

MEMBERS PRESENT

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David Ackerman, Acting Chairperson, representing Mike Curb, Lt. Governor

Susanne Morgan, Commissioner, representing Mary Ann Graves, Director of Finance

MEMBERS ABSENT

John Jervis, representing Ken Cory, Controller

STAFE PRESENT

10 Claire Dedrick, Executive Officer

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11 Robert Hight, Chief Counsel

12 Jack Runp, Assistant Chief Counsel

13 R. S. Golden, Assistant Executive Officer

14 J. F. Trout

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Curtis Fossum

16 Joyce Lane

Diane Jones, Administrative Assistant

18 Jane Smith, Secretary

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ALSO PRESENT

N. Gregory Taylor, Assistant Attorney General 22 Jan S. Stevens, Deputy Attorney General

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PETERS SHORTHAND REPORTING CORPORATION 7700 COLLEGE TOWN DRIVE, SUITE 209 SACRAMENTO, CALIFORNIA 95826

TELEPHONE (916) 303-3601

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PROCEEDINGS

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ACTING CHAIRPERSON ACKERMAN: Will the State Lands

The first item on the agenda is confirmation of the minutes of our meeting of February 9th, 1982. Are there any questions from Commissioners on the minutes?

COMMISSIONER MORGAN: No.

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9 ACTING CHAIRPERSON ACKERMAN: Any comments from

Without objection, then, the minutes of February 12 9th will be approved.

We have the report of the Executive Officer. 13 EXECUTIVE OFFICER DEDRICK: The last time we 14 reported to you that the Coast Guard was closing its 12th 15 District: Office and we expressed our concern to them. 16 They have replied by telling us that it's not going to be closed, 17 and I think I probably should read you the brief letter that 38 19 they sent us.

"Dear Mr. Cory:

"On behalf of Secretary Lewis I am responding to your letter that expressed concern about the possible merger of the Eleventh and Twelfth Coast Guard Districts. The intent of this action was to reduce

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expenditures by consolidating administrative functions. Operational capabilities were to be preserved for the most part. 2

"I am happy to say, however, that the recent prospect of budget relief has suspended this action. Thank you for your concern. "Sincerely, J. A. McDonough, Jr.,

Captain, U.S. Coast Guard."

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The next item is in regard to geothermal bidding. At the last Commission meeting you requested that we Tina 10 out what's going on with geothermal leases. We are 11 submitting to you today a preliminary report from the staff 12 on the basis of, where they have talked to past and present 13 bidders and other people in the industry, and to make a long 14 story short, it's the matching bid problem that's a real 15 We can pursue that at the next Commission problem. 16 conference, if you'd like. Is that ---Okay. 17

COMMISSIONER MORGAN: Yes.

EXECUTIVE OFFICER DEDRACK: Again at the last 19 meeting there were some question's regarding the exploration 20 permits, proposed Section 2100 of Article 2.9. There 21 appeared to have been confusion as to when the Commission 22 would require exploration permits. For clarification of 23 the record, it should be emphasized that under the new 24 regulations a general permit is required for all geological 25

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or geophysical surveys conducted on State lands. The general permits will require advance notice to the Commission staff, local fishermen, and other entities several days prior to the actual survey. The terms and conditions covered by the general permits are still to be determined. It is the staff's understanding that the Commission, at its regular meetings, wishes to have a monthly recap of geological or geophysical activity, if any has taken place. Correct? ACTING CHAIRPERSON ACKERMAN: Are we going to be

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10 asked to approve the permits on a case-by-case basis?
11 Weren't they for general permits?

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EXECUTIVE OFFICER DEDRICK: These were the overriding rules and, to a certain -- Yes, I think the answer to that is yes, although it looks like somebody wants to say something here.

MR. HIGHT: The answer is yes.

EXECUTIVE OFFICER DEDRICK: The answer is yes.

You authorized last month the sale of some royalty 18 crude oil and the staff conducted two competitive bids. 19 One on March 16th for oil produced from lease PRC 426 and the 20 other on March 17th for oil produced from lease E-392. 21 Champlin Petroleum submitted the only bids for both leases 22 23 offering to pay the State bonuses of 15.1 cents and 8.1 cents per barrel. The 8.1 cent^o sale is on the consent calendar 24 25 today. The 15.1 cent will be on the April calendar. That

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is, of course, above posted price. If the bids are accepted, the State would receive revenues in excess of \$300 a dav.

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ACTING CHAIRPERSÓN ACKERMAN: Has the Department of Finance already spent that money?

EXECUTIVE OFFICER DEDRICK: I think so. & COMMISSIONER MORGAN: I think the Lt. Governor spent some of it.

[Laughter.]

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EXECUTIVE OFFICER DEDRICK: I don't think that 10 was a fair question.

[Laughter.]

EXECUTIVE OFFICER DEDRICK: There is a controlled 13 burn proposed, the Fuel Modification (Project, they call it, 14 by the California Department of Forestry on some faleral. 15 state and privately-owned lands in Forestry's pilot area. 16 The Effsel and Thatcher Creek Watershed Management Unit in 17 Mendocino County has been selected. The plan is to carry 18 out this project within the time period of late March to early April, this year. There are about ten acres of chaparral which will be affected by the burn. The burning on the school land will consist of a variable width strip across a portion of the parcel to create a wildlife island and improve the wildlife habitat of the area. That may sound unlikely, but it's really true. Wildlife does better when

there is a break in the kind of environment, that is to say; brush to meadow or forest to brush.

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With the Commission's concurrence, I will issue a temporary permit so that the project may proceed as scheduled. A formal agreement will be executed and presented at a forthcoming meeting.

ACTING CHAIRPERSON ACKERMAN: H)ve any problems? COMMISSIONER MORGAN: No.

9 ACTING CHAIRPERSON ACKERMAN: Without objection, 10 that's fine.

11 COMMISSIONER MORGAN: It this the geothermal thing 12 you refer to:

EXECUTIVE OFFICER DEDRICK: Yes. It is preliminary, but because of the problem with matching bids, the staff feels that it won't improve in the future. But I would be glad to have your response to any concerns that are raised by reading this report and will do our best to answer them next time around.

COMM SSIONER MORGAN: Thank you.

ACTING CHAIRPERSON ACKERMAN: Any other questions? COMMISSIONER MORGAN: No.

ACTING CHAIRPERSON ACKERMAN: Is there a staff report on Coaskal matters?

MR. GOLDEN: Yes, Mr. Chairman.

The Coastal Commission held a public hearing on

PETERS SHORTHAND REPORTING CORPORATION 7700 COLLEGE TOWN DRIVE. SUITE 209 BACRAMENTO, CALIFORNIA 95026 TELEPHONE (918) 303-3001 OCS Sale 68 proposals on March 17, 1982. The hearing took
over three hours and consisted of comments totally opposing
oil drilling off the California Coast to specific objections
to the sale of specified tracts.

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The hearing was held to develop recommendations
to the governor on this proposed sale of 172 tracts by the
Department of Interior.

At the conclusion of the hearing, the Commission voted to oppose the OCS 68 sale nomination off the California Collist in their entirety with a follow-up resolution as a backup position giving approval to all parcels except some 27 tracts as recommended by staff and two additional tracts off Point Dume added by the Commission as a result of public input.

It was notable that there was no oil company input
 to the public hearing although their input was actively
 solicited.

That terminates my report.

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19ACTING CHAIRPERSON ACKERMAN: Did the Lands20Commission get involved at all in OCS Tract 68?

MR. GOLDEN: Yes, Mr. Chairman. There was a member
of our staff present on the Policy Advisory Board which sat
with the Coastal Commission during this hearing.

ACTING CHAIRPERSON ACKERMAN: Does Tract 68 abut to State-leased tracts? MR. GOLDEN: Yes. Some of the proposed tracts did and those were the ones that they were eliminating, those in the Orange County and the vessel traffic separation lanes going into Port of Los Angeles, Port of Long Beach, and then there was some other miscellaneous tracts that did abut. ACTING CHAIRPERSON ACKERMAN: Are you aware if

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any of the proposed tracts abutted against nonleased State areas?

MR. GOLDEN: I believe some of them did as proposed.
That was the problem. They were trying to keep from
triggering a mechanism in the oil and gas sanctuarios
specifically off Orange County.

ACTING CHAIRPERSON ACKERMAN: Am I not correct that if federal tracts are leased where, against an unleased tract from the strait, drainage occurs, then the State would realize revenues?

MR. GOLDEN: We would have to prove, of course.
how much of that was coming from within the State tract and
that poses problems.

ACTING CHAIRPERSON ACKERMAN: Thus the Coastal
Commission's objection to leasing these tracts could result
in the State foregoing revenues?

23 MR. GOLDEN: Well, I think mainly that it would
24 mean that we would then perhaps go out and put platforms
25 out there as well to drill on our side of the line, and

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I think that's what they were concerned about. Ŧ ACTING CHAIRPERSON ACKERMAN: (It might be 2 advisable to have the staff monitor the situation of what $^{\circ}$ 3 (A. the impact is on State revenues with the Federal OCS policies and maybe report periodically to the Commission in other 5 than just the Coastal Commission report because I realize 6 17 you're not an expert. MR. GOLDEN: Right. 8

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9 MR. TROUT: Mr. Ackerman, I think we should point 10 out that there are provisions with the cooperation of the 11 federal lessees for sharing revenues from a pool that crosses 12 a State line, but we've never been very successful in getting 13 an agreement with the Federal Government. But we would be 14 happy to report on that later.

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ACTING CHAIRPERSON ACKERMAN: Okay. Any questions? COMMISSIONER MORGAN: No.

ACTING CHAIRPERSON ACKERMAN: Thank you, Dick.
Just for your information on calendar items, Item
Cl6 which is on the consent calendar will be pulled off and
placed on the regular calendar. I understand there's someone
in the audience that wishes to address the Commission on
that item. Also, Items 26, 29 and 43 are all off calendar.
We will proceed then with the regular calendar,

24 Items Cl through, is it 25, Cl through 25 with the exception
25 of Item Cl6 are considered the consent calendar. These are

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items that are normally administrative in nature and are 1 The Commission would approve these items noncontroversial. in whole unless there are objections from anyone in the 3 audience who wishes to have any item removed and placed on the regular calendar for hearing. Is there any request from anyone in the audience to remove any item on the consent calendar?

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Then without objection, the consent calendar will be deemed approved with the exception of Item C16.

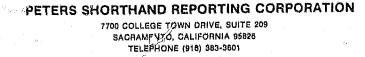
Why don't we just go to C16 at this point.

In fact, Jim or Claire, would you discuss the issue and the item.

MR. TROJT: Mr. Chairman, it would perhaps be 13 helpful if you look at the aerial photo that we've blown 14 up here on the wall, What is on the calendar is the 15 approval of a longstanding, trying to be gracious, 16 longstanding trespass in the Petaluma River and the Gilardi 17 people who are really running this operation as I believe 18 an upland restaurant or coffee shop or something like that, 19 Thd these facilities in the Petaluma River, this is what's 20 on the calendar for your approval, the issuance of a lease. 21 We understand that representatives of Mrs. Miller, 22

the neighbor, and her attorney are here and they probably would like to present their side of the case.

Staff put this on the calendar because this solves



a longstanding problem regarding this occupancy of the 1 Petaluma River.

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ACTING CHAIRPERSON ACKERMAN: Mr. Matthew Hudson. I believe, is present. Sir, if you could identify yourself for the record and state your relationship in the case.

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Thank you. My name is Matthew Hudson. MR. HUDSON: My offices are at 205 Kelly Street in Petaluma. I represent Mrs. Natalie Miller, who is the landowner adjacent to the Gilardi property.

That's a good picture up there. Mrs. Miller, as 10 you can see, is to the right as you view that picture. ΤŤ. The Lakeville Highway runs at about the top of that picture. 12 Mrs. Miller owns parcels on either side of it. Below the 13 Lakeville Highway is about 10.4 acres with a barn that she 14 leases to a local merchant who stores hay. Above the highway 15 is another 250 or so acres which is leased for dairy cattle 16 and for ranching generally. The 10.4 acres is also leased 17 to John Bordessa who runs a portion of his sheep operation 18 on it. Mr. Bordessa also owns property to the left of the 19 Gilardi property as you see it on the picture. 20

The marina layout originally, at least until about 21 1975, had a dock that ran just above to but not quite the 22 boundary between the Gilardi and Miller properties. 23 In about 1975, perhaps slightly later than that, three pilings were 24 put in place by Mr / Gilardi or by his agents and the dock 25

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was extended across the property line by about 75 feet. Millers have owned their property, and it was the Merrill property earlier, for about 33 years. The area itself is agriculture. In fact, the marina represents the only commercial activity in that area for some distance in either direction, in fact, until you really get into the environs of Petaluma as you head north.

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There dre, of course, the agricultural operations 8 including John Bordessa's on either side of the marina and 9 the cattle and dairy ranches on the other side of the 10 Lakeville Highway. 11

The barn, as I said, is also leased and stores 12 hay for a local grain and huy merchant who does business 13 in the City of Petaluma. The older docks have probably been 14 in place for at least 30 years. It was grandfathered, as 5 **15** we understand it, by the Corps of Engineers at least as to 16 the priginal extent of the marina. It is a modest point, 17 unassuming and right now in the state of, I think you can call, genteel dilapidation including even the new portions It's a very colorful place run by a very colorful of it. person. If you haven't been there, you should try it sóme day.

NIt advertises itself as having the best hamburgers in the whole damn universe which is an indication of its character, too.

The problem though is that we do have this extension of the pier. If I might, I'd like to show the Commission several pictures to indicate both the nature of the area and of the marina itself. Can I hand them up there? There are about ten or twelve of them.

ACTING CHAIRPERSON ACKERMAN: This is genteel state of repair?

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MR. HUDSON: That's right. It's not Newport Beach, 8 that's for sure. 9

In about 1972, in fact, in November of '72. Mr. 10 Gilardi, the owner of the marina property, wrote to Mrs. 11 Miller and actually to her agent, Mr. George Schlenker, in 12 asking permission to drive these piles in. I'd like to show 13 you a copy of the letter that Mr. Gilardi wrote and then 14 a copy of the response that Mr. Schlenker wrote in return. 15 I'll give you several copies of this, if I might. 16

ACTING CHAIRPERSON ACKERMAN: I don't mean to -- ? Has the staff had a chance to examine or discuss in detail with Mr. Hudson the points that he's raising?

MR. TROUT: We've been aware of this problem and 20 maybe Curtis Fossum and Joyce Lane of our staff who handled it could specifically answer any questions. I believe they have been in contact with Mr. Hudson and with others prior to this meeting. 24

> ACTING CHAIRPERSON ACKERMAN: What I want to make

sure, Susie, unless you feel differently, is that the information is being presented today, that the staff has had an opportunity or been afforded an opportunity to at least consider it and be prepared to at least make a recommendation to the Commission possibly to settle this without having to get into a debate before us. Is that possible?

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EXECUTIVE OFFICER DEDRICK: Let's see what Curt

10 MR. FOSSUM: As Mr. Trout mentioned, we have been 11 trying for some time to get this operation under lease Staff feels that, based on the present lessee of Mr. Gilardi who 12 13 is Mrs. Lahargoue, that her cooperation in entering this 14 lease and the terms of the lease are such that it's in the 15 best interest of the State to enter the lease at this time. It is an existing structure and our alternatives are to remove 16 17 So based on her cooperation and the revenues the structure. 18 that will be generated and the fact that this particular 19 commercial operation, while it does occupy a part of the 20 river that's in front of Mrs. Miller's property, the staff 21 feels that it does not interfere with her use of the 22 property.

ACTING CHAIRPERSON ACKERMAN: She is not proposed to be charged any rent in this case; is that correct? EXECUTIVE OFFICER DEDRICK: That's correct.

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MR. FOSSUM: No, it's not, She has an existing 1 pier and had a lease with us and has informed us that she will remove her pior.

Is her pier a ACTING CHAIRPERSON ACKERMAN: Commercial pier or private?

MR. FOSSUM: No.

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ACTING CHAIRPERSON ACKERMAN: It's under the auspices of the free recruational piers?

MR. FOSSUM: Well, there's no house on the So she's not in fact a residential use. property. It's this pier that's to be removed. But the lease that we are proposing, the description of the lease itself, does not abut Mrs. Miller's property. It's out in the water and technically Mrs. Lahargoue to is the lessee of Mr. Gilardi will not occupy any abutting lands.

ACTING CHAIRPERSON ACKERMAN: And that's the 16 principal point at issue here? 17

MR. HUDSON: VIs the extension across the property line.

MR. FOSSUM: Projected property line.

MR. HUDSON: We have no complaint about the marina 21 22 itself. It's the intrusion on what we view, as I will describe, intrusion on the use of the property that Mrs. 23 Miller owns. I should say that the Miller's dock is in no 24 condition to be used at all. It should be torn down. 25

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ACTING CHAIRPERSON ACKERMAN: What latitude does the Commission have here? Can the Commission require removal of a portion of the dock?

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EXECUTIVE OFFICER DEDRICK: I would think so. Bob.

MR. HIGHT: The Commission has broad latitude and could require removal of the dock or permitting of the dock at your discretion and the finding necessary is, is there an interference with public use and benefit.

10 ACTING CHAIRPERSON ACKERMAN: Has the staff had 11 an opportunity to review it from that point and to make a 12 recommendation?

MR. FOSSUM: Yes. We recommend, based on what we
feel is the lack of interference of this structure to the
adjacent property owner --

16 MR. TROUT: Mr. Chairman, I think the important 17 issue here is that if, for example, at Clear Lake or even 18 here, if this dock were to go across a series of individual 19 property ownerships and block the access to the waterfront, 20 staff would not be making this recommendation. In this 21 particular case, we feel it is in the best interests. The 22 latitude that the Commission has in approving this is that 23 there's a large expansive frontage on the Miller property 24 and that this small extension here which is about 30 feet 25 from the water line here and extends about 70 feet out, does

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not unnecessarily or unreasonably interfere with the access ្ន to the property. Now, the lease could be // handled at some 1 future time if it did become a problem. But the Commission 3Ì has the authority to either approve it with the extension 4 across, to approve it limited to this point and require the 5 removal of this area, in which case we may lose our 6 applicant, I don't know. But that's really what's before 7 the Commission. 8

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Mr. Chairman, just for the record, MR. TAYLOR: 9 could I clarify a number of matters? It appears that the 10 dock, as Mr. Trout noted, is out away from the shoreline 11 and that there is passageway for boats to go to the shoreline 12 of the Miller property. 13

MR. TROUT: It's about 30 feet in here.

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MR. TAYLOR: Secondly, the ownership of the petaluma River itself is in the State. It is a navigable 16 We 've had an Appellate Court recently on that, White 17 river. versus the State. It still carries a considerable amount 13 So from that standpoint the ownership of the of tonnage. 19 State to the riverbed is clear. 20

There is a regulation that gives a preference to 21 the upland owner. However, the Commission may find in the 22 best interests of the State that that not be the case in 23 a part/icular instance and by awarding this lease the 24 Commission would be making a determination that it would 25

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be in the best interest of the State due to the physical Ĩ. configuration of this property and the fact that the State 2 owns the waterway to award the lease or in its discretion 3 it may decide not to do so. But I think that needs to be made clear for the record. 5

I believe I understand the Miller's attorney's position is that they feel that this interferes with their exercise of rights to come out into the waterway which in the position of counsel --

ACTING CHAIRPERSON ACKERMAN: Mr. Hudson is 10 (E) shaking his head. 110

MR. TAYLOR: Well, then perhaps we've interrupted 12 Maybe we should let him finish. him. 13

> MR. HUDSON: I don't know ---

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ACTING CHAIRPERSON K KERMAN: If you could speak 15 directly to the point and what you are requesting the 16

Commission to do. That would help us in our deliberations. 17 MR. HUDSON: I don't know whether you want to mark 18 those pictures in evidence or not. I don't know what your 19 procedures are. I'd like to have them before you, whatever 20 process you use.

ACTING CHAIRPERSON ACKERMAN: If you wish, we will 22 so designate as Exhibit A. 23

MR. HUDSON: If you don't traditionally, I'm not 24 going to worry about it either. I just want to make sure 25

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they get in the record. 1

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ACTING CHAIRPERSON MCKERMAN: We have enough 2 attorneys in the room, I think they can. 3

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MR. HUDSON: I was amazed.

[Thereupon the above-mentioned 13

photographs were marked as Exhibit A.]

MR. HUDSON: Well, the question really is whether 7 that extension across the property line is appropriate. The 8 issue arises because of the agricultural nature of the 9 property and because there are liveaboards who tie up at 10 the marina for long periods of time and there's no provision 11 for disposal of human waste or other sewage or garbage and 12 that is a problem. 13

MR. FOSSUM: The lease will probibit liveaboards. 14 MR. HUDSON: That will help a lot. That means 15 that it won't be necessary for her to have that additional 16 70 feet either because it won't be economically necessary. 17 I'm glad to hear that, Curt. 18

The problem with the extension also is that it 19 permits people with boats who have dogs on those boats to 20 tie up and the dogs then jump off the pier, go to the tules I think that is one of the primary problems. and kill sheep. 22

I have a letter from John Bordessa which I'd like 23 to give the Commission and have you consider it as evidence 24 In 1978, then of his sheep were killed by a dog that today. 25

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had jumped off the pier. Three weeks ago he lost another 2 In between those two incidents he's lost about a dozen lamb. sheep. So in the last five years, he's lost about two dozen 3 animals to dogs specifically coming along this pier, jumping off and going in for his animals. He's tried to catch up with the owners of the animals, but they are transient in that they can untie their boats and leave or else they've just been uncooperative and John Bordessa is a good neighbor. He doesn't want to cause any problems for Gilardi. So he's just sat back and taken it.

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H The problem of dogs and sheep is a big one in Sonoma County if it's not in this county. We recently had $^{\circ}$ 12 an episode of a rancher shooting a dog and hanging it by 13 its neck by a sign that says your dog will be shot if it's 14 caught molesting sheep and cattle. Millions of dollars of 15 product are lost every year in our county to dogs. 16 So this isn't a phony issue that I raise. It's a real one and it 17 comes because this is the only commercial enterprise within 18 19 this large agricultural area.

20 What we propose is to remove this dock and the three pilings which Mr. Gilardi put in without our consent 21 and with the knowledge that things like this were going to 22 happen because of the intrusion of a commercial enterprise 23 24 in this area. We want him to take out those pilings, take out the dock and put a fence across the end of it. We also 25

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want to improve the fence in between the two properties, but that isn't where the dogs are coming from. That fence isn't the problem because these dogs come down that are tied up to the dock itself.

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That is the sum and substance of our problem. 5 The other thing is and has bethered me in dealing 6 with the staff, not that they aren't able in doing their 7 job, but it has been a problem of it's a lot easier to get 8 forgiveness than it is to get permission. Mr. Gilardi has 9 put it in, has been able to live with it because Mrs. Miller 10 is also a good neighbor and doesn't want to cause some 11 problem if she doesn't have to. But now she finds herself 12 hung by that goodness, if you will, by not protesting 13 earbier and Mr. Gilardi wants to formalize what in the past 1.8 he could not have obtained from you, I think, or from the 15 Corps of Engineers if he had made proper application. Ι 16 think he would have paid attention to the problem of extension 17 into the agricultural areas. I think you would have paid 18 attention to the problem of liveaboards and I think you would 19 have cut him off at the pass, if you will, and contained 20 him within his boundary line. 21

As your staff has said, you do have the authority to go beyond it, but your rules also say in the general case, in the usual situation, you will not.

Now, I would like to urge the Commission today

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not to close down the marina/ 1 That's not our intention, but to require the owner to remove the 70 feet of dock space. 2 3 I saw no evidence in the application and I don't think we'll Ă hear any today that says that that 70 feet is necessary to 5 the owner of the marina to maintain an economic operation, 6 I asked Mrs. Miller whether she's ever seen any boats rafted 7 out during the busiest part of the summer to indicate that they were busier than they could handle, you're not going 8 90 to see that. I know enough about the operation out there to know that the owner herself probably doesn't know who's 10 tied up there half the time and wouldn't collect rent anyway. 11 So I would urge you, because of the problems my 12

13 client has as a neighbor, to limit this lease within the
14 confines of the property boundaries themselves and the
15 extension. I'd be glad to answer any questions if I can.

16 MR. FOSSUM: Well, yesterday is the first day that staff was informed about this dog problem and we followed 17 18 Joyce Lane contacted the County and they checked their up. records and there have not been any dog protests in this 19 area in the last four months and some subsequent months in 20 1981 from this area. The person that was contacted did state 21 that there was as much as \$400,000 worth of damage to 22 livestock in the county last year, but this particular 23 24 location they had no reports.

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Our problem is that, I don't know whether the County

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has a leash law or not, but that type of activity is one 1 that normally the police powers of the county would be 2 3 involved in. The Commission could look into it and see whether or not dogs should be prohibited possibly from the 4 dock or something like that. But as far as we know, there's 5 nothing that keeps the dogs from simply crossing upland 6 parcels to get onto the property as well as from any place 7 They could swim around it. else.

ACTING CHAIRPERSON ACKERMAN: Having the 70 feet 9 of dock by itself alleviates the problem? 10

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MR. FOSSUM: It doesn't seem to us that it would. 11 MR. HUDSON: With fences at the end, I think if 12 would. 13

MR. FOSSUM: In fact, the proposal to run a fence 4 out into the water would be objected to by the Commission 15 simply as a hazard to navigation. So that wouldn't be 16 allowed in any event. 17

That wasn't exactly my proposal. MR. HUDSON: 18 19 The proposal was to fence to the water line at the end. actually at the end of the tules which can't be used anyway 20 and then across the end of the dock itself. I think that 21 would be sufficient because at the end of the dock then you 22 will have boats that will be tied up and prevent the animals 23 Ifom getting through anyway. The problem is that they come 24 across, they can see the sheep. As you can see from the 25

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pictures I gave you, from the end of the dock the animals are out there very obviously. At the back end it's not so much of a problem, especially because there's a barrier there. As for the question of where the dogs came from, I have a letter from John Bordessa which I would also like to present to the Commission, if I might, indicating that he knows that's where the dogs come from and they don't come from the upland areas, partly because Lakeville Highway is a busy road. They don't survive very well out there. Partly because fences on the upland area are better than directly adjacent to the marina itself.

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EXECUTIVE OFFICER DEDRICK: Mr. Hudson, this letter from John Bordessa is not dated. Could you give some indication?

MR. HUDSON: It's dated March 18th. ACTING CHAIRPERSON ACKERMAN: It's dated at the bottom, March 18, 1982.

EXECUTIVE OFFICER DEDRICK: Okay. Sorry.

19 ACTING CHAIRPERSON ACKERMAN: Susie, what is your 20 pleasure?

COMMISSIONER MORGAN: I think we ought to ask the
staff a few more questions, but it's not at all clear to
me that taking off 70 feet will have any effect on the
problem that you raise of dogs attacking sheep. On the other
hand, the point of our giving a blessing and a permit to

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something that we would not have approved if it had been applied for prior to the extra 70 feet put in is a good point and I don't think the staff has responded to that. EXECUTIVE OFFICER DEDRICK: Curt, would you respond

to that?

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MR. FOSSUM: Well, I think it would be up to the
discretion of the Commission whether they would approve it
if it hadn't actually been constructed yet. The criteria
is rather liberal in giving the Commission extreme discretion
in which they can find simply that it's in the best interest
of the State to issue a lease.

ACTING CHAIRPERSON ACKERMAN: Is this part of our effort that was initiated by the chairman some time ago to go out and pick up people that were trespassing?

MR. FOSSUM: That's correct. We have several 15 people in this vicinity in which we have gotten under lease 16 recently and after investigations have gone on for years 17.5 and we are trying to, as you can see, there are quite a few 18 structures adjacent to the water there and this was, as was 19 mentioned, the only commercial one in the area. We felt 20 that the importance of bringing this commercial operation 21 under lease would be a big step in bringing the rest of these 22 people under permit as well. 23

ACTING CHAIRPERSON ACKERMAN: Is there a precedent

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	2	MR. FOSSUM: It becomes somewhat difficult to
	3	negotiate with a potential lessee when part of your
	4	conditions would be removal of half their operation. It's
	5	difficult enough and in many instances we have to result
	б	to litigation to bring people under lease. So it tends to
	7	be a situation that when we finally do find out about a
	8	trespass that is in existence, that in negotiating and
	9	trying to bring these people under lease, part of the give
	10	and take would include the reasonableness of our attitude
50	11	to their existing operation as well as their reasonableness.
	12	ACTING CHAIRPERSON ACKERMAN: If we made a change
	13	today in the terms of the lease, then it's very likely in
	14	your opinion that the terms would be rejected or you would
	15	have to go back and do some different negotiations?
	16	MR. FOSSUM: It would certainly be a potential
	17	for them not wanting to accept that. It may not be quite
	18	half, but it would be at least over 30 percent of their
· .	19	docking space is actually past that projected line. Once
	20	again, it's not a property line out there. We own the river.
:	21	It's simply projections.
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Is it appropriate 22 ACTING CHAIRPERSON ACKERMAN: then today to not approve this item but, instead, have you 23 entertain Mr. Husson's suggestions or his comments within 24 tho scope of negotiations with the owner to see if there's) 25

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possibly not his solution but some other way to see if they 2 can take care of the problem of policing on the dock or some other physical structure, something like that?

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EXECUTIVE OFFICER DEDRICK: I think that would be entirely appropriate.

6 MR. FOSSUM: We can contact them. We can also 7 mention the problem with the dogs to see if we can't include a provision at least to prohibit dogs.

9 ACTING CHAIRPERSON ACKERMAN: If you're going to ask them to entertain any capital expenditures as well, I 10 think that would affect some terms of the lease that you've 11 entered into as well. 12

13 MR. FOSSUM: We may have an additional problem. The lessee who we are trying to bring under lease may or 14 15 may not own the structures. It may be Mr. Gilardi that 16 actually owns the dock.

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MR. HUDSON: I think that's correct.

18 MR. FOSSUM: His acquiescence in that possible removal could be somewhat more difficult. 19 $\langle \gamma \rangle$

ACTING CHAIRPERSON ACKERMAN: My position, I'm 20 21 sensitive to the concerns you've raised, Mr. Hudson, and perhaps with your okay, Susie, we'll not approve this item 22 today and have the staff see what efforts they can undertake 23 to see if we can get some compromise solution out there. 24 25 EXECUTIVE OFFICER DEDRICK: All right. Thank you.

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1 MR. TAYLOR: For purposes of the record we'll say 2 that 13 photographs have been submitted which have a date 3 on them of 3-22-82 of various portions of the properties 4 involved and showing the condition of the boat yard. Those 5 will be put in the staff's file and be made a part of the 6 record of this hearing and the same will be true of the letter.

8 There were three letters actually. MR. HUDSON: 9 ACTING CHAIRPERSON ACKERMAN: In fact, Bob, do 10 we specifically have to reference each letter? I have one dated March 18, 1982, from John Bordessa, and there are two 11 other documents. 12

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13 MR JUDSON: One dated November 16, 1972, addressed 14 Dear Sir and signed Clarence Gilardi, and the other one dated 15 November 21, 1972, addressed to Clarence Gilardi by George 16 J. Schlenker.

17 ACTING CHAIRPERSON ACKERMAN: Those will be 18 entered as part of the record and if the staff would 19 undertake their efforts and report back to us at a 20 subsequent meeting.

> MR. HUDSON: Thank you very much.

[Thereupon the above-mentioned letters

were marked as exhibits.]

24 ACTING CHAIRPERSON ACKERMAN: Thank you. So much 25 for the consent calendar.

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 $\mathbf{28}$ 0 0 [Laughter.] ACTING CHAIRPERSON[®] ACKERMAN: I hope that's not 2 an omen of things to come. 3 We will then continue with the regular calendar, Δ Number 26 is off calendar. Item Number 27, we're items. 5 amending a Minute Item from November 23rd, '81 concerning 6 a boundamy line agreement. Any controversial issue on this? 7 MR. TAYLOR: No. 8 COMMISSIONER MORGAN: I don't remember, and staff. G maybe you do, was this a contested item when we heard it 10 previously? 11 MR. TAYLOR: No. it was not. 12 M^{α} MR. HIGHT: No. 13 MR. TROUT: No. it was not. 14 ACTING CHAIRPERSON ACKERMAN: Any objection? 15 COMMISSIONER MORGAN: No. 16 ACTING CHAIRPERSON ACKERMAN: | Without objection, 17 Item 27 will be deemed approved. 18 a Item 28, City of Long Beach and Wrather Port 19 Properties, approval of first amendment to the lease between 20 the City of Long Beach and Wrather Port Properties, 21 concerning the property around the QUEEN MARY. Is there 22 any comments the staff wishes to make? 23 Unless you have questions. MR. TROUT: 24 ACTING CHAIRPERSON ACKERMAN: I've examined the 25

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Anyone in the audience who wishes to appear on the item

Without objection, then, the item will be approved. Ä COMMISSIONER MORGAN: I have a question, Dave. 5 I thought, and I remember this was a long time 6 ago when we discussed this issue, but it was my 7 understanding that we expected to see some change to the 8 lease once the Wrather Corporation entered into the marina. ġ We expected to see some increased rental coming from this. 10 Now, do I remember incorrectly? 11

MR. TROUT: No. You remember exactly correct. 12 Mr. Stevens is here from Wrather on another matter, but he's 13 in the audience and might want to respond. He has presented 14 to staff and to the City a rough plan of the development 15 of the area and that would result in an amendment that I 16 think, Commissioner Morgan, you remember and it would amend 17 the lease terms. What this does, you may recall, that the 18 chairman at the time had a question about the lease terms 19 were renegotiated after the first loan was paid off and he 20 said what if they left one dollar owing and never paid it 21 off, then the lease would never be adjusted. So what has 22 been put in here is a 30-year window whether the loan is 23 paid or not. But there is a rather expansive plan being 24 worked up by the Wrather people for the development of the 25

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whole area. That's just commencing its process down the road for approval.

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COMMISSIONER MORGAN: Okay.

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ACTING CHAIRPERSON ACKERMAN: Do we have fuither options as well to look at changes in rent review schedules pending the type of development und schedule for development that's to be undertaken in the area?

MR. TROUT: Unless there is staff that wants to
correct me, my understanding is that as the developments
come on line over some 20-year period, there will be things
brought before the Port Commission and the State Lands
Commission involving that property.

ACTING CHAIRPERSON ACKERMAN: That was my
understanding when we approved it.

COMMISSIONER MORGAN: Okay.

MR. TROUT: At the moment it's not certain exactly
what the development would look like. There could be
everything from cruise ship terminals to marine institutes,
to motels and restaurants.

COMMISSIONER MORGAN: Okay.

ACTING CHAIRDERSON ACKERMAN: All of those plans
 are subject to specific approval by the Commission anyway.
 COMMISSIONER MORGAN: A year and a half ago we
 asked the City and Wrather Corporation to negotiate an
 amendment that would provide for renegotiation of rental

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in the event that they exercise the option to build the ĩ marina. 2 MR. TROUT: Your approval was conditional on them 3 4 doing it. COMMISSIONER MORGAN: So now they ve come to some 5 agreement and that's what is before us? 6 7 MR. TROUT: Yes. 8 COMMISSIONER MORGAN: And the agreement is, let's 9 see, that the rent will be reviewed or increased or reconsidered in the marina area when in the marina area the 10 payment of the first mermanent loan occurs or 30 years from 11 the funding of the loan. What does that mean? 12 MR. TROUT: That gives you an absolute window so 13 that they couldn't extend the adjustment on the marina out 14 15 forever. Most of the other facilities are on a percentage of net or some other thing that wouldn't require a rent 16 review window. 17 ACTING CHAIRPERSON ACKERMAN: The concern was made 18 a year and a half ago that the owner in this case could either 19 refinance the property or through some other financial means 20 simply extend that final date and never be subjected to any 21 rent review based on the improvements they made in the 22 The Commission at that time wanted to make sure property. $\mathbf{24}$ that this didn't happen. CO, ISSIONER MORGAN: So what we provide for now 25

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છ 2	MR. TROUT: Or if the loan is paid off earlier,
- 3 ,	Mr. Stevens is here if you want to get into greater detail.
4	MR. STEVENS: Briefly what this is is merely
5	reflecting the negotiation that was done up here in front
6	of your Commission and it's just taken a long time and there
2 7	was some other housekeeping cleanup. There's no change in
8	what you're seeing here than what the Commission agreed to.
9	With respect to the marina, it was negotiated here
10	that because Mr. Cory was concerned that, as was stated,
1.3	that we could just never pay off a Foan and the State would
° 12	never get a chance to amend the percentage paid for the slips
13	and that window was closed at 30 years because if we didn't
14	finance for 20, we'd still have only ten years before it
15	would be renegotiated. There's no change in what the
16	Commission has already agreed to.
17	Just for information purposes, we were obligated
18	to submit a master plan within a certain time period and $^{\circ}$
19	we just recently submitted it. So it will be working its
20	way up to the Commission over a period of months.
21	MR. TAYLOR: For the record, Mr. Stevens, could
22	you identify yourself?
ນ 23	MR. STEVENS: Richard S. Stevens, Wrather
24	Corporation.
25	ACTING CHAIRPERSON ACKERMAN: What's the time
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frame for submission of the overall development plan to the Commission? Are we looking at --

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MR. STEVENS: Perhaps I can add, the Port of Long Beach had 60 days to act in terms of whether or not they approved the plan in concept. Monday of this week they gave a conditional approval subject to legal and environmental clarification of several elements in the plan. Staff at this level as well as staff at the Port level as well as the AG's office will be looking at those issues that are in question, resolve them and then it would start through its normal permit process environmentally and otherwise. So we'll keep everybody advised. Nothing's happening yet. COMMISSIONER MORGAN: Thanks.

ACTING CHAIRPERSON ACKERMAN: Any further questionsSusie?

COMMISSIONER MORGAN: No.

ACTING CHAIRPERSON ACKERMAN: Without objection,
18 Item 28 is deemed approved.

Item 29 is off calendar.

Item Number 30, California Department of Forestry.
 We're going to approve Management Plans for some forest
 demonstration projects. Any comment from the staff?
 COMMISSIONER MORGAN: Is this the Christmas tree

place?

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EXECUTIVE OFFICER DEDRICK: One of them is.

OPETERS SHORTHAND REPORTING CORPORATION 7700 COLLEGE TOWN DRIVE, BUITE 209 SACRAMENTO, CALIFORNIA 05026 TELEPHONE (910) 383-3001 ACTING CHAIRPERSON ACKERMAN: It's for Christmas trees, right?

MR. TROUT: Yes.

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COMMISSIONER MORGAN: Are we working with the Department of Forestry on very many demonstration projects?

MR. TROUT: Yes, ma am.

7 COMMISSIONER MORGAN: What have we done so far? 8 MR. TROUT: We have ten parcels that are now under 9 management agreement with the Department of Forestry, Thev are required to submit a management plan on those parcels 10 11 for Commission approval. You have approved one already. This is the second and third ones, if I recall correctly. 12 Forestry is tentatively talking to us about an additional 13 14 ten parcels. When we identify the parcel's, we'll seek your 15 advice and concurrence.

COMMISSIONER MORGAN: Okay.

ACTING CHAIRPERSON ACKERMAN: Any further questions?

19ACTING CHAIRPERSON ACKERMAN: Without objection,20Item 30 will be deemed approved.

Item 31 is Western Title Insurance Company,
preparation and processing of a State patent to be issued
in the name of D. J. Canty, for 40 acres of land in Shasta
County. Any questions?

EXECUTIVE OFFICER DEDRICK: The operational point

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۲ was that he's had it since 1899. ACTING CHAIRPERSON ACKERMAN: "That's right, 1899. 2 We're finally getting around to it. 3 Anyone in the audience on Item 31? 4 5 Without objection, Item 31 will be deemed 6 approved. Item 32 is the highest qualified bidder selection 7 8 on award of oil royalty sales. What was the bid? Q EXECUTIVE OFFICER DEDRICK: 8.1 cents. ACTING CHAIRPERSON ACKERMAN: 8.1 cents. 10 EXECUTIVE OFFICER DEDRICK: The 15 cent will be 11 on the next one. 12 ACTING CHAIRPERSON ACKERMAN: Okay. Any question 13 from Commissioners? 14 COMMISSIONER MORGAN: No. 15 ACTING CHAIRPERSON ACKERMAN: Without objection, 16 Item 32 will be approved. 17 Item Number 33, Shell Oil Company. They're asking 18 for authorization to conduct a public hearing on subsidence 19 and pollution control for oil and gas leases. 20 COMMISSIONER MORGAN: Is this the public hearing? 21 MR. HIGHT: This is the public hearing. 22 ACTING CHAIRPERSON ACKERMAN: This is on Solano 23 24 County. MR. TROUT: This is authorization to conduct the 25

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ł	hearing. This is not the hearing.	
2	COMMISSIONER MORGAN: Okay. Got you.	
3	ACTING CHAIRPERSON ACKERMAN: Anyone in the	
4	audience on Item 33?	
5	Without objection, Item 33 will be deemed	
6	approved.	
Ŷ	Item 34, Newmont Exploration Limited. They're	
8	asking for a two-year permit for prospecting for gold and	
9	silver on about 600 acres. Any issue on this item, any	
10	questions?	
11	COMMISSIONER MORGAN: No.	
12	ACTING CHAIRPERSON ACKERMAN: Anyone in the	
13	audience on Item 34?	
14	It will be deemed approved without objection.	
15	Item 35, in the Long Beach Operations, monitoring	
16	of possible subsidence and seismic hazards in the Wilmington	
17	oil field. I understand this is just a continuance of the	
18	annual subsidence monitoring program. Any questions from	
19	Commissioners?	
20	COMMISSIONER MORGAN: No.	:
21	ACTING CHAIRPERSON ACKERMAN: Anyone from the	
22	audience?	1
23	Claire, do you have a point on this one?	
24	EXECUTIVE OFFICER DEDRICK: No. I was just going	l
25	to point out that Mr. Thompson is here if you have any	ł
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ł questions on the Long Beach Operations. 2 COMMISSIONER MORGAN: Where is he? 3 EXECUTIVE OFFICER DEDRICK: Back row. 4 MR. TAYLOR: He's in the last row. 5 ACTING CHAIRPERSON ACKERMAN: Item 35 will be б deemed approved without objection. 7 Item 36, City of Long Beach, the notification of 8 intent by the City to spend \$79,000 from its share of the 9 oil revenues for a capital improvement project. I understand 10 this is resurfacing a parking lot that has no connection 11 to the Long Beach Grand Prix; is that correct? 12 MR. TROUT: That's correct. 13 EXECUTIVE OFFICER DEDRICK: That's correct. 14 ACTING CHAIRPERSON ACKERMAN: Any questions from 15 Commissioners on this? 16 COMMISSIONER MORGAN: No. 17 ACTING CHAIRPERSON ACKERMAN: Anyone in the 18 audience on Item 36? 19 Item 36 will be deemed approved. 20 Item 37. This is approval of a Land Bank Option 21 Agreement with the Trust for Public Lands for 40 acres 22 located near Suisun City in Solano County. Anyone in the 23 audience on Item 37? 24 Any questions from Commissioners? 25 COMMISSIONER MORGAN: No.

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PETERS SHORTHAND REPORTING CORPORATION 7700 COLLEGE TOWN DRIVE, SU' (E 208 SACRAMENTO, CALIFORNIA 95626 TELEPHONE (916) 393-3801 ACTING CHAIRPERSON ACKERMAN: Item 37 will be deemed approved.

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Item 38, Usonia, Incorporated, compromise of a Title Settlement Agreement, and this ties into the last item of approval of Land Bank as an exchange parcel.

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MR. TROUT: Mr. Chairman, you previously approved the settlement and this will take 31 percent of the item you just approved.

ACTING CHAIRPERSON ACKERMAN: Anyone in the
 audience on Item 38?

Any questions, Susie?

COMMISSIONER MORGAN: No.

ACTING CHAIRPERSON ACKERMAN: Item 38 will be deemed approved.

15 Item 39, Title Insurance and Trust, approval for
16 authorization for the Attorney General and the Commission
17 to litigate concerning hazards in Malibu.

COMMISSIONER MORGAN: We should do it.

ACTING CHAIRPERSON ACKERMAN: We should do that.

Anyone in the audience on Item 39?

Any questions from Commissioners?

COMMISSIONER MORGAN: No.

23 ACTING CHAIRPERSON ACKERMAN: Greg, one ϕ stion 24 on this. Is this the only area in which we're proceeding 25 to remove hazards or is this the first step in a hazard

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removal effort along the beaches?

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MR. TAYLOR: Well, the Commission has been engaged in an extensive one in Ventura and Santa Barbara Counties, You'll recall that there was an appropriation for it with a machine. I don't know the extent to which staff is going on any (~ the others.

MR. TROUT: I think, Mr. Chairman, the significant .7 difference is in other areas where we have been unable to $^{\parallel}$ 8 find the person who put the facilities in to begin with, 9 through federal money and through State money and through 10 the contributions of some oil companies we've been removing 11 In this case, it's pretty clear from the record hazards. 12 who installed these groins. So we are basically looking 13 to the person who originally installed them. 14

ACTING CHAIRPERSON ACKERMAN: Any questions? MR. TAYLOR: You'll recall that we had a prior action that we discussed and the Title Company doesn't agree with us. That's why we can't reach a settlement. ACTING CHAIRPERSON ACKERMAN: These are metal spikes that are just under the surface of the water? MR. TAYLOR: No. Some of them are rocks and all

22 kinds of things.

23 ACTING CHAIRPERSON ACKERMAN: Okay. Any questions,24 Susie?

COMMISSIONER MORGAN Now

ACTING CHAIRPERSON ACKERMAN: Item 39 will be ⁵ deemed approved without objection. 40

Item 49, Mrs. Anne Houk. This is another authorization for the Commission and the Attorney General to take steps including litigation to collect rent. Mr. Hight, do you have a comment on this?

MR. AIGHT: Hopefully with this authorization we can either bring the facility under lease or collect the rent.

10 ACTING CHAIRPERSON ACKERMAN: Is there anyone in 11 the audience on Item 40? I understand someone might appear 12 today.

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Any objection?

COMMISSIONER MORGAN: No.

ACTING CHAIRPERSON ACKERMAN: Is there any situation in this that's at all similar to the other one we discussed?

MR. TROUT: Not as far as --

19 EXECUTIVE OFFICER DEDRICK: Strictly a price tag.
 20 ACTING CHAIRPERSON ACKERMAN: Okay. Without
 21 objection, Item 40 then will be deemed approved.

1tem 41, Mobil/Redwood Shores. This is approval
to execute an amended exchange agreement. This is just to
allow an acceptance of a letter of credit, I understand.
ME, HIGHT: Yes, Mr. Chairman.

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ACTING CHAIRPERSON ACKERMAN: Any question on Item 1 41? 2 3 COMMISSIONER MORGAN: Redwood Shores and Mobil are one and the same? 4 MR. HIGHT: Yes 5 6 COMMISSIONER MORGAN: Staff started out talking about Redwood Shores and then continued the discussion using 7 8 Mobil as the party, but it's the same. MR. HIGHT; They're a partnership. COMMISSIONER MORGAN: 10 That's fine. ACTING CHAIRPERSON ACKERMAN: Anyone in the 11 audience on Item 41? 12 Without objection, Item 41 will be deemed approved, 13 Item 42, San Diego LAFCO. They're asking us to 14 approve a boundary line. 15 MR. HIGHT: Approve the legal sufficiency of their 16 17 description. MR. TROUT: I think the staff may have misled the 18 Commission in the briefings because in re-review of the 19

calendar item itself, and Mr. Fossum is here to answer

questions, I had told you in the briefings that we were only

approving the boundaries. The calendar item on page 170 $_{\odot}$

you are approving the boundaries and the incorporation.

So this is not a twomstep process as is typical.

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COMMISSIONER MORGAN: I'd like to see Exhibits

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ACTING CHAIRPERSON ACKERMAN: Is there any objection locally to the incorporation? Was there any objection opposed at LAFCO?

MR. FOSLIM: This is something LAFCO -- Curtis Fossum.

LAFCO has been working for six months or more. Local cities in the San Dieguito area have been proposing incorporation. They've had some disputes over where the boundaries should be. If the exhibits aren't there --

EXECUTIVE OFFICER DEDRICK They aren't.

The northern boundary of the proposed MR. FOSSUM: 12 City of San Dieguito will be the southern boundary of 13 Datiguito's Lagoon, and that will be excluded. 14 Itowill be 15 included within the area of Del Mar. So there won't be any tide and submerged lands there. The southern boundary will 16 include San Elijo Lagoon which includes sovereign tide and ° 17. submerged lands. Also, they are proposing to include the 18 area offshore to the three-mile limit. Therefore, there 19 are lands under the jurisdiction of the State Lands 20 Commission. 21

You are being asked to approve the propriety of the boundary of this incorporation and additionally I included, because of our somewhat extended problem with Del Mar, I included a provision in there that we also do

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not object or we approve as the landowner this particular incorporation.

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COMMISSIONER MORGAN: How long would it take to get Exhibits A and B for us to look at? Maybe we could hold the item.

> MR. TROUT: We do have egg on face, I have to admit. COMMISSIONER MORGAN: I'm sorry.

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EXECUTIVE OFFICER DEDRICK: How long will it is to get it?

COMMISSIONER MORGAN: You always have everything
here. I didn't mean to embarrass you. I just thought
someone forget to give me my copy.

MR. HIGHT: Fifteen minutes at most.

14 COMMISSIONER MORGAN: Are they available?
15 ACTING CHAIRPERSON ACKERMAN: Is there a time
16 difficulty that this has to be approved at this meeting?
17 MR. FOSSUM: They have been very much aware of
18 our processes and the election is not planned for several
19 more months. So I don't think there would be any problem
20 putting it off.

ACTING CHAIRPERSON ACKERMAN: Why don't we just
wait until the next meeting, then?

23 COMMISSIONER MORGAN: Okay.

24 O EXECUTIVE OFFICER DEDRICK: I would rather like
25 to do that.

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ACTING CHAIRPERSON ACKERMAN: Normally, Jim, didn't you say it was a two-step process to approve the boundaries? 2 Typically those are annexations. MR. TROUT: Excuse me. Mr. Taylor does remind MR. FOSSUM: me that technically under the Code we have a 45-day period 5) in which the Commission must approve or reject the 6 description, otherwise it is deemed approved. We have a 7 difficulty every time one of these annexations or 8 incorporations take place because of the timing of the 9 Commission meetings. 10 ACTING CHAIRPERSON ACKERMAN: How much time do 11 we have left?. 12 MR. FOSSUM: A day or two, maybe. 13 [Laughter.] 14 ACTING CHAIRPERSON ACKERMAN: Let's see if we can 15 get the items and take this as the last item on the agenda. 16 COMMISSIONER MORGAN: Otherwise, I would be 170 prepared to move denial without projudice so that we could 18 have an opportunity to review them. 19 EXECUTIVE OFFICER DEDRICK: That might be the 20 easiest. 21 ACTING CHAIRPERSON ACKERMAN: We'll hold it and 22 see if we can do it. 23 Item 43 is off calendar. 24 Item 44, State Lands Commission item, 25

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administrative action. We're to approve the replacement of the alternate on BCDC who is just leaving the room. 45

[Laughter.]

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EXECUTIVE OFFICER DEDRICK: Diane.

5 ACTING CHAIRPERSON ACKERMAN: You must be pretty 6 Gonfident.

[Laughter.]

ACTING CHAIRPERSON ACKERMAN: She won't even come before us for questioning.

Any questions?

COMMISSIONER WORGAN: No. That's fine.

ACTING CHAIRPERSON ACKERMAN: I'm happy to vote on this action. Without objection, Item 44 will be deemed approved.

15 COMMISSIONER MORGAN: I think we should say thank
16 you to Dick who has represented us longer than I can
17 remember.

MR. GOLDEN: Longer than 11 years.

EXECUTIVE OFFICER DEDRICK: Probably as long as
BCDC has been there.

ACTING CHAIRPERSON ACKERMAN: I'm interested in how did Dick finagle his way out of this.

23 MR. GOLDEN: It's been a privilege. I really
24 appreciate it. Thank you very much.

COMM_SIONER MORGAN: You've been an excellent

representative. We appreciate your work. 1 ACTING CHAIRPERSON ACKERMAN: I hope that you will 2 be providing some assistance to our new appointee --З MR. GOLDEN: Oh, definitely. 22 4 ACTING CHAIRPERSON ACKERMAN: --- for an 5 in-service training program. 6 MR. GOLDEN: Right. 7 EXECUTIVE OFFICER DEDRICK: I'd like to say just 8 a word about Dick. I got to know him before I'd ever 9 dreamed I'd be in government. Through his actions on BCDC 10 he is very highly thought of by the other Commissioners. 11 Chairman Joe Houghteling is particularly sorry to lose Dick 12 because they go back to the beginning together. I really 13 think that we have a right to be proud of our staff for the 14 good work that they do and Dick has represented us 15 beautifully. I'm sure Diane will be just as good 11 years 16 from now. 17 ACTING CHAIRPERSON ACKERMAN: Thank you very much, 18 Dick. 19 MR. GOLDEN: Thank you. 20 ACTING CHAIRPERSON ACKERMAN: Item 44, then, will 21 be deemed approved. 22 Thereupon renda Item 45 was submitted 23 under separate cover.] 24 COMMISSIONF MORGAN: Item 42. 25

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ACTING CHAIRPERSON ACKERMAN: Item 42.

EXECUTIVE OFFICER DEDRICK: _1'd like to ask staff if the Commission follows Commissioner Morgan's suggestion of dismissing it without prejudice while we find some maps that tell us more than the ones we have today, would there be any problem with that that you foresee?

MR. TAYLOR: No.

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EXECUTIVE OFFICER DEDRICK: Then I'd like to recommend that we do that. I don't think that the material that is here is going to answer your question.

COMMISSIONER MORGAN: Then I'll move that we dismiss without prejudice and bring it back --

MR. TAYLOR: Deny.

COMMISSIONER MORGAN: Deny.

ACTING CHAIRPERSON ACKERMAN: It is moved that
Item 42 be denied without prejudice. That vote should be
recorded as unanimous.

18 In the absence of any other calendar items, the 19 meeting is adjourned.

> [Thereupon the State Lands Commission Meeting was adjourned at 12:30 p.m.]

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CERTIFICATE OF SHORTHAND REPORTER

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3	I, CATHLEEN SLOCUM, a Certified Shorthand
4	Reporter of the State of California, do hereby certify:
5 5	That I am a disinterested person herein; that
6	the foregoing State Lands Commission Meeting was reported
7	in shorthand by me, Cathleen Slocum, and thereafter
8	transcribed into typewriting.
9	I further certify that I am not of counsel or
10	attorney for any of the parties to said meeting, nor in any
11	way interested in the outcome of said meeting.
12	IN WITNESS WHEREOF, I have hereunto set my hand
13	this 12th day of April, 1982.
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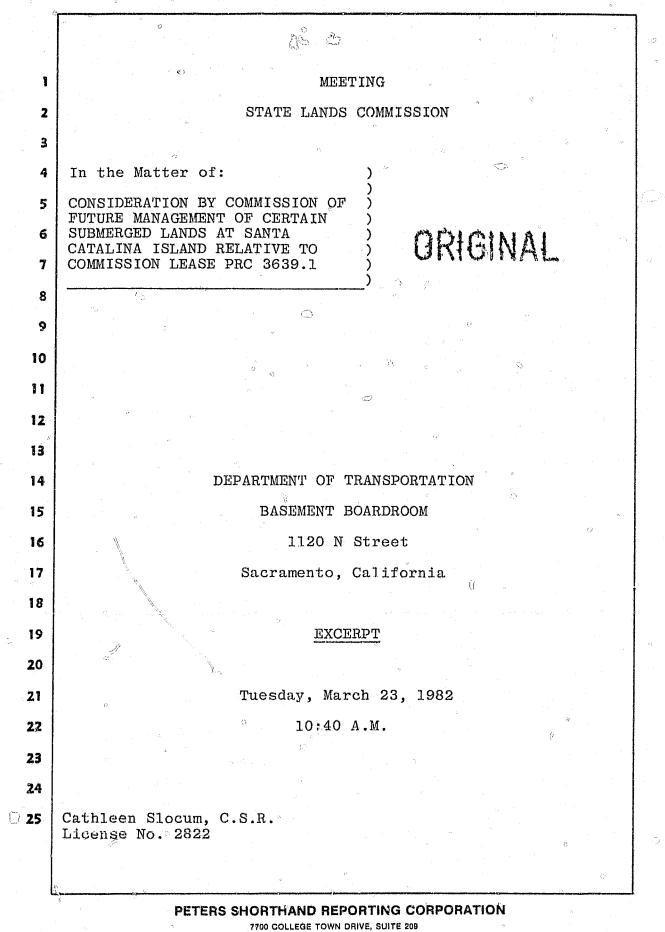
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MEMBERS PRESENT

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2 David Ackerman, Acting Chairperson, representing Mike Curb, Lt. Governor

Susanne Morgan, Commissioner, representing Mary Ann Graves, Director of Finance

MEMBERS ABSENT

7 John Jervis, representing Ken Cory, Controller

STAFF PRESENT

10 Robert Hight, Chief Counsel

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11 Claire Dedrick, Executive Officer

12 Jack Rump, Assistant Chief Counsel

13 Diane Jones, Administrative Assistant

14 Jane Smith, Secretary

ALSO PRESENT

N. Gregory Taylor, Assistant Attorney General
Jan Stevens, Deputy Attorney General

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<u>PROCEEDINGS</u>

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З ACTING CHAIRPERSON ACKERMAN: Item 45. Santa Catalina Island, next-to-the-last item on the agenda. 4 The reason this item is on the agenda, perhaps 5 I can open with a brief reason. The Commission asked that 6 the staff study this issue, take another look at it and come 7 back when prepared to the Commission to lay out very 8 specifically what the options are to the Commission for 9 10 further study and further action concerning the lease operations at Catalina Island. The staff is prepared to do 11 That's why you have not had specific actions 12 so today. proposed, solicited or sent out to you because the staff has 13 presented this in a form of a discussion item so that the 14 Commission may decide what course of action it's going to 15 16 take.

What I would like to do, Susie, if it's okay with
you, is have the staff briefly make their presentation on
their study so far to the Commission. Then I've received
four different requests to appear and testify before the
Commission, five, I believe.

I would like to give those people the opportunity
to respond to the staff's comments and then I would
anticipate the Commission to discuss it and make a decision
if one is in order.

PETERS SHORTHAND REPORTING CORPORATION 7700 COLLEGE TOWN DRIVE, SUITE 209 SACRAMENTO, CALIFORNIA 95826 TELEPHONE (916) 385-3601 Do you have any problem with that approach? COMMISSIONER MORGAN: That's fine.

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Claire.

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EXECUTIVE OFFICER DEDRICK: Yes. What the staff has done is to thoroughly research the legal questions that relate to your authorities here and you have received that information on attorney-client relationship, if I'm saying that right, Mr. Taylor?

MR. RUMP: Thay's correct.

ACTING CHAIRPERSON ACKERMAN:

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EXECUTIVE OFFICER DEDRICK: We also have looked at the time period which different sorts of reviews would require. There are a range of options that we can pursue. If think you're all cognizant of those options and of what time and legal restrictions you have. That's the substance of the staff report.

ACTING CHAIRPERSON ACKERMAN: Okay. What I'd like
to do is briefly lay out at least my own thoughts on this
first and then at least provide a basis and a context in
which those people who are going to testify are going to
testify so we're not just talking in the dark.
Personally, my own interests are to, one, very

23 carefully and methodically, try to further examine the 23 leasing and subleasing, not the subleasing but the master 24 lease operations, at Catalina. What I will be prepared 25 to propose is to ask the staff for a period of 90 days to

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study the prior bid proposal and prior bid proposals and the framework for those proposals, come back to the Commission within 90 days with its recommendation as to the content of a new master lease proposal if one is in order per the staff's recommendation that could reflect either the existing lease or modifications to it as determined by the staff. At our last meeting, we had considerable discussion concerning pros and cons on the lease, environmental concerns, legal questions and the like. It's those questions which I would like the staff to specifically address in coming back to the Commission with a proposal.

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The last time we had limited time with which to 12 This time I want to make sure that we give the do this. 13 staff adequate time to consider all ramifications and all 14 possibilities in their efforts. I'm not planning to ask 15 any other direction or seek any other resolution at this 16 time other than to ask the staff to come back to us in 90 17 days with a detailed proposal for the Commission's action. 18 That proposal would also have to be given to all interested 19 parties enough in advance so that any public comment that 20 was appropriate could be given to the Commission and so that 21 all individuals have time to study the document and prepare 22 such comments. 23

That's why I'm looking at the 90-day time period. on it. With that, Susie, unless you have any questions
which I imagine you probably do.

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COMMISS (ONER MORGAN: Where you're heading is toward D new bid process; is that true?

ACTING CHAIRPERSON ACKERMAN: I think our options, 5 at least legally that are being looked at, is the Commission 6 can do a variety of things. Number one, we could open it 7 up to an entire new bidding process. Number two, we could 8 limit the process to selected participants which the 9 Commission may wish to select, possibly limited to the bidders 10 that have already expressed an interest in operating at 11 Catalina or, third, do nothing at this particular time frame 12 since a master lessee already is in place and we have the 13 option of substituting that lessee over the first three 14 years of the lease. We could act any time price to, if staff 15 advises me correctly, October of the third year to substitute 16 17 & lessee.

18 So our options would be somewhere within a
19 three-year time frame. We could do nothing this year or
20 next year except further study the issue to make a
21 determination. In 1984, would it be?

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22 EXECUTIVE OFFICER DEDRICK: Yes. October 1st,
23 '84, for operation.

24 COMMISSIONER MORGAN: You think you're going to 25 outlast me. I think you are, too.

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[Laughter.]

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(ACTING CHAIRPERSON ACKERMAN: So that's what L'm looking at as three options.

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What I'd like the staff to do, the way I'm leaning, which I've already discussed with some individuals in the audience in some meetings in New ort, is looking towards some way that the Commission may receive new proposals on a limited and restricted basis to mirror as close as possible the existing operations on the Island. That was our original intent in seeking bids before and I think we should be consistent in soliciting wevised proposals on that same basis again without going to an entire, brand-new, public bid package.

14 I don't know if I confused the issue or not, but 15 that's what I'm looking at as my options. Do you want to 16 comment?

COMMISSIONER MORGAN: I think we ought to hear 17 from the people who are here and see their reactions to that. 18 It's perfectly fine with me if you want to ask the staff 19 to do some more work. It's my feeling that unless we're 20 talking about creating a whole new environment at Catalina, 21 then what we're talking about is ending up at the point where 22 we have to say that the only workable master lessee is the 23 I don't know if additional information will upland owner. 24 bring you to that conclusion or to some other conclusion. 25

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But if you're interested in getting additional staff work, fine. I mean, any more heads on this could surely bring new ideas.

EXECUTIVE OFFICER DEDRICK: Commissioner Ackerman, before you open, we have a couple of communications to the Commission which should be put into the record.

7 ACTING CHAIRPERSON ACKERMAN: Let menote for the record that we've received one letter from a Mr. Richard 8 D. Glenn, the Catalina Oyster Company, asking the Commission 9 to revise the terms of the current lease and take some other jn! relative actions concerning the Island. We also have 11 received correspondence from the law firm of Hertzberg, 12 Koslow and Franzen, asking, among other things, to restrict 13 further consideration of a new lease. These will be entered 14 officially into the record. 15

16 Let me start in the order that I received these.
17 Mr. James Radcliffe, attorney for the Island Navigation
18 Company.

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Mr. Radcliffe.

20 MR. RADCLIFFE: Mr. Chairman, Miss Morgan, staff, 21 Mr. Chairman, I must confess that I am not clear, 22 particularly in view of the chairman's statement as to the 23 nature of these proceedings today. It was my original 24 understanding that each of the bidders had been invited to 25 Sacramento and came to Sacramento to present to the staff

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input which was to have been, I understood, communicated to the Commission and out of which would come some guidelines 3 In view of the chairman's original for today's hearing. statement of the various options and of the chairman's inclination for the 90-day staff study, I would say first of all that, absent any guidelines, it had been my intention to suggest to the Commission that there be further staff study. In view of the fact that the staff report which was submitted on December the 17th, I believe it was, when the prior action was taken or a decision was made to take subsequent action which ultimately did happen, it seemed to me that the staff study as a result of the fact that the staff, I'm sure, did not have time to familiarize itself with the operations on Catalina Island and did not have time to examine into the factual basis, if any, of some of the bids, that the recommendations or that the report made to the Commission by the stair contains some rather glaring errors of fact.

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19 I'm sure that these errors were a result of what 20 I have just stated, a lack of time. But I think the 21 operation in Catalina Island as it has existed over the years 22 and how it is working and how it has worked is something 23 that the Commission should in making the decision that it 24 is going to make for a lessee for a 12-year period or 25 14-year period or whatever, the balance of the 15-year term,

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that the Commission owes to itself and to the people of the
State of California, to be fully conversant with the facts
as to how the operation has run, the potential gross revenues
from the operation in Catalina Island and the effectiveness
of the potential bidders.

It was our position when we responded to the 6 original bid that the Commission and the solicitation to 7 bid was inviting a bid that would have either negative or 8 no environmental impacts so it would be either categorically 9 exempt or would be able to simply replace that which was 10 We felt that our bid had a negative impact. in existence. 11 We were going to remove from the Island operations which 12 presently existen on the Island, 13

ACTING CHAIRPERSON ACKERMAN: You mean negative
 not in an environmental way, but negative in a positive way?
 MR. RADCLIFFE: That's correct. Yes.

In other words, rather than have an impact, it
would have not only no impact but it would remove some of
the impact of this operation on Catalina Island.

Apparently information was presented where the
staff obtained information which indicated that was not the
case and that was presented in the staff report as one of
the bases for which Pioneer and Island Navigation Company
would necessitate an environmental impact report. Now, as
the Commission may recall, at the time of the hearing the

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staff report did not say that but during the hearing it was
 subsequently developed that that apparently was the staff
 opinion.

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It seems to me in these times when you're dealing 4 with revenues to the State of California, when we're dealing 5 with property owned by unquestionably the State of 6 California, that it behooves all of us to say that the people 7 of the State, not only the users of the facility, but all 8 of the people of the State of California are not short-9 changed in which bid and the type of bid and the type of 10 lease that the State enters into. It seems to me that, as 11 I understand this whole process developed, historically there 12 was ap operator paying about \$19,000 a year for tide ands 13 and submerged lands where the gross revenues ranged. 14 depending upon which estimate you read, three-quarters of 15 a million to a million and a half dollars a year. As I 16 further understand it, there was another party who volunteerest 17 to double that and it got redoubled in the process and 18 ultimately led to the notion by the Commission that perhaps 19 open bidding was a way to really determine what that 20 leasehold was worth. 21

I would suggest to the Commission that with that
history in mind in this specific situation, that I would
concur certainly with the chairman's notion that there
should be an in-depth staff study. I think perhaps 90 days

PETERS SHORTHAND REPORTING CORPORATION 7700 COLLEGE TOWN DRIVE, SUITE 209 SACRAMENTO, CALIFORNIA 95826 TELEPHONE (916) 383-3601 is an appropriate period of time to allow the staff the time which they did not have initially and I would suggest that during that period of time it might be appropriate to have an adversary administrative hearing in which each of the bidders and the staff were parties to develop what in fact is the situation in Catalina Island today and what in fact is projected by the lease that is anticipated.

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8 I personally believe that that would be 9 enlightening, both to the Commission and to various of the 10 bidders, but I think it's not only important, as has been 11 said, that justice be done, kut it must also appear to be 12 I think the Commission, if I may say so, and the done. 13 bidders, are obliged to assure the people of the State of 14 California that they're getting a fair shake. That all of 15 the revenues which are potential revenues are brought out 16 into the open and are considered by the Commission in 17 I would suggest to the Commission that awarding the bid. 18 that has not been the case and that there are revenues which 19 the Commission is unaware that would add to the income to 20 the State of California.

ACTING CHAIRPERSON ACKERMAN: I would expect the
staff work to address those points as well.

23 MR. RADCLIFFE: The only other suggestion I would
24 have in view of the chairman's opening statement, would be
25 as I have said, first of all, an open hearing to assist the

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1 staff by adversary proceedings. That the staff specify to 2 the various bidders what it is in those bids that caused 3 the staff to determine that there was some environmental impact that should be addressed, and to allow each of the bidders. if such is the case -- and I would submit it's true 6 of all three bidders, even though I know that the Island Company Conservancy position has been that they have been there and, therefore, there is no environmental impact. 8 I don't agree with that notion _____ed on the history of how this has developed.

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I think in all fairness if that is the case and 11 if the staff has specifics that it feels would trigger an 12 environmental impact, that each bidder be allowed to amend 13 14 his bid so that such an impact would be avoided because that. after all, was the condition of the original solicitation 15 16 to bid.

617 With that idea in mind, I would like to say that *ੋ* 18 Island Navigation Company as one of the bidder's finally would 19 say that the Anglo-Saxon concept of fair play, it seems to 20 Q. me, dictates that all of the bidders having gone to 21 22 of \$35,000, and I assure the Commission, that's not us --23 but considerable money and considerable time and considerable 24 effort not only has been expended by the staff but has been 25 expended by each of these bidders. They have submitted bids

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1 in good faith, all three, I'm sure. They're out on the table 2 for the world to see. There was adequate notice, I feel, for those who were interested at the time to get involved. 3 4 I would suggest finally and in concluding that it be 5 considered by the Commission that the staff be directed to conduct its study in the next 90 days to a process which 6 would involve the three original bidders with the amendments 7 that I have suggested if there is an environmental impact 8 9 problem.

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I thank you, Commissioners, for your time.

ACTING CHAIRPERSON ACKERMAN: Thank you very much. 11 MR. TAYLOR: Mr. Chairman, may I make a statement 12 because there has been some reference made in the last 13 presentation to the fact that there is some continuing 14 nature to the bids that were submitted in December. The 15 Commission's action was that those bids were rejected. Thev 16 17 no longer had any further force and effect and what is before the Commission at the present time is the consideration under 18 the lease which was issued in December as to whether or not 19 there shall be a substitution. I think that for the record 20 that must be made clear that the bids are no longer in 21 22 effect. We have so advised you.

It does not preclude the Commission from
reentertaining them or having them resubmitted or developing
a proposal. But the matter that happened in December has

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١ now been concluded and this is proceeding under a new 2 bird game which is with respect to the option that is left to the Commission to substitute somebody. 3 ACTING CHAIRPERSON ACKERMAN: Point well taken. Δ MR. RADCLIFFE: I understand. 5 EXECUTIVE OFFICER DEDRICK: Mr. Chairman 6 7 ACTING CHAIRPERSON ACKERMAN: Mr. Harold Lingle. COMMISSIONER MORGAN: While you're walking up here, 8 I wanted to find out how many speakers there are to see if 9 we should take a break and make a few phone calls or 10 continue on. 11 ACTING CHAIRPERSON ACKERMAN: 12 There are four more 13 speakers, and I don't think with the limited discussion that we're having, it will take all that long. 14 15 MR. HIGHT; Mr. Lingle is very brief. MR. LINGLE: Thank you, 16 17 [Laughter.] 18 MR. LINGLE: I'm Harold Lingle. I represent Jack 19 Finnie. 20 This whole process I believe started because Mr. Finnie offered to double the amount that was proposed 21 to have been negotiated. When Mr. Finnie offered to do that. 22 it was his assumption that he was going to try to operate 23 24 the moorings and the leases in the same manner af they previously had been operated. I think one of the things . 25

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1 that goes on is that there seems to be a fear that something's going to Mappen to the yachtsmen, and I hope 2 nothing happens to the yachtsmen. It certainly was not Mr. 3 Finnie's intention to make anything happen to the yachtsmen. 4 I think we have to put that in the perspective that you're 5 talking about a valuable resource. Those yachtsmen have б 7 boats that are worth a great deal of money and this is a valuable resource. It's worth a great deal of money. 8

Do we just provide the yachtsmen a special 9 anchorage at Catalina or do we attempt to get a fair and 10 reasonable return for the State and the other people. 11 Mr. Finnie, as you know, did not bid originally. He is still 12 interested in bidding. We urge you to put it up to bid on 13 some reasonable grounds and we want you to know that you 14 have, in addition to the original bidders, other people that 15 are looking at it and are interested in bidding who think 16 they can do a good job. 17

ACTING CHAIRPERSON ACKERMAN: Let me correct just 18 one thing that you said so there is no misconception. 19 We have really two issues at stake here. One is the selection 20 of a master leaseholder. The other is the terms and 21 conditions of the lease. At least in my recollection the 22 terms and conditions of the lease as it affects the boater 23 have been resolved and put to rest. Those issues are not 24 going to be reopened again. So as far as the protection 25

of the boaters is concerned, as to their subleasing and
their subleasing arrangements, that's over. The boater can
rest assured that no master lessee is going to disturb the
guarantees that the Commission has already vested in the
boaters' lease over the next 14 years. At least I'm not
going to vote for that.

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7 MR. LINGLE: Mr. Ackerman, I certainly shouldn't
8 be making that pitch either. That isn't what I'm trying
9 to do.

10ACTING CHAIRPERSON ACKERMAN: I think the11Commission has stated its position very clearly on that.

MR. LINGLE: Then my real thrust or argument is
we'd like the opportunity to bid on it again or to examine
what that lease that was put up to see whether we want to
bid and we want you to know that you have serious people
and that there is a source of income for this state.

ACTING CHAIRPERSON ACKERMAN: That's what we're
here to find out.

MR. LINGLE: That's all.

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ACTING CHAIRPERSON ACKERMAN: Thank you very much. COMMISSIONER MORGAN: Thanks.

AGTING CHAIRPERSON ACKERMAN: Mr. Robert S. Hood.

MR. HOOD: I'm not going to speak. ACTING CHAIRPERSON ACKERMAN: Thank you.

Mr. Joseph Steele, Joe,

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MR. STEELE: Mr. Chairman, I'm Joe Steele, the President of Boatowners Associated Together, a California nonprofit corporation of some 35,000 boat-owning families.

We were not quite sure what action the Commission intended to do today. So I'm perhaps not as well prepared a. **6** to address you as I would have liked to have been. 7

It was my understanding that the issue of 8 eliminating the two options to cancel the lease at the first 9 and second year would arise today. Your meeting in December. a the minutes that I received of that meeting, indicated that 11 the Commission had voted to offer a lease to the Island 12 Company for 15 years with a cancellation at the end of the 13 third year only. There was nothing in the public record 14 of that meeting indicating a cancellation earlier. So it 15 was that issue that I primarily came to address you on. 16

However, a couple of other items have arisen since 17 The Island Navigation Company brought up the that time. 18 issue of maximizing the State income on these leases and 19 that really disturbs me. I'm sure you realize that this 20 is purely a recreation issue. The State has not invested 21 one single cent in the development of this. There is no 22 extraction, there is no oil being taken out or gravel or 23 any other such thing. The only thing that's being extracted 24 from Catalina is pleasure and we hope we can continue to 25

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1 I would certainly hope that it is not the policy do that. Ż of the State of California to maximize the income on every 3 piece of recreational property in the state because if that's 4 the policy, I think you could charge considerably more for many other places where you have invested a large amount 5 6 of money. That worries me as you assured us that the boaters 7 have been taken care of as far as the subleases are 8 concerned and we are very happy with that. The boater would not be very well taken care of if the master lease were put 5) 10 out to the absolute highest bidder because the only place 11 he's going to get his income is from the boaters and we would be spending a rather tremendous amount of money on that. 12

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13 Mr. Chairman, we feel that you have a perfectly 14 good lease right now with only one problem, and that is the 15 cancellation clauses that you have imposed on the lease 16 and particularly the fact that the lease can be cancelled 17 at the end of each of the first three years. So in fact. 18 the lessees have a one-year lease with an option to extend 19 one year at a time for three years and then an option to 20 extend for 12. This makes it very difficult for anyone to 21 ds anything in the way of capital improvement. We can 22 hardly expect them to buy new boats or make any investments 23 over there when their lease might be cancelled at the end 24 of a vear.

If this process that you're going through right

now continues, it makes the whole business even more doubtful. As you well know, this is a very political year in the State of California. We feel that this issue should be resolved quickly and not dragged out until campaign time because it is a very emotional issue in Southern California. There are literally hundreds of thousands of boaters down there who use the facility at Catalina and who are very worried about this.

9 I think that's all I have unless you have some 10 questions.

ACTING CHAIRPERSON ACKERMAN: I've met with you on several occasions and I think I'm very clear on your position.

Susie.

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15 COMMISSIONER MORGAN: I want to make it clear,
16 notwithstanding the fact that someone from your organization
17 wrote me and told me they'd support me for governor, that
18 I do not intend to run.

[Laughter.]

MR. STEELE: Maybe you should.

21ACTING CHAIRPERSON ACKERMAN: Nor will she accept22a draft.

23 MR. TAYLOR: Mr. Chairman, I might clarify one
24 of Mr. Steele's concerns, and that is, that it is a 15-year
25 lease. That as far as the sublessees are concerned, they

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have a right to renew for 15 years provided they want to 1 make whatever the rental consideration fixed by the master 2 ŝ. lessee. The only option remaining to the Commission at this time is whether at one point during a three-year period which 4 can be exercised on any October during that three-year 5 period the Commission desires to substitute a new master 6 So from the standpoint of the boatowners, their 7 lessee. concerns have been addressed and taken care of and there 8 isn't any problem about their interests being terminated 9 if a new master lessee steps into the picture. 10

In other words, they have a right to renew under whoever the master lessee is. Does that address your concern?

MR. STEELE: Well, not completely because after all it makes a lot of difference who the landlord is. It's the landlord who is going to provide most of the services over there. So certainly you've taken care of the boaters in one respect in that they're not going to find themselves out in the cold, but they may find themselves with much less cooperative landlord than they have right now.

FROM THE AUDIENCE: Higher prices.

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MR. STEELE: And that's worse.

ACTING CHAIRPERSON ACKERMAN: For the record,
Barry LeBow [ph.].

MR. LeBOW: I think we're concerned about one other

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item in here in this clarification as Greg Taylor just said. . 1 When we left you on December 17th, the statement of the 2 Commission and the motion which you approved, was for a 3 15-year lease that could be reviewed at the end of three 4 The lease that we now prepared at some point prior vears. 5 to the 24th of the month provided for something that wasn't 6 even discussed, and that was that the lease could be reviewed 7 in an one of the first three years, not after three years, ୍ର ୫ by notification on October 1st. 9

We submit that we the boaters didn't hear any part 10 of that and we wonder how you did it or whether it was 11 proper because, once again, with regard to the things that 12 Joe has just said, with regard specifically to capital 13 improven bis and those things that will benefit the boaters, 14 if I was a lessee and Lonly had a nine-monthelease and that's 35 to October 1st or thez I had to worry about each successive 16 year, I wouldn't be spending much money for those boaters 17 in that period. I submit that that's a change in the lease 18 and 1 would hope that at this meeting, even as an interim 19 type of step, that you at least remove the chain between 20 the December 17th and December 24th. 21

22 MR. TAYLOR: Could we have the gentleman's name 23 for the record?

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MR. LeBOWO I am Barry LeBow, Van Nuys, California. I'm speaking as an individual.

ACTING CHAIRPERSON ACKERMAN: Barry, as you recall, when the Lieutenant Governor and I met with you and several others down in Newport, I believe it was last month, we did discuss that provision.

MR. LeBOW: Correct

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The day following ACTING CHAIRPERSON ACKERMAN: 6 my veturn to Sacramento, I spent a good, much to the chagrin 7 of the staff, a good four to five hours with the staff 8 going over a lot of the details of the lease and of our 9 I have discussed, not with you personally since actions. 10 then, but with numerous individuals including counsel for 11 several of the parties that issue of the modification of 12 just a three-year lease versus a cancellation clause at 13 each of the first three years. 14

I committed to you at the time that I would raise 15 that today as an issue and I was prepared to do so. I've 16 17 talked to counsel for one of the parties involved who suggested to me that perhaps it need not be raised now 18 because future action of the Commission could rendor that 19 a moot point and that we did not need to go back and start 20 to make technical amendments and technical changes to the 21 lease at this stage when it may be a moot point at some point 22 in the future. So, therefore, I did not plan to raise it 23 today. 24

MR. LeBOW: Without then bringing it up, can you

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1 just for the record, because I think it was evident in, certainly wasn't in the Commission meeting, but it was evident in the public session, that there was some discrepancy and that the year to year at this point is improper. But rather than raise it as an issue and change the lease at this point, hold off to a more appropriate date. But I think it should be acknowledged that it was an inappropriate shange.

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MR, HIGHT: No.

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10 ACTING CHAIRPERSON ACKERMAN: The change is advice from counsel and it was done legally and correctly. 11

EXECUTIVE OFFICER DEDRICK: I think that that should be restated, Greg.

14 MR. TAYLOR: Following the Commission meeting the form of the lease was shown to individual commissioners who 15 16 felt that it did not fully reflect their views, whatever 17 the reason for that was, and with regard to concerns about 18 how fast environmental review could be done. It was felt that refinement of what the Commission acted upon was in order and that was discussed with the current lessee and the current lesse executed a letter to the State waiving any objection to that modification of the lease form.

I think it should also be pointed out that with regard to services and other things that the boaters are concerned about, is that the lease is very specific as to

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the type of services that will be provided irrespective of the master lessee and it's my understanding that each sublessee sent a copy of the lease which sets forth all of those conditions.

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One other individual, Mr. Robert Hertzberg. MR. HERTZBERG: Mr. Chairman, Commissioner, my name is Robert Hertzberg. I'm counsel for Catalina Marine Services Corporation, one of the three bidders that were considered on December 17th.

In light of the fact that I'm last and comments
have been rather long, I'd like to make a very brief outline
of a few of our thoughts we have concerning the awarding
of the conditional lease.

First, it is our feeling that the conditional bid 14 should be offered and limited to the three bidders who 15 participated at the December 17th, 1981 hearing. We feel 16 that this was a competitive bid process that was entered 17 (into, that those bidders stepped forward and bid. We feel 18 19 that it is now unfair to open it up to any others than those three bidders because those three bidders have now shown 20 their hand as we have set forth in the letter which you 21 acknowledged at the beginning of the meeting. 22

23 Second, we feel that there should be a solicitation
24 bid and it should be medified in the following respects:
25 A, it should eliminate all references to CEQA,

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California Environmental Quarity Act, and coastal
development permits as a condition to the award of the lease.
This, we believe, is in conformity with the commissioners'
intent and discussion after reviewing the record from the
December 17th hearing.

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B, the solicitation bid, the modified solicitation
bid should include consideration of additional sources of
revenue other than the minimum annual lease payments and
percentage of gross revenues. We think that that is a
benefit to the State as clearly it will result in more
revenue.

Thirdly, we concur with Mr. Radcliffe's statement 12 that the three bidders should be allowed to modify their 13 respective proposals to mitigate any potential CEQA or 14 coastal development action. That should not be, however, 15 a precondition to or consideration of the award of the 16 conditional lease. But what it should be is it should simply 17 callow the parties to do that so that when the conditional 18 lessee is awarded the lease, that they have the opportunity 19 to minimize whatever administrative review is necessary which 20 will shorten down the time that it will take for the 21 22 conditional lessee to step in the shoes of the present lessee. 23

COMMISSIONER MORGAN: Could I interrupt and ask a question?

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MR. HERTZBERG: Sure.

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COMMISSIONER MORGAN: It sounds like nonsense to me, but maybe I'm not following you. What you are asking the Commission to do is ignore the environmental laws and ask the bidders to ignore the environmental laws and, having ignored that, that would not even be a factor in considering the proposals that are brought forward.

8 MR. HERTZBERG: It is our understanding from 9 your action on December 17th, that what you intended to do 10 by having that three-year clause in the present lessee's 11 document and lease, was to allow a conditional lessee to 12 step in the shoes, to have a conditional lease awarded and 13 then once that conditional lease was awarded, then that would 14 give jurisdiction to the various lead agencies to begin the 15 environmental review process. It would give jurisdiction & 16 to the Coastal Commission to begin the development permit process and that while that time was running, that 18 conditional lessee would go through the requisite approvals, 19 and as soon as those approvals were received, based upon the opinion of Mr. Taylor and some of the others here, they thought -- and I think it was Mr. Northrop -- they thought that that process could take upwards of three years. That once that approval was received, all stamped, met all California laws, environmental and coastal, then that person, assuming that happened before October 1st, 1984,

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would step in the shoes of the present lessee and will have
met all laws. So it's not ignoring the laws. It's simply
putting each of the parties on an equal footing and ignoring
the CEQA for purposes of granting the conditional lease.
That was our understanding of the Commission's action on
December 17th.

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What we're attempting to do here is we'd like to 7 see the Commission here today limit, to get this thing 8 underway, Because what's happening here, the real problem 3 is that the time is ticking against that three-year clock. 10 If the opinion of Mr. Taylor, if the opinion of Mr. Northrop 11 is accurate, that it's going to take three years to go through 12 the process once a conditional lease is granted, that clock 13 is running and it has to happen before October 34. We've 14 already lost a tremendous amount of time as it is, any 15 conditional lessee getting into it. 16

So what may happen is that the attempt of the
Commission in our opinion by its action on December 17th,
was to put all the parties on equal and fair footing. But
by delaying the process to the other bidders in the process,
you're causing prejudice.

22 COMMISSIONER MORGAN: Why don't you go ahead with23 your points.

24 MR. HERTZBERG: That was really one of my points.
25 You saved me a little time.

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We respectfully request that the Commission here 1 today reentertain those three bids and make the declsion 2 **3** to limit it to those three bids, and 90 days - Again, we're causing prejudice to the other bidders here. To limit it to 30 days I think that's a reasonable period of time because 5 I believe there was a Commission meeting on November 6th б in which it was sent out to bid. There was thereafter a 7 meeting on December 17th, in which the bids were entertained. 8 It's clearly doable. I think that it should be 30 days rather 9 That the staff should come back with a than 90 days. 10 modified bid solicitation which governs the rules and allows the various parties to modify their respective bid leases 12 within the guidelines of that provision.

We agree with Mr. Steele as to the urgency of this 14 matter. 15

> That's all. Thank you.

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ACTING CHAIRPERSON ACKERMAN: Is there anyone else 17 in the audience that wishes to address the Commission? 18 Mr. Greenberg. 19

Charles Greenberg of Ball, Hunt MR. GREENBERG: 20 Hart, Brown and Baerwitz, representing your present lessee. 21 As representing your lessees, I didn't really think that 22 we would make a comment but I do feel constrained to respond 23 to Mr. Hertzberg's statement because I believe it can lead 24 you into a significant legal error that we believe would 25

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be most unfortunat/.

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2 If I understand the gravamen of what he's saying, it is that we are about to undertake a process by which prior 3 to the time the required environmental review is done of 4 5 a substitute bidder's program, you conditionally award some sort of lease to him and then subsequent to that award you 6 7 go through some sort of environmental process, whatever you think is appropriate, which we continue to think inevitably 8 9 will be an EIR. But that I believe clearly is inappropriate 10 The whole thrust of the California Environmental legally. Quality Act is that at the earliest possible time and at 11 the time that you make a decision, tentative or otherwise, 12 to go with a particular project or go with a particular 13 14 leaseholder in this case, that you should have before you 15 all of the environmental materials that you need, 16 environmental materials that have been properly prepared 17 in accordance with the guidelines of the California 18 Environmental Quality Act. The concept -- this is not a 19 lawyer's esoteric thing -- the concept is very simple. The 20 concept is that an EIR or any environmental documentation 21 is similar to a situation where you want to buy a stock and you want to have before you, a new stock, and you want to 22 have before you the disclosures required by the securities 23 laws at the time you buy the stock. The case law is clear 24 that the environmental review has to be done at the earliest 25

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possible time and before you take your action in adopting the project.

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owner.

Therefore, whatever process you set up as far as 3 we're concerned -- by the way, we believe that really at 4 this point, having gone through an exhaustive process where 5 on the one hand the other parties seeking the lease were 6 telling you that you can obtain substantially more monies 7 if you put the matter out to bid and where we were telling 8 you it is impossible for any other party to operate this 9 leasehold without causing substantial environmental effects à 10that require difficult analysis, it seems clear to us that 11 both parties have made their point. That you yent through 12 the bidding process. As a result of it, the funds which 13 14 the State is going to receive did indeed go substantial/ up and the people who were telling you that were correct. 15 Now that you know more about the Catalina operations and how this lease has to be operated, it seems absolutely clear that we were right also and that that operation cannot be operated without having a very careful analysis of very substantial environmental effects if it is to be operated by anybody else but the adjacent land site

Now, having done that, our view would be you've 23 clearly put yourself in a position where you have all the 24 25 evidence you need before you to say, fine, we're now

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T obtaining more monies, we now have the best environmentally 2 sound way of operating that lease, and that should be the 3 end of the issue. You have a prerogative under your lease of going forward. If you do go forward, however, I would 4 5 urge you to do it in a way where you analyze projects and 6 analyze the environmental effect of those projects strictly 7 in accordance with the requirements of California 8 Environmental Quality Act prior to the time you make any 9 decision that might be construed as adopting a project or. 10 quote, conditionally, unquote, awarding the lease to anyone 11 with respect to this project. Thank you very much. Be pleased to answer any 12 13 questions you might have. ACTING CHAIRPERSON ACKERMAN: 14 I think you were 15 very clear. 16 Yes, sir. 17 MR. REINHOLD: My name is Jack Reinhold, and I 18 represent my wife and me who are individual boatowners. 19 Several people have commented on the fact that 20 the boater has been taken care of in the Catalina program. 21 I think that's true, but not the way I'd like to be taken 22 care of. Our mooring rates have gone up 34 percent, being 23 forced by this competitive bidding. It's a recreational 24 The high dollar boatowners generally go to Avalon. area. 25 They now can have a daily fee stopover for less money than

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we can in the isthmus area. I think you draw a line to it. I think you should leave it with the Island Company. They do an outstanding job. They have the history and let's not let the prices go up any more because most of us are going to be priced out of it. It's our only recreation.

Thank you.

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ACTING CHAIRPERSON ACKERMAN: Any other comments from the audience?

Susie, what is your, or do you want me to --9 I think based, at least my opinion, based upon 40 the testimony now, I would feel that, number one, the staff 11 and the Commission has to very carefully chart the course 12 that's out before us to both serve ourselves and the people 13 of California and the boaters and the bidders that we have 14 in fact systematically and very completely analyzed all the 15 details on it so that we don't have any unanswered questions. Îб Because right now, at least in my opinion, we are now going 17 on opinion as to environmental impact. We're going on 18 opinion as to the level of services that are provided for 19 in each of the packages. 20

I, for one, want to see a very clear and a very
detailed analysis of that so that the Commission may make
a total informed decision on it. I think we would be remiss
to do any less.

I picked the 90-day figure somewhat out of the

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1 air, but usually that time frame is given for review 2 I would still offer that the staff within 90 processes. 3 days, which doesn't preclude sooner if the staff is ready. within 90 days come back to the Commission with a very clear 4 and very definite set of proposed actions that lays out the # 5 exact course of action for the Commission to follow. 6 I think 7 the staff should do that after consultation and discussion 8 with the people who have testified here today. Each of them 9 have raised various points. I think those points should be considered in the Commission making a final decision as 10 11 to the direction we're going to proceed.

COMMISSIONER MORGAN: Well, since you are the 12 commissioner who continues to have concerns, it seems to 13 me it would be more appropriate for the staff to work with 14 15 you in responding to the questions that you have in putting together something that you feel satisfies your concerns. 16 17 When you feel they have done that, then bring it to the 18 Commission and make a presentation based on what you feel is an appropriate way to go. But at this point I think 19 \bigcirc 20 the Commission has had sufficient public meetings to get 21 public input and if there's a different direction that you 22 would like to go, then it seems to me it's up to you to work with the staff to bring that direction back to the 23 Commission. 24

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Is there anything else we need to do?

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EXECUTIVE OFFICER DEDRICK: Yes. We're through
 with Catalina.

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4 COMMISSIONER MORGAN: I'll move approval of Item 5 42 having seen Exhibits A and B.

[Thereupon a brief recess was taken.]

ACTING CHAIRPERSON ACKERMAN: Let me ask one point
of clarification for the staff, whoever should answer.

B Does the Commission need to take official action
9 today or should we to initiate a staff review or would that
10 be done in the course of past Commission actions and
11 internal discussions?

EXECUTIVE OFFICER DEDRICK: I would think that 12 your directions to us are already on record. This is a 13 continuing process. Unless you feel you need to do 14 something like that, I think I know what the staff is 15 supposed to be doing. It's very good for us to have those 16 17 kinds of directions on the record, but we don't need you to 18 tell us.

ACTING CHAIRPERSON ACKERMAN: I'll stipulate to
Susie's remarks, but again realizing that there are only two
of us here today. There is necessarily three people that
constitute the Lands Commission and I'm only one vote of
those three.

Secondly, that it would be my intent, unless there's objection, that 90 days be a time limit on the

outside on this and if it can be done sooner, so be it. COMMISSIONER MORGAN: Then if at the end of 90 <3 days you have not brought the matter back to the Commission for discussion, that I will be prepared that we amend the lease to remove the offensive termination language that was mentioned here today.

ACTING CHAIRPERSON ACKERMAN: Ofay. No problem

COMMISSIONER MORGAN: Okay.

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[Thereupon Agenda Item 45 was concluded.]

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CERTIFICATE OF SHORTHAND REPORTER

I, CATHLEEN SLOCUM, a Certified Shorthand 3 Reporter of the State of California, do hereby certify: 4 That I and a disinterested person herein; that 5 the foregoing excerpt from the State Lands Commission * 🕃 6 Meeting was reported in shorthand by me, Cathleen Slocum, 7 and thereafter transcribed into typewriting. 8

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I further certify that I am not of counsel or 9 attorney for any of the parties to said meeting, nor in 10 any way interested in the outcome of said meeting. 11

IN WITNESS WHEREOF, I have hereunto set my hand 12 this 31st day of March, 1982. 13-

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