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**EXHIBIT D – CHEVRON EL SEGUNDO MARINE TERMINAL LEASE  
RENEWAL PROJECT**

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STATEMENT OF FINDINGS

INTRODUCTION

These Findings address the significant environmental impacts identified in the Final Environmental Impact Report (EIR) prepared for the Chevron El Segundo Marine Terminal Lease Renewal Project (Project). The Project involves Chevron Products Company (Applicant) entering into a new 30-year lease of tide and submerged state lands offshore of the city of El Segundo, Los Angeles County, for continued operations at the El Segundo Marine Terminal (Marine Terminal). The Marine Terminal has been in operation since 1911 when the adjacent Chevron El Segundo Refinery (Refinery) that it serves opened. The Refinery is not located on State lands and is not subject to a lease from the CSLC. The proposed Project would involve continuing current operations with a one percent increase in throughput and implementing future maintenance activities as needed at the Marine Terminal through the year 2040.

The California State Lands Commission (CSLC) is making these Findings pursuant to the California Environmental Quality Act (CEQA) Guidelines (California Code of Regulations [CCR], Title 14, section 15091(a)), which states in part:

*No public agency shall approve or carry out a project for which an EIR has been certified which identifies one or more significant environmental effects of the project unless the public agency makes one or more written findings for each of those significant effects, accompanied by a brief explanation of the rationale of each finding.*

All significant environmental impacts of the proposed Project identified in the Final EIR are included herein. The significance of each impact is classified according to the following definitions.

<b>Class</b>	<b>Definition</b>	<b>Findings Required</b>
<b>I</b>	Significant adverse impact that remains significant after mitigation	<b>Yes</b>
<b>II</b>	Significant adverse impact that can be eliminated or reduced below an issue's significance criteria	<b>Yes</b>
<b>III</b>	Adverse impact that does not meet or exceed an issue's significance criteria	No
<b>IV</b>	Beneficial impact	No

1 The Findings are:

- 2 1) Organized by EIR issue area (System Safety and Reliability [SSR], Water and  
3 Sediment Quality [WSQ], Biological Resources [BIO], Air Quality [AQ], etc.);
- 4 2) Numbered in accordance with the impact and mitigation numbers identified in the  
5 Mitigation Monitoring Program in the Final EIR (see Section 7.0 of the Draft EIR,  
6 with revisions in Section 7.0 of the Final EIR) (Findings may not be numbered  
7 sequentially, since impacts that are less than significant before mitigation (Class  
8 III) or beneficial impacts (Class IV) do not require Findings); and
- 9 3) Followed by a discussion of the facts supporting the Findings.

10 Pursuant to CEQA Guidelines section 15091(a), a Finding has been made for each  
11 significant impact (i.e., Class I or II) as to one or more of the following, as appropriate:

12 *(1) Changes or alterations have been required in, or incorporated into, the Project*  
13 *that avoid or substantially lessen the significant environmental effect as identified*  
14 *in the Final EIR.*

15 *(2) Such changes or alterations are within the responsibility and jurisdiction of*  
16 *another public agency and not the agency making the finding. Such changes*  
17 *have been adopted by such other agency or can and should be adopted by such*  
18 *other agency.*

19 *(3) Specific economic, legal, social, technological or other considerations, including*  
20 *provision of employment opportunities for highly trained workers, make infeasible*  
21 *the mitigation measures or project alternatives identified in the Final EIR.*

22 Whenever Finding (2) occurs, the public agencies with jurisdiction are specified. These  
23 agencies, within their respective spheres of influence, have the ultimate responsibility to  
24 adopt, implement, and enforce the mitigation discussed within each type of impact that  
25 could result from Project implementation. However, the CSLC, as CEQA Lead Agency,  
26 has the responsibility to ensure that the required mitigation measures are effectively  
27 implemented (Public Resources Code [PRC] section 21081.6). Other specified state,  
28 federal, regional, and local agencies may include, but are not necessarily limited to, the  
29 following:

- 30 • California Department of Fish and Game (CDFG), including CDFG's Office of  
31 Spill Prevention and Response (OSPR);

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- 1 • California Coastal Commission (CCC);
  - 2 • California Department of Transportation (Caltrans);
  - 3 • California Office of the State Fire Marshal (CSFM);
  - 4 • California Regional Water Quality Control Board (RWQCB);
  - 5 • National Oceanic and Atmospheric Administration, National Marine Fisheries
  - 6 Service (NOAA NMFS);
  - 7 • U.S. Army Corps of Engineers (ACOE);
  - 8 • U.S. Coast Guard (USCG);
  - 9 • U.S. Fish and Wildlife Service (USFWS);
  - 10 • South Coast Air Quality Management District (SCAQMD);
  - 11 • City of El Segundo and other local districts or jurisdictions.

12 Whenever Finding (3) is made, the CSLC has determined that sufficient mitigation is not  
13 practicable to reduce the impact to a less than significant level and, even after  
14 implementation of all feasible mitigation measures, there will or could be an unavoidable  
15 significant adverse impact due to the Project. The Statement of Overriding  
16 Considerations, as required by CEQA Guidelines sections 15092 and 15093, applies to  
17 all such unavoidable impacts.

18 These Findings are based on the information contained in the Draft and Final EIRs for  
19 the Project, information provided by the Applicant, and information gathered through the  
20 public involvement process, all of which are contained in the Project EIR administrative  
21 record as noted below. Mitigation measures are briefly described in these Findings;  
22 more detail on each mitigation measure is included in Final EIR.

23 The location of the administrative record is in the Sacramento office of the California  
24 State Lands Commission, 100 Howe Avenue, Suite 100-South, Sacramento, CA 95825.

## EIR FINDINGS

2 **CEQA FINDING No. SSR-1**

EIR Section 4.1, SYSTEM SAFETY AND RELIABILITY		<u>Class</u>
Impact No.:	<b>SSR-1: Potential for Fires and Explosions</b>	<b>I</b>
Finding(s):	(1) Changes or alterations have been required in, or incorporated into, the Project that avoid or substantially lessen the significant environmental effect as identified in the Final EIR.  (3) Specific economic, legal, social, technological or other considerations, including provision of employment opportunities for highly trained workers, make infeasible the mitigation measures or project alternatives identified in the Final EIR.	

3 **FACTS SUPPORTING THE FINDING(S)**

4 The potential for fires, explosions, releases of flammable or toxic materials, or other  
5 accidents that could cause injuries, fatalities, or spills would be primarily associated with  
6 the flammable vapors and other flammable materials transported as cargo by tankers  
7 visiting the Marine Terminal. All tankers greater than a given size, as required by Title  
8 46, Code of Federal Regulations (CFR) section 32.53, use gas blanketing systems,  
9 which substantially reduce the risk of fire and explosions by eliminating the availability of  
10 flammable vapors within concentrations that could allow ignition. Vessels lacking this  
11 technology primarily present this risk. A potential increase in vessel traffic at the Marine  
12 Terminal would further increase the risks (by increasing the frequency) of fires and  
13 explosions. The thermal footprint would not change under the proposed Project since  
14 larger vessels are not anticipated to visit the Marine Terminal. This would be  
15 considered a significant impact.

16 **Mitigation Measure (MM) SSR-1a (Inert Gas Systems and Fire Response)** requires  
17 the Applicant to extend the use of inert gas to all vessels (tankers and barges), if CSLC  
18 staff deems it feasible, that carry non-grade E cargo, to reduce the possibility of fires  
19 and explosions. The inert gas systems shall be in accordance with 46 CFR 32.53.  
20 Response planning documents shall address response equipment and fire boats that  
21 would respond to a fire at the offshore location. These documents shall be completed  
22 and submitted to CSLC staff within one year of lease approval and reports submitted to  
23 CSLC staff when changes are required to the document. This mitigation measure also  
24 requires the Applicant to conduct biennial, or more frequently as needed, fire and  
25 response drills with the El Segundo Fire Department as part of its emergency response  
26 preparedness training.

1 **MM SSR-1b (Lease Modifications)** requires the Terminal lease to contain a clause  
 2 allowing the CSLC to add or modify mitigation measures in the event that cost-effective  
 3 technologies become available that would significantly improve protection from fires or  
 4 explosions if such technologies could be readily implemented during the lease term, as  
 5 defined by “best achievable technology” (PRC section 8750(d)). “Lessons learned”  
 6 modifications should be made if a fire or explosion occurs during the lease term.

7 Applying an inert gas system to all vessels would substantially reduce the frequency of  
 8 a fire or explosion that could lead to personnel or public injuries, fatalities, or a spill.  
 9 Although the risks of fire and explosions would not be eliminated, inert gas systems  
 10 would reduce the frequency of these types of events by a substantial margin. The Port  
 11 of Los Angeles (POLA) implemented requirements against venting of all hydrocarbons  
 12 because of previous incidents that involved explosions and fires from cargo and fuel  
 13 vapors. The International Maritime Organization (IMO) requires an inert gas system on  
 14 all new tankers and most existing tankers 20,000 deadweight (metric) tons (DWT) and  
 15 heavier (approximately 150,000 barrels [bbl]) (IMO 2009). Federal requirements (46  
 16 CFR 32.53) mandate inert gas systems on certain crude and product tankers above a  
 17 given size and age that carry non-Grade E cargos. Grade E cargos are combustible  
 18 liquids with an open cup flash point of 150°F (65.5°C) or higher. Common Grade E  
 19 cargoes include Number 6 fuel oil, asphalt, lubricating oil, animal and vegetable oils,  
 20 and oily waste water. Even with these federal requirements, a number of vessels  
 21 (tankers and barges) that visit the Marine Terminal do not use inert gas systems.

22 It is important for the CSLC to be able to impose additional requirements that could  
 23 make the transfer of cargo between the onshore facility and a vessel safer during the  
 24 lease term. Improvements in technology and equipment are likely to occur over time,  
 25 and the CSLC needs to be able to require improved equipment, as it becomes  
 26 available, to lessen the threat of fires, explosions, and leaks from these operations.

27 **Summary.** This impact remains potentially significant following application of all feasible  
 28 mitigation.

## 29 **CEQA FINDING No. SSR-2**

EIR Section 4.1, SYSTEM SAFETY AND RELIABILITY		<u>Class</u>
Impact No.:	<b>SSR-2: Potential for Spills</b>	<b>I</b>
Finding(s):	(1) Changes or alterations have been required in, or incorporated into, the Project that avoid or substantially lessen the significant environmental effect as identified in the Final EIR.	

(3) Specific economic, legal, social, technological or other considerations, including provision of employment opportunities for highly trained workers, make infeasible the mitigation measures or project alternatives identified in the Final EIR.
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1   **FACTS SUPPORTING THE FINDING(S)**

2   The worst-case vessel traffic analysis indicates a potential increase in vessel calls to the  
3   Marine Terminal by the year 2040. Spill risks are based on both the number of vessel  
4   calls (the spill frequency) and the worst-case spill size. The frequency of a spill could  
5   increase with an increase in vessel calls. However, since the vessel sizes would not  
6   increase, the worst-case spill size would be the same as the current baseline operations  
7   and the modeling analysis presented would be the same under the proposed Project as  
8   the current baseline operations. Although many of the spills at the Marine Terminal are  
9   small, continued vessel traffic would continue to present the potential for spills to the  
10  ocean. This would be a significant impact.

11  **MM SSR-2a (Pipeline Vacuum System)** requires the Applicant to ensure that the  
12  pipeline vacuum system is operational and able to function at all times when the Marine  
13  Terminal is not loading. This shall be conducted within one year of lease approval and  
14  reported to CSLC staff.

15  **MM SSR-2b (Pipeline Testing System)** requires the Applicant to ensure that the  
16  following activities accompany all vessel and barge loading and unloading operations,  
17  and that these measures are incorporated in the emergency response plans, terminal  
18  operations plans, and vessel transfer procedures, as applicable: 1) the pipeline and  
19  hoses shall be pressure tested three times during each cargo transfer (once before the  
20  vessel or barge is connected, once after the vessel or barge is connected, and once  
21  after the vessel or barge is disconnected from the pipeline) and each pipeline pressure-  
22  checked monthly; 2) If the pressure cannot be maintained once the pipeline is  
23  pressured, then the system shall be placed under a vacuum and divers shall be  
24  mobilized to investigate the possible leak; 3) A line boat and tug shall be at the berth  
25  during all transfer operations to visually monitor for leaks; 4) A boat at the berth shall be  
26  equipped with at least 600 feet of boom for rapid response to a spill. Periodic drills shall  
27  be performed to demonstrate the ability to deploy and maneuver boom to the  
28  satisfaction of the CSLC staff and OSPR.

29  **MM SSR-2c (Testing of Leak Detection Equipment)** requires the Applicant, within  
30  one year of lease issuance and annually thereafter, to test the leak detection systems  
31  (including the vacuum system and systems to detect leaks while loading) by using

1 bypass valves or other equivalent methods to verify the function of these systems, to  
2 ensure that the system is using the most recent technology, and to make adjustments  
3 as needed. Test reports shall be submitted to CSLC staff annually and shall include a  
4 discussion as to whether the system is using the most recent technology.

5 **MM SSR-2d (Pipeline Leak Detection)** requires that the Applicant, within one year of  
6 lease approval, to ensure that a leak detection system is in place during all transfer  
7 operations that can detect a leak of two percent of the flow rate within five minutes.  
8 This could involve the installation of flow meters at both the shipping and receiving ends  
9 of the loading pipelines that use a means of conducting automatic and continuous flow  
10 balancing, a pressure-type system, or other equivalent methods. Any deviations shall  
11 activate an alarm system at both the shipping and receiving locations.

12 **MM SSR-2e (Double Hulled Vessels)** requires that during the 30-year lease term, all  
13 vessels that call at the Marine Terminal shall be double hulled.

14 **MM SSR-2f (Pipeline Inspections)** requires that in addition to periodic inspections and  
15 surveys, within one year of lease approval, the Applicant shall implement smart-pig  
16 inspections, cathodic inspections of the entire pipelines, bathymetric surveys and visual  
17 inspections (either remote-operated-vehicle or camera-equipped diver to ensure a  
18 record of the inspection) of all Marine Terminal pipelines. The entire pipeline route and  
19 berths shall be visually inspected and bathymetric surveys conducted at least every  
20 three years or after major winter storms. At a minimum, visual surveys shall inspect  
21 unsupported free spans and vortex shedding, anchors and mooring lines, and other  
22 anomalies. Cathodic protection testing should be conducted per National Association of  
23 Corrosion Engineers SP0169. Close-interval cathodic protection testing should be  
24 conducted every three to five years to ensure that the cathodic protection system is  
25 operating correctly throughout the entire length of all the pipelines (onshore and  
26 offshore). Smart-pigging shall be conducted every three years or to the satisfaction of  
27 CSLC staff. Written results of each inspection in the form of a report shall be submitted  
28 to CSLC staff and pipelines repaired as necessary.

29 **MM SSR-2g (Bow Tube and Thruster Leaks)** requires that during the 30-year lease  
30 term the Applicant shall implement techniques to detect bow tube and thruster leaks for  
31 all vessels.

32 **MM SSR-2h (Motor Operated Valve System)** requires that during the 30-year lease  
33 term the Applicant shall ensure that the motor operated valve control system is reliable

1 through testing and maintenance procedures, as indicated in past process hazards  
2 reports, and the results of testing shall be submitted to CSLC staff annually.

3 **MM SSR-2i (Automatic Identification System Shipboard Equipment)** requires that  
4 during the 30-year lease term all vessels calling at the Marine Terminal shall be  
5 equipped with shipboard automatic identification system equipment.

6 **MM SSR-2j (Berm and Drainage at Onshore Marine Terminal)** requires the Applicant  
7 to install drain/sump protection in the form of sealable coverings, valves, drainage  
8 procedures or other methods to prevent flow of spilled oil through the drains/sumps at  
9 the onshore areas of the Marine Terminal to the environment. The drain/sump  
10 protection would prevent a spill of material at the loading pumps or other Marine  
11 Terminal equipment from entering the drains/sumps and thereafter affecting the ocean.  
12 All areas of the onshore Marine Terminal shall be protected by berms that can contain a  
13 worst-case discharge from the pumps or pipelines, including potential drain-down from  
14 Refinery tankage. Onshore pipelines shall be protected from vehicle impacts. These  
15 protections shall occur within one year of lease approval and a report shall be submitted  
16 to CSLC staff including drain/sump descriptions and measures taken and a survey of  
17 the onshore areas with spill capture volumes.

18 **MM SSR-2k (Pipeline Maintenance)** requires that within one year of lease approval the  
19 Applicant shall ensure that the recommendations from all previous Hazards and  
20 Operability (HAZOP) studies and the cathodic protection system reports are  
21 implemented. HAZOP studies shall be updated as required by the U.S. Environmental  
22 Protection Agency (EPA) or Occupational Safety and Health Administration (OSHA) and  
23 reports submitted to CSLC staff.

24 The vacuum leak detection system is used when the Marine Terminal pipelines are not  
25 loading or unloading materials. The system operates by applying a slight vacuum on  
26 the pipelines when they are not in use. If a leak develops in the pipeline while the  
27 vacuum is applied, the system would not be able to maintain a vacuum and an alarm  
28 would sound. According to the 2005 Process Hazards Analysis (PHA), the vacuum leak  
29 detection system required some troubleshooting and was not operational. Ensuring that  
30 the system is continuously operational would ensure quick detection of leaks and a  
31 response to minimize the size of a leak and the extent of potential damage.

32 Conducting pressure tests on the pipeline before and after each transfer operation  
33 would help to ensure that the integrity of the pipeline is intact before each transfer.



1 Chevron indicates that they currently do this; however, since it does not appear to be a  
2 requirement, it is identified as a mitigation measure.

3 Pre-booming vessels during on/off-loading operations at the Marine Terminal was  
4 considered and ruled out as it is not practical for a number of reasons. While a ship is in  
5 the moorings, eight mooring lines run from the ship to eight mooring buoys to hold the  
6 ship in place. The buoys are in a circular pattern around the ship; each approximately  
7 500 feet from the ship. It is not possible to encircle the ship while it is tied up in the  
8 moorings since the mooring lines from the buoys to ship would interfere with the boom  
9 boat. A boom boat cannot run under the mooring lines to deploy the boom. The  
10 Applicant would need to deploy the boom outside the buoys to pre-boom and encircle  
11 the ship, which would require a circle of boom whose length (circumference) would be  
12 approximately 4,700 feet.

13 In addition to the long length of boom, pre-booming outside the mooring lines would  
14 create additional problems. Wind, seas, swell and current would prevent the boom from  
15 remaining in place around the buoys. Moreover, if the swell and/or wind increased, the  
16 boom could jump over the buoys, entangling the boom and mooring lines and rendering  
17 the boom useless. Oil containment boom is also not designed to rub up against mooring  
18 buoys, which would be inevitable even in calm weather. Booming outside the mooring  
19 lines would damage the boom and it would be ineffective in containing spilled oil.

20 Weather, wind seas, swell and current are constantly changing and impact every ship  
21 that comes into the mooring differently. In the event of a spill, response operations need  
22 flexibility, and the option to move resources to adjust to these changing conditions.  
23 Mooring at the Marine Terminal is completely different from mooring inside a harbor at a  
24 facility where pre-booming makes sense from a spill response viewpoint and is required.

25 However, a boat equipped with a boom at the berth location, instead of in Marina Del  
26 Rey or King Harbor, would allow quicker booming and response times. The boom could  
27 be on one of the tugs or line boats that would provide visual inspections during transfer  
28 operations. Six-hundred feet of boom, the minimum required by 14 CCR 844 and  
29 OSPR, would enable effective response to small spills. For larger spills, booms are  
30 available on response vessels in Marina Del Rey and King Harbor, at the Chevron  
31 Refinery, and at the POLA/Port of Long Beach (POLB).

32 The pressure point analysis (PPA) system described by Chevron in its Application  
33 operates by monitoring pressures at different points in the pipeline systems. The  
34 current PPA system was installed several years ago and has, as recently reported by

1 Chevron, been ineffective due to variations in flows associated with normal transfer  
2 operations. More refined techniques or installing additional pressure sensors, or  
3 different types of pressure sensors, and flow information might increase system  
4 response and improve effectiveness. The system should be thoroughly redesigned with  
5 new equipment, such as flow meters or other equivalent devices installed, to ensure  
6 that a leak during transfer operations could be detected at a given level of accuracy.  
7 Ensuring that the system is as efficient as possible would ensure quick detection of  
8 leaks and a response to minimize the size of a leak and the extent of potential damage.

9 Periodic testing of leak detection systems help to ensure they function as necessary.  
10 This should involve testing actual components with a leak simulation by opening bypass  
11 systems to reduce the flow or pressure at various points in the system, for example.  
12 Operating leak detection systems would ensure quick detection of leaks and a response  
13 to minimize the size of a leak and the extent of potential damage.

14 Numerous onshore and offshore pipeline systems use supervisory control and data  
15 acquisition (SCADA) flow balancing to ensure that small leaks are detectable. By  
16 continuously monitoring flows into and out of a system and comparing total flows, this  
17 balancing system ensures that no loss occurs. The Marine Terminal currently conducts  
18 this type of comparison; however, the Terminal only periodically uses manual tank  
19 measuring devices during the transfer process. The current system could provide the  
20 required accuracy (the CSLC's Marine Oil Terminal Engineering and Maintenance  
21 Standards [MOTEMS] specifies a two percent accuracy over five minutes), but may  
22 need to be upgraded for more continuous or frequent monitoring. Continuously  
23 ensuring all materials leaving a vessel are actually received at the onshore tank farm  
24 would guarantee quick detection of leaks and a response to minimize the size of any  
25 leak and the extent of potential damage. In addition, when vessel loading times extend  
26 into nighttime or the area is foggy with reduced visibility, a leak detection system that  
27 does not rely on visual inspection could reduce the response time to a leak.

28 Current regulations require replacement or conversion to double-hulled configuration of  
29 large tankers by 2010 and smaller tanker barges barge by 2015. Data from the U.S.  
30 Department of Transportation (USDOT) indicate that more than 80 percent of crude and  
31 product tankers that call at U.S. ports were double hulled in 2007. Chevron indicates  
32 that more than 90 percent of vessels that call at the Marine Terminal are double hulled.  
33 Double-hulled vessels have a lower frequency of spills because of the added protection  
34 of the double hull provides in a grounding, collision, allision, or bottom puncture. Data  
35 from the Federal Emergency Management Agency (FEMA) indicate that larger spills

1 occur five times less frequently for double-hulled vessels than for single-hulled vessels  
2 (FEMA 1989). Studies conducted to assess the effectiveness of the Oil Pollution Act of  
3 1990 indicate that “in the event of an accident involving a collision or grounding, an  
4 effectively designed double-hull tanker will significantly reduce the expected outflow of  
5 oil compared to that from a single-hull vessel” (including barges) (Marine Board 1998a).  
6 As a note, the study did not find this to be true of double-hulled vessels with single-tank-  
7 across cargo tank configurations.

8 The USCG Programmatic Regulatory Assessment evaluated the effectiveness of  
9 double hull requirements (USCG 2001). Overall, the assessment found that double-hull  
10 requirements will reduce the number of spills for tankers and barges by 13 percent and  
11 16 percent and the volume of oil spilled by 21 percent and 22 percent in the future,  
12 respectively.

13 Requiring all tankers, including larger vessels and smaller barges, to convert to double  
14 hulls before required by regulations would reduce the risk of an oil spill.

15 Smart-pig technology involves passing a device through a pipeline. The device, the  
16 smart pig, is equipped with sensors that detect corrosion, dents, cracks, and other  
17 potential defects in a pipeline. Smart pigs enable early detection of situations that could  
18 lead to a pipeline spill. Smart pigs currently inspect some Marine Terminal pipelines.  
19 The Berth 3B main pipeline was most recently inspected in September 2005. Smart  
20 pigs cannot inspect the 14-inch (35.6-centimeter [cm]) pipeline to Berth 4 because  
21 bends in the pipeline prevent the pig’s passage; the pipeline would need to be modified  
22 to be inspected by smart pigs. Regularly smart-pigging all the pipelines would reduce  
23 the frequency of spills from pipeline defects.

24 The 2005 PHA determined that there currently is not a method to detect leaks from  
25 vessel bow tubes and thrusters. Implementing a method, through booming or other  
26 detection technique, would reduce the frequency of spills from bow tubes and thrusters.

27 Vessels carrying Alaska crude oil from Alaska are equipped with required Automatic  
28 Identification System (AIS). This equipment automatically relays a vessel’s position and  
29 traveling information to the Vessel Traffic and Information Service (VTIS). This enables  
30 the VTIS to use AIS instead of radar, which can be less accurate in some conditions,  
31 including inclement weather. Requiring all vessels that call at the Marine Terminal to  
32 carry AIS equipment would reduce the frequency of vessel collisions, allisions, and  
33 groundings by ensuring the VTIS has accurate information on vessel positions at all  
34 times.

1 A spill at the onshore area of the Marine Terminal could drain to the ocean through  
 2 existing area drains/sumps or directly over the ground surface to the beach area.  
 3 Ensuring that all drains/sumps are protected in the event of a spill and that any spill  
 4 from pipelines or equipment would be contained within berms would decrease the  
 5 frequency of uncontained spills at the onshore Marine Terminal location.

6 The 2008 cathodic protection surveys on the Marine Terminal recommendations are  
 7 listed in the mitigation measure (Farwest 2008). However, the offshore pipelines have  
 8 not been assessed for cathodic protection. Implementing the recommendations and  
 9 surveying the offshore pipelines would reduce the frequency of pipeline spills and  
 10 enhance the preventative maintenance of the pipeline and terminal systems.

11 Since numerous reporting requirements are associated with the maintenance and  
 12 testing mitigation measures, a reporting program shall be developed and submitted to  
 13 CSLC staff that includes one-time and annual status reporting.

14 **Summary.** This impact remains potentially significant following application of all feasible  
 15 mitigation.

16 **CEQA FINDING No. SSR-3**

EIR Section 4.1, SYSTEM SAFETY AND RELIABILITY		<u>Class</u>
Impact No.:	<b>SSR-3: Disturbance of Potentially Contaminated Seafloor Sediments</b>	<b>II</b>
Finding(s):	(1) Changes or alterations have been required in, or incorporated into, the Project that avoid or substantially lessen the significant environmental effect as identified in the Final EIR.	

17 **FACTS SUPPORTING THE FINDING(S)**

18 The proposed Project could require pipeline maintenance, or, for replacement and  
 19 smart-pigging of the Berth 4 pipelines, would require maintenance in the near-term,  
 20 which in turn could disrupt sea floor sediment in Santa Monica Bay. Sediment with  
 21 concentrations of metal or organics exceeding regulatory values for hazardous waste  
 22 (established in CCR Title 22) may be disturbed and suspended during rearrangement of  
 23 the sea floor pipelines or replacement of these pipelines, and then redeposited at other  
 24 locations. If these sediments contain toxic levels of contamination, suspending and  
 25 redepositing these contaminants could result in significant adverse impacts.

26 **MM SSR-3 (Sampling Program for Sediments Within the Proposed Project)**  
 27 requires that 60 days prior to the start of any major planned offshore construction

1 (ongoing during construction, as applicable, but excluding routine inspection,  
 2 maintenance, and repair) that would disturb sediments, the nature of potential  
 3 contamination within these sediments shall be defined. Samples should be collected  
 4 and analyzed, and results summarized in a report to CSLC staff. This report should  
 5 include, at a minimum, recommendations to minimize disruption of any identified  
 6 contaminated sediments, including removal if necessary. Sediments disturbed during  
 7 construction that were found to be contaminated shall be appropriately managed prior to  
 8 conducting any offshore activities.

9 By incorporating site-specific sediment analysis from the areas that could be impacted  
 10 by pipeline maintenance or replacement over the life of the Project, impacts from future  
 11 activity can be reduced.

12 **Summary.** With the mitigation described above, the impact is reduced to a less than  
 13 significant level.

#### 14 **CEQA FINDING No. WSQ-1**

EIR Section 4.2, WATER AND SEDIMENT QUALITY		<u>Class</u>
Impact No.:	<b>WSQ-1: Oil Spills</b>	<b>I</b>
Finding(s):	(1) Changes or alterations have been required in, or incorporated into, the Project that avoid or substantially lessen the significant environmental effect as identified in the Final EIR.  (3) Specific economic, legal, social, technological or other considerations, including provision of employment opportunities for highly trained workers, make infeasible the mitigation measures or project alternatives identified in the Final EIR.	

#### 15 **FACTS SUPPORTING THE FINDING(S)**

16 Spills of petroleum products during loading and unloading operations at the Marine  
 17 Terminal, or from a tanker vessel in transit to shipping lanes, would pollute water with  
 18 toxic substances and violate aesthetic water-quality objectives for the preservation of  
 19 beneficial uses.

20 Potential increases in the number of vessel calls at the Marine Terminal over the Project  
 21 life proportionally increase the probability of an accidental oil spill during transfer  
 22 operations at the Terminal and during vessel transit to and from shipping lanes.  
 23 Depending on the size of the spill, and weather conditions at the time of the spill, a spill  
 24 of crude oil or refined petroleum products would adversely affect marine water quality,  
 25 and possibly sediment quality over wide areas. The magnitude and extent of spill  
 26 effects were estimated from oil-spill modeling of incidents that could potentially occur at

1 the Marine Terminal or in transit to the Terminal. The spill scenarios included a range of  
2 spill sizes, oil types, weather conditions, flow directions, release rates, and spill sources.

3 Regarding spill dynamics, the severity of sediment and water-quality impacts depends  
4 on the properties and volume of the material spilled, the prevailing weather conditions,  
5 and the speed and efficacy of the spill-response and cleanup effort. Oil properties  
6 affecting water quality include the material's density, viscosity, vapor pressure,  
7 maximum water content, and aromatic content. Modeling evaluated the fate of three  
8 petroleum products. Napo crude is the most dense and viscous and has a much lower  
9 vapor pressure and aromatic content than Arabian light crude. Because of its lower  
10 evaporation rate and higher emulsifier content, it would remain on the sea surface  
11 longer than the lighter crude. On the other end of the scale, volatile compounds  
12 constitute more than 60 percent of refined products, such as diesel fuel exported from  
13 the Terminal. Spill modeling incorporated these differences in oil properties, and  
14 differences in the modeling results reflect their differing effect on the fate of the oil in the  
15 marine environment.

16 In addition, the fate of the spilled oil and its effect on marine water quality is a function of  
17 the physical processes that prevail during and after the spill. These processes change  
18 over time after the initial release, as do the associated water-quality impacts. Again,  
19 modeling accounts for these changing processes, which include transport by winds and  
20 currents, gravitational spreading, deposition, and weathering. Spreading of oil on the  
21 sea surface dominates during the first six to ten hours following an oil spill, while  
22 evaporation and other weathering processes remove the majority of the most volatile  
23 compounds within the first 24 hours. Depending on the type of oil, up to half of the spill  
24 volume can be lost to evaporation or dissolution during the first 48 hours. Products  
25 such as light diesel oil, kerosene, and gasoline can evaporate completely within the first  
26 24 hours of a spill. Because of these differential removal processes, heavier oil  
27 constituents have a longer residence time and tend to induce more lasting water-quality  
28 impacts.

29 Spill modeling predicts potential water-quality impacts to the water column by estimating  
30 the spatial extent of dissolved polycyclic aromatic hydrocarbons (PAH) concentrations  
31 exceeding 1 part per billion (ppb). The 1-ppb threshold for evaluating water-quality  
32 impacts from dissolved-aromatic concentrations is based on a conservative biological-  
33 effects level for sublethal exposure to PAH over durations likely to be encountered  
34 during a spill (Appendix C.2.4.3, Toxicity Thresholds of Concern). The water-quality  
35 numerical objective for PAH in the Ocean Plan is 0.0088 ppb averaged over 30 days

1 (SWRCB 2005a). In terms of PAH dose, this is equivalent to an exposure level of 6  
2 ppb-hour, wherein adverse biological effects are expected from either an acute  
3 exposure to a PAH concentration of 6 ppb for one hour, or an exposure to the sublethal  
4 concentrations of 1 ppb for a period longer than six hours.

5 Seafloor sediment quality can be impacted by hydrocarbon contamination when sinking  
6 and sedimentation removes oil constituents from the water column. Sinking and  
7 sedimentation of oil results from sorption on sinking detrital particulates, ingestion of  
8 hydrocarbons by zooplankton, and weathering-induced increases in the specific gravity  
9 of oil droplets. However, major impacts to seafloor sediments from an oil spill are likely  
10 to occur only during periods of high turbidity, for example, during an infrequent major  
11 stormwater-runoff event. Sedimentation of oil becomes significant when ambient  
12 suspended-sediment concentrations exceed 100 milligrams per liter (mg/L). Average  
13 annual transmissivity near the Marine Terminal exceeds 65 percent, which represents a  
14 suspended-solids concentration of only 3.6 mg/L. Consequently, the vast majority of  
15 spills that could occur at or in transit to the Terminal are not likely to significantly impact  
16 subtidal sediment quality over widespread areas. Projected worst-case sediment fates  
17 are high, with as much as 35.9 percent of the spilled hydrocarbon mass settling on  
18 sediments. However, the most heavily impacted sediments lie within the extensive  
19 intertidal zone, where the shallow water depth and intense near-shore mixing promote  
20 deposition and entrainment of oil on and within shoreline sediments.

21 In contrast to shoreline impacts, most marine oil spills do not severely degrade open-  
22 ocean water quality except during, and for a few weeks after, the spill. As previously  
23 described, most of the components of crude oil are insoluble in seawater and, because  
24 the spill floats on the sea surface, impacts to the water column and seafloor are limited.  
25 In addition, the most toxic aromatic hydrocarbons, benzene and toluene, evaporate  
26 quickly as the spill weathers in the marine environment. Thus, mortality of marine  
27 organisms arising from the physical effects of smothering and coating is of greatest  
28 concern from weathered oil on the open ocean, not chemical toxicity.

29 Regarding floating oil, Oil Spill Modeling predicts the fate and effects of oil spilled at and  
30 in transit to the Marine Terminal for a variety of potential spill scenarios. Worst-case  
31 impacts to the sea surface from an oil slick, and to the water column from dissolved  
32 aromatics, are evaluated separately, as are the fates of three different types of  
33 petroleum products: diesel, Arabian light crude, and Napo heavy crude.

1 The worst-case diesel spill of 11,000 bbl at the Marine Terminal would generate a  
2 visible surface slick with a greater than 50 percent probability of extending shoreward  
3 from the Terminal between Marina del Rey and King Harbor. The diesel-oil slick also  
4 has a tangible probability, greater than 10 percent, of spreading offshore toward the  
5 west and impinging on the mainland coast of the Santa Barbara Channel or Northern  
6 Channel Islands, depending on the season. Much of the surface waters within the  
7 northern Southern California Bight (SCB) have at least a small likelihood of  
8 encountering surface slicks from the modeled spill.

9 Visible surface slicks generated by a crude oil spill during offloading at the Terminal  
10 would spread over a geographic footprint similar to that of a diesel spill, but with  
11 reduced encounter probabilities. This is the case even though the maximum crude  
12 volume released in the model was 10 percent larger than the maximum diesel spill.  
13 Because of its reduced gravitational spreading on the sea surface compared to diesel, a  
14 crude-oil spill during winter or spring has little tangible probability of producing a slick  
15 that extends much beyond the confines of Santa Monica Bay.

16 Modeling of surface slicks demonstrates that regardless of spill-origin (pipeline or tanker  
17 vessel), the type of oil spilled, or the meteorological and oceanographic conditions that  
18 prevail at the time of the spill, large-volume spills would produce widespread sheens  
19 with a high likelihood of being observed along the coastline of southern Santa Monica  
20 Bay. Without effective cleanup within two days, there is also a tangible risk that the  
21 slicks would spread well beyond the Bay and adversely affect water quality as far away  
22 as the Santa Barbara Channel. The slicks transported along this northwesterly  
23 trajectory pose a risk of impinging on the largest mainland Area of Special Biological  
24 Significance (ASBS Number 24), which extends from Pt. Dume to the eastern entrance  
25 of the Santa Barbara Channel.

26 With respect to dissolved hydrocarbons, in contrast to the physical, chemical, and  
27 aesthetic water-quality impacts associated with floating oil, impacts associated with  
28 hydrocarbon dissolution are limited to chemical contamination within the water column.  
29 Nevertheless, as with floating oil, the concentration and extent of dissolved-hydrocarbon  
30 contamination are a function of the type of oil spilled, the sea state, and the transport  
31 and mixing of the oil by meteorological and oceanographic processes that prevail at the  
32 time of the spill. Because most other aromatic hydrocarbons evaporate at the sea  
33 surface, PAH is the dissolved hydrocarbon contaminant of greatest concern within the  
34 water column, and, as discussed previously, a water-quality concentration of 1 ppb



1 represents a conservative threshold for biological effects for exposure durations that are  
2 possible with large spills.

3 In contrast to water-quality impacts from floating oil, perceptible dissolution of PAH  
4 within the water column tends to be temporary, localized, and restricted to a specific  
5 combination of spill conditions. The maximum diesel spill from a pipeline at the Marine  
6 Terminal would introduce dissolved aromatic concentrations that exceed the 1 ppb  
7 threshold less than half the time (41 percent) for a range of weather and oceanographic  
8 conditions.

9 During the worst-case scenario for PAH exposure to the water column from a diesel spill  
10 originating in a Terminal pipeline, concentrations of dissolved aromatics greater than 1  
11 ppb were predicted to occur in the nearshore zone, inshore, and downcoast of the of the  
12 spill origin. Dissolved aromatic doses as high as 60 ppb-hour were projected to occur  
13 within a highly localized area during this release scenario. Doses exceeding 6 ppb-  
14 hour, the equivalent of the Ocean Plan's numerical objective, were projected to cover a  
15 nearshore area of 4.2 square miles (10.9 kilometers [km]<sup>2</sup>).

16 Regardless of the low impact probabilities for any given coastal region, a large release  
17 of diesel would probably result in water-column PAH levels somewhere that exceed  
18 many of the criteria listed as significance criteria. In contrast, a crude-oil spill of similar  
19 volume would result in much smaller PAH exposures to the water column. Dispersion  
20 and dissolution of PAH into the water column is initially limited by crude oil's higher  
21 viscosity and later by its tendency to emulsify, which further limits PAH loading to the  
22 water column because of the associated increase in viscosity and buoyancy of the  
23 surface slick. As a result, spills of Arabian light crude would induce PAH concentrations  
24 exceeding 1 ppb only half as often as diesel spills, and none of the modeled Napo  
25 heavy crude spills generated significant dissolved PAH concentrations within the water  
26 column.

27 Nevertheless, modeling of PAH dissolution into the water column demonstrates that  
28 large-volume diesel spills near the coast have a high likelihood of significantly impacting  
29 nearshore water masses, both along the coastline of southern Santa Monica Bay and  
30 near the rocky shoreline of the Palos Verdes Peninsula. This is true regardless of spill  
31 origin (pipeline or tanker vessel) or the meteorological and oceanographic conditions  
32 that prevail at the time of the spill. Without effective cleanup within a week, there is also  
33 a tangible risk that coastal waters within the western Santa Barbara Channel would  
34 experience deleterious PAH doses, including areas within the Channel Islands National

1 Marine Sanctuary (CINMS) and ASBS Number 24. Diesel spills farther offshore during  
2 transit to the shipping lanes, and spills of crude oil, particularly heavy crude, are less  
3 likely to generate excessive doses of PAH contaminants within the water column.

4 Implementing **MMs SSR-2a through SSR-2k** would reduce the frequency and impacts  
5 of spills by decreasing detection times and increasing response capabilities. This  
6 process shall occur within one year of lease approval and reports submitted to CSLC  
7 staff annually thereafter.

8 Implementing these mitigation measures would reduce the likelihood and volume of an  
9 accidental oil spill, along with its attendant impacts to marine water and sediment  
10 quality. Ensuring that vacuum-leak-detection systems are operational (**MM SSR-2a**),  
11 that pipeline testing accompanies all vessel and barge loading/unloading operations and  
12 that a barge with sufficient boom is onsite (**MM SSR-2b**) will provide for more reliable  
13 detection of smaller pipeline leaks and a faster response time at the Marine Terminal in  
14 the event of an accident that results in a spill. Similarly, more accurate and frequent  
15 pipeline flow measurements (**MM SSR-2d**) could substantially reduce response time to  
16 a pipeline leak during cargo transfer, especially one that is not apparent on the sea  
17 surface during periods of limited visibility. Conducting and reporting of external visual  
18 and internal smart-pig inspections, along with increased attention to cathodic protection  
19 systems, would ensure that the pipelines are reliable (**MMs SSR-2f and SSR-2k**).  
20 Although a leak from a pipeline within the onshore portion of the Marine Terminal is  
21 unlikely to reach the shoreline and impact marine water quality, constructing berms (**MM**  
22 **SSR-2j**) and implementing a reliable motor-operated-valve control system (**MM SSR-**  
23 **2h**) would reduce the frequency and volume of potential onshore spills, thereby  
24 reducing the likelihood that the spill would reach the surfzone or impact sediments.

25 Spills from tanker vessels could be reduced by accelerating the use of double-hulled  
26 vessels (**MM SSR-2e**) and by implementing methods to detect leaks from bow tubes  
27 and thrusters (**MM SSR-2g**). The likelihood of spills from a tanker vessel collision or  
28 allision in transit to the Marine Terminal would be reduced if it all vessels were equipped  
29 with Automatic Identification System shipboard equipment that transmits the vessel's  
30 exact position to the Los Angeles-Long Beach VTIS for monitoring (**MM SSR-2i**).

31 Marine water-quality impacts associated with the increased risk of accidental oil spills  
32 are categorized as significant (Class I) because the proposed mitigation measures  
33 would not be completely effective in reducing the significant risk of a spill, nor would  
34 they adequately eliminate the significant effect of a large spill on marine resources. A

1 spill of more than a few barrels would violate many of the water-quality standards and  
2 have a deleterious effect on the marine environment and biota. Such a spill would  
3 generate visible surface sheens, significantly reduce the penetration of natural light,  
4 reduce dissolved oxygen, degrade indigenous biota, and result in hydrocarbon  
5 contamination within the water column and marine sediments. The duration and area of  
6 the impact would be largely dictated by the size and location of the spill and various  
7 physical conditions of the sea at the time of the spill. Impacts would last from days to  
8 weeks and extend for tens of miles.

9 Regarding spill response, mitigation of water-quality impacts from a major marine oil  
10 spill is largely a function of the efficacy of the spill response measures. The  
11 effectiveness of spill cleanup measures is dependent on the response time, availability,  
12 and type of equipment, size of the spill, as well as the weather and sea state during the  
13 spill. Only some of these aspects are within the control of the spill-response team.

14 In addition, some oil-spill countermeasures, such as the use of dispersants, have water-  
15 quality impacts of their own, including the introduction of chemical contaminants and  
16 increased PAH dose within the water column. Because there are limitations to thorough  
17 containment and cleanup of an offshore oil spill, potentially significant impacts to water  
18 quality remain, regardless of the capacity and responsiveness of the spill-cleanup  
19 infrastructure.

20 Legal requirements for spill-contingency planning, and the additional mitigation  
21 measures identified above, serve to ameliorate the likelihood and severity of spills  
22 associated with the Project. However, no feasible mitigation would eliminate significant  
23 impacts to water quality from most additional accidental oil spills that could occur  
24 because of a potential increase in vessel calls at the Marine Terminal. Reasonable  
25 worst-case spill volumes would generate widespread slicks and localized toxic PAH  
26 doses to the water column well in excess of the applicable significance criteria. Spill  
27 containment, recovery, and other countermeasures may not be timely enough or  
28 comprehensive enough to reduce potential water-quality impacts below the significance  
29 thresholds. Under certain conditions, contamination could spread into sensitive coastal  
30 regions, including the CINMS and its associated reserves, ASBS Number 24 west of  
31 Point Dume, and the five critical coastal areas that lie along the central and northern  
32 reaches of the Santa Monica Bay coastline. Thus, the potential increase in oil spills that  
33 could occur as a result of the proposed Project would generate significant and  
34 unavoidable impacts to marine water quality. Impacts to water quality from an oil spill  
35 would remain significant until oil has been eliminated from the water surface. Significant

1 water-quality impacts from toxic concentrations of dissolved aromatic compounds would  
 2 last until PAH compounds dissipate from the water column, which is projected to occur  
 3 over periods of several hours to a day.

4 **Summary.** This impact remains potentially significant following application of all feasible  
 5 mitigation.

6 **CEQA FINDING No. WSQ-2**

EIR Section 4.2, WATER AND SEDIMENT QUALITY		<u>Class</u>
Impact No.:	<b>WSQ-2: Disturbance of Seafloor Sediments</b>	<b>II</b>
Finding(s):	(1) Changes or alterations have been required in, or incorporated into, the Project that avoid or substantially lessen the significant environmental effect as identified in the Final EIR.	

7 **FACTS SUPPORTING THE FINDING(S)**

8 Turbidity and contaminant concentrations within the water column could increase from  
 9 seafloor sediments that are resuspended by propeller wash or the maintenance and  
 10 replacement of mooring equipment and pipelines. More than 90 percent of the surficial  
 11 sediments within Santa Monica Bay contain contaminants deposited by point-source  
 12 discharges over the last century. These legacy pollutants are largely dichlorodiphenyl-  
 13 trichloroethane (DDT) and polychlorinated biphenyls (PCBs), although metals, other  
 14 pesticides, and hydrocarbons also have low water-solubility that causes them to adhere  
 15 to particulate matter and eventually settle to the bottom of the Bay.

16 The Project's offshore activities could disrupt the Bay's sediments, thereby dispersing  
 17 contaminants within the water column and increasing their bioavailability. Even if the  
 18 resuspended sediments are not contaminated, they could temporarily increase water-  
 19 column turbidity and reduce the penetration of ambient light, resulting in a possible  
 20 exception to the Ocean Plan's narrative objective for water clarity. However, National  
 21 Pollutant Discharge Elimination Permit (NPDES) monitoring of seafloor sediments  
 22 below much of the Marine Terminal indicates that the sediments are largely  
 23 uncontaminated compared to other areas of the Bay, and that their physical properties  
 24 would result in only temporary and localized turbidity increases.

25 Much of the seafloor shoreward of the Terminal Berths is regularly monitored as part of  
 26 the requirements in the NPDES discharge permit issued to the Refinery. Results from  
 27 this long-term monitoring program demonstrate that sediments at benthic-monitoring  
 28 Station RW16, which is closest to the berths, have contaminant concentrations below  
 29 levels of biological or regulatory concern. A decade-long sediment-chemistry record

1 shows that trace-metal concentrations at this site were generally below mean  
2 concentrations found within sediments throughout the SCB and well below sediment-  
3 quality guidelines that would characterize the sediments as toxic to marine organisms.  
4 Similarly, no detectable concentrations of synthetic organic contaminants, including  
5 DDT, PCB, and PAH congeners, were found within recent sediment samples collected  
6 at any of the benthic-monitoring stations.

7 Nevertheless, an elevated mercury concentration was measured at Station RW6,  
8 inshore of the Terminal berths, in 2007. If nothing else, the occurrence of this  
9 anomalous measurement suggests that sediment contaminant concentrations can vary  
10 significantly over time within the confines of the Marine Terminal. This, coupled with the  
11 fact that contaminant concentrations in sediments beneath the Terminal berths have not  
12 been measured, suggests that additional sediment sampling and analysis is warranted  
13 as part of the proposed Project (see **MM SSR-3**) or when curved sections of the Berth 4  
14 pipeline are replaced to allow the passage of smart pigs (**MM SSR-2f**). With the  
15 exception of pipeline repair, replacement, or repositioning, offshore sediment-disturbing  
16 activities associated with the Project are most likely to occur beneath the Terminal  
17 berths, for example, from relocating the mooring anchors or pipeline end-manifolds.

18 Investigation of sediment contaminant concentrations beneath the Terminal berths is  
19 also reasonable because the seafloor has experienced substantial scour from tanker  
20 propeller wash, especially beneath Berth 4. The Terminal Operations Manual restricts  
21 use of tanker-vessel propellers while moored, except for turning by jacking gear. The  
22 Mooring Master gives clearance to turn the propeller for departure after the transfer  
23 hose is disengaged and returned to sea. Nevertheless, during mooring and unmooring,  
24 propeller wash has excavated approximately 0.5 million cubic yards (388,277.4 meter  
25 [m]<sup>3</sup>) of sediment from the seafloor near the berths.

26 Sediment resuspension during mooring and unmooring operations could impact water  
27 quality in two ways: by increasing turbidity and by mobilizing any contaminants that  
28 reside within sediments into the water column. Sediment quality could also be affected  
29 if the suspended sediments were re-deposited in an area with less contamination.  
30 However, it is unclear whether the Project would result in additional erosion beyond  
31 what has already occurred. Although an increase in vessel calls might be expected, the  
32 additional vessels are likely to be smaller and less prone to erode seafloor sediments  
33 with propeller wash. Reduced scour from smaller tankers explains the existing  
34 difference in erosional footprints beneath the two berths. Berth 3 accommodates  
35 smaller vessels, between 8,000 and 123,000 DWT, whereas the vessels that call on

1 Berth 4 are generally larger, from 35,000 to 188,000 DWT. Largely because of a much  
2 deeper scour depth, the volume of excavated sediment beneath Berth 4 is six times  
3 greater than Berth 3.

4 Although increased seafloor scour may not result from the Project, it could induce scour  
5 in a different location, where sediment contamination also differs. Relocation of the  
6 scour pits could arise because of differences in the position of a shorter vessel's  
7 propellers relative to the berths or if moorings are relocated. Perceptible changes in the  
8 seafloor beneath the berths already occur, as is apparent from the differences observed  
9 in high-resolution bathymetry documented by period surveys (Fugro 2004, 2007).

10 While mobilization of contaminated sediments, either from propeller scour or from  
11 pipeline and mooring maintenance, represents a potentially significant water-quality  
12 impact, impacts from increases in turbidity are likely to be less significant. Turbidity  
13 increases from the Project activities will be localized and temporary. Because seafloor  
14 sediments within the Marine Terminal consist of well-sorted sands, nearly all suspended  
15 particulates would settle out of the water column in less than 1.5 hours. During that  
16 time, suspended particulates could be transported up to 1.5 miles by the daily peak tidal  
17 flow. However, any initial turbidity increase would become imperceptible long before  
18 the last sediment particle settles on the seafloor. This is especially true because the  
19 transport is likely to parallel the shoreline, where ambient seawater clarity is naturally  
20 lower and far more variable than in the center of Santa Monica Bay.

21 **MM SSR-3 (Sampling Program for Sediments Within the Proposed Project)**  
22 requires sampling and chemical analysis of surficial sediments likely to be disturbed by  
23 Project activities and, if contamination is found, limiting their disturbance.

24 **MM WSQ-2 (Sediment Sampling Within Scour Areas)** requires the Applicant to  
25 chemically analyze sediment samples collected from within the propeller-wash scour  
26 areas beneath Berths 3 and 4; if contaminant concentrations exceed biological effects  
27 thresholds, the Applicant shall remediate the contamination or move the Berth to  
28 uncontaminated areas. The field sampling and analysis program shall be performed at  
29 least once for the existing berth locations and written reports shall be submitted to  
30 CSLC staff in accordance with **MM SSR-3** 60 days prior to the start of any construction  
31 and shall be ongoing during construction (as applicable). Additional sediment sampling,  
32 analysis, and reporting shall be conducted within projected scour areas whenever the  
33 berths are relocated more than 500 feet (152 m) from their present locations.

1 Site-specific sediment analysis and limiting the disturbance of contaminated sediments  
 2 will reduce or eliminate mobilization of the contaminants into the water column.  
 3 Identifying areas that could potentially contain contaminated sediments, determining the  
 4 levels of contamination within those sediments, and avoiding their disturbance or  
 5 removal altogether would prevent the Project's activities from spreading those  
 6 contaminants, leaving little or no impact from legacy contaminants. Degradation of  
 7 water quality could still arise from increased turbidity, but those impacts would be  
 8 temporary and localized, and affect coastal water clarity to a much smaller degree than  
 9 naturally occurring turbidity plumes that arise from wave-induced resuspension,  
 10 phytoplanktonic blooms, and stormwater outflow. By applying mitigation to prevent the  
 11 spread of legacy contamination within sediments, the Project's impacts resulting from  
 12 seafloor disturbance can be reduced to a level of insignificance.

13 **Summary.** With the mitigation described above, the impact is reduced to a less than  
 14 significant level.

### 15 **CEQA FINDING No. BIO-1**

EIR Section 4.3, BIOLOGICAL RESOURCES		<u>Class</u>
Impact No.:	<b>BIO-1: Oil Spill Impacts to Marine Biological Resources</b>	<b>I</b>
Finding(s):	(1) Changes or alterations have been required in, or incorporated into, the Project that avoid or substantially lessen the significant environmental effect as identified in the Final EIR.  (3) Specific economic, legal, social, technological or other considerations, including provision of employment opportunities for highly trained workers, make infeasible the mitigation measures or project alternatives identified in the Final EIR.	

### 16 **FACTS SUPPORTING THE FINDING(S)**

17 An accidental discharge of petroleum hydrocarbons into marine waters would adversely  
 18 affect biological resources, including increased exposure risks and impacts to biota and  
 19 habitats from both the spill, and cleanup and remediation activities. Oil spills to the  
 20 marine environment have the potential to significantly impact many components of the  
 21 ecosystems within Santa Monica Bay and the SCB, in part because they can spread  
 22 rapidly over great distances, and are difficult to detect and cleanup.

23 The extent to which an oil spill can inflict long-term damage on biological communities  
 24 depends on a variety of factors including the size and location of the spill, and chemical  
 25 composition of the material involved, as well as ambient environmental conditions like  
 26 weather and sea state. Small leaks or spills that could be contained offshore and

1 remediated quickly would likely have minor or negligible impacts on biological  
2 resources. In contrast, large spills, such as pipeline or vessel ruptures, would  
3 substantially increase the potential for long-term impacts on biological resources.  
4 Impacts to biological resources would be particularly significant if spills were to enter  
5 estuaries, or contact shorelines where wetland habitat or critical habitat for sensitive  
6 species occurs.

7 Aquatic biota are primarily exposed to dissolved hydrocarbons from oil, although  
8 microdroplets of oil dispersed in the water may also affect organisms. The toxicity of oil  
9 depends on exposure; solutions of soluble aromatic compounds in crude oil (i.e., 1- to  
10 3-ring aromatics) are generally toxic to marine organisms at concentrations of 0.005 to  
11 100 parts per million (ppm), depending on the mixture of compounds in the source oil  
12 and dissolved into the water. Sensitivity to oil hydrocarbons varies by species and life  
13 history stages (French McCay 2002).

14 Oil represents a physical as well as a chemical hazard to benthic organisms, with  
15 impacts occurring through both physical smothering and hydrocarbon toxicity. Sessile  
16 species, such as barnacles, may be smothered while mobile animals, such as  
17 amphipods, may be immobilized and glued to the substrate or trapped in surface slicks  
18 in tidepools. In addition the potential severity of oil spill impacts to benthic organisms  
19 also varies according to the degree of weathering of the oil. Fresh, unweathered oil  
20 contains higher amounts of the more-toxic aromatic hydrocarbons that may be readily  
21 accumulated by benthic organisms. Hence, the potential impacts of spilled oil to benthic  
22 communities are considered to be significant.

23 The likelihood of benthic sediments within the subtidal zone becoming contaminated is  
24 dependent upon wave/tidal action. If wave/tidal action is substantial, then contaminated  
25 sediments, including planktonic fecal pellets, are less likely to settle out. However, in  
26 estuaries or the semi-enclosed Ballona Lagoon with limited wave/tidal action, it is more  
27 likely that contaminated sediments will accumulate and persist. Generally, impacts  
28 would be expected to be greatest in shallow waters (2 to 20 m), as exposure in deeper  
29 waters has been found to be minimal (e.g., the *North Cape* spill, French McCay 2003).

30 The severity and duration of impacts to the intertidal biota are, to a large part, functions  
31 of the biological and geomorphologic characteristic of the shoreline habitat. For  
32 example, Hancock hypothesized (1977) that organisms in the upper intertidal areas  
33 where the oil dries rapidly are more apt to be affected by physical effects of oil, such as  
34 smothering, whereas organisms in the lower intertidal are more exposed to the chemical



1 toxic effects of the liquid petroleum and degradation compounds. For example,  
2 following the 1969 Santa Barbara oil spill, breeding rates in lower intertidal organisms  
3 *Pollicipes polymerus* (gooseneck barnacle) and *Mytilus californianus* (a mussel) were  
4 reduced, while reproductive rates in upper intertidal barnacles *Chthamalus fissus* and  
5 *Balanus glandula* (white acorn barnacle) were unaffected (Straughan 1971, Foster et al.  
6 1971, Anderson et al. 1993).

7 Shoreline types in the immediate Project area consist primarily of exposed medium to  
8 coarse-grained sand beaches with limited areas of rocky intertidal habitat. Wave-cut  
9 platforms occur along the coast from Point Dume to Malibu Point and in the southern  
10 portion of the Santa Monica Bay between Flat Rock and Point Fermin. Because wave-  
11 cut platforms often have tide pool areas that are exposed during low tides, this habitat  
12 also contains plants and animals common to exposed wave-cut cliff tide pools (CDFG  
13 OSPR 1993). The exposed rocky intertidal is characterized by strong waves that  
14 restrict the growth of plants.

15 Similarly, wave-cut cliffs or seawalls are found along the shoreline from Point Dume to  
16 Malibu Point and from King Harbor to Point Fermin. This type of habitat provides  
17 substrate for the complex intertidal and shallow subtidal algal and invertebrate  
18 communities that include abalone, limpets, mussels, and snails. Exposed beach piers  
19 are considered to have a low sensitivity to oiling, although biota would be damaged or  
20 killed under heavy accumulations of oil (CDFG OSPR 1993). Both these habitats have  
21 high wave action that generally reduces the possibility of oil stranding and aids in its  
22 removal by natural processes.

23 The subtidal benthos of nearshore areas in the Santa Monica Bay is dominated by small  
24 infaunal invertebrates, particularly polychaete worms and crustaceans. An oil spill that  
25 results in high concentrations of dissolved hydrocarbons in the water and/or the  
26 incorporation of oil into the sediments would likely result in a species composition shift  
27 to invasive and opportunistic benthic fauna. It is likely that an oil spill would selectively  
28 impact more sensitive benthic species, such as filter feeding amphipods. This was, in  
29 fact, observed in the 2003 *North Cape* spill (French McCay 2003). An oil spill within  
30 Santa Monica Bay nearshore and coastal wetlands, which would occur under most of  
31 the prevailing conditions evaluated, would have significant impacts (Class I) to the soft-  
32 bottom subtidal benthos.

33 Laboratory studies, field enclosure studies, and field studies conducted during oil spills  
34 have shown that oil spills have measurable effects upon marine phytoplankton and

1 zooplankton. Impacts to phytoplankton include mortality, reduced growth, and reduced  
2 photosynthesis, but will vary with respect to species present in the water column, the  
3 time of the year, and the chemical composition of the oil spilled. Oil spill impacts to  
4 plankton in semi-enclosed systems, including estuaries and wetlands would be  
5 expected to be significant.

6 The majority of fish data regarding oil effects have been obtained in the laboratory.  
7 Field data generally consist of reports on fish kills and some measurements of sublethal  
8 effects. Field data regarding effects other than massive fish kills are extremely difficult  
9 to obtain because of the difficulty in quantitatively sampling fish populations. In  
10 laboratory studies, typical responses to toxic hydrocarbon concentrations include a brief  
11 period of increased activity, followed by reduced activity, twitching, narcosis, and  
12 eventual death (NRC 1985). Sublethal effects include histological (tissue and cell)  
13 damage, altered physiological and metabolic patterns, decreased growth and  
14 reproduction, and vulnerability to disease (NRC 1985). Among fishes, benthic species  
15 are more sensitive than pelagic species, and intertidal species are the most tolerant  
16 (Rice et al. 1979). In general, early life stages of fishes, such as embryos and larvae,  
17 are more sensitive to petroleum hydrocarbons than later life stages.

18 Adult fish, due to their mobility, may be able to avoid or minimize exposure to spilled oil.  
19 However, there is no conclusive evidence that fish will avoid spilled oil (NRC 1985).  
20 Experiments with herring and cod larvae show that neither species actively avoided  
21 experimental surface slicks but instead reentered them (Wells 1982). Egg and larval  
22 stages would also not be able to avoid exposure to spilled oil. Because fish species can  
23 be economically important and because long-term loss can result from an oil spill,  
24 impacts to fish are considered to be significant.

25 Oil spills pose a significant threat to marine birds. Due to the migratory nature of many  
26 bird species, the severity of oil spill impacts on marine birds would depend on the time  
27 of the year, the species present, and their numbers. According to Holmes and  
28 Cronshaw (1977), these factors accounted for the relatively low number of marine birds  
29 (3,600) that were killed during the 1969 Santa Barbara oil spill.

30 Impacts to marine birds from a large oil spill in the vicinity of the Project area are  
31 considered significant. Specifically, for the modeled Marine Terminal oil spill scenarios  
32 (Appendix C), spills to the California mainland could result in significant impacts to  
33 marine birds, because conditions are such that the oil sweeps along the shore in  
34 shallow waters where nearshore species such as gulls, loons, grebes, and scoters are

1 abundant. Because of the widespread distribution of waterfowl, an oil spill from October  
2 through about April would probably contact some portion of the population. Santa  
3 Monica Bay nearshore areas and coastal wetlands are used as critical feeding ground  
4 by several thousand waterfowl from late fall through spring. Substantial mortality of  
5 wintering waterfowl or loss of essential habitat would likely result from oil spills and  
6 would be a significant impact.

7 Marine mammals that could be impacted by an oil spill include cetaceans (whales and  
8 dolphins), pinnipeds (seals), and fissipeds (sea otters). Animals that are unable to  
9 avoid contact with oil could be impacted by fouling, inhalation, or ingestion that could  
10 result in sublethal or lethal effects.

11 It is unlikely that oil spills would substantially threaten cetaceans (NRC 1985).  
12 However, a massive oil spill could result in fouling of the baleen, toxicity from ingestion,  
13 respiratory difficulties, and irritation of membranes that contact oil. Although some  
14 observations suggest that cetaceans would avoid surfacing in oil slicks by staying  
15 submerged longer, other observations suggest that some cetaceans may not avoid oil-  
16 covered waters (NRC 1985). Oil does not tend to cling to cetacean skin as it does to  
17 the pelage (hair) of other marine mammal species. Should an oil spill occur in the  
18 Project area, the species that would most likely be impacted, depending on the time of  
19 year, are the gray, blue, humpback, and fin whales. Blue, humpback, and fin whales are  
20 presently listed as endangered species.

21 Although seals apparently have the ability to detect and avoid oil slicks, Cowell (1979)  
22 reported that breeding seals swam through oil to reach rookery beaches during the  
23 breeding season. Geraci and Smith (1977) reported that surface contact with oil has a  
24 much greater impact on seals than absorption of the petroleum. In controlled  
25 experiments, seals that were exposed to floating oil developed reversible eye damage  
26 (in the wild, “reversible” eye damage could significantly affect an animal’s ability to  
27 function). The Project area is in a foraging area for pinnipeds (e.g., California sea  
28 lions). Oil-spill trajectory analyses indicate that oil released from a spill in the Project  
29 area will almost certainly come ashore, exposing adults and subadults to potentially  
30 long-term lethal and sublethal effects.

31 Sea otters, a threatened species, have steadily increased in numbers in the area from  
32 Purisima Point to Point Conception and have extended their range eastward. A  
33 breeding colony now also resides in the Purisima Point region. An oil spill, should one  
34 occur, has the potential to impact a high number of sea otters. After sea otters’

1 exposure to oil, death usually results from either an increase in metabolic rate,  
2 hypothermia, or inhalation of volatile vapors (Geraci and Williams 1990).

3 In summary, the marine mammal species that occur in the Project area exhibit varying  
4 degrees of vulnerability to oil spills. Impacts can be caused either by oil contact or by  
5 ingestion. There is evidence that cetacean species may avoid contact with oil at sea;  
6 however, pinniped species and sea otters could potentially suffer lethal and long-term  
7 sublethal effects resulting in significant impacts. Onshore cleanup activities, depending  
8 on location, could disrupt pinniped haul-out and rookery areas and could also result in  
9 significant impacts, particularly if a spill should reach the Channel Islands. As a result,  
10 impacts to marine mammals are considered to be significant.

11 Oil spills can adversely affect marine turtles by toxic external contact, toxic ingestion or  
12 blockage of the digestive tract, disruption of salt gland function, asphyxiation, and  
13 displacement from preferred habitats (Vargo et al. 1986, Lutz and Lutcavage 1989).  
14 Turtles may become entrapped by tar and oil slicks and rendered immobile (Witham  
15 1978, Plotkin and Amos 1988). Small juvenile turtles are particularly vulnerable to  
16 contacting or ingesting oil because the currents that concentrate oil spills also form the  
17 debris mats in which they are found (Carr 1980, Collard and Ogren 1990). Contact with  
18 oil may not cause direct or immediate death, but cumulative sublethal effects, such as  
19 salt gland disruption or liver impairment, could impair a marine turtle's ability to function  
20 effectively in the marine environment (Vargo et al. 1986, Lutz and Lutcavage 1989).

21 Although marine turtles are not commonly encountered in the area of the proposed  
22 Project, oil spill impacts to marine turtles are considered to be adverse and potentially  
23 significant (Class II) because of their threatened and endangered status.

24 Areas of Special Biological Significance (ASBS) are areas that have been recognized  
25 as biologically important and given a level of protection indicating that damage causing  
26 or contributing to a measurable change in function in these areas represents a  
27 significant impact. Impacts that result in the oiling of the nearshore and shoreline  
28 habitat in these areas have the potential to change the functionality of these areas. In  
29 addition, other sensitive areas are known to occur throughout the SCB. Many, but not  
30 all, are included with the ASBS program or may be protected by State or local  
31 regulations. These areas may include specialized communities or habitat that supports  
32 the presence of marine mammals, birds, or endangered species. Impacts to ASBS and  
33 other sensitive habitats from spills at the Marine Terminal are likely to be significant.

1 Nine ASBS, one within northern Santa Monica Bay, and eight located along nearshore  
2 habitats of San Miguel, Santa Rosa, Santa Cruz, Anacapa, Santa Barbara and San  
3 Nicolas Islands have a potential of incurring significant impacts from an oil spill at or in  
4 transit to/from the Marine Terminal. This impact within the ASBS would be significant.  
5 Similar impacts were determined for the worst case diesel spill scenario for the islands,  
6 as well as impacts to areas in the southern Santa Monica Bay where kelp beds occur.  
7 For the worst case diesel spill scenario for the water column, the islands are not  
8 impacted; however, much of the coastline of southern Santa Monica Bay is estimated to  
9 be covered with oil that exceeds 100 g/m<sup>2</sup>, the model shows impacts to the shoreline.  
10 These impacts would be potentially significant. Worst case spill impacts to the marine  
11 environment from both light crude and heavy crude spills show that impacts to the  
12 ASBS in these scenarios would be significant.

13 Mitigation measures contained in the site Marine Terminal Operations Manual (MTO),  
14 the Spill Prevention, Control and Countermeasure (SPCC) Plan, and the Oil Spill  
15 Contingency Response Plan (OSCRP) (Chevron 2003) and the Area Contingency Plan  
16 (ACP) reduce the potential significant impacts on biological resources from a Marine  
17 Terminal operations oil spill by applying five levels of mitigation: (1) prevention; (2)  
18 containment; (3) avoidance of sensitive resources; (4) cleanup and rehabilitation of oiled  
19 areas; and (5) restoration and/or compensation for damaged resources and habitat.  
20 **MM BIO-1a (Update Oil Spill Contingency Plan to Reflect Project Changes)**  
21 addresses how the Applicant will be prepared to respond to all potential oil spills and  
22 spill scenarios that could be generated by the proposed Project, thereby minimizing  
23 potential adverse impacts. Timely detection and response to oil spills greatly affect the  
24 extent and severity of the environmental impacts of oil spills.

25 Similarly, **MM SSR-2** provides improved oil spill detection, response, and containment  
26 measures. With implementation of that measure, the risk to the marine biological  
27 resources may be further reduced.

28 **MM BIO-1b (Vessels that Call on Marine Terminal Shall Implement Their Own Oil**  
29 **Spill Response Plan)** addresses the need for operators of the individual vessels using  
30 the Marine Terminal to incorporate oil spill response measures to help reduce the extent  
31 and severity of the environmental impacts in the event of an oil spill during transit to and  
32 from the Marine Terminal.

33 Although complete containment and cleanup of a large oil spill at sea is nearly  
34 impossible, mitigation of biological impacts from such a spill is largely a function of the

1 efficacy of the spill-response measures and ambient conditions. The effectiveness of  
 2 containment and spill cleanup measures is dependent on the response time, availability  
 3 and type of equipment, type of oil spilled, volume of the spill, and the weather and sea  
 4 state (e.g., swells, wind waves, chop) during the spill. Only some of these aspects are  
 5 within the control of the spill-response team.

6 In addition, many oil spill response and cleanup measures, such as the use of  
 7 dispersants or the pressure washing of shorelines, have impacts of their own. For  
 8 example, pressure washing of intertidal areas following the Exxon Valdez spill resulted  
 9 in alterations to the grainsize distribution within these sediments, which influenced the  
 10 recovery of the intertidal benthic community. Similarly, the use of dispersants, although  
 11 they may help to break up a spill, may result in their own toxicity impacts to biota.

12 With respect to wind-wave conditions, the containment effectiveness of booms begins to  
 13 decrease at a significant wave height of two feet (0.6 m). Above two feet (0.6 m),  
 14 booms and skimmers are rendered ineffective; however, it is likely that in that sea state,  
 15 a slick would be dispersed and mixed into the water column. For long-period swell  
 16 conditions, booms and skimmers can retain effectiveness in wave heights greater than  
 17 two feet (0.6 m). High winds can cause some type of booms to lie over, allowing oil to  
 18 splash and flow over the boom. High winds can also affect the deployment or shape of  
 19 the deployment and, thus, the containment effectiveness of the boom.

20 Because there are limitations to thorough containment and cleanup of an offshore oil  
 21 spill, significant impacts (Class I) remain for benthic organisms, intertidal communities,  
 22 marine mammals, marine turtles, and marine and shore birds.

23 **Summary.** This impact remains potentially significant following application of all feasible  
 24 mitigation.

25 **CEQA FINDING No. BIO-2**

EIR Section 4.3, BIOLOGICAL RESOURCES		<u>Class</u>
Impact No.:	BIO-2: Oil Spill Impacts to Commercial and Recreational Fishing	<b>I</b>
Finding(s):	(1) Changes or alterations have been required in, or incorporated into, the Project that avoid or substantially lessen the significant environmental effect as identified in the Final EIR.  (3) Specific economic, legal, social, technological or other considerations, including provision of employment opportunities for highly trained workers, make infeasible the mitigation measures or project alternatives identified in the Final EIR.	

**1 FACTS SUPPORTING THE FINDING(S)**

2 Accidental discharge of petroleum hydrocarbons into marine waters would adversely  
3 affect commercial and recreational fishing.

4 A wide variety of fish and shellfish species are commercially harvested in the Project  
5 area. As described in Impact BIO-1, biota residing in the intertidal and shallow subtidal  
6 habitat are particularly vulnerable to oil spills. For example, mass mortalities of  
7 invertebrates, such as sea urchins, abalone, and lobsters, were reported following the  
8 *Tampico* spill in Baja California (North et al. 1964).

9 The degree of oiling and the oil spill impacts depend on several factors, such as the  
10 location of the spill, volume and type of oil, amount of weathering, evaporation,  
11 dispersion of oil into the water column or shoreline, and amount of oil that is contained  
12 and cleaned immediately after a spill. Although large spills (e.g., greater than 2,000 bbl  
13 [318 m<sup>3</sup>]) are rare, the Santa Barbara oil spill of 1969 was estimated at 80,900 bbl  
14 (12,862 m<sup>3</sup>) (MMS 2001). The spill from the rupture of the Torch Pedernales pipeline  
15 was estimated at 163 to 1,242+ bbl (26 to 197+ m<sup>3</sup>) (Santa Barbara County 2001b).  
16 While the probability for oil contacting and fouling the shoreline or shallow subtidal  
17 areas where commercial or recreational species are harvested is low, it can occur  
18 nevertheless. Additionally, although contaminated shorelines may be cleaned, in some  
19 instances, depending on substrate type, oil may persist in sediments for several years.

20 Oil spill impacts to commercial and recreational fisheries in the intertidal environment or  
21 shallow subtidal areas may be long lasting and can result in loss of areas for most, if not  
22 all, of a harvesting season. Hence, impacts to commercial or recreational fishing in  
23 intertidal or shallow subtidal areas from a major spill are considered to be significant.

24 Adult fish, due to their mobility, may be able to avoid or minimize exposure to spilled oil.  
25 However, there is no conclusive evidence that fish will avoid spilled oil (NRC 1985).  
26 Egg and larval stages would also not be able to avoid exposure to spilled oil. Because  
27 losses to commercial and recreational fish resources and losses due to closure of  
28 fishing areas for most or all of a fishing season can occur, impacts to commercial and  
29 recreational fishing from oil spills are considered to be significant. Fish harvested from  
30 contaminated areas may also be reduced in value, and fishing gear can be damaged  
31 due to oil fouling, causing additional significant impacts.

32 In addition to **MMs BIO-1a and BIO-1b**, implementing **MMs SSR-2a through SSR-2k**  
33 would reduce the likelihood and consequences of a potential oil spill on fisheries. These  
34 latter measures would provide improved oil spill prevention, detection and response

1 capabilities. With implementation of these measures, the risk to the marine environment  
 2 and impacts to commercial and recreational fishing may be reduced, but not eliminated.

3 **Summary.** This impact remains potentially significant following application of all feasible  
 4 mitigation.

5 **CEQA FINDING No. BIO-3**

EIR Section 4.3, BIOLOGICAL RESOURCES		<u>Class</u>
Impact No.:	<b>BIO-3: Vessel Traffic and Marine Construction Impacts to Biological Resources</b>	<b>II</b>
Finding(s):	(1) Changes or alterations have been required in, or incorporated into, the Project that avoid or substantially lessen the significant environmental effect as identified in the Final EIR.	

6 **FACTS SUPPORTING THE FINDING(S)**

7 Noise from vessel traffic can mask reception capabilities and startle or injure marine  
 8 species, while entanglement or collisions with vessels can injure or kill protected  
 9 species.

10 Over the proposed Project lifetime, vessel calls to the Marine Terminal could potentially  
 11 increase above current operating conditions. Although this increase would occur  
 12 gradually over the length of the 30-year lease, the potential increase over baseline  
 13 conditions would result in approximately 487 vessel calls per year to the Marine  
 14 Terminal by the end of the lease period. Traffic increases would heighten the probability  
 15 of vessel collisions with marine animals and result in an overall increase in background  
 16 marine noise levels. If impacts to marine mammals or turtles occur from increases in  
 17 vessel traffic, they would be significant because several marine mammal species and all  
 18 four of the marine turtles known to inhabit the region are protected under the  
 19 Endangered Species Act, while all marine mammal species are granted additional  
 20 protection under the Marine Mammal Protection Act of 1972 (Class I). Repair and  
 21 replacement of pipelines to the Marine Terminal could also impact foraging whales.

22 Noise produced by vessel traffic, such as tankers traveling to and from the Marine  
 23 Terminal, represents one of the most pervasive forms of human-made noise in the  
 24 ocean (McCauley 1994, Richardson et al. 1995) and, in areas of high shipping density,  
 25 produces a nondescript low frequency noise (< 500 Hz). Vessel sound levels and  
 26 frequency characteristics are roughly related to ship size and speed, wherein the  
 27 dominant sound source is propeller cavitation.



1 In general, pinnipeds and odontocetes tend to be tolerant of vessels. The level of  
2 avoidance of baleen whales to vessels appears to be related to the speed and direction  
3 of approaching vessels (Richardson et al. 1995). Whales seem most responsive when  
4 the sound level is increasing or when a noise source first starts up, such as during a  
5 brief playback experiment or when migrating whales are swimming toward a noise  
6 source. The limited available data suggest that stationary industrial activities producing  
7 continuous noise result in less dramatic reactions by cetaceans than do moving sound  
8 sources, particularly ships. Some cetaceans may partially habituate to continuous noise.

9 Gray whales have been observed to change course at a distance of 650 to 1,000 feet  
10 (200 to 300 m) in order to move around a vessel in their paths. On the other hand,  
11 some gray whales have not been observed to react until a ship is within 50 to 100 feet  
12 (15 to 30 m). Humpback whales have been observed to avoid vessels and change  
13 behavior when a boat approached within a half mile.

14 Dolphin and whale species exposed to close physical approaches as well as noise from  
15 different vessels may alter motor behaviors (Janik and Thompson 1996, Nowacek et al.  
16 2001, Williams et al. 2002, Hastie et al. 2003) as well as vocalization characteristics  
17 (Lesage et al. 1999, Au and Green 2000, Van Parijs and Corkeron 2001, Buckstaff  
18 2004, Foote et al. 2004). These changes in behavior have both direct energetic costs  
19 and potential effects on foraging, navigation, and reproductive activities. Vessel traffic  
20 noise may elicit a startle reaction from marine turtles and produce temporary sublethal  
21 stress (NRC 1990).

22 Fishes could be also be impacted by routine activities such as ship traffic noise. It is  
23 believed that the sounds produced by large vessels could frighten fish schools or cause  
24 them to change their migration routes. Studies suggest that the noises produced by  
25 fishing and by underwater construction cause avoidance behaviors in fish (EPA 1980).  
26 However, the temporary nature of this activity at the Marine Terminal is not expected to  
27 significantly impact fishes.

28 Due to the proximity of various species migration routes to the nearshore marine traffic  
29 lanes, collisions between vessels and whales occur frequently off the California coast.  
30 The proposed increases in vessel traffic associated with the proposed Project would  
31 heighten the probability for collisions between vessels and protected marine species  
32 (e.g., marine mammals and turtles). Vessel speed has been implicated as a key factor  
33 in the frequency and severity of vessel strikes to large whales (Silber et al. 2009). As a

1 result, vessel speed restrictions and advisories have become widely employed as  
2 means to reduce the likelihood and severity of whale ship strikes in U.S. waters.

3 During the fall of 2007 five confirmed blue whale fatalities occurred within the SCB  
4 within a two month period. At least two of these fatalities were attributed to ship strikes:  
5 a 15-foot (4.6-m) long bruise was found on the side of a juvenile whale that washed up  
6 in Ventura County in September 2007 after initially being sighted from a plane near San  
7 Miguel Island; and a second whale thought to have been hit by a freighter was found  
8 floating in Long Beach Harbor a week earlier (LA Times 2007). NOAA designated this  
9 spate of fatalities as an “unusual mortality event.” Four additional fatalities have  
10 occurred to fin and blue whales in the region as a result of ship strikes since then. The  
11 most recent event, in April 2009, involved a 60-foot (18.3-m) fin whale that was struck  
12 and impaled upon the bow of a container ship en route from Santa Barbara to San  
13 Pedro. Since collisions between vessels and federally protected marine mammal  
14 species, can result in severe injury or death, collisions are considered to be a  
15 significant, but mitigable impact.

16 In addition to the larger cetacean species, Santa Monica Bay and the nearby waters are  
17 also inhabited year-round by three relatively abundant dolphin species (bottlenose  
18 dolphins, short-beaked common dolphins, and long-beaked common dolphins) and two  
19 species of pinniped (California sea lions and harbor seals) (Bearzi et al. 2008). Although  
20 no collision injuries from large vessels have been reported to these smaller, fast-  
21 swimming marine mammal species, in many cases it would be unlikely that such  
22 collisions would be substantial enough to be noticed by large vessels in transit when  
23 they do occur.

24 Very little information describing pinniped responses to vessels is available. Johnson et  
25 al. (1989) reported that northern fur seals can be wary and show an avoidance reaction  
26 to vessels at distances of up to one mile (1.6 km), while Wickens (1994) reported that  
27 fur seals are often attracted to fishing vessels to feed. Sea lions in the water often  
28 tolerate close and frequent approaches by vessels, especially around fishing vessels.

29 Sea lions hauled-out on land are more responsive and react when vessels approach  
30 within 328 to 656 feet (100 to 200 m) (Peterson and Bartholomew 1967). Also, harbor  
31 seals often move into the water in response to vessels. Even small boats that approach  
32 within 328 feet (100 m) displace harbor seals from haul-out areas, and less severe  
33 disturbance can cause alert reactions without departure (Bowles and Stewart 1980,  
34 Allen et al. 1984, Osborn 1985).

1 Riedman (1983) reported that, while sea otters often allow close approaches by small  
2 boats, they tend to avoid high activity areas. He also noted that some rafting sea otters  
3 exhibit mild interest in vessels at distances of approximately 600 feet (183 m) and are  
4 not alarmed. Garshelis and Garshelis (1984) reported that sea otters in Alaska tend to  
5 avoid areas with frequent vessel traffic. Udevitz et al. (1995) reported that sea otters  
6 tend to move away from an approaching vessel.

7 Bartol & Musick (2003) suggest that sound and light are the primary cues used by  
8 marine turtles to detect an approaching vessel. As stated previously, noises from vessel  
9 traffic may elicit a startle reaction from marine turtles and produce a temporary sublethal  
10 stress (NRC 1990). Further, the cumulative risk of collision for an individual turtle in a  
11 foraging area that receives vessel traffic is high, since the risk of collision persists over  
12 decades.

13 Although marine turtles are uncommon in the immediate Project area, with the projected  
14 increase in vessel traffic over the lifetime of the Project the possibility that protected  
15 marine turtles could be harmed or killed by collisions with Project-related vessels  
16 remains, particularly during El Niño events when marine turtles (primarily loggerheads  
17 and green turtles) evince a heightened presence within the SCB.

18 Replacement of the pipelines to the two Marine Terminal berths could occur over the  
19 lifetime of the proposed Project. Although entanglements by whales have not been  
20 reported offshore California, the potential for marine mammals, especially whales, to  
21 become entangled in these subsea lines, both during and after installation, is a cause  
22 for concern.

23 Gray whale feeding behavior provides for the potential to come into contact with a  
24 bottom cable. Hence, during feeding on benthic infauna, entanglements with cable are  
25 possible, should cables or pipelines be exposed or buried to insufficient depths.  
26 However, entanglement impacts to other marine mammals, such as pinnipeds and  
27 fissipeds, are not expected to occur.

28 Although entanglement with a single cable is unlikely, an unburied cable, or one that is  
29 suspended high off the seafloor would increase the likelihood of a collision and possible  
30 entanglement. A collision with a suspended or unburied cable is also possible during  
31 active feeding frenzies or other instances requiring quick maneuvers.

32 In order to avoid causing disturbance, injury or death to protected marine species (e.g.,  
33 endangered and threatened species and marine mammals), **MM BIO-3a (Marine**

1 **Mammal and Turtle Contingency Plan)** requires the Applicant to ensure that a  
 2 contingency plan is developed and implemented for all vessel operations using the  
 3 Marine Terminal (including tankers, line boats, and launches) that focuses on  
 4 recognition and avoidance procedures when marine mammals and turtles are  
 5 encountered within 12 nautical miles (nm) of the California shoreline. The plan shall be  
 6 submitted within one year of lease approval and reports shall be submitted to CSLC  
 7 staff annually thereafter. Minimum components of the plan include:

8 Avoidance of marine mammals and turtles can be facilitated through training and  
 9 education of vessel operators to recognize, understand, and minimize conflict with  
 10 marine species. Implementation of the marine mammal/turtle observer requirement and  
 11 the proposed speed limitation would substantially reduce the potential for adverse  
 12 impacts to marine mammals and turtles.

13 Implementation of **MM BIO-3a** would substantially reduce the potential for adverse  
 14 impacts to marine mammals and turtles below baseline conditions.

15 **Summary.** With the mitigation described above, the impact is reduced to a less than  
 16 significant level.

17 **CEQA FINDING No. BIO-4**

EIR Section 4.3, BIOLOGICAL RESOURCES		Class
Impact No.:	<b>BIO-4: Vessel Traffic and Marine Construction Impacts to Commercial Recreational Fishing</b>	II
Finding(s):	(1) Changes or alterations have been required in, or incorporated into, the Project that avoid or substantially lessen the significant environmental effect as identified in the Final EIR.  (2) Such changes or alterations are within the responsibility and jurisdiction of the U.S. Coast Guard and not the agency making the finding. Such changes have been adopted by such other agency or can and should be adopted by such other agency.	

18 **FACTS SUPPORTING THE FINDING(S)**

19 Vessel traffic to and from the Marine Terminal could cause loss or damage to  
 20 commercial fishing gear in the Project area. Fishing preclusion zones during offshore  
 21 construction activities could limit fishing activities.

22 With the potential increase in the number of vessel calls to the Marine Terminal, the  
 23 likelihood of impacts to commercial fishing gear could increase over baseline conditions.  
 24 Vessel traffic crosses nearshore fishing areas en route to the Marine Terminal. As

1 tankers and barges traverse the shipping channel, fisherman cannot access the area  
2 and, thus, temporarily lose a small portion (one square mile [2.6 km<sup>2</sup>]) of their fishing  
3 area. Additionally, if vessels hit or become entangled in fishing gear, damage to the  
4 gear could occur.

5 Recreational fisheries in the vicinity of the Marine Terminal occur at, but are not limited  
6 to, the Channel Islands from San Miguel to San Clemente, piers from Los Angeles/Long  
7 Beach Harbor to Santa Barbara, nearshore kelp beds, and sheltered beaches that are  
8 popular for surf fishing. Ocean outfalls also are popular recreational fishery locations  
9 because some sport fishes are attracted to the warm, nutrient-laden effluent.

10 Vessel collisions or entanglements where fishing gear could be damaged or lost could  
11 also occur during repair and construction activities. Within the Marine Terminal  
12 exclusion zone, maintenance of the pipelines may occur over a few weeks during the  
13 lease term, while replacement of the pipelines to the two Marine Terminal berths could  
14 happen during the Project lifetime.

15 To reduce vessel traffic conflicts en route between marine terminals and at the terminals  
16 themselves, various protocols have been developed. First, under the Ports and  
17 Waterways Safety Act (PWSA) (33 U.S.C. 1223(c)), the Commandant of the USCG may  
18 designate necessary fairways and traffic separation schemes (TSS) to provide safe  
19 access routes for vessels proceeding to and from U.S. ports. The PWSA provides for  
20 the paramount right of navigation over all other uses that within designated fairways and  
21 TSS, and allows the USCG to adjust the location or limits of designated fairways or  
22 TSS. TSS have been established within the Santa Barbara and San Pedro Channels.

23 Vessel traffic approaching and departing the Marine Terminal is highly monitored. VTIS  
24 services use radar, radio, and visual inputs to gather real time vessel traffic information  
25 and broadcast traffic advisories and summaries to assist mariners.

26 Additionally, USCG rules (46 CFR 15) mandate pilots with Federal licenses on all  
27 vessels that call at offshore marine oil terminals in California. The effect of this rule is  
28 that tankers arriving early at the Marine Terminal anchor several miles offshore in  
29 Federal waters and wait for the opening of a berth since they must have licensed pilots  
30 when they are within three miles of the shore in Santa Monica Bay.

31 Beginning in 2006, Chevron also began the practice of requiring a tug boat to be  
32 present when any vessel is approaching, mooring at, or departing the Marine Terminal.

1 The purpose of the tug is to assist vessels while they are in the vicinity of the terminal  
 2 and to increase responsiveness in case of an accident.

3 Because vessels visiting the Marine Terminal will use designated vessel traffic corridors  
 4 where applicable, and the fact that the PSWA provides a legal standard for determining  
 5 right of way in the event of a collision, this impact is considered potentially significant,  
 6 but mitigable.

7 Similarly, any restrictions on fishing due to construction activities, such as for  
 8 replacement of the pipelines to the berths, are likely to be localized and temporary.  
 9 Pipeline replacements are expected to take approximately one to two months. However,  
 10 the replacement of the pipelines to the berths does not currently indicate whether these  
 11 lines will be buried or lie above the seafloor substrate. Unburied cable or pipelines have  
 12 the potential to snag fishing gear in the Project area.

13 **MM BIO-4 (Use Designated Marine Traffic Corridors)** requires support and tankering  
 14 vessels to use designated traffic corridors where possible during the 30-year lease term.  
 15 This mitigation measure would minimize potential disputes over vessel right of way.  
 16 With implementation of this measure, the risk to the marine environment and impacts to  
 17 commercial and recreational fishing would be potentially significant.

18 **Summary.** With the mitigation described above, the impact is reduced to a less than  
 19 significant level.

20 **CEQA FINDING No. BIO-5**

EIR Section 4.3, BIOLOGICAL RESOURCES		<u>Class</u>
Impact No.:	<b>BIO-5: Oil Spill Impacts to Onshore Biological Resources</b>	<b>I</b>
Finding(s):	<p>(1) Changes or alterations have been required in, or incorporated into, the Project that avoid or substantially lessen the significant environmental effect as identified in the Final EIR.</p> <p>(2) Such changes or alterations are within the responsibility and jurisdiction of the U.S. Coast Guard and not the agency making the finding. Such changes have been adopted by such other agency or can and should be adopted by such other agency.</p> <p>(3) Specific economic, legal, social, technological or other considerations, including provision of employment opportunities for highly trained workers, make infeasible the mitigation measures or project alternatives identified in the Final EIR.</p>	

**1 FACTS SUPPORTING THE FINDING(S)**

2 Accidental discharge of petroleum hydrocarbons into the environment could adversely  
3 affect onshore biological resources. Under the various scenarios evaluated, shorelines  
4 extending from Santa Barbara south to Long Beach, including portions of the Channel  
5 Islands, could potentially be impacted by spilled oil. The effects of spilled oil on onshore  
6 biological resources would depend on such factors as the physical and chemical properties  
7 of the oil, specific environmental conditions at the time of the spill, and the species present.

8 The loss or injury of Federal or State listed wildlife species and the loss or degradation  
9 of upland, wetland, aquatic habitats, or sensitive biological habitat, including stream and  
10 river mouth; salt, freshwater, or brackish marsh; coastal lagoons and estuaries;  
11 breeding habitat designated as critical for the western snowy plover; or the injury to  
12 plants and terrestrial and aquatic wildlife through direct toxicity, smothering, and  
13 entrapment, as well as through resultant cleanup efforts, would result in a potentially  
14 significant adverse impact that remains significant even after mitigation.

15 For any of the sensitive wildlife species, the level of impact would depend on the size  
16 and location of the spill, the amount of habitat affected, and the number of individuals  
17 and species affected, environmental conditions at the time, containment and cleanup  
18 measures taken, and length of time for habitat and species recovery.

19 Certain types of biological communities would be more severely affected by an oil spill than  
20 others. For example, oil spill impacts would be particularly significant if spills were to  
21 enter estuaries or wetland habitats (e.g., Ballona Wetlands and Malibu Creek), or occur  
22 along shorelines where critical habitat for sensitive species was designated. Vegetated  
23 marshes and coastal estuaries are two of the habitats occurring in the Project area that  
24 would be particularly sensitive to an oil spill because much of the biological activity is  
25 concentrated near the soil or water surface where oil would be stranded.

26 Salt marshes and coastal estuaries within the Santa Monica Bay area, as well as the  
27 species that use them, would suffer significant impacts if contacted by oil from a spill  
28 associated with the Marine Terminal. Although an oil spill may consist of a single  
29 occurrence, coastal marshes and estuaries can be subjected to repetitive applications of oil  
30 due to tidal oscillations and marsh/estuarine circulation. Marsh substrates can retain and  
31 concentrate oil through such repetitive contact. This may be intensified by marsh sediment  
32 porosity and interstitial absorption. The slow, chronic discharge of buried oil which contains  
33 toxic conformations and reaction products that are leached into the surface substrate  
34 causes continuous stress on plant regeneration and prevents ecosystem regeneration.

1 An oil spill would impact vegetation both directly and indirectly. Direct effects include  
2 smothering of plants that would reduce the availability of water, nutrients, and oxygen to  
3 the plant root system; this would potentially result in reduced growth or death of  
4 individual plants. Vegetation recovery would potentially be slow in areas of oiled soils  
5 because of lingering toxicity or altered soil characteristics.

6 Impacts on resident biota could be short- to long-term, depending on the amount of oil  
7 spilled, environmental conditions at the time, containment and cleanup measures taken,  
8 and length of time for habitat recovery. Direct impacts on wildlife from oil spills include  
9 physical contact with oil, ingestion of oil, and loss of food, critical nesting and foraging  
10 habitats. Organisms can be affected physically through smothering, interference with  
11 movement, coating of external surfaces with black coloration (leading to increased solar  
12 heat gain), and fouling of insulating body coverings (birds and mammals). Toxicity can  
13 occur via absorption through the body surface (skin, gills, etc.) or ingestion. Biological  
14 oxidation (through metabolism) can produce products more toxic than the original  
15 compounds. Sub-lethal effects include reduced reproductive success, narcosis,  
16 interference with movement, and disruption of chemosensory functions.

17 Spills or disturbances resulting from cleanup efforts within the sandy beach and foredune  
18 habitats have the potential to substantially affect a wide variety of wildlife. Aquatic  
19 invertebrates and reptiles, amphibians and birds would be the most vulnerable to oil  
20 spills. In particular, Santa Monica Bay is a critical feeding area along the Pacific flyway  
21 used by up to one million shorebirds, including sandpipers, plovers, killdeer, oystercatchers,  
22 stilts, avocets and willets (Baird 1993). Shorebirds are generally most abundant in winter  
23 with 21 species seasonally occurring in the SCB. Most shorebirds feed in shallow waters  
24 and flats of bays and estuaries, while some prefer to feed along sandy beaches and rocky  
25 shores. Although shorebirds are able to avoid oiling to some extent by retreating from  
26 exposed habitat, both bay and open coast feeding habitats will potentially be impacted by  
27 an oil spill at the Marine Terminal.

28 Sensitive species, such as the globose dune beetle, sandy beach tiger beetle, western  
29 snowy plover, and least tern would also likely be affected if a spill or cleanup activities were  
30 to contact the shoreline near the Marine Terminal. The federally threatened western snowy  
31 plover uses beaches in the vicinity of the Marine Terminal and adjacent beaches to the  
32 west as both wintering and nesting sites. Designated critical habitat for the western snowy  
33 plover includes portions of the beach directly adjacent to the Marine Terminal. Effects of an  
34 oil spill in this area during the breeding season would potentially increase mortality of  
35 nesting plovers, chicks and fledglings, depending on the time of the spill. A spill that



1 contacts the shoreline would also contaminate or increase mortality of invertebrates that  
2 are forage material for the plover and other shoreline-dependent species, therefore  
3 resulting in indirect impacts on individuals and/or breeding success.

4 The endangered California least tern currently uses the upper beach at Venice Beach for  
5 nesting, and may potentially use other nearby beaches, such as Dockweiler in the future.  
6 Substantial mortality of wintering shorebirds or loss of essential habitat would likely result  
7 from oil spills associated with the proposed Project. Cleanup activities could disturb the  
8 tern colony during the nesting season from April to July, as well as displace overwintering  
9 snowy plovers. These impacts would be considered potentially significant and unavoidable.

10 Cleanup impacts could be more substantial than the effects of the spilled oil. Spill  
11 response and cleanup actions, including but not limited to application of dispersants,  
12 pressure washing of intertidal areas, and manual removal of oil from beaches and  
13 estuaries could directly result in toxicity or fouling to biota, overland crushing of  
14 individual organisms, vegetation removal, and habitat degradation. Clearing or grading  
15 could be required to remove and dispose of oiled vegetation and soils, resulting in  
16 additional impacts to vegetation and seedbanks and loss of forage and nesting habitat.  
17 Additionally, soil disturbance could facilitate invasion by weeds. Cleanup activities that  
18 result in vegetation removal or excavation would require restoration of native habitat  
19 after the spill cleanup is complete. The level of impact would depend on the spill size,  
20 amount of habitat affected, and number of individuals and species types affected.

21 Chevron currently maintains an Emergency Action Plan that addresses response  
22 actions to be completed in the event of a “significant event.” In addition, Chevron  
23 maintains an Oil Spill Contingency Plan (OSCP) to address spills that could potentially  
24 occur from the Marine Terminal and existing pipelines.

25 **MM BIO-5 (Update the Oil Spill Contingency Plan to Protect Sensitive Resources)**  
26 requires the OSCP to be revised and updated to address protection of sensitive  
27 biological resources and revegetation of any areas disturbed during an oil spill from the  
28 proposed pipeline or cleanup activities. The OSCP shall be submitted within one year  
29 of lease approval and reports submitted to CSLC staff annually thereafter.

30 **MM BIO-5** would provide greater specificity to the OSCP by: identifying which species  
31 require avoidance; describing how to remove spilled material from particularly sensitive  
32 wildlife habitats and affected animals; detailing how to develop and implement habitat  
33 restoration plans needed to effectively restore native plant and animal communities to  
34 pre-spill conditions; and providing monitoring effectiveness criteria. These measures

1 would help reduce potential oil spill-induced impacts on biological resources including  
 2 sensitive species and habitats such as the nearby Ballona Wetlands.

3 An oil spill that would potentially result in impacts on populations of Federal- or State-  
 4 listed wildlife species, such as the western snowy plover and California least tern,  
 5 cannot be reduced below the significance criteria. Although **MM BIO-5** proposes to  
 6 reduce impacts on plant communities and common wildlife species, and could reduce  
 7 impacts on Federal- and State-listed species and other sensitive wildlife species and  
 8 their habitats, it cannot entirely eliminate the risk of substantial impacts to these and  
 9 other biological resources. Revegetating with native species in areas where vegetation  
 10 is removed or otherwise impacted by a spill or cleanup activities would potentially  
 11 reduce significant impacts on native vegetation and wildlife habitats to below the  
 12 significance criteria. However, large spills that result in impacts to designated (or  
 13 proposed) critical habitat, wetland and aquatic habitats, and biota, including Federal-  
 14 and State-listed species would remain significant even after mitigation.

15 **Summary.** This impact remains potentially significant following application of all feasible  
 16 mitigation.

17 **CEQA FINDING No. AQ-1**

EIR Section 4.4, AIR QUALITY		Class
Impact No.:	<b>AQ-1: Exceedance of Incremental Health Risk Threshold During Project Operations</b>	<b>II</b>
Finding(s):	(1) Changes or alterations have been required in, or incorporated into, the Project that avoid or substantially lessen the significant environmental effect as identified in the Final EIR.  (2) Such changes or alterations are within the responsibility and jurisdiction of the South Coast Air Quality Management District and not the agency making the finding. Such changes have been adopted by such other agency or can and should be adopted by such other agency.	

18 **FACTS SUPPORTING THE FINDING(S)**

19 Operational diesel particulate matter (DPM) emissions from additional marine tankers  
 20 could exceed the SCAQMD significance threshold for incremental cancer or chronic risk.

21 **Impact Discussion**

22 Recent studies have shown that for projects involving ocean-going vessels, the toxic air  
 23 contaminant of primary concern is DPM and the health effects scenario of primary  
 24 concern is individual lifetime cancer risk (California Air Resources Board [CARB] 2006,

1 POLA 2008b). Because cancer risk estimates are based on long-term exposure  
2 periods of up to 70 years for residential receptors, a project's long-term emissions,  
3 rather than peak daily emissions, are used to calculate cancer risk. A project's long-  
4 term emissions are also used to calculate chronic hazard indices.

5 By contrast, the acute hazard index is based on peak one-hour emissions. Peak one-  
6 hour impacts would be the same as the current operations as the peak hour and peak  
7 day would not change for future operations.

8 Although maximum daily or hourly emissions would not increase at the Marine Terminal,  
9 annual emissions may increase, as additional tankers would deliver the additional crude  
10 oil and partially refined product and carry away additional product.

11 The maximum annual average onshore DPM concentration from transit, maneuvering,  
12 hoteling and anchorage emissions was estimated using the Industrial Source Complex  
13 (ISC) model for an increase in tanker operations. The proposed Project additional  
14 tankers per year expected in 2040 yields an onshore maximum cancer risk of 39.6,  
15 which would be a significant impact under the SCAQMD threshold criteria (greater than  
16 10 cancer cases per million or a health hazard index of 1.0) as this would be an  
17 increase above the baseline cancer risk for an individual receptor of more than 10 in a  
18 million. The cancer burden would be an estimated 10.8 under the future operations.

19 To determine the non-cancer, chronic health impacts associated with the proposed  
20 Project DPM emissions, the final year of the lease was analyzed. Modeling results  
21 indicate a maximum incremental chronic hazard index for DPM of 0.02, which is below  
22 the SCAQMD significance threshold of 1.0 (SCAQMD 2006). Modeling of n-hexane  
23 chronic emissions also indicates that the n-hexane HI would be less than .001. This  
24 would be a less than significant impact.

25 **MM AQ-1 (Low Sulfur Fuels in Marine Main and Auxiliary Engines and Speed**  
26 **Limits)** requires that from the beginning through the end of the new 30-year lease term,  
27 all main and auxiliary engines on crude oil marine tankers calling at the Marine Terminal  
28 shall use marine diesel oil (MDO) or marine gas oil with a maximum of 0.1 percent  
29 sulfur by weight. If MDO or marine gas oil with maximum 0.1 percent sulfur by weight  
30 content is not available then tankers shall use MDO or marine gas oil with maximum  
31 0.2% sulfur by weight content. This measure shall apply while the tankers are in waters  
32 of the South Coast Air Basin (SCAB) as defined in SCAQMD Rule 1142, including while  
33 hoteling or transferring product at the Marine Terminal. In addition, all marine tankers

1 calling at the Marine Terminal shall reduce speed to 12 knots within waters of the SCAB  
2 as defined in AQMD Rule 1142.

3 As stated, **MM AQ-1** would reduce DPM emissions from marine tanker auxiliary engines  
4 during transit, hoteling, and product transfer at the Marine Terminal. This measure  
5 would apply to all tankers calling at the Marine Terminal, not just the potential additional  
6 tankers associated with the proposed Project. San Pedro Bay Ports Clean Air Action  
7 Plan measures OGV-3 and OGV-4 specify using lower sulfur fuel; the measures  
8 require using lower sulfur distillate fuels in the auxiliary engines of ocean going vessels  
9 within 20 nm (37.0 km) of Point Fermin and while at berth (POLA and POLB 2006).

10 Recent regulations (CARB Ocean-Going Vessel Auxiliary Diesel Engine Regulation, 13  
11 CCR 2299.1 and 17 CCR 93118) required ship auxiliary engines operating in California  
12 Regulated Waters (within 24 nm) to use MDO with a maximum of 0.5 percent sulfur by  
13 weight or use marine gas oil, effective January 1, 2007. Starting on January 1, 2010,  
14 auxiliary engines operating in California waters must meet a second set of emission  
15 limits.

16 Maintaining a speed of 12 knots within the SCAB reduces emissions since the  
17 emissions per unit of distance decrease as the vessel goes slower. The speed of 12  
18 knots balances the needs for reduced emissions with the need to move cargo. The 12-  
19 knot speed is also recommended in the San Pedro Bay Ports Clean Air Action Plan  
20 measure OGV-1, Vessel Speed Reduction.

21 Engines using fuel with a sulfur content of 0.1 percent would reduce nitrogen oxide  
22 (NOx) emissions by 10 percent (over 2.5 percent fuel oil), DPM emissions by 65  
23 percent, and sulfur oxide (SOx) emissions by 96 percent (SBPB 2006). A reduction in  
24 DPM emissions of 65 percent would reduce the Maximum Individual Cancer Risk  
25 (MICR) to 13.8 cases per million, and would reduce the cancer burden to an estimated  
26 2.9, which would be less than the cancer MICR and burden associated with the current,  
27 baseline operations. Maximum individual incremental cancer risk levels at each receptor  
28 would actually decrease under the mitigated proposed Project compared to the baseline  
29 levels. This would, therefore, be less than significant with mitigation.

30 **Summary.** With the mitigation described above, the impact is reduced to a less than  
31 significant level.

1 **CEQA FINDING No. AQ-2**

EIR Section 4.4, AIR QUALITY		Class
Impact No.:	<b>AQ-2: Emissions of Greenhouse Gases within the SCAB Could Exceed SCAQMD Thresholds</b>	<b>I</b>
Finding(s):	<p>(1) Changes or alterations have been required in, or incorporated into, the Project that avoid or substantially lessen the significant environmental effect as identified in the Final EIR.</p> <p>(2) Such changes or alterations are within the responsibility and jurisdiction of the South Coast Air Quality Management District and not the agency making the finding. Such changes have been adopted by such other agency or can and should be adopted by such other agency.</p> <p>(3) Specific economic, legal, social, technological or other considerations, including provision of employment opportunities for highly trained workers, make infeasible the mitigation measures or project alternatives identified in the Final EIR.</p>	

2 **FACTS SUPPORTING THE FINDING(S)**

3 Operational greenhouse gas (GHG) emissions from additional marine tanker calls could  
4 exceed the SCAQMD threshold of 10,000 metric tons per year equivalent, as defined by  
5 the SCAQMD for stationary sources. Although the Marine Terminal is not a stationary  
6 source and would, therefore, not be subject to the GHG threshold requirements, the  
7 SCAQMD threshold for a stationary source has been applied. The GHG emissions from  
8 future Marine Terminal operations within the SCAB would be more than the SCAQMD  
9 threshold and would, therefore, be potentially significant.

10 Approximately 34 percent of the GHG emissions occur from vessels while hoteling, 44  
11 percent occur while vessel is in transit while in the SCAB and the remaining occurs due  
12 to tugs and shore-side electrical use for pumps and equipment.

13 **MM AQ-2 (Greenhouse Gas Monitoring and Reduction Strategies)** requires the  
14 Applicant to implement a program to quantify and report to CSLC staff GHG emissions  
15 associated with Marine Terminal operations with the SCAB and within California. If  
16 these emissions exceed the GHG emissions estimates associated with the baseline  
17 operations, then a GHG emission reduction program shall be implemented to reduce  
18 emissions to less than the baseline GHG emissions. The program could include  
19 measures such as; using green electrical power to run onshore equipment; requiring  
20 tugs to use biodiesel; using shore power systems, using shore-side pumping systems  
21 instead of vessel-powered pumps, further reducing vessel speed while in the SCAB, or  
22 other measures, including offsite GHG reduction programs in the community.

1 Both the use of green power and biodiesel in tugs would reduce GHG emissions since  
 2 renewable energy sources and biodiesel emit fewer, if any, lifecycle GHG emissions.  
 3 The reduction of vessel speeds produces fewer emissions on a per mile basis due to  
 4 the power law relationship between vessel speed and fuel use (Psaraftis 2009).

5 A combination of these measures could reduce the GHG emissions to below the 10,000  
 6 tons/year SCAQMD threshold for stationary sources. However, the ability to implement  
 7 some of these measures is uncertain; therefore, the impacts would still be potentially  
 8 significant under the proposed Project scenario.

9 **Summary.** This impact remains potentially significant following application of all feasible  
 10 mitigation.

11 **CEQA FINDING No. AES-1**

EIR Section 4.5, AESTHETICS		<u>Class</u>
Impact No.:	<b>AES-1: Oil Spills and Resultant Cleanup Operations Affect Visual Quality</b>	<b>I</b>
Finding(s):	(1) Changes or alterations have been required in, or incorporated into, the Project that avoid or substantially lessen the significant environmental effect as identified in the Final EIR.  (3) Specific economic, legal, social, technological or other considerations, including provision of employment opportunities for highly trained workers, make infeasible the mitigation measures or project alternatives identified in the Final EIR.	

12 **FACTS SUPPORTING THE FINDING(S)**

13 Oil spills would substantially degrade the character of the site and would result in  
 14 changes in the expectations of viewers.

15 In general, the potential impacts resulting from an accidental spill would degrade the  
 16 visual quality of the water and the shoreline in contact with the spilled materials. The  
 17 degree of impact is influenced by factors that include, but are not limited to, location,  
 18 spill size, type of material spilled, prevailing wind and current environmental conditions,  
 19 vulnerability and sensitivity of the shoreline, and response capability.

20 Accidents at the Marine Terminal during mooring, loading, and unloading pose the  
 21 greatest risk of a spill. While vessels are in transit, the risk of a spill decreases;  
 22 however, the size of a spill while in transit could be significantly greater. The areas  
 23 most susceptible to oiling are highlighted in the consequence modeling. This oil spill  
 24 modeling indicates the impacts of several possible oil spill scenarios. In general, any oil

1 spill at the Marine Terminal would result in the migration of material predominantly  
2 eastward, as the winds blow predominantly eastward. The area affected would  
3 primarily be along the east areas of the Santa Monica Bay directly eastward of the  
4 Marine Terminal. However, depending on the wind direction and currents, impacts  
5 could potentially extend along the coastline from Long Beach to Santa Barbara.

6 Spills originating at or near the Marine Terminal and in shipping channels in the Santa  
7 Monica Bay have the potential to impact viewpoints of the El Segundo area and the  
8 shoreline from Dockweiler State Beach Park to Malibu, including Marina Del Rey,  
9 Venice Beach, Santa Monica, and other Los Angeles city and County beaches, to the  
10 north; Manhattan Beach, Hermosa Beach, Redondo Beach, the Palos Verdes Peninsula  
11 area, and Los Angeles Harbor to the south; and the Channel Islands to the west. The  
12 visual impact of oil spills depends on several factors including the duration and extent of  
13 shoreline and water surface oiling as well as current local conditions.

14 Larger oil spills (275,000 bbl and larger) could cause widespread shoreline and surface  
15 water oiling. Visually, oiling conditions could range from light oiling (appears as a  
16 surface sheen) to heavy oiling (includes lumps of floating tar). For equally sized spills  
17 under similar wind conditions, spills of heavier crudes would remain on the surface  
18 longer and have greater visual impacts than spills of lighter crudes or diesel products.

19 Oil on the water would change the color and, in heavier oiling, textural appearance of  
20 the water surface. The potential presence of oil on shoreline surfaces could cover  
21 surfaces with a brownish to black layer of slick or goeey material. The impact could last  
22 for extended periods of time, from hours to weeks, depending on the level of physical  
23 impact and cleanup ability. The briefest significant adverse impacts would generally be  
24 anticipated where light oiling dispersed rapidly, such as a diesel spill. In the event of  
25 medium to heavy oiling over a wide-spread area, cleanup efforts and residual effects of  
26 oiling may be observed for more than three months for onshore clean-up, and  
27 significant adverse impacts would result. The labor and equipment, including barges  
28 and other vessels, involved in the cleanup itself would also contribute to visual impacts.

29 During oil spill accidents, viewer sensitivity to an area tends to increase. As the public  
30 becomes aware of an oil spill, sensitivity levels increase. Unless a spill is contained  
31 immediately by booming and cleanup, the visual effects of even a relatively small spill of  
32 500 bbl would be significant. Such an oil spill would cause a significant impact, which  
33 would remain significant after implementation of the identified mitigation measures.

1 Mitigation Measures for oil spill impacts include **MMs SSR-1a, SSR-1b, SSR-2a**  
 2 **through SSR-2k, BIO-1a, and BIO-1b**, as they relate to preventing and minimizing a  
 3 spill and spill-related aesthetic impacts. These measures would minimize oil spills and  
 4 maximize cleanup efforts, reducing the impact to the visual environment. While oil spills  
 5 would eventually be remediated, during the short-term duration of cleanup activities,  
 6 impacts would remain significant after mitigation measures have been implemented.

7 **Summary.** This impact remains potentially significant following application of all feasible  
 8 mitigation.

9 **CEQA FINDING No. GEO-1**

EIR Section 4.6, GEOLOGICAL RESOURCES		<u>Class</u>
Impact No.:	<b>GEO-1: Rupture of Facilities from Earthquake Motion</b>	<b>I</b>
Finding(s):	(1) Changes or alterations have been required in, or incorporated into, the Project that avoid or substantially lessen the significant environmental effect as identified in the Final EIR.  (3) Specific economic, legal, social, technological or other considerations, including provision of employment opportunities for highly trained workers, make infeasible the mitigation measures or project alternatives identified in the Final EIR.	

10 **FACTS SUPPORTING THE FINDING(S)**

11 Oil spills from pipeline and other facility ruptures could occur as a result of earthquake  
 12 motion. Earthquake-related hazards, such as seismicity and faulting, cannot be avoided  
 13 in the southern California region. Based on the 2007 Working Group on California  
 14 Earthquake Probabilities data, there is 99.7 percent probability that southern California  
 15 will experience a Magnitude 6.7 or greater earthquake during the next 30 years. An  
 16 earthquake of this magnitude on one of the known faults previously discussed may  
 17 cause extensive damage to the Marine Terminal. A moderate to great earthquake  
 18 along one of the faults in the Project vicinity would result in strong to intense ground  
 19 motions at the site, including high ground accelerations beyond design specifications for  
 20 facilities. Ruptures of pipelines and other components of the facility could occur and  
 21 result in spilled petroleum products. Further, the underwater pipelines are unburied on  
 22 the sea floor in water depths of greater than 12 feet (3.6 m) in compliance with U.S.  
 23 Bureau of Ocean Energy Management, Regulation, and Enforcement (BOEMRE) West  
 24 Coast guidelines and requirements for areas subject to seismic activity.

25 Seismic hazards associated with major or great earthquakes in southern California are  
 26 an unavoidable aspect of living in the region. A moderate to great earthquake along



1 one of the faults in the Project vicinity would result in strong to intense ground motions  
2 at the site, including high ground accelerations beyond facility design specifications.  
3 Ruptures of pipelines and other facilities could occur resulting in spilled crude oil or  
4 petroleum products. The frequency of these events would increase under the proposed  
5 Project with increases in the amounts of material loaded/unloaded and the time needed  
6 to load/unload the materials at the Marine Terminal. These impacts would be potentially  
7 significant and would remain significant after implementation of mitigation measures.

8 **MM GEO-1a (Implement Site-Specific Geotechnical and Seismic Evaluation**  
9 **Results)** requires the Applicant to complete a site-specific geotechnical and seismic-  
10 hazard evaluation for any new facilities or pipeline routes including faulting, ground  
11 shaking, liquefaction hazards, landslides and slope stability issues. The Applicant shall  
12 submit certified copies of these reports to CSLC staff for review and approval 60 days  
13 prior to the start of any construction and maintain an ongoing process during construction  
14 (as applicable). The Applicant shall implement all recommendations from the  
15 Geotechnical and Seismic studies as directed by the CSLC staff. In addition, any new  
16 engineered structures, including pipeline alignment and profile drawings, buildings, other  
17 structures, other appurtenances and associated facilities, shall be designed, signed, and  
18 stamped by California registered professionals certified to perform such activities in their  
19 jurisdiction such as Civil, Structural, Geotechnical, Electrical and Mechanical Engineering.

20 **MM GEO-1b (Seismic Resistant Design)** requires the Applicant to perform seismic  
21 evaluation and design for all facilities or pipelines and employ current industry seismic  
22 design guidelines including but not limited to: Guidelines for the Design of Buried Steel  
23 Pipe by American Lifeline Alliance (2001), Guidelines for the Seismic Design and  
24 Assessment of Natural Gas and Liquid Hydrocarbon Pipelines by Pipeline Research  
25 Council International (2004), and the CSLC MOTEMS for seismic resistant design of  
26 the pipeline. The seismic evaluation of existing facilities shall be conducted in  
27 accordance with the Local Emergency Planning Committee Region 1 Guidance for  
28 California Accidental Release Prevention Seismic Assessments including a walkthrough  
29 by a qualified seismic engineer. Post-event inspections must also follow MOTEMS  
30 guidelines. This evaluation and design shall be conducted within one year of lease  
31 approval and reports submitted to CSLC staff annually thereafter.

32 **MM GEO-1c (Seismic Inspection)** states that during the 30-year lease term, the operator  
33 shall cease associated pipeline operations and inspect all project-related pipelines and  
34 equipment following any seismic event in the region (Los Angeles County and offshore  
35 waters of the Santa Monica Bay and southern Channel Islands) that produces a ground

1 acceleration of 5 percent of gravity (0.05 g) at the Marine Terminal site. The operator shall  
 2 report the findings of such inspection to CSLC staff, the city of El Segundo, and the County  
 3 of Los Angeles. The operator shall not reinstate operations of the Marine Terminal and  
 4 associated pipelines within the city of El Segundo until authorized by CSLC staff.

5 Incorporating site-specific earthquake-resistant design into newly engineered facilities  
 6 and performing inspections after all great seismic activity can help to reduce impacts  
 7 from future seismic activity. Ground acceleration is the primary determinant factor in  
 8 assessing equipment damage. Measurements of ground acceleration can be achieved  
 9 by installing an accelerometer or using a nearby accelerometer (associated with TriNET  
 10 as installed by the U.S. Geological Survey located at LAX) or other agency or institution.

11 It is economically infeasible to construct facilities that are completely resistant to  
 12 damage from the possible high ground accelerations associated with a major or great  
 13 earthquake in southern California. Therefore, potential adverse impacts are  
 14 unavoidable and would remain significant.

15 **Summary.** This impact remains potentially significant following application of all feasible  
 16 mitigation.

17 **CEQA FINDING No. GEO-2**

EIR Section 4.6, GEOLOGICAL RESOURCES		<u>Class</u>
Impact No.:	<b>GEO-2: Oil Spills from Tsunami Wave Damage</b>	<b>I</b>
Finding(s):	(1) Changes or alterations have been required in, or incorporated into, the Project that avoid or substantially lessen the significant environmental effect as identified in the Final EIR.  (3) Specific economic, legal, social, technological or other considerations, including provision of employment opportunities for highly trained workers, make infeasible the mitigation measures or project alternatives identified in the Final EIR.	

18 **FACTS SUPPORTING THE FINDING(S)**

19 A major to great earthquake within the Pacific Rim or a large-scale submarine landslide  
 20 in the Project vicinity could result in a tsunami. Based on the elevation of onshore  
 21 facilities and the estimated run-up from tsunamis, it is anticipated that tsunamis of  
 22 distant origin would not result in an adverse impact. However, a tsunami of local origin  
 23 could inundate onshore facilities, causing flooding and potential damage to these  
 24 facilities. This would result in an adverse impact. Since the probability of a local  
 25 earthquake generating a tsunami exceeding surface elevations at the site is considered  
 26 low, this potential adverse impact to onsite facilities is not considered significant.

1 Offshore facilities would be exposed to tsunamis of both local and distant origin. The  
 2 offshore facilities are expected to withstand a significant wave height of 15 feet (4.6 m)  
 3 and a maximum individual wave height of 23 feet (7.0 m) (current predicted tsunami  
 4 wave heights). However, if the berths, pipelines, or vessels are damaged while  
 5 unloading, petroleum products could spill. The frequency of these events would  
 6 increase under the proposed project as the amount of material loaded and unloaded,  
 7 and, therefore, the time to load and unload the materials at the Marine Terminal, could  
 8 increase under the proposed Project. This would be a significant impact and would  
 9 remain significant after the implementation of **MM GEO-2**.

10 **MM GEO-2 (Tsunami Alert)** requires the development of tsunami response training  
 11 and procedures to assure that construction and operations personnel will be prepared to  
 12 act during a large seismic event. As part of the Project's overall emergency response  
 13 planning, the procedures shall include immediate evacuation requirements if a large  
 14 seismic event is felt that could affect the proposed Project site such that all precautions  
 15 can be made in the event of a local tsunami. This shall include the departure of all  
 16 vessels in berth or in the area. These procedures shall be submitted within one year of  
 17 lease approval and reports submitted to CSLC staff annually thereafter.

18 Establishment of standard procedures and training for a large seismic event would  
 19 provide a quick response time for all vessels in berth to depart and mobile equipment to  
 20 be secured in the event of a tsunami. Immobile equipment onshore would not be able to  
 21 be secured in the event of a tsunami. Therefore, the impact would remain significant.

22 **Summary.** This impact remains potentially significant following application of all feasible  
 23 mitigation.

### 24 **CEQA FINDING No. GEO-3**

EIR Section 4.6, GEOLOGICAL RESOURCES		<u>Class</u>
Impact No.:	<b>GEO-3: Oil Spills as a Result of Liquefaction</b>	<b>I</b>
Finding(s):	(1) Changes or alterations have been required in, or incorporated into, the Project that avoid or substantially lessen the significant environmental effect as identified in the Final EIR.  (3) Specific economic, legal, social, technological or other considerations, including provision of employment opportunities for highly trained workers, make infeasible the mitigation measures or project alternatives identified in the Final EIR.	

1 **FACTS SUPPORTING THE FINDING(S)**

2 An extended duration of ground shaking associated with a moderate to major  
 3 earthquake in the area could induce liquefaction at the site. Liquefaction at the site  
 4 could result in settling of the ground surface and associated facilities, causing damage  
 5 to pipelines and other facilities at the site. However, both offshore and onshore  
 6 petroleum pipelines are designed to allow for some movement, settlement, and  
 7 spanning without causing damage to the pipeline. A steel pipeline is a continuous  
 8 welded structure with substantial tensile strength, generally in excess of that required to  
 9 contain internal pressure. Depending upon the length and location affected, the pipeline  
 10 can withstand loss of some support (caused by soil liquefaction, for example) without  
 11 being overstressed or damaged. In addition, the Marine Terminal does not have any tall  
 12 structures. Tall structures can be subject to damage in an earthquake if liquefaction  
 13 occurs because of higher overturning movement and loss of soil support. Minor  
 14 settlement could be possible, but the design of these facilities accommodates minor  
 15 settlement, and no significant damage is anticipated. In the unlikely event of damage to  
 16 facilities, this would possibly result in spills of crude oil or petroleum products. The  
 17 frequency of these events would increase under the proposed project as the amount of  
 18 material loaded and unloaded, and therefore the time to load/unload the materials at the  
 19 Marine Terminal, could increase under the proposed Project. This would be a  
 20 potentially significant impact and would remain significant after the implementation of  
 21 **MMs GEO-1a through GEO-1c** identified above.

22 Incorporating earthquake-resistant design into newly engineered facilities and  
 23 implementing recommended mitigation measures can reduce impacts from liquefaction.  
 24 However, it is economically infeasible to build facilities that are completely resistant to  
 25 liquefaction damage associated with major or great earthquakes in southern California.  
 26 Therefore, potential adverse impacts are unavoidable and would remain significant.

27 **Summary.** This impact remains potentially significant following application of all feasible  
 28 mitigation.

29 **CEQA FINDING No. LUPR-1**

EIR Section 4.7, <b>LAND USE, PLANNING, AND RECREATION</b>		<u>Class</u>
Impact No.:	<b>LUPR-1: Accidental Oil Releases Could Affect Recreational Activities</b>	<b>I</b>
Finding(s):	(1) Changes or alterations have been required in, or incorporated into, the Project that avoid or substantially lessen the significant environmental effect as identified in the Final EIR.	

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|--|--|
|  | <p>(2) Such changes or alterations are within the responsibility and jurisdiction of the city of El Segundo and not the agency making the finding. Such changes have been adopted by such other agency or can and should be adopted by such other agency.</p> <p>(3) Specific economic, legal, social, technological or other considerations, including provision of employment opportunities for highly trained workers, make infeasible the mitigation measures or project alternatives identified in the Final EIR.</p> |
|--|--|

1    **FACTS SUPPORTING THE FINDING(S)**

2    A number of sensitive habitats and high quality recreational resources in the Project  
3    area would be impacted by the spread of oil from an accidental release at the Marine  
4    Terminal or from vessels in route to the facilities. Shoreline and water-related uses  
5    would be disrupted by oil on the shoreline and in the water and would result in  
6    significant impacts. Although normal operating conditions at the Marine Terminal would  
7    not impact existing recreational resources, oil spill occurrences have the potential to  
8    degrade or preclude the use of shoreline land and/or recreational activity at the site of  
9    the spill. The degree of impact is influenced by many factors including, but not limited to,  
10   to, spill location, spill size, type of material spilled, prevailing wind and current condition,  
11   the vulnerability and sensitivity of the resource, and response capability.

12   Oil spill modeling scenarios show that oil spills originating at or near the Terminal would  
13   potentially impact the El Segundo area immediately to the east; the shoreline from  
14   Dockweiler State Beach Park to Malibu, including Marina Del Rey, Venice Beach, Santa  
15   Monica, and other Los Angeles city and county beaches to the north; Manhattan Beach,  
16   Hermosa Beach, Redondo Beach, the Palos Verdes Peninsula area, and Los Angeles  
17   Harbor to the south; and the Channel Islands to the west. The modeling shows that  
18   other areas may be affected by oil under certain wind and current conditions.

19   The land uses and recreational resources that would be affected by an oil spill depend  
20   on the type of oil, size of the spill, and the prevailing wind conditions. The modeling  
21   indicates that different scenarios will result in impacts to different areas of the coastline  
22   from Long Beach to Malibu and west to the Channel Islands. Typically, a spill would  
23   affect areas either to the south, north, or west of the Marine Terminal, or potentially to  
24   the south and west alone, or north and west alone.

25   Recreational facilities within the Long Beach-Malibu-Channel Islands area that are  
26   vulnerable to an oil spill accident (i.e., affected by at least one of the model scenarios)  
27   include: two boating harbors, Marina Del Rey and King Harbor (Redondo Beach); nine  
28   sport fishing locations, Channel Islands, Port Hueneme Dock, Marina Del Rey,

1 Redondo, 22nd Street Landing (San Pedro), Los Angeles Harbor at Berth 79 (San  
2 Pedro), Long Beach at Berth 55, Belmont Pier (Long Beach), and Seal Beach at the  
3 Municipal Pier; and six fishing and recreational piers, Malibu, Santa Monica, Venice,  
4 Manhattan Beach, Hermosa Beach, and Redondo Beach (Monstad Pier).

5 In addition to the recreational resources located in surrounding areas, recreational uses  
6 immediately adjacent to the Marine Terminal would also be affected. Seaward of the  
7 Marine Terminal is a sandy beach that is open to the general public, and immediately to  
8 the north is El Segundo Beach. This beach area is transected by a Los Angeles County  
9 bicycle path connecting Dockweiler State Beach Park on the north and Manhattan  
10 Beach to the south. Shoreline and water-related uses at these facilities as well as the  
11 Marine Terminal would also be disrupted by the presence of oil on the shoreline and in  
12 the water for indefinite periods of time. Recreational activities would be prohibited from  
13 resuming until cleanup or dissipation occurs. Additionally, recreational boating activities  
14 would cease in the areas affected for potentially long periods of time depending on the  
15 amount of oil present and amount of cleanup required. Immediate spill response and  
16 containment by booming would also influence the extent of impacted shoreline, with  
17 attendant potential impacts on surfers and beachgoers.

18 A spill by a tanker en route to the Marine Terminal could have devastating  
19 consequences for the recreational facilities at Redondo Beach. Under summer  
20 prevailing conditions, when visitation to the pier and adjacent beaches peak, winds  
21 would blow a spill from an accident off Palos Verdes directly into this recreation area.

22 Because of the time factor involved in oil dispersion, impacts from spills are considered  
23 to be significant (a significant adverse impact that remains significant after mitigation), if  
24 first response efforts would not contain or cleanup the spill, resulting in residual impacts  
25 that would be visible to the general public on shoreline or water areas. If a spill occurs  
26 that would be contained and cleaned during the first response, that spill would be  
27 considered a less than significant impact for recreation.

28 The potential for accidental oil releases to affect recreation activities would be mitigated  
29 by adhering to the measures in the OSCP and identified in **MMs SSR-1a, SSR-1b,**  
30 **SSR-2a through SSR-2k, SSR-3, BIO-1a, BIO-1b, BIO-3a, BIO-3b, BIO-4, and BIO-5.**  
31 Adherence to the OSCP measures would provide for minimizing oil spills and  
32 maximizing cleanup activities to reduce impacts to recreational uses. Through these  
33 measures, the risk of accidents can be reduced, and small spills can be rapidly cleaned  
34 up. Large spills, however, have the potential to remain as significant impacts.

1 The potential for a large spill that could not be contained would remain significant.  
 2 Therefore, the residual impacts would remain significant for those resources still  
 3 affected by oil spill after the spill event.

4 **Summary.** This impact remains potentially significant following application of all feasible  
 5 mitigation.

## 6 **CEQA FINDING No. NOI-1**

EIR Section 4.8, NOISE		<u>Class</u>
Impact No.:	NOI-1: Construction Could Increase Noise Levels at Beach Areas	<b>II</b>
Finding(s):	<p>(1) Changes or alterations have been required in, or incorporated into, the Project that avoid or substantially lessen the significant environmental effect as identified in the Final EIR.</p> <p>(2) Such changes or alterations are within the responsibility and jurisdiction of the city of El Segundo and the city of Manhattan Beach and not the agency making the finding. Such changes have been adopted by such other agencies or can and should be adopted by such other agencies.</p>	

### 7 **FACTS SUPPORTING THE FINDING(S)**

8 Noise from the proposed Project pipeline maintenance activities could impact beach  
 9 areas during construction.

10 Noise levels at El Segundo Beach during onshore construction activities were estimated  
 11 using Federal Highway Administration Roadway Construction Noise Model version 1.1  
 12 (FHWA 2006). The model estimates that noise levels at the beach could be 83 decibels  
 13 (dBA)  $L_{eq}$  at 50 feet from construction activities on the beach. This would likely  
 14 represent a noticeable (more than 5 dBA) increase in noise levels above ambient noise  
 15 without the construction activities and, therefore, could potentially be an impact on  
 16 beachgoers on El Segundo Beach. This could be considered a significant impact.

17 Beach visitors could be affected by these noise levels, particularly during high-use  
 18 weekend and holiday periods. Therefore, a significant impact could occur at these  
 19 beach locations if construction activities are conducted during the weekend or holidays.

20 The following impacts would be less than significant: (1) Impacts due to construction at  
 21 the closest residence in El Segundo would be 53 dBA  $L_{eq}$ , which would be less than the  
 22 city of El Segundo construction limit of 65 dBA; and (2) Offshore activities during the  
 23 pipeline installation phase, away from the shoreline at the berths, are estimated to  
 24 generate noise impacts to shoreline areas of 49 dBA  $L_{eq}$ .

1 **MM NOI-1 (Construction Noise Mitigation)** requires construction activities be limited  
 2 to the hours between 7:00 A.M. and 6:00 P.M. and not occur during the weekends or on  
 3 Federal holidays. A Noise Mitigation Plan, as required by the city of El Segundo  
 4 (General Plan objective N.1-2), shall be prepared by the Applicant to minimize noise  
 5 impacts on beachgoers. The Noise Mitigation Plan shall be submitted to CSLC staff for  
 6 review and approval 60 days prior to the start of any construction.

7 As stated, significant impacts could occur for construction noise due to increases in  
 8 noise levels for beachgoers to El Segundo Beach during pipeline replacement activities.  
 9 The municipal code does not specify impacts to beach areas; only impacts to  
 10 residences. However, construction at the beach could cause disturbances above 5 dBA  
 11 to beachgoers, particularly during busy weekends and holidays. Therefore, mitigation  
 12 measures have been proposed that would restrict the time and duration of construction  
 13 activities to minimize the noise effects on beachgoers.

14 **Summary.** With the mitigation described above, the impact is reduced to a less than  
 15 significant level.

16 **CEQA FINDING No. CUL-1**

EIR Section 4.10, CULTURAL RESOURCES		<u>Class</u>
Impact No.:	<b>CUL-1: Damage to or Disruption of Prehistoric or Historic Resources</b>	<b>II</b>
Finding(s):	(1) Changes or alterations have been required in, or incorporated into, the Project that avoid or substantially lessen the significant environmental effect as identified in the Final EIR.	

17 **FACTS SUPPORTING THE FINDING(S)**

18 Construction, modification of pipelines, and operation may damage, disrupt, or  
 19 adversely affect an important prehistoric or historic archaeological resource such that its  
 20 integrity could be compromised or eligibility for future listing on the CRHR diminished.

21 Continued operation of the Marine Terminal during the 30-year lease term will not  
 22 require physical modification as a part of this action. However, during minor excavation  
 23 and grading activities associated with regular maintenance activities or if pipeline  
 24 rearrangement or replacement was required, cultural resources might be encountered in  
 25 previously undisturbed areas, especially since a detailed cultural resources survey of  
 26 the sea floor in the area of the pipelines has not been conducted.



1 In particular, due to lower sea levels during prehistoric times, there is a potential for  
2 prehistoric sites in Santa Monica Bay to be affected by the Project (Pierson 1987). In  
3 terms of prehistoric sites, "... predictive modeling indicates that intact archaeological  
4 deposits may be found on the Outer Continental Shelf in and around paleo-  
5 embayments, paleo-estuaries, and paleo-drainages where preservation by terrestrial  
6 sedimentation took place prior to sea level encroachment." The existing pipelines may  
7 or may not be located near such sites. Physical modification of the pipelines by  
8 replacing or rearranging may disturb offshore archaeological resources. This would  
9 cause a significant impact that would be reduced to a less-than-significant level with the  
10 implementation of **MMs CUL-1a, CUL-1b, and CUL-1c**.

11 During occasional construction and regular maintenance, impacts to cultural resources  
12 are not likely to occur, since the cultural resources report provided by the Southern  
13 Central Coastal Information Center indicated that no archaeological resources exist on  
14 or within one-half mile (0.8 km) of the Project site. While not expected, the potential  
15 exists to unearth undocumented resources during these routine activities. If physical  
16 pipeline modifications or other construction activities are required during the lease term,  
17 before such activities are undertaken, cultural resources mitigation measures would be  
18 implemented in phases. Impacts would be significant, but would be reduced to less  
19 than significant with implementation of the following mitigation measures.

20 **MM CUL-1a (Cultural Resources Avoidance Plan)** requires that 60 days prior to the  
21 start of any construction activities, if any structure 45 years and older will be affected by  
22 the proposed Project, the structure shall be assessed and evaluated for potential  
23 historical significance, including, but not limited to, eligibility for listing under the  
24 California Register of Historical Resources (CRHR). If the resource is determined to be  
25 eligible for listing in the CRHR, a cultural resources avoidance plan shall be prepared to  
26 identify means to avoid impacts to cultural resources, if feasible. If avoidance is  
27 determined to be infeasible, a research and recovery plan shall be prepared. In the  
28 event that archaeological resources are unearthed during Project subsurface activities,  
29 all earth-disturbing work within a 200-meter radius must be temporarily suspended or  
30 redirected until an archaeologist has evaluated the nature and significance of the find.  
31 After the find has been appropriately mitigated, work in the area may resume. This shall  
32 be an ongoing process during construction (as applicable).

33 **MM CUL-1b (Phase I Field Reconnaissance)** requires that prior to finalization of the  
34 location for pipeline rearrangement or replacement and 60 days prior to the start of any  
35 construction, Phase I field reconnaissance of the offshore Marine Terminal area will

1 gather geophysical data, including magnetometer and side scan sonar runs to identify  
2 any cultural resources. Shallow water scuba surveys may be required in areas that  
3 vessels cannot access. Findings from the analyses of the geophysical data will be  
4 compared with archival information and databases maintained by the CSLC and  
5 BOEMRE. This shall be an ongoing process during construction (as applicable).

6 **MM CUL-1c (Phase II Resource Evaluation)** requires that if resources that will be  
7 impacted are encountered and identified in Phase I, Phase II will evaluate the resource  
8 as to its eligibility to the CRHR by a qualified marine archaeologist. For offshore  
9 resources, this phase consists of a survey of the identified resources using a Remotely  
10 Operated Vehicle or scuba reconnaissance, if necessary, to collect further information  
11 about the resource, such as intactness, formal identification, and information necessary  
12 to provide an evaluation of its significance to California history. This evaluation shall  
13 occur 60 days prior to the start of any construction and shall be an ongoing process  
14 during construction (as applicable).

15 **MM CUL-1d (Phase III Cultural Resources Avoidance Plan)** states that Phase III  
16 would be necessary if the resource is determined to be eligible for listing in the CRHR.  
17 60 days prior to the start of any construction, a cultural resources avoidance plan shall  
18 be prepared to identify means to avoid impacts to cultural resources, if feasible,  
19 including modifications to the location of the pipelines. If avoidance is determined to be  
20 infeasible, a research and recovery plan shall be prepared. In the event that  
21 archaeological resources are unearthed during Project subsurface activities, all earth  
22 disturbing work within a 200-meter radius must be temporarily suspended or redirected  
23 until an archeologist has evaluated the nature and significance of the find. After the find  
24 has been appropriately mitigated, work in the area may resume. This shall be an  
25 ongoing process during construction (as applicable).

26 Implementing **MMs CUL-1a through CUL-1d** would require complying with procedures  
27 designed to reduce any potential impacts to archaeological and historical resources to a  
28 level that is less than significant. This would be done by acquiring geophysical data for  
29 offshore resources, determining eligibility of resources to the CRHR, avoiding any  
30 identified resources if feasible, researching and recovering materials if required, and  
31 suspending work until findings can be evaluated by a qualified archeologist so as not to  
32 damage or remove resources in an unauthorized manner.

33 **Summary.** With the mitigation described above, the impact is reduced to a less than  
34 significant level.