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1	ARTICIPANTS:
	- CONTECTION *
3	THE STATE LANDS COMMISSION. Hon. Glenn M. Anderson, Lieutenant Governor, Chairman
4	Mon Alan Cranston, Controller
5	Hon. Hale Champion, Director of Finance
6	HOIL. Marc official
7	Mr. F. J. Hortig, Executive Officer
8	Mr. F. J. HOLLE, -
9	OFFICE OF THE ATTORNEY GENERAL:
10	OFFICE OF THE ATIONAL
11	
12	APPEARANCES:
13	(In the order of their appearance)
14	Mr. F. M. McLaughlin Mr. F. M. McLaughlin
15	
16	Legislative replet Mr. Thomas J. Reilly of Musick, Peeler & Garrett, Special counsel for the City of Santa Monica
17	Mr. Robert G. Cockins City Attorney, City of Santa Monica
.18	Mr. John W. Ross, Jr. Attorney representing Fair Oaks property owners
19	Attorney representing fair out
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	OFFICE OF ADMINISTRATIVE PROCEDURE, STATE OF CALIFORNIA

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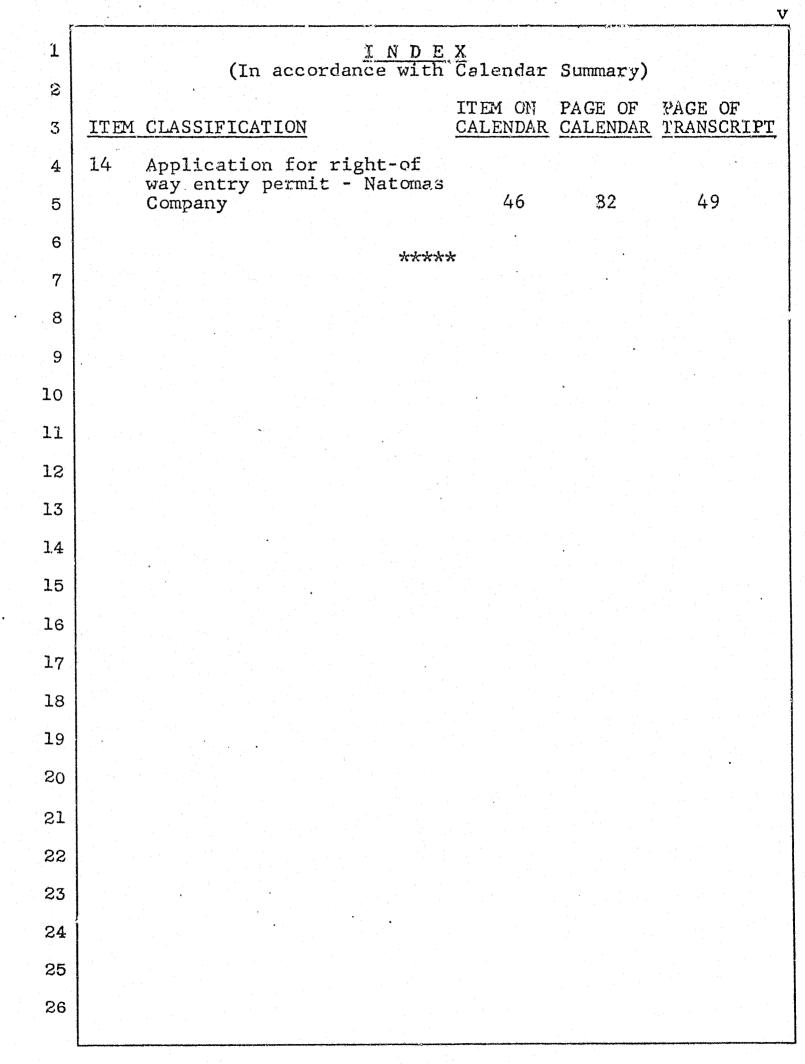
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## JULY 2, 1965 - 2:12 P.M.

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GOV. ANDERSON: The meeting of the State Lands Commission will come to order.

The second item is permits, easements, and rightsof-way to be granted to public and other agencies at no fee, pursuant to statutes. Consideration is the public benefit.

Applicant (a) is County of Contra Costa -- Issu-8 ance of permit to dredge material, without payment of royalty, 9 from sovereign lands in San Francisco Bay, San Pablo Bay, 10 Carquinez Strait, Suisun Bay, Sacramento River, New York 11 Slough, San Joaquin River, False River, and adjoining waters 12 in Contra Costa County (in connection with construction of 13 proposed Deep Water Channel Improvement Project from the San 14 Francisco Bar near the Golden Gate to the Port of Stockton, 15 pursuant to Federal Authorization Act,) Contra Costa County, 16

(b) is Department of Parks and Recreation, Divi-17 sion of Beaches and Parks -- Five-year minor structure permit 18 for placement of marker buoys to delineate a public swimming 19 area, 2.41 acres tide and submerged lands of the Sacramento 20 River, Colusa County. 21

(c) is Department of Public Works, Division of 22 Highways -- Three-month right-of-entry permit in bed of the 23 Eel River near Rio Dell, Humboldt County (for purpose of removing debris within that area resulting from winter floods.)

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1	(d) is Pacific Telephone and Telegraph Company
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4	ties, 50 feet wide and approximately 536 feet long.
5	(e) is Public Utilities Commission of the City and
6	County of San Francisco 49-year life-of-structure permit,
7	10.101 acres tidelands in San Francisco Bay, San Mateo
8	County (for placement of two airport approach-light trestles.
9	(f) is County of San Bernardino 49-year permit
10	to use sovereign land in the old bed of the Colorado River
11	near Park Moabi Marina, San Bernardino County. (To maintain
12	access, view and water supply.)
13	(g) is U. S. Army, Corps of Engineers Six-month
14	permit beginning September 1, 1965, to deposit approximately
15	690,000 cubic yards of beach fill on tide and submerged lands
16	of Doheny Beach State Park, Orange County (to replenish the
17	beach area with sand fill for use of the public).
18	MR. CRANSTON: I move approval.
19	MR. CHAMPION: I am prepared to second, but I just
20	want to ask one question on item (a).
21	In the summary it says that some of the fill will
22	be deposited on uplands, and we have had some problems about
23	this before. Are there any problem areas involved in this
24	upland fill? Is there any private enhancement at all, or is
25	this totally public enhancement?
26	MR. HORTIG: It is both, but there are no problems,

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1	Mr. Champion, in that the public interest benefits of having
2	chis major Federal project carried forward
3	MR. CHAMPION: I understand that.
4	MR. HORTIG: far exceed any private enhancement.
5	MR. CHAMPION: I understand that, but we have had
6	that problem before. Even though there was substantial pub-
7	lic benefit involved, where the use of land or fill came up
8	as a side issue in this thing, we still exacted a fee in the
9	past. Is there private enhancement in this at all?
10	MR. HORTIG: There is private enhancement but in
11	this instance, instead of this being initiated for private
12	enhancement, the private enhancement is a minor part of the
13	value which has to be guaranteed in this instance by the
14	County of Contra Costa, and subsequently the other counties
15	in the dredging project.
16	MR. CHAMPION: And there is no way of getting rid
17	of the dredged material than some enhancement of private
18	property?
19	MR. HORTIG: This is the only economic way for the
20	Federal Government to carry on this project.
21	MR. CHAMPION: So, incidentally, there is profit
22	to them and incidentally to the private parties.
23	MR. HORTIG: That's right.
24	MR. CHAMPION: I'll second it.
25	GOV. ANDERSON: Moved and seconded carried
26	unanimously.

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1	Item Classification 3 Permits, easements,
2	leases, and rights-of-way issued pursuant to statutes and
3	established rental policies of the Commission.
4	Applicant (a) is Hastings Farms 15-year lease,
5	1.37 acres tide and submerged land in Lindsey Slough, Solano
6	County (for bridge joining Hastings Island Tract and Egbert
7	Tract). Annual rental, \$72.82.
8	Applicant (b) Lindsey H. Spight, d.b.a. Diablo
9	Communications Center Approval of four subleases under
10	State Lease P.R.C. 2364.2, school lands Contra Costa County,
11	for installation, maintenance and operation of mobile re-
12	peaters, as follows: (1) To J and S Electronics; (2) to
13	C and C Equipment Company; (3) to Eureka Federal Savings and
14	Loan Association; (4) to West Transportation, Inc.
15	Will you explain that a little bit, Frank?
16	MR. HORTIG: Yes, sir. The State Lands Commission
17	has under its jurisdiction approximately eighty acres of
18	vacant State school land near the summit of Mount Diablo,
19	which the State Department of Parks and Recreation did not
20	consider as a desirable adjunct to the park parcel. So the
21	State Lands Commission has had various types of leases on
22	this land for many years the last of them being the exist-
23	ing P.R.C. 2364, which was granted for utilizing the site as
24	a commercial base for installing commercial radio and tele-
25	phone equipment to service the Bay area district,
26	This lease was entered into after approval by the

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Division of Communications, the Department of Finance. The lessee provided road access, built a building, had a power line installed, and rents space in a transmitting building and on his tower -- which he financed for installation of additional antennae equipment by the sublessees.

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However, the standard form of lease by the State 6 Lands Commission requires that they, be no subleasing except 7 with the approval of the State Lands Commission; and this is 8 double approval, in that each one of these subleases is re-9 viewed by the Division of Communications of the Department of 10 Finance, to assure in advance there will be no adverse 11 effects to the established communication facilities, includ-12 ing the State facilities which are located on the Diablo Park 13 area adjoining this. 14

MR. CHAMPION: I think I can expand on this. The Communications Divísion is in the Department of Finance, so I will take that responsibility.

The problem here is -- we have very great need for sites and we encourage the use of sites by as many people as possible.

GOV. ANDERSON: I was questioning a little bit the return. We are getting \$1,098 and that is going to be for... MR. HORTIG: ... fifteen years, starting in 1959. GOV. ANDERSON: And then with two ten-year renewals on top of that.

MR. HORTIG: That is correct -- but subject to

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1	modification of terms and conditions at the time of exercise
2	of any option to renew.
3	GOV. ANDERSON: It is my understanding that their
4	return is many times what they are paying for this. Is that
5	because of improvements they put on here, that you mentioned,
6	the access roads and so forth?
7	MR. HORTIG: That is correct; and the construction
8	of the building, the installation of all the utilities, and
9	furnishing of these to the sublessees.
10	The Commission can be assured that at the time of
11	first renewal a complete reappraisal of rental rates will be
12	made.
13	GOV. ANDERSON: In other words, we are not at this
14	time establishing a rental price anyway. This is turning it
15	over allowing them to turn it over to new tenants?
16	MR. HORTIG: To add tenants to the existing lease.
17	GOV. ANDERSON: When will this come up for re-
18	negotiation?
19	MR. HORTIG: In nine years.
20	GOV. ANDERSON: Applicant (c) is Bela Thury
21	Five-year noncommercial minor-structure permit, 3.018 acre
22	sovereign land in the bed of Clear Lake, Lake County, total
23	fee \$25.
24	(d) is Continental Oil Company Six-month sub-
25	marine geophysical exploration permit, tide and submerged
26	lands in the area lying between a line drawn due west from

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OFFICE OF ADMINISTRATIVE PROCEDURE. STATE OF CALIFORNIA

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Point Conception, Santa Barbara County, and the southern 1 boundary of California, except: (1) lands included in Sec. 2 6871.2(b) Public Resources Code; and (2) lands lying adja-3 cent to the mainland between a line forming the northwesterly 4 boundary of the City of Newport Beach, Orange County, and £ the seaward extension thereof, and a line forming the south-6 easterly boundary of Orange County and the seaward extension 7 thereof. 8

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9 (e) is Continental Oil Company -- Six-month geo10 logical survey permit, covering tide and submerged lands
11 under the jurisdiction of the State Lands Commission in the
12 area lying south of a seaward extension of the northerly
13 boundary line of San Luis Obispo County and north of a sea14 ward extension of the California-Mexico boundary line.

(f) is Pan Petroleum Company, Inc. -- Six-month submarine geophysical exploration permit, tide and submerged lands in the area lying between a line drawn due west from Point Conception, Santa Barbara County, and the southern boundary of California, with exceptions as noted in (d) above.

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(g) is Standard Oil Company of California, Western
Operations, Inc. -- Six-month submarine geophysical exploration permit, tide and submerged lands in the area lying between a line drawn due west from Point Conception, Santa
Barbara County, and the seaward extension of the northern
boundary of Mendocino County, excluding San Francisco Bay

1	and other inland waters draining therein.
2	MR. HORTIG: Mr. Chairman, if I might add, with
3	respect to items (d), (e), (f), and (g) all the affected
4	counties and policy-governing boards adjoining these lands
5	were notified of the pendency of these applications. The
6	majority of the counties responded, a few did not; and all
7	that responded stated they had no objection in view of the
8	protective conditions which the State Lands Commission in-
9	cludes in its standard form of permit as issued, as recom-
10	mended herein.
11	GOV. ANDERSON: Applicant (h) Phillips Petroleum
12	Company Deferment of drilling requirements under Oil &
13	Gas Lease P.R.C. 2205.1, Santa Barbara County, through
14	January 21, 1966.
15	Applicant (i) Shell Oil Company and Standard Oil
16	Company of California Deferment of drilling requirements
17	under Oil & Gas Lease P.R.C. 2920.1, Santa Barbara County,
18	through February 28, 1966.
19	Applicant (j) Signal Oil and Gas Company, et al
20	"Amendment and Modification of Exchange Oil and Gas Lease
21	425.1 P.R.C. (Secondary Recovery)", Orange County to
22	establish an economically feasible royalty rate, estimated
23	at 17.47%, for all "secondary" production.
24	Applicant (k) is Granite Rock Company Assign-
25	ment from Blomquist Oil Service, Inc., of Mineral Extraction
26	Lease P.R.C. 3075.1, San Pablo Bay, Contra Costa County.

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OFFICE OF ADMINISTRATIVE PHOCEDURE, STATE OF CALIFORNIA

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1	Applicant (1) is Guy L. Weatherly Assignment to
2	Calvin Q. Morrison and Guy L. Weatherly, d.b.a. Morrison and
3	Weatherly Chemical Products, of Mineral Extraction Lease
4	P.R.C. 2967.1, Owens Lake, Inyo County.
5	Applicant (m) Mary B. Kent Termination of
6	( .zing Lease P.R.C. 3027.2, Mendocino County; recommenda~
7	tion that State Board of Control consider refunding unused
8	rentals. (Leased parcel not usable because of inaccessibil-
9	ity resulting from washout of bridges and roadways.)
10	Applicant (n) Union Oil Company of California
11	Ten-year renewal of Lease P.R.C. 431.1, 0.483 tide and sub-
12	merged land of New York Slough, Contra Costa County, at
13	annual rental of \$680.40.
14	MR. CRANSTON: Move approval.
15	MR. CHAMPION: Second.
16	GOV. ANDERSON: Moved and seconded, carried
17	unanimously.
18	Item Classification 4 City of Long Beach
19	approvals required pursuant to Chapter 29/56, First Extra-
20	ordinary Session, and Chapter 138/64 First Extraordinary
21	Session:
22	(a) Determine that the following proposed expendi-
23	tures by the City of Long Beach from its share of tideland
24	oil revenues are in accordance with the provisions of Chap-
25	ter 138/64, First Extraordinary Session
26	(1) Approximately \$1,294,160 for removal of

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1	existing pier and for construction of a new Belmont Pier on
2	Long Beach tidelands.
3	(2) Approximately \$330,000 for construction of a
4	parking lot on and adjacent to Long Beach tidelands south
5	of Bixby Park.
6	(3) Approximately \$17,090,000 for construction of
7	entrance channel bridge within boundaries of the Long Beach
8	Harbor District.
9	MR. HORTIG: Mr. Chairman, on item (3), the approxi-
10	mately \$17,090,000 should be modified to read \$18,720,000
11	for the reason that in the interim of the time for the regu-
12	larly scheduled meeting, for which this agenda item was pre-
13	pared, and today, the City has received bids for the project
14	and we are, therefore, able to put in a more realistic amount
15	rather than the previously estimated amount, and it should
16	be approved on the basis of \$18,720,000.
17	GOV. ANDERSON: That figure in item (3) will be
18	changed to \$18,720,000.
19	(b) is to approve estimated project expenditures
20	from July 1, 1965, to June 30, 1966 for subsidence maintenance,
21	in the total amount of \$80,000, all estimated as subsidence
22	costs.
23	(c) is to approve estimated project expenditures
24	from July 1, 1965 to June 30, 1966, for subsidence studies,
25	in the total amount of \$140,000, all estimated as subsidence
. 26	costs.

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1	MR. CRANSTON: I move approval.
S	MR. CHAMPION: Second. GOV. ANDERSON: Moved and seconded, carried
3	unanimously.
4	Item 5 Mineral Leases: (a) Authorize Executive
5	Officer to issue an Oil and Gas Lease to the Shell Oil
6	Company, the highest bidder, for Parcel 25 (W. O. 5500),
7	covering approximately 5,430 acres tide and submerged lands
8	in Ventura County, in consideration of cash-bonus payment
9	of \$3,299,685.
10	(b) Rescind Parcel 26 offer to lease tide and sub-
11	merged lands in Ventura County, for oil and gas; approve
12	publication of Notice of Withdrawal by Executive Officer.
13	MR. CRANSTON: Move approval.
14	MR. CHAMPION: Second.
15	GOV. ANDERSON: Moved and seconded, carried
16	unanimously.
17	Item 6 Administration: (a) Authorize Execu-
18	tive Officer to enter into a contract with an independent
1.9	appraiser in connection with the proposed exchange with the
20	U. S. Navy of lands in Anaheim Bay, Orange County, and to
21	arrange for necessary engineering and feasibility studies,
22	at actual costs but not to exceed \$7500.
23	(b) Authorize Executive Officer to issue supple-
24	mentary rental agreements, to International Business Mach-
25	ines for \$9000, and to Control Data Corporation for \$4320,
26	for the 1965-66 fiscal year.

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OFFICE OF ADMINISTRATIVE PROCEDURE. STATE OF CALIFORNIA

]	MR. CHAMPION: May I and 12
2	MR. CHAMPION: May I ask a question at that 12 point?
3	Mr. Hortig, have you con-
4	
5	Legislature may at some early date be able to handle this
6	kind of problem for you?
7	MR. HORTIG: Definitely, Mr. Champion, and we are
8	studying and working with the people both in your department
9	and in General Services toward this.
10	MR. CHAMPION: In other words, you think for
11	'65-'66 you should stay on this basis?
12	MR. HORTIG: These are existing electronic com-
13	puter equipment that we have in operation and we had no
14	warranty when we could make the transition.
15	MR. CHAMPION: This is strictly a one-year
16	extension?
17	MR. HORTIG: This is strictly a one-year extension.
18	MR. CHAMPION: All right.
19	GOV. ANDERSON: (c) is to authorize Executive
20	Officer to execute agreement for reproduction services for
21	the 1965-66 fiscal year with the Metropolitan Blueprint Com-
22	pany, Inc., at costs not to exceed \$7500.
23	(d) is to authorize Executive Officer to execute
24	amended agreement between Control Data Corporation and State
25	Lands Commission, for continued rental and maintenance of a
26	G-15-D General Purposes Computer and Systems Analysis Service,

°γ (° H<sup>ar</sup>thorn Series) 2°πan Anna Series

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OFFICE OF ADMINISTRATIVE PROCEDURE, STATE OF CALIFORNIA

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for period July 1, 1965 through June 30, 1966, at cost not to exceed \$11,940. (e) is to authorize Executive Officer to amend
(e) is to authorize Executive Officer to amend
forms of State leases by includin, a separate clause regard-
ing nondiscrimination in employment, as follows: "The
Lessee agrees that in its employment practices hereunder it
shall not discriminate against any person because of race,
color, religion, ancestry, or national origin."
MR. CRANSTON: Move approval.
MR. CHAMPION: Second.
GOV. ANDERSON: Moved and seconded, carried
unanimously.
Item 7 Approval of maps and boundary agreements
(a) Authorize Executive Officer to approve and
have recorded Sheet 1 of 1 of map entitled 'Map of Grant to
United States (Navy), Chapter 1452, Statutes of 1963, Vicin-
ity of Mare Island", Solano County, dated May 1965.
(b) Authorize Executive Officer to approve and
have recorded Sheets 1 through 8 of 8 of maps entitled
"Survey of the Mean High Tide Line Along the Shore of Santa
Barbara Channel, Vicinity of Carpinteria, Santa Barbara
County" dated April 1964.
(c) Authorize Executive Officer to execute agree-
ment with the Bahia Properties Corporation fixing the
Ordinary High Water Mark as the common boundary along the
right bank of the Petaluma River, Marin County, as the

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l	permanent boundary between State tide and submerged land and
2	subject private lands along the Petaluma River.
3	MR. CRANSTON: Move approval.
4	MR. CHAMPION: Second.
5	GOV. ANDERSON: Moved and seconded, carried
6	unanimously.
7	Item 8 Proposed Annexation: (a) Authorize
8	Executive Officer to notify the City Council of the City of
9	Mill Valley that the minimum value of the State's mineral
10	interest in the tide and submerged lands to be annexed under
11	the proposed "High School-Tidelands Annexation" is approxi-
12	mately \$10,000.
13	MR. CRANSTON: Move approval.
14	MR. CHAMPION: Second.
15	GOV. ANDERSON: Moved and seconded, carried
16	unanimously.
17	Item 9 Informative only, no Commission action
18	required: Report on status of major litigation.
19	Mr. Hortig?
20	MR. HORTIG: There are no substantive changes,
21	with the possible exception that Deputy Attorney General
22	Joseph might wish to comment on the status of our Morro Bay
23	city and county tide and submerged land litigation.
24	MR. JOSEPH: Yes. The City of Morro Bay has taken
25	over the operation of the harbor at Morro Bay. The suit
26	against the county for declaratory relief as to when they

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1	have to take it over is still pending because they have
2	certain counter claims. They are meeting July 15th to try
3	to iron out certain differences between the city and the
4	county. That's it.
5	MR. HOKTIG: End of report, as Mr. Joseph says,
6	on litigation.
7	GOV. ANDERSON: Mr. Hortig, I have been receiving
8	some wires here today relative to our stand on A.B. 2050.
9	I thought I had better make these for the record, with the
10	hope that you can answer them for me.
11	All of them were to the effect that we ask the
12	Governor to veto A.B. 2050.
13	The first one is signed by Councilmen Clo Hoover
14	and Corey, urging that we ask the Governor to veto A.B.2050.
15	The second one is from William J. O'Connor,
16	President, Santa Monica Property Taxpayers Association,
17	representing three thousand members of the Santa Monica
18	Property Taxpayers Association also requesting that we
19	ask the Governor to veto A.B. 2050.
20	The third one is from a Doctor Basil Gordon,
21	stating that there are large numbers of people that are
22	opposed to this and requesting us to ask the Governor to
23	veto A.B. 2050 including 350,000 surfers in the United
24	State Surfing Association, 75,000 members of the Democratic
25	Council, and a thousand members of the Audubon Society,
26	Nature Conservency, California; and the Daily Bruin

representing 20,000 U.C.L.A. students, and sc on.

2 I think these should all be made part of the3 record.

MR. CHAMPION: Members of the Audubon Society? GOV. ANDERSON: It said one thousand members of the Audubon Society, Nature Conservency; also by 3,000 members Santa Monica Taxpayers Association; 350,000 surfers in the area, by United State Surfing Association; Pacific Palisades Homeowners Association, 800 families, and so forth and so on.

What is the status of this? Now, we are on record against the bill in its previous unamended form and you appeared, if I remember right, representing the Commission at that time. Since then it has been amended and we have not taken a position.

Could you clarify that, because I believe one of our members here wishes to make some statements on it, and perhaps all of us will.

MR. HORTIG: Mr. Chairman, as reported in the 19 status report, which is in detail on pages 65 to 78 of your 20 agenda, and which includes A.B. 2050 -- which has gone to 21 the Governor for consideration for signature or veto --22 substantial amendments in conformance with the position of 23 the State Lands Commission, in statements of objection by 24 the State Lands Commission which I carried to the legis-25 lative committees, were adopted. 26

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However, the primary basis for objection by the State Lands Commission was never considered or reflected in any legislative modification to A.B. 2050; and in the report pending to the Governor's office from the State Lands Commission it will be reported that the Commission recommended the enactment of a moratorium on the issuance of new grants until such time as the various studies being conducted by executive and legislative branches of State government are completed and appropriate legislative control specifications have been adopted.

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11 The Legislature, in passing A.B. 2050, has elected 12 to disregard this recommendation.

With further reference to that, at the time the 13 bill was before the committees, before both houses, there 14 was also other legislation in A.B. 3223, Assemblyman Unruh's 15 bill, with respect to proposals for establishing controls, 16 the requirement for master plans, submittals to the Lands 17 Commission for review and approval to the Legislature before 18 any legislative action could be taken with respect to future 19 tideland grants; and, specifically, it was discussed in con-20 nection with A.B. 2050 that the provisions of A.B. 3223 21 would be applicable and would be effective, and would give 22 the Lands Commission and the administration this additional 23 review responsibility and authority with respect to any of 24 these operations. 25

MR. CHAMPION: Is there another piece of that

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1	involving the Lands Commission to recover substantial
2	revenues or profits of the operations?
3	MR. HORTIG: One of the phases of A.B. 3223 was
4	to provide for a distribution of revenues on all tidelands.
5	That specific legislation was revised into 2050
6	and all the rest of 3223 was sent to interim study; so we
7	actually did not come out at the end of the session with
8	the complete package, as would have been the case if both
9	pieces of legislation had been passed.
10	Therefore, this report will be coordinated with .
11	the report of the Department of Finance, and we have re-
12	ceived a report today that there is a report on the same
13	subject by Controller Cranston, to which I believe you were
14	referring, and which he wishes to discuss further.
15	GOV. ANDERSON: What control, what participation,
16	does the State have in the control and management under the
17	proposed plan? We have had so many bills up here and I am
18	still signing bills until I am blue in the face; and I
19	haven't had a chance to study this, which I should have,
20	However, in reading what I have, and in reading
21	Mr. Cranston's report, it seems to me we are giving away our
22	State lands without control. Am I wrong?
23	MR. HORTIG: If I may summarize and this is a
24	simplification and generalization, although I am sure if I
25	oversimplify, the legal counsel for the City of Santa Monica,
26	who are in the audience, will correct me; and we also have

STATISTICS STATISTICS

a request from the legislative representative of the County of Los Angeles to be heard on this matter -- basically, the City of Santa Monica has a tidelands grant from the State of California, an (if I may use the word) "old fashioned" grant which was for the development of commerce, navigation and fisheries, dating from between 1915 and 1920, 1917 maybe.

It was not until many years later that the Legislature contemplated recreational and other developmental uses in tideland grants and, therefore, A.B. 2050 would expand the usage to which the City of Santa Monica could devote its tide and submerged lands under the original grant, under which also the minerals were granted to the City of 12 Santa Monica, to provide for recreational developments over and beyond the normal scope of what has been considered as authorized under the trust provisions of commerce, navigation and fisheries.

Simultaneously, A.B. 2050 would grant to the City of Los Angeles easterly of Santa Monica, and the County of Los Angeles westerly of Santa Monica, the heretofore ungranted tide and submerged lands -- reserving, in those grants, the minerals to the State but authorizing the same broad utilization of the tide and submerged lands by the three governmental entities under a three-party agreement contemplating the placement of offshore fill for utilization for a possible freeway site; for construction of new beach, which would become available for recreational uses; for

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construction of marinas; and for leasing for residential purposes.

This is one of the major amendments pursuant to 3 the report from the State Lands Commission that was under-4 taken by the Legislature -- because the bill that was intro-5 duced contemplated that these areas for residential purposes 6 would be sold in fee, the first time it has ever happened and questionable whether it might not have been unconstitu-8 This was a subject which was not clear but tional anyway. was amended and modified to provide for leasing only, but again no operative control by any agency of the State once the program started rolling.

The mechanism that was proposed to be utilized and 13 would be utilized under A.B. 2050 was that the joint parties 14 would submit a proposed master plan for development, which 15 master plan would be reviewed by the State Lands Commission 16 to determine both its economic and engineering feasibility. 17 Within six months after receipt -- which is a woefully short 18 time for something as complex as this issue -- the Lands 19 Commission would then report to the Legislature; the con-20 sideration being that no operations could take place under 21 this master plan unless authorized by the Legislature by 22 concurrent resolution -- not by statute, but by concurrent 23 resolution -- and with no commitment, no assurance, that the 24 recommendations of the State Lands Commission, which would 25 be purely advisory, would be included or would not be 26

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-	included	in	the	resolution	of	approval.

MR. CHAMPION: In other words, the Lands Commission might say, 'We don't like it at all," and it would still be a purely legislative matter, which would not require the signature of the Governor.

6 GOV. ANDERSON: Would the statement I made, that 7 the proposed plan gives away control of State lands to local 8 jurisdiction without providing for participation in the 9 management and control of this project on the part of the 10 State, be correct?

11 MR. HORTIG: This is in the majority correct, Governor. The only limitation on this, and this is a minor 12 one, is that if the plan went forward and the Legislature 13 did authorize development under concurrent resolution, then 14 after ten years the State Lands Commission would have to 15 make a review to determine that the master plan development 16 had been carried out properly, correctly, and within the 17 required scope of the trust grants -- failing in which, the 18 lands would then revert to the State; but, as you can well 19 imagine .... 20

21 MR, CHAMPION: What happened if you thought you 22 saw it going wrong in a year?

23 MR. HORTIG: You could only report to anyone you 24 could report to -- no mandato\_y control.

MR. CHAMPION: Could the Legislature at such a point make a change, or would it be involved in commitments

1 which could not be changed?

MR. HORTIG: I am afraid there would be so many outstanding private contracts it would be a serious question whether the contracts could be changed.

5 MR. CRANSTON: There is a further thing. If in 6 ten years the Lands Commission decided it was not handled 7 properly, the people who were holding leases and contracts 8 would continue to hold leases and contracts and we would be 9 bound for nilety-nine years.

GOV. ANDERSON: Do you wish to comment?

MR. CRANSTON: I would like to comment briefly on this matter. First, I'd like to say that I am reluctant to differ with the sponsor of this matter, Bob Stevens, who I think has tried to do an excellent job on this; I am reluctant to differ with Frank McLaughlin, who does a very fine job, and others in Los Angeles and Santa Monica who have devoted a great deal of time and thought to this matter.

There are others who are opposed to this project and I do not know where the majority lies by any means.

I would like to say that the fundamental control of the executive branch of government and the Lands Commission have been overcome and there are many problems when you sacrifice it; and for that reason I move that the Lands Commission recommend to the Governor that he veto the measure.

First of all, let me say I think the bill does not allow adequate time to study the far-reaching implications

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l	of a proposed major project in Santa Monica Bay.
2	It does not have adequate State administrative
3	controls over the proposed project.
4	It does not protect the State's interest or guaran-
5	tee to the public that it would get an adequate return in
6	exchange for tideland grants.
7	Fourth, it allows unprecedented authority to a
8	local joint powers agency; and .
9	It grants tidelands under unprecedented trust
10	terms.
11	Except for the veto power which the Governor still
12	has, the executive branch of government would have no voice
13	in this until after ten years, when the Lands Commission
14	could then call it back and then the State would be bound
15	by these contracts.
16	Although the State would have an eighty-five per-
17	cent interest in the net revenues from franchises or leases,
18	we would have no control over the fiscal policies and the
19	financing measures under the bill are highly questionable
20	and, I think, unconstitutional.
21	The trust terms, I think, are unprecedented and
22	should be studied very, very carefully before this step is
23	taken.
24	The Lands Commission went on record last year
25	opposing any further tideland grants until the Legislature
26	adopts an over-all firm policy on grants. There has been

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1	criticism of granting here and granting there, and I think
2	it is time to call a halt.
3	I think there are many matters that have not been
4	considered as to the State and local agencies involved and
5	there are no requirements for State control. I think we can
6	assume we would be protected in Los Angeles and perhaps
7	there should be provisions requiring that there be measures
8	to be sure this protection is extended.
. 9	Let me say I am not opposed to a causeway or fill
10	design for the public good, but I am not certain that this
11	plan is carefully enough planned to do that.
12	Finally, as a member of the Lands Commission and
13	a citizen, I feel financial responsibility; I feel responsi-
14	bility for the tidelands area. There is a wonderful beach
15	there, enjoyed by perhaps millions of people, which is per-
16	haps threatened by this. We are not certain there would be
17	compensating resources and facilities for recreation once
18	this project is under way.
19	For these reasons, I think we should sustain our
20	present position.
21	MR. CHAMPION: I am not going to act on this motion
22	today. The Department of Finance is doing a complete study
23	of this and is making a recommendation to the Governor and
24	I don't want to bind myself. I must say I am in agreement
25	with many of the statements made, but I am not going to make
26	any motion.

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GOV. ANDERSON: I will second the motion, and in doing that I must say I agree in the most part with what Mr. Cranston has stated here. Although this concept of a causeway may have some merit, this bill does not provide adequate protection for the State's interests in the Santa Monica Bay and, as I stated before, I think this gives away control of State lands to local jurisdiction without providing for participation in the management and control of this project on the part of the State. The people of California have entrusted us with the protection of our beaches and recreational areas, and this bill would diminish our power to maintain that trust.

With that statement, I will second the motion and we will throw the discussion open to Mac and anyone else.

MR. McLAUGHLIN: Thank you, Governor.

For the record, my name is F. M. McLaughlin. I am the legislative representative for the Board of Supervisors of the County of Los Angeles.

The Board of Supervisors of the County of Los Angeles, as you know, endorses A.B.2050, Mr. Stevens' bill.

I think the record should clearly indicate, also, that Assemblyman Stevens cannot be here today because of an engagement that was made some three months ago for him to speak in Los Angeles, and this is the only reason he is not here.

A.B. 2050 has had hearing in the Legislature

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l	probably in excess of any piece of legislation I have been
2	familiar with in the past twelve years.
3	Now, I think there are a couple fundamental things
4	involved here. A.B. 2050 as it was finally amended and
5	was amended by both houses with very minor opposition, if
6	any requires that when this master plan is completed,
7	the study as to feasibility and all the other things that
8	have to go with it, this plan must be submitted back to both
9	houses of the Legislature; and the only way the plan can be
10	implemented is by a concurrent resolution of the two houses.
11	Now, if all the dangers are existent that Mr.
12	Cranston, for whom I have a great deal of respect I think
13	he has done some tremendous things in the State, protecting
14	not only its fiscal responsibilities but as a member of this
15	Commission if these dangers are present, I am very certain
16	the Legislature would not approve a master plan that gave
17	any of these things away or destroyed a beach; nor would my
18	Board of Supervisors want to be a party to a joint powers
19	agreement that in any way did these things.
20	As I recall A.B. 2050, it also states that any
21	master plan must of necessity protect the existent beach and
22	create, to the seaward of the proposed causeway, additional
23	beaches.
24	So. I think we are talking about something here now
~*	On A.B. 2050 as it wasts on the Conormania deals of the

on A.B. 2050, as it rests on the Governor's desk, of what may be a very fundamental question: Do we or don't we trust

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the wisdom of the State Legislature in approving the master plan that will be presented before anything can really take place?

4 The United States Corps of Engineers also have 5 done a study, which is a matter of public record to be obtained by this Commission; and in that study, as I recall, 6 7 they stated about the proposal to build the causeway that that is the one way that you can probably stabilize the 8 9 erosion existent in the Santa Monica Bay area. This is something I happen to have a little familiarity with -- one of 10 11 the few things, probably, to be sure.

We would not do nor would we want to be, as a county, a party to anything that would in any way destroy or esthetically affect the beach area.

Before you gentlemen were on the Lands Commission, I had the job of proposing (Mr. Hortig will remember) the Cunningham-Shell Act, which prohibits the State from exercising its right to drill oil from Point Vicente (sic) to the Ventura County line.

I think the record will indicate we have done our best to protect this beach area and I can't see any reason, in reading 2050, why all of this terrible worry.

To begin with, they are going to have two years before we come back here with the master plan, and I don't think any of the parties to the joint powers agreement are going to act without an awful lot of consultation with the

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This bill was totally rewritten from the time it was introduced until the time it was ultimately passed. It may not be a perfect piece of legislation -- and in twelve years I have yet to see one that was. I guess maybe this is one of the major reasons we have sessions, because every ses sion we are spending most of our time amending and taking care of the mistakes we made in previous sessions.

But on this concurrent resolution when the Legis-9 lature finally approves, I have total faith that it is going 10 to protect the interests of the people of the State of Cali-11 fornia; and I can see no reason why we can't get the show on 12 the road. 13

Now, if we wait and you gentlemen are successful in encouraging His Excellency to veto this thing, we are only talking about another two years before the study can 16 In the meanwhile, I don't think the Division of begin. 17 Highways could, or properly should, wait that long to begin 18 to make up their mind where they are going to fulld a free-19 way in this area. 20

In December of this year, the Santa Monica freeway will open to Olympic Boulevard and the current existent 101A to create one of the greatest traffic problems the State has ever seen. The Highway Commission has no choice. T think they better take a look soon on where that freeway from then on is going -- whether it is going through the middle

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of Santa Monica -- which will make it the most expensive 1 freeway in the history of man -- or whether it is going up 2 State-owned beaches along Santa Monica Bay, because all of 3 the beaches in Santa Monica and north are owned by the 4 State of California. If this is the case, you are going to 5 destroy the greatest recreational area that exists in the 6 State of California. 7 For these reasons we would urge against the motion 8 made by Mr. Cranston. 9 I have with me Mr. Thos Reilly of the firm of 10 Musick, Peeler and Garrett, retained by the City of Santa 11 Monica, the gentleman who was the actual draftsman of the 12 legislation; and Mr. Bob Cockins, City Attorney of the City 13 of Santa Monica. 14 MR. CHAMPION: Could I ask Mr. McLaughlin a few 15 questions? 16 GOV. ANDERSON: Go ahead. 17 MR. CHAMPION: There are two things in which I am 18 interested. Why was the legislation, instead of authorizing 19 the kind of study for which I would have a good deal of 20 sympathy in getting this thing started - - why was it drafted 21 in such a way that it would require only a concurrent reso-22 lution? Why wasn't it left, after a study -- which is normal 23 in the course of the legislative process -- to have further 24 legislation follow in the normal course, that is, by approval 25 of both houses and action by the Governor instead of action 26

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only by the Legislature?

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MR. McLAUGHLIN: I'll yield to the two legal lights on my left.

MR. REILLY: I think the answer to that, Mr. Champion, is that there is going to be considerable engineering expense incurred during the period of this study and it is anticipated to make application for some of the funds to accomplish this engineering to the Federal Government under Section 702 of the Housing Act, where it is available for planning local projects. Under the terms of that act, you must show the complete terms of your statutory authorization to proceed with the project. So if we only had the authorization for a study, we would be unable to proceed to obtain planning money.

MR. CHAMPION: In other words, you had to have more than a study -- you had to have a commitment to the project; but the limitations to the commitment were the concurrent resolution, so the Lands Commission was left without any voice - - I shouldn't say "voice" because the Lands Commission is permitted to offer advice on the subject; but, in fact, the Lands Commission has no real part in the final approval, whereas such a thing would be delegated, again in the normal course of things, and there would be participation by the Lands Commission and participation by the Governor. This is the problem that bothers me. Does the Federal statute make a distinction here?

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1 MR. REILLY: No. sir, it doesn't. Let me say 2 there was no intention in the drafting of this bill to omit 3 control by the Governor at this second stage. I think very little thought went into the term "concurrent resolution." 4 It seemed to be the more appropriate vehicle for approval of 5 the plan; but as far as the Governor's approval, I don't 6 think anyone gave it any thought until after the close of 7 the session. 8 MR. CHAMPION: Oh, it has been raised? 9 C.1 MR. McLAUGHLIN: May I say one thing? Maybe this answers the question. This bill was before the Assembly 11 Committee on Public Utilities, as I recall, twice; before 12 the Senate Committee on Governmental Efficiency; and, I 13 think, the Senate Committee on Finance; and, if I am not 14 mistaken, the Assembly Committee on Ways and Means. 15 May I ask this question of Mr. Hortig: At any 16 time was this point raised about the concurrent resolution 17 by the Lands Commission representatives who were present at 18 all hearings? 19 MR. HORTIG: The answer is no. 20 Is the same true on the Lands MR. CHAMPION: 21 Commission's ability to act on the master plan, which is one 22 of the points that were raised today? 23 MR. HORTIG: No. The bill as it was finally 24 adopted, provides for a review of the plan. 25 MR. CHAMPION: I am familiar with the language of 26

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1	the bill, Frank. All I want to know is: Were presentations
2	made by the Lands Commission before committees with respect
3	to the inability of the Lands Commission really to do any-
4	thing but offer advice once this was passed?
5	MR. HORTIG: Not specifically, because at the
6	time we also had running concurrently A.B. 3223, under which
7	there would be specific Lands Commission control of the
8	plans and only those that were recommended to the Legisla-
9	ture would have been effective; whereas, with 3223, which
10	was a separate but companion bill, going to interim, then
11	A.B. 2050 came out: "The findings made by the State Lands
12	Commission pursuant to this subdivision shall be solely for
13	the advice of the Legislature to assist it in evaluating the
14	master plan and shall not be construed as a warranty to any

person." 15

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MR. CHAMPION: You are asking the Legislature to do something here that is very difficult for the Legislature to do and that is to make what is a fundamentally executive decision to be reviewed by the Legislature, rather than offer the Legislature a mass of technical data which would ordinarily go through the legislative function.

It is not so much whether the Governor has a veto or not, or to what extent the Lands Commission would control something. It seems to me we are in a really very interesting question of what is properly a legislative function and what is properly an administrative function. Setting policy

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in broad lines is clearly a legislative function; but the question of passing on a master plan or dealing with a set of restrictions solely on legislative terms seems to me a questionable area.

That is really the general problem. If this was not adequately presented to the committees, I apologize. I was worried so much about money.

MR. HORTIG: I think the essence of the Lands 8 Commission's objections to the measure was opposition to the 9 granting of the title, which this does prior to the time 10 that certain of these questions had been resolved; and, 11 secondly, opposing granting title to any further tidelands 12 until the Legislature has worked out an over-all, coherent 13 policy to see that they are developed along a master plan, and not taking a segment here and a segment there without a policy.

Speaking for the Board of Super-MR. McLAUGHLIN: 17 visors of the County of Los Angeles, the County of Los 18 Angeles has no title. I am wondering -- and I apologize for 19 practicing law without a license, but have been doing it a 20 long time - - I am wondering if we can't even enter into 21 this joint powers agreement to do any study unless we had 22 this type of grant, and it is a tideland grant. Well, you 23 reserve the mineral rights, so you are not giving us basically 24 anything. 25

MR. CHAMPION: I understand your problem, Mr.

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1	McLaughlin. The difficulty of launching studies without
2	adequate legislation sometimes causes problems; but I want
3	to raise another question here, another line of questioning.
4	Now, this is a problem for the Department of Pub-
5	lic Works. It is a problem for the Division of Highways.
6	Is there a possibility that as one of the alternatives, the
7.	Department in its study of highway problems could launch the
8	studies in fact, include some of the studies we are here
9	talking about? I am not familiar enough with all of the
10	problems involved to know how far they might go or the way
11	in which they might go, but without being involved in what
12	we think is an over-all commitment, we would get the same
13	kind of work with which you are concerned, and we are too.
14	It that could be approached as a part of the
15	problem of the Department of Public Works the whole
16	problem of the Santa Monica
17	MR. COCKINS: Could I say this? I am Bob Cockins,
18	City Attorney, City of Santa Monica. The Department of Pub-
19	lic Works, and rightly so, isn't going to pay the money to
20	build this causeway.
21	MR. CHAMPION: No. On the other hand, to consider
22	it as a possibility that somebody might do it, or it might be
23	done, is a perfectly reasonable thing for them to do.
24	MR. McLAUGHLIN: Mr. Champion, written in this
25	bill, as I recall it, it says if the Department of Public
26	Works does not accept the causeway as the freeway route

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1	through the area, there is no causeway.
2	MR. CHAMPION: That is not the question I am rais-
3	ing. I recognize that. That's a single interest in the
4	State, whether or not this is an acceptable causeway. There
5	are many other questions involved, other executive depart-
6	ments. The question I am raising is whether, without this
7	legislation, the things that most need to be done immedi-
8	ately cannot be done.
9	MR. COCKINS: They probably could. I don't be-
10	lieve the Department of Public Works would do it without
11	assurance the district would go through. I don't think they
12	would spend the money.
13	MR. CHAMPION: Well, why should anybody? We have
14	got the question of whether this should go through or not
15	and that has to remain an open question.
16	MR. COCKINS: Right.
17	MR. CHAMPION: And whoever has an interest in hav-
18	ing it go through and I would think the Department of
19	Public Works would have a very substantial interest in hav-
20	ing it go through as an end to their problem in that area
21	it would be an open end investment. This is a possible way
22	we could explore without being over-committed in our view,
23	or I should say in this case the Department's view.
24	There are too many problems here.
25	MR. HORTIG: Mr. Champion, for the record, I might
26	add that a causeway and an offshore route with a possible

1 alternative route for the freeway in the area is one of the 2 alternatives that has been under study in the Department of Public Works. 3 MR. CHAMPION: Thank you very much. Those are the 4 two items I wished to discuss. 5 6 GOV. ANDERSON: We broke in on you while you were 7 commenting. MR. COCKINS: I was merely going to proceed with 8 what Mr. Champion was discussing. I do feel this, gentle-9 10 men -- that you are unduly perturbed. I live in Santa Monica and have all my life. Santa Monica is very concerned 11 about this. It wouldn't for a minute let anything go in 12 there that would interfere with the beaches. I can assure 13 you the people in my town wouldn't stand for it. We have 14 had several elections on the matter. 15 16 GOV. ANDERSON: We just had a wire from two of your city councilmen there .... 17 MR. COCKINS: Yes, I realize that; but we have a 18 little private fight going on, on that. 19 MR. McLAUGHLIN: I think, Governor, the record 20 should show that the City of Santa Monica by resolution has 21 endorsed this. We have this problem a hundred times a day 22 when the final count is taken at the Legislature. 23 GOV. ANDERSON: But there seems to be some concern 24 on the part of officials running the city -- whatever size 25 that group may be. We don't know. We see two of them here, 26

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l	MR. McLAUGHLIN: Governor, I think you were on
2	a city council and in the Legislature. I happen to repre-
3	sent a Board of Supervisors and much of the work I do is
4	predicated on a three to two vote of five members.
5	MR. CHAMPION: What was the vote on this?
6	MR. COCKINS: It was five to two. I might point
7	out the vote was seven and nothing. Mr. Corey has been
8	subsequently elected. There has been no vote. He has just
9	taken an adverse position. Mrs. Hoover, although she has
10	never voted adversely, has sent several telegrams the
11	first one when he got up and said "There are six in favor
12	and one opposed."
13	I don't believe there is any true disbelief in the
14	project on the City Council.
15	Now, I have been attorney for that City Council
16	for a long time and I feel I can read it pretty well. This,
17	in my opinion, is strictly a local question of who sits
18	where on the council and, unfortunately, this created this
19	more or less impasse; but, frankly, if we don't have some
20	way of convincing the Department of Public Works to take the
21	causeway as the freeway route, we are going to be in ter-
22	ribly serious shape in Santa Monica there is just no
23	question about it.
24	When the freeway ends by approximately our city
25	hall, you are going to have to go under a tunnel to get to
26	the rest of Alternate 101A. There is going to be a crash

when they come out of that tunnel, because I know of no way of enlarging it at the moment. The traffic jam is going to be awful and something has to be done; and the only alter native route, as Mr. McLaughlin said, is to bisect the city or go up the beach. Neither of those alternates is acceptable to my people and I am sure if you lived in Santa Monica, it wouldn't be acceptable to you. We only have eight and a half miles.

9 MR. CHAMPION: What year is this project assigned 10 to?

11 MR. COCKINS: I can't answer that question, but I 12 think it is about five years from now, 1970.

13 MR. McLAUGHLIN: I think the subsequent problems that are going to arise after December - - and I may say 14 the traffic problem now is so bad that the Courty of Los. 15 Angeles leases helicopter service to get any victim of a 16 serious accident to a hospital, and we have had to subsidize 17 a small emergency hospital in the Malibu area. If you live 18 in Malibu now, from Friday afternoons until Monday morning 19 don't try to go to town. 20

21 MR. CHAMPION: If I lived in Malibu, I don't think 22 I would mind.

MR. McLAUGHLIN: But you might get sick. Santa Monica happens to be my home town all my life. I don't want the freeway bisecting my town. It would bisect the apartment I live in. I can tell you this -- there is no freeway

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in the world that would be so expensive, other than perhaps to build a freeway through Beverly Hills. Property values in Santa Monica are fantastic. A lot fifty by one hundred fifty is probably worth somewhere in the neighborhood of forty to forty-five the used dollars. My wife said, "Try to buy a house!"

I just think that everybody is worried to death.
We are talking about something brand new, something that
hasn't been done before; but as a project, it is one of the
great things in history. I think the Legislature is not unmindful of the fact that the gentleman that sits in the
corner -- they got a lesson on it the other night -- does
have a blue pencil in his pocket.

I certainly cannot conceive of the Legislature adopting a concurrent resolution that would not be by far in the best interests of the State. We have thought of a lot of things around here on tidelands. It has been a serious problem, but I don't think you are going to see any Legislature, however a reapportioned one, start giving the State's interests away, nor do I think they should be given away.

I don't know how many more State boards we could have written in the deal. Everybody was consulted -- the Lands Commission, time after time; Department of Public Works; Beaches and Parks.

25 I just feel that a lot of these fears are ground-26 less. I think the ultimate thing is we are going to trust

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1	each other. We have to, to a certain degree, or I don't
2	know how we are going to operate. I think this is about
3	two-thirds of the problem we have been having.
4	You were talking about three entities of govern-
5	ment were going to do this study and come up with a plan.
6	A study by Los Angeles has to go through the council. It
7	has to go through a five-man Board of Supervisors, and the
8	city council of Santa Monica. We are not talking about
9	private promoters or embarcadero deals we have had in this
10	state. We are talking about joint powers in this agreement.
11	The bodies are all themselves even more closely responsible
12	than any of you to the electorate. Are we going to have
13	confidence in them, or aren't we? If we don't, let's say
14	we don't have confidence in the members of the Legislature
15	to protect the State's interest.
16	I think maybe it would be better if we required
17	statutory language on the master plan, but I still don't
18	think any of these public agencies are going to be, nor can
19	they afford to be, party to any program that jeopardizes or
20	acts as a give-away of the State of California.
21	I might say I personally would have to respect
22	your right as members of the Lands Commission and I think
23	you should ask the questions you ask and be zealous and
24	I don't mean over-zealous in your right to protect the
25	State's interests in tidelands.
26	Also, again, I'd like to close with this one

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.1	remark. My guys have to get elected, and they have to get
2	re-elected at home, where this really counts. Mr. Cockins
3	is the city's counsel if there is any problem on this,
4	it will rebound on him.
5	MR. CRANSTON: I'd like to say this: There is
6	absolutely no lack of faith on the part of the members of
7	the Lands Commission. We are seeking to consider this mat-
8	ter intelligently, as any local officials or members of the
9	Legislature would do.
10	I feel there is lack of time under the mandatory
11	schedule to really come to grips and make the wisest pos-
12	sible decisions on the matters before us.
13	On the matter of preserving that beach you spoke
14	of, under this kind of a plan the beach, it seems to me,
15	cannot be preserved in the form that it now is. It is going
16	to be a beach on a still-water bay of some sort, with a
17	luxury real estate development on an island in front of it.
18	There is a provision to try to set up a beach beyond this,
19	beyond the causeway. No assurance can be given at the
20	present time that it is possible to put a beach there.
21	There is no provision for bringing the sand down, which
22	might be a very costly process keeping a beach there.
23	There is also, on the one hand, some very bitter
24	criticism leveled about granting of tidelands without an
25	over-all policy; and then just this year there was a great
26	furore about filling on San Francisco Bay and a bill was

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1	passed by the Legislature with almost the same degree this
2	measure went through the Legislature. That bill went
3	through to halt fillings in the Bay until adequate State
4	controls were developed to insure that all the people in
5	that bay had their interests protected and this measure
6	goes in the opposite direction.
7	MK. McLAUGHLIN: Alan, can I call your attention to
8	page 4, line 33, describing the bill? It says:
â	"The plan includes provision for a public recrea-
10	tional beach along substantially the entire length of the
11	seaward side of the improvement and there is sufficient
12	evidence that such beach will remain stable."
13	This is a mandatory requirement in the plan and it
14	has to be in addition to the beach you have now. I am
15	totally familiar with this beach.
16	MR. CRANSTON: I don't think anyone will ever be
17	able to give certain guarantees and, cf course, you have to
18	take some risk that a beach can be maintained there.
19	MR. McLAUGHLIN: I would think anybody familiar
20	with I am not posing as an authority, except I began in
21	this business in 1939 as executive director of Shor'eline
22	Planning Association of California, Inc., which came into
23	being because of the erosion problems in the Santa Monica Bay
24	area. Prior to construction of the sewer plant at Playa del
25	Rey or Hyperion, where Santa Monica had to dispose of three
26	and a half million tons of sand, we finally convinced them

to pump it on the beaches northward.

Every winter in the Santa Monica area, we had the shoreline cut clear back to what you will remember was the ocean front because of the erosion problem created by the construction of the Santa Monica breakwater. The Santa Monica pier acted as a barrier of littoral flow and the sand comes out of the various creeks and replenishes the beach.

9 Then in 1958 we got approximately \$400,000 from
10 the Legislature to pump out so-called Santa Monica harbor.

11 Now, as the Corps of Engineers calls attention in their report on this causeway, it will act as a stabilizing 12 agent on this erosion problem. If you don't have something 13 like this, v u are faced about every ten years with expendi-14 tures to replenish the sand, not as much north but southward 15 of the Santa Monica pier. You are apt to have to do this 16 every ten years or have no beach because of erosion. 17 This is very fundamental and any of your engineers can go out and 18 look over the history of the past. Mr. Cockins and I have 19 both been there. 20

The other thing I'd like to call your attention to I know it is the law -- nothing can be built seaward that will affect commerce and navigation and the beach area without the prior approval of the United States Army Corps of Engineers. So we go all through this and all this master plan and everybody likes it, and the whole thing goes down

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2 So, again, this is an additional safeguard that 3 no one has to write in this bill. It is in the law.

MR. CRANSTON: When I see what the Army Corps of 4 Engineers did to the Delta, I am not sure they will save 5 6 your beach.

MR. McLAUGHLIN: We have a more sympathetic group. MR. COCKINS: I'd like to call your attention to Section 5 of the bill, page 15:

"No reclamation or improvement is authorized to 10 be made pursuant to this act which would not result in the 11 creation of wave protected waterways between the seaward 12 limits of the improvement and the present shoreline at least 13 equal in total area to the total area of reclaimed lands 14 constituting such improvement, exclusive of those portions 15 of such reclaimed lands used as freeway rights-of-way, wet 16 or dry beach, and facilities ancillary to such uses. 17 The present shoreline shall continue to abut on navigable water 18 throughout its entire length in the project area and shall 19 not be altered by filling except in such manner as may be 20 authorized in the approved master plan." 21

I, personally, am no engineer; but I am satisfied 22 that the beach will be stabilized and protected and a wet 23 beach seaward of the causew y is well in accordance with the Corps of Engineers' study, is perfectly practicable, and we definitely feel that we need this bill before we can

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l	proceed.
2	MR. CRANSTON: I have nothing more.
3	GOV. ANDERSON: Any questions? (No response)
4	Any further comments?
5	MR. COCKINS: I have none.
6	GOV. ANDERSON: Then the motion that was moved
7	and seconded was that the Commission restate its opposition
8	to the bill and ask the Governor to veto it?
9	MR. CRANSTON: Right.
10	MR. CHAMPION: As I said, I am withholding my vote
11	GOV. ANDERSON: All in favor?
12	MR. CRANSTON: Aye.
13	GOV. ANDERSON: Aye.
14	MR. HORTIG: Again, for the record, is this the
15	prior stated position of the Commission to be reported to
16	the Governor, or does this position statement involve the
1.7	supplementary material which was discussed here today and
18	which is included in Controller Cranston's letter?
19	MR. CRANSTON: I should think it is just a re-
20	statement of the position without any of the details
21-	taking cognizance of the fact that the bill was amended,
32	but we still object to it.
23	GOV. ANDERSON: Carried by two a quorum; one
24	not voting.
25	Next is item 11 Informative only Any further
23	status report on legislation?

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MR. HORTIG: No, sir. The report is for your record information. As of the close of the regular legislative session, final report will be made after final action by the Governor.

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MR. CHAMPION: I'd like to make a report on legislation, briefly, if I may. I have one piece of legislation involving the budget.

In my judgment, in the budget as approved by the Legislature, we were not granted adequate personnel to guarantee to this Commission the capacity to be sure that the economic interests of the State are protected in the Long Beach field. Similar sentiments were expressed on the floor of the Senate in the discussion of the budget.

I hope the problem is not an irreparable one, although we are proceeding in the Long Beach field. I hope that as soon as possible further steps will be taken to give us enough money to adequately protect the State's interest in terms of the percentage we have. We have a potential on the thing of a billion and a half or more.

We asked originally, on the recommendation of DeGolyer and MacNaughton, a very reputable firm of consultants, for a million dollars. I think it was generally agreed by most who examined it, that that could be reduced; but it was reduced originally to eight people... GOV. ANDERSON: From eighty-cight. MR. CHAMPION: ... and after a long series of

legislative conferences and discussions, we resubmitted a request for only thirty-two, as a kind of a rock bottom request; and the final number - - how many finally were granted?

MR. HORTIG: Well, actually no specific number were granted. Two hundred fifty thousand in unallocated funds is in the approved budget.

8 It is proposed in the next agenda item here to 9 use \$75,000 for a consulting contract and minimum consult-10 ing services; and it is doubtful there will be enough left --11 for people of the competence required -- to provide for more 12 than eight or nine people.

MR. CHAMPION: I want to make it very clear why I raise this question.

We are by law given the responsibility to make sure that the State's interests are protected and, at least in my judgment, we were not given the capacity to do it. I think we ought to be on notice that we do not feel that we have the full capacity.

Now, we are working with other people in that field and we have confidence and faith in their ability to perform, but the fact is that there are differences in interest between the parties in the field. The law was passed with that fully in mind. Everybody understood that this was compromise legislation in which Long Beach had a primary concern about subsidence; but it was guaranteed a

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1 fixed amount of money and, therefore, did not have the same 2 kind of economic concern that the State has. 3 While we have nothing but the best of relations 4 with Long Beach, the fact is that the person with the greatest interest should have the capacity to look after 5 6 that interest; and in my judgment we do not have the capa-7 This is my opinion after consulting with our own city. 8 staff, with the consultants on the staff, with Long Beach 9 people, with operators in the field, with everybody who has 10 examined the situation; and I simply feel if you don't have 11 the capacity to do the job you feel needs to be done, you 12 ought to say so publicly so people will know you don't feel 13 you can carry out your full responsibility. MR. CRANSTON: I'd like the record to show I 14 share Hale's feelings of responsibility. 15 GOV. ANDERSON: Let the record show that all three 16 of us feel that way. 17 Any further comments? 18 (No response)

Item 12 is authorization for Executive Officer to 19 execute an extension of the standard agreement with DeColyer 20 and MacNaughton for the continuation of their services as 21 consultants to the State Lands Commission in connection 22 with the exploration, development, and related operations 23 for the production of oil and gas from the Long Beach tide-24 lands in an amount not to exceed \$75,000, subject to requis-25 ite approval by the Director of Finance, and by the Department 26

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1	of General Services.
2	MR. CHAMPION: I might add that in light of these
3	other circumstances I think our relationship with the con-
4	sultants is especially important.
5	MR. CRANSTON: Move.
6	MR. CHAMPION: Second.
7	GOV. ANDERSON: Moved and seconded carried
8	unanimously,
9	Item 13 Approval of action taken by Executive
10	Officer, consenting to modification of the plan of develop-
11	ment and operation of the undeveloped portion of the Long
12	Beach tidelands, approved by the Commission on April 8, 1965,
13	subject to condition that cooperative agreements are to be
14	executed with lessees of adjoining developed portions of the
15	Wilmington Oil Field prior to commencement of water injec-
16	tion, and that any surface or bottom-hole well location
17	shall not deviate more than 25 feet or 100 feet, respectively,
18	from the approved location.
19	MR. CHAMPION: Move approval.
20	MR. CRANSTON: Second.
21	GOV. ANDERSON: Carried unanimously.
22	Item 14 is application for right-of-entry permit
23	for the construction, maintenance, and use of a haul-road
24	bridge over the American River, Sacramento County; Natomas
25	Company, Natoma, California.
26	MR. CRANSTON: Move approval.
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50 MR. HORTIG: Mr. Chairman, we have a request of 1 a Mr. John Ross, who wishes to speak on this matter. 2 GOV. ANDERSON: Mr. Ross, will you identify 3 yourself for the record? 4 MR. ROSS: My name is John Moss, attorney for a 5 group of the Fair Oaks residents in the vicinity where 6 this application is sought. 7 I might state to you gentlemen - - I'll only take 8 a few minutes of your time here -- but some of these objec-9 tions that we have may or may not be pertinent to this 10 particular application. However, we are in opposition to 11 the granting of this permit. 12 Now, I represent probably twenty-five or thirty 13 people out there that have homes right on the north side of 14 the American River, right where the applicant wishes to 15 cross the river there. 16 The Pacific Cement Aggregates would be the lessee 17 from the Natomas Company of certain lands there, and they 18 have a plant north of the Fair Oaks bridge on the American 19 River; and the place where they desire to take the gravel 20 from is downstream quite some distance. 21 Now, we have no objection to their taking this 22 gravel from the bed of the river from the side of the river, 23 the north side; but we believe that the crossing which they 24 contemplate by their application for permission to cross 25the river at this point would be obnoxious to the residents 26

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1	of this area. These people have their homes right there on
2	the edge of the river. I have been in two of them myself
3	and they are right there on the river front.
4	It's going to be an obstruction to the view and
5	for esthetic reasons to the residents. It is undoubtedly
6	going to create a nuisance.
7	Some time back you will notice here, the
8	application according to the terms of your agenda here
9	provides in their application they say the Natomas
10	application states: "The County of Sacramento through the
11	Department of Public Works and legal counsel have expressed
12	the opinion that Natomas Company and Pacific Cement and
13	Aggregates have fulfilled all county demands to proceed
14	with the project."
15	Well, that may be so. There was a question and
16	there is a question at the present time as to whether or not
17	a use permit is required by the County of Sacramento for the
18	operation that the Pacific Cement Aggregates proposes to do.
19	The County Counsel's office Mr. Heinrich,
20	incidentally is a good friend of mine and he through one
21	of his deputies wrote an opinion that a use permit would not
22	be required. Now, that opinion came out about March 14th
23	and I had Mr. Heinrich send me a copy of it; and then on
24	June the first of this year
25	GOV. ANDERSON: I don't think this part of it
26	should come before us the use permit dealing with the

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MR. ROSS: Only in this way: They state they have fulfilled all of the county demands to proceed with the project.

Now, I want to show you what happened. In this letter of June first, Mr. Henrich says to me:

"Your opinion in this regard is clearly in conflict with our opinion expressed on May 14th. I am sure you would agree that it would be inappropriate for the county to attempt to require the company to obtain a use permit in the absence of sound legal authority as to the basis for such action.

"I would, therefore, greatly appreciate it if 13 you will provide me with a written statement of the reasons 14 for your opinion ... " -- my opinion -- "... including a 15 listing and discussion of the legal authorities therefor. 16 In particular, I would be interested in your comments regard-17 ing the sections of the California, New Jersey and Illinois 18 cases which are cited in our opinion of May 14, 1965 as the 19 basis for our conclusions." 20

Now, after that letter I called Mr. Heinrich and I talked to Mr. Heinrich. I said, "Well, John, what are you siding in with these people for?" He said, "No, I am not. I am just trying to get something for the Board of Supervisors."

Well, I said, "As far as you and the Board of

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1	Supervisors, I am willing to cooperate and tell you what my
2	position would be, but I wouldn't want it to be gotten out,
3	because we have notified the Natomas Company and the Pacific
4	Cement and Aggregates that if they start operation an in-
5	junctive suit would be instituted against them."
6	Since that we have had a hearing. We have had a
7	meeting with these people, and we have suggested an alter-
. 8	nate route, which they asked me to write them a letter on,
9	which I did on May 27th, and I haven't heard anything.
10	GOV. ANDERSON: Could I ask a question of Mr.
11	Hortig? I am a little confused. Where does this bridge
12	take place on the point of the arrow on the map?
13	MR. HORTIG: Yes, sir.
14	GOV. ANDERSON: In other words, that bridge, then,
15	the end of it, would come up Pennsylvania Avenue. Is that
16	where they would be bringing up their trucks?
17	MR. ROSS: No, they are asking to cross west of
18	that bridge, the present Fair Oaks bridge. They are asking
19	to cross the bridge May I show you these pictures? I
20	think it would give you a little better idea to see these
21	pictures here.
22	Now, this is the location of the old bridge, which
23	you can see there. And that is where they would like to
24	reconstruct. This is another picture maybe a better one.
25	They would like to reconstruct that bridge and that is down-
26	stream three or four hundred feet from the present Fair Oaks

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bridge you now cross. 1

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MR. CRANSTON: Three or four hundred feet .... MR. ROSS: ... downstream. So they would like to reconstruct this bridge and then make their road right on this side, which would go over by these beaches and by these homes that I represent.

Of course, these people -- you can see where their cars are there -- they are going to have trouble with the People go out there by the thousands in the summerbeaches. time, so we are going to have problems.

I feel - - of course I disagree with Mr. Heinrich on whether a use permit is necessary, and he didn't write 12 the opinion himself obviously and he thinks maybe my opinion would be worth something. I would offer it to him, but I am not going to give it to the opposing side against whom I am contemplating a law suit.

GOV. ANDERSON: (Indicating on map) 17 In other words, their trucks only would be going from here across 18 the river? 19

MR. ROSS: That's right.

MR. HORTIG: And to get to the river.

GOV. ANDERSON: Where would they get to the river? 22 MR. HORTIG: At this point where the bridge would 23 cross they would have a turn-out. 24

MR. CHAMPION: Isn't our problem here essentially 25 that we take this action; we don't prejudice the legal 26

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-	rights of either side. They are entitled to try to get a
2	court to agree on what their legal rights are, and all we do
3	is to clear the way for a test of those legal rights.
4	I think we ought to do it. If they are prepared
5	to take the matter to court, either way it came out I assume
6	the Commission would go along.
7	MR. ROSS: I had mentioned to the gentleman from
8	the Natomas Company who made the application here and sug-
9	gested an alternate route down fifteen hundred feet; and
10	that would not interfere with anybody. There would be no
11	objection by my people.
12	MR. CHAMPION: If they would agree to that, they
13	would ask for a permit there.
14	MR. ROSS: I have never heard from them.
15	MR. CHAMPION: I would like to move that we ap-
16	prove this, subject to any further legal determination of
17	the rights of the parties, and not enter into the controvers
18	MR. CRANSTON: I'd like to ask another question.
19	How close to the homes does this go?
20	MR. ROSS: Less than five hundred feet.
21	MR. CRANSTON: To the road or bridge?
22	MR. ROSS: That's to the bridge, and the road
23	would even be closer.
24	I might state I am sure Mr. Heinrich sent a man
25	out there because he and I discussed it one day, and he said
26	"That's three or four blocks from these homes." And I said,

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1	"No, John, that isn't correct. I have been in thehomes and
2	I know the distance is less than five hundred feet to the
3	edge of the bridge."
4	GOV. ANDERSON: Frank, what is the possibility of
5	an alternate route?
6	MR. HORTIG: There are, of course, numerous
7	possibilities. This is the one that was selected by the
8	Natomas Company and, indeed, the only action for considera-
9	tion before the Commission today is a right-of-entry permit
10	to conduct such an operation without prejudice to the legal
11	rights of either side, because there is another set of legal
12	problems to be resolved.
13	GOV. ANDERSON: Suppose we give them entry rights
14	but suggest an alternate route, to be settled satisfactorily
15	with these people.
16	MR. HORTIG: Number one, the State Lands Commis-
17	sion would be in those phases of county planning and authori-
18	zation which have already been under discussion with the
19	county as far as upland uses of the property are concerned;
20	and, secondly, the Natomas Company and the State Lands Com-
21	mission are not in agreement as to who even owns the river
22	bed.
23	So this is simply a right to go ahead without
24	prejudice but may ultimately be litigation between the Lands
25	Commission and the Natomas Company; and the Natomas Company
26	might conceivably prove that they own even the river bed.

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1	3. this is not a clear cut situation, where the
2	Lands Commission knows definitely it has these lands under
3	its jurisdiction, so it makes it that much more difficult
4	to suggest other routes.
5	GOV. ANDERSON: If we are not the legal owners,
6	we are out of it entirely?
7	MR. HORTIG: That's right.
8	GOV. ANDERSON: And if we are the legal owners, it
9	seems to me we ought to have some part in trying to work out
10	the best alternate route, if there is one.
11	I am just wondering if we can't ask them to work
12	out the best alternate route.
13	MR. HORTIG: There is certainly nothing wrong with
14	that approach, Governor,
15	MR. ROSS: Wouldn't the application indicate
16	they may not be saying, 'We don't own it," but they have
17	applied to you for a permit to cross the lands. If they owned
18	it, why would they do that?
19	MR. HORTIG: Because it is only with that under-
20	standing this is so the legal rights of both the Natomas
21	Company and the State of California are not jeopardized.
22	The Natomas Company definitely claims the lands; so does the
23	State of California.
24	In the meantime, contracts have been het for con-
25	struction and there are contractual commitments to be met by
26	the Natomas Company, who felt that they would not have the

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1	intervention of the State and this contention of State
2	ownership as to these lands.
3	MR. ROSS: I have put them on notice two or three
4	months ago that there was a possible law suit involved in
5	this thing.
6	MR. HORTIG: This is correct, sir; but, of course,
7	on a different basis the matter of utilization and loca-
8	tion with respect to the adjoining uplands, which are neither
9	claimed by nor under the jurisdiction of the State Lands
10	Commission.
11	GCV. ANDERSON: What would be your view, Frank,
12	to putting this over to the next meeting, with the thought
13	in mind of seeing if an alternate route can be worked out,
14	and have us take a look at it?
15	MR. CRANSTON: Has anybody from Lands looked to
19	see how close it comes to houses?
17	MR. HORTIG: We know the location, but we did not
18	take this factor into account because of the assertion, as
19	stated, that the County of Sacramento through the Department
20	of Public Works have expressed the opinion that all county
21	demands have been fulfilled; and this is the representation
22	of the Natomas Company that they have all of the permits
23	and have met all the requirements of the County of Sacra-
24	mento to put this operation into effect.
25	MR. CHAMPION: Don't you think we are injecting
26	ourselves into a local problem? This is a problem of the

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]	county, to determine what is the proper use of this area,
2	what can be done. We are injecting ourselves into a local
3	problem. If we can be of any help, fine; but as far as
4	enforcing our will
5	GOV. ANDERSON: Do you think another eighteen
6	days to have the staff come back would hurt? I agree with
7	you in a sense this is not our role, but I have a feeling
, 8	the staff did not know there was opposition to this.
. 9	MR, HORTIG: No, until Mr. Ross came in today.
10	MR. ROSS: Mr. Hortig, didn't I ask you for
11	information on the 20th, that I be advised and put on the
12	mailing list when this matter came up?
13	MR. HORTIG: Yes, but with no basis for objection.
14	We didn't know whether you were a proponent or opponent,
15	Mr. Ross.
16	MR. CRANSTON: I'd like to have the staff look
17	into it. We haven't injected ourselves into it. It has
18	been injected before us.
19	GOV. ANDERSON: If there is no objection, this
20	item will be put over to the next meeting and we will have
21	the staff advise us
22	MR. CRANSTON: as to what specifically would
23	be the effect on the residents, and whether there would be
24	an alternate route.
25	MR. HORTIG: This, of course, involves consulta-
26	tion with the Natomas group on that phase.

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	1	GOV. ANDERSON: Is there any other item to come	
	2	before the Commission besides reconfirmation of our next	
	3	Commission meeting? (No response)	
	4	If not, the next meeting of the Commission will	be
	5	July 20, 1965, Tuesday, two thirty p.m., Sacramento. No	
	6	objection, so ordered; and the meeting stands adjourned.	
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	8	ADJOURNED 4:00 P.M.	
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CERTIFICATE OF REPORTER I, LOUISE H. LILLICO, reporter for the Office of Administrative Procedure, hereby certify that the foregoing sixty pages contain a full, true and accurate transcript of the shorthand notes taken by me in the meeting of the STATE LANDS COMMISSION at Sacramento, California, on July 2, 1965. Los Angeles, California, July 22, 1965. Dated: llin 18.