need to
- 23 be done is after the nesting season. So it was a good
- 24 window.
- 25 But we have talked with the Yacht Club. And if

- 1 we find that the environmental document is not moving
- 2 along at the same pace that we anticipated, they're going
- 3 to then have to do their own studies and go for their --
- 4 to get a separate environmental review of just their area.
- 5 So we are going to be monitoring them right through the
- 6 spring to see where this documents -- when it's going to
- 7 be released. And Fish and Game has reviewed this
- 8 document, and they feel very comfortable it's going to
- 9 cover what they expect.
- 10 ACTING COMMISSIONER BUGSCH: So they think they
- 11 will be able to grant this permit and should be granted by
- 12 the middle of the summer?
- 13 LAND MANAGER HAYS: That's what they told us.
- 14 ACTING COMMISSIONER BUGSCH: You think if that
- 15 takes place that December deadline would be sufficient to
- 16 clear the weeds and put in the new docks and get it in
- 17 compliance?
- 18 LAND MANAGER HAYS: That's what my understanding
- 19 is talking to the South Bay Yacht Club and the agency.
- 20 That should give them enough time.
- 21 ACTING COMMISSIONER BUGSCH: Again if we go
- 22 forward with this, I almost prefer to grant a little bit
- 23 more leeway in terms of doing something so that when we
- 24 come back I want the deadline to mean a deadline. So we
- 25 build into that if they don't agree to it by mid summer,

- 1 they get to it by the end of the summer -- I don't know
- 2 how the nesting season factors into that if that means we
- 3 have to delay another year, another six months.
- 4 But I just want to play out a little bit more
- 5 exactly a realistic expectation. So we're doing our dual
- 6 diligence as a Commission to allow people with flexibility
- 7 for things that may come up that are anticipated or
- 8 unanticipated and then setting that. If you can't come
- 9 into compliance at that point, then that's the deadline.
- 10 ACTING COMMISSIONER SHEEHAN: Yeah. I certainly
- 11 understand what the Lieutenant Governor's representative
- 12 is saying.
- 13 I would be reluctant to give any additional time
- 14 at this point in time. We're going to have at least one
- 15 if not two or three meetings between now and the time of
- 16 this in December. At that point in time if, you know,
- 17 some further delays then we would have the time to act on
- 18 an extension. I mean, I would rather stick to the
- 19 December date, get updates at our meetings especially if
- 20 we meet late June. By then we would know whether the
- 21 information, the environmental report is out, and it can
- 22 go to Fish and Game, or at least the preliminary one in
- 23 terms of that. I mean, my instinct would be to stick with
- 24 the date.
- 25 And then what other options do we have in terms

1 of other types of monitoring penalties on the Yacht Club

- 2 if they don't meet the December 7th date or December --
- 3 whatever it is. So I realize we're limited in what we can
- 4 do in that regard. But to put a date and to have them
- 5 shoot for that target.
- 6 I'm reluctant to push it back at this point in
- 7 time, because as I say, I guess I'm the one Cindy, when
- 8 she worked -- we've heard this. And I think the
- 9 30 days -- I think we all realize 30 days was not
- 10 sufficient to actually fix it all. But I think it was,
- 11 all right, we're serious about doing something about this.
- 12 I think the goal is to get it cleaned up, you
- 13 know. And that's why if we don't do it, that doesn't
- 14 solve the problem that you have. I'm not sure even if
- 15 you're willing to step up for the dollars and all that
- 16 it's not going o actually get it cleaned. I'm trying to
- 17 keep my eye on how do you get the whole thing cleaned up
- 18 and fixed.
- 19 So I would go with the staff recommendation now.
- 20 I think at our next meeting if we could have an update,
- 21 you know, and get the report from BCDC as well as the
- 22 water district and Fish and Game as to where they are in
- 23 the process and where they are on the schedule. And then
- 24 as we go through the summer and fall, we can decide what
- 25 else would be done. But I would put that date out there

1 and tell them we expect that one to be met. So that would

- 2 be my only observation. Because I think we always have
- 3 the time to do that. But if you move it out now, you're
- 4 just prolonging so --
- 5 ACTING COMMISSIONER BUGSCH: I'm okay with that.
- 6 I mean, if we don't have a clear idea of what we're doing
- 7 in general.
- 8 I just want to make sure that we're moving in
- 9 that direction, setting deadlines and making them.
- 10 SENIOR COUNSEL FOSSUM: If they're not to the
- 11 complete the work this fall, basically, then it's probably
- 12 going to be until the following August until they can
- 13 complete the work or start the work again because of
- 14 construction windows dealing with working in the slough
- 15 and habitat impacts. So if they miss it this --
- 16 ACTING COMMISSIONER BUGSCH: Go ahead. Repeat
- 17 that again.
- 18 SENIOR COUNSEL FOSSUM: There are certain
- 19 construction windows when they're dealing in the wetlands
- 20 along the slough. The way this is phased is obviously
- 21 they want to dredge, remove the vegetation, dredge it out,
- 22 clean it up, and then bring in the docks.
- 23 There's certain construction windows they are
- 24 allowed under Fish and Wildlife and Fish and Game permits
- 25 to work within because of habitat. There could be

- 1 spawning species. There could be nesting species and
- 2 different things like that. So, you know, if you wanted
- 3 to give them six months probably it might not do any good
- 4 at all, because they may not be able to actually do the
- 5 work.
- 6 ACTING COMMISSIONER BUGSCH: There's certain
- 7 windows for construction. If they miss this window, the
- 8 next opportunity would be next fall.
- 9 SENIOR COUNSEL FOSSUM: That's what I'm told.
- 10 ACTING COMMISSIONER BUGSCH: Can I -- one more
- 11 quick comment. I'm definitely in support of working with
- 12 the lessees to try to do that. I'm not advocating that we
- 13 move forward with the legal process or anything like that
- 14 and to move them out. But I think that's always the best
- 15 way for us to do that.
- 16 ACTING COMMISSIONER SHEEHAN: What can we do to
- 17 expedite the process so that we could do the work this
- 18 year? Is there anything this Commission can do or the
- 19 staff can do so we're not into, you know, a nine and
- 20 twelve month delay?
- 21 SENIOR COUNSEL FOSSUM: I think we have been
- 22 encouraging the other agencies, BCDC and Fish and Game and
- 23 the water districts, to all work together so that the
- 24 project can proceed this summer.
- 25 ACTING COMMISSIONER SHEEHAN: Because certainly,

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1 you know, Fish and Game and BCDC are State agencies. And

- 2 I think we can communicate with them, you know. And if
- 3 so, go up through the agency to incur. The water district
- 4 obviously is a little different. But if there is any way
- 5 we can impart to them the importance of this and trying to
- 6 get it done this year, I would encourage us to do that.
- 7 EXECUTIVE OFFICER THAYER: We will do that. And
- 8 we did have a meeting or telephonic meeting with some of
- 9 these agencies in December, and that really highlighted a
- 10 lot of the problems that we saw. And I think in the long
- 11 run, we're going to end up being a facilitator here
- 12 between the yacht club and these other agencies that will
- 13 involve both sides.
- 14 CHAIRPERSON CHIANG: Paul, do you have anything
- 15 else to add?
- 16 EXECUTIVE OFFICER THAYER: No. To conclude,
- 17 staff's -- number one, we want to see this place cleaned
- 18 up. And we think that Mr. Asuncion has correctly
- 19 identified a number of problems that are existing out
- 20 there. I know he wants things to move at a faster pace,
- 21 and we would like to have them move faster as well.
- 22 However, we also believe that this permitting
- 23 process, once we dug into it, is causing the delays and
- 24 resulting in them not being able to meet the original
- 25 deadline. And this new deadline is a reasonable

1 approximation of when we think that these improvements can

- 2 be made.
- 3 MR. ASUNCION: Can I say one more thing?
- The agencies -- number one, BCDC, didn't do their
- 5 Job. Santa Clara Valley Water District, this sits under
- 6 their nose. One of the Chairperson, Richard Santos, is a
- 7 member of the yacht club. He can look out the building
- 8 every day, and he didn't do his diligent work as a
- 9 representative of the taxpayers. You know, our
- 10 representatives in Mountain View, Sally Lieber's office,
- 11 has failed all the taxpayers, okay, of that county and who
- 12 she represents and to support this yacht club over the
- 13 years.
- 14 And this has been going on for 100 years okay. I
- 15 just came onto the scene eight years ago when I purchased
- 16 this property and then donated it to our foundation for
- 17 public access.
- 18 So the bigger picture is here let's give them
- 19 another year. Let's give them another year. Let's give
- 20 them another year. Not one of these individuals go out
- 21 and pick up any weeds or trash out of the bay. When I'm
- 22 up here every other week, I'm in my boots. I'm in the
- 23 water. All of the volunteers are picking up garbage. We
- 24 are doing our diligent work. But I'm not trying to tell
- 25 anybody how to clean their house. But they're next door

1 to me, I want them to clean their house. And I'm going to

- 2 be to guy that's going to stand up and bark and yell and
- 3 to make them clean their place up.
- 4 Santa Clara Valley Water District are a bunch of
- 5 buffoons. That's the only word to use. I have a lawsuit
- 6 with them with the South Bay Yacht Club. And their
- 7 attorney's here. They're part of this lawsuit, because
- 8 this is a public nuance. They have put the general
- 9 public, the businesses, and the residents in harm's way
- 10 because of fires. The agencies of the city of San Jose
- 11 fire department cited State Lands plus the yacht club,
- 12 because of this derelict wasteland that's there. And it's
- 13 been there. And I hope they clean it up.
- 14 But what I'm trying to do is they are responsible
- 15 for the cleanup. They are not going to piggyback up on
- 16 Fish and Game's permit. And that's going to be their
- 17 savior.
- 18 You know, Ms. Hays is making a statement they're
- 19 working with Fish and Game. She does not know there's
- 20 another investigation and another division what has been
- 21 going on at this yacht club. So I think Ms. Hays better
- 22 make a call today and get ahold of some of the officers
- 23 that we've been transporting out into San Francisco Bay
- 24 for the last two years.
- 25 So I thank you for your time. And I know you're

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1 going to do the right thing. And the most important thing

- 2 is for all of the taxpayers of California is to clean the
- 3 place up. And the people that have the lease stand up and
- 4 do it. Get out there and clean it up. The contractor
- 5 they had abandoned the place for two months. There are
- 6 sunken boats as we speak right now in that slough at the
- 7 State Lands' property. There is photographs there. I
- 8 don't any anybody really looked at those photographs.
- 9 Okay. That's the most important thing.
- 10 Thank you very much.
- 11 CHAIRPERSON CHIANG: Thank you.
- 12 Is there a motion?
- 13 ACTING COMMISSIONER SHEEHAN: I'll move staff
- 14 recommendation.
- 15 CHAIRPERSON CHIANG: We have a motion of staff
- 16 recommendation.
- 17 ACTING COMMISSIONER SHEEHAN: I would like to
- 18 though emphasize that we'd like regular updates as part of
- 19 that motion would be helpful.
- 20 EXECUTIVE OFFICER THAYER: We'll make that part
- 21 of the OE report, routine outstanding enforcement action.
- 22 ACTING COMMISSIONER BUGSCH: Second
- 23 CHAIRPERSON CHIANG: There is a second. All
- 24 those in favor say aye.
- 25 (Ayes)

1 CHAIRPERSON CHIANG: None opposed. Motion

- 2 passes.
- 3 Next item, please.
- 4 EXECUTIVE OFFICER THAYER: The next item involves
- 5 the Suisun Bay Mothball Fleet. The Lieutenant Governor's
- 6 office in particular had asked for a briefing on the
- 7 situation down there. We also have a closed session item
- 8 about this as well.
- 9 But Mario De Bernardo of our staff has invited
- 10 several different agencies to come and testify. There's
- 11 been some scheduling conflicts that reduced the
- 12 participation some. We still have representatives from
- 13 the Regional Water Quality Control Board and NRDC who has
- 14 filed a lawsuit against the federal government for some of
- 15 the contamination that's alleged to have occurred from the
- 16 ships.
- 17 But opening this briefing will be Barbara Dugal
- 18 giving a brief background.
- 19 LEGISLATIVE LIAISON DE BERNARDO: Can I quickly
- 20 say something, Commissioners? We invited MARAD to
- 21 participate as well as NOAA who will be conducting a study
- 22 on the contaminated sediments in the Suisun Bay. They
- 23 both couldn't make it. So as part of -- NOAA has conveyed
- 24 some information to me. And as part of my report, I will
- 25 let you know about that. But I wanted to let you know the

- 1 federal agencies were also invited.
- 2 CHAIRPERSON CHIANG: Can you introduce yourself
- 3 for the record?
- 4 LEGISLATIVE LIAISON DE BERNARDO: Mario De
- 5 Bernardo, Legislative Liaison, staff counsel, for State
- 6 Lands.
- 7 CHAIRPERSON CHIANG: Thank you very much.
- 8 LAND MANAGEMENT DIVISION CHIEF DUGAL: Good
- 9 morning, again, Mr. Chair and Commissioners.
- 10 For the record, my name is Barbara Dugal, and I'm
- 11 Chief of Land Management Division. And I'm going to give
- 12 you a brief overview of item number 88. And it regards
- 13 the Mothball fleet down at Suisun Bay.
- 14 The US Maritime Administration, or MARAD, which
- 15 is an office within the Department of Transportation, has
- 16 been using Suisun Bay to station its reserve fleet since
- 17 1946. However, it was not until August of 1995 that a 25
- 18 year lease between MARAD and the Commission was entered
- 19 into. The lease authorizes several things.
- 20 First, it authorizes the placement of the ships
- 21 in the bay.
- 22 Second, it authorizes a 1,400 foot long peer and
- 23 improvements around the pier that are used to maintain the
- 24 fleet.
- 25 At one point, the original fleet contained over

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- 1 500 vessels. However, today, the number of ships in
- 2 Suisun Bay is less than approximately 80 vessels. The
- 3 majority of these vessels are classified by MARAD as being
- 4 non-retention vessels. What that means is they're
- 5 non-operational and will likely be scrapped in the future.
- 6 In February of 2007, an assessment was
- 7 commissioned by MARAD. And that assessment indicates the
- 8 hulls of the vessels in the fleet may have already lost as
- 9 much as 19 tons of heavy metals, cooper, led and zinc.
- 10 In October of 2007, the San Francisco Regional
- 11 Water Quality Control Board sent a letter to MARAD
- 12 requiring the preparation of submittal of a technical
- 13 report in the form of an impacted sediment investigation
- 14 work plan. And that plan was to be provided by February
- 15 first of 2008.
- In November of 2007, the Commission sent a letter
- 17 to MARAD requesting pursuant to terms of the lease that
- 18 the same report that was required and requested by the
- 19 Regional Board be provided to the Commission.
- 20 In January of this year, MARAD responded to the
- 21 Commission's November letter and advised rather than
- 22 conducting the independent site assessment, that MARAD was
- 23 going to defer the study that would be conducted by NOAA,
- 24 which has been authorized by Congress.
- 25 Staff understands that the NOAA study is in the

1 preliminary stages of development and that the study could

- 2 take up to four years to complete.
- 3 On March 18th, Commission staff advised MARAD
- 4 that while we hope that we will be able to use the NOAA
- 5 study and it will be comprehensive in nature and staff
- 6 will be reviewing it and providing comments as the study
- 7 progresses. The study does not relief MARAD of its legal
- 8 responsibilities on the lease.
- 9 Staff also advised MARAD it has a continued
- 10 obligation under the lease to prevent discharges of
- 11 hazardous substances, waste, and other materials into
- 12 Suisun Bay. And it must take all necessary steps to
- 13 comply with federal, state, and local laws and
- 14 regulations, all activities associated with the
- 15 management, maintenance, removal, and disposal of the
- 16 fleet in Suisun Bay.
- 17 I'd like to introduce Mario who will be giving an
- 18 overview of the NOAA report and discussing some
- 19 legislative issues associated with the fleet.
- 20 ACTING COMMISSIONER SHEEHAN: The lease? They
- 21 have a lease from us that we got in 1996?
- 22 LAND MANAGEMENT DIVISION CHIEF DUGAL: 1995.
- 23 ACTING COMMISSIONER SHEEHAN: And the lease is
- 24 for how long?
- 25 LAND MANAGEMENT DIVISION CHIEF DUGAL:

- 1 Twenty-five years.
- 2 ACTING COMMISSIONER SHEEHAN: And in terms of --
- 3 perhaps this is maybe -- I should direct some of these in
- 4 terms of our enforcement mechanisms for some of the
- 5 requirements that they're supposed to be carrying out as
- 6 part of that is what? What? Can we give them a 30 days'
- 7 notice?
- 8 EXECUTIVE OFFICER THAYER: There are a variety
- 9 of --
- 10 ACTING COMMISSIONER SHEEHAN: A cure.
- 11 EXECUTIVE OFFICER THAYER: There are a variety of
- 12 options like that. And I think we intend to take those up
- 13 in closed session since a lot of them --
- 14 ACTING COMMISSIONER SHEEHAN: That addresses
- 15 that.
- 16 LEGISLATIVE LIAISON DE BERNARDO: So I'll be
- 17 talking about the legislative approach that State Lands
- 18 staff has taken to address the issue of the Mothball fleet
- 19 in Suisun Bay.
- There are three major legislative goals with
- 21 addressing this issue. The first one is the goal of
- 22 removing the ships. Second one is the goal of cleaning up
- 23 the sediment. And the third goal is preventing additional
- 24 paint discharges into the bay while we await for ship
- 25 disposal.

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1 Talking about the first point, ship removal. As
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- 2 you may know, in 1994, congress passed law requiring MARAD
- 3 to dispose of the ships federally-owned obsolete vessels
- 4 including the ships in the Suisun Bay by 1999. In 1997,
- 5 Congress extended the deadline to 2001.
- In 2000, congress extended the deadline to 2006.
- 7 2006 has come and gone, and the ships are still there. In
- 8 January of this year, the Defense Authorization Act,
- 9 Senator Boxer was able to get language into the bill that
- 10 created a vessel disposal program. And the program
- 11 creates a working group. And the working group is to
- 12 provide a plan to Congress sometime in May or June
- 13 outlining the plan to dispose federally-owned obsolete
- 14 vessels according to federal and state environmental law.
- The enabling statute for the working group
- 16 allowed the working group to invite interested state
- 17 environmental agencies to participate. We have on several
- 18 different levels requested that the working group include
- 19 agencies from California to participate, and our requests
- 20 have been rejected.
- 21 I'm currently working with Senator Boxer,
- 22 Congresswoman Tauscher, Congressman George Miller's
- 23 offices to lobby the working group for our participation.
- 24 And I have a phone call with Boxer's office this afternoon
- 25 on this issue. Hopefully, the plan will lead to either

1 the agency's disposing of the vessels or Congress passing

- 2 law that requires them to comply with the plan. So that's
- 3 ship removal.
- 4 The second goal legislatively is the cleanup of
- 5 the sediment. In order to conduct a cleanup, we need to
- 6 know the extent of the contamination in the Suisun Bay.
- 7 As Barbara said, we asked MARAD to provide a site
- 8 assessment, and they deferred to a NOAA study. The NOAA
- 9 study was authorized by legislation in December. Again,
- 10 pushed by Senator Boxer's office as well as some of the
- 11 other Congressional delegation from California. The law
- 12 gives \$15.500,000 to conduct a study this year on the
- 13 contaminated sediments in the Suisun Bay.
- NOAA said they couldn't make it today. But I
- 15 wanted you to know they wanted me to tell you they are
- 16 trying to conduct a scientific study on this. I think
- 17 they've been very professional about this and very
- 18 transparent. They've already met with State agencies such
- 19 as State Lands, Water Board, DTSC, to discuss the goals of
- 20 this study. They met with NGOs, and they're meeting with
- 21 MARAD this week to discuss goals. They've also met with
- 22 several State agencies to discuss the technical aspect of
- 23 the plan.
- 24 They hope next month to put together a draft of a
- 25 sampling plan, which they would then implement in the

- 1 field this summer and then do lab analysis this summer.
- 2 In September they plan on releasing data to the State
- 3 agencies, MARAD, and I think some of the NGOs. They've
- 4 promised us they will submit the data to us simultaneously
- 5 as they submit it to MARAD. So transparency, once again,
- 6 is one of their objectives. They plan on receiving
- 7 comments from State agencies and in February publishing a
- 8 final report.
- 9 Now, this \$1.5 million going into the study this
- 10 year is only part of a comprehensive plan to determine the
- 11 contamination of the sediment in the Suisun Bay. NOAA has
- 12 estimated a comprehensive plan could take up to four years
- 13 and cost \$8 million. And State Lands staff is working
- 14 with the relevant Congressional offices to propose that to
- 15 draft legislation that will include additional funding to
- 16 NOAA so they can continue their study.
- Our goal then is to take the study once it's
- 18 done, and hopefully there will be legislation or the
- 19 agencies will act on that information and help clean up
- 20 the sediment in the bay.
- 21 And then the third goal is the ongoing discharge
- 22 of paint while the vessels are waiting for removal. As
- 23 Barbara said, there's been about 17,000 kilograms,
- 24 anywhere from 17 to 19 tons, however that is converted, of
- 25 metals that have been already discharged into the bay from

1 these ships. And these metals were contained in the

- 2 paint.
- 3 There's according to a study Commissioned by
- 4 MARAD, there's 55,000 kilograms of these types of metals
- 5 still on the ships. And so we are going to discuss with
- 6 the legislators and the federal government possible ways
- 7 to address this through legislation.
- 8 The Water Board has been one of the agencies that
- 9 has been most concerned about this ongoing paint
- 10 discharge. So I will seque now into introducing the Water
- 11 Board. Bruce Wolfe is here.
- 12 MR. WOLFE: Good morning. Thank you, Mario. I'm
- 13 Bruce Wolfe, the executive officer of the San Francisco
- 14 Bay Water Quality Control Board.
- 15 The Mothball fleet is a significant concern for
- 16 us, and we appreciate the opportunity to work with State
- 17 Lands staff on this as well as other State agencies been
- 18 involved, Department of Toxic Substances Control. To a
- 19 certain degree, I'd say it's been a great combined staff
- 20 effort we've been able to speak largely with one voice to
- 21 the maritime administration. Unfortunately they're not
- 22 hearing that one voice clearly.
- 23 It's useful to note that not only are we the
- 24 Regional Board for the San Francisco Bay, Suisun Bay area
- 25 that addresses all water quality aspects pursuant to the

- 1 State Water Code, we are also implementing the federal
- 2 Clean Water Act as delegated from U.S. EPA. And this is
- 3 significant to note, because at times the Maritime
- 4 Administration has said that everything would be fine if
- 5 we didn't have to comply with state of California
- 6 requirements. Actually, we're implementing federal
- 7 requirements. And it's confusing to us why this is an
- 8 issue in California and not elsewhere, the two other
- 9 Mothball fleets around the country.
- 10 Nonetheless, as Mario stated, there are three
- 11 significant areas of water quality concern that we are
- 12 working and have been coordinating with both State Lands
- 13 staff and DTSC staff. That is the cleaning of the ships
- 14 in the bay uncontrolled. We first became aware of that in
- 15 the summer of 2006. Unfortunately, it had to come through
- 16 the press to be aware of that.
- 17 We had then contacted Maritime Administration
- 18 saying we needed to get plan and monitoring proposals for
- 19 how they're going to control the pollutants that were
- 20 coming off the cleaning of the ship holes. And since
- 21 October 2006, no ships have been cleaned in the bay.
- 22 Unfortunately, we still do not have a satisfactory plan
- 23 for cleaning the ships. And we are optimistic that a
- 24 proposal by a private entity to reopen the Mare Island dry
- 25 docks for the purpose of dismantling ships here rather

1 than having to have them towed through the Panama Canal to

- 2 Brownsville, Texas, that that will be an opportunity to
- 3 get many of these ships disposed.
- 4 However, because there's over 50 ships and only a
- 5 couple of dry docks, it's clear the ships are going to be
- 6 out there for a long time. One of our concerns is the
- 7 historic level of pollutants that have come off these
- 8 ships. The February 2007 report indicated that there's
- 9 multiple tons of materials that have come off these ships.
- 10 And then the ongoing discharge of material from
- 11 the ships. And that is something that we could regulate
- 12 under the federal Clean Water Act. We would essentially
- 13 say no discharge is allowed of those type of materials.
- 14 We are currently implementing cleanup plans for materials
- 15 such as mercury and PCBs in the bay, and the material that
- 16 comes off these ships is much more than anything allowed
- 17 in those cleanup plans.
- 18 So it's clear that not only do we have
- 19 environmental problem, but we have many parties that are
- 20 concerned that they are being closely regulated when the
- 21 Maritime Administration and these ships is not. If it was
- 22 anybody but a federal agency at this point, we would have
- 23 brought enforcement actions and fines and penalties
- 24 against the party for the non-compliance. The Maritime
- 25 Administration remains in non-compliance, and we are

- 1 proceeding to get representation from the attorney
- 2 general's office to consider our enforcement actions.
- 3 And we have, with State Lands staff and legal
- 4 representatives of State Lands, signed a confidentiality
- 5 agreement to be able to talk about the enforcement
- 6 approaches. Because we recognize that it's probably going
- 7 to be inefficient for all of the agencies involved to
- 8 initiate certain enforcement actions when it's been
- 9 difficult to get any response or any satisfactory response
- 10 out of Maritime Administration to this point.
- 11 So I'll stop my discussion at this point. Be
- 12 happy to answer any questions. But I wanted to make sure
- 13 it was clear that this is significant enough of an issue
- 14 to us that I felt it important that I come up today to
- 15 address you and provide an opportunity to discuss it
- 16 further with you.
- 17 CHAIRPERSON CHIANG: Thank you, Bruce.
- We have Michael Wall.
- 19 MR. WALL: Good morning. It's a pleasure to be
- 20 here. I appreciate the opportunity to address the
- 21 Commission.
- 22 My name is Michael Wall. I'm a senior attorney
- 23 with the Natural Resources Defense Council based in
- 24 San Francisco where I lead our litigation team. NRDC has
- 25 more than 100,000 members in California and offices in Los

1 Angeles and San Francisco as well as elsewhere throughout

- 2 the country.
- 3 In October of last year, NRDC along with Bay
- 4 Keeper sued the Maritime Administration in federal court
- 5 over this ghost fleet. We brought that suit because MARAD
- 6 had shown no intention of complying with existing federal
- 7 law. And I'd like to briefly outline the problems that we
- 8 see that we hope to address through the suit and how we
- 9 expect it to proceed.
- 10 I'd also like to emphasize I believe our
- 11 interests are largely consistent with those of the
- 12 Commission and the Regional Board and we have had ongoing
- 13 discussions with the staff.
- As you've heard, MARAD has these more than 50
- 15 obsolete degrading ships anchored in Suisun Bay. I don't
- 16 know if you've seen the pictures, but some of these ships
- 17 have large pieces flaking off the hulls. MARAD did an
- 18 analysis which you heard about last February that
- 19 concluded that at least 19 tons of heavy metals had come
- 20 off of 40 of those ships. But in reality, the amount of
- 21 metals that came off was greater than that. At one point,
- 22 this fleet had 500 ships. And many of those that have
- 23 been removed were in very seriously degraded condition.
- 24 The metals at issue are your typical range of
- 25 toxic heavy metals, many of which are already impairing

1 the San Francisco Bay and Suisun Bay, which the State has

- 2 formally designate as being impaired for metals. And the
- 3 quantities of metals that are known to have come off the
- 4 ships are, as the Regional Board indicated, orders of
- 5 magnitude above the levels of pollutants that major
- 6 industrial dischargers in the bay area are permitted to
- 7 discharge under the Clean Water Act. So this is a very
- 8 significant source of metals contamination.
- 9 Now, this bay is contaminated from a number of
- 10 sources historically, and the particular spot in Suisun
- 11 Bay where the vessels are anchored is subject to tidal
- 12 action and wind scouring. So it may be difficult to pin
- 13 down precisely where all the metal has gone. But there is
- 14 no doubt it has come off. It has gone into the bay. The
- 15 bay is impaired. There are fish advisories advising
- 16 people not to consume many of the fish in the bay, and
- 17 that this is an ecosystem, as you are aware, that is in
- 18 steep decline.
- Now, over the years, Congress has enacted a
- 20 number of laws requiring MARAD to address this problem.
- 21 And MARAD has systematically ignored those federal laws.
- 22 We are pleased the Congress is looking at this once again
- 23 but have lost confidence in MARAD's willingness to comply
- 24 with either federal law or the explicit orders of the
- 25 Regional Board, and that's why we filed suit.

1 Our suit has three basic components. First, we

- 2 sued under the federal Clean Water Act, because these
- 3 ships are discharging pollutants into the bay without a
- 4 permit. That is illegal. Every other discharger in the
- 5 bay that wants to discharge pollutants has to go in and
- 6 get a rigorous permit. These guys don't have one. They
- 7 never applied for one. It's illegal.
- 8 Second, essentially what MARAD has done is it's
- 9 like we woke up in 2006 and realized some obscure federal
- 10 agency was floating rusting barrels of hazardous waste in
- 11 Suisun Bay and leaving it there until it figured out
- 12 perhaps decades from now what it intended to do about it.
- 13 No private party would be allowed to do that. Storage and
- 14 disposal of hazardous waste are strictly regulated under
- 15 California's hazardous waste laws and under the Federal
- 16 Resource Conservation Recovery Act. And MARAD has never
- 17 applied for a permit, doesn't have a permit to do that.
- 18 So we brought an enforcement action under that as well.
- 19 We also have a NEPA claim because MARAD has done
- 20 no environmental analysis including on plan it developed a
- 21 come of years ago that was supposed to provide for the
- 22 disposal of these ships, but instead indicates MARAD
- 23 intends to maintain a fleet of ships perhaps as many of 50
- 24 of them indefinitely.
- Now, our lawsuit is brought under the citizens

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1 provision of these statutes. Under RCRA, that allows us

- 2 to seek civil penalties from MARAD. Under both RCRA and
- 3 the Clean Water Act and NEPA we can seek an injunction
- 4 from a federal court. And our hope is that a federal
- 5 court will have more persuasive power than Congress has
- 6 had or the Regional Board or over government regulators
- 7 have had to date.
- 8 The nature of litigation is that it's sometimes
- 9 slow. If the present court schedule sticks, we would have
- 10 a trial in the summer of 2009. Probably with some motions
- 11 before that. We are optimistic that because the facts in
- 12 this case -- the relevant facts really aren't in dispute,
- 13 we may be able to resolve this case well in advance of
- 14 that. But we can't guarantee if it's going to happen.
- 15 And if these statutes are complied with, the
- 16 Clean Water Act and the Resource Conservation Recovery
- 17 Act, they don't themselves explicitly call for disposal of
- 18 the ships. But in our view, there's no way that MARAD
- 19 could comply with these statutes other than taking the
- 20 ships out of Suisun Bay and properly disposing of them.
- 21 And we look forward to continuing to work with the
- 22 Commission, the staff, and the Regional Board staff and
- 23 hope that you'll cooperate in that endeavor as the land
- 24 owner.
- 25 I'm available to answer any questions. Thank you

- 1 for the opportunity to speak.
- 2 CHAIRPERSON CHIANG: Thank you very much.
- 3 Comments?
- 4 ACTING COMMISSIONER BUGSCH: Yeah. First of all,
- 5 I'd just like to thank the staff and thank NRDC and the
- 6 Water Board for speaking on this issue. The Lieutenant
- 7 Governor thinks it's very important. And he asked that
- 8 the panel be held to shine a little more light on this
- 9 issue.
- 10 Specifically, I think the delta we all know how
- 11 important it is. We're finding out more daily how
- 12 important it is to the state and its future and doesn't
- 13 need additional barriers such as this.
- 14 And I want to encourage us to continue to, as
- 15 we're doing it -- I think we're doing a good job of this
- 16 -- continuing to leverage our relationships with these
- 17 various agencies to put pressure. I mean, kind of the
- 18 same thing that Anne was saying. We all wanted it cleaned
- 19 up and everything, the other issue. We want to do it in a
- 20 constructive manner and to build those partnerships, and I
- 21 think we're moving in the right direction. So I just want
- 22 to complement everybody on that. And us continue to shed
- 23 light on this and put pressure on the federal government,
- 24 because as hard as it may be to get the South Bay Yacht
- 25 Club cleaned up or whatever, to get the federal government

- 1 to move sometimes can be more difficult.
- 2 I just had one other question regarding the ship
- 3 removal. And one of the things that you were advocating,
- 4 Mario, was that we ask our -- the other partner would be
- 5 the federal legislators which we're also using. But you
- 6 discussed we're asking them and other people to have State
- 7 Lands be part of the vessel disposal program, I think,
- 8 working group. Is there any other things or any other
- 9 ways that we can kind of push forward with to leverage or
- 10 different ideas that we can do to kind of move forward
- 11 with the ship removal aspect? I know this is a difficult
- 12 thing we're pushing along. Maybe the Water Board may have
- 13 some comments on it as well.
- 14 LEGISLATIVE LIAISON DE BERNARDO: Well, the
- 15 working group seems like a good idea in that they are
- 16 finally -- I mean, they are actually meeting and they do
- 17 have to report to a number of committees 90 days from
- 18 enactment of the law, which was January 28th. They have
- 19 to comply with the federal and state environmental law in
- 20 their plan. So we were trying to get on the working group
- 21 to give the state environmental law perspective to the
- 22 situation. Whether or not they actually invite us is up
- 23 in the air. But we can certainly provide the members of
- 24 Congress that are on these committees a report stating the
- 25 State law, stating any sort of recommendation we have, and

1 persuading them in that way to move forward with the

- 2 legislation.
- 3
  I'm not sure if that addresses your question.
- 4 ACTING COMMISSIONER BUGSCH: That's fine.
- 5 The other question was just in terms of you
- 6 mentioned that they would be there for quite a while. And
- 7 one of the options may be in sort of trucking them from
- 8 the Panama Canal to Texas to try to dismantle them
- 9 locally. What is the realistic nature of that actually
- 10 being an option?
- 11 MR. WOLFE: That's a realistic option. The
- 12 opportunity is real there at Mare Island, because the dry
- 13 docks do exist. There is silt in front of the dry docks.
- 14 The proponents of that are pursuing permitting through us
- 15 for the permit federal permit. They're also pursuing
- 16 permits to remove the sediment. Lennar Corporation owns
- 17 much of that land, and they need to work out a lease
- 18 arrangement with these parties. We're trying to see what
- 19 are -- if there are impediments in there and is there
- 20 anything the State can do to remove the pediments.
- 21 So that's something we're going to continue to
- 22 push because this would be a very appropriate helpful
- 23 partial solution. And I say partial in the effect that
- 24 again there's two dry docks there. They are not large
- 25 enough to accept all ships that need to be disposed of.

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1 But they at least could start the process. But where
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- 2 there's a minimum 50 ships, there's a few more added to
- 3 the fleet, the non-retention fleet, each year. So it's
- 4 clear there's going to be a lot of ships out there. Even
- 5 if there is disposal at Mare Island, we remain incredulous
- 6 it's more cost effective to these ships to through the
- 7 Panama Canal. It takes about four to six weeks to do it.
- And that's where the rub is, where they're taken
- 9 out of the bay waters they need to comply with the federal
- 10 Invasive Species Act. They need to be cleaned. And the
- 11 problem was. It wasn't just the growth on the hulls that
- 12 was coming off during the cleaning, it was parts of the
- 13 hull three-quarters of an inch thick and all the materials
- 14 that we definitely do not want in the bay. So we're
- 15 continuing to try to push Maritime Administration to come
- 16 up with an approach that would satisfactorily clean the
- 17 ships. They are looking at -- there is one larger dry
- 18 dock in San Francisco that's predominantly used for cruise
- 19 ships, large naval vessels. So it's in demand. And
- 20 nonetheless, that company that owns that I understand has
- 21 been in negotiations.
- 22 The Maritime Administration is concerned that
- 23 some of these ships are so old they could go into dry
- 24 dock. And even though they are supported while they're
- 25 sitting in dry dock, their hulls may fail while they're in

- 1 dry dock. They may go in and never come out. They
- 2 apparently are demanding that the dry dock owner take full
- 3 liability for that. And the dry dock owner say, wait. We
- 4 can go very far, but we can't go quite that far. So
- 5 that's something we're trying to see is there something
- 6 the State can do to get into that. But again it's a
- 7 challenge through the federal contracting laws. And
- 8 presently, there is -- other than this dry dock in
- 9 San Francisco, which is trying to become an approved
- 10 cleaning facility and disposal facility, there's nothing
- 11 else on the west coast. So that's the challenge.
- 12 I've had many private parties come into my office
- 13 and say hey, I have this great idea. Here's something we
- 14 tried in Hong Kong. Here's all this. I say I'm not the
- 15 one. You need to get on the list from the Maritime
- 16 Administration and have them accept that your approach is
- 17 satisfactory. It can fit with the federal contracting.
- 18 And that's been the difficult action.
- 19 ACTING COMMISSIONER SHEEHAN: I have a question.
- 20 I don't know who this is for. If I heard the numbers, at
- 21 one time there were 500 ships and now down to 50.
- 22 LAND MANAGEMENT DIVISION CHIEF DUGAL: It's about
- 23 80 approximately.
- 24 ACTING COMMISSIONER SHEEHAN: Are they still
- 25 sending ships there?

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1 MR. WOLFE: Our understanding is there are "new
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- 2 ships" -- these are very old. And the reason there's
- 3 approximately 80 ships there is that part of them are what
- 4 they call retention. In other words, they're still owned
- 5 by the Navy or Coast Guard so they may at some point come
- 6 back into service or, for instance, the USS Iowa
- 7 battleship is there. The Navy still owns that. The Coast
- 8 Guard and Navy are putting money in maintenance of those
- 9 ships.
- 10 But when they're classified as non-retention,
- 11 which about 50 to 55 of them are at this point, this means
- 12 they're never coming back. The Maritime Administration is
- 13 responsible, and they get no money the maintain these
- 14 ships. And so they tell us Congress said get rid of the
- 15 ships. They may nothing about maintaining the ships.
- 16 That's the difficulty. It's clear those ships are going
- 17 to be out there for some time. And Maritime
- 18 Administration says it's not their irresponsibility to
- 19 maintain them.
- 20 ACTING COMMISSIONER SHEEHAN: You said the USS
- 21 Iowa or whatever, are we confident the standards --
- 22 they're not contributing to this problem?
- MR. WOLFE: Well, in a broader base, we
- 24 understand the Maritime Administration has gone through
- 25 and rated each of those ships. And there is a report that

- 1 is -- one of their consultants has prepared that
- 2 apparently is coming up with they say is a plan to address
- 3 what the status of these ships not only in Suisun Bay but
- 4 also in Virginia and Texas where there are fleets like
- 5 this. And then come up with a coordinated plan for what's
- 6 the priority when do we get rid of those.
- 7 We understand that that report has at least been
- 8 completed into sort of final draft, but we have not seen
- 9 it. And I understand that Mario may be able to speak to
- 10 this that State Lands staff has submitted a Freedom of
- 11 Information Act request for that report. So it's clear
- 12 again that there's different levels of the potential
- 13 ultimate environmental impact of those ships.
- 14 Maritime Administration has told us in the past
- 15 that they've removed the most significantly poor
- 16 maintained ships from the fleet and that none of the ships
- 17 are in danger of collapsing in place. We haven't seen any
- 18 report that sort of documents that. So we're very nervous
- 19 about the longer those ships are in the place that they
- 20 could be more than just paint coming off. It may be the
- 21 whole ship coming a part.
- 22 ACTING COMMISSIONER SHEEHAN: Well, and I assume
- 23 the report to have to be done on an ongoing basis, because
- 24 the state of the ship. If you have new ships coming in --
- 25 MR. WOLFE: If new ships are put into this -- so

1 it's true. And I think to a certain degree, the Maritime

- 2 Administration understands that, but they push back and
- 3 say there are certain things that are mandates certain
- 4 things that are not and certain thing we get funded for
- 5 and other things we are not. But nonetheless, in our
- 6 mind, they are the responsible party. They have a
- 7 discharge, and it needs to be controlled.
- 8 ACTING COMMISSIONER BUGSCH: One other thing you
- 9 said, if I could just to make sure I heard you right, you
- 10 said the Maritime Administration says that the ships that
- 11 are non-retention they believe are not their
- 12 responsibility to maintain.
- 13 MR. WOLFE: Correct. Initially in our
- 14 discussions they said, well, we'll look at how we
- 15 maintain. We're not quite sure. The ships are close
- 16 together. It's hard to do this.
- 17 We told them we require under federal Clean Water
- 18 Act that, for instance, when the Golden Gate Bridge or Bay
- 19 Bridge is painted and chips of paint are scrapped off they
- 20 collect those. It is not a rocket science technology to
- 21 clean the ships and control everything. So then they've
- 22 took the next approach come back and say, oh, well, we
- 23 have no funding to do any of that, so we're not going to
- 24 consider that. So that's continued --
- 25 ACTING COMMISSIONER BUGSCH: Are they saying we

- 1 don't have the funding to do that or it's not our
- 2 responsibility.
- 3 MR. WOLFE: They've taken the approach to say we
- 4 don't have the funding.
- 5 ACTING COMMISSIONER BUGSCH: They're not saying
- 6 they it's not their responsibility?
- 7 MR. WOLFE: They segued to the fact Congress has
- 8 told us that's not our mandate. Our mandate is dispose of
- 9 ships, not necessarily to maintain the ships.
- 10 ACTING COMMISSIONER BUGSCH: Interesting.
- 11 CHAIRPERSON CHIANG: Okay. Next item. Very good
- 12 that concludes this item. As we've alluded to, we'll
- 13 discuss this in closed session in terms of other actions
- 14 that the Commission could take.
- 15 The final action has to do with the resolution
- 16 which was requested by the Controller for adoption by the
- 17 Commission which has to do with regulation of greenhouse
- 18 gas emission. And Mario will give the presentation on
- 19 that.
- 20 LEGISLATIVE LIAISON DE BERNARDO: This resolution
- 21 recognizes the steps that California is making in
- 22 combating climate change and greenhouse gas emissions. It
- 23 asks the federal government to adopt policies following
- 24 the lead of California and make a move towards reducing
- 25 the country's greenhouse gas emissions.

1 The resolution also addresses the EPA -- recent

- 2 decision made by the administrator of the EPA regarding
- 3 the Clean Air Act waiver applied for by the California Air
- 4 Resources Board. Resolution asks the U.S. EPA to
- 5 reconsider its decision and reverse it.
- 6 CHAIRPERSON CHIANG: Very good.
- 7 Questions or comments?
- 8 ACTING COMMISSIONER SHEEHAN: No. I'm happy to
- 9 support this resolution. I appreciate the Controller
- 10 bringing this. Needless to say, as someone who works for
- 11 the Governor, this has been an issue we have been tracking
- 12 with the EPA.
- 13 Matt, the AG filed something recently in this
- 14 regard like today, yesterday. Is that on the waiver?
- 15 ATTORNEY GENERAL RODRIQUEZ: I'm not familiar
- 16 with that.
- 17 ACTING COMMISSIONER SHEEHAN: I get things on my
- 18 Blackberry from the Governor's office.
- 19 ATTORNEY GENERAL RODRIQUEZ: I'll check on mine
- 20 as well.
- 21 ACTING COMMISSIONER SHEEHAN: But anyway, I'm
- 22 happy to support and be happy to move approval, if there's
- 23 no other comments on this, and applaud the Controller and
- 24 the Commission for also weighing in on this important
- 25 issue. Sooner or later, we're hoping to get the attention

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1 of the federal government on this one.
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- 2 ACTING COMMISSIONER BUGSCH: I'll second the
- 3 motion and Anne's comments.
- 4 CHAIRPERSON CHIANG: Okay. Good. We have a
- 5 motion and a second. All those in favor say aye.
- 6 (Ayes)
- 7 CHAIRPERSON CHIANG: None opposed. The motion
- 8 passes.
- 9 And that concludes the open session portion of
- 10 this meeting. We will now adjourn into closed session.
- 11 May I please ask -- I apologize. Does anyone wish to make
- 12 public comments? Thank you very much. This concludes
- 13 this public portion of the open session and we will now
- 14 adjourn to closed session.
- 15 (Thereupon the California State Lands Commission
- 16 recessed into closed session at 11:31 a.m.)

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1	CERTIFICATE OF REPORTER
2	I, TIFFANY C. KRAFT, a Certified Shorthand
3	Reporter of the State of California, and Registered
4	Professional Reporter, do hereby certify:
5	That I am a disinterested person herein; that the
6	foregoing hearing was reported in shorthand by me,
7	Tiffany C. Kraft, a Certified Shorthand Reporter of the
8	State of California, and thereafter transcribed into
9	typewriting.
10	I further certify that I am not of counsel or
11	attorney for any of the parties to said hearing nor in any
12	way interested in the outcome of said hearing.
13	IN WITNESS WHEREOF, I have hereunto set my hand
14	this 8th day of April, 2008.
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17 18 19 20 21	TIFFANY C. KRAFT, CSR, RPR
17 18 19 20 21 22	TIFFANY C. KRAFT, CSR, RPR Certified Shorthand Reporter
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