PUBLIC MEETING 1 STATE LANDS COMMISSION 2 STATE OF CALIFORNIA 5 6 8 10 11 ROOM 2117 12 STATE CAPITOL 13 14 SACRAMENTO, CALIFORNIA 15 16 17 18 19 WEDNESDAY, SEPTEMBER 26, 1979 20 10:00 A.M. 21 23

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#### PETERS SHORTHAND REPORTING CORPORATION

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MEMBERS PRESENT Mr. Roy M. Bell, Acting Chairperson, representing 3 Ms. Mary Ann Graves, Director of Finance Mr. David Ackerman, representing Mr. Mike Curb, Lieutenant Governor Mr. John Jervis, representing Mr. Kenneth Cory, б State Controller STAFF PRESENT Mr. William F. Northrop, Executive Officer 10 Mr. Robert C. Hight, Chief Counsel 11 Mr. James F. Trout 12 Mr. Wilbur M. Thompson 13 Mr. Dwight Sanders 14 Mr. Donald J. Everatts 15 Ms. Diane Jones 16 OTHERS PRESENT 17 18 Mr. Jan S. Stevens, Assistant Attorney General 19 Mr. William John Lamont 20 21 22

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#### PROCEEDINGS

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ACTING CHAIRPERSON BELL: Ladies and gentlemen,
I'd like to get the meeting started. This is a meeting of
the State Lands Commission. I'd like to have the call of
the roll, please.

MR. NORTHROP: Mr. Bell.

ACTING CHAIRPERSON BELL: Present.

MR. NORTHROP: Mr. Ackerman.

MR. ACKERMAN: Present.

MR. NORTHROP: Mr. Jervis.

MR. JERVIS: Present.

MR. NORTHROP: Mr. Hight wants to make a statement for the record.

MR. HIGHT: Thank you.

For the record, Mr. Chairman, Mr. Jervis will be representing the Controller in a nonvoting capacity.

ACTING CHAIRPERSON BELL: Thank you.

Mr. Ackerman representing Mike Curb, will do The voting.

The minutes of the meeting of August 23rd were distributed with your agenda. Are there any corrections, additions, or other comments?

MR. ACKERMAN: Move adoption.

ACTING CHAIRPERSON BELL: If not, we'll assume they are adopted.

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officer. Mr. Northrop.

MR. NORTHROP: Mr. Chairman, members, mank you.

The first item is the DOE hearing on crude oil pricing hald by the Department of Energy in Long Beach on the 6th and 7th of September. They were to discuss whether the definition of heavy oil should be changed.

On August 17th the decontrol of 16-degree-API-gravity-and-below crude oil was accomplished. Then the President's order indicated that if there was such a change, should the DOE raise the gravity, the results of this will be announced by mid-October.

The present decontrol of heavy oil will generate some additional revenues. It is proposed to plow back a portion of the additional revenues for production acceleration, which will be discussed by Mr. Thompson in the Long Beach calendar item.

While we're on this subject, Mr. Chairman and members, I would like to introduce William John Lamont, who is our Washington counsel and has represented us very ably before not only the administration on some issues, but DOE as well. I wonder if at this time Mr. Lamont would care to share with the commission some of his views on this.

ACTING CHAIRPERSON BELL: Welcome, Mr. Lamont.
MR. LAMONT: Thank you, Mr. Bell.

The Washington end of the business has been a long and rather weary road in trying to get some degree of recognition of the problems of heavy oil, of pricing as they existed under the regulations of the FEA and the DOE, and trying to get them to recognize the fact that the State of California is a valid, properly incorporated state within the union of the United States and not a private corporation, and trying to work our way through the peculiar confrontation that has been made necessary by the collision of the extraordinarily complex federal regulations and the not terribly simple state statutes governing the operation of oil on the tidelands.

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On heavy oil decontrol I think we have some excellent news there that Bill brought. The President's heavy oil decontrol order of August 17th was expressly stated to be only a preliminary. Even as a preliminary, decontrolling oil below 16 degrees was a rather nice culmination of a rather long and weary road of hearing. We have been in one hearing or another -- regulatory, exception, exemption, or otherwise -- for almost, I guess, three years now, or better than three years.

ACTING CHAIRPERSON BELL: At least three, yes.

MR. LAMONT: Each time we have managed to get a

little bit. This time I think we have a little bit more.

The President did direct the decontrol of oil below 16

degrees, and expressly ordered the Department of Energy to hold hearings and to make recommendations to him as to the degree of further exemption that is to be made. Clearly, there is to be some further exemption. As of the immediate moment, it is very difficult to figure out where they are going with it.

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There has been some discussion of the possibility that they might decontrol or release from the Department of Energy controls oil of a rather betantially higher gravity, possibly even as high as 25, and more certainly in the area of 20, but this would be accompanied by a refusal to give an exemption from the windfall profits tax for the oil which is above 16 degrees or above some intervening number. There are many options, and I don't think we really can or have to bet on any of them. I think all of them will be fairly good for the operations of the State Lands Commission.

The second point, of course, is that since 1974, when the Federal Energy Administration withdrew the state exemption retroactively, the accounting problems required under Chapter 138 and the rather bewildering federal requirements have been in constant collision, and we have exceptions and exemptions operating there. Those arguments are still pending. In each of them we are continuing the argument, to the extent that we are in a formal proceeding, that the Tenth Amendment does accord to a state of the

United States a rather substantial amount of sovereign power in its own right and that in operating with respect to the public lands and the resources thereon, we're exercising that sovereign right.

Finally, we're still carrying forth that same argument in relation to the forthcoming windfall profits tax. tax -- or to the possibly forthcoming windfall profits tax. In the House, in connection with the President's proposal, the House Ways and Means Committee adopted, and the House approved, an exemption for all revenue from state-owned oil which is dedicated to education. It say no cutoff date of when it would be dedicated, leaving for the states the option, if they wish, to replace funds normally spent for education with oil funds normally spent for other purposes, thereby devoting the oil to education.

That is probably going to be unnecessary, because in the Senate the Senate Finance Committee has now adopted without any significant dissent -- it was not even a recorded vote, so far as I know -- an amendment which will exempt all state oil income to the extent that it is used for normal state activities.

I think this will govern, because again, there is no real opposition to it in either the House or the Senate once it is presented in terms of its being the state versus the federal government and that the federal government ought

not to be taxing the state.

ACTING CHAIRPERSON BELL: On that point, I know this is ridiculous to ask, but the Department of Finance, of which I am a representative, is now in the process of just starting to put together the 1980-81 state budget, including its contributions to local government, and had considered the House amendment as possibly causing us to restructure our entire budget, including our aid to local government. If they are serious on that, that really makes us approach our budget in an entirely different way.

Do you have any concept whatspever as to when any agreement might be reached about this by the two houses?

MR. LAMONT: No. I would think that you might still want to leave your budgeting process flexible --

ACTING CHAIRPERSON BELL: We run out of time in December.

MR. LAMONT: But then so does this Congress, thank Cod. It will be a compromise between whatever passes the Senate and what has already passed the House. Your bottom line then is the Pickle amendment with the education exemption. We think it would be somewhat above that, and we would bet on it, but budgeting and betting are two different processes.

ACTING CHAIRPERSON BELL: Thank you, sir. Did you have one last point you wanted to make?

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MR. LAMONT: There is one last point I wanted to make. As Mr. Northrop reminded me, the Senate Energy Committee has given a rather strong signal to the Department of Energy as to where it thinks "heavy oil" definition limits ought to be. In amending the Defense Production Act of 1950 on the so-called "Synfuels Bill", the financing of synfuels, heavy oil is included as a synthetic fuel, in effect, and by virtue of the Kassebaum-Cranston Amendment the committee has directed that the government guarantee a market for the output of heavy oil at not less than 90 per cent of the world market price for oil of comparable grade and gravity.

Of course, this is just an amendment adopted by the committee, but it's a rather strong signal as to where the Congress thinks heavy oil ought to be.

ACTING CHAIRPERSON BELL: Not the spot market, but the world market price?

MR. LAMONT: That's right.

ACTING CHAIRPERSON BELL: That's interesting: no concept as to where "heavy oil" stops or starts.

MR. LAMONT: I might also add that it reflects

Senator Cranston's very active participation in this process.

As majority whip and a former State Lands Commission member, it reflects a considerable amount of clout.

ACTING CHAIRPERSON BELL: Thank you very much,

Mr. Lamont.

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MR. NORTHROP: Mr. Chairman, we would like to have a short executive session after the end of this meeting regarding some oil litigation.

ACTING CHAIRPERSON BELL: All right.

MR. NORTHROP: In May I received a letter from the Great Basin Unified Air Pollution Control District (covering Alpine, Mono, and Inyo Counties) discussing particulate emissions or dust emanating from Owens dry lake bed. The letter stated that the emissions have had an adverse effect on the health of residents of Inyo County and portions of Kern County, as well as having a severe effect on visibility at the China Lake Naval Weapons Center.

The district contended that since the State Lands
Commission is the owner of the bed of the lake, the
commission has primary responsibility for control of dust
from the lake bed. More recently the Southerst Desert Basin
Air Pollution Control Council supported Great Basin's
position.

Although staff does not agree that the commission has liability, we have cooperated with the APCD and have joined in a task force to review the problem in more detail to determine if it is the responsibility of State Lands to control the dust. The task force includes representatives from the air pollution control district, State Lands, the

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 County of Inyo, the Los Angeles Department of Water and Power, the Bureau of Land Management, the China Lake Naval Weapons Center, the U.S. Soil Conservation Service, Inland Counties Health Systems Agency, and the Lake Mineral Corporation (who is a lessee of State Lands and On the agenda today).

To date the task force has held two meetings. A variety of scenarios have been discussed varying from no action to completely reflooding the lake. Immediate proposals consider selectively stabilizing areas of the lake bed with various chemicals or vegetation.

Commission staff has repeatedly cautioned the task force that regardless of whose responsibility abatement is, even if it's feasible, large sums of money will be required. Obviously, the only source of such funds is through legislation.

In support of that concept, staff met in my office yesterday with Supervisor McDonald from Inyo County, who understood our problem; Dennis Myers, deputy district attorney; and Charles Fryxell, the Great Basin air pollution control officer, to discuss funding. Present also were representatives from Senator Stiern's office and Assemblyman Wyman's office and from the Air Resources Board.

We propose to continue with this task force and, in fact, have already agreed to participate informally in a

proposed field investigation with the Naval Weapons Center and the Department of Water and Power to identify and evaluate potential mitigation measures. Field studies to identify areas most sensitive to wind erosion would be completed at the same time. An experimental stabilization plot will be established. This could lead to ultimate  $^{\circlearrowleft}$ management of the dust problem.

Mr. Chairman and members, I have a letter here from Gene Tackett, supervisor of Kern County, and I want to quote one sentence:

Then I have a letter here from the chairman of the board of supervisors in Kern County, which quoted in part reads:

"The board of supervisors recommends that the implementation of necessary control measures may be complex and expensive, but there is nevertheless a critical need to attempt corrective action. Your consideration of the board's position in this matter will be sincerely appreciated."

ACTING CHAIRPERSON BELL: Both of these letters are from Kern County?

"We urge the support of the State Lands Commission in controlling the dust from the dry lake bed."

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MR. NORTHROP: One was from Kern County, and one 1 was from a supervisor of Kern County. 2 ACTING CHAIRPERSON BELL: Thank you. ä MR. NORTHROP: I'm informed that a representative 4 of the district wishes to make a brief presentation to the 5 б commission. 7 ACTING CHAIRPERSON BELL: Your name for the 8 record, please. MR. FRYXELL: O'm Charles L. Fryxell, air 9 10 Nollution control officer. ACTING CHAIRPERSON BELL: Please go ahead. 11 MR. FRYXELL; I will make it short and not take 12 up too much of your time. 13 ACTING CHAIRPERSON BELL: Tell us who made the 14 15 lake dry in the first place, MR. FRYXELL: It came about by the City of 16 17 Los Angeles. ACTING CHAIRPERSON BELL: I just wanted that for 18 19 the record. 20 (Laughter. ACTING CHAIRPERSON BELL: Please proceed. 21 MR. FRYXELL: Earlier this spring, the district 22 began receiving numerous complaints concerning high dust 23 concentrations in and around the lake area. The district 24 investigated these complaints as part of our job, as wa'rn 25

charged to do under state and federal law, and we determined that the dust was in fact coming from the Owens dry lake. The investigation further revealed that the State Lands Commission owns the lake bed and, in the district's opinion, then has primary responsibility for control of the dust.

I had some correspondence with Mr. Northrop concerning this, and the task force was set up. At the first meeting I was left a little bit aloof as to the State Lands Commission's position. Staff at that meeting said they would participate up to a point, but no responsibility would be admitted.

At this time I addressed the air pollution control board and apprised them of the situation and of the State Lands Commission's position. They then directed me to come and appear before the commission here and to fully apprise the commission of the extent of the problem.

Since then, we had another task force meeting and a meeting with your staff yesterday afternoon. Primarily, what I'm here to discuss is not the task force aspect, but the district's responsibility in correcting this nuisance problem. It's the district's feeling that before any resolution of the problem, the State Lands Commission is going to have to accept the responsibility. We'd like to de this in a ceoperative effort rather than by other methods. I think we can get a lot more done that way

State Lands Commission staff yesterday related some feelings of frustration in what they were going to do and what type of program or whatever had to be done, but I believe until the responsibility is accepted it spretty hard to devise a program to abate a problem.

so we have basically three things: there is a critical problem affecting the health of the people in Inyo County, especially in two communities very close to Owens Lake; there are solutions to is; and the district wants to continue to work with the State Lands Commission in a cooperative effort.

That about concludes my presentation.

ACTING CHAIRPERSON BELL: Your primary mission in coming here today is to suggest that you feel that the first step would be the assumption of responsibility by the State Lands Commission and then proceed with attempting to arrive at a solution? I'm trying to paraphrase what you just said.

MR. FRYKELL: That's correct.

ACTING CHAIRPERSON BELL: Thank you, Mr. Fryxell.

Is there any comment by the executive officer?

MR. NORTHROP: I don't know whether counsel wants
to comment now or not.

MR. HIGHT: Mr. Bell?

ACTING CHAIRPERSON BELL: Mr. Hight.

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MR. HIGHT: The research that we have done to date indicates that the commission is not legally responsible for the problem. However, we're willing to cooperate in the planning effort to try to resolve the problem. I think any admission of liability on the commission's part at this point would be inappropriate.

ACTING CHAIRPERSON BELL: The lawyers have a term for the situation where you say, "Well, I'll go ahead with the suit, but I won't admit liability." What is that word?

(Laughter.)

MR. MYERS: Mr. Chairman, may I address the issue?
ACTING CHAIRPERSON BELL: Yes.

MR. MYERS: I'm Dennis Myers. I'm the deputy district attorney from Inyo County, and I represent the commission and also D.A.'s office of Inyo County.

I disagree with counsel's evaluation. We've also studied the legal aspects of it, our district attorney's office and the district attorney's offices of a couple of other counties.

We totally disagree. We think this commission is very liable in this situation.

ACTING CHAIRPERSON BELL: Thank you.

MR. NORTHROP: That concludes our presentation on that item.

Mr. Chairman, items 27, 43, and 44 are off

calendar.

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ACTING CHAIRPERSON BELL: Let me just take a minute to take them off calendar. You sad them so fast I might have missed them.

MR. NORTHROP: Items 27 --

ACTING CHAIRPERSON BELL: That was on the consent

MR. NORTHROP: No, that was on the regular cale dar.

ACTING CHAIRPERSON BELL: That's off calendar; MR. NORTHROP: That's off calendar.

ACTING CHAIRPERSON BELL: Which are the other two?

MR. NORTHROP: The other two are the last two,

Mr. Chairman: 43 and 44.

ACTING CHAIRPERSON BELL: Obexer and Son is off?

MR. NORTHROP: Counsel has had some conversations
with their counsel, and we're hopeful that we'll be able to
arrive at some kind of equitable agreement.

ACTING CHAIRPERSON BELL: Thank you, Mr. Northrop.

MR. NORTHROP: With that, Mr. Chairman, my report
is complete.

ACTING CHAIRPERSON BELL: Does that complete the executive officer's report?

MR. NORTHROP: It sure does.

ACTING CHAIRPERSON BELL: Is there a staff report

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today on the State Coastal Commission? ١ MR. NORTHROP: I don't bolieve so at this time. 2 Mr. Golden is not with us today, so I don't believe we have 3 that. Fine. We'll pass that ACTING CHAIRPERSON BELL: 6 item. The next item is what we call our consent 7 calendar. I believe the firs. 23 items are on the consent Is there any item in there, Cl through C23, which any member wishes to withdraw from the consent 10 calendar to be heard separately? 11 No. 12 MR. ACKERMAN: 13 MR. JERVIS: No. ACTING CHAIRPERSON BELL: Is there anyone in the 14 audience who wishes them to be heard separately? // 15 16 Hearing none ---MR, ACKERMAN: I will move those items be 17 18 spproved. ACTING CHAIRPERSON BELL: I have a motion to 19 The consent calendar, C1 through C23, is approved. 20 We now go to the regular calendar. The first 21 item on the regular calendar, item 24, is the Wickland Oil 22 23 Company. MR. NORTHROP: Mr. Chairman, this is an EIR in 24

which the State Lands Commission is the lead agency for the

Rickland Oil Company for a new petroleum terminal on the site of approximately 36 acres of filled tide and submerged lands. Mr. Dwight Sanders of our staff, the chief of the environmental and planning section, was in charge of this EIR, and I would like to have him at this time briefly tell the commission where we've been on that EIR.

ACTING CHAIRPERSON BELL: Thank you.

MR. SANDERS; Mr. Chairman my name is Dwight Sanders. I'm the chief of the planning and environmental coordination unit within the executive office of the commission. With re is Joseph Rusconi, staff counsel, who was counsel to and through this whole process.

two areas in question. One is a lease of filled land and submerged lands, and the other is a lease of tide and submerged lands for a wharf facility.

The environmental impact report, as mentioned by Mr. Northrop, was prepared under the aegis of the State Lands Commission. In the process of the EIR, there were two hearings in deference to the one required by law: one here in Sacramento and one in Crockett. There were two predominant environmental issues that surfaced that are both within the purview of responsible agencies and within the purview of the State Lands Commission. I will briefly enumerate those and will respond to any questions thereon.

ACTING CHAIRPERSON BELL: Al right.

MR. SANDERS: One is the air quality issue.

Pollutants generated by the project are largely attributable to the ships that will be calling at the terminal. The air quality question is within the legal purview of the Bay Area Air Quality Management District, which has already issued a permit to the Wickland Oil Company. That permit is now under appeal through their administrative appeal procedures.

The second issue is the one of public access, which is within the purview of both BCDC and the State Lands Commission. Within the calendar item you will notice that the State Lands Commission has specified that access be provided to the commission within the project area.

The third issue, which is completely within the purview of the State Lands Commission, is responding to the issues of geology and seismicity. At present the facility is only in a conceptual state. Detailed working drawings are not in existence at this time. The staff has provided, in effect, that the detailed engineering drawings will be submitted to staff prior to construction of the facility and that those drawings will conform to the engineeric evaluation provided within the environmental impact report.

Lastly, there is the question of oil spill. The EIR found that additional measures for oil spill containment

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and gasoline cleanup were necessary. As mitigation to that impact, the commission is requiring two thing. submission for review and acceptance of an oil spill contingency plan prior to the operation of the terminal. That plan, as envisioned, would be reviewed not only by the State Land Commission staff, but by agencies such as Fish and Game, Water Quality, and BCDC, who also have specific expertise in this area.

(2) Again, prior to the operation of the terminal, the review and acceptance by the State Lands Commission of a comprehensive terminal operations manual.

If there are any questions as to the impacts or their mitigation measures from commission members, I would be most happy to respond.

ACTING CHAIRPERSON BELL: I thank you very much. I just had two letters passed out. I also have, by the way, an appearance request from Suzanne Rogalin, who is energy analyst for BCDC on this item.

MR. NORTHROP: Citizens for a Better Environment have a letter in that should be recognized at this time. Perchloroethylene is the new solvent to be used as an offset. They have some concerns on that product. The letter also carries several other comments on the EIR -- as well as a letter from the Hercules Environmental Resources Committee.

ACTING CHAIRPERSON BELL: The Hercules

Environmental Resources Committee is a separate organization?

MR. SANDERS: Yes, sir, Mr. Bell.

MR. ACKERMAN: Are most of the objections that were raised to this on the air quality aspects of the project?

MR. SANDERS: Yes, sir, they are, Mr. Ackerman.

I might add also as a point of clarification and just to summarize the manner in which the document dealt with the issues that have been raised, Citizens for a Better Environment has raised primarily the specter of the carcinogenic effects of perchloroethylene, the solvent that will be used by the dry cleaner in place of a Stoddard solvent. That particular substitution is part of the trade-off package negotiated between the applicant and the Bay Area Air Pollution Control District.

Specifically with regard to that point, OSHA standards at present state that a concentration of 100 parts per million is allowable in a work surrounding of perchloroethylene. The percholoroethylene concentration 100 meters from the dry cleaning plant will be 0.015 parts per million. In recognition of further studies necessary to determine whether in fact perchloroethylene is a carcinogenic agent — that is recognized, but the concentrations are so minuscule in comparison to the

allowable OSHA standards it might beg the question on this particular issue,

MR. ACKERMAN: Do I understand, then, that the real question on the air quality issue concerned not the Wickland project itself but the determination of what the offset was to be?

MR. SANDERS: That's correct, sir. Again, that is within the precise purview of the Bay Area Air Pollution Control District.

ACTING CHAIRPERSON BELL: That is a responsiblity of the Bay Area Air Pollution Control District?

MR. SANDERS: Yes. The definition and negotiation and determination of adequacy, pursuant to their rules and regulations, of a tradeoff package is their responsibility.

MR. ACKERMAN: Was that part of the basis for the appeal, the parmit issue?

MR. SANDERS: Yes. The appeal is based on five issues, of which the carcinogenic nature of the solvent is one. Another issue that is being raised is the action of the district prior to the certification of the final EIR.

MR. ACKERMAN: In order for the project to go ahead, I assume the air quality control district has to issue a permit.

MR. SANDERS: They have done so already, and that permit is under appeal, so that permit must be linalized in

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some way, shape, or form before that project can go ahead.

ACTING CHAIRPERSON BELL: Not being an attorney,
I just want to be sure: If the appeal is found to be valid,
then the Bay Area Air Pollution Control District may not
issue a final permit; is that correct? Or they may withdraw their permit? Or is the final action that they can't
do anything about it?

MR. SANDERS: Correct me if I'm wrong, Joe, but it would be my understanding, sir, that the permit would then be invalid, the existing permit would be invalid, and the district would again start from go.

ACTING CHAIRPERSON BELL: They'd have to start over?

MR. SANDERS: Yes, and obviously the material and analysis contained in the environmental impact report would be available for their use.

MR. ACKERMAN: Does that mean that if this item is approved today on the calendar and the permit was successfully appealed, then the item would have to come back before the commission?

MR. SANDERS: Again, it's my understanding that the conditions of the commission's permit would be that the applicant receive permits from all other applicable agencies involved. I do not believe that the lease would have to come back to the commission under those

circumstances, primarily because the permit is issued by a responsible agency rather than the commission itself. 2 Mr. Chairman, MR. HIGHT: 3 ACTING CHAIRPERSON BELL: / Mr. Hight. As a condition of obtaining a lease, 5 MR. HIGHT: the applicant must obtain permits from all other appropriate 6 7 governmental agencies, and the permit would not be executed until such has taken place, Then approval of this item is MR. ACKERMAN: conditional upon the final appeal? 10 MR. SANDERS: It's subject to the obtaining of all other necessary permits by the applicant. 12 MR. ACKERMAN: Okay. 14 15 the thing anyway.

ACTING CHAIRPERSON BELL: I know BCDC can stop

MR. SANDERS: As you have referenced, there is an agreement between the State Lands Commission and BCDC. you are aware, BCDC's approach to a permit is such that they will not accept an application until a final EIR has been certified by the lead agency.

ACTING CHAIRPERSON BELL: And generally will not issue a permit or accept anything until the State Lands Commission has already acted.

MR. SANDERS: That's correct.

ACTING CHAIRPERSON BELL: They sort of make a

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fetish of that.

MR. SANDERS: So there is indeed time between the commission's action and BCDC's consideration for negotiation on any issues involved.

ACTING CHAIRPERSON BELL: Are there any other questions?

MR. JERVIS: No.

MR. SANDERS: I helieve Suzanne Rogalin of BCDC does wish to address the commission.

ACTING CHAIRPERSON BELL: Yes. I think I should then call on Ms. Suzanne Rogalin.

MS. ROGALIN: Our staff has commented upon the draft EIR on the Wickland project, and we congratulate your staff for a basically excellent document. There are only three items we wish to comment upon today: public access, the marsh, and an aspect of oil spill prevention.

Under the McAteer-Petris Act maximum feasible public access to the bay consistent with a project, whether it is housing, industry, or ports, should be provided. Such access usually takes the form of a continuous path along the shoreline.

Wickland representatives, however, have stated that such public access at their site would interfere with operations and security. If these objections to the shore-line trail or access point were found to be justified by

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BCDC, then the commission might accept in-lieu public access at an appropriate inland location near the project, as suggested in Policy 1 of the Bay Plan.

The East Bay Regional Parks District, the Contra Costa Coastal Corridor Parks and other groups have proposed a shoreline trail from Point Pinole Regional Park to Martinez Shoreline Regional Park. This concept was endorsed in the Fublic Access Supplement to the Bay Plan as endorsed by our commission.

The East Bay Regional Park District has submitted plans for the dedication of the hills and a trail to cross the Wickland property along the crests of the bills, eventually arriving at the county parking and View site off Highway 40 at the eastern end of the property. BCDC staff agrees it would be a great public benefit to dedicate the hills as open space. If this is not feasible, however, then clearly some variation of the park district's proposal for a continuous trail predominantly along ir in view of the bay seems a reasonable minimum.

We would ask that there be a requirement in the State Lands lease of maximum feasible public access consistent with the project.

On our second point, there is agreement between BCDC, the park district, Fish and Game, and U.S. Fish and Wildlife that the ten-acre marsh on the western edge of the

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property is an area of environmental significance and should be improved and dodicated to an appropriate public agency, such as the East Bay Regional Park District.

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Finally, BCDC staff commented in the EIR that Wickland Oil Company should be responsible, as the terminal operator, for deciding if tugs should be used in docking vessels. The response to this comment in the final EIR stated (and I quote):

"It should be emphasized that the safety of the vessel rests with the master and pilot, and is out of the realm of the pplicant's control."

We work not commenting on vessel safety, but on oil spill prevention and liability.

One of the conditions placed upon Pacific Gas and Electric Company by BCDC when granting a permit for the fuel dock at Pier 70 in San Francisco was that tank ships should be assisted to and from the pier by two or more tug boats. Our commission may find, as it did in the case of PG&E at Pier 70, that tug boats may be required at the Wickland Terminal.

ACTING CHAIRPERSON BELL: Thank you, Suzanne very much.

We thank you for your cooperation on this project.

Was I correct in saying -- maybe I shouldn't even ask it, but lately when we've been going down to BCDC, we

usually raise the question or at least inform the commission that the State Lands Commission has or has not issued permits, and it's always my impression that the commission would prefer to have us take our action before they make their rulings.

MS. ROGALIN: That is true.

ACTING CHAIRPERSON BELL: All right. Is there anyone else to appear on item 24 on the Wickland Oil Company?

MR. DIEPENBROCK: I'm John Diepenbrock. I'm from Diepenbrock, Wulff, Plant and Hannegan. I'm an attorney for Wickland Oil Company. Roy Wickland, vice president of Wickland, is here and is available to answer any questions which any of the commission members might have in respect to the operation of the plant or the construction of the terminal, the status of the permit, or any other aspect.

ACTING CHAIRPERSON BELL: Thank you,

Mr. Diepenbrock.

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MR. DIEPENBROCK: I might say only this, that in respect to the substance of what you're considering, obviously there is work to be done in the matter of public access to the terminal. Wickland is not unwilling to get into that subject and has been in a dialogue. It does have a continuing concern about public safety in connection with the active operations of the terminal and with the close proximity of the Southern Pacific right of way. There have

been instances already of damage done to the property through irresponsible access to the property, and our main concern is to be sure that access is handled in an orderly way.

This may mean that the specific provisions of the second lease that is before you for the larger parcel may need to return to the commission for further consideration following the completion of the dialogue with BCDC, but we are assured by the staff that we will work out a mutually satisfactory arrangement, one that is mutually satisfactory to the commission staff, to BCDC, and to Wickland Oil Company, and we're hopeful that that can be done expeditiously.

ACTING CHAIRPERSON BELL: Thank you.

Just to check back, we said that if this were turned down or changed, it would not have to come back to us. But if we did have adjustment of the access, particularly an agreement with BCDC or something like that, this would have to come back on the 36-acre parcel, wouldn't it?

MR. NORTHROP: Mr. Chairman, we believe this item will probably be back to the commission on two separate occasions: one on the access, which we're working with; and the second on --

MR. SANDERS: -- the oil spill contingency plans

and terminal operations manual approval. So this is not ુ 🕽 the last time the commission will see this project. 2 MR. NORTHROP: There progray will be a 3 hypothecation of the lease for construction funds. 4 ACTING CHAIRPERSON BELL: Our role today, though, 5 to issue two new industrial leases; is that correct? б MR. NORTHROP: That's correct, Mr. Chairman. 7 MR. SANDERS: And also, sir, to certify the EIR. 8 ACTING CHAIRPERSON BELL: And certify the EIR, 9 which was that great big fat thing I looked at yesterday 10 on my dosk; is that correct? 11 That's right, Mr. Chairman. MR. NORTHROP: 12 ACTING CHAIRPERSON BELL: They did a rather ⊘"13 comprehensive job. I'll say that for them. 14 MR. ACKERMAN: One final question on the comments 15 from BCDC. My understanding is that the access problem 16 will specifically be brought back to the commission at a 17 subsequent meeting. 18 MR. NORTHROP: That's correct. We will bring it 19 back on the access problem -- or on the access solution. 20 ACTING CHAIRPERSON BELL: They have to thrash that 21 out with BCDC to satisfy them. 22 MR. ACKERMAN: With that, I will move approval 23 24 of the item. All right, Mr. Ackerman ACTING CHAIRPERSON BELL:

Ave. That is approved.

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moves. I second. All in favor -

MR. ACKERMAN: Aye.

ACTING CHAIRPERSON BELL:

had a land bank agreement on Browns Island.

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The next item on the calendar is item 25, land

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bank agraement.

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MR. NORTHROP: Mr. Chairman, as you recall, we

exhausted the land available in that land bank, so we are

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now establishing a new land bank in Suisun Bay in Contra

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Costa County of 441 acres.

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We will use this land to mitigate on areas of

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state ownership in the release of state ownership.

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ACTING CHAIRPERSON BELL: Any further discussion

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on authorizing this new land bank agreement? Now that

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we've used up Browns Island, we need another one, don't we?

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MR. ACKERMAN: So move.

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ACTING CHAIRPERSON BELL: I have a motion and a

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All in favor, say Aye.

19 20 MR. ACKERMAN: Aye.

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ACTING CHAIRPERSON BELL: Aye. Item 25 is approved, which now allows us to go to item 26.

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MR. NORTHROP: Item 26 is the first parcel of

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land to be taken out of the 441 acres. Staff informs me

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it's about 16,6 acres. It is satisfying a mitigation

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requirement.

second.

ACTING CHAIRPERSON BELL: Without objection -- MR. ACKERMAN: No objection.

ACTING CHAIRPERSON BELL: Without objection, then, item 26 is approved.

Item 27 is off calendar. Item 28, Curtis Carley.

MR. NORTHROP: Mr. Chairman and members,

Mr. Trout has a photo here of an anchor that was recently

retrieved from the Pacific Ocean near Fisk Mill Cove. When

the anchor came ashore, a representative of Parks and

Recreation at first impounded the anchor and then released

it, but informed the salvor, Mr. Curtis Carley, that we had
an interest.

What I'm asking here is authorization to approve the salvage value and set some kind of price with Mr. Carley on this anchor.

ACTING CHAIRPERSON BELL: Do I assume it's going to be a reasonably --

MR. NORTHROP: It will be in line with the regulations and laws of the State of California.

ACTING CHAIRPERSON BELL: Is there any objection to item 27? If we don't approve it, we get stuck with the anchor.

MR. ACKERMAN: No objection.

ACTING CHAIRPERSON BELL: All right. There is no objection to item 28. Item 28 is approved.

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Item 29.

MR. NORTHROP: Mr. Chairman, item number 29 is a retracement survey and map in Santa Monica, which is necessary, I believe, for action the Attorney General is contemplating in that area.

MR. ACKERMAN: No objection.

ACTING CHAIRPERSON BELL: No objection? Item 29 is approved.

Item 30, Parks and Recreation.

MR. NORTHROP: Mr, Chairman, item 30 is a 11month general agency permit for Parks and Recreation in the
City of San Buenaventura, Ventura County, for beach
maintenance, patrol, and lifeguarding in that area, which
we're informed by Assemblyman Imbrecht's office is subject
to rip tides.

ACTING CHAIRPERSON BELL: This is one we've considered before in other ways?

MR. NORTHROE: I made reference to it in the executive officer's report last time.

ACTING CHAIRPERSON BELL: Okay, Anyway, we've worked out a mutual agreement where we had the problem of the state trying to take care of something that really was a city responsibility.

MR. NORTHROP: What happened, really, is that the city made the beach so attractive, and the adjoining

property, that now the access is there and people are bathing without realizing there was a serious problem. ACTING CHAIRPERSON BELL: So we're taking care of Without objection --MR. ACKERMAN: No objection. 5 ACTING CHAIRPERSON BELL: Without objection, 6 7 item 30 is approved. Item 31, denial without prejudice. 8 MR. NORTHROP: Mr. Chairman, this covers two 9 applications for state-owned property, O In conformance with 10 AB 884, the commission must take some action at the latest 11 at this meeting. We are recommending now without prejudice. 12 No problem. MR. ACKERMAN: 13 ACTING CHAIRPERSON BELL: Without objection, 14 15 item 31 is approved Item 32. 16 MR. NORTHROP: Mr. Chairman, item 32 will be 17 18 addressed by Mr. Hight. MR. HIGHT: Item 32, Mr. Chairman, is the 19 authorization to accept a quitclaim deed for a portion of 20 the Tule berm around the Rindge Tract. This is, hopefully, 21 the start of a settlement of the Rindge Tract controversy. 22 MR. ACKERMAN: No problem. 23 ACTING CHAIRPERSON BELL: There is no objection 24 to item 32, and we will accept the quitclaim deed. 25

Item 33, authorize necessary action.

MR. NORTHROP: Mr. Chairman, items 33 and 34 will be addressed by Mr. Thompson of our Long Beach operation.

He's going to explain to us why the County of Los Angelos is overassessing.

ACTING CHAIRPERSON BELL: I'd like to hear that. We have that problem with our Del Mar racetrack. We have it in many other places.

MR. THOMPSON: I don't know whether I'll give you the answers or not. I'll give you the questions and the problems.

The Los Angeles county assessor has given the Long Beach unit a valuation of \$443 million as of the lien date in 1979. This is two sections. It's \$101 million for land and improvements and \$342 million for mining rights.

We believe this figure for mining rights is unrealistically high. His value for the 1978 mining rights was \$215 million. The problem is the value of mining rights that are attributed to new reserves, which the assessor claims to be valued at \$145 million. This is an increase of 67 per cent over 1978.

ACTING CHAIRPERSON BELL: May I stop you just a second? Since we're supposed to be using 1975 values under Proposition 13, they get the price up by saying we're finding new reserves?

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MR. THOMPSON: This is the analogy they used: if you had a house and you add a swimming pool or something like that. This is the "added valuation" concept.

ACTING CHAIRPERSON BELL: They place a current value on that portion which is added?

MR. THOMPSON: Alteration or addition.

ACTING CHAIRPERSON BELL: Thank you.

MR. THOMPSON: That's what this concept is. This addition was put on after we had produced over 25 million harrels of oil with a net value of \$75 million during the 1978-79 tax year.

valuation is done, under Proposition 13 the value is the prior year value plus the value of the additions, less the value of the 1978 production, plus two per cent per year, plus the value of any increase in the ultimate production, which is the "newreserve" concept. This increase, then, this extra element is called "new reserves" and is created by factors such as new drilling, well stimulation, and after-recovery operations, or prolonged life on the end because we get better crude oil prices.

ACTING CHAIRPERSON BELL; Prolonged life?

MR. THOMPSON: Right. In other words, if you anticipate getting higher crude prices, higher than your aperating costs in the future, then you'll be able to

assessment.

operate the property longer and therefore produce more oil.

We're proposing an appeal of this particular

ACTING CHAIRPERSON BELL: Could I just ask about that? I'm sorry to interrupt again. We do have a lien date, don't we? '79 or something like that? Are they anticipating increases in oil prices past the lien date in terms of valuing --

MR. THOMPSON: This is a bone of contention with us, and it's never quite clear to us what the assessor may use. We think it should be the oil price as of lien date. They say whatever concept they have of what it might be in the future, plus any reasonable information they gain within a short period after that and before it's actually put on the rolls. I think they turn over in August and they're finalized at the end of this month.

MR. JERVIS: Do you suppose the Los Angeles assessor knows something about oil prices that Mr. Lamont doesn't know or didn't tell us this morning?

MR. THOMPSON: Well, if there's anybody who really knows anything at all on exactly what crude oil prices are going to be, they have a very unusual crystal ball.

MR. JERVIS: Did they consult with you, John?
MR. LAMONT: No.

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MR. ACKERMAN: Prior to the passage of Proposition 13, did the county ever use this technique before?

MR. THOMPSON: The technique, in effect, was used because every year we do it the same way. With real estate you can normally find comparable sales. This is how valuation is normally done. Or with inventory, I guess, you'd have some pricing mechanism.

For oil properties, if you can find a comparable sale in the area, you can use that approach. But for large properties, such as this, they just aren't sold. So what you do is you take and run a future cash flow of what the property is going to produce, you estimate what the oil production is going to be and what the cost is going to be, and then the key thing is what oil price you are going to use to get the gross revenue.

ACTING CHAIRPERSON BELL: So he's using the income stream method.

MR. THOMPSON: Right, that's the income stream method, Along this income stream method, we are taxed here through a present interest concept against the field contractor. That's the entity inwhich the assessor taxes us indirectly, and these taxes then go into that profits account.

What they've done here is in extending this life of the field to get more reserves, they've exceeded the

Last year, or very recently, they lost a case on this particular issue, and therefore this is one of the bases of our particular appeal. You cannot tax that possessory interest for any longer than the term of the contract for which that possessory interest exists. They have extended this one four or five years beyond that. We've talked to the Attorney General on this, and they've recommended this approach on this.

ACTING CHAIRPERSON BELL: If I understand it properly, they're not actually putting the possessory interest against the state, but against the operating company.

MR. THOMPSON: Who has the possessory interest, the right to produce.

ACTING CHAIRPERSON BELL: And their contract only extends to a certain time, so the remaining possessory interest in the contract can only run to the contract termination date. They're extending this valuation method --

MR. THOMPSON: They are running the reserve life of the unit beyond that and have made the mistake, we think, in this particular case of using the tail end as being part of --

ACTING CHAIRPERSON BELL: As part of the

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contractual obligation of the private party.

MR. THOMPSON: Yes. We don't think that's right. We've already discussed this with the county counsel. He's quite aware of it, and that will be a cross he has to bear from here on on all these possessory interest deals.

If we can win this one, the same situation next year again -- we will always be bumping against this same fixed-year time.

ACTING CHAIRPERSON BELL: Mr. Thompson, are we being asked here only to file an application for reduction of the possessory interest amount?

MR. THOMPSON: Yes.

ACTING CHAIRPERSON BELL: Or are we doing more than that in this action?

MR. THOMPSON: We're asking for your commission to go in and join with the rest of the participants in the Long Beach Unit and file an appeal for this particular amount. Actually, in this case we'll probably be the agent, just as we were for the 1977 appeal. Incidently, we're finally going to get a hearing on that on November 13th or 14th of this year on that issue.

ACTING CHAIRPERSON BELL: By the way, what is the value to the state, Mr. Thompson? If it's against the private companies, why should the state have an interest?

We'd better put that on the record.

MR. THOMPSON: This actually becomes a cost in the net profits account. Part of the contract says that all taxes assessed against the contractor shall become an expense in the expense account, so therefore these taxes reduce our net profits and therefore reduce the revenue to the state.

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ACTING CHAIRPERSON BELL: That's the point I wanted to make. It's to the state's fiscal interests, and almost a fiscal necessity, to join the private contractors in this.

MR. THOMPSON: This is an issue that comes up
year after year, so we do have to get some policy there on
the transition point on how to handle this under Proposition
13.

There are a couple of other issues we'd like to bring up in this appeal also. There is the question that we believe all these new reserves should go in at the year in which they actually show up. In other word, you take the previous year's extrapolation of how the revenue came in, any difference in a year goes in that, and use that particular year's discount factor. Most of these reserves are at the end. They use an average discount factor, which in effect moves the value up much further in the life, and therefore they're higher value. We don't think that's actually the way the Board of Equalization Rule 468 should

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24 25 have been applied. We've talked to staff members on that and they tend to agree with us on that.

// Another question, of course, is the argument of whether crude oil and gas prices are used as of lien date. That's an open issue #

Then another major issue with us is the capitalization rate. It's really the discount rate against this cash flow. They use about twelve per cent actual discount and then add a little over one per cent for taxes. I think this doesn't really reflect the cost of money at No bank is going to loan you money to buy a property risk. at twelve- or thirteen-percent interest, and there is a certain risk involved with the properties, an environmental risk. So we think that capitalization rate is completely out of line.

So it would be our recommendation that we be allowed to appeal this with the rest of the participants in the Long Beach Unit.

> ACTING CHAIRPERSON BELL: Thank you.

MR. ACKERMAN: How much money are we talking about?

MR. THOMPSON: Potentially, this could be a In other words, if this added reserve million dollars. portion could be reduced to what we think is reasonable, if you take a hundred million dollars off in the added reserve portion, that would add up to a million dollars at one per cent.

MR. ACKERMAN: No objection.

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ACTING CHAIRPERSON BELL: Without objection, then, we will authorize necessary action towards filing an application for reduction.

I believe, Mr. Thompson, you also have item 34.

MR. THOMPSON: Yes. At the time this 1978-79 plan and budget was prepared in February 1978, we had to provide at that time two estimates of revenue because of orude oil pricing uncertainties. That was because the entitlements adjustment that the DOE had made in January of 1978 had had no impact on our getting ceiling prices. We were still lagging about 60 or 70 cents below ceiling price.

After the budget was adopted, in June they made a further adjustment, which then allowed ceiling prices to go up, so we did get the higher revenue that we had placed in the estimate. All this is is just ( summation of our expenditures and revenues. It's just a final closing.

ACTING CHAIRPERSON BELL: A closing statement.

MR. THOMPSON: We recommend your approval of it.

ACTING CHAIRPERSON BELL: This is not yet getting into a 1979 expenditure of --

MR. THOMPSON: I would like to talk to you about this year's budget when you clear this item.

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ACTING CHAIRPERSON BELL: Well, it's not before us at this time. If you are going to spend more money, I don't want to hear too much about it.

(Laughter.)

MR. THOMPSON: I would impose on you to listen to me for a few minutes, because we need a little direction.

ACTING CHAIRPERSON BELL: I'll tell you what: why don't we take our action on this item first?

MR. THOMPSON: Very good.

ACTING CHAIRPERSON BELL: Mr. Northrop, did you have a comment?

MR. NORTHROP: No.

ACTING CHAIRPERSON BELL: Any objection on item

MR. ACKERMAN: No objection.

ACTING CHAIRPERSON BELL: Without objection, then, item 34 is approved.

Now, Mr. Thompson, do you want to tell us about any 1979-80 problems?

MR. THOMPSON: Again, when we prepared this year's budget, which we had to do in February, we were a little bit uneasy again about oil pricing and inflation. For inflation we put in eight per cent as a cost escalation. We were very optimistic at that time. We know currently, of course, that it's now running thirteen to fourteen per cent. By the time

it gets out to actual costs to us with the ripple effect it will probably be as high as twenty per cent later on this year. This is of necessity going to require some augmentation to cover that.

However, on the positive side crude oil price increases are coming on very well. Because of this particular trend in release, earlier we had increased our drilling rigs from the three that were in the original plan and budget to five. Now we've had even more recent developments in the decontrol of heavy oil and the proposed decontrol of upper tier at 4.6 per cent per month.

Based on this, our recommendation would be that we add another drilling rig in about 30 days and buy additional drilling equipment so we can augment another rig about the end of the next quarter. All of these will add up to an expenditure of about fifteen to twenty million dollars.

We'd like to get some direction from you and some feeling so that we can bring an augmentation in next month for this.

ACTING CHAIRPERSON BELL: Is the purpose behind this, particularly in adding the additional rig, to speed up drilling since we're getting better prices for oil and it's now economically in our interest to produce it? Will this mean that we will expand the production of our field and produce more wil for the economy?

MR. THOMPSON: Yes. We definitely think that this will

accelerate the oil production and add additional reserves. We think this is consistent with the commission's policy that you set a couple of years ago when you said you will tend to plow back a reasonable amount of all additional revenues you get from crude oil price increases.

We project that the lower-tier release to upper tier and the monthly crude oil price increases, which now are running at 9.2 per cent per year, will collectively add up to about a 21-per-cent-per-year increase in crude oil prices, which should offset that portion of the cost increase coming up because of inflation, plus the plowback for additional drilling wells.

ACTING CHAIRPERSON BELL: The additional drilling wells -- would you want to put any estimate at all on what your additional production might be in terms of barrals?

MR. THOMPSON: Hopefully, we will be able to slow down the decline in the unit. Whereas before we were declining at almost 12 per cent per year, we've recently flattened that to 8 per cent per year, and hopefully, we will be able to flatten it even further.

At the present time -- I've forgotten, but I think we're currently producing over 10,000 barrels a day more now than we would have been if we hadn't started -- as I recall, almost a year and a half ago the commission came in and started augmenting funds for additional activity and

additional rigs. I think right now we are at least 10,000 barrels a day ahead of the trend that we were following before. In the future, I think we will do the same. We will be flattening this trend and definitely adding future reserves.

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ACTING CHAIRPERSON BELL: Over a five-year period or something like that, you're anticipating the possibility of maintaining the field in production without a decline in rate?

MR. THOMPSON: I can't exactly say that, but I can say that normally -- we've taken a look at projects, and now with crude oil pricing the way it is, we're probably looking at payout of investments now probably at around the two-year range. So we're only deferring two years, and then you'll get your payback plus the incremental after that.

So as we start this leapfrogging process, every well we drill now is a sunk fund now recovered in two years, but giving additional revenue in the future. The revenue return in the future should be large in this particular case.

I believe Mr. Lamont also told you about the Synfuels Bill. The definition there is for 20 degrees API. Again, this gives you an inkling of what he was referring to. There may also be some relief under the heavy oil. Again, there may also be relief somew. Le in the excise tax portion.

So it all looks very favorable now, and we

certainly would like to go ahead with this type of expansion.

ACTIN CHAIRPERSON BELL: So it becomes much more logical to spend more money in our drilling effort.

MR. THOMPSON: Yes. We think this is definitely the time to really go.

ACTING CHAIRPERSON BELL: I can remember three, four years ago when we were sitting on the federal government not even giving us as much as they gave everybody else in the country, and it was becoming rapidly unprofitable to even produce.

MR. THOMPSON: Well, at that time we couldn't even see payouts at all. With frozen crude prices and inflation, we actually had a loss in crude value all the time, so sometime we got the infinite payout on it.

MR. NORTHROP: Our situation, Mr. Bell, still is that of the 160 largest producers in the United States, we're number 19, but our income per barrel is more than two dollars a barrel less than the lowest income of the other 160 largest producers. So we're still in bad shape.

ACTING CHAIRPERSON BELL: That's really an excellent incentive for us to produce oil, isn't it?

MR. THOMPSON: I take it that we'll go ahead and bring in an augmentation next month?

ACTING CHAIRPERSON BELL: Why don't you at least

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bring it in, yes.

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MR. THOMPSON: Very good.

ACTING CHAIRPERSON BELL: Thank you, Mr. Thompson. Item 35, mineral extraction lease.

MR. NORTHROP: Mr. Chairman, this is a mineral extraction lease by competitive bid. The successful bidder was the Olin Jones Sand Company.

ACTING CHAIRPERSON BELL: This would authorize the issuance of a mineral extraction lease on 474 acres of tide and submerged lands in Carquinez Straits, Solano and Contra Costa Counties. I have an appearance request by F.J. Hortig, consulting engineer for the sand company.

Mr. Hortig, did you merely turn this in to indicate that you are here in case there were any questions, or did you wish to protest the item?

MR. HORTIG: 10, sir, Mr. Chairman. I am

F.J. Hortig, and I submitted the slip only to indicate I am
in attendance and would be available to answer questions if
any.

ACTING CHAIRPERSON BELL: Thank you. I asked because I thought you probably wouldn't be that familiar with the activities of State Lands Commission.

(Laughter.)

ACTING CHAIRPERSON BELL: To set the record set,
Mr. Hortig was the executive officer of the State Lands

Commission for -- how many years?

MR. HORTIG: Thirteen.

ACTING CHAIRPERSON BELL: Thirteen years.

Is there any objection to issuing the mineral extraction lease? Any comments?

MR. NORTHROP: No.

MR. ACKERMAN: No problem.

ACTING CHAIRPERSON BELL: I have no problem, so item 35 will therefore be approved without objection.

Item 36, geothermal resources lease.

MR. NORTHROP: Mr. Chairman, this is for the denial of an existing application for a prospecting permit and a denial of a prospecting permit extension. This area is a geothermal area that has had prospecting permit applications and one prospecting permit on it which now has expired -- or we're asking for a denial of an extension.

Staff feels that this area is in an area that is unquestionably a geothermal producing area, and we feel that this area could better serve the state if it were put out for a competitive bid, as we have in the past on known geothermal areas.

You have in front of you a letter from one of the holders of the prospecting permit, the attorney for the Northern California Power Agency. They request that this be postponed. Staff brings this to your attention, but

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respectfully recommends that we continue with the calendar item. The substance of the letter indicates that in fact there is a geothermal discovery immediately adjacent to the parcel.

For that reason, we ask that the commission follow the staff recommendation and deny the permits and the extension and allow staff to proceed with a competitive bid proposal.

ACTING CHAIRPERSON BELL: I have, Mr. Northrop, two requests to appear on the item: one from the attorney representing the Northern California Power Agency, who also sent in the letter; and the other is Mr. C.E. Woods from Aminoil. Why don't we hear first from the Northern California Power Agency?

MR. McDONOUGH: I'm Bruce McDonough, Mr. Chairman.

I brought Dave Tuttelman, who is an attorney for the agency,
and Joseph Padilla, who is an engineer with the company.

I should point out that the letter is not really from me, but from Mr. Martin McDonough of the same office.

The Northern California Power Agency, as you see from that letter, is a joint-powers agency of the state made up of 11 cities in Northern and Central California. The agency was formed so that these entities could look for and develop new sources of energy for their inhabitants.

As part of this development program, they entered

that are easily gotten to. Now, obviously he're going to take those first because of the fact that that's the least expensive rock for us to get on to the breakwater. So good business sense says that that's our first major priority. However, when you take out some of these words that make it somehow we can be caught up into a mining operation trying to get to the base of a rock that only the tip of which is sticking through the sand and we spend all of our money --we've only got budgeted approximately ten to \$12,000 for this rock removal and movement. So it could be a limiting factor to us.

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CHAIRPERSON CORY: We now have a motion amended at this point with "readily" removed, "accessible" becoming --

MR. BELL: Taking into consideration both the objection from the audience and from the Harbor District representative, I would like to reamend that wording to say "should utilize all movable rocks." I don't want to make it too easy, but I don't want to have to make them dig the whole thing up in order to get it. I don't want them to mine it.

MR. ALDERSON: Mining would be a --

MR. SCOTT: Wait a minute.

CHAIRPERSON CORY: I think the record should reflect that I think that there's a clear indication on all

the Commissioners that nobody is contemplating quarrying or mining of rock. 3 MR. LYTTON: That's my understanding. MR. BELL: And if you gentlemen can help me with a 5 better wording, --EXECUTIVE OFFICER NORTHROP: May I suggest 6 7 "reasonably" as a word that might be 8 MR. BELL: Reasonably what? ġ EXECUTIVE OFFICER NORTHROP: "Reasonably accessible." 10 11 CHAIRPERSON CORY: If we have --MR. BELL "Surface rock that's accessible." 12 13 MR. PRATTE: What was the question? 14 EXECUTIVE OFFICER NORTHROP: They're still 15 working on it. 16 CHAIRPERSON CORY: "That prior to using the intertidal rock the district should utilize all movable 17 18 surface rocks located landward..." MR. BELL: And I don't want them to have to dig 19 anything up anywhere, you know. I want them to be able to 20 pick up anything that they can get their hands on above the 21 22 intertidal zone. 23 MR. PRATTE: I would think it would be reasonable to go for that rock movable surface rock first; however, 24 prior to any removal of rock from the reef, I think it 25

should be investigated: What is below the surface at the mouth of gulch? It hasn't been investigated.

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CHAIRPERSON CORY: I understand that point and I think the Commissioners understand it and I think we've come to a different conclusion. We understand your viewpoint and we're about to reject it at this point.

MR. PRATTE: I just wanted to make it clear that if it was interpreted that the surfing community agreed with the way the conditions are going, and we

CHAIRPERSON CORY: We understand. I think we understand that this does not contemplate solving all of your problem or perhaps any of it.

CHAIRPERSON NORTHOP: Mr. Chairman, the Manager, Dwight Sanders, of our Environmental and Planning Section has made a suggestion for your consideration.

MR. SANDERS: Mr. Chairman, in A perhaps changing in effect four words reading as follows: "That prior to using intertidal rock the district shall utilize and then crossing the word, eliminating the words readily assessible" or "assessible and" so that it would read: "That prior to using intertidal rock the district shall utilize all suitable rocks located landward..."

MR. BELL: No matter how deeply they're buried?

MR. SANDERS: Well, that, Mr. Bell, I think

perhaps would be under the definition of "suitable." Now,

MR. BELL: It's not to me. MR. SANDERS: -- suitable rock may be governed 2 or could be governed by the same definitions as the Coros. 3 MR. BELL: Do we have a Corps word of art that fits "suitable"? MR. HADLY: Mr. Chairman, David Hadly again. I think suitable is meant to include Corps 7 8 specification for rock. MR BELL: How about suitable to be used in a 9 breakwater? 10 MR. SANDERS: That's correct. 11 MR. HALLY: Yes. 12 MR. BELL: It doesn't have any reference to where 13 it lies when you pick it up? 14 MR. HADLY: That's correct. 15 CHAIRPERSON CORY: But if we use the suitable 16 and then add just a simple sentence that this does not 17 contemplate mining. 18 MR. BELL: Right. 19 Yes, sir. MR. SANDERS: 20 MR, BELL: I don't want mining anywhere. I don't 21 want it in the reef. 22 MR. PRATTE: Could there be guidance from the 23 Commission to encourage the Harbor District to pursue all 24

reasonable alternatives for which they do not at this time

0 have a permit for? MR. BELL: For which they do not have a permit ε for. MR. PRATTE: That is the rocks which we have recommended as alternatives which have not been investigated 5 and evaluated and which --7 MR. BELL Not in the assignment. MR. PRATTE: Which are feasible alternatives. MR. BELL: Mr. Northrop. 10 EXECUTIVE OFFICER NORTHROP: Yes, sir. 11 MR. BELL: The question raised indicated that there 12 were rocks south of --13 CHAIRPERSON CORY: No Pass. 14 MR. BELL: -- No Pass, 15 MR. PRATTE: South of Deadman's Gulch and between Deadman's Gulch and No Pass. 16 17 MR. BELL: We are dealing today with the 18 assignment of the lease. 19 EXECUTIVE OFFICER NORTHROP: Right. 20 MR. BELL: Does that assignment include this area? 21 MR. SCOTT: I don't believe so. 22 EXECUTIVE OFFICER NORTHROP: I don't believe so. Mr. Hadly, would you care to address it? I don't think it 23 does. 25 MR. HADLY: Mr. Bell, the best estimate that we

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have in evaluating the '78 Coastal Permit in consultation with Rick Rayburn from the Regional staff is that the '78 permit would allow rock removal from above mean high tide between the breakwater down the beach to Deadman's Reef, and there's not a lot of rock there, and also the area immediately above mean high tide at Deadman's Gulch but no further down the beach.

MR. BELL: Go it is outside of their present permit area.

MR. PRATTE: Yes. And it within the leas or within the area of the cove which is being leased to the Harbor District.

CHAIRPERSON CORY: We have a motion and a redraft before us --

MR. BELL: Of A.

CHAIRPERSON CORY: -- of

MR. SCOTT: Mr. Cory, may I say something, please?

Your recommended wording on A is permissible with
the district. Our concern now is Mr. Lytton's modification
or amendment of the motion to include a fifth condition which
is not included in the written staff report to ur; and that
is dealing with the size of the rock. Our understanding is
the Corps --

CHAIRPERSON CORY: The size of the rock is included in 8-C of the written agenda.

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MR. SCOTE: Oh, we don't have that.

MR. ALDERSON: That is not in ours.

MR. BELL: Revised 7/11.

MR. SCOTT: Oh. We have not received that. I'm

It is our understanding that the Corps is using the 24-inch figure as an average. Ar. Hadly indicates that his impression was that that's a maximum. We're not really sure at this meeting. What I'm fearful of --

CHAIRPERSON CORY: You want to put it over?

MR. SCOTT: No. What I'm suggesting is, if that's a limitation put on by the Corps which obviously it is, that that condition be removed as to maximum or average input and add that prior to any removal that we have a Corps permit and that Corps permit will then take that into consideration.

CHATPERSON CORY: It seems to me that that permit, that limitation there makes me far more comfortable as a Commissioner to vote for it, that we are specifying in fact that you are getting 570 of something of a very specific nature rather than what else might be going on. If that's a problem, it seems to me we ought to talk because I understand what that means and if we pull it out and leave it to the Corps of Engineers, those are the same wonderful folks who give us levee stripping and their

judgment is lacking in certain areas and I'm not willing to just go with whatever the Corps of Engineers want to do.

I've worked for them. There's some good people there.

One of the heat jobs I ever had in my life was the Corps of Engineers. I should have stayed where I was I guess.

(Laughter.)

MR. PRATTE: Mr. Cory, I believe from my conversations with the permit analyst at the Corps of Engineers, they were recommending a 24-inch minimum size, not to go below smaller than 24 inches. I've heard this maximum. I don't understand. It's incomprehensible to me.

CHAIRPERSON CORY: I think if you walk away from this thinking about it. I think I would believe that your interests are better served by having a 24-inch maximum rock size in there than not having it.

MR. PRATTE: Yes. I would like to understand what it says and what it means.

CHAIRPERSON CORY: I know what it means and I believe the other Commissioners do. I think it's about time for we as Commissioners to decide what we're going to do with this and move on with the rest of the agenda. If you have any other specific questions, Commissioners, any other points of clarification, we'll try to deal with them. Otherwise, I think we ought to proceed. We've agonized over this probably more than it should have been

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agonized over. Are you ready for a vote? 2 MR. TROUT: Mr. Chairman, the staff clarifies to exactly what version it is we're now going to but in the 4 permit that the Commission is voting on. What staff now 5 6 has is: "That prior to using intertidal rock the district shall utilize all suitable 8 rocks located \andward.. EXECUTIVE OFFICER NORTHROP: And then a mining 10 11 phrase. MR. TROUT! And then the condition 12 CHAIRPERSON CORY: That this does not contemplate 13 14 mining. MR. BELL: This does not contemplate mining. 15 I think we're pretty EXECUTIVE OFFICER NORTHROP: 16 17 clear on the motion. MR. PRATTE: I had a suggestion brought to me as 18 far as the size limitation. Perhaps there could be a 24-inch 19 minimum size above mean high water and a 24-inch maximum 20 21 size below mean high water. CHAIRPERSON CORY: Any Commissioners wish to amend 22 23 anything any further? MR BELL: Well, we're dealing with a northerly 24

one-half of the intertidal zone when we speak of the 24-inch

1 maximum. MR. PRATTE: Okay. MR. BELL: So I think that covers your question. 3 I'm not sure. MR. PRATTE. Yes, that is clarified. 5 CHAIRPERSON CORY: Okay. Are we ready for a vote? б All those in favor, signify by saying aye. 8 (Aves.) CHAIRPERSON CORY: Motion is carried. MR. ALDERSON: Thank you, gentlemen, for your 10 11 patience. Item 2 is off calendar; is that 12 CHAIRPERSON CORY: 13 correct? < EXECUTIVE OFFICER NORTHROP: That's correct, 14 So is Item 3. 15 Mr. Chairman. CHAIRPERSON CORY: Item 3 is off calendar? 16 17 EXECUTIVE OFFICER NORTHROP: Yes, sir. 18 CHAIRPERSON CURY: Item 4, Decon Corporation. This is reinstatement of a lease and a consentato assign and 19 amend the commercial pase governing .61 acre parcel, 20 Sunset Bay, Orange County. 21 22 Anybody in the audience on this item? Without objection, Item 4 is approved as presented. 23 Item 5, authorize approval to develop and sign an 24 25 agreement with Union Oil. This is for an EIR for four

1 exploratory wells off of Point Conception, Santa Barbara 2 County. Anybody in the audience on this item? MR. BELL: I understand this to be a reinstatement 5 agreement which Union Oil with an EIR? 5 EXECUTIVE OFFICER NORTHROP: That's correct. 7 CHATREERSON CORY: Questions from membera? 8 Without objection, Item 5 will be approved as 9 presented. 10 Item 6, authorization to offer for competitive bid a five-year mineral extraction lease, Carquinez Straits, 11 Solano which is, what, sand and gravel? 12 12/ Anybody in the audience on this item? Without objection, Item 6 will be approved as 14 15 presented. 16 Item 7, approval of principal of an exchange of 17 State-owned lands. This is down on the Colorado River where 18 some farmers are trying to help us solve our ownership 19 problems and this will enable them to proceed. It seems to be a worthwhile step in the right direction to solving some 20 21 naughty title problems. 22 Is there anybody in the audience on this item? 23 Have I already prejudiced everyone? 24 Questions from Commissioners?

Without objection, --

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MR. BELL: No objection.

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CHAIRPERSON CORY: -- approval in principal will be granted as staff recommended.

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Item 8, denial without prejudice of various applications for use of State-owned properties as set forth in 1200. These are where we're running up against a time permit.

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EXECUTIVE OFFICER NORTHROP: Mr. Chairman, Mr. Trout has got some deletions from the list.

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the calendar item, five of the ten applicants have come in and granted the Commission and staff a 90-day extension on processing. Most of these have now indicated they will

MR. TROUT: Mr. Chairman, since the preparation of

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agree to terms. So on page 48 of your agenda, we would like

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to remove from the action the second, third, and fourth

items, Jackson, Fathom 8 and Jonsson, J-o-n-s-s-o-n, and

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the last two items on the page, Pierce and Kase. That would

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leave Wilcoxson, Dondero, the City of Stockton, and Orantes as the items that you are denying the application

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executive Officer Northrop: Mr. Chairman, I

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believe there's someone in the audience who cares to speak.

CHAIRPERSON CORY: Yes, sir. Could you identify

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yourself for the record?

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MR. ORANTES: My name is Louis Orantes L'm

WP 3378.

I have a recreational walkway and a boat hoist down on Sandy Beach Road. I do not have a recreational floating boat dock and I do not have a breakwater which is what it says here. I was contacted by your office in '75 to renew my lease and I sent my check in and answered all the questions. I sent a picture of the dock back and the State kept my check, but they never sent me my lease.

CHAIRPERSON CORY: What say you, Mr. Trout?

MR. TROUT: The gentleman is correct. We're in a time period where we have to either, the Commission has to either deny or grant the lease. We have not worked out the details of the lease, but this would be very similar to Item 11. The recommendation is that it be denied without prejudice. We would reinstate the gentleman's application and go ahead and work on the lease and rot require any more money from them.

MR. HIGHT: One other option, Mr. Chairman, would be that Mr. Orantes could give the Commission a 90-day extension in which time perhaps we could arrive at some solution.

MR. BELL: I'd be willing for that.

CHAIRPERSON CORY: Would a 90-day extension be acceptable to you?

MR. ORANTES: Will I have to appear again in 90

days? 2 EXECUTIVE OFFICER NORTHROP: 3 CHAIRPERSON CORY: No. We should be able to solve 4 it all by just getting the paper work to you. 5 MR. ORANTES: What seems to be the hangup? 6 CHAIRPERSON COAY: We're going to discover what 7 If they took your money, they should give you a 8 Is the 90 days agreeable to you, sir? lease. MR. ORANTES: Yes. 10 CHAIRPERSON CORY: Thank you, and I apologize for 11 the inconvenience. 12 It's all right. MR. ORANTES: 13 CHAIRPERSON CORY: So we've removed Mr. Orantes 14 from this list; "is that correct? 15 EXECUTIVE OFFICER NORTHROP: Right. 16 CHAIRPERSON CORY: Okay. Anybody else in the 17 audience on these items? 18 Without objection, the amended list with the 19 denials without prejudice are hereby made. 20 Item 9, approval of a map and survey of deeded 21 trust grant. This is pursuant to a statute; is that 22 correct? 23 MR. HIGHT: Correct, Mr. Chairman. 24 CHAIRPERSON CORY: Any questions? 25 MR. BELL: No problem.

CHAIRPERSON CORY: Anybody in the audience on this item? Without objection, approval is granted. Item 10, authorize issuance of a supplementary Letter of Understanding to PG&E for rental. This is to 5 accommodate for the low rental incomes and handle it on 6 an annual basis --EXECUTIVE OFFICER NORTHROP: That's correct. CHAIRPERSON CORY: -- rather than a quarterly and that PG&E will probably be here and we can catch them. 10 EXECUTIVE OFFICER NORTHROP: They're not going to 11 go. 12 CHAIRPERSON CORY: Anybody in the audience on this 13 14 item? Without objection, Item 10 will be approved as 15 16 presented. Item 11, recreational, residential use permit for 17 submerged lands. 18 Is there anybody in the audience on this item? 19 Anything we should know about? 20 EXECUTIVE OFFICER NORTHROP: No, Mr. Chairman, I 21 think --22 MR. TROUT: This is straightforward. This would 23 be the solution to the gentleman's problem. 24 CHAIRPERSON CORY: Okay Any questions from 25

Commissioners?

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MR. BELL: No problem at all.

CHAIRPERSON CORY: Without objection, Item 11 will be approved as presented.

CHAIRFERSON CORY: Item 13 which we removed from the Consent Calendar, Burkhardt.

MR. TROUT: Mr. Chairman, I think that it would be both in the essence of time and because they are similar items, 13, 14 and 15 could be taken together.

CHAIRPERSON CORY: Okay.

MR. TROUT: The situation applies to all of these.

CHAIRPERSON CORY: What makes you think we care about time? But go shead.

MR. TROUT: Just giving you that option.

CHAIRPERSON CORY: Go ahead, let's take them all up at once quickly.

MR. TROUT: The upland owner has apparently asked the occupants of structures here to leave. There's a dispute as to whether or not they have a right to remain. What the Commission is doing here would be so authorize the continued use of the structures. We would like to amend each of these items to include the following condition.

This permit is issued concurrently with permittee's rights, if any, to occupy the adjoining land or structures.

This permit shall automatically to minate if permittee's

right to so occupy is terminated by act of law, judgment or otherwise.

What has happened here is apparently a prior representative of the upland owner granted permission for these people to be here and now attempts are being made to terminate that right. We're not trying to referee it, we're just trying to legalize the trespassing.

CHAIRPERSON CORY: Okay. Any questions?

Anybody in the audience on these items?

Without objection, 13, 14 and 15 will be approved as amended.

Do we have any other Items to come before us?

16 we did on the Consent Calendar.

EXECUTIVE OFFICER NORTHROP: Mr. Chairman, just for the record, we will present for your consideration next month a calendar item to authorize the Executive Officer to issue short-term letter permits on an emergency besis to applicants facing project funding or construction deadlines much as we saw in the first three in the Executive Officer's report this morning. We'll discuss it more at that time.

CHAIRPERSON CORY: Wanton power grab by bureaucracy.

(Laughter.)

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EXECUTIVE OFFICER NORTHROP: I have written down who was laughing.

MR. SANDERS: I've heard that before.

(Laughter.)

CHAIRPERSON CORY: Okay. Is there anything else to come before the Commission? Then after you get that last paragraph, you won't need us any more? You won't need to have meetings after that.

(Laughter.)

CHAIRPERSON CORY: Okay. We stand adjourned and our next meeting is noticed in the agenda, I believe.

(Thereupon the State Lands Commission Meeting was adjourned at 11.40 a.m.)

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## CERTIFICATE OF SHORTHAND REPORTER

I, CATHLEEN SLOCUM, a Certified Shorthand

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Reporter of the State of California, do nereby certify: That I am a disinterested person herein; that

the foregoing State Lands Commission Meeting was reported in shorthand by me, Cathleen Slocum, and thereafter transcribed into typewriting.

I further certify that I am not of counse or attorney for any of the parties to said meeting, nor in any way interested in the outcome of said meeting.

IN WITNESS WHEREOF, I have hereunto set my band this 6th day of August, 1979.

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