

**STAFF REPORT  
C46**

A 14  
S 3

10/18/18  
PRC 9315.1  
V. Caldwell

**ASSIGNMENT OF LEASE**

**LESSEE/ASSIGNOR:**

Mildred K. Leatham, Successor Trustee of the George Leatham Family Trust dated May 22, 2015

**APPLICANT/ASSIGNEE:**

D. Gregg Doyle, Trustee of the D. Gregg Doyle Revocable Living Trust, dated July 19, 2016, and Giselle Shepatin, Trustee of the Giselle Shepatin Revocable Living Trust, dated August 28, 2018

**AREA, LAND TYPE, AND LOCATION:**

Sovereign land in Mare Island Strait, adjacent to 31 Sandy Beach Road, near Vallejo, Solano County.

**AUTHORIZED USE:**

Continued use and maintenance of a portion of an existing residence, deck, and appurtenant facilities.

**LEASE TERM:**

30 years, beginning February 9, 2016.

**CONSIDERATION:**

\$721 per year, with the State reserving the right to fix a different rent periodically during the lease term, as provided in the lease.

**STAFF ANALYSIS AND RECOMMENDATION:**

**Authority:**

Public Resources Code sections 6005, 6216, 6301, 6501.1, 6503, and 6505.5; California Code of Regulations, title 2, sections 2000 and 2003.

**Public Trust and State's Best Interests Analysis:**

On February 9, 2016, the Commission authorized a General Lease – Recreational and Residential Use to George Leatham, Trustee of the George Leatham Family Trust, under Trust Dated May 22, 2015, for a portion of an existing residence, deck, and appurtenant facilities ([Item – C37, February 9, 2016](#)). The lease will expire on February 8, 2046.

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Upon the death of George Leatham on September 1, 2016, the interest in the upland parcel was transferred to Mildred K. Leatham, Successor Trustee of the George Leatham Family Trust dated May 22, 2015. On September 7, 2017, interest in the upland parcel was deeded to the Applicant. The Commission has been asked to authorize an assignment of the lease to D. Gregg Doyle, Trustee of the D. Gregg Doyle Revocable Living Trust, dated July 19, 2016 and Giselle Shepatin, Trustee of the Giselle Shepatin Revocable Living Trust, dated August 28, 2018. The assignment would be effective as of the date of the transfer, September 7, 2017. The Applicant agrees to perform and be bound by the terms, conditions, covenants, and agreements contained in the lease.

The lease assignment will not result in a change in the use of, or impacts to, Public Trust resources. Staff believes approval of this assignment will not substantially interfere with the common law Public Trust Doctrine and is in the best interest of the State.

**Climate Change:**

Climate change impacts, including sea-level rise, more frequent and intense storm events, and increased flooding and erosion, affect both open coastal areas and inland waterways in California. The lease area is located in Mare Island Strait, which is a tidally influenced site vulnerable to flooding at current sea levels and will be at higher risk of flood exposure given projected scenarios of sea-level rise.

The risk of flood exposure for the lease premises is likely to increase with time. The region could see up to 1 foot of sea-level rise (from year 2000 levels) by 2030, 2 feet by 2050, and possibly more than 5 feet by 2100 (National Research Council 2012). Rising sea levels can lead to more frequent flood inundation in low-lying areas and larger tidal events. The subject facilities are also classified within the Federal Emergency Management Agency's Coastal High Hazard Area as an area currently subject to inundation by the 1-percent-annual-chance flood event, with additional hazards due to storm-induced velocity wave action.

In addition, as stated in *Safeguarding California Plan: 2018 Update* (California Natural Resources Agency 2018), climate change is projected to increase the frequency and severity of natural disasters related to flooding, fire, drought, extreme heat, and storms (especially when coupled with sea-level rise). In rivers and tidally influenced waterways, more frequent and powerful storms can result in increased flooding conditions and damage from storm-created debris. Climate change and sea-level rise will further influence coastal and riverine areas by changing erosion and

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sedimentation rates. Near-coastal riverine areas will be exposed to increased wave force and run up, potentially resulting in greater bank erosion than previously experienced. Finally, in rivers and tidally influenced waterways, flooding and storm flow will likely increase scour, decreasing bank stability and structure.

The lease is a 30-year General Lease – Residential and Recreational Use that began on February 9, 2016, and may be subject to the climate change effects of the projected scenario of 1 to 2 feet of sea-level rise (from year 2000 levels) by 2050 as provided above. Regular maintenance and implementation of best management practices, as required by the terms of the lease, will help reduce the likelihood of severe structural degradation, dislodgement, or hazards from the electrical conduits. Further climate change impact analyses on the leased facilities will be assessed at the time the lease expires in 2046 if an application is submitted for a new lease and would be based on projected sea-level rise scenarios at that time.

**Conclusion:**

For all the reasons above, staff believes the assignment of this lease will not substantially interfere with the Public Trust needs at this location, at this time, and for the foreseeable term of the lease; and is in the best interests of the State.

**OTHER PERTINENT INFORMATION:**

1. This action is consistent with Strategy 1.1 of the Commission's Strategic Plan to deliver the highest levels of public health and safety in the protection, preservation and responsible economic use of the lands and resources under the Commission's jurisdiction.
2. Approval the lease assignment is not a project as defined by the California Environmental Quality Act because it is an administrative action that will not result in direct or indirect physical changes in the environment.

Authority: Public Resources Code section 21065 and California Code of Regulations, title 14, sections 15378, subdivision (b)(5).

**EXHIBITS:**

- A. Land Description
- B. Site and Location Map

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**RECOMMENDED ACTION:**

It is recommended that the Commission:

**PUBLIC TRUST AND STATE'S BEST INTERESTS:**

Find that the proposed assignment will not impact the public rights to navigation and fishing or substantially interfere with the Public Trust needs and values at this location, at this time, and for the foreseeable term of the lease; and is in the best interests of the State.

**AUTHORIZATION:**

Authorize the assignment of Lease No. PRC 9315.1, a General Lease – Recreational and Residential Use, of sovereign land as described in Exhibit A and shown on Exhibit B (for reference purposes only) attached and by this reference made a part hereof, from Mildred K. Leatham, Successor Trustee of the George Leatham Family Trust dated May 22, 2015, to D. Gregg Doyle, Trustee of the D. Gregg Doyle Revocable Living Trust, dated July 19, 2016 and Giselle Shepatin, Trustee of the Giselle Shepatin Revocable Living Trust, dated August 28, 2018; effective September 7, 2017.

**EXHIBIT A**

**PRC 9315.1**

**LAND DESCRIPTION**

A parcel of submerged land situate in Mare Island Strait, City of Vallejo, County of Solano, State of California, lying adjacent to and within the external boundaries of Parcel 36 as shown on that certain Record of Survey titled "Sandy Beach Cabin Sites", filed February 14, 1944 in Book 1 of Maps, at Pages 1 and 2, Solano County Records, and being more particularly described as follows:

BEGINNING at the most easterly corner of said parcel; thence northwesterly along the northeasterly boundary and the northwesterly prolongation of said boundary, 89.4 feet; thence leaving said boundary in a southwesterly direction perpendicular to said boundary to a point on a line parallel with and five feet northeasterly of the northwesterly prolongation of the southwesterly boundary of said parcel; thence southeasterly along said line, 32.5 feet; thence leaving said line in a southwesterly direction perpendicular to said line to a point on the southwesterly boundary; thence southeasterly along said boundary 52.9 feet to the southeasterly corner of said parcel; thence in a northerly and northeasterly direction along the easterly and southeasterly boundary of said parcel to the POINT OF BEGINNING.

EXCEPTING THEREFROM any portion lying landward of the ordinary low water mark of Mare Island Strait.

**END OF DESCRIPTION**

Prepared 09/04/2018 by the California State Lands Commission Boundary Unit.

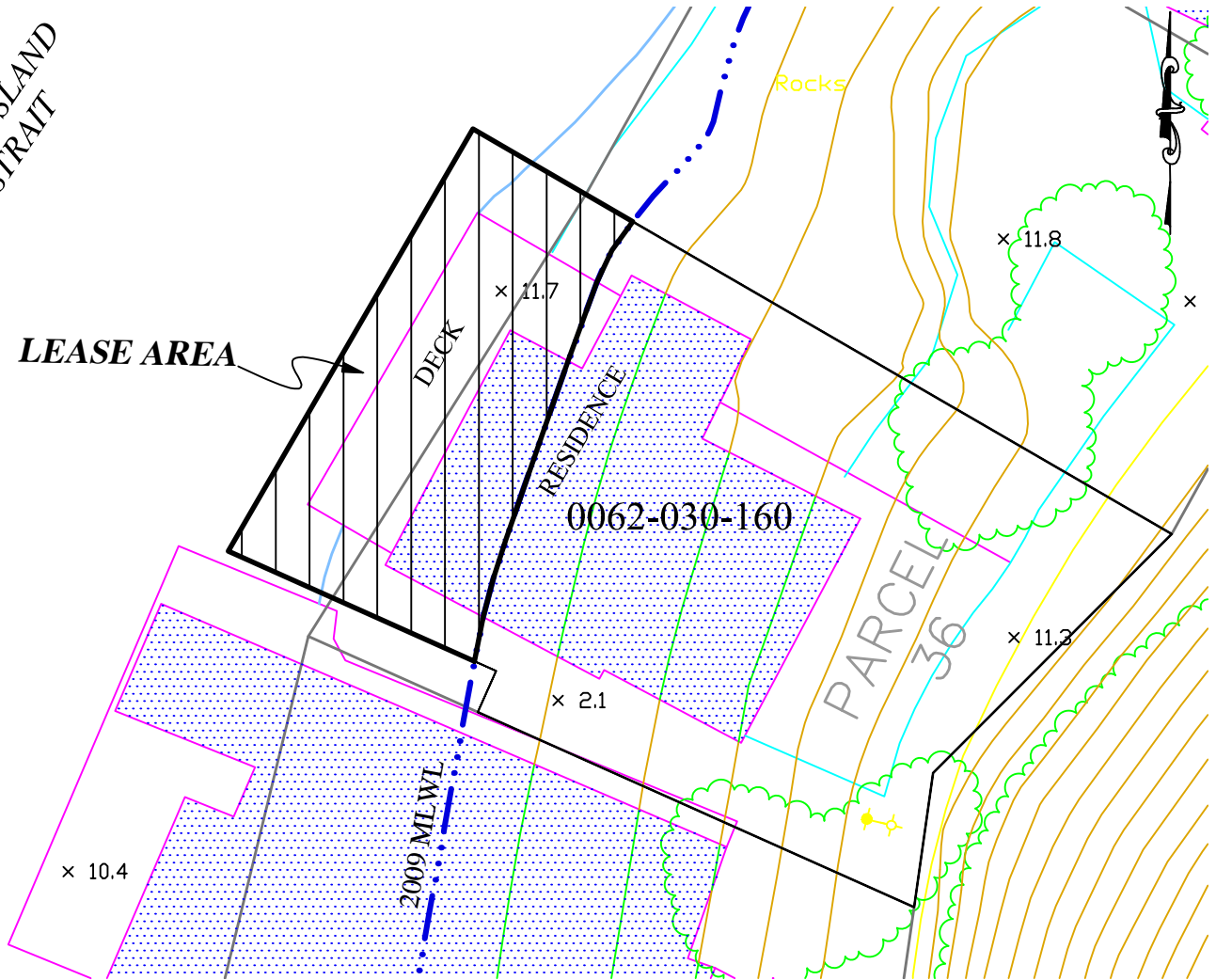


NO SCALE

# SITE

MARE ISLAND STRAIT

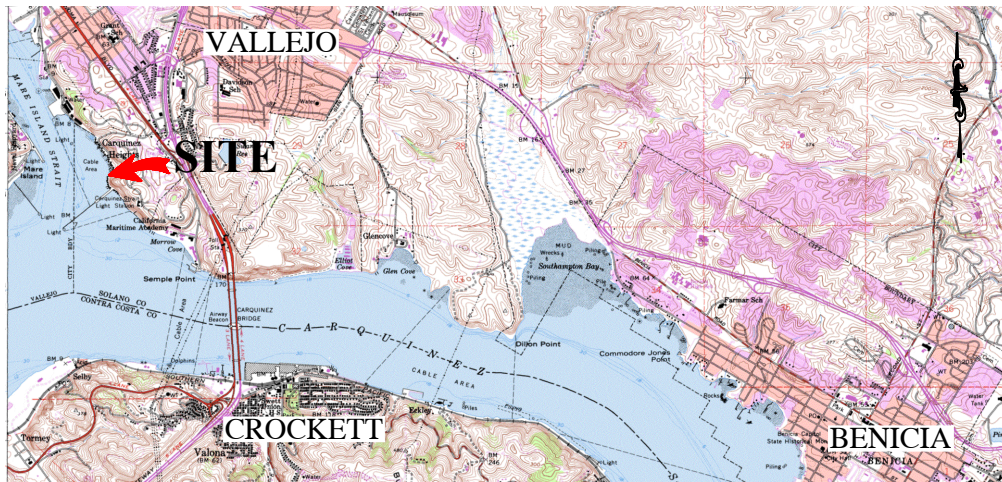
LEASE AREA



31 SANDY BEACH ROAD, VALLEJO

NO SCALE

# LOCATION



MAP SOURCE: USGS QUAD

## Exhibit B

PRC 9315.1  
 DOYLE, TRUSTEE AND  
 SHEPATIN, TRUSTEE  
 APN 0062-030-160 GENERAL  
 LEASE -  
 RESIDENTIAL &  
 RECREATIONAL USE  
 SOLANO COUNTY



This Exhibit is solely for purposes of generally defining the lease premises, is based on unverified information provided by the Lessee or other parties and is not intended to be, nor shall it be construed as, a waiver or limitation of any State interest in the subject or any other property.

TS 09/04/18